

Second Regular Session  
Sixty-fifth General Assembly  
STATE OF COLORADO

**REENGROSSED**

*This Version Includes All Amendments  
Adopted in the House of Introduction*

LLS NO. 06-0152.02 Thomas Morris

**HOUSE BILL 06-1251**

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**HOUSE SPONSORSHIP**

**Green,**

**SENATE SPONSORSHIP**

**Tochtrop,**

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**House Committees**  
Business Affairs and Labor

**Senate Committees**

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**A BILL FOR AN ACT**

101 **CONCERNING A PROHIBITION ON PRICE GOUGING.**

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**Bill Summary**

*(Note: This summary applies to this bill as introduced and does not necessarily reflect any amendments that may be subsequently adopted.)*

Prohibits price gouging during an emergency. Prohibits price gouging for goods or services upon which a person's life depends. Allows the attorney general to file suit to enjoin violations, for a maximum \$10,000 per day civil penalty, and for restitution. Specifies the evidence needed to create or rebut a presumption of price gouging. Makes a legislative declaration.

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Shading denotes HOUSE amendment. Double underlining denotes SENATE amendment.  
*Capital letters indicate new material to be added to existing statute.*  
*Dashes through the words indicate deletions from existing statute.*

HOUSE  
3rd Reading Unamended  
March 7, 2006

HOUSE  
Amended 2nd Reading  
February 28, 2006

1 *Be it enacted by the General Assembly of the State of Colorado:*

2 **SECTION 1. Legislative declaration.** (1) The general assembly  
3 hereby:

4 (a) Finds that emergencies can strain commercial and consumer  
5 relationships in areas beyond those directly damaged or affected by the  
6 emergency;

7 (b) Determines that it is an unfortunate truth that some will try to  
8 take advantage of others in emergency situations by price gouging for  
9 consumer and other commercial goods or services; and

10 (c) Declares that it is in the interest of the state of Colorado to  
11 prohibit and deter price gouging.

12 **SECTION 2.** Article 2 of title 6, Colorado Revised Statutes, is  
13 amended BY THE ADDITION OF A NEW SECTION to read:

14 **6-2-104.5. Price gouging prohibited - remedy - definitions.**

15 (1) IMMEDIATELY PRIOR TO OR DURING AN EMERGENCY, A PERSON MAY  
16 NOT ENGAGE IN PRICE GOUGING AGAINST A CONSUMER FOR GOODS OR  
17 SERVICES SOLD OR PROVIDED AT RETAIL. FOR PURPOSES OF THIS SECTION,  
18 "RETAIL" MEANS THE LEVEL OF DISTRIBUTION WHERE A GOOD OR SERVICE  
19 IS TYPICALLY SOLD DIRECTLY, OR IS OTHERWISE PROVIDED, TO A MEMBER  
20 OF THE PUBLIC WHO IS AN END USER AND DOES NOT RESELL THE GOOD OR  
21 SERVICE.

22 (2) (a) A PRICE FOR A GOOD OR SERVICE IS PRESUMED TO BE  
23 UNREASONABLE AND UNCONSCIONABLE IN THE DESIGNATED AREA OF AN  
24 EMERGENCY IF THE PRICE REFLECTS A PRICE INCREASE AT LEAST TEN  
25 PERCENT GREATER THAN THE AVERAGE PRICE FOR THE GOOD OR SERVICE  
26 CHARGED BY THE SELLER IN THE DESIGNATED AREA DURING THE THIRTY  
27 DAYS IMMEDIATELY PRIOR TO THE FORMAL DECLARATION OF THE

1 EMERGENCY.

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3 (b) A PRICE FOR A GOOD OR SERVICE IS NOT UNREASONABLE AND  
4 UNCONSCIONABLE IF IT REFLECTS ONLY THE COST OF THE GOOD OR  
5 SERVICE TO THE SELLER PRIOR TO THE EMERGENCY, THE AVERAGE PROFIT  
6 MARGIN OF THE SELLER DURING THE THIRTY DAYS IMMEDIATELY PRIOR TO  
7 THE FORMAL DECLARATION OF AN EMERGENCY, AND THE INCREASED  
8 COSTS ACTUALLY INCURRED BY THE SELLER TO SELL THE GOOD OR  
9 SERVICE DURING OR FOLLOWING THE EMERGENCY.

10 (3) IF A VIOLATION OF THIS SECTION IS ALLEGED TO HAVE  
11 OCCURRED, THE ATTORNEY GENERAL MAY FILE SUIT IN THE JUDICIAL  
12 DISTRICT IN WHICH SUCH VIOLATION IS ALLEGED TO HAVE OCCURRED  
13 FOR AN ORDER ENJOINING OR RESTRAINING THE COMMISSION OR  
14 CONTINUATION OF THE ALLEGED UNLAWFUL ACTS. IN SUCH PROCEEDING,  
15 THE COURT SHALL, NOTWITHSTANDING THE PENALTY SPECIFIED IN  
16 SECTION 6-2-116, IMPOSE A CIVIL PENALTY IN AN AMOUNT NOT TO EXCEED  
17 TEN THOUSAND DOLLARS PER DAY AND, WHERE APPROPRIATE, SHALL  
18 ORDER RESTITUTION TO AGGRIEVED CONSUMERS.

19 (4) (a) IF THE ATTORNEY GENERAL FINDS THAT A PERSON HAS  
20 VIOLATED OR IS VIOLATING THIS SECTION, THE ATTORNEY GENERAL MAY  
21 ISSUE A CEASE AND DESIST ORDER.

22 (b) EACH INSTANCE OF PRICE GOUGING SHALL BE A SEPARATE  
23 VIOLATION.

24 (5) FOR PURPOSES OF THIS SECTION:

25 (a) "EMERGENCY" MEANS A NATURAL DISASTER OR OTHER  
26 CIRCUMSTANCE OR EVENT THAT IS FORMALLY DECLARED TO BE AN  
27 EMERGENCY BY FEDERAL OR STATE AUTHORITIES. AN EMERGENCY MAY

1 BE ASSOCIATED WITH A DESIGNATED AREA.

2 (b) "GOODS OR SERVICES" MEANS GOODS OR SERVICES OF ANY  
3 TYPE, INCLUDING, BUT NOT LIMITED TO, FOOD, MEDICINES,  
4 TRANSPORTATION, HOUSING, AND ENERGY SUPPLIES.

5 (c) "PRICE GOUGING" MEANS CHARGING AN UNREASONABLE AND  
6 UNCONSCIONABLE PRICE FOR A GOOD OR SERVICE IMMEDIATELY PRIOR TO,  
7 DURING, OR FOLLOWING AN EMERGENCY.

8 (6) NOTHING IN THIS SECTION SHALL APPLY TO ANY ELECTRIC, GAS,  
9 OR STEAM UTILITY SUBJECT TO THE JURISDICTION OF THE COLORADO  
10 PUBLIC UTILITIES COMMISSION.

11 **SECTION 3. Applicability.** This act shall apply to price gouging  
12 that occurs on or after the effective date of this act.

13 **SECTION 4. Safety clause.** The general assembly hereby finds,  
14 determines, and declares that this act is necessary for the immediate  
15 preservation of the public peace, health, and safety.