

**Second Regular Session  
Sixty-fourth General Assembly  
STATE OF COLORADO**

**REREVISED**

*This Version Includes All Amendments  
Adopted in the Second House*

LLS NO. 04-0075.01 Michele Hanigsberg

**HOUSE BILL 04-1030**

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**HOUSE SPONSORSHIP**

**Frangas**, Boyd, Johnson R., Stafford, and Tochtrop

**SENATE SPONSORSHIP**

**Hanna**, Hagedorn, Kester, and Sandoval

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**House Committees**

Health, Environment, Welfare, & Institutions  
Appropriations

**Senate Committees**

Health, Environment, Welfare & Institutions  
Appropriations

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**A BILL FOR AN ACT**

101 **CONCERNING THE EVALUATION OF THE COLORADO WORKS PROGRAM,**  
102 **AND MAKING AN APPROPRIATION IN CONNECTION THEREWITH.**

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**Bill Summary**

*(Note: This summary applies to this bill as introduced and does not necessarily reflect any amendments that may be subsequently adopted.)*

**Welfare Oversight Committee.** Modifies the evaluation component of the Colorado works program and continues the evaluation for 5 years.

Makes an appropriation.

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1 *Be it enacted by the General Assembly of the State of Colorado:*

Shading denotes HOUSE amendment. Double underlining denotes SENATE amendment.  
*Capital letters indicate new material to be added to existing statute.  
Dashes through the words indicate deletions from existing statute.*

SENATE  
3rd Reading Unamended  
April 28, 2004

SENATE  
Amended 2nd Reading  
April 27, 2004

HOUSE  
3rd Reading Unamended  
April 7, 2004

HOUSE  
Amended 2nd Reading  
April 6, 2004

1           **SECTION 1.** 26-2-723, Colorado Revised Statutes, is  
2 REPEALED AND REENACTED, WITH AMENDMENTS, to read:

3           **26-2-723. Evaluation - state department - repeal.** (1) THE  
4 STATE DEPARTMENT SHALL OVERSEE THE ADMINISTRATION OF AN ANNUAL  
5 INDEPENDENT EVALUATION OF THE WORKS PROGRAM PURSUANT TO THIS  
6 SECTION. THE EVALUATION SHALL TRACK KEY OUTCOMES STATEWIDE AND  
7 WITHIN DIFFERENT REGIONS IN THE STATE. THE STATE DEPARTMENT SHALL  
8 USE THE EVALUATION AS A PROGRAM IMPROVEMENT TOOL TO ASSESS THE  
9 EFFECTIVENESS AND COST EFFICIENCY OF DIFFERENT APPROACHES BY THE  
10 COUNTIES TO THE WORKS PROGRAM AND THE PROGRAM SERVICES  
11 PROVIDED. THE STATE DEPARTMENT, IN CONJUNCTION WITH THE  
12 ADVISORY COMMITTEE APPOINTED PURSUANT TO SUBSECTION (4) OF THIS  
13 SECTION, SHALL REPORT ANNUALLY TO THE HEALTH, ENVIRONMENT,  
14 WELFARE, AND INSTITUTIONS COMMITTEES OF THE HOUSE OF  
15 REPRESENTATIVES AND THE SENATE REGARDING THE PROGRESS AND  
16 FINDINGS OF THE EVALUATION.

17           (2) (a) THE PURPOSE OF THE INDEPENDENT EVALUATION SHALL BE  
18 TO OBTAIN SYSTEMATIC DATA ON THE OUTCOMES RESULTING FROM THE  
19 WORKS PROGRAM, INCLUDING THE FULL RANGE OF SERVICES AND BENEFITS  
20 PROVIDED IN THE WORKS PROGRAM. THE OUTCOMES SHALL INCLUDE, BUT  
21 NEED NOT BE LIMITED TO THE FOLLOWING:

22           (I) THE CHARACTERISTICS OF FAMILIES RECEIVING CASH  
23 ASSISTANCE AND OTHER SERVICES IN THE WORKS PROGRAM, INCLUDING  
24 SERVICES RECEIVED AND WORK ACTIVITIES PARTICIPATED IN AND THE  
25 LENGTH OF THAT PARTICIPATION;

26           (II) THE AVAILABILITY OF APPROPRIATE SERVICES TO ENABLE  
27 FAMILIES TO MOVE OFF CASH ASSISTANCE INTO EMPLOYMENT AND

1 TOWARD LONG-TERM SELF-SUFFICIENCY;

2 (III) THE WELL-BEING OF CHILDREN IN FAMILIES WHO RECEIVE  
3 CASH ASSISTANCE OR IN FAMILIES WHO ARE NO LONGER RECEIVING CASH  
4 ASSISTANCE;

5 (IV) THE NUMBER OF FAMILIES WHO NO LONGER RECEIVE CASH  
6 ASSISTANCE DUE TO INCOME EARNED THROUGH EMPLOYMENT OR DUE TO  
7 OTHER REASONS;

8 (V) THE EARNINGS OF FAMILIES WHO LEAVE THE WORKS  
9 PROGRAM;

10 (VI) THE NUMBER OF PARENTS WHO LEAVE THE WORKS PROGRAM  
11 WHO REMAIN EMPLOYED;

12 (VII) THE NUMBER OF FAMILIES WHO RETURN TO CASH  
13 ASSISTANCE;

14 (VIII) THE NUMBER OF FORMER PARTICIPANTS WHO ARE MOVING  
15 TO LONG-TERM SELF-SUFFICIENCY;

16 (IX) THE IMPACT OF THE WORKS PROGRAM ON COLORADO'S  
17 MEDICAID, CHILD CARE, AND CHILD WELFARE PROGRAMS; AND

18 (X) THE EFFECTIVENESS OF THE WORKS PROGRAM IN PROVIDING  
19 SERVICES AND BENEFITS TO FAMILIES TO HELP THEM MOVE TO LONG-TERM  
20 SELF-SUFFICIENCY.

21 (b) THE EVALUATION SHALL REPORT ON THESE OUTCOMES FOR THE  
22 STATE AS A WHOLE AND FOR THE REGIONS WITHIN THE STATE. THE STATE  
23 DEPARTMENT SHALL IDENTIFY REGIONS BASED ON GEOGRAPHY AND  
24 SIMILARITIES IN ECONOMIC AND SOCIAL CHARACTERISTICS.

25 (c) THE EVALUATION SHALL IDENTIFY APPROACHES THAT HAVE  
26 BEEN DEVELOPED AND IMPLEMENTED TO ADDRESS CHALLENGES FACING  
27 PARTICIPANTS IN THE WORKS PROGRAM AND SHALL PROVIDE ANALYSES OF

1 THE EFFECTIVENESS AND COST EFFICIENCY OF THESE APPROACHES.

2 (d) THE EVALUATION SHALL NOT BE DUPLICATIVE OF THE STATE  
3 DEPARTMENT'S MONITORING AND OVERSIGHT RESPONSIBILITIES PURSUANT  
4 TO SECTION 26-2-712 NOR SHALL THE EVALUATION SEEK TO ADDRESS ANY  
5 INDIVIDUAL COUNTY'S PERFORMANCE CONTRACT WITH THE STATE  
6 DEPARTMENT. [REDACTED]

7 (e) THE STATE DEPARTMENT SHALL PROVIDE ANY NECESSARY  
8 TECHNICAL ASSISTANCE TO THE COUNTIES FOR THE PURPOSE OF THE  
9 EVALUATION.

10 (f) THE STATE DEPARTMENT AND THE ADVISORY COMMITTEE,  
11 ESTABLISHED IN SUBSECTION (4) OF THIS SECTION, MAY ATTACH  
12 COMMENTS TO EACH FINAL EVALUATION.

13 (g) NO LATER THAN AUGUST 31 OF EACH YEAR, THE STATE  
14 DEPARTMENT SHALL DEVELOP AN ANNUAL EVALUATION PLAN SPECIFYING  
15 THE EVALUATION'S SCOPE OF WORK.

16 (3) (a) NO LATER THAN SEPTEMBER 30, 2004, THE STATE  
17 DEPARTMENT SHALL ISSUE A REQUEST FOR PROPOSALS FOR A PUBLIC OR  
18 PRIVATE ENTITY TO CONDUCT THE EVALUATION. THE REQUEST FOR  
19 PROPOSALS SHALL ENCOURAGE BIDS THAT INCLUDE PARTICIPATION BY  
20 STATE-SUPPORTED AND PRIVATE INSTITUTIONS OF HIGHER EDUCATION IN  
21 COLORADO. THE REQUEST FOR PROPOSALS SHALL ALLOW FOR  
22 SUBCONTRACTING OF WORK UNDER THE CONTRACT WITH THE APPROVAL  
23 OF THE STATE DEPARTMENT. THE PRIMARY CONTRACTOR SHALL BE  
24 RESPONSIBLE FOR ALL WORK DONE UNDER THE CONTRACT.

25 (b) THE EVALUATION DATA COLLECTED PURSUANT TO THIS  
26 SECTION SHALL BE PUBLIC INFORMATION. THE STATE DEPARTMENT SHALL  
27 REQUIRE THE EVALUATION CONTRACTOR TO IMPLEMENT SUITABLE

1 MEASURES TO PROTECT THE CONFIDENTIALITY OF EACH COLORADO WORKS  
2 PARTICIPANT.

3 (4) (a) THE STATE DEPARTMENT SHALL SEEK THE INPUT OF AN  
4 INDEPENDENT ADVISORY COMMITTEE ON ALL STAGES OF THE EVALUATION,  
5 INCLUDING BUT NOT LIMITED TO:

6 (I) DEVELOPING THE REQUEST FOR PROPOSALS;

7 (II) SELECTING THE CONTRACTORS WHO CARRY OUT THE  
8 EVALUATION, INCLUDING APPROVING SUBCONTRACTORS IDENTIFIED AFTER  
9 THE CONTRACT IS AWARDED;

10 (III) DEVELOPING THE SCOPE OF WORK FOR EACH YEAR OF THE  
11 EVALUATION;

12 (IV) COMMENTING ON DRAFT REPORTS AND RECOMMENDATIONS  
13 SUBMITTED BY THE CONTRACTORS;

14 (V) DEVELOPING RECOMMENDATIONS FOR ADMINISTRATIVE OR  
15 LEGISLATIVE ACTIONS BASED ON THE FINDINGS OF THE EVALUATION.

16 (b) THE EXECUTIVE DIRECTOR SHALL APPOINT THE ADVISORY  
17 COMMITTEE, WHICH AT A MINIMUM SHALL INCLUDE REPRESENTATIVES  
18 FROM A STATEWIDE ASSOCIATION OF COUNTIES, REPRESENTATIVES OF  
19 COUNTIES NOT REPRESENTED BY A STATEWIDE ASSOCIATION,  
20 REPRESENTATIVES OF ADVOCATE GROUPS, AND MEMBERS OF THE PUBLIC.

21 (c) THE EXECUTIVE DIRECTOR SHALL APPOINT THE CHAIR OF THE  
22 ADVISORY COMMITTEE AFTER CONSULTATION WITH THE CHAIRPERSONS OF  
23 THE HEALTH, ENVIRONMENT, WELFARE, AND INSTITUTIONS COMMITTEES  
24 OF THE HOUSE OF REPRESENTATIVES AND THE SENATE. THE CHAIRPERSONS  
25 OF THE HEALTH, ENVIRONMENT, WELFARE, AND INSTITUTIONS COMMITTEES  
26 OF THE HOUSE OF REPRESENTATIVES AND THE SENATE, OR THE  
27 CHAIRPERSONS' DESIGNEE, SHALL BE EX-OFFICIO MEMBERS OF THE

1       ADVISORY COMMITTEE.

2               (d) MEMBERS OF THE ADVISORY COMMITTEE SHALL RECEIVE ALL  
3       DRAFT FINAL REPORTS FROM THE EVALUATION CONTRACTORS.

4               (e) ALL ADVISORY COMMITTEE MEETINGS SHALL BE OPEN TO THE  
5       PUBLIC.

6               (5) THIS SECTION IS REPEALED, EFFECTIVE JULY 1, 2009.

7               **SECTION 2. Appropriation.** In addition to any other  
8       appropriation, there is hereby appropriated, to the department of human  
9       services, for the fiscal year beginning July 1, 2004, the sum of five  
10      hundred thousand dollars (\$500,000), or so much thereof as may be  
11      necessary, for the implementation of this act. Said sum shall be from  
12      federal temporary assistance for needy families block grant funds.

13              **SECTION 3. Effective date.** This act shall take effect July 1,  
14      2004.

15              **SECTION 4. Safety clause.** The general assembly hereby finds,  
16      determines, and declares that this act is necessary for the immediate  
17      preservation of the public peace, health, and safety.