# Capital Construction Freeze Guidelines Additional Projects Colorado Office of State Planning and Budgeting January 29, 2009

### **Policy**

- 1. Pursuant to the capital construction freeze announced by the Governor on January 15, 2009, the projects listed below are to be stopped effective January 15, 2009 unless they are currently under construction, in the active construction phase, with ground broken.
- 2. The purpose of the capital construction freeze is to minimize expenditures. No more may be spent after January 15, 2009 than is absolutely required to meet legal and contractual obligations. Departments and institutions are expected to work with vendors to reduce encumbrances.
- 3. Exemptions to these guidelines may only be submitted for one of the following three reasons:
  - a. The project is already under construction; that is, the project has actually broken ground; or
  - b. This project is urgent and critical to life or safety; or
  - c. Departments that have stopped projects cannot manage within the targeted amounts provided in the attached chart.
- 4. Exemptions for 3.a. above, for projects that have already started construction, must convincingly show that construction had started prior to January 15, 2009. Agencies that believe a listed project is under construction and, in good faith, file an exemption by the deadline may continue construction until and unless an exemption is denied. Projects that were not under construction as of January 15, 2009 must cease immediately unless an exemption is approved. The State Architect will be asked to assist in the review of exemption requests for this purpose.
- 5. This freeze does not apply to Level I Controlled Maintenance projects. Therefore, it is not expected that any of these projects will meet the criteria for 3.b. as being related to urgent life or safety issues. The State Architect will be asked to assist in the review of exemption requests for this purpose.
- 6. Exemptions for 3.c. above are to be requested only if the target provided does not allow the agency to complete and close down the project in a legally viable way. The agency must submit an exemption request for the necessary amount. The total must be defended with actual expenditures, encumbrance amounts, contract language, and a detailed explanation of the situation to be considered. The Office of the State Controller and the State Architect will be asked to assist in the review of exemption requests for this purpose. All expenses in

- excess of stop dates (January 15, 2009) will be closely scrutinized. No new contracts may be signed for these projects after January 15, 2009.
- 7. The Office of State Planning and Budgeting requests that the Office of the State Controller and the Office of the State Architect promulgate procedures to ensure that these guidelines are enforced and that expenditures are minimized.
- 8. If the exemption process identifies that a certain phase is under construction, only that phase will be approved for completion.

### **Estimate Update**

9. Because OSPB has refined the data since the January 15, 2009 announcement, the savings estimate for FY 2008-09 has been modified as illustrated below. The detail is provided in the tables at the end of the document.

FY 2008-09 Long Bill Projects Frozen on October 1, 2009	\$49,592,561
Additional Frozen Projects Not Under Construction on January 15, 2009	\$43,746,445
Total to be Deappropriated	\$93,339,006

### **Procedures**

- 10. To request an exemption for the capital construction projects listed below, the attached form must be completed and submitted to the Office of State Planning and Budgeting. The requested forms are due to OSPB by February 6, 2009.
- 11. Submit only one form per project.
- 12. Only official exemption forms will be considered in determining whether to remove a project from the freeze list.
- 13. All requests must be signed and approved by the executive director of the department or CEO of the Higher Education Institution. The Colorado Department of Higher Education (CDHE) must also approve all higher education exemption requests for frozen capital projects.
- 14. OSPB will respond to individual agencies and institutions, including CDHE, as soon as possible after receiving the exemption request.
- 15. All agencies must reconcile actual expenditures, complete contract negotiations, reduce and finalize encumbrances, and update COFRS no later than February 23, 2009.
- 16. The Office of State Planning and Budgeting will report final recommended appropriations to the Joint Budget Committee by March 2, 2009.

17. In addition to requirements for the list below, all agencies must finalize expenditures, liquidate encumbrances, and record final project reversions (appropriation documents) on COFRS for all completed capital construction and controlled maintenance projects. This must be completed no later than February 23, 2009.

### **Target**

- 18. The following is provided to serve one purpose: to calculate an estimate of a reduction target. Agencies must manage to the spending authority less targeted reduction.
- 19. If agencies stopping projects can manage to the provided target, then no exemption should be submitted.
- 20. If the expenditures and 45% of encumbrances are higher than the amount that is needed to stop the project, the agency must not spend the 45% of encumbrances.
- 21. All agencies must aim to reduce and minimize expenditures for stopped projects.
- 22. The January 15, 2009 list was based on phase-specific appropriations. COFRS does not allow differentiation by phases. Therefore, for projects with multiple phases, the spending authority over multiple years' appropriations is provided. The spending authority on a project, less expenditures as of January 22, 2009, less 45% of encumbrances, is the new target reduction for each project.
- 23. The balances in the following table for expenditures and encumbrances are as of close of business on January 22, 2009. The expenditures and encumbrances may be related to the appropriations shown in the table or related to appropriations from other phases of the same project. In addition, the encumbrances may be related to a Cash, Reappropriated, or Federal funding source.
- 24. All non-CCF fund sources should be exhausted first to the extent possible.
- 25. OSPB has applied 100% of the expenditures and 45% of the encumbrances as a basis for estimating achievable project budget reductions at the aggregate project level. For multiphase projects, dollars expended are against all project appropriations.
- 26. Applying 45% against encumbrances is used as an estimate of actual expenses needed to stop the project.
- 27. Individual project expenditures and encumbrances may vary from this estimate; however, if an <u>increase</u> over the estimate of expenditures/encumbrances occurs, the exemption process described in item #3 above must be used to allow for a decrease in the targeted budget reduction amount.
- 28. The total does not include potentially-approved exemptions.

- 29. The reduction target is a ceiling only. Agencies may not spend up to the spending authority minus target unless it is mandatory to stop the project.
- 30. The updated target calculations allow agencies to:
  - a. Combine phases of a project so that the entire project's appropriation is considered;
  - b. Fund recorded expenditures;
  - c. Fund up to 45% of encumbrances, if necessary.

January 15, 2009 Capital Construction Freeze

08-09	\$7,070,000	\$10,648,036	\$23,662,303	\$5,520,660	\$15,520,591	\$7,070,000	P0627	Visual Arts Complex, Ph 3 of 3	University of Colorado - Boulder
08-09	\$418,063	\$32,479	\$72,175	\$2,460	\$824,165	\$418,063	M07011	Fire Safety Upgrades, Ph 2 of 2	University of Colorado - Boulder
	\$1,948,111	\$292,213	\$649,363	\$58,199	\$2,298,523	\$2,332,276	M07017	SUBTOTAL Repair/Replace Infrastructure on Fairgrounds	
08-09						\$1,502,276	M07017	Repair/Replace Infrastructure on Fairgrounds, Ph 2 of 3	State Fair - Pueblo
07-08	797					\$830,000	M07017	Repair/Replace Infrastructure on Fairgrounds, Ph 1 of 3	State Fair - Pueblo
08-09	\$174,730	\$12,016	\$26,702	\$0	\$186,746	\$186,746	P0815	Fort Morgan, Port of Entry, Eastbound Lane and Scale Pit Repair	Revenue
08-09		\$29,055	\$64,567	\$101,938	\$2,952,955	\$1,217,719	P0653	Alamosa Troop Office, Regional Communications Center, Ph 2 of 2	rubiic Safety
08-09	\$2,935,169	\$348,724	\$774,943	\$322	\$3,284,215	\$3,284,215	P0835	Suicide Risk Mitigation	Human Services
08-09	\$2,000,000	\$9,568,676	\$21,263,725	\$7,363,893	\$33,707,368	\$2,000,000	P0340	CSP II Expansion - High Custody Expansion, Ph 3 of 3	Corrections
08-09	\$430,659	\$66,569	\$147,930	\$43,259	\$540,486	\$540,486	M08016	Waste Water Treatment and Water Storage Tank Repairs, FLCF, Ph 1 of 2	Corrections
	\$1,139,400	\$27,954	\$62,120	\$10,002	\$1,177,356	\$1,187,811	M07003	SUBTOTAL Electrical System Improvements, BVCC	
08-09						\$534,221	M07003	Electrical System Improvements, BVCC, Ph 2 of 3	Corrections
07-08						\$653,590	M07003	Electrical System Improvements, BVCC, Ph 1 of 3	Corrections
08-09	\$178,309	\$135,181	\$300,403	\$71,510	\$385,000	\$385,000	P0814	Museum Relocation Logistics	Colorado Historical Society
	\$2,131,820	\$80,334	\$178,519	\$28,522	\$2,240,676	\$2,244,598	P0808	SUBTOTAL Ute Indian Museum	
08-09						\$2,098,598	P0808	Ute Indian Museum, Ph 2 of 2	Colorado Historical Society
07-08						\$146,000	P0808	Ute Indian Museum, Ph 1 of 2	Colorado Historical Society
08-09	\$639,077	\$32,886	\$73,080	\$460	\$672,423	\$672,423	M08025	Replace HVAC Equipment, Art and Design Center	Arapahoe Community College
FΥ	TARGET REDUCTION	45% OF ENCUMBRANC ES	ENCUMBRANC ES	DOLLARS EXPENDED	SPENDING AUTHORITY	CCF APPROPRIATION	PROJECT NUMBER	PROJECT	AGENCY NAME
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Corrections	Agriculture - Zuni & Insectary	Colorado State University - Pueblo	Colorado State University	Colorado School of Mines	Colorado School of Mines	Colorado School of Mines	Colorado Northwestern Community College	Colorado Historical Society	Colorado Community College System at Lowry	Colorado Community College System at Lowry	Capitol Complex Facilities	Capitol Complex Facilities	Capitol Complex Facilities	Arapahoe Community College	University of Colorado - Colorado Springs	AGENCY NAME
Roof Replacement, CTCF and BVCC, Ph 2 of 5	Insectary Upgrade, Palisade	Replace Campus Water Lines, Ph 1 of 2	Pitkin Station Electrical Switchgear Replacement	Hall of Justice Demolition and Related Classroom Improvements, Ph 1 of 2	Replace Failed Corroded Piping, Ph 1 of 2	Brown Hall HVAC Replacement, Ph 1 of 3	Tunnel Repair and Safety Upgrade, Rangely Campus	Grant Humphreys Mansion Facilities Improvements	HVAC Upgrades, Building #967	Upgrade Mechanical System Components, Replace Roof, Building 758	Variable Air Volume Boxes Replacement at Centennial Building, Ph 1 of 2	Fire Alarm System Upgrades at State Human Services Building, Ph 2 of 2	Repair Passenger and Freight Elevators in Annex and Centennial Buildings, Ph 3 of 3	Structural/Exterior Concrete Repair Main Bldg	Repair/Replace University Hall Rooftop Units, Ph 1 of 2	PROJECT
M06046	M07018	M08002	M08001	P0804	M07032	M07029	M07034	80080W	M08013	M07042	M08010	M07058	M06082	M08005	M08023	PROJECT NUMBER
\$163,943	\$582,009	\$283,589	\$580,800	\$2,841,145	\$410,730	\$746,900	\$624,030	\$301,000	\$331,372	\$644,383	\$993,473	\$1,251,965	\$975,295	\$439,602	\$431,436	CCF APPROPRIATION
\$172,595	\$560,063	\$282,899	\$644,391	\$2,839,330	\$935,156	\$746,372	\$618,720	\$294,716	\$331,372	\$635,031	\$985,168	\$1,417,706	\$2,602,509	\$439,602	\$431,436	SPENDING AUTHORITY
\$8,792	\$16,920	\$18,615	\$1	\$324,541	\$5,667	\$0	\$10,717	\$51,867	\$2,138	\$21,046	\$8,225	\$3,825	\$48,296	\$9,404	\$49,216	DOLLARS EXPENDED
\$98,473	\$386,401	\$162,986	\$599,456	\$826,780	\$11,375	\$79,368	\$6,800	\$9,340	\$26,363	\$31,954	\$871	\$61,349	\$59,805	\$44,000	\$10,980	ENCUMBRANC ES
\$44,313	\$173,880	\$73,344	\$269,755	\$372,051	\$5,119	\$35,716	\$3,060	\$4,203	\$11,863	\$14,379	\$392	\$27,607	\$26,912	\$19,800	\$4,941	45% OF ENCUMBRANC ES
\$119,490	\$369,263	\$190,940	\$374,635	\$2,142,738	\$410,730	\$710,656	\$604,943	\$238,646	\$317,371	\$599,606	\$976,551	\$1,251,965	\$975,295	\$410,398	\$377,279	TARGET REDUCTION
07-08	07-08	07-08	07-08	07-08	07-08	07-08	07-08	07-08	07-08	07-08	07-08	07-08	07-08	07-08	08-09	FΥ

07-08	\$24,319	\$19,897	\$44,216	\$155,784	\$200,000	\$200,000	M08012	Transmitter Site Tower Analysis/Emergency Repairs	Office of Information Technology
07-08	\$664,940	\$6,728	\$14,950	\$877	\$672,544	\$677,467	M07035	Window Replacement and Exterior Wall Repair, Bowman/Trustees Buildings	Lamar Community College
07-08	\$322,412	\$68,694	\$152,654	\$50,356	\$441,462	\$463,925	M07028	Central Campus Infrastructure Improvements, Ph 1 of 3	Fort Lewis College
07-08	\$728,153	\$34,972	\$77,715	\$17,078	\$1,306,107	\$728,153	M06060	Electrical Distribution System Improvements, Ph 2 of 2	Fort Lewis College
07-08	\$49,240	\$4,950	\$11,000	\$0	\$54,190	\$54,190	P0811	Fire Suppression System at 1881 Pierce	Revenue
- 1	\$1,092,156	\$62,819	\$139,597	\$231,668	\$1,386,643	\$1,482,000	M06080	SUBTOTAL Building System Revitalization	
07-08						\$938,000	M06080	Building System Revitalization, Ph 2 of 2	Military and Veterans Affairs
06-07						\$544,000	M06080	Building System Revitalization, Ph 1 of 2	Military and Veterans Affairs
07-08	\$276	\$0	\$0	\$28,392	\$28,668	\$185,200	P0810	Program Plan Adams Youth Services Center Replacement	Human Services
07-08	\$138,542	\$2,898	\$6,440	\$18,560	\$160,000	\$160,000	P0809	Suicide Risk Assessment and Prevention at CMFIFL	Human Services
	\$1,544,287	\$82,525	\$183,389	\$50,346	\$1,677,158	\$1,955,295	P0636	SUBTOTAL CSVC at Homelake - Domiciliary Renovations	
06-07						\$750,000	P0636	CSVC at Homelake - Domiciliary Renovations, Ph 3 of 3	Human Services
07-08						\$917,095	P0636	CSVC at Homelake - Domiciliary Renovations, Ph 2 of 3	Human Services
05-06						\$288,200	P0636	CSVC at Homelake - Domiciliary Renovations, Ph 1 of 3	Human Services
07-08	\$248,988	\$142,506	\$316,680	\$14,524	\$406,018	\$406,340	M08009	Repair/Replace Roofs, CMHIFL, Ph 1 of 3	Human Services
07-08	\$767,122	\$39,131	\$86,957	\$87,768	\$894,021	\$811,010	M07051	Heat Plant Repair and Equipment Replacement, GJRC	Human Services
07-08	\$644,577	\$16,006	\$35,569	\$0	\$660,583	\$705,999	M07050	Replace Fire Hydrant and Water Mains, CMHIFL	Human Services
07-08	\$417,780	\$8,797	\$19,549	\$14,468	\$441,045	\$466,167	M07008	Lock/Door Control Replacement, CWCF	Corrections
	TARGET REDUCTION	45% OF ENCUMBRANC ES	ENCUMBRANC ES	DOLLARS EXPENDED	SPENDING AUTHORITY	CCF APPROPRIATION	PROJECT NUMBER	PROJECT	AGENCY NAME
		160/ OE							

	\$43,746,445	\$24,232,662	\$53,850,360	\$15,349,280	\$95,086,346	\$51,556,978			TOTAL
05-06	\$802,131	\$420,125	\$933,612	\$164,244	\$1,386,500	\$1,700,000	P0651	Capitol Complex Master Plan	Capitol Complex Facilities
06-07	\$128,696	\$2,925	\$6,500	\$0	\$131,621	\$158,734	M06007	Storm/Sanitary Sewer Cross Connection, Ph 1 of 2	University of Colorado - Boulder
06-07	\$653,481	80	\$0	\$16,500	\$669,981	\$670,000	M06002	Campus Fire Alarms	Mesa State College
06-07	\$1,136,618	\$48,966	\$108,814	\$277	\$1,185,861	\$1,309,195	M06076	Replace Deteriorated Campus Infrastructure System, CMHIFL, Ph 1 of 6	Human Services
06-07	\$175,406	\$23,436	\$52,079	\$15,943	\$214,785	\$386,100	M06061	Campus Structural Analysis	Colorado State University - Pueblo
07-08	\$416,848	\$297,517	\$661,148	\$66,512	\$780,877	\$991,015	P0803	Ketchum Arts & Sciences Building Capital Renewal, Ph 1 of 2	University of Colorado - Boulder
07-08	\$1,366,415	\$523,029	\$1,162,286	\$405,383	\$2,294,827	\$2,567,767	P0802	Ekeley Sciences Middle Wing Renovation, Ph 1 of 2	University of Colorado - Boulder
07-08	\$97,318	\$2,700	\$6,000	\$888	\$100,907	\$100,907	M08003	Main Campus Tunnel Security, Ph 1 of 3	University of Colorado - Boulder
07-08	\$494,085	\$8,330	\$18,510	\$8,819	\$511,233	\$535,203	M07013	Upgrade Building Transformers/Electrical Services, Ph 1 of 2	University of Colorado - Boulder
07-08	\$471,600	\$23,098	\$51,329	\$92,706	\$587,404	\$507,011	M06062	Repair/Replace Building Electrical Services, Ph 2 of 4	University of Colorado - Boulder
07-08	\$432,134	\$12,600	\$28,000	\$104,616	\$549,350	\$549,350	M08011	Repair/Replace All Elevators	State Capitol Building
07-08	\$327,832	\$15,586	\$34,635	\$23,075	\$366,493	\$370,008	M08006	Repair/Replace Electrical Distribution Panels, Central Administration	Pueblo Community College
07-08	\$247,528	\$2,970	\$6,600	\$0	\$250,498	\$274,933	M07038	Remove/Replace "D" Parking Lot Stairs and Scarify/Riprap Hillside	Pikes Peak Community College
FY	TARGET REDUCTION	45% OF ENCUMBRANC ES	ENCUMBRANC ES	DOLLARS EXPENDED	SPENDING AUTHORITY	CCF APPROPRIATION	PROJECT NUMBER	PROJECT	AGENCY NAME

# 2008 October 1, 2008 Capital Construction Freeze - All FY 2008-09

\$49,592,561	\$1,492,830	\$3,317,400	\$212,580	\$51,297,971	\$51,234,114		TOTALS	
						P0108	Phase III Expansion	Corrections
\$7,157,519	\$4,975	\$11,056	\$64,075	\$7,226,569	\$7,162,494		Fort Lyon Correctional Facility	Department of
÷	<del>(</del>	4		1		P0831	(	Community College
\$1.990.056	\$0	\$0	\$0	\$1,990,056	\$1,990,056		Craig Academic Center	Northwestern
,						P0829		Mines
\$2,000,000	\$0	\$0	0\$	\$2,000,000	\$2,000,000		Brown Hall Addition Phase 1	Colorado School of
,						P0825	Renovation Addition	University – Pueblo
\$1,635,224	\$1,159,526	\$2,576,724	\$2,686	\$2,797,436	\$2,797,436		Academic Resource Center	Colorado State
,		,				P0830	Renovation	Colorado
\$2,995,917	\$1,728	\$3,840	\$2,355	\$3,000,000	\$3,000,000		Butler Hancock Interior	University of Northern
						P0834	Conditioning	
							at Fort Logan Cottage Air	Services
\$1,792,769	\$13,266	\$29,480	\$0	\$1,806,035	\$1,806,035		Colorado Mental Health Institute	Department of Human
,						P0839		and Veterans Affairs
\$3,938,089	\$0	\$0	\$56,343	\$3,994,432	\$3,994,432		Grand Junction Readiness Center	Department of Military
				,		P0833	Center	College
\$2,971,482	\$0	\$0	\$0	\$2,971,482	\$2,971,482		Academic Building - Learning	Pueblo Community
						P0804	Improvements, Phase 2	
,						,	Demolitions/Classroom	Mines
\$3,516,697	\$0	\$0	\$0	\$3,516,697	\$3,516,697		Hall of Justice	Colorado School of
1	<del>f</del>			,		P0803	Capital Renewal	
\$8.435.946	\$0	0\$	\$0	\$8,435,946	\$8,435,946		Ketchum Arts and Sciences	CU-Boulder
\$11,559,536	\$0	\$0	\$0	\$11,559,536	\$11,559,536	P0802	Ekeley Renovation	CU-Boulder
\$1,599,326	\$313,335	\$696,300	\$87,121	\$1,999,782	\$2,000,000	P0801	Clark Building Revitalization	CSU Fort Collins
TARGET REDUCTION	45% OF ENCUMBRANCES	ENCUMBRANCES	DOLLARS EXPENDED	SPENDING AUTHORITY	CCF APPROPRIATION	PROJECT NUMBER	PROJECT	AGENCY NAME

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## Request for Capital Construction Freeze Exemption

Department/Institution:	Sight of Book and a		HANGE MARKET	
Date:	0.8000000000000000000000000000000000000	nes a vinció de la comitació d Comitación de la comitación	tokali (ilgali), Modifika	
Title of Project from Capital				17 <b>920</b> (4.5)
Freeze Guidelines:	4/5/5/2/2015			
	FY 05-06	FY 06-07	FY 07-08	FY 08-09
Project's CCF Spending	\$	Ujejak (* 1848 <b>)</b>	\$	
Authority				
Targeted Reduction	\$	50 a c ( ) \$	\$	10.75
Requested Targeted Reduction		\$	** \$ \$	3.010.000
Project Purpose:				
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Exemption Request is for:				
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<ul> <li>☐ Under Construction before</li> <li>☐ Urgent and Critical Life an</li> </ul>		Que la companya de la companya della companya della companya de la companya della		
Need to Revise Targeted I	a dalety issue Reduction			
			भारतिकार गरिना के निर्माणक निर्माणक के रहिला	
Complete <b>one</b> of the following, if	the description is i	incomplete, the e	xemption may be	denied.
1. Under Construction before	January 15, 2009			
			"in construction	¬"}·
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			• "in construction	<b>1"):</b>
Exact and detailed status of w	ork (do not use g	eneral terms like		<b>1"):</b>
Exact and detailed status of we	ork (do not use go	eneral terms like	y 15, 2009.	
Exact and detailed status of wo	ork (do not use go	eneral terms like	y 15, 2009.	
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### Date project was suspended:

Attach invoices from the contractor indicating evidence of expenditures under the contract or mobilization costs incurred over the Target amount.

	Print Name	Signature	Date
Executive Director/President Approval:			And the second
CCHE Approval:	AUGUST STATE OF THE SERVICES OF		
OSPB Approval:			

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