CYNTHIA H. COFFMAN Attorney General

MELANIE J. SNYDER Chief Deputy Attorney General

LEORA JOSEPH Chief of Staff

FREDERICK R. YARGER Solicitor General



STATE OF COLORADO DEPARTMENT OF LAW

December 31, 2018

RALPH L. CARR COLORADO JUDICIAL CENTER 1300 Broadway, 10th Floor Denver, Colorado 80203 Phone (720) 508-6000

Consumer Protection Section Consumer Credit Unit

Honorable Pete Lee, Chairman (via email) Senate Judiciary Committee 200 E. Colfax, Room Denver, CO 80203.

Honorable Mike Weissman, Chairman (via email) House Judiciary Committee 200 E. Colfax, Room 307 Denver, CO 80203

RE: Bi-Annual Report on Colorado Fair Debt Collection Practices Act

Dear Senator Lee and Representative Weissman:

In accordance with SB 17-216, which amended § 5-16-117(5) of the Colorado Fair Debt Collection Practices Act ("CFDCPA"), I am pleased to submit the Administrator's second bi-annual report accounting for the efficient discharge of all responsibilities assigned by law and the general administration of the collection agency licensing program within the Colorado Department of Law.

For the most part, this bi-annual report covers the period of July 1, 2018 through December 31, 2018. This report will follow the order set out in § 5-16-117(5).

Enforcement Actions

- 1. Lawsuits
 - a. SBG Acquisitions, LLC, Scott McCune, and Robert Barry, Case No. 2017CV31951 (Denver). The sole claim was unlicensed debt collection. The matter was resolved via a Consent Judgment on August 1, 2018 (permanent injunction/\$25,000).
 - b. Platinum Holdings Group, LLC; Premium Asset Services, LLC; and Premium Receivables, LLC, Case No. 2018CV31059 (Denver). The claims included unlicensed debt collection, false and deceptive collections, and failure to issue required disclosures to consumers. The matter was resolved via a Consent Judgment on October 24, 2018 (permanent injunction/\$40,000 penalty).

- c. Colorado v. Hopp, Colorado Court of Appeals Case No. 2018CA69. This is an enforcement action against foreclosure law firm The Hopp Law Firm, LLC and related individuals and entities. The action asserts claims under the CFDCPA and other Colorado laws, including that the defendants violated C.R.S. §§ 5-16-107(1)(b)(I) and 5-16-108(1)(a) of the CFDCPA when pursuing foreclosure actions against Colorado homeowners. The trial court entered a judgment in favor of the Administrator on the CFDCPA claims and the Colorado Court of Appeals (2018COA69M) affirmed the judgment on May 17, 2018 (opinion modified and rehearing denied on November 1, 2018). The Court of Appeals Opinion addresses the statute of limitations applicable to the CFDCPA and the award of penalties under the CFDCPA. Hopp filed a Petition for a Writ of Certiorari on December 28, 2018, challenging, among other things, the statute of limitations under the CFDCPA.
- d. Colorado v. Castle Law Group, et al., Colorado Court of Appeals Case No. 2017CA923. This is an enforcement action against foreclosure law firm The Castle Law Group, LLC and related individuals and entities. The action asserts claims under the CFDCPA and other Colorado laws. It alleges that the defendants violated C.R.S. §§ 5-16-107(1)(b)(I) and 5-16-108(1)(a) when pursuing foreclosure actions against Colorado homeowners. The trial court entered an order dated November 1, 2017 dismissing the Administrator's CFDCPA claims. The Administrator appealed the dismissal and the appeal is currently pending in the Colorado Court of Appeals. The case was argued to the Court of Appeals on October 23, 2018.
- 2. Administrative Enforcement
 - a. Stipulations & Final Agency Orders, Assurance of Discontinuance¹
 - i. MediCredit, Inc.—\$17.500 (failure to send validation notices, failure to maintain records, failure to adhere to a cease communication request by consumer);
 - ii. Lyon Collection Services, Inc.—\$15,131 (unlicensed collection activity);
 - iii. Global Credit & Collection Corp.—\$3,000 (unlicensed collection activity);
 - iv. American Accounts & Advisors, Inc.—\$160,000 (unlicensed collection activity, with \$140,000 held in abeyance if no

¹ None of these enforcement actions were appealed or otherwise challenged.

CFDCPA violations are committed for 5 years), plus \$14,500 (14 years of missed licensed renewal and investigation fees);

- v. Law Office of Vincent Buzek and Conquest Collection and Litigation Services, LLC—\$50,0000 (unlicensed collection activity);
- vi. Machol & Johannes, LLC—\$20,000 (unlicensed collection activity and insufficient service of process); and
- vii. Todd Bremer & Lawson, LLC--\$12,000 (collection of fees with no contractual basis).
- b. License Denials
 - i. None.
- c. License Revocations
 - i. None.

Complaints & Outcomes:

- 1. Since July 1, 2018, the Consumer Credit Unit has received 336 complaints.
- Of the 336 complaints filed, 235 were against licensed collection agencies, 71 were against unlicensed collection agencies, 18 were against attorneys,² and 12 were against creditors. An additional 27 complaints were not within the Administrator's jurisdiction.
- 3. 15 complaints were resolved.
- 4. 108 complaints resulted in No Action, either because of lack of jurisdiction or no allegations of a violation by a collection agency.
- 6 Cease & Desist notices (C&D) have been issued to unlicensed agencies as a result of complaints received between July 1, 2018 and December 31, 2018. An additional 19 C&D's were issued since July 1 for complaints received prior to that date.
- 6. The remaining complaints are still open and under investigation.

Other Actions:

1. 10 Advisory Letters and 9 (disciplinary) Letters of Admonition were issued.

Statutory Changes to Collection Agency Licensing Program

1. *Debt Buyer Definition:* The CFDCPA adds a new definition of "debt buyer." This section became effective on January 1, 2018.

² All complaints against attorneys are referred to the Office of Attorney Regulation Counsel in accordance with § 5-16-117(3), C.R.S.

- 2. Legal action requirements: The CFDCPA created new requirements for legal actions filed by debt collectors or collection agencies on debts owned by debt buyers. This section became effective on January 1, 2018.
- 3. Administrator duties: The Administrator has additional duties, which include reporting requirements, attending meetings of industry groups and advocacy organization, and hosting meetings each year for consumer advocacy organizations and industry groups. The Administrator's duties became effective on January 1, 2018.

Significant Legal Filings—Amicus Brief

1. Ybarra v. Greenberg & Sada, P.C., 2018 CO 81, 429 P.3d 839 (Colo. 2018), reh'g denied (Nov. 19, 2018). The Colorado Supreme Court held that a subrogation claim for damages arising from a tortious act is not a debt under the CFDCPA.

Summary of New Regulations

1. None.

Legal Developments

1. None.

Matters to be Addressed at the Request of the Regulated Community or the Public

While there have been no formal requests from the public to the Administrator to address specific issues under the CFDCPA, licensees and other interested parties at the July 30, 2018, meeting raised the following issues:

- 1. Collection agencies that intentionally sue people that are covered by Medicaid;
- 2. Licensing of process servers;
- 3. Converting to licensing through the national multistate licensing system (NMLS);
- 4. Electronic communications with consumers/debtors;
- 5. Streamlining the application process, including upon the sale or transfer of a business;
- 6. Telephone verification of payment;
- 7. Define/clarify what the "meaningful involvement" of an attorney requires, especially in high volume businesses;

- 8. Streamlining the complaint; and
- 9. Enhanced communications with the Administrator.

Conferences

- 1. Correction to July 1, 2018 bi-annual report. In his first bi-annual report, the Interim Administrator stated that the office had not been invited to attend a local or national conference of collection agencies or collection agency trade associations. At the July 30, 2018, public meeting of collection agencies, the Interim Administrator was advised that the previous Administrator had, in fact, been invited to such a national conference, but did not attend due to her departure from the Office.
- 2. Meeting of relevant licensees, industry groups and associations, and other interested persons. The Administrator convened this meeting, as required by § 5-2-117(7), on Monday, July 30, 2018. The 30-day notice was provided directly (via email) to a list of licensees, industry groups and associations, and other interested persons compiled by the Administrator. See Attachment 1 (Transcript).
- 3. Meeting of licensees, consumer advocacy groups and associations and other interested parties. This meeting is scheduled for January 25, 2019, at 10:00 AM at the Ralph L. Carr Colorado Judicial Center, 1300 Broadway, Denver CO 80203. The direct 30-day notice (via e-mail) was provided to all consumer advocacy groups and associations and other interested parties complied by the Administrator.

Please feel free to contact me if you would like further information.

Respectfully submitted,

FOR THE ATTORNEY GENERAL

JAN MICHAEL ZAVISLAN Interim Administrator, UCCC Jan.zavislan@coag.gov 720-508-6206

Cc: Members of the Senate Judiciary Committee (via email) Members of House Judiciary Committee (via email)

Attachment

:0

ATTACHMENT 1 Transcript of July 30, 2018, Public Hearing

CFDCPA Consumer Group Public Hearing - July 30, 2018

STATE OF COLORADO DEPARTMENT OF LAW CFDCPA Consumer Group Public Hearing TRANSCRIPT OF PROCEEDINGS July 30, 2018 Proceedings had on Monday, July 30, 2018, at Ralph L. Carr Colorado Judicial Center, 1300 Broadway, Room 1D, Denver, Colorado 80203, commencing at the hour of 1:31 p.m., before JAN MICHAEL ZAVISLAN, Interim Administrator; and Invited Members of the Public.

2	4
1 EXHIBIT INDEX 2 FOR IDENTIFICATION REFERENCE 3 Exhibit 1 Letter From Encore Capital 63 3 Group, July 30, 2018 63 4 SPEAKERS: 5 Holly Shilliday 5 Joarin Turco Tom Romola, Associated Collection Agencies 7 Michael Deeds, Law firm of Linebarger Goggan Blair & Sampson, LLP 8 8 Don Schaefer Dave Cannella, Credit Service Company 9 9 of Colorado Springs Rhonda Denmy, Collection Center 10 19 Frank Woodhouse, Alpha Recovery Corp Makyla Moody, Greenberg and Sada 11 11 Julia German, Linebarger Law Firm Michael Landis, Colorado Public Center Research Group 10 Group Agencies 11 Julia German, Linebarger Law Firm 12 13 13 14 15 16 16 17 17 18 18 19 19 19 10 19	1So, first, introductions. I should have2started with this. My name is Jan Zavislan. I've been3in the office for 30 years, but not in this role. I am4currently the interim administrator. I replaced Julie5Meade, who left several months ago.6I've been in this position now for about7three months. And purely on an interim basis. We're8actively looking to replace Julie on a full-time basis.9It will not be me. I did not apply. Even10though I like the work of this particular unit, I am11after managing this office for 26 years, I like not12having to supervise people.13But it's been an interesting, obviously,14three months. I had filled this role as interim15administrator one time before, for those of you who16have been around a while, and some of you have.17Cora left the office after about 26 years as18administrator back in 2009 or '10. No, 2010 or 2011.19And there was an interim period of about four or five20months before Julie was hired that I acted as interim.21So I'm not totally naive on the work either22of the collection agency side of the Consumer Credit23Unit or the consumer lending side of the unit.24But I have some other staff with me today25that will hopefully, if questions come up of a
1 P R O C E E D I N G S 2 JAN ZAVISLAN: So thank you, everybody, for 3 coming. This is the first annual meeting of collection 4 agencies, attorneys representing them, debt buyers, and 5 other interested parties as mandated by House Bill 6 17-216, which repealed, as you recall, the Collection 7 Agency Board and placed on the administrator an 8 obligation to have biannual meetings, one in January 9 with the consumer groups, and one in July with the 10 industry groups and just other interested parties. 11 These are open. These are public meetings. 12 A notice went out via direct email to our entire list 13 of licensees and our entire list of other interested 14 parties more than 30 days ago. 15 I hope that's how all you learned about this. 16 And the goal today, after introductions, the goal is a 17 listening conference. All right? I am not going to 18 expound on the law, not going to expound on what the 19 office is currently doing, other than in response to 10 questions. 21 What I really want to do is hear	 nonlegal, opinion nature, I can rely on them as well to try to answer any questions. Just a matter of housekeeping, restrooms are out this door. The closest one is to your left about 100 feet down the hallway on your right as you're walking towards what's the courthouse side of this building. There's a cafeteria across the hall, in case anybody literally has to get their Starbucks fix before the end of this meeting. My goal is to have this meeting go an hour and a half. That means, if you want to come up and ask questions or make comments, that you need to limit depending on how many people are interested to try to limit your comments, if you could, to about five minutes. And that will allow us, then, to have some interchange as appropriate. But mostly, just to make sure that we have enough time for everybody who wants to make a public statement on the record and we have a court reporter with us who's going to prepare a transcript of today's proceedings, just like we did back in January so we have enough time to get all that done. All right? So, before we take public comments, anybody

2 (Pages 2 to 5)

	6	8
1 2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20 21 22 23 24 25	 have any questions, procedural or otherwise? (No response.) JAN ZAVISLAN: Good. I hope this means we're done. No? So, with that, and then, I'm going to have you all come up here because this is the only live mic. It makes it easier for our court reporter to be able to hear you clearly. I only ask that you try to talk slowly, give your name, spell your name, and give the company or association that you are here on behalf of today so that we have as complete a record as possible. So, with that, who would like to start us off? Come on up. I'm just going to join you out here and take some notes. DARIN TURCO: Thank you. Darin Turco, T-u-r-c-o. I'm here to represent the RMA and United. JAN ZAVISLAN: Okay. No comment? DARIN TURCO: No comment. JAN ZAVISLAN: You don't need to come up and just introduce yourselves. Sorry. There's a signup sheet that's going around. Before you leave, make sure you put your name, your company and I don't know if we ask for contact information, but just make sure you fill out the attendance list that's going around so that we have a complete record. All right? 	 we're going to have to drop the case. The collection agency in that instance loses \$100, \$150 in court costs. The reason people on Medicaid get sued, frankly, is because they failed to communicate with the original medical provider; they failed to communicate with the collection agency; collection agency made cases that have no option but to file a suit. There's no way we intentionally file lawsuits against collection agencies. And I'll ask the question. Does anybody in this room do that? No. So it's ridiculous. So please stop that notion. It does not happen. Do people get sued on Medicaid? Yes, but it's because they failed to communicate. Second issue that came up at that meeting was the licensing of process servers. If you want to license a process server, that's fine, but what's going to happen is the fees that the process servers charge us, and you, are going to go up. It's that simple. So if you want, you can sue more people, but if you want the consumer to pay more for a process server fee that has a license, it won't affect us, but it's going to be passed on to the consumer. This bill came up in the legislature, I
1 2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20 21 22 23 24 25	<text><text><text><text><text></text></text></text></text></text>	 believe, two years ago or three. The legislature, in their wisdom, saw through this and saw that the people behind this bill were the large process server companies in the country who wanted to drive the little guy out of business. So that was the legislature saw through that and defeated that bill. So it's not wise. It's not helping consumers to do that. But if you want. One of the things, Jan, in your report, on page 6, I believe, if you have that in front of you, Number 2, it says that we did not invite your office to our annual conference. That's not true. We did. I have emails I can show you that. I've personally talked to Julie Meade on more than one occasion about coming to the convention. We talked about having a panel, and we talked about what we were going to discuss at the convention. So would you please amend that portion of your report to the legislature to say that? JAN ZAVISLAN: Yes. I'm sorry. I was writing. Listen, there's a lot that gets dropped in a transition. Not by way of excuse or explanation. But in the records that I was able to locate, I saw nothing. But I absolutely believe you telling me that you guys invited them.

3 (Pages 6 to 9)

	10		12
1	TOM ROMOLA: You know I'm a swell guy. You	1 about process servers.	
2	know that.	2 And we have implemented strict policies	with
3	JAN ZAVISLAN: I definitely do.	³ how we monitor or audit them regularly. We have	
4	TOM ROMOLA: We do we would like to have a	4 detailed code of conduct that they must comply	
5	rulemaking hearing. I don't want to dominate this	5 And we have policies and procedures to ensur	
6	meeting today. But we would like to have a rule-making	6 they're following all laws and regulations, as we	
7	hearing.	7 conforming to any requirements, including any	
8	Jan, I was working with Julie and another	8 set up by their particular trade associations.	
9	attorney in your office I'm sorry I don't remember	9 With regard to the bill that was passed la	ast
10	her name about addressing the (inaudible) law issue.	¹⁰ year, Senate Bill 216, which amended the Cali	fornia
11	JAN ZAVISLAN: Repeat that.	11 Consumer Fair Debt Collection Practices Act, I	Encore
12	TOM ROMOLA: It was the Lexington Law issue.	12 worked closely with the Attorney General's offic	ce, the
13	Are you familiar with that?	13 consumer groups and advocates, other stakeh	olders, and
14	JAN ZAVISLAN: Yes.	14 the associations nationally.	
15	TOM ROMOLA: Some in this room are. I was	15 And we're pleased to say that Colorado	
16	cooperating with both of those folks. I haven't heard	16 has some of the strictest requirements of the in	
17	anything else, so I don't know what happened. I was	17 and has brought the industry to a standard that	
18	also working with Julie on amending the Credit Repair	¹⁸ other states do not have. And we're actually ve	ery
19	Statute to stop some of this nonsense that's going on,	¹⁹ proud to say that.	
20	and, of course, that fell through the cracks as well.	20 I think that it's better for consumers and	
21	Any questions? You guys are easy. Thank	21 it's better to the industry to have this new set of	
22	you.	22 policies, including very detailed, strict data and	
23	JAN ZAVISLAN: Thank you, Tom. Anybody else?	23 documentation requirements of debt purchaser	rs who
24	I really am very interested, both for myself and for	24 litigate accounts in the state.	
25	the next full-time administrator, to hear where you	25 And I think Colorado is truly forward-look	ang
	11		13
1	think there are issues that may be addressed or	1 in implementing these changes. And I think that	at th⊝
2	questions that you may have, whether I can answer them	 effective date being just January 1, 2018, we re 	
3	today or not. Yes.	 3 should see these new rules play out before imp 	
4	SONIA GIBSON: Good afternoon. I'm Sonia	4 more strict requirements that I think the consur	
5	Gibson, G-i-b-s-o-n. I'm here representing Encore	5 advocates in their January meeting were askin	
6	Capital Group, which is a large, publicly-traded debt	6 We fully support creating strict	5
7	purchaser and has subsidiaries that are licensed debt	7 requirements, and I think the industry agrees w	vith me
8	collectors in the state of Colorado.	8 that we want to make sure that everyone is act	
9	By way of background, Encore is a publicly-	9 according to law.	0
10	traded company that's been doing business for over	10 And we look forward to working together	with
11	60 years. We are purchasing primarily charged-off	11 the Attorney General's office on any future pote	ential
12	credit card receivables, and we offer deep discounts,	12 rulemaking. Thank you for your time.	
13	affordable payments, (inaudible) consumers and help	13 JAN ZAVISLAN: Somebody else? Perf	
14	them regain their financial footing and get back on	14 HOLLY SHILLIDAY: Good afternoon. H	Holly
15	their feet.	¹⁵ Shilliday of Craig and (inaudible). I represent	
16	Just last year, we forgave about \$3.8 million	16 lenders and services who do real property cour	
17	of consumer debt in the state of Colorado. We offer a	17 THE REPORTER: Speak into the micro	phone,
18	consumer-centric approach in how we treat our	18 please.	
19 20	consumers. We (inaudible) from active-duty service	19 HOLLY SHILLIDAY: Is that better?	
20	members. We have deep hardship policies.	20 SPEAKER: I didn't catch your name.	
21 22	And we offer consumers steep discounts and do	21 HOLLY SHILLIDAY: Holly Shilliday.	orc
22 23	not charge any interest, as well as any fees. I want	 S-h-i-l-l-i-d-a-y. I represent lenders and service in collection in connection with iudicial 	512
23 24	to, also, in comments about the process servers, I just want to reiterate that, I think, anecdotally, some of	in collection in connection with judicialforeclosures.	
24 25	the stories that I've been told are from decades ago	 24 Infectosures. 25 And I guess my question is, I've analyzed 	d
20	the stones that the been told are north decades ago		u
L			

4 (Pages 10 to 13)

	14		16
1	Senate 216 and kind of came to my own conclusion, but I	1	just want to make sure I'm not giving, especially as
2	was wondering what you all believe is allowed with	2	the interim administrator, a legal opinion.
3	respect to foreclosures and the application to 216.	3	I can tell you that the we have viewed the
4	I do believe that debt buyer, by definition,	4	law historically as from the original notice to the
5		5	5
	a lot of my clients, we include as debt buyers. Then		homeowner that they are going to be in foreclosure, up
6	there are other provisions in 516103(B) that would	6	through the foreclosure sale and the collection of any
7	exempt servicers and lenders who are foreclosing.	7	deficiency, that the Fair Debt Act applies to that
8	So the question then becomes is, is that an	8	conduct.
9	exemption for everything, or does the law still apply	9	216 didn't change that law, didn't change how
10	with respect to nonjudicial foreclosure? I guess the	10	we think the Colorado Supreme Court has interpreted
11	question is, is that a collection of debt?	11	foreclosures as the collection of a debt.
12	JAN ZAVISLAN: So my understanding can you	12	HOLLY SHILLIDAY: Okay. Thank you.
13	hear me okay from here?	13	JAN ZAVISLAN: Thank you. I don't know if
14	THE REPORTER: I can.	14	that helped or hindered. It's a funny game I have to
15	JAN ZAVISLAN: So the collection on mortgage	15	play to make sure that I'm not binding this office or
16	debt that is attained while actually, after default,	16	the permanent administrator.
17	I don't believe it applies. I'm going to turn to you	17	So, you know, I apologize if I can't give as
18	on this. It is not exempt from some of the provisions	18	clear an answer as maybe you wanted, but in that
19	of the Fair Debt Collection Practices Act.	19	instance, I think the correct answer is that 216 just
20	But 216 did not change that law, did not	20	didn't change the law with regard to collection of
21	change where the FDCPA applies to the collection of	21	through foreclosure of mortgage debt.
22	mortgage loans acquired after default.	22	Other comments? Other issues? Yes.
23	HOLLY SHILLIDAY: Okay. Well, that's going	23	MICHAEL DEEDS: My name is Michael Deeds.
24	up to the U.S. Supreme Court because the Tenth Circuit	24	I'm a capital partner with the law firm of (inaudible.)
25	right now says that foreclosure activity is not debt	25	THE REPORTER: Say that again.
	high how sugs that to color a dotwing is not dobt		
	15		17
1	collection. But then that's a separate statute from	1	JAN ZAVISLAN: Spell your last name.
2	collection. But then that's a separate statute from the state statute.	2	JAN ZAVISLAN: Spell your last name. MICHAEL DEEDS: Good deeds and bad deeds.
2 3	collection. But then that's a separate statute from the state statute. JAN ZAVISLAN: And the Colorado Supreme Court	2 3	JAN ZAVISLAN: Spell your last name. MICHAEL DEEDS: Good deeds and bad deeds. D-e-e-d-s. Just one comment. I respectfully suggest
2 3 4	collection. But then that's a separate statute from the state statute. JAN ZAVISLAN: And the Colorado Supreme Court has, years ago, already determined that collection of a	2 3 4	JAN ZAVISLAN: Spell your last name. MICHAEL DEEDS: Good deeds and bad deeds. D-e-e-d-s. Just one comment. I respectfully suggest that the Department of Law consider utilizing the
2 3	collection. But then that's a separate statute from the state statute. JAN ZAVISLAN: And the Colorado Supreme Court has, years ago, already determined that collection of a foreclosure action is the collection of debt that	2 3 4 5	JAN ZAVISLAN: Spell your last name. MICHAEL DEEDS: Good deeds and bad deeds. D-e-e-d-s. Just one comment. I respectfully suggest that the Department of Law consider utilizing the national multistate licensing system for issuing and
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5 (Pages 14 to 17)

	18		20
1	licensing process, continuous updating at various	1	licenses. And, really, the only thing that changes is
2	things and times, based upon the presence or the	2	the renewal. All licenses at NMLS expire on
3	dismissal of litigation, it is great a great easier	3	December 31st, and they're renewed for the whole year.
4	process to simply go to NMLS, upload the data, get	4	Some states have gone also to multiyear
5	immediate alerts from all of the states, which are a	5	licenses, and that could be done as well.
6	portion of that database, and they instantly have	6	JAN ZAVISLAN: Do you think it would
7	access to what I uploaded.	7	require sorry to put you on the spot here but a
8	Now, I currently use NMLS for 84 licenses in	8	statutory change, or do you think the administrator in
9	11 states and an associated number of branch offices	9	rulemaking could take something like this up?
10	throughout the United States. I also do it on an	10	MICHAEL DEEDS: I think it's a state-by-state
11	individual basis nationwide with a number of states	11	decision, based upon how your rules are phrased. I
12	such as Colorado.	12	mean, I think in Massachusetts, they have the authority
13	And I don't mind doing it. But there seems	13	under their existing rules and regulations.
14	to be a consensus, and I've spoken to regulators with	14	I'm unfamiliar whether Colorado has granted
15	Massachusetts, Connecticut, Rhode Island, Indiana, and	15	the Department of Law contracting authority to
16	they all find that makes their jobs easier, and it does	16	really, the NMLS would not grant the license. You
17	not diminish their impact on the issuance of the	17	would still grant the license. It merely serves as a
18	licenses, but it certainly provides a great deal more	18	database.
19	uniformity, and for everyone that has to see the	19	And at the end of each year, you have to
20	licensing, it certainly provides a central database in	20	scrounge a little bit. But I got all 84 of those
21	which I can feed the data or remove it and it becomes	21	licenses renewed.
22	inapplicable to the process. Thank you.	22	JAN ZAVISLAN: Okay. Thank you. Any
23	JAN ZAVISLAN: Question, Michael. Before you	23	questions for Michael about that?
24	go, couple of questions. I'm not familiar are you	24	TOM ROMOLA: Is there a fee related to that
25	referring to the National Mortgage Lender, the Mortgage	25	service?
	19		21
1	Loan Originator database?	1	MICHAEL DEEDS: Sure, there is. Everything
2	MICHAEL DEEDS: I think it has a lot of	2	has a fee. We pay a fee.
3	databases. And then, basically, it's all the same one.	3	TOM ROMOLA: What is it?
4	It's also called NMLS. Yeah.	4	MICHAEL DEEDS: I'm not aware of whether or
5	JAN ZAVISLAN: So I was not aware that you	5	not the state does. I know that I'll just use us as
6	could register nationally a collection agency or debt	6	an example we have software which we sell. We don't
7	collector in the NMLS. How do you think that would	7	give it away. So we charge for the delivery of
8	work here?	8	information.
9	What would be required for the State of	9	So how NMLS makes their money, outside of
10		1 40	
	Colorado to participate in a national registry or	10	what I pay every year for my licenses, I don't know.
11	license database?	11	what I pay every year for my licenses, I don't know. But they do use it.
11 12		11 12	what I pay every year for my licenses, I don't know. But they do use it. DON SCHAEFER: Excuse me. There is a fee,
11 12 13	license database? MICHAEL DEEDS: NMLS does not issue national licenses. It is the data clearinghouse for the	11 12 13	what I pay every year for my licenses, I don't know. But they do use it. DON SCHAEFER: Excuse me. There is a fee, but it's very minimal.
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6 (Pages 18 to 21)

	22	24
1	license of debt collection entities?	¹ both with the board (inaudible), prior to its
2	DON SCHAEFER: Right. So I'm currently	2 dissolution. The one comment I would ask is to
3	licensed in a number of states, and probably maybe a	³ increase communication between the industry and the
4	third of them are using NMLS. Sound about right to	4 regulator.
5	you?	5 I think you have a lot of companies out there
6	More and more every year, with the idea here	6 working very hard to comply, and their life would be a
7	being these are for, you know, how many times do I have	7 lot easier if the rules of the road were clear and
8	to give this data? In the old days, we used to have to	8 modernized.
9	give it in every single state, and some of them had	9 I think there's things, such as emailing a
10	multiple bases as to how they handle the questions and	10 consumer, that it would be nice to see some rules
11	their information.	11 around. That, and other forms of modern communication.
12	But here, it's kind of a deal where you turn	12 So to me, my request, or, I guess, my comment
13	it into them, and they give it to all of their	¹³ for the record for this meeting would be to look at
14	partners, if you will, in each individual state.	¹⁴ getting some hearings around the rules started so that
15	MICHAEL DEEDS: Certain states have also	¹⁵ we could start chipping away, I think, at some of the
16	utilized the service for the filing of an annual report	16 antiquated rules and maybe including some that would be
17	with the Secretary of State, in addition to licensing.	17 more helpful to the consumers, as well as the industry,
18	And NMLS is very good about issuing email	18 so that we could comply.
19	reminders. Every state has a different date upon which	19 Jan, I'll never forgot this. It's a lot of
20 21	their annual reports expire and the amount of	 years ago. You were interviewed by the news. And one of the comments you made was. "The purpose of the
21	information required.	 of the comments you made was, "The purpose of the regulator was to make sure that those businesses that
22	All of the bonds are uploaded to NMLS, so you would be able to go as you would be the subscriber.	 regulator was to make sure that those businesses that are attempting to comply aren't unfairly disadvantaged
23	You would be able to go as you would be the subscriber. You would have an access code. You would be able to	24 by those that aren't."
25	immediately go and look at every bond that I've filed	25 And we'd like to see, I think, more in that
20		
	23	25
1		
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1 2 3	on behalf of my clients that use NMLS for collection notices.	 realm. That meant a lot to me as an owner trying to do the things that are right in this business, and our
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1	curious about you mentioned, you know, rules that	1	many payments online or over the phone, so forth, no
2	address modernizing and the more modern ways that	2	one else has to verify that payment.
3	people now communicate.	3	But, once again, we're treated like
4	What are the other areas? You can answer,	4	second-class citizens, and we're tired of it. And I
5	and I'll open it up to the room, where you think that	5	have another list. I'll be happy to get that to you
6	the rules current rules are outdated and ought to be	6	when the time comes. Those are a couple that come to
7	addressed?	7	mind.
8	DAVID CANNELLA: Email comes to mind for me.	8	JAN ZAVISLAN: Somebody down here had a hand
9	Without any guidance, sometimes it's a little bit of a	9	up.
10	crap shoot on what action you take to try to	10	FRANK WOODHOUSE: My name is Frank Woodhouse
11	communicate with that consumer. And we are getting	11	with Alpha Recovery Corp. And I was just going to jump
12	that request.	12	on board with what you were talking about. We have
13	I was listening to a call and doing an	13	cell phones, text messaging, all the things that, you
14	evaluation. The consumer said, "Hey, could you email	14	know, most people that are doing nowadays, completely
15	that notice to me?" And my collector at the time	15	in a way that they do business, you know, all the way
16	responds, "No. We don't have that service available."	16	through being able to access your website and make a
17	And the consumer's response aging myself a	17	payment and things like that, I mean, you have to make
18	little bit says, "Well, it's only 2014. Why would	18	it you know, there has to be a good, strong rule in
19	you have that service, right?"	19	place because it's amazing, the attorneys that are
20	I mean, so to me, as an agency and using	20	
21	vendors that are servicing us to provide this	20	coming after us for every little thing.
22	communication are looking at ways to provide a service	21	And it's getting onerous, obviously. That's
23	that the consumer's asking for, but then also being		always been the case in this industry. When you start
24	compliant with the current state of the rules, which	23	talking about, you know, all their options that they
25	weren't really set up to deal with this particular	24	have to sue us on for basically following the rules, it
		25	doesn't matter if you follow the rule; they can still
	27		29
1	technology.	1	sue you, and you have to settle with them.
2	That would be an example. Texting would be	2	So, I mean, if there's, you know, some strong
3	another one.	3	legislative reason, or to get it, you know get it
4	JAN ZAVISLAN: Okay. Other I mean, I'm	4	down on paper exactly what the law is and the way it
5	curious. Tom, on this issue, where can we clarify?	5	reads in reference to taking payments, to talking to
6	TOM ROMOLA: There are a couple of rules.	6	consumers, these are really, really important things
7	And I have a list. And I'm sorry to bring this in.	7	because we are, you know, in 2018 right now.
8	Couple of them come to mind, and one this was one of	8	And everybody not only knows the law out
9	Julie's things, too was to streamline the	9	there, but they know how to bend the law. They bend it
10	application process.	10	the wrong way, rather than the people that are trying
11	JAN ZAVISLAN: Okay.	11	to do business the right way, and spending thousands
12	TOM ROMOLA: And to streamline the sale or	12	of tens of thousands of dollars on compliance in
13	the transfer of business, which is really confusing. I	13	order to make sure you do it the right way, then to
14	personally won't go through that again. And relied on	14	have it come back on you.
15	her expertise to get that figured out.	15	And a lot of it has to do with the law
16	I hope she did it right. But another one	16	itself. CPA (inaudible) outdated. And nobody wants to
17	that just irks the hell out of me is where we have to	17	touch that at a national level with a 10-foot pole.
18	verify the payment over the phone. When that rule was	18	But here in the state of Colorado, being one
19	adopted, and I worked with Laura on that, that was the	19	of the tightest, you know, with the CFA with the
20	exception. That to me, that's the norm.	20	CFDCPA, I mean, you guys should be looking to break new
21	I want to guess other people can comment	21	ground and bring that to the forefront a little bit
22	on this I'm going to guess 90 percent of the	22	because it's difficult to focus on doing the right
23	payments we get now are over the phone, whereas when	23	thing every single day, but it doesn't matter at the
24	this rule was adopted, it was 10 percent.	24	end of the day. You're still going to have to defend
25	So that rule, no one else you can make so	25	yourself for doing the right thing.
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8 (Pages 26 to 29)

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1	RHONDA DENMY: Rhonda Denmy, from the	1	I feel, abandoned their responsibility by not having
2	Collection Center. I wanted to get on that as well.	2	proper recognition of when attorneys do practice the
3	JAN ZAVISLAN: Were you able to hear her?	3	art of collections.
4	THE REPORTER: Not the last name.	4	And it is an art because of the technical
5	RHONDA DENMY: Denmy, D-e-n-m-y. We struggle	5	nature. There needs to be greater sensitivity, not
6	with that every single day as well, as a consumer. You	6	only to the high volume that anyone with a predicted
7	know, I think, talking to consumers nowadays, in	7	dialer can do. I can crank and dial 2 billion calls a
8	understanding how they want to be communicated with,	8	year easy.
9	they don't want they don't want to call. They don't	9	I mean, it's just a matter of shortening the
10	want to have a conversation.	10	time being the predictive nature of the algorithm and
11	They want some technology base to make that	11	my collections (inaudible.) Left and right. But
12	payment and resolve that issue. And because of the	12	there's a certain amount of it's a bad mix right
13	restrictions, it's hard to provide them with that doing	13	now.
14	the right thing. And so I think that's definitely an	14	There's no standard definition for the
15	area we need to look at.	15	involvement outside of what the Supreme Court has said,
16	JAN ZAVISLAN: We appreciate that.	16	and that turned out to be a ridiculous statement. But
17	MICHAEL DEEDS: I'd also like to throw in the	17	I think the states need great sensitivity to the fact
18	added problem being an attorney in the collection	18	that it's a high-volume, high-tech industry these days.
19	business and meaningful involvement when it comes to	19	And it's no longer I have no office with
20	accounts.	20	even a rotary dial or even a press button phone to make
21	My firm did a billion calls this year. We've	21	collection calls. That's 20 years ago. And I just
22	mailed out just many letters. And for a plaintiffs	22	think that technology has surpassed where the
23	attorney to sit there and tell me that I've got to look	23	regulations currently stand.
24	at every file and know the details of that particular	24	And I think the perspective on the industry
25	file (inaudible) involvement is frivolous because I'm	25	as being engaged is a generation old and needs to be
	31		33
1	relying upon the data provided by my client, coming in	1	updated pretty dramatically. It's not so much from the
2	digital format, (inaudible), I'm using that to keep up	2	legal perspective of what the legislature needs to do
3	with phone numbers and letters, and letters are	3	as much as a sensitivity for the regulators to
4	approved in every state.	4	recognize that the industry technology has made
5	But I still get attorneys who think we're	5	dramatic improvements and strides, and we're outpacing
6	fair game simply because I do not have some associates	6	the laws and the interpretation being rendered by most
7	sitting down with the billing files, going over each	7	of the regulators.
8	one, and putting a check on it before I send it to a	8	JAN ZAVISLAN: Michael, are there or is
9	phone center or issue a letter.	9	there a set of regulations? Has the state taken a look
10	And I think the states need to have a greater	10	at this and has moved the ball forward, in your
11	sensitivity to what does constitute a meaningful	11	opinion, on, sort of, modernizing, you know, whether
12	involvement when attorneys are involved in a	12	whether you know, whether it's meaningful
13	high-volume practice like debt collection because	13	involvement or just general communication with the data
14	meaningful involvement certainly does not apply to a	14	release?
15	standard collection agency.	15	MICHAEL DEEDS: Several large law firms
16	They love their data just like we do. They	16	and I'll just use Thomas Knight as an example because
17	make their phone calls just like we do. Our personnel	17	(inaudible.)
18	is simply working for a law firm as opposed to an	18	THE REPORTER: Speak up, please.
19	agency. There's an extra layer of scrutiny applied to	19	MICHAEL DEEDS: Thomas Knight is a law firm.
20	us that makes us more readily available targets to	20	And they come in and do an efficiency audit. And they
21	attorneys.	21	will look at how much involvement my attorneys have,
22	I'm moving right now to have an attorney	22	and does that sufficiently constitute meaningful
23	disbarred for filing a frivolous lawsuit against my	23	involvement to shield us from frivolous lawsuits.
24	firm because I think he's stepping over the line. But	24	Most of the lawsuits that are filed against
25	the state in which this particular attorney practices,	25	us are frivolous. Yeah, they're they're it's not

9 (Pages 30 to 33)

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1	as much a set of guidelines as it is there are	1	basis. Now as quid pro quo, the board is gone. I
2	protocols in place at some of the larger firms that	2	understand that. This meeting and other communications
3	reach out, get (inaudible), we used them, that will	3	are supposed to facilitate some of that same guidance.
4	come in and do an audit.	4	I'm hoping it will be more aggressive about
5	And they'll look at our procedures and, you	5	use of that guidance and more ready to promulgate rules
6	know, how do we select letters and phone calls, what	6	so that the compliance staff and my clients will know
7	processes do we use to push them through the point	7	what's going to be required.
8	where we have to go to a lawsuit or some go back to the	8	JAN ZAVISLAN: Yeah. I think that's a view
9	client for dismissal or for forgiveness.	9	that probably most of the industry in the room would
10	JAN ZAVISLAN: So I think my question,	10	share. I've certainly seen in my three months, other
11	though, was are you aware of a state regulator that has	11	than vacation, about that, and I know it's been quite
12	taken on this task?	12	some time since formal rulemaking was done on the
13	MICHAEL DEEDS: No.	13	collection agency side.
14	JAN ZAVISLAN: Okay.	14	Believe me, it is on everybody's radar screen
15	ALAN GREENBERG: Very briefly. Alan	15 16	as we approach a point of a new administrator. We're
16 17	Greenberg. I don't I very much share my friend's	10	going to be getting a new Attorney General come January
17	issue with regard to a meaningful involvement problem.	18	as well. But it is something that I certainly believe is overdue as well.
19	I don't think that that's a problem that we have with the administrator at all or with the state	19	TOM ROMOLA: Before we're out of time, I want
20	law at all. I thought Mr. Cannella's remarks were a	20	to make a couple of comments.
21	little bit more broad about issues we do have with the	20	JAN ZAVISLAN: Do this up here, then, just
22	administrator, with the AG's office, having to do with	22	for ease.
23	communication.	23	TOM ROMOLA: Can I follow up just quickly?
24	You indicated very briefly that here's a	24	So just a practical on the unlicensing question, I
25	collection agency that's been out here for 15 years and	25	think there's a lot of circumstance that goes around
	5 5 5		C C
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1	never licensed. Could it be they weren't aware that	1	what created the unlicensing situation.
2	because of the particular work they were doing, the	23	There was a time on the board where the board
3 4	license was required?	4	members received the details of disciplinary action. And we were able to kind of I mean, we spent hours
5	We think that the statutory delegation to the administrator to interpret the statute is extremely	5	sifting through that, which gave me a lot of insight as
6	limited under the 113, but the rulemaking power is very	6	to how to help our agency members of the association or
7	broad.	7	agencies that are licensed in Colorado or agencies
8	And where the administrator has chosen to	8	seeking to license in Colorado how to comply.
9	regulate by enforcement particular interpretations that	9	And that level of communication decreased
10	she has of what's debt collection, of what's the	10	over my six years on the board. So I guess the point
11	correct way to assess fees, these matters of	11	there is, there was there was a time where a few
12	interpretation are being seen by my clients, many of	12	a number of out-of-state agencies were changing
13	whom (inaudible) have a substantial commitment to	13	weren't changing their address.
14	compliance, only as defendants in the administrative	14	They were changing their in-state office but
15	enforcement action, no way is it discernible from any	15	not notifying your office of that change. Everything
16	reasonable interpretation of the statute or the rules.	16	else they were doing was likely above-board, meaning
17	We think that one of the reasons the	17	they were communicating with their consumers; they
18	statutory delegation rulemaking is as broad as it is is	18	could be found by their phone number. They were
19	to provide important guideposts to the industry on what	19	answering their emails.
20	conducts should or shouldn't be conforming.	20	The question would be, in that case, what
21	In the old days, when the administrator had	21	is what is what is that is classified, and
22	regular board meetings, we were able to determine those	22	how, as a unlicensed collection agency, from the time
23	positions the administrator was taking with regard to	23	they changed their in-state office until they renewed,
24 25	these legal issue well in advance of any enforcement. And we were able to share information on that	24 25	which has been found out about that address change, or is it an organization because I don't like to call
20		L 20	is it an urganization because i uuni tilke lu call
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10 (Pages 34 to 37)

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1	them a business if they're not licensed in any way,	1	Because that's what you want. There are some
2	shape, or form, and just attempting to skirt all	2 pe	eople in this room who don't want garnishments for
3	regulation, that organization, I think, is behaving		ebt. They don't want debts to be collected. And it's
4	with a whole different set of intentions.		ad.
5	So to me, the level of communication is super	5	So think about that the next time you have a
6	helpful to the industry, so that, again, we're looking	6 m	edical procedure or buy a car. We're not the bad
7	for, what is the clear road?		uys. Please, new administrator, have her work with
8	And I'd much rather learn that through a	•	s, please.
9	friendly call or friendly letter than finding myself as	9	JAN ZAVISLAN: You bet.
10	a defendant because at that point, it's a little tough	10	TOM ROMOLA: Or he.
11	to discuss what is really right and wrong.	11	JAN ZAVISLAN: Anything else? Any other
12	You just put on your defense hat. And that's	12 CC	omments, thoughts, suggestions, ideas? Concerns?
13	all you can do. So to me, I think, again, trying to	13	MAKYLA MOODY: Good afternoon. My name is
14	reinforce the importance of the communication between	14 M	akyla Moody from Greenberg and Sada. M-a-k-y-l-a,
15	not just between the regulatory entity and your office,	15 M	-o-o-d-y. I'm a licensed attorney here in Colorado,
16	but what is the interpretation? What is the law? What	16 ar	nd I represent a number of different agencies and
17	is the clarity? That would be very helpful to us.		utside from across the country in various matters.
18	Thank you.	18	One of the things that is particularly
19	JAN ZAVISLAN: Yeah. Tom.		ustrating is the lack of communication. As this
20	TOM ROMOLA: Thanks. I just want to make a		ensing renewal process came up this June, one of the
21	few follow-up comments. One is, I think we've already		sues that came to light that may have been an
22	mentioned, we would like to work closely with the new		versight during the sunset review of the legislation
23	administrator.		at we're talking about today that fostered this
24	I don't want to pile on Julie. Her and I had		articular meeting was that the web address that's
25	our differences and so forth. But it's easier for us	25 re	quired on first notices was not updated in the
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1		1 st:	
1	to work together than to butt heads like we've had the		atute.
1 2 3	to work together than to butt heads like we've had the last few years.	2	atute. That web address changed two years prior.
2	to work together than to butt heads like we've had the last few years. It's also important for the consumer people	2 3 An	atute. That web address changed two years prior. Ind when that happened, any new agency stepping into
2 3	to work together than to butt heads like we've had the last few years. It's also important for the consumer people in this room to understand, we're not the bad guys. If	2 3 An 4 Co	atute. That web address changed two years prior. Id when that happened, any new agency stepping into plorado couldn't they are looking at our laws,
2 3 4	to work together than to butt heads like we've had the last few years. It's also important for the consumer people in this room to understand, we're not the bad guys. If you look at this report, 210 complaints have been filed	2 3 An 4 Co 5 go	atute. That web address changed two years prior. Ind when that happened, any new agency stepping into plorado couldn't they are looking at our laws, ing, "Okay, I have to put a current address on
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11 (Pages 38 to 41)

	42		44
1	lack of communication. The Collection Agency Board	1	Some of it's just a lack of civics
2	rules, I think we will agree, need to be updated to		standing within the broader populous. But what's
3	address the technology. There's licensing issues that		communicated to the industry, they have to answer
4	come up frequently.		complaints, and they do. It's an expense. It's
5	JAN ZAVISLAN: Some what to come up?		t's energy.
6	MAKAYLA MOODY: Licensing issues. The		It's taking away from the normal business
7	administrator has brought discretion about what is		es. But then they get nothing communicated in
8	necessary to issue a collection agency license under		onse unless there's an enforcement action. I
9	the statute, and that's where rulemaking comes in		stand that my clients would like to at least know
10	handy.		ning's closed.
10	I understand there's some discrepancies		l've had agencies that respond to a
12	within the administrator's rules on that particular		aint, and it takes six, seven months before they
13	topic that have caused a lot of agencies not to		they're already into enforcement action or
14	understand when they have to be licensed because there		d to an enforcement action.
15	is sort of a reciprocity.		They're answering questions that they don't
16	And over the years, what's been commonly		vhy. And some type of advisement, or at least
10	accepted by the administrator as a reciprocity has		
18			notice so that they know when they can close their
19	apparently been narrowed down. And we're seeing issues with that.		the complaint process would be exceedingly for the industry as a whole.
20	Again, it would be helpful if there were more		And one of the new issues that we're starting
20	guidance from the administrator as to what was required		is consumers who file repetitive complaints.
22	so that people seeking to come into Colorado to be		s particularly bad at the national level with
22	licensees know what to expect and know what they have		PB. I've got one agency my apologies; they
23	to comply with.		ed their acronym.
24	Some of them don't know who to reach out to,	J	But at the federal level, I've got one client
25	Some of them don't know who to reach out to,	23	but at the rederal level, i ve got one client
	43		45
1	if you're an out-of-state agency, who to reach to as	1 that's r	received nine separate complaints from one
2	local counsel even to inquire. They're opening (sic).		mer. And being able to shut that process down
3	They've got compliance officers who are going to our		d of taking away from addressing legitimate
4	statutes and looking at our statues.		rns to rehash the same information gets very
5	You look at the web address, and you think		for these agencies.
6	that's the right web address. I happen to see a lot	,	And we would just like to see some kind of
7	I do notice review requirements for a lot of agencies,		anism for addressing that with the administrator.
8	and I am frequently correcting that for a lot people.		hank you for your time. Tom?
9	And I've given quite a few arguments with		Tom Romola: Sorry.
10	agencies because they're like, "No, the statute says,"		JAN ZAVISLAN: So let's I think those are
11	and I have to explain to them it's been updated, and		at points. I appreciate that very much. One of
12	no, there isn't any notice on the AG website as to	12 the thi	ngs that we have done that just purely
13	that.		dentally overlapped with me as the interim
14	One of the other things that we end up with	¹⁴ admin	istrator was the decision I made, is we've
15	that's a frustration for the industry is the complaint	¹⁵ actual	y converted an STE that was formally a paralegal
16	process. As Tom indicated, there are 200-some	16 into a	compliance specialist, so who's going to be able
17	complaints, but the question is how those complaints	¹⁷ to hop	efully be able to work and more get their hands
18	are getting handled and processed in that particular		or bloodier in the complaints, help us analyze
19	regard.		one side.
20	Complaints over a doctor's bedside manner		But maybe that's an opportunity for us to
21	doesn't go against the agency. Complaints about the	21 triage	a little bit better what comes out of our office
22	judicial process, where there's been litigation and		industry as well. So just know that that's just
23	somebody's trying to use the administrative tactic to		/ she's in the room today, but just started
24	overrule a judicial opinion, it doesn't quite work that	24 a weel	•
25	way.	25	So so, you know, I think that that's a

12 (Pages 42 to 45)

	46		48
1		1	
1	well-taken comment. And I worked in consumer fraud and	1	that report, it could provide more granular
2	continue to work in consumer fraud. And we have a much	2	information. Again, aggregated on, you know, X number
3	different triage methodology with complaints that come	3	of complaints about, you know, X, Y, and Z practices to
4	in false advertising and the like.	4	maybe give you a little bit more insight generally over
5	We refer to other agencies. We close	5	the kind of complaint trends that we're seeing as we
6	complaints without action much more frequently, I	6	collect some of the complaints.
7	think, that the historical practice has been every	7	That would be, I think, helpful for the next
8	complaint goes out. And maybe we need to take a look	8	time we do those reports. Yes.
9	at that.	9	RHONDA DENMY: It might also be helpful
10	It's not going to be my decision, but I think	10	JAN ZAVISLAN: And you are, again?
11	it's legitimate concern.	11	RHONDA DENMY: Rhonda Denmy, Collection
12	MAKYLA MOODY: Thank you for your time.	12	Center. It might also be helpful to identify what
13	JAN ZAVISLAN: Anything else? The statute	13	percentage of those complaints end up not being
14	says we do this for two years. Is there should this	14	legitimate complaints.
15	look different? It won't be me setting up next time,	15	I think, oftentimes, when you talk to the
16	but there will be a record of it.	16	public, there's this many complaints, and like Tom
17	Do you think that the next time, this time a	17	referred to, you know, sometimes a lot of times,
18	year from now, this meeting, or even if you have an	18	less than half end up being where something was
19	opinion about the sort of the consumer side meeting	19	actually done wrong.
20	in January, should this look different?	20	JAN ZAVISLAN: So so let's so there's a
21	Should this be done differently to make it	21	little bit of subjectivity there. I mean, obviously,
22	more meaningful? Any thoughts anybody has about that?	22	there are going to be those that are obviously
23	MAKAYLA MOODY: More information on the	23	unrelated to debt collection.
24	actual complaint that you're seeing would be helpful.	24	They're complaining about a service provider,
25	JAN ZAVISLAN: Okay. In the aggregate?	25	not about the debt they incurred or really about the
	47		49
1		1	
1	MAKYLA MOODY: Yeah. When convenience fees	1	nature of collection activities. So those are clearer.
2	became an issue on the prior meeting, it was less	2	I don't know. I don't know how far we want to
3	advisory opinion than was issued in 2006. That's when	3	interject, sort of, our subjective beliefs as a
4	(inaudible) issued her advisory opinion so that we had	4	regulator into the legitimacy of, maybe, the closer
5	more information.	5	call complaints.
6	If you're not doing advisory opinions on	6	It's worth having a discussion that we
7	issues like that, obviously, you said licensing was a	7	certainly can have about that.
8	major issue for your department and unlicensed	8	SONIA GIBSON: Sonia Gibson, Encore. I think
9	agencies.	9	the distinction that we would ask for is maybe an
10	Having more information on what type of	10	inquiry, versus complaint or dispute. So I think
11	unlicensing, if it's because a license they have a	11	everybody can be logged into an inquiry.
12	license, and it expired because they didn't get it	12	But, you know, the vast majority of the time,
13	renewed because it was issued in May and then forgot to	13	I think it's something like, This is not my debt, to
14	reapply in June, I've seen that happen.	14	which the response would be, Prove that, in which case,
15	Just generally with they're in business	15	it's not really a complaint. It's not it's more an
16	and not licensing across the board, like debt scams and	16	inquiry about their debt.
17	stuff like that, that's one thing. But if they are a	17	JAN ZAVISLAN: Okay. Tom.
18	legitimate business that a license expired, it changes	18	TOM ROMOLA: Couple of complaints. One is
19	the ball game.	19	that when we do get a response or a debtor gets a
20	JAN ZAVISLAN: One thing, and it would have	20	response to the complaint, it says, in so many words,
21	been and this is just, I think, maybe, I wasn't	21	We're not taking any action at this time.
22	familiar with enough at the time that we did the annual	22	That's pretty broad. Why can't it say, We
23	report this year, but we broke down in as broad as	23	found no violation based on the information provided?
24	possible terms the number of complaints.	24	That's one.
25	But I certainly think in the future years on	25	Second thing is, in the past, past

13 (Pages 46 to 49)

	50		52
1	administrators have taken complaints, and one complaint	do that, we'll make it absolutely	
2	with multiple violations, didn't get a validation	2 X number of actual separate co	
3	letter, called me 45 times the same day, charging me	those, we have seen the follow	
4	too much, et cetera, and counted each one of the	(Inaudible) that, in fact, n	5
5	violations as a complaint.	complaints, but I think it's fair th	
6	It's one complaint. It's not four. It's not	accurately report individual cor	
7	three. It's one. And they had the number of	I know that's what we do on the	
8	complaints, again, I think they may justify their	³ the office.	
9	existence in this department and make us look bad.	We don't when we rep	ort complaint data we
10	It's one complaint.	do this every year, we're not	
11	JAN ZAVISLAN: So I think that when we report	consumer fraud complaints that	
12	the numbers of complaints that we receive Nick, I'll	violations of the statues that we	
13	ask you they are you're not parsing out a	³ multiple violations of the federa	
14	complaint that comes in and alleges six violations as	enforce.	
15	six complaints received?	But we just we just rep	ort on the raw
16	He's shaking his head no, that it's literally	complaint numbers. Michael.	
17	a complaint that may contain six violations. So we are	MICHAEL DEEDS: In te	rms of the meeting, it
18	not padding statistics, just for the record, by making	³ might be helpful if you could Sk	
19	a complaint that alleges six violations as six	mean, I don't mind coming to E	
20	complaints.	trip for me.	civer, but it's a two day
21	TOM ROMOLA: No, I talked with Julie at the	Other people might want	to listen and provide
22	convention, and that's not the case.	² information that I didn't want to	
23	JAN ZAVISLAN: Well, I'm telling you what the	³ thing is, in terms of describing	
24	case is with respect to the numbers that we have	complaints you receive, the CF	
25	published.	good. It's extraordinarily grand	
		good no onadoraniany grana	
	51		53
1	TOM ROMOLA: I hope it's changed, but that	It's kind of a shame on-si	
1 2	TOM ROMOLA: I hope it's changed, but that was not the case	It's kind of a shame on-si	te. It names
2	was not the case.	names. It has the top ten colle	te. It names ction firms to have
	was not the case. JAN ZAVISLAN: Neal.	 names. It has the top ten colle complaints filed against it. It br 	te. It names ction firms to have eaks it down, bad
2 3	was not the case. JAN ZAVISLAN: Neal. NEAL MOYNAHAN: There's certainly I can	 names. It has the top ten colle complaints filed against it. It br address, multiple calls, and it's 	te. It names ction firms to have eaks it down, bad
2 3 4	was not the case. JAN ZAVISLAN: Neal. NEAL MOYNAHAN: There's certainly I can speak from a lending side, the confusion here between	 names. It has the top ten colle complaints filed against it. It br address, multiple calls, and it's detail oriented. 	te. It names ction firms to have eaks it down, bad pretty pretty
2 3 4 5	was not the case. JAN ZAVISLAN: Neal. NEAL MOYNAHAN: There's certainly I can speak from a lending side, the confusion here between number of complaints and the types of complaints, we	 names. It has the top ten colle complaints filed against it. It br address, multiple calls, and it's detail oriented. I don't know if that's the k 	te. It names ction firms to have eaks it down, bad pretty pretty ind of detail you
2 3 4 5 6	was not the case. JAN ZAVISLAN: Neal. NEAL MOYNAHAN: There's certainly I can speak from a lending side, the confusion here between number of complaints and the types of complaints, we report on the lending two separate stats.	 names. It has the top ten colle complaints filed against it. It br address, multiple calls, and it's detail oriented. I don't know if that's the k want to do. They do show, in v 	te. It names ction firms to have eaks it down, bad pretty pretty cind of detail you rery, very great detail
2 3 4 5 6 7	was not the case. JAN ZAVISLAN: Neal. NEAL MOYNAHAN: There's certainly I can speak from a lending side, the confusion here between number of complaints and the types of complaints, we report on the lending two separate stats. The first one is the number of complaints.	 names. It has the top ten colle complaints filed against it. It br address, multiple calls, and it's detail oriented. I don't know if that's the k want to do. They do show, in v one format by which they have 	te. It names ction firms to have eaks it down, bad pretty pretty tind of detail you rery, very great detail at least reported it.
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2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18	 was not the case. JAN ZAVISLAN: Neal. NEAL MOYNAHAN: There's certainly I can speak from a lending side, the confusion here between number of complaints and the types of complaints, we report on the lending two separate stats. The first one is the number of complaints. And then we also present the number of different types of violations we're seeing. They may exceed total number of complaints. Maybe where the confusion is to (inaudible.) Padded. We always report the number of complaints separately to the aggregate number of types of complaint. JAN ZAVISLAN: And so Neal Moynahan is I mean, he manages our regulatory side on the lending and debt settlement. But, Nick, on the license side, I haven't seen those statistics where we report number of 	 names. It has the top ten colle complaints filed against it. It br address, multiple calls, and it's detail oriented. I don't know if that's the k want to do. They do show, in v one format by which they have JAN ZAVISLAN: So we l honest, we have technological ability to do that currently. We are in the process of newer, more modern technological platform for everything from lice renewals, online payments, coll try to really but we have peop knowledgeable about what a d But we're still working on 	te. It names ction firms to have eaks it down, bad pretty pretty find of detail you very, very great detail at least reported it. have to be quite limitations on our trying to implement gies that would be a ensing, license mplaints complaints ole here that are far ifficulty that has been. that. You know, I not the administrator
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2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20	 was not the case. JAN ZAVISLAN: Neal. NEAL MOYNAHAN: There's certainly I can speak from a lending side, the confusion here between number of complaints and the types of complaints, we report on the lending two separate stats. The first one is the number of complaints. And then we also present the number of different types of violations we're seeing. They may exceed total number of complaints. Maybe where the confusion is to (inaudible.) Padded. We always report the number of complaints separately to the aggregate number of types of complaint. JAN ZAVISLAN: And so Neal Moynahan is I mean, he manages our regulatory side on the lending and debt settlement. But, Nick, on the license side, I haven't seen those statistics where we report number of 	 names. It has the top ten colle complaints filed against it. It br address, multiple calls, and it's detail oriented. I don't know if that's the k want to do. They do show, in v one format by which they have JAN ZAVISLAN: So well honest, we have technological ability to do that currently. We are in the process of newer, more modern technological platform for everything from lice renewals, online payments, coll knowledgeable about what a d But we're still working on know that the administration but the Attorney General over 	te. It names ction firms to have eaks it down, bad pretty pretty sind of detail you very, very great detail at least reported it. have to be quite limitations on our trying to implement gies that would be a ensing, license mplaints complaints ble here that are far ifficulty that has been. that. You know, I not the administrator ir the time that I've uctant almost to a person
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14 (Pages 50 to 53)

	54		56
1	identify who the consumer is or provide any personal	aware of the way t	hat was structured and the change in
2	identifying information.	2 the technology that	It is on this side, then our
3	We would if we go that route, I'm	³ organization's collegation	ection agency would be able to do a
4	absolutely certain that whomever our Attorney General	better service in has a service in ha	aving interaction.
5	is will try to stop that as well, stop it at that line		e seeing, and I'm getting to, which
6	as well.	is, you know, very	nice. I've met Nick on the phone.
7	So I think it's worth having maybe further		what we are doing is he and I are
8	discussions about, you know, you have people, I think,		versations with consumers explaining
9	in your industry that may not be happy to see their		thing to do with collections.
10	names easily accessible by complaints filed against		o do with bad data on our part
11	them on our website.		ate calling. And so as far as this
12	But we get concerns raised all the time about		I, it's outside of the sphere, but
13	the fact that our disciplinary histories show up on our		ich of the resources away from your
14	website. I think it's worth having a conversation.		explain something that consumers
15	Again, speaking for myself, I'm someone who very much	just simply aren't a	
16 17	likes transparency.		Ild be, you know, people say,
17 18	I think that there's a lot of value for		should let us know." Well, the
10	legitimate members of the industry, in particular, to	ton roug nao rong t	strict notice requirements and huge
20	know who's cheating the game. Other comments. Yes.		nere on the highway.
20	JULIA GERMAN: My name is Julia German. I'm	1110 1 010	ry sensitive to these things, and y in compliance. And their own
22	also with Linebarger Law Firm. I think there's an		go (inaudible) work a account, are
23	opportunity to serve the consumer and create efficiency	³ extraordinarily deta	
24	based on everything that I'm saying, (inaudible) on the	· · · · · · · · · · · · · · · · · · ·	talk about clarity, thing that
25	complaint side, where I'd say we get I was told when	00	ebsite, creating a database that
	····		
	55		57
	55		57
1	I was hired we get more consumer complaints than any		complaints, when someone calls me
2	I was hired we get more consumer complaints than any law firm.	2 and says, "I see years	complaints, when someone calls me our law firm gets all these
2 3	I was hired we get more consumer complaints than any law firm. But it's largely because I work for the toll	 and says, "I see ye complaints," becau 	complaints, when someone calls me our law firm gets all these use they're seeing, you know, Internet
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15 (Pages 54 to 57)

	58		60
1	month timeline in the meeting for consumer advocates	1	compiling a list of things that we think it's due time
2	versus the collection agencies, and then also, are	2	for us to do rulemaking. And we're required in every
3	there actually rules that are being contemplated?	3	budget cycle in November to report to the legislature
4	Are you going to the rulemaking process, or	4	what our rulemaking agendas are or are likely to be,
5	is it too early? What's the next process in the	5	even if we don't end up rulemaking.
6	process?	6	I think that the real mood is from everybody
7	JAN ZAVISLAN: For the two parts, one was the	7	in the section that I've been talking to is it's long
8	six-month difference between or separation between the	8	overdue. So I would expect in the next three to five
9	consumer meeting and industry meeting, and then whether	9	months to see some either some requests for
10	we are right now in the process of going into	10	information, where we would actually request more
11	rulemaking.	11	formalized ideas and thoughts, both from an industry
12	For the former, I wasn't involved in the	12	and from the consumer groups, about areas of rulemaking
13 14	legislative discussions on this bill, so I don't know	13 14	as a precursor to actually doing a notice of proposed
14	how that was arrived at a compromise in the general	14	rulemaking and setting hearing.
15	assembly. Tom, I'm sure, was involved and knows.	15	But I you know, if it were up to me, we would do it in the next six months.
17	Maybe it's if they were too close together	17	
17	there would be a fistfight? TOM ROMOLA: It's a possibility. Yeah. No,	17	SONIA GIBBONS: My follow-up comment, I actually agree. I do think that having the ability to
19	really. The original concept was to have two meetings	19	discuss with the other side will actually speed up the
20	per year, period. The original concept was to have two meetings	20	process and be healthy, mostly because so, for
20	divide consumers and the debt collectors.	20	example, if we're here suggesting that we want email
22	JAN ZAVISLAN: Right.	22	communication, but consumer advocates absolutely
23	TOM ROMOLA: Having said that, I'm I want	23	disagree, then I think we're sort of letting that
23	to say, after sitting here in the consumer portion, and	23	simmer for six months until we find that that's
25	they probably feel the same way today, it would turn	25	something they don't agree with.
20	they probably reer the same way today, it would turn	25	sometning they don't agree with.
	59		61
1		1	
1	into a fistfight. So it's probably wise that they're	1	It would be good to have a back and forth,
2 3	separated.	2	and more communication is better than less. That would
4	There was some a lot of things that went into play into this compromise. It's more detailed	4	be nice to have a dialogue.
5	than I need to go into. We're stuck with what we have.	5	JAN ZAVISLAN: So my view is and I guess it's a little different than Julie's. And I know that
6	JAN ZAVISLAN: It was a legislative	6	there's some folks here from Bell and from Colorado
7	compromise, apparently. As to rulemaking, I mean, we	7	Legal Services, and my idea is not to exclude either of
8	are it's an interim anything shouldn't undertake	8	you or anybody else from talking at this meeting.
9	something like rulemaking.	9	I don't think that's what the thinking was
10	So you know that the very first day that I	10	back in January. My view is, it's a public meeting.
11	came in as interim administrator, we talked about both	11	And at a public meeting, the public, regardless of whom
12	legislative agendas and rulemaking agendas. But that's	12	they represent, are allowed to speak.
13	going to get put off until we have a full-time	13	That's how I read our Administrative
14	administrator.	14	Procedures Act. So for Rich or Jose or anybody else,
15	It may, in fact, be put off until we have a	15	if you guys have something you just would dearly love,
16	new Attorney General as well because the administrator	16	in the spirit of not compromise, but
17	needs to be reappointed by the Attorney General.	17	professionalism, I'd be happy to let you guys speak on
18	There's no question in my mind that whomever gets hired	18	the record as well.
		19	RICHARD (inaudible last name): I can stay
19		17	
19 20	now will be reappointed.	20	
	now will be reappointed. I've been here too long and seen too many AGs		right here. I think it is beneficial to participate in
20	now will be reappointed. I've been here too long and seen too many AGs in my career to know that usually they don't reach down	20	right here. I think it is beneficial to participate in both of the meetings and to hear what the industry is
20 21	now will be reappointed. I've been here too long and seen too many AGs in my career to know that usually they don't reach down to the administrator. Usually, the administrator is	20 21	right here. I think it is beneficial to participate in both of the meetings and to hear what the industry is saying and suggesting.
20 21 22	now will be reappointed. I've been here too long and seen too many AGs in my career to know that usually they don't reach down	20 21 22	right here. I think it is beneficial to participate in both of the meetings and to hear what the industry is
20 21 22 23	now will be reappointed. I've been here too long and seen too many AGs in my career to know that usually they don't reach down to the administrator. Usually, the administrator is somebody who has expertise the AG will need.	20 21 22 23	right here. I think it is beneficial to participate in both of the meetings and to hear what the industry is saying and suggesting. And I think they may have gained something

16 (Pages 58 to 61)

		1		
	62			64
1	JAN ZAVISLAN: I'm really just more	1	REPORTER'S CERTIFICATE	
2	interested in, for the future, what makes these more	2	I, Wendy McCaffrey, Registered Professional	
3	meaningful, what makes these more helpful to the	3	Reporter and Notary Public in and for the State of	
4	administrator, helpful to the industry, helpful to the	4	Colorado, do hereby certify that said proceedings were	;
5	public in making all this work. Rich, thanks. I	5	taken in shorthand by me at the time and place	
6	appreciate that.	6	hereinabove set forth and were thereafter reduced to	
7	Last opportunity if anybody wants to speak.	7	typewritten form under my supervision, as per the	
8	MICHAEL LANDIS: I have a question about	9	foregoing transcript; that the same is a complete, true, and correct transcription of my shorthand notes	
9		10	then and there taken.	
	getting on the Michael Landis from Colorado Public	11	I further certify that I am not related to,	
10	Center Research Group. I have a question about getting	12	employed by, nor of counsel for any of the parties or	
11	on the list so we get notification of the meetings.	13	attorneys herein, nor otherwise interested in the event	
12	And I just was wondering, how do I get on that list?	14	of the within action.	
13	JAN ZAVISLAN: Talk to Kate. Right here.	15	My commission expires January 31, 2020; and I	
14	Raise your hand. And what we'll do is the reason	16 17	have hereunto set my hand this August 9th, 2018.	
15	I don't know what the sign-up sheet says, if you put	18	-	
16	your email address, or if there's not a column for	19	Chored a	
17	it so that there is.	20		
18	Put your contact information, and we will add	21	Wardy McCaffrey	
19	everybody who attends today to the we call it		Professional Court Reporter	
20	"interested persons to invite." We'll add you to that.	22	and	
21	Thank you.	23	Notary Public	
22	ALAN DRAPER: Alan Draper. Any idea on when	23	Calderwood-Mackelprang, Inc. 9745 E. Hampden Avenue, Suite 220	
23	we'll have a new administrator?	24	Denver, CO 80231	
24	JAN ZAVISLAN: Not soon enough for me. How's		(303) 477-3500	
25	that for an answer? Hopefully in the last stretches of	25		
	63			
	05			
1	that. So Thank you.			
2	TOM ROMOLA: I just want to thank you for			
3	hosting the meeting today. And two, for changing the			
4	meeting to accommodate our side			
5	JAN ZAVISLAN: An oversight by me.			
6	TOM ROMOLA: the conflict that we had. I			
7	appreciate that very much. I look forward to working			
8	with whoever.			
9	JAN ZAVISLAN: Don't say with me because I'm			
10	out of here. Anybody else before we go?			
11	Listen, thank you all very much. I think			
12	this was really interesting for me and, hopefully,			
13	we'll have a record for the new administrator to come			
14	in about the kind of things that are important to you.			
15	And the goal being, you know, greater			
16	communication. I hear that certainly loud and clear.			
17	And I think the interim periods are hard for consumers.			
17	But I think they're especially hard for the industry,			
10				
	who may not get as quick a response as maybe as they're			
20	entitled to.			
21	So thank you all very much. Thank you.			
22	(Exhibit 1 was marked after the hearing.)			
23	(Whereupon, the meeting was adjourned at			
24	2:51 p.m.)			
25				

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