# First Regular Session Seventieth General Assembly STATE OF COLORADO

# **REVISED**

This Version Includes All Amendments Adopted on Second Reading in the Second House

LLS NO. 15-0723.01 Michael Dohr x4347

**HOUSE BILL 15-1290** 

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Judiciary

#### A BILL FOR AN ACT

101	Concerning	G PF	ROHIBITING	A PEACE OF	FICER FROM I	NTE	RFERING
102	WITH	A	PERSON	LAWFULLY	RECORDING	A	PEACI
103	OFFIC	ER-I	NVOLVED I	INCIDENT.			

# **Bill Summary**

(Note: This summary applies to this bill as introduced and does not reflect any amendments that may be subsequently adopted. If this bill passes third reading in the house of introduction, a bill summary that applies to the reengrossed version of this bill will be available at <a href="http://www.leg.state.co.us/billsummaries">http://www.leg.state.co.us/billsummaries</a>.)

The bill creates a private right of action against a peace officer's employing law enforcement agency if a person records an incident involving a peace officer and a peace officer destroys the recording or seizes the recording without receiving consent or obtaining a warrant or if the peace officer intentionally interferes with the recording or retaliates

SENATE nd Reading Unamended April 29, 2015

HOUSE ord Reading Unamended April 22, 2015

HOUSE Amended 2nd Reading April 21, 2015 against the person making the recording. The person who recorded the peace officer incident is entitled to actual damages, a civil penalty of \$15,000, and attorney fees and costs.

1	Be it enacted by the General Assembly of the State of Colorado:
2	SECTION 1. In Colorado Revised Statutes, add 13-21-128 as
3	follows:
4	13-21-128. Civil liability for destruction or unlawful seizure
5	of recordings by a law enforcement officer - definitions.
6	(1) (a) NOTWITHSTANDING ANY OTHER REMEDIES, A PERSON HAS A RIGHT
7	OF RECOVERY AGAINST A PEACE OFFICER'S EMPLOYING LAW ENFORCEMENT
8	AGENCY IF A PERSON ATTEMPTS TO OR LAWFULLY RECORDS AN INCIDENT
9	INVOLVING A PEACE OFFICER AND:
10	(I) A PEACE OFFICER UNLAWFULLY DESTROYS OR DAMAGES THE
11	RECORDING OR RECORDING DEVICE;
12	(II) A PEACE OFFICER SEIZES THE RECORDING OR RECORDING
13	DEVICE WITHOUT PERMISSION, WITHOUT LAWFUL ORDER OF THE COURT, OR
14	WITHOUT OTHER LAWFUL GROUNDS TO SEIZE THE DEVICE;
15	(III) A PEACE OFFICER INTENTIONALLY INTERFERES WITH THE
16	PERSON'S LAWFUL ATTEMPT TO RECORD AN INCIDENT INVOLVING A PEACE
17	OFFICER;
18	(IV) A PEACE OFFICER RETALIATES AGAINST A PERSON FOR
19	RECORDING OR ATTEMPTING TO RECORD AN INCIDENT INVOLVING A PEACE
20	OFFICER; OR
21	(V) A PEACE OFFICER REFUSES TO RETURN THE PERSON'S
22	RECORDING DEVICE THAT CONTAINS A RECORDING OF A PEACE
23	OFFICER-INVOLVED INCIDENT WITHIN A REASONABLE TIME PERIOD AND
24	WITHOUT LEGAL JUSTIFICATION.

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(b) IF A PEACE OFFICER ENGAGES IN ANY OF THE CONDUCT 2 DESCRIBED IN PARAGRAPH (a) OF THIS SUBSECTION (1), THE AGGRIEVED 3 PROPERTY OWNER MAY SUBMIT AN AFFIDAVIT TO THE PEACE OFFICER'S 4 EMPLOYING LAW ENFORCEMENT AGENCY SETTING FORTH THE FACTS OF 5 THE INCIDENT, THE DAMAGE DONE TO THE OWNER'S PROPERTY, AND A 6 VERIFIABLE ESTIMATE OF THE REPLACEMENT COST FOR ANY DAMAGED OR 7 DESTROYED DEVICE. IF A RECORDING WAS DAMAGED OR DESTROYED, THE 8 OWNER MAY CLAIM FIVE HUNDRED DOLLARS AS THE VALUE OF THE 9 RECORDING ITSELF. UPON RECEIPT OF THIS AFFIDAVIT, THE LAW 10 ENFORCEMENT AGENCY SHALL HAVE THIRTY DAYS TO EITHER PAY THE 11 AGGRIEVED PROPERTY OWNER THE AMOUNT REQUESTED IN THE AFFIDAVIT 12 OR ISSUE A DENIAL OF THE REQUEST IN WRITING. 13 (c) IF A DENIAL OF CLAIM IS ISSUED BY THE LAW ENFORCEMENT 14 AGENCY PURSUANT TO PARAGRAPH (b) OF THIS SUBSECTION (1), AND THE 15 AGGRIEVED PROPERTY OWNER DISAGREES WITH THE DENIAL, THE 16 PROPERTY OWNER MAY BRING A CIVIL ACTION AGAINST THE PEACE 17 OFFICER'S EMPLOYING LAW ENFORCEMENT AGENCY FOR ACTUAL 18 DAMAGES, INCLUDING THE REPLACEMENT VALUE OF THE DEVICE, THE 19 AMOUNT OF FIVE HUNDRED DOLLARS FOR ANY DAMAGED OR DESTROYED 20 RECORDING, AND ANY COSTS AND FEES ASSOCIATED WITH THE FILING OF 21 THE CIVIL ACTION. THE COURT MAY ORDER PUNITIVE DAMAGES UP TO 22 FIFTEEN THOUSAND DOLLARS AND ATTORNEYS' FEES TO THE PROPERTY 23 OWNER UPON A FINDING THAT THE DENIAL BY THE LAW ENFORCEMENT 24 AGENCY TO REIMBURSE THE PERSON PURSUANT TO PARAGRAPH (b) OF THIS 25 SECTION WAS MADE IN BAD FAITH. IF THE COURT FINDS THAT AN ACTION 26 BROUGHT BY A PERSON IS FRIVOLOUS AND WITHOUT MERIT, THE COURT 27 MAY AWARD THE LAW ENFORCEMENT AGENCY ITS REASONABLE COSTS

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1	AND ATTORNEYS' FEES.
2	(2) AN ACTION BROUGHT PURSUANT TO THIS SECTION DOES NOT
3	PRECLUDE THE PERSON FROM SEEKING THAT CRIMINAL CHARGES BE FILED
4	AGAINST A PEACE OFFICER FOR TAMPERING WITH PHYSICAL EVIDENCE IN
5	VIOLATION OF SECTION 18-8-610, C.R.S., OR ANY OTHER CRIME.
6	(3) FOR PURPOSES OF THIS SECTION, "RETALIATION" MEANS A
7	THREAT, ACT OF HARASSMENT, AS DEFINED IN SECTION 18-9-111, C.R.S.
8	OR ACT OF HARM OR INJURY UPON ANY PERSON OR PROPERTY, WHICH
9	ACTION IS DIRECTED TO OR COMMITTED UPON A PERSON RECORDING THE
10	PEACE OFFICER-INVOLVED INCIDENT, AS RETALIATION OR RETRIBUTION
11	AGAINST SUCH WITNESS OR VICTIM.
12	SECTION 2. In Colorado Revised Statutes, add 16-3-311 as
13	follows:
14	16-3-311. Peace officer incident recordings. (1) A PERSON HAS
15	THE RIGHT TO LAWFULLY RECORD ANY INCIDENT INVOLVING A PEACE
16	OFFICER AND TO MAINTAIN CUSTODY AND CONTROL OF THAT RECORDING
17	AND THE DEVICE USED TO RECORD THE RECORDING. A PEACE OFFICER
18	SHALL NOT SEIZE A RECORDING OR RECORDING DEVICE WITHOUT CONSENT
19	WITHOUT A SEARCH WARRANT OR SUBPOENA, OR WITHOUT A LAWFUI
20	EXCEPTION TO THE WARRANT REQUIREMENT.
21	(2) (a) If a peace officer seeks to obtain from a person A
22	DEVICE USED TO RECORD AN INCIDENT INVOLVING A PEACE OFFICER IN
23	ORDER TO ACCESS THE RECORDING AS POSSIBLE EVIDENCE IN AN
24	INVESTIGATION, THE OFFICER SHALL FIRST:
25	(I) ADVISE THE PERSON OF HIS OR HER NAME, HIS OR HER BADGE
26	NUMBER OR OTHER IDENTIFYING NUMBER, AND THE NAME OF THE LAW
27	ENFORCEMENT AGENCY:

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1	(II) IDENTIFY THE LEGAL REASON FOR WHICH THE INFORMATION IS
2	REQUESTED; AND
3	(III) IF PRACTICABLE UNDER THE CIRCUMSTANCES, INQUIRE
4	WHETHER THE PERSON WILL VOLUNTARILY PROVIDE THE OFFICER WITH A
5	COPY OF THE SPECIFIC RECORDING THAT IS RELEVANT TO THE
6	INVESTIGATION EITHER BY VOLUNTARILY PROVIDING THE DEVICE TO THE
7	OFFICER OR IMMEDIATELY ELECTRONICALLY TRANSFERRING THE
8	INFORMATION TO THE OFFICER OR THE LAW ENFORCEMENT AGENCY SO
9	THAT THE PERSON MAY RETAIN POSSESSION OF HIS OR HER DEVICE, THE
10	RECORDING, AND ANY PERSONAL NON-EVIDENTIARY PRIVATE
11	INFORMATION CONTAINED ON THE DEVICE.
12	(b) IF THE PERSON CONSENTS VOLUNTARILY TO THE TRANSFER OF
13	THE DEVICE TO LAW ENFORCEMENT, THE PEACE OFFICER SHALL LIMIT HIS
14	OR HER SEARCH OF THE DEVICE TO A SEARCH FOR THE RECORDING THAT IS
15	RELEVANT EVIDENCE TO THE INVESTIGATION, AND THE DEVICE SHALL BE
16	RETURNED TO THE PERSON UPON REQUEST AND WITH ALL CONVENIENT
17	SPEED.
18	(c) IF THE PERSON CONSENTS TO AN ELECTRONIC TRANSFER OF THE
19	RECORDING, THE ELECTRONIC TRANSFER SHALL TAKE PLACE AS SOON AS
20	POSSIBLE AND WITHOUT UNNECESSARY DELAY.
21	(d) IN CIRCUMSTANCES WHEN THE IMMEDIATE ELECTRONIC
22	TRANSFER IS NOT PRACTICABLE OR IF THE PERSON DOES NOT CONSENT TO
23	THE ELECTRONIC TRANSFER OF THE EVIDENTIARY INFORMATION OR TO THE
24	SEIZURE OF THE DEVICE, THE PEACE OFFICER MAY ARRANGE FOR THE
25	TRANSFER OR DELIVERY OF THE INFORMATION OR DEVICE WITH THE
26	PERSON TO THE PEACE OFFICER OR TO THE LAW ENFORCEMENT AGENCY BY
27	ANY ALTERNATIVE MEANS CONSISTENT WITH ANY POLICIES AND

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1	PROCEDURES OF THE LAW ENFORCEMENT AGENCY.
2	(e) NOTWITHSTANDING THE PROVISIONS OF THIS SECTION, A PEACE
3	OFFICER HAS THE AUTHORITY TO TEMPORARILY SEIZE AND MAINTAIN
4	CONTROL OVER A DEVICE THAT WAS USED TO RECORD AN INCIDENT
5	INVOLVING A PEACE OFFICER UNTIL A SEARCH WARRANT CAN BE OBTAINED
6	WHEN EXIGENT CIRCUMSTANCES EXIST SUCH THAT THE PEACE OFFICER
7	BELIEVES IT IS NECESSARY TO SAVE A LIFE OR WHEN THE PEACE OFFICER
8	HAS A REASONABLE, ARTICULABLE, GOOD-FAITH BELIEF THAT SEIZURE OF
9	THE DEVICE IS NECESSARY TO PREVENT THE DESTRUCTION OF THE
10	EVIDENTIARY RECORDING WHILE A WARRANT IS OBTAINED.
11	(3) THE PROVISIONS OF THIS SECTION DO NOT APPLY TO DEVICES
12	SEIZED INCIDENT TO ARREST.
13	(4) NOTHING IN THIS SECTION SHALL BE CONSTRUED TO ALLOW A
14	PERSON TO INTERFERE WITH A PEACE OFFICER IN THE LAWFUL
15	PERFORMANCE OF HIS OR HER DUTIES.
16	<b>SECTION 3.</b> In Colorado Revised Statutes, 24-10-106, add (1)
17	(i) as follows:
18	24-10-106. Immunity and partial waiver. (1) A public entity
19	shall be immune from liability in all claims for injury which lie in tort or
20	could lie in tort regardless of whether that may be the type of action or the
21	form of relief chosen by the claimant except as provided otherwise in this
22	section. Sovereign immunity is waived by a public entity in an action for
23	injuries resulting from:
24	(i) AN ACTION BROUGHT PURSUANT TO SECTION 13-21-128, C.R.S.
25	SECTION 4. Effective date - applicability. This act takes effect
26	one year after passage and applies to actions committed on or after said
27	date.

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- **SECTION 5. Safety clause.** The general assembly hereby finds,
- determines, and declares that this act is necessary for the immediate
- 3 preservation of the public peace, health, and safety.

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