First Regular Session Seventieth General Assembly STATE OF COLORADO

ENGROSSED

This Version Includes All Amendments Adopted on Second Reading in the House of Introduction

LLS NO. 15-0712.01 Yelana Love x2295

HOUSE BILL 15-1309

HOUSE SPONSORSHIP

Ginal,

SENATE SPONSORSHIP

Crowder,

House Committees

Senate Committees

Health, Insurance, & Environment Finance Appropriations

	A BILL FOR AN ACT
101	CONCERNING THE PLACEMENT OF INTERIM THERAPEUTIC
102	RESTORATIONS BY DENTAL HYGIENISTS, AND, IN CONNECTION
103	THEREWITH, ENSURING MEDICAID AND CHILDREN'S BASIC
104	HEALTH PLAN REIMBURSEMENT FOR SERVICES PROVIDED
105	THROUGH THE USE OF TELEHEALTH RELATED TO INTERIM
106	THERAPEUTIC RESTORATION PROCEDURES AND MAKING AN
107	APPROPRIATION.

Bill Summary

(Note: This summary applies to this bill as introduced and does not reflect any amendments that may be subsequently adopted. If this bill passes third reading in the house of introduction, a bill summary that applies to the reengrossed version of this bill will be available at http://www.leg.state.co.us/billsummaries.)

The bill allows a dental hygienist to apply to the Colorado dental board for a permit to place interim therapeutic restorations (ITRs). A dental hygienist who meets the following requirements is eligible to receive a permit to place ITRs:

- ! Holds a license in good standing to practice dental hygiene;
- ! Carries professional liability insurance;
- ! Completes the required hours of dental hygiene practice; and
- ! Completes a board-approved course based on uniform standards developed by an ITR advisory committee.

To the extent that state medicaid or children's basic health plan reimbursement is available for the placement of ITRs, the reimbursement will extend to services provided via telehealth in connection with the placement of an ITR.

The bill establishes the interim therapeutic restorations advisory committee to develop uniform standards for training dental hygienists to place ITRs.

Be it enacted by the General Assembly of the State of Colorado:

2 **SECTION 1.** In Colorado Revised Statutes, 12-35-103, add

3 (10.5), (16), and (17) as follows:

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- 4 **12-35-103. Definitions rules.** As used in this article, unless the context otherwise requires:
- 6 (10.5) (a) "Interim therapeutic restoration" or "ITR" means
- A DIRECT PROVISIONAL RESTORATION PLACED TO STABILIZE A TOOTH
- 8 UNTIL A LICENSED DENTIST CAN ASSESS THE NEED FOR FURTHER
- 9 DEFINITIVE TREATMENT.
- 10 (b) (I) "INTERIM THERAPEUTIC RESTORATION" INVOLVES THE
- 11 REMOVAL OF SOFT MATERIAL USING HAND INSTRUMENTATION, WITHOUT
- 12 THE USE OF ROTARY INSTRUMENTATION, AND THE SUBSEQUENT
- 13 PLACEMENT OF A GLASS IONOMER RESTORATION.
- 14 (II) THE BOARD MAY PROMULGATE RULES REGARDING THE USE OF
- 15 NEW RESTORATIVE MATERIALS IN ADDITION TO THE MATERIALS DESCRIBED

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1	IN SUBPARAGRAPH (I) OF THIS PARAGRAPH (b) THAT ARE APPROPRIATE TO
2	THE INTERIM THERAPEUTIC RESTORATION PROCEDURE AS THEY BECOME
3	AVAILABLE.
4	(c) "Interim therapeutic restoration" includes protective
5	RESTORATION FOR ADULTS DELIVERED IN ACCORDANCE WITH SECTION
6	12-35-128.5.
7	(16) "TELEHEALTH BY STORE-AND-FORWARD TRANSFER" MEANS
8	AN ASYNCHRONOUS TRANSMISSION OF MEDICAL OR DENTAL INFORMATION
9	TO BE REVIEWED BY A DENTIST AT A LATER TIME AT A DISTANT SITE
10	WITHOUT THE PATIENT PRESENT IN REAL TIME.
11	(17) "TELEHEALTH SUPERVISION" MEANS INDIRECT SUPERVISION
12	BY A DENTIST OF A DENTAL HYGIENIST PLACING AN ITR USING
13	TELECOMMUNICATIONS SYSTEMS.
14	SECTION 2. In Colorado Revised Statutes, 12-35-125, add (1)
15	(i) as follows:
16	12-35-125. What constitutes practicing supervised dental
17	hygiene. (1) Unless licensed to practice dentistry, a person who performs
18	any of the following tasks under the supervision of a licensed dentist is
19	deemed to be practicing supervised dental hygiene:
20	(i) PLACES INTERIM THERAPEUTIC RESTORATIONS PURSUANT TO
21	SECTION 12-35-128.5.
22	SECTION 3. In Colorado Revised Statutes, add 12-35-128.3 as
23	follows:
24	12-35-128.3. Interim therapeutic restorations advisory
25	committee - rules - repeal. (1) There is hereby established in the
26	DIVISION OF PROFESSIONS AND OCCUPATIONS IN THE DEPARTMENT OF
27	REGULATORY AGENCIES THE INTERIM THERAPEUTIC RESTORATIONS

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1	ADVISORY COMMITTEE. THE COMMITTEE CONSISTS OF THE FOLLOWING
2	SEVEN MEMBERS APPOINTED PURSUANT TO SUBSECTION (2) OF THIS
3	SECTION:
4	(a) ONE REPRESENTATIVE FROM AN ACCREDITED DENTAL SCHOOL
5	IN COLORADO;
6	(b) ONE DENTIST WITH A FACULTY APPOINTMENT AT AN
7	ACCREDITED DENTAL SCHOOL IN COLORADO;
8	(c) ONE REPRESENTATIVE FROM AN ACCREDITED DENTAL HYGIENE
9	SCHOOL IN COLORADO;
10	(d) One faculty member from an accredited dental
11	HYGIENE SCHOOL IN COLORADO;
12	(e) One representative from a statewide association of
13	DENTISTS;
14	(f) ONE REPRESENTATIVE FROM A STATEWIDE ASSOCIATION OF
15	DENTAL HYGIENISTS; AND
16	(g) One representative from the division of professions
17	AND OCCUPATIONS IN THE DEPARTMENT OF REGULATORY AGENCIES OR HIS
18	OR HER DESIGNEE.
19	(2) The speaker of the house of representatives and the
20	PRESIDENT OF THE SENATE SHALL JOINTLY APPOINT ALL MEMBERS OF THE
21	COMMITTEE WITHIN THIRTY DAYS AFTER THE EFFECTIVE DATE OF THIS
22	SECTION. THE PRESIDENT AND THE SPEAKER SHALL ENSURE THAT AT
23	LEAST ONE MEMBER OF THE COMMITTEE IS FROM A RURAL REGION OF THE
24	STATE.
25	(3) THE COMMITTEE SHALL:
26	(a) HOLD ITS FIRST MEETING WITHIN SIXTY DAYS AFTER THE
27	EFFECTIVE DATE OF THIS SECTION;

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1	$(b)\ Develop {\tt uniform standards for consistent training for}$
2	DENTAL HYGIENISTS PERFORMING INTERIM THERAPEUTIC RESTORATIONS;
3	AND
4	(c) SUBMIT THE UNIFORM STANDARDS TO THE BOARD WITHIN ONE
5	HUNDRED TWENTY DAYS AFTER THE EFFECTIVE DATE OF THIS SECTION.
6	(4) The members of the committee shall serve without
7	COMPENSATION.
8	(5) THE DIVISION MAY ACCEPT GIFTS, GRANTS, AND DONATIONS
9	FROM INDIVIDUALS, PRIVATE ORGANIZATIONS, AND FOUNDATIONS FOR THE
10	PURPOSES OF THIS SECTION.
11	(6) THE BOARD MAY ADOPT RULES INCORPORATING THE UNIFORM
12	STANDARDS DEVELOPED BY THE COMMITTEE.
13	(7) AFTER THE COMMITTEE SUBMITS THE UNIFORM STANDARDS TO
14	THE BOARD, THE BOARD MAY REQUEST THAT THE COMMITTEE RECONVENE
15	TO SUBMIT NEW UNIFORM STANDARDS.
16	(8) This section is repealed, effective December 31, 2016.
17	SECTION 4. In Colorado Revised Statutes, add 12-35-128.5 as
18	follows:
19	12-35-128.5. Interim therapeutic restorations by dental
20	hygienists - permitting process - repeal. (1) UPON APPLICATION,
21	ACCOMPANIED BY A FEE IN AN AMOUNT DETERMINED BY THE DIRECTOR,
22	THE BOARD SHALL GRANT A PERMIT TO PLACE INTERIM THERAPEUTIC
23	RESTORATIONS TO ANY DENTAL HYGIENIST APPLICANT WHO:
24	(a) HOLDS A LICENSE IN GOOD STANDING TO PRACTICE DENTAL
25	HYGIENE IN COLORADO;
26	(b) Has completed a course developed at the
2.7	POST-SECONDARY EDUCATIONAL LEVEL THAT COMPLIES WITH THE

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1	UNIFORM STANDARDS DEVELOPED, AND RULES ADOPTED, PURSUANT TO
2	SECTION 12-35-128.3. THE COURSE MUST BE OFFERED UNDER THE DIRECT
3	SUPERVISION OF A MEMBER OF THE FACULTY OF A COLORADO DENTAL OR
4	DENTAL HYGIENE SCHOOL ACCREDITED BY THE COMMISSION ON DENTAL
5	ACCREDITATION OR ITS SUCCESSOR AGENCY. ALL FACULTY RESPONSIBLE
6	FOR CLINICAL EVALUATION OF STUDENTS MUST BE DENTISTS WITH A
7	FACULTY APPOINTMENT AT AN ACCREDITED COLORADO DENTAL OR
8	DENTAL HYGIENE SCHOOL.
9	(c) CARRIES CURRENT PROFESSIONAL LIABILITY INSURANCE IN THE
10	AMOUNT SPECIFIED IN SECTION 12-35-141(2), C.R.S.; AND
11	(d) HAS COMPLETED THE FOLLOWING HOURS OF DENTAL HYGIENE
12	PRACTICE AS EVIDENCED IN DOCUMENTATION REQUIRED BY THE BOARD:
13	(I) Two thousand hours of supervised dental hygiene
14	PRACTICE AFTER INITIAL DENTAL HYGIENE LICENSURE;
15	(II) FOUR THOUSAND HOURS OF UNSUPERVISED DENTAL HYGIENE
16	PRACTICE AFTER INITIAL DENTAL HYGIENE LICENSURE; OR
17	(III) A COMBINATION OF THE HOURS SPECIFIED IN SUBPARAGRAPHS
18	(I) AND (II) OF THIS PARAGRAPH (d) AS DETERMINED BY THE BOARD BY
19	RULE.
20	(2) THE BOARD MAY WAIVE THE REQUIREMENT IN PARAGRAPH (d)
21	OF SUBSECTION (1) OF THIS SECTION FOR A DENTAL HYGIENIST WHO
22	PERFORMS INTERIM THERAPEUTIC RESTORATIONS EXCLUSIVELY UNDER
23	THE DIRECT SUPERVISION OF A DENTIST.
24	(3) A DENTAL HYGIENIST SHALL NOT USE LOCAL ANESTHESIA FOR
25	THE PURPOSE OF PLACING INTERIM THERAPEUTIC RESTORATIONS.
26	(4) (a) A DENTAL HYGIENIST MAY PLACE AN INTERIM THERAPEUTIC
2.7	RESTORATION ONLY AFTER A DENTIST PROVIDES A DIAGNOSIS. TREATMENT

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1	PLAN, AND INSTRUCTION TO PERFORM THE PROCEDURE.
1	PLAN, AND INSTRUCTION TO PERFORM THE PROCEDURE.

2	(b) IF AN INTERIM THERAPEUTIC RESTORATION IS AUTHORIZED BY
3	A SUPERVISING DENTIST AT A LOCATION OTHER THAN THE DENTIST'S
4	PRACTICE LOCATION, THE DENTAL HYGIENIST SHALL PROVIDE THE PATIENT
5	OR THE PATIENT'S REPRESENTATIVE WITH WRITTEN NOTIFICATION THAT
6	THE CARE WAS PROVIDED AT THE DIRECTION OF THE SUPERVISING DENTIST
7	THE DENTAL HYGIENIST SHALL INCLUDE IN THE WRITTEN NOTIFICATION
8	THE DENTIST'S NAME, PRACTICE LOCATION ADDRESS, AND TELEPHONE
9	NUMBER.
10	(c) A DENTAL HYGIENIST WHO OBTAINS A DENTIST'S DIAGNOSIS
11	TREATMENT PLAN, AND INSTRUCTION TO PERFORM AN ITR UTILIZING
12	TELEHEALTH BY STORE-AND-FORWARD TRANSFER SHALL NOTIFY THE
13	PATIENT OF THE PATIENT'S RIGHT TO RECEIVE INTERACTIVE
14	COMMUNICATION WITH THE DISTANT DENTIST UPON REQUEST
15	COMMUNICATION WITH THE DISTANT DENTIST MAY OCCUR EITHER AT THE
16	TIME OF THE CONSULTATION OR WITHIN THIRTY DAYS AFTER THE DENTAL
17	HYGIENIST NOTIFIES THE PATIENT OF THE RESULTS OF THE CONSULTATION
18	(5) A DENTAL HYGIENIST WHO OBTAINS A PERMIT PURSUANT TO
19	THIS SECTION MAY PLACE INTERIM THERAPEUTIC RESTORATIONS IN A
20	DENTAL OFFICE SETTING UNDER THE DIRECT OR INDIRECT SUPERVISION OF
21	A DENTIST OR THROUGH TELEHEALTH SUPERVISION FOR PURPOSES OF
22	COMMUNICATION WITH THE DENTIST.
23	(6) A DENTIST SHALL NOT SUPERVISE MORE THAN FIVE DENTAL
24	HYGIENISTS WHO PLACE INTERIM THERAPEUTIC RESTORATIONS UNDER
25	TELEHEALTH SUPERVISION. A DENTIST WHO SUPERVISES A DENTAI

HYGIENIST WHO PROVIDES INTERIM THERAPEUTIC RESTORATIONS UNDER

TELEHEALTH SUPERVISION MUST HAVE A PHYSICAL PRACTICE LOCATION

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1	IN COLORADO FOR PURPOSES OF PATIENT REFERRAL FOR FOLLOW-UP CARE.
2	(7) A DENTAL HYGIENIST SHALL INFORM THE PATIENT OR THE
3	PATIENT'S LEGAL GUARDIAN, IN WRITING, AND REQUIRE THE PATIENT OR
4	THE PATIENT'S LEGAL GUARDIAN TO ACKNOWLEDGE BY SIGNATURE, THAT
5	THE INTERIM THERAPEUTIC RESTORATION IS A TEMPORARY REPAIR TO THE
6	TOOTH AND THAT APPROPRIATE FOLLOW-UP CARE WITH A DENTIST IS
7	NECESSARY.
8	(8) This section is repealed, effective September 1, 2021.
9	PRIOR TO THE REPEAL, THE DEPARTMENT OF REGULATORY AGENCIES
10	SHALL REVIEW THE PERMITTING OF DENTAL HYGIENISTS TO PLACE INTERIM
11	THERAPEUTIC RESTORATIONS AS PROVIDED IN SECTION 24-34-104, C.R.S.
12	SECTION 5. In Colorado Revised Statutes, add 12-35-128.7 as
13	follows:
14	12-35-128.7. Interim therapeutic restorations - gifts, grants,
15	and donations - repeal. (1) The division is authorized to accept
16	GIFTS, GRANTS, AND DONATIONS FROM INDIVIDUALS, PRIVATE
17	ORGANIZATIONS, AND FOUNDATIONS TO IMPLEMENT THE PERMITTING OF
18	DENTAL HYGIENISTS TO PLACE INTERIM THERAPEUTIC RESTORATIONS
19	UNDER SECTION 12-35-128.5.
20	(2) This section is repealed, effective December 31, 2016.
21	SECTION 6. In Colorado Revised Statutes, 12-35-129, amend
22	(1) (ll) and (1) (mm); and add (1) (nn) as follows:
23	12-35-129. Grounds for disciplinary action. (1) The board may
24	take disciplinary action against an applicant or licensee in accordance
25	with section 12-35-129.1 for any of the following causes:
26	(ll) Administering moderate sedation or deep sedation/general
27	anesthesia without a licensed dentist or other licensed health care

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1	professional qualified to administer the relevant level of sedation or
2	anesthesia present in the operatory; or
3	(mm) Failing to complete and maintain records of completing
4	continuing education as required by section 12-35-139; OR
5	(nn) Failing to comply with section 12-35-128.5 regarding
6	THE PLACEMENT OF INTERIM THERAPEUTIC RESTORATIONS.
7	SECTION 7. In Colorado Revised Statutes, 25.5-5-207, add (2)
8	(d) as follows:
9	25.5-5-207. Adult dental benefit - adult dental fund - creation
10	- legislative declaration. (2) (d) Subject to Federal Authorization
11	AND FEDERAL FINANCIAL PARTICIPATION, ON OR AFTER JULY $1,2016$, The
12	DIAGNOSIS, DEVELOPMENT OF A TREATMENT PLAN, INSTRUCTION TO
13	PERFORM AN INTERIM THERAPEUTIC RESTORATION PROCEDURE, OR
14	SUPERVISION OF A DENTAL HYGIENIST PERFORMING AN INTERIM
15	THERAPEUTIC RESTORATION PROCEDURE MAY BE PROVIDED THROUGH
16	TELEHEALTH, INCLUDING STORE-AND-FORWARD TRANSFER, IN
17	ACCORDANCE WITH SECTION 25.5-5-321.5.
18	SECTION 8. In Colorado Revised Statutes, add 25.5-5-321.5 as
19	follows:
20	25.5-5-321.5. Telehealth - interim therapeutic restorations -
21	reimbursement - definitions. (1) Subject to Federal Authorization
22	AND FEDERAL FINANCIAL PARTICIPATION, ON OR AFTER JULY 1, 2016,
23	IN-PERSON CONTACT BETWEEN A HEALTH CARE PROVIDER AND A
24	RECIPIENT IS NOT REQUIRED UNDER THE STATE'S MEDICAL ASSISTANCE
25	PROGRAM FOR THE DIAGNOSIS, DEVELOPMENT OF A TREATMENT PLAN,
26	INSTRUCTION TO PERFORM AN INTERIM THERAPEUTIC RESTORATION
27	PROCEDURE OR SUPERVISION OF A DENTAL HYGIENIST PERFORMING AN

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1	INTERIM THERAPEUTIC RESTORATION PROCEDURE. A HEALTH CARE
2	PROVIDER MAY PROVIDE THESE SERVICES THROUGH TELEHEALTH,
3	INCLUDING STORE-AND-FORWARD TRANSFER, AND IS ENTITLED TO
4	REIMBURSEMENT FOR THE DELIVERY OF THOSE SERVICES VIA TELEHEALTH
5	TO THE EXTENT THE SERVICES ARE OTHERWISE ELIGIBLE FOR
6	REIMBURSEMENT UNDER THE PROGRAM WHEN PROVIDED IN PERSON. THE
7	SERVICES ARE SUBJECT TO THE REIMBURSEMENT POLICIES DEVELOPED
8	PURSUANT TO THE STATE MEDICAL ASSISTANCE PROGRAM.
9	(2) AS USED IN THIS SECTION:
10	(a) "Interim therapeutic restoration" has the same
11	MEANING AS SET FORTH IN SECTION 12-35-103 (10.5), C.R.S.
12	(b) "STORE-AND-FORWARD TRANSFER" MEANS A TELEHEALTH BY
13	STORE-AND-FORWARD TRANSFER, AS DEFINED IN SECTION 12-35-103 (16),
14	C.R.S.
15	SECTION 9. In Colorado Revised Statutes, add 25.5-8-109.5 as
16	follows:
17	25.5-8-109.5. Telehealth - interim therapeutic restorations -
18	reimbursement - definitions. (1) Subject to Federal Authorization
19	AND FINANCIAL PARTICIPATION, ON OR AFTER JULY 1, 2016, IN-PERSON
20	CONTACT BETWEEN A HEALTH CARE PROVIDER AND AN ENROLLEE IS NOT
21	REQUIRED UNDER THE CHILDREN'S BASIC HEALTH PLAN FOR THE
22	DIAGNOSIS, DEVELOPMENT OF A TREATMENT PLAN, INSTRUCTION TO
23	PERFORM AN INTERIM THERAPEUTIC RESTORATION PROCEDURE, OR
24	SUPERVISION OF A DENTAL HYGIENIST PERFORMING AN INTERIM
25	THERAPEUTIC RESTORATION PROCEDURE. A HEALTH CARE PROVIDER MAY
26	PROVIDE THESE SERVICES THROUGH TELEHEALTH, INCLUDING
27	STODE_AND_EODWADD TDANSEED AND IS ENTITLED TO DEIMBLIDSEMENT

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2	THE SERVICES ARE OTHERWISE ELIGIBLE FOR REIMBURSEMENT UNDER THE
3	PLAN. THE SERVICES ARE SUBJECT TO THE REIMBURSEMENT POLICIES
4	DEVELOPED PURSUANT TO THE CHILDREN'S BASIC HEALTH PLAN.
5	(2) As used in this section:
6	(a) "Interim therapeutic restoration" has the same
7	MEANING AS SET FORTH IN SECTION 12-35-103 (10.5), C.R.S.
8	(b) "STORE-AND-FORWARD TRANSFER" MEANS A TELEHEALTH BY
9	STORE-AND-FORWARD TRANSFER, AS DEFINED IN SECTION 12-35-103 (16),
10	C.R.S.
11	SECTION 10. In Colorado Revised Statutes, 24-34-104, add
12	(52.5) (d) as follows:
13	24-34-104. General assembly review of regulatory agencies
14	and functions for termination, continuation, or reestablishment.
15	(52.5) The following agencies, functions, or both, terminate on
16	September 1, 2021:
17	(d) THE PERMITTING OF DENTAL HYGIENISTS TO PLACE INTERIM
18	THERAPEUTIC RESTORATIONS PURSUANT TO SECTION 12-35-128.5, C.R.S.
19	SECTION 11. Appropriation. (1) For the 2015-16 state fiscal
20	year, \$37,940 is appropriated to the department of regulatory agencies.
21	This appropriation is from the division of professions and occupations
22	cash fund created in section 24-34-105 (2) (b) (I), C.R.S. To implement
23	this act, the department may use this appropriation as follows:
24	(a) \$30,514 for use by the division of professions and occupations
25	for personal services; and
26	(b) \$7,426 for the purchase of legal services.
27	(2) For the 2015-16 state fiscal year, \$7,426 is appropriated to the

FOR THE DELIVERY OF THOSE SERVICES VIA TELEHEALTH TO THE EXTENT

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department of law. This appropriation is from reappropriated funds received from the department of regulatory agencies under paragraph (b) of subsection (1) of this section. To implement this act, the department of law may use this appropriation to provide legal services for the department of regulatory agencies.

- (3) For the 2015-16 state fiscal year, \$11,648 is appropriated to the department of health care policy and financing. This appropriation consists of \$10,815 from the general fund that is subject to the "(M)" notation as defined in the general appropriation act for the same fiscal year, \$759 from the hospital provider fee cash fund created in section 25.5-4-402.3 (4), C.R.S., and \$74 from the children's basic health plan trust fund created in section 25.5-8-105 (1), C.R.S. To implement this act, the department may use this appropriation as follows:
- (a) \$6,300 from the general fund for medicaid management information system maintenance and projects;
- (b) \$5,205, which consists of \$4,515 from the general fund and \$690 from the hospital provider fee cash fund, for medical service premiums; and
- (c) \$143, which consists of \$74 from the children's basic health plan trust fund and \$69 from the hospital provider fee cash fund, for children's basic health plan medical and dental costs.
- (4) For the 2015-16 state fiscal year, the general assembly anticipates that the department of health care policy and financing will receive \$25,958 federal funds to implement this act. The appropriation in subsection (3) of this section is based on the assumption that the department will receive this amount of federal funds to be used as follows:

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1	(a) \$18,900 for medicaid management information system
2	maintenance and projects;
3	(b) \$6,012 for medical service premiums; and
4	(c) \$1,046 for children's basic health plan medical and dental costs.
5	SECTION 12. Act subject to petition - effective date. This act
6	takes effect at 12:01 a.m. on the day following the expiration of the
7	ninety-day period after final adjournment of the general assembly (August
8	5, 2015, if adjournment sine die is on May 6, 2015); except that, if a
9	referendum petition is filed pursuant to section 1 (3) of article V of the
10	state constitution against this act or an item, section, or part of this act
11	within such period, then the act, item, section, or part will not take effect
12	unless approved by the people at the general election to be held in
13	November 2016 and, in such case, will take effect on the date of the
14	official declaration of the vote thereon by the governor.

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