First Regular Session Seventieth General Assembly STATE OF COLORADO

2nd REVISED

This Version Includes All Amendments Adopted on Second Reading in the Second House

LLS NO. 15-0033.01 Jason Gelender x4330

HOUSE BILL 15-1130

HOUSE SPONSORSHIP

Nordberg and Ryden,

SENATE SPONSORSHIP

Garcia and Hill,

House Committees

State, Veterans, & Military Affairs

Senate Committees

State, Veterans, & Military Affairs

A BILL FOR AN ACT CONCERNING VOTING BY MILITARY AND OVERSEAS VOTERS IN MUNICIPAL ELECTIONS, AND, IN CONNECTION THEREWITH, EXTENDING CERTAIN DEADLINES THAT GOVERN THE CONDUCT OF MUNICIPAL ELECTIONS TO ENSURE THAT SUCH VOTERS HAVE THE SAME ABILITY TO VOTE IN SUCH ELECTIONS AS THEY DO IN FEDERAL, STATE, AND COUNTY ELECTIONS.

Bill Summary

(Note: This summary applies to this bill as introduced and does not reflect any amendments that may be subsequently adopted. If this bill passes third reading in the house of introduction, a bill summary that applies to the reengrossed version of this bill will be available at http://www.leg.state.co.us/billsummaries.)

SENATE Amended 2nd Reading April 16, 2015

> HOUSE rd Reading Unamended March 3, 2015

HOUSE Amended 2nd Reading March 2, 2015 The federal "Uniformed and Overseas Citizens Absentee Voting Act" (UOCAVA) and the state "Uniform Military and Overseas Voters Act" (UMOVA) provide procedural requirements for the conduct of federal and state elections that help ensure that United States military personnel and American civilians living abroad can vote in such elections. Because county elections are coordinated with state elections, UOCAVA and UMOVA also indirectly help ensure that such military personnel and civilians can vote in county elections. The bill extends certain deadlines that govern the conduct of municipal elections to ensure that such military personnel and civilians have similar ability to vote in municipal elections as they do in federal, state, and county elections.

Be it enacted by the General Assembly of the State of Colorado:

SECTION 1. Legislative declaration. (1) The general assembly hereby finds and declares that:

- (a) The right to vote is a fundamental right of all Americans;
- (b) American military personnel who are stationed outside of the United States while serving in the military and other Americans who live abroad face significant logistical challenges in exercising their right to vote in elections conducted in their home states; and
- (c) The federal "Uniformed and Overseas Citizens Absentee Voting Act", 42 U.S.C. sec. 1973ff-2, and the state "Uniform Military and Overseas Voters Act", article 8.3 of title 1, Colorado Revised Statutes, directly mitigate the logistical challenges of voting in federal and state elections for Colorado citizens living abroad and indirectly mitigate the challenges of voting in county elections, but do not apply to municipal elections.
- (2) The general assembly further finds and declares that it is necessary, appropriate, and in the best interest of all Coloradans to extend certain deadlines that govern the conduct of municipal elections to ensure that the right of Coloradans living abroad to vote in municipal elections

-2- 1130

is protected to a similar extent as their right to vote in federal, state, and county elections.

SECTION 2. In Colorado Revised Statutes, 31-10-302, **amend** (1), (2) introductory portion, (4), and (6); and **repeal** (8) as follows:

- **31-10-302. Nomination of municipal officers.** (1) Candidates for municipal offices shall be nominated, without regard to affiliation, by petition on forms supplied by the clerk. A petition of nomination may consist of one or more sheets, but it shall contain the name and address of only one candidate and shall indicate the office to which the candidate is seeking election. The petition may designate one or more persons as a committee to fill a vacancy in the nomination.
- (2) Nomination petitions may be circulated and signed beginning on the fiftieth NINETY-FIRST day and ending on the thirtieth SEVENTY-FIRST day prior to the day of election. Each petition shall MUST be signed by registered electors in the following numbers:
- (4) No petition is valid that does not contain the requisite number of signatures of registered electors. The clerk shall inspect timely filed petitions of nomination to ensure compliance with this section. Such inspection may consist of an examination of the information on the signature lines for patent defects, a comparison of the information on the signature lines with a list of registered electors provided by the county, or any other method of inspection reasonably expected to ensure compliance with this section. Any petition may be amended to correct or replace those signatures which THAT the clerk finds are not in apparent conformity with the requirements of this section at any time prior to twenty-two SIXTY-THREE days before the day of election.
 - (6) Each nomination petition shall be filed with the clerk no later

-3-

than the thirtieth SEVENTY-FIRST day prior to the day of election. Every petition shall have endorsed thereon or appended thereto the written affidavit of the candidate accepting the nomination and swearing that the candidate satisfies the requirements set forth in section 31-10-301 to be a candidate and hold office in the municipality. The acceptance of nomination shall contain the place of residence of the candidate and the name of the candidate in the form that the candidate wishes it to appear on the ballot. The candidate's name may be a nickname or include a nickname but shall not contain any title or degree designating the business or profession of the candidate.

(8) Nomination petitions for candidates whose name will be on the ballot at a coordinated election pursuant to articles 1 to 13 of title 1, C.R.S., shall be circulated, signed, and filed with the municipal clerk

SECTION 3. In Colorado Revised Statutes, 31-2-104, amend (4) as follows:

within the period set forth in section 1-4-805, C.R.S.

- 31-2-104. Organization of new city or town. (4) At least ten TWENTY days before the election, the commissioners by their chairman CHAIR shall give notice of the election in the manner prescribed by the "Colorado Municipal Election Code of 1965".
- **SECTION 4.** In Colorado Revised Statutes, 31-2-207, **amend** (1) as follows:
 - **31-2-207. Charter election notice.** (1) Within thirty days after the date that the charter commission submits the proposed charter to it, the governing body shall publish and give notice of an election to determine whether the proposed charter shall be approved, which election shall be held not less than thirty SIXTY nor more than one hundred

-4- 1130

1	eighty-five days after publication of the notice thereof. Such notice of the
2	election shall contain the full text of the proposed charter.
3	SECTION 5. In Colorado Revised Statutes, 31-2-210, amend (4)
4	as follows:
5	31-2-210. Procedure to amend or repeal charter. (4) The
6	governing body shall, within thirty days of the date of adoption of the
7	ordinance or the date of filing of the petition (if the same is certified by
8	the clerk to be valid and sufficient), publish notice of an election upon the
9	amendment or proposal, which notice shall contain the full text of the
10	amendment or statement of the proposal as contained in the ordinance or
11	petition. The election shall be held not less than thirty SIXTY nor more
12	than one hundred twenty days after publication of such notice; except
13	that, if the proposal is for formation of a charter commission, the election
14	shall be held not less than sixty days after publication of such notice. If
15	the amendment or proposal is initiated by petition and is sought to be
16	submitted at a special election, the election shall be held as near as
17	possible to the approximate date stated in the petition, but in any event
18	shall be held within the time limits stated in this subsection (4).
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20	SECTION 6. In Colorado Revised Statutes, add 31-10-102.8 as
21	<u>follows:</u>
22	31-10-102.8. Military or overseas voters – timely transmission,
23	casting, and receipt of ballot. (1) As used in this section:
24	(a) "BALLOT MATERIALS" MEANS THE STANDARDIZED
25	ABSENTEE-VOTING MATERIALS DEVELOPED PURSUANT TO SECTION
26	1-8.3-104 (4) (a), C.R.S., AND THE DECLARATION AND FORM FOR THE
27	EXECUTION OF THE DECLARATION DESCRIBED IN SECTION 1-8.3-104 (5),

-5-

1	C.R.S., FOR VOTERS ELECTING TO RECEIVE THEIR BALLOT BY FACSIMILE OR
2	ELECTRONIC MAIL.
3	(b) "TRANSMIT A BALLOT" MEANS SENDING A BALLOT AND BALLOT
4	MATERIALS TO A MILITARY OR OVERSEAS VOTER BY FACSIMILE OR
5	ELECTRONIC MAIL, AS INDICATED ON THE LIST OF MILITARY OR OVERSEAS
6	VOTERS OBTAINED FROM THE COUNTY CLERK AND RECORDER IN
7	ACCORDANCE WITH SUBSECTION (5) OF THIS SECTION. "TRANSMIT A
8	BALLOT" DOES NOT INCLUDE ELECTRONIC TRANSMISSION BY SOCIAL MEDIA
9	OR OTHER INTERNET APPLICATIONS. ON-LINE BALLOT MARKING
10	APPLICATIONS ARE NOT PERMITTED.
11	(2) (a) EXCEPT AS OTHERWISE PROVIDED IN PARAGRAPH (b) OF
12	THIS SUBSECTION (2) AND SUBSECTION (7) OF THIS SECTION, THE CLERK
13	SHALL MAIL OR TRANSMIT A BALLOT AND BALLOT MATERIALS TO ANY
14	PERSON DESIGNATED AS A MILITARY OR OVERSEAS VOTER IN THE
15	COMPUTERIZED STATEWIDE VOTER REGISTRATION DATABASE NO LATER
16	THAN FORTY-FIVE DAYS BEFORE AN ELECTION CONDUCTED IN
17	ACCORDANCE WITH THIS ARTICLE; EXCEPT THAT, IF THE CLERK RECEIVES
18	A CERTIFICATE OF NEW REGISTRATION FROM A MILITARY OR OVERSEAS
19	VOTER AFTER THE FORTY-FIFTH DAY BEFORE THE ELECTION, THE CLERK
20	SHALL MAIL OR TRANSMIT A BALLOT TO THE VOTER AS SOON AS
21	PRACTICABLE.
22	(b) In a recall election conducted in accordance with part
23	5 OF ARTICLE 4 OF THIS TITLE, THE CLERK SHALL MAIL OR TRANSMIT A
24	BALLOT TO ANY PERSON DESIGNATED AS A MILITARY OR OVERSEAS VOTER
25	IN THE COMPUTERIZED STATEWIDE VOTER REGISTRATION DATABASE AS
26	SOON AS PRACTICABLE AFTER BALLOT CERTIFICATION.
2.7	(3) TO BE VALID A MILITARY OR OVERSEAS VOTER MUST SUBMIT

-6- 1130

1	THE BALLOT FOR MAILING OR TRANSMIT THE BALLOT AND COMPLETED
2	SIGNED AFFIRMATION, AS SPECIFIED IN SECTION 1-8.3-114, C.R.S., SIGNED
3	BY THE COVERED VOTER BY FACSIMILE OR ELECTRONIC MAIL, NOT LATER
4	THAN 7:00 P.M. MOUNTAIN TIME ON THE DATE OF THE ELECTION. THE
5	SIGNATURE ON EACH SIGNED AFFIRMATION SHALL BE VERIFIED IN
6	SUBSTANTIAL COMPLIANCE WITH SECTION 1-7.5-107.3, C.R.S.
7	(4) THE DESIGNATED ELECTION OFFICIAL MUST COUNT A VALID
8	BALLOT RECEIVED IN ACCORDANCE WITH SUBSECTION (3) OF THIS SECTION
9	IF THE BALLOT IS RECEIVED BY THE CLOSE OF BUSINESS ON THE EIGHTH
10	DAY AFTER THE ELECTION.
11	(5) NO LATER THAN SIXTY DAYS BEFORE THE ELECTION, THE
12	COUNTY CLERK AND RECORDER OF THE COUNTY IN WHICH THE
13	MUNICIPALITY IS LOCATED MUST FORWARD TO THE MUNICIPAL CLERK A
14	COMPLETE LIST OF VOTERS IN THE MUNICIPALITY WHO ARE MARKED AS
15	MILITARY OR OVERSEAS VOTERS IN THE COMPUTERIZED STATEWIDE VOTER
16	REGISTRATION DATABASE.
17	(6) A MILITARY OR OVERSEAS VOTER WHO REQUESTED AND
18	RECEIVED BALLOT MATERIALS BY FACSIMILE OR ELECTRONIC MAIL MAY
19	ALSO RETURN THE BALLOT AND AFFIDAVIT SPECIFIED IN SUBSECTION (3)
20	OF THIS SECTION BY FACSIMILE OR ELECTRONIC MAIL IN CIRCUMSTANCES
21	WHERE ANOTHER MORE SECURE METHOD, SUCH AS RETURNING THE
22	BALLOT BY MAIL, IS NOT AVAILABLE OR NOT FEASIBLE. "NOT FEASIBLE"
23	MEANS CIRCUMSTANCES WHERE VOTING IN PERSON OR BY REGULAR OR
24	EXPEDITED MAIL IS IMPOSSIBLE BECAUSE A MILITARY VOTER IS OUT OF THE
25	STATE OR AN OVERSEAS VOTER IS OUT OF THE COUNTRY ON ELECTION DAY
26	AND USE OF UNEXPEDITED POSTAL MAIL THAT MAY BE AVAILABLE TO THE
27	VOTER FOR MAIL BALLOT RETURN WILL NOT ALLOW THE BALLOT TO REACH

-7- 1130

1	THE CLERK BY THE CLOSE OF BUSINESS ON THE EIGHTH DAY AFTER AN
2	ELECTION.
3	(7) ANY ELIGIBLE ELECTOR WHO IS DESIGNATED AS A MILITARY OR
4	OVERSEAS VOTER IN THE COMPUTERIZED STATEWIDE VOTER
5	REGISTRATION DATABASE AND WHO REQUIRES A BALLOT MAY REQUEST
6	TRANSMISSION OF A BALLOT BY FACSIMILE OR ELECTRONIC MAIL UNTIL
7	7:00 p.m. MOUNTAIN TIME ON THE DATE OF THE ELECTION BY CONTACTING
8	THE CLERK'S OFFICE. THE CLERK SHALL TRANSMIT THE BALLOT WITHIN
9	ONE BUSINESS DAY OF RECEIVING THE REQUEST; EXCEPT THAT THE CLERK
10	SHALL TRANSMIT THE BALLOT WITHIN TWO HOURS OF RECEIVING ANY
11	REQUEST THAT IS MADE ON THE DATE OF THE ELECTION. BALLOTS
12	TRANSMITTED AND RETURNED PURSUANT TO THIS SUBSECTION (7) SHALL
13	BE PROCESSED IN ACCORDANCE WITH SUBSECTIONS (3) AND (4) OF THIS
14	SECTION.
15	(8) Any eligible elector who is designated as a military or
16	OVERSEAS VOTER IN THE COMPUTERIZED STATEWIDE VOTER
17	REGISTRATION DATABASE MAY USE A FEDERAL WRITE-IN ABSENTEE
18	BALLOT TO VOTE FOR ALL OFFICES AND BALLOT MEASURES IN ANY
19	ELECTION CONDUCTED UNDER THIS ARTICLE OR ARTICLE 4 OF THIS TITLE.
20	SUCH BALLOTS SHALL BE PROCESSED IN ACCORDANCE WITH SUBSECTIONS
21	(3) AND (4) OF THIS TITLE.
22	SECTION 7. In Colorado Revised Statutes, amend 31-10-103 as
23	follows:
24	31-10-103. Computation of time. Calendar days shall be used in
25	all computations of time made under the provisions of this article. In
26	computing time for any act to be done before any municipal election, the
27	first day shall be included, and the last, or election, day shall be excluded.

-8-

Saturdays, Sundays, and legal holidays shall be included, but, if the time for any act to be done or the last day of any period is a Saturday, Sunday, or a legal holiday, the period is extended to include the next day which is not a Saturday, Sunday, or legal holiday. If the time for ending the circulation of and filing nomination petitions provided by section 31-10-302, the time for withdrawing from nomination provided by section 31-10-303 (1), the time prior to which vacancies in nominations may be filled and by which certificates of nomination or petitions to fill such vacancies may be filed as provided by section 31-10-304, or the time for filing amended or new petitions to remedy objections as provided by section 31-10-305 falls on Saturday, Sunday, or a legal holiday, such act shall be done upon the preceding day which is not a Saturday, Sunday, or legal holiday.

SECTION 8. In Colorado Revised Statutes, **amend** 31-10-108 as follows:

31-10-108. Special elections. Special elections shall be held on any Tuesday designated by ordinance or resolution of the governing body. No special election shall be held within the ninety days preceding a regular election. No special election shall be called within thirty SIXTY days before the date thereof, nor shall any special election be held within the thirty-two days before or after the date of a primary, general, or congressional vacancy election. A special election may be held at the same time and place as a primary, congressional vacancy, or general election as a coordinated election pursuant to section 1-7-116, C.R.S., or may be conducted at the same time as a mail ballot election pursuant to article 7.5 of title 1, C.R.S. Special elections shall be conducted as nearly as practicable in the same manner as regular elections.

-9- 1130

1	SECTION 9. In Colorado Revised Statutes, 31-10-303, amend
2	(1) as follows:
3	31-10-303. Withdrawal from nominations. (1) Any person who
4	has been nominated and who has accepted a nomination may cause his OR
5	HER name to be withdrawn from such nomination at any time prior to
6	twenty-three SIXTY-THREE days before election by a written affidavit
7	withdrawing from such nomination. The affidavit stating withdrawal shall
8	be signed by the candidate and filed with the clerk.
9	SECTION 10. In Colorado Revised Statutes, repeal 31-10-304
10	as follows:
11	31-10-304. Vacancies in nominations. (1) If any candidate dies
12	or withdraws from the nomination prior to twenty-three days before the
13	day of election, the vacancy may be filled by the vacancy committee, if
14	any, designated on the nomination petition or, if no vacancy committee
15	is designated, by petition in the same manner required for original
16	nomination. If any petition of nomination is insufficient or inoperative
17	because of failure to remedy or cure the same, the vacancy thus
18	occasioned may be filled by petition in the same manner required for
19	original nomination.
20	(2) Any certificate of nomination or petition to fill a vacancy shall
21	be filed with the clerk not later than the twentieth day before the day of
22	election.
23	SECTION 11. In Colorado Revised Statutes, amend 31-10-305
24	as follows:
25	31-10-305. Objections to nominations. All petitions of
26	nomination and affidavits which THAT are in apparent conformity with the
27	provisions of section 31-10-302, as determined by the clerk, are valid

-10-

1	unless objection thereto is duly made in writing within three days after the
2	filing of the same. In case objection is made, notice thereof shall be
3	forthwith mailed to any candidate who may be affected thereby. The clerk
4	shall decide objections within at least forty-eight hours after the same are
5	filed, and any objections sustained may be remedied or defect cured upon
6	the original petition, by an amendment thereto, or by filing a new petition
7	within three days after the objection is sustained, but in no event later
8	than the eighteenth SIXTY-FOURTH day before the day of election. The
9	clerk shall pass upon the validity of all objections, whether of form or
10	substance, and the clerk's decisions upon matters of form shall be final.
11	The clerk's decisions upon matters of substance shall be open to review
12	if prompt application is made, as provided in section 31-10-1401, but the
13	remedy in all cases shall be summary, and the decision of the district
14	court shall be final and not subject to review by any other court; except
15	that the supreme court, in the exercise of its discretion, may review any
16	proceeding in a summary way.
17	SECTION <u>12.</u> In Colorado Revised Statutes, 31-10-909, repeal
18	(1) (b) and (1) (c) as follows:
19	31-10-909. Nomination of candidates in mail ballot elections.
20	(1) Any person who desires to be a candidate for a municipal office in a
21	mail ballot election conducted pursuant to this part 9 after May 1, 2014,
22	shall comply with the nominating procedures set forth in this article;
23	except that:
24	(b) A withdrawal from nomination must proceed as set forth in
25	section 31-10-303; except that the withdrawal affidavit must be filed by
26	the close of business on the sixty-third day prior to the election.
27	(c) If any candidate dies or withdraws from nomination prior to

-11- 1130

1	the close of business on the sixty third day prior to the election, the
2	vacancy in nomination is filled as set forth in section 31-10-304.
3	SECTION 13. In Colorado Revised Statutes, amend 31-10-1201
4	as follows:
5	31-10-1201. Returns - canvass. The returns of all municipal
6	elections shall be made to the clerk of the municipality. The clerk shall
7	request the assistance of the mayor of the municipality in conducting the
8	canvass of votes. If there is no mayor or if the mayor has been a candidate
9	at the election, the clerk shall appoint a municipal judge, a member of the
10	election commission, or a person who is qualified to be an election judge
11	and who did not serve as an election judge in the election as an assistant.
12	No later than seven TEN days after the election, the clerk, in the presence
13	of the assistant, shall open the returns and make out abstracts of votes for
14	each office.
15	SECTION 14. In Colorado Revised Statutes, 31-10-1207, amend
16	(1) and (2) as follows:
17	31-10-1207. Recount. (1) The municipal clerk shall conduct a
18	recount of the votes cast in any election if it appears, as evidenced by the
19	survey of returns, that the difference between the highest number of votes
20	cast in the election and the next highest number of votes cast in the
21	election is less than or equal to one-half of one percent of the highest
22	number of votes cast in the election. Any recount conducted pursuant to
23	this subsection (1) shall be completed no later than the tenth FIFTEENTH
24	day following the election and shall be paid for by the governing body.
25	The clerk shall give notice of the recount to all candidates and, in the case
26	of a ballot issue or question, to any petition representatives identified
2.7	pursuant to sections 31-2-221 (1), 31-4-502 (1) (a) (I), and 31-11-106 (2)

-12-

that are affected by the result of the election. Such notice shall be given by certified mail, by posting such notice in three public places within the municipal limits, or by other means reasonably expected to notify the affected candidates or petition representatives. Any affected candidate or petition representative shall be IS allowed to be present during and observe the recount.

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(2) Whenever a recount of the votes cast in an election is not required pursuant to subsection (1) of this section, any interested party, including a candidate for office or the petition representatives for a ballot issue or question, may submit to the clerk a written request for a recount at the expense of the interested party making the request. This request shall be filed with the clerk within seven TEN days after the election. Before conducting the recount, the clerk shall give notice of the recount in accordance with the provisions of subsection (1) of this section, shall determine the cost of the recount, shall notify the interested party that requested the recount of such cost, and shall collect the cost of conducting the recount from such interested party. The interested party that requested the recount shall pay on demand the cost of the recount to the clerk. The funds paid to the clerk for the recount shall be placed in escrow for payment of all expenses incurred in the recount. If, after the recount, the result of the election is reversed in favor of the interested party that requested the recount or if the amended election count is such that a recount otherwise would have been required pursuant to subsection (1) of this section, the payment for expenses shall be refunded to the interested party who paid them. Any recount of votes conducted pursuant to this subsection (2) shall be completed no later than the tenth FIFTEENTH day after the election.

-13-

SECTION <u>15.</u> Act subject to petition - effective date -
applicability. (1) This act takes effect at 12:01 a.m. on the day following
the expiration of the ninety-day period after final adjournment of the
general assembly (August 5, 2015, if adjournment sine die is on May 6,
2015); except that, if a referendum petition is filed pursuant to section 1
(3) of article V of the state constitution against this act or an item, section,
or part of this act within such period, then the act, item, section, or part
will not take effect unless approved by the people at the general election
to be held in November 2016 and, in such case, will take effect on the
date of the official declaration of the vote thereon by the governor.

(2) This act applies to elections conducted on or after the applicable effective date of this act.

-14- 1130