LLS NO. 13-0170 AMENDMENT # 1

SUNSET COMMITTEE AMENDMENT

Committee on Business, Labor, and Technology.

BY SENATOR MORSE

LLS No. 13-0170 be amended as follows:

- Amend LLS No. 13-0170, page 3, line 25, strike everything after "issued" 1
- and substitute "by the licensee BUSINESS OF MONEY TRANSMISSION".
- 3 Page 3, line 26, strike "licensee".
- Page 4, line 17, after "amend" insert "(1) (a), (2) (a), and". 4
- 5 Page 4, line 20 strike everything after the period and substitute
- 6 "(1) (a) The commissioner may examine the books and records of a
- 7 licensee using risk-based criteria and considering other available
- 8 regulatory mechanisms as directed by the banking board; shall make and
- file in WITH the office of the commissioner DIVISION OF BANKING a
- correct report in detail disclosing the results of such THE examination; and 10
- 11 shall mail a copy of such THE report to the licensee examined. If the
- 12 licensee's records are located outside this state, the licensee shall, at the
- 13 option of such licensee THE COMMISSIONER, either make them available
- 14 to the commissioner at a convenient location within this state or pay the
- 15 reasonable and necessary expenses for the commissioner or the
- 16 commissioner's representative to examine them at the place where they
- 17 are maintained. The commissioner may designate representatives,
- 18 including comparable officials of the state in which the records are
- 19 located, to inspect them on behalf of the commissioner. For such THE
- 20 examination, the commissioner shall charge a fee in an amount set by the
- 21 banking board pursuant to section 11-102-104 (11), C.R.S. If any licensee
- 22 refuses to permit the commissioner to make an examination, such THE
- 23 licensee shall be is subject to such penalty as the commissioner may
- 24 assess, not in excess of one hundred THOUSAND dollars for each day any
- 25 such THE refusal shall continue CONTINUES.
 - (2) (a) Every licensee shall file an annual financial statement with the commissioner, audited by an independent certified public accountant or an independent registered accountant, within one hundred fifty days following the close of the licensee's fiscal year. Such THE financial statements shall MUST include a balance sheet, a profit and loss statement, and a statement of retained earnings of the licensee and the licensee's agents and subagents resulting from selling or issuing exchange MONEY
- 32 33 TRANSMISSION under this article. The financial statements shall MUST be
- 34 accompanied by copies of the engagement and management letters issued



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- 1 by the independent auditor.
- 2 (b) Every licensee".
- 3 Page 5, strike lines 17 and 18 and substitute:
- 4 "SECTION 6. In Colorado Revised Statutes, amend 12-52-103
- 5 as follows:"
- 6 Page 5, after line 20 insert:
- 7 "(1) "AGENT" MEANS A PERSON AUTHORIZED BY WRITTEN 8 AGREEMENT AND DESIGNATED BY THE LICENSEE TO ACT ON BEHALF OF A
- 9 LICENSEE UNDER THIS ARTICLE.
- 10 (2) "APPLICANT" MEANS A PERSON FILING AN APPLICATION OR 11 RENEWAL APPLICATION FOR A LICENSE UNDER THIS ARTICLE.
- 12 (1) (3) "Banking board" or "board" means the banking board created in section 11-102-103, C.R.S.
- 14 (1.5) (4) "Commissioner" means the state bank commissioner appointed and serving pursuant to section 11-102-101 (2), C.R.S.".
- 16 Page 5, line 21, strike "(1.6)" and substitute "(5)".
- 17 Page 6, after line 6 insert:
- "(6) "ELECTRONIC INSTRUMENT" MEANS A CARD OR OTHER 18 19 TANGIBLE OBJECT FOR THE TRANSMISSION OR PAYMENT OF MONEY, 20 INCLUDING A STORED VALUE CARD OR DEVICE, THAT CONTAINS A 21 MICROPROCESSOR CHIP, MAGNETIC STRIPE, OR OTHER MEANS FOR STORAGE 22 OF INFORMATION, THAT IS PREFUNDED AND FOR WHICH THE VALUE IS 23 DECREMENTED UPON EACH USE, BUT DOES NOT INCLUDE A CARD OR OTHER 24 TANGIBLE OBJECT THAT IS REDEEMABLE BY THE ISSUER FOR THE ISSUER'S 25 GOODS AND SERVICES.
 - $\frac{(1.7)}{(7)}$ "Engagement letter" means a letter that sets the scope and terms of an independent audit.
- 28 (2) "Exchange" means any check, draft, money order, or other 29 instrument for the transmission or payment of money or credit. It does not 30 mean money or currency of any nation.".
- Page 6, line 7, strike "(2.5)" and substitute "(8)".
- Page 6, after line 10 insert:
- "(9) "INSOLVENT" MEANS THAT, APPEARING UPON EXAMINATION
- 34 OF ANY LICENSEE OR ITS AGENT, ITS LIABILITIES EXCEEDS ITS ASSETS OR
- 35 IT CANNOT MEET ITS OBLIGATIONS IN THE USUAL AND ORDINARY COURSE.



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OF BUSINESS FOR ANY REASON.

- (3) "Issuing" means the act of drawing any instrument of exchange by a person who engages in the business of drawing such instruments as a service or for a fee or other consideration.
- (4) (10) "Licensee" means any person duly licensed by the banking board pursuant to the provisions of this article.
- (4.1) (11) "Management letter" means a letter, written by the auditor to the management of a licensee, reporting the auditor's findings and suggestions resulting from an independent audit.
- (4.2) (12) "Managing official" means a person who has significant oversight duties over a licensee or applicant as determined by the board.
- (13) "MONETARY VALUE" MEANS A MEDIUM OF EXCHANGE WHETHER OR NOT REDEEMABLE IN MONEY.
- (4.3) (14) "Money transmission" means the sale or issuance of exchange or engaging in the business of receiving money for transmission or transmitting MONETARY VALUE TO TRANSMIT, DELIVER, OR INSTRUCT TO BE TRANSMITTED OR DELIVERED money within the United States or MONETARY VALUE to locations abroad INSIDE OR OUTSIDE THE UNITED STATES by any and all means including but not limited to payment instrument, wire, facsimile, or electronic transfer, OR ISSUING STORED VALUE.
- (4.5) (15) "Outstanding payment instrument" means any exchange sold or A PAYMENT INSTRUMENT issued by a licensee or any exchange issued by the licensee which THAT has been sold by an agent of the licensee OR ISSUED in the United States which DIRECTLY BY THE LICENSEE OR ANY PAYMENT INSTRUMENT ISSUED BY THE LICENSEE THAT HAS BEEN SOLD BY AN AGENT OF THE LICENSEE IN THE UNITED STATES THAT has been reported to the licensee as having been sold and which THAT has not yet been paid by or for the licensee ISSUER.
- $\frac{(4.7)}{(16)}$ "Owner" means a person with an ownership interest in a licensee or applicant that is a sole proprietorship or partnership.
- (17) "PAYMENT INSTRUMENT" MEANS A CHECK, DRAFT, MONEY ORDER, TRAVELER'S CHECK, OR OTHER INSTRUMENT FOR THE TRANSMISSION OR PAYMENT OF MONEY OR MONETARY VALUE, WHETHER OR NOT NEGOTIABLE. THE TERM DOES NOT INCLUDE A CREDIT CARD VOUCHER, LETTER OF CREDIT, OR INSTRUMENT THAT IS REDEEMABLE BY THE ISSUER IN GOODS OR SERVICES.
- (5) (18) "Person" means any natural person, firm, association, partnership, registered limited liability partnership, syndicate, joint stock company, unincorporated company or association, limited liability company, common law trust, or any corporation organized under the laws



of the United States or of any state or territory of the United States or of any foreign country.

- (6) (19) "Principal member" means a person who has a significant ownership interest in a licensee or applicant that is an association, trust, or limited liability company or similar entity, as determined by the board.
- (7) (20) "Principal shareholder" means a person who has a significant ownership interest in a corporate licensee or applicant.
- (8) (21) "Significant ownership interest" means an ownership interest that causes the owner to have significant control of a licensee or applicant as determined by the board.
- (22) "STORED VALUE" MEANS MONETARY VALUE THAT IS EVIDENCED BY AN ELECTRONIC RECORD.
- 13 (23) "Unsafe or unsound practice" means a practice or 14 conduct by a person licensed to provide money transmission, or 15 an agent of such a person, which creates the likelihood of 16 material loss, insolvency, or dissipation of the licensee's assets, 17 or otherwise materially prejudices the financial condition of 18 the licensee or interests of its customers."
- 19 Page 8, line 5, strike "12-52-107,".

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- 20 Page 8, line 6, strike "(2)" and substitute "12-52-107".
- Page 8, line 7, strike everything after "rules." and substitute "(1) (a) Each 21 22 approved applicant shall furnish a corporate surety bond in the principal 23 sum of one million dollars, except as otherwise provided in this 24 subsection (1). THE SURETY BOND MUST BE by a bonding company or insurance company authorized to do business in this state, in which the 25 26 applicant is named as obligor, to be approved by the banking board, 27 which shall run THAT RUNS to the state of Colorado for the use and 28 benefit of the state and of any creditor of the licensee for any liability 29 incurred on any exchange issued MONEY TRANSMISSION by the licensee. 30 The bond shall MUST be conditioned that the obligor will faithfully 31 conform to and abide by the provisions of this article and will honestly 32 and faithfully apply all funds received for the performance of all 33 obligations and undertakings for exchange issued and sold MONEY 34 TRANSMISSION under this article and will pay to the state and to any 35 person all money that becomes due and owing to the state or to such 36 person under the provisions of this article because of any exchange sold 37 or issued MONEY TRANSMISSION by such licensee. The bond shall remain 38 REMAINS in force and effect until the surety is released from liability by



the banking board or until THE SURETY CANCELS the bond, is cancelled by the surety, which cancellation may be had only upon ninety days' written notice to the banking board. Such THE cancellation shall DOES not affect any liability incurred or accrued prior to the termination of the ninety-day period. If the banking board finds, at any time, any bond to be exhausted, THE LICENSEE SHALL FILE a replacement bond in an equal amount shall be filed by the licensee within thirty days after written demand therefor.

- (b) The banking board shall by rule establish financial standards by which to evaluate the financial condition or solvency of licensees and for the bond amount set under paragraph (a) of this subsection (1) to be decreased to not less than two hundred fifty thousand dollars, following application by the licensee and an opportunity for hearing before the banking board, in such amounts as necessary up to the amount provided in paragraph (a) of this subsection (1) to protect purchasers of exchange PAYMENT INSTRUMENTS OR ELECTRONIC INSTRUMENTS.
- (c) The banking board shall by rule establish financial standards by which to evaluate the financial condition or solvency of licensees and for the bond amount to be increased above the amount provided in paragraph (a) of this subsection (1) if the banking board determines, following notice to the licensee and an opportunity for hearing before the banking board, that the customers of such licensees are at undue risks, but in no case shall the total bond required of a licensee be greater than two million dollars. In promulgating such rules, the banking board shall utilize and adopt generally accepted accounting principles for the evaluation and determination of the financial condition of licensees.
 - (2) (a) In lieu of".

Page 9, after line 11 insert:

- "(3) In addition to the bond required under subsection (1) of this section, the commissioner, pursuant to rules promulgated by the banking board, may require a licensee to possess investments having an aggregate market value, COMPUTED IN ACCORDANCE WITH GENERALLY ACCEPTED ACCOUNTING PRINCIPLES, THAT IS at least equal to the amount of ALL outstanding payment instruments AND STORED VALUE OBLIGATIONS issued or sold by the licensee. For the purposes of this subsection (3), permissible investments shall be ARE:
 - (a) Cash;
- (b) Certificates of deposit or other SENIOR debt obligations of a financial institution either domestic or foreign an insured depository institution, as defined in Section 3 of the "Federal Deposit Insurance Act", 12 U.S.C. sec. 1813;



- (c) BANKER'S ACCEPTANCE OR bills of exchange or time drafts drawn on and accepted by federally insured financial depository institutions THAT ARE ELIGIBLE FOR PURCHASE UPON ENDORSEMENT BY A MEMBER BANK OF THE FEDERAL RESERVE SYSTEM AND ARE ELIGIBLE FOR PURCHASE BY A FEDERAL RESERVE BANK;
- (d) Any investment bearing a rating of one of the three highest grades as defined by a nationally recognized organization that rates such securities;
- (e) Investment securities that are obligations of the United States, its agencies, DEPARTMENTS, or instrumentalities THEREOF, or obligations that are guaranteed fully as to principal and interest of BY the United States, or any obligations of any state, municipality, or any political subdivision thereof;
- (f) Shares in a money market mutual fund, interest-bearing bills or notes or bonds, debentures, or stock traded on any national securities exchange or on a national over-the-counter market; EXCEPT THAT THE AGGREGATE AMOUNT OF INVESTMENTS UNDER THIS PARAGRAPH (f) MUST NOT EXCEED TWENTY PERCENT OF THE TOTAL PERMISSIBLE INVESTMENTS OF A LICENSEE AND THE LICENSEE SHALL NOT HOLD, AT ONE TIME, INVESTMENTS UNDER THIS PARAGRAPH (f) IN ANY ONE PERSON AGGREGATING MORE THAN TEN PERCENT OF THE LICENSEE'S TOTAL PERMISSIBLE INVESTMENTS;
- (g) Such other investments as may be approved by the banking board.
- (4) It is the intent of the general assembly that in applying the provisions of this section, the purpose of the required bond and permissible investments is to protect the Colorado purchasers of exchange, and the amount of the bond and investments that are required of any licensee should not be more than is necessary to afford such protection given the financial condition of the licensee as determined under generally accepted accounting principles PAYMENT INSTRUMENTS OR ELECTRONIC INSTRUMENTS.
- (5) Permissible investments, even if commingled with other assets of the licensee, shall be deemed by operation of law to be held in trust for the benefit of the purchasers and holders of the licensee's outstanding payment instruments in the event of the INSOLVENCY OR bankruptcy of the licensee."
- Page 9, line 14, strike "(3)" and substitute "(3); and repeal (4)"
- Page 9, line 15, strike "an" and substitute "an A COMPLETE".



- Page 9, line 15, strike "application," and substitute "application AND
- 2 LICENSE FEE," and strike "applicant." and substitute "applicant
- 3 APPLICANT'S COMPETENCE, EXPERIENCE, CHARACTER, FINANCIAL
- 4 CONDITION, AND RESPONSIBILITY.".
- 5 Page 9, line 17, strike everything after "applicant".
- 6 Page 9, line 18, strike "financially responsible" and substitute "is of good
- 7 moral HAS THE character, and financially responsible COMPETENCE,
- 8 EXPERIENCE, FINANCIAL CONDITION, AND RESPONSIBILITY".
- 9 Page 10, after line 11 insert:

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- "(4) A license shall not be issued to an applicant if an owner, principal shareholder, principal member, director, trustee, officer, or other managing official:
- (a) Submitted a license application under this article that was false or misleading as a result of an untrue statement of a material fact or an omission to state a material fact unless the applicant did not know, and in the exercise of reasonable care should not have known, of the untruth or omission;
- (b) Willfully violated or willfully failed to comply with this article or a rule promulgated or order issued under this article;
- (c) Within the past ten years, entered a plea of guilty or nolo contendere to, or was convicted of, a felony or misdemeanor involving a breach of fiduciary duty or fraud; or
- (d) Is subject to a temporary or permanent injunction for violating a state or federal law regulating the financial services industry, including, but not limited to, federal provisions regarding money laundering, record-keeping, and registration.

SECTION 10. In Colorado Revised Statutes, **amend** 12-52-103.5 as follows:

12-52-103.5. Applicability of powers of banking board and bank commissioner to money transmission. The powers, duties, and functions of the banking board and the commissioner contained in article 102 of title 11, C.R.S., and the declaration of policy contained in section 11-101-102, C.R.S., shall apply to the provisions of this article. For the purposes of this section and section 11-102-104, C.R.S., the banking board shall have HAS the same powers, duties, and functions concerning a violation of this article or a rule issued pursuant to this article as the board has concerning a violation of the "Colorado Banking Code", a statute, or a rule issued pursuant to that code.



SECTION 11. In Colorado Revised Statutes, **amend** 12-52-105 as follows:

12-52-105. Exemptions. (1) Nothing in this article shall apply APPLIES to:

- (a) Departments or agencies of the United States of America, INCLUDING THE UNITED STATES POST OFFICE OR A CONTRACTOR ACTING ON BEHALF OF THE UNITED STATES POST OFFICE;
 - (b) or to any A state or municipal government;
- (c) or to corporations organized under the general banking, savings and loan, or credit union laws of this state or of the United States, or to the receipt of money by an incorporated telegraph or cable company at any office or agency thereof for immediate transmission by telegraph or cable. Banks, bank holding companies, credit unions, building and loan associations, savings and loan associations, savings banks, or mutual banks organized under the laws of any state or the United States if they do not issue or sell payment instruments through an agent that is not a bank, bank holding company, credit union, building and loan association, savings and loan association, savings and loan association, savings bank, or mutual bank; or
- (d) The electronic transfer of government benefits for a federal, state, or county governmental agency, as defined in federal reserve board regulation E, 12 CFR 205, by a contractor for and on behalf of the United States, a department, agency, or instrumentality of the United States, or a state or political subdivision thereof.

SECTION 12. In Colorado Revised Statutes, 12-52-106, **amend** (1) introductory portion, (1) (a), (1) (d), (1) (d.5), and (2) as follows:

- **12-52-106. Application for license.** (1) Application for a license shall MUST be made in writing, under oath, to the banking board on such form as it may prescribe. The application shall MUST:
- (a) State the name of the applicant, and the address of his ITS principal office, AND ANY FICTITIOUS OR TRADE NAME USED BY THE APPLICANT IN CONDUCTING ITS BUSINESS;
- (d) If the applicant has one or more branches, subsidiaries, affiliates, agents, or other locations at or through which the applicant proposes to engage in the business of issuing checks, drafts, money orders, or other instruments for the transmission, or payment of money or credit, state the name and address of each such location;
- (d.5) Contain a set of fingerprints for each of the owners, principal shareholders, principal members, directors, trustees, officers, or other managing officials. The commissioner shall forward the fingerprints AND



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PAYMENT FOR THE COSTS to the Colorado bureau of investigation for the purpose of obtaining a fingerprint-based criminal history record check. Upon receipt of fingerprints and payment for the costs, the Colorado bureau of investigation shall conduct a state and national fingerprint-based criminal history record check utilizing records of the Colorado bureau of investigation and the federal bureau of investigation. The board shall be the authorized agency to receive information regarding the result of any national criminal history record check. Only The actual costs of such the record check shall be borne are included in the LICENSING FEES THAT ARE SUBMITTED by the applicant WITH THE APPLICATION.

(2) Each application for a license shall MUST be accompanied by financial statements of the applicant and $\frac{1}{2}$ THE REQUIRED SURETY bond in the form and the amount specified in this article.

SECTION 13. In Colorado Revised Statutes, **amend** 12-52-109 as follows:

- 12-52-109. Issuance of license renewal fee. (1) Before any license is issued, and annually thereafter on or before January 1 of each succeeding year, the applicant or licensee shall MUST SUBMIT AN APPLICATION IN A FORM PRESCRIBED BY THE COMMISSIONER AND pay to the banking board a license fee in an amount set by the banking board pursuant to section 11-102-104 (11), C.R.S. For each license originally issued between July 1 and December 31 of any year, the applicant shall pay one-half the annual fee required in this section. Each license shall expire EXPIRES on January 1 unless the LICENSEE HAS SUBMITTED A RENEWAL APPLICATION IN A FORM PRESCRIBED BY THE COMMISSIONER AND PAID THE annual fee for the year has been paid prior to such date.
- (2) Beginning July 1, 1977, Before any license may be renewed, the licensee shall be required to MUST provide the same amount of bond coverage or securities for deposit as an initial applicant under section 12-52-107.
- (3) If an applicant fails to meet the annual renewal deadline, to continue in the business of money transmission the former licensee must submit an application under section 12-52-106 to reinstate its license.

SECTION 14. In Colorado Revised Statutes, **amend** 12-52-110.5 as follows:

- **12-52-110.5.** Compliance with federal law. (1) Each licensee AND ITS AGENTS shall:
- (a) Comply with state and federal money laundering laws, including but not limited to, the federal "Bank Secrecy Act", 12 U.S.C.



sec. 1951 et seq. and 31 CFR Chapter X; and

(b) FILE ALL REPORTS REQUIRED BY FEDERAL CURRENCY REPORTING, RECORD-KEEPING, AND SUSPICIOUS TRANSACTION REPORTING REQUIREMENTS SET FORTH IN 31 U.S.C. SEC. 5311 AND 31 CFR CHAPTER X, FOR EVERY TRANSACTION IN THIS STATE.

SECTION 15. In Colorado Revised Statutes, 12-52-112, **amend** (2) as follows:

- **12-52-112. Revocation or surrender of license.** (2) After such A hearing the banking board may revoke any license issued under this article if it finds that:
 - (a) The licensee has failed to maintain the required bond; or
- (b) The licensee has failed to comply with any order, decision, or finding of the banking board or the commissioner made pursuant to this article; or
 - (c) The licensee has violated any provision of this article; or
- (d) Facts exist which THAT would have warranted the banking board's refusal to issue the original license; or
- (e) The licensee is engaged in a business a substantial portion of which involves the processing, manufacture, or purchase and sale of commodities or articles of tangible personal property and such THE licensee has failed to maintain constantly a separate bank deposit account or accounts for the exclusive payment of exchange issued TRANSMISSION OF MONEY by such licensee; or
- (f) The licensee has sold or issued exchange without receiving payment for the face value of the exchange prior to the time of such sale or issuance. The LICENSEE ENGAGES IN FRAUD, INTENTIONAL MISREPRESENTATION, OR GROSS NEGLIGENCE;
 - (g) THE LICENSEE ENGAGES IN AN UNSAFE OR UNSOUND PRACTICE;
 - (h) THE LICENSEE IS INSOLVENT; OR
- (i) THE COMPETENCE, EXPERIENCE, CHARACTER, OR GENERAL FITNESS OF THE LICENSEE INDICATES THAT IT IS NOT IN THE PUBLIC INTEREST TO PERMIT THE LICENSEE TO CONTINUE TO CONDUCT BUSINESS.

SECTION 16. In Colorado Revised Statutes, 12-52-115.5, **amend** (1) (a) as follows:

12-52-115.5. Civil remedies - restraining orders - injunctions. (1) (a) If the board has cause to believe that a person has sold or issued exchange or transmitted money without a license issued under this article, 52, the board may obtain from the district court of the city and county of Denver a temporary restraining order or a preliminary or permanent injunction prohibiting the person from violating this article. In such THE action, the board shall IS not be required to plead or prove irreparable



injury or the inadequacy of the remedy at law.

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SECTION 17. In Colorado Revised Statutes, 12-52-116, **amend** (1) and (3) (a) as follows:

12-52-116. Notice - banking board - consumers. (1) The licensee or such THE licensee's agents or subagents shall give notice to the banking board, by certified mail, of any legal action which shall be THAT HAS BEEN brought against the licensee and of any judgment which shall be THAT HAS BEEN entered against such THE licensee by any creditor or claimant relating to selling or issuing exchange or transmitting money under this article, together with details sufficient to identify the action or judgment, within ten days after the commencement of any such action or notice to the licensee of entry of any such judgment. Within ten days after it pays any claim of judgment to any such creditor or such claimant, the corporate surety shall give notice to the banking board, by certified mail, of such THE payment, together with details sufficient to identify the claimant or creditor and the claim or judgment so paid.

(3) (a) Except for a money exchange or transmission conducted at a branch of a federally insured depository institution, a licensee shall post and maintain at its establishment a notice advising the customer that the selling or issuing of exchange MONEY TRANSMISSION is regulated by the division of banking and that the customer may report alleged violations of the law to the division of banking. Such THE COMMISSIONER SHALL CREATE THE notice shall be created and furnished AND FURNISH IT to the licensee. by the commissioner:".

25 Renumber succeeding sections accordingly.

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