## First Regular Session Seventieth General Assembly STATE OF COLORADO

# **INTRODUCED**

LLS NO. 15-0544.01 Michael Dohr x4347

**HOUSE BILL 15-1128** 

### HOUSE SPONSORSHIP

Neville P., Humphrey, Saine, Everett, Joshi, Nordberg, Ransom, Van Winkle

#### SENATE SPONSORSHIP

Neville T., Lundberg, Woods, Baumgardner, Marble

House Committees Health, Insurance, & Environment Appropriations

ACT".

**Senate Committees** 

### A BILL FOR AN ACT

#### 101 CONCERNING THE ADOPTION OF THE "WOMEN'S HEALTH PROTECTION

102

#### **Bill Summary**

(Note: This summary applies to this bill as introduced and does not reflect any amendments that may be subsequently adopted. If this bill passes third reading in the house of introduction, a bill summary that applies to the reengrossed version of this bill will be available at <u>http://www.leg.state.co.us/billsummaries</u>.)

The bill requires all abortion clinics to be licensed by the department of public health and environment (department). Licensure is valid for one year. Prior to licensure or relicensure, the department shall conduct an on-site inspection of the abortion clinic. The bill requires the department to promulgate rules regarding:

! The abortion clinic's physical facilities;

- ! The abortion clinic's supply and equipment standards;
- ! The abortion clinic's personnel, including requiring that the clinic employ at least one doctor with admitting privileges at a hospital within the state within 30 miles of the abortion clinic;
- ! Medical screening and evaluation of each patient;
- ! The abortion procedure;
- ! Minimum recovery room standards;
- ! Follow-up care for abortion patients; and
- ! Minimum incident reporting.

The bill creates criminal and civil penalties for violations of the requirements of the bill.

1 Be it enacted by the General Assembly of the State of Colorado: 2 **SECTION 1.** In Colorado Revised Statutes, add article 47 to title 25 as follows: 3 4 **ARTICLE 47 Women's Health Protection** 5 25-47-101. Short title. THIS ARTICLE MAY BE CITED AND KNOWN 6 7 AS THE "WOMEN'S HEALTH PROTECTION ACT". 8 **25-47-102.** Legislative declaration. (1) THE GENERAL ASSEMBLY 9 FINDS THAT: 10 (a) THE VAST MAJORITY OF ALL ABORTIONS IN COLORADO ARE 11 PERFORMED IN CLINICS DEVOTED PRIMARILY TO PROVIDING ABORTIONS 12 AND FAMILY PLANNING SERVICES. MOST WOMEN WHO SEEK ABORTIONS AT 13 THESE FACILITIES DO NOT HAVE ANY RELATIONSHIP WITH THE PHYSICIAN 14 WHO PERFORMS THE ABORTION EITHER BEFORE OR AFTER THE PROCEDURE. 15 THEY DO NOT RETURN TO THE FACILITY FOR POST-SURGICAL CARE. IN 16 MOST INSTANCES, THE WOMAN'S ONLY ACTUAL CONTACT WITH THE 17 ABORTION PROVIDER OCCURS SIMULTANEOUSLY WITH THE ABORTION 18 PROCEDURE, WITH LITTLE OPPORTUNITY TO ASK QUESTIONS ABOUT THE 19 PROCEDURE, POTENTIAL COMPLICATIONS, AND PROPER FOLLOW-UP CARE.

(b) "THE MEDICAL, EMOTIONAL, AND PSYCHOLOGICAL
 CONSEQUENCES OF AN ABORTION ARE SERIOUS AND CAN BE LASTING ...",
 AS STATED BY THE UNITED STATES SUPREME COURT IN *H.L. v. Matheson*,
 450 U.S. 398, 411 (1981);

5 (c) ABORTION IS AN INVASIVE, SURGICAL PROCEDURE THAT CAN 6 LEAD TO NUMEROUS AND SERIOUS SHORT- AND LONG-TERM MEDICAL 7 COMPLICATIONS. POTENTIAL COMPLICATIONS FOR ABORTION INCLUDE. 8 AMONG OTHERS, BLEEDING, HEMORRHAGE, INFECTION, UTERINE 9 PERFORATION, UTERINE SCARRING, BLOOD CLOTS, CERVICAL TEARS, 10 INCOMPLETE ABORTION, FAILURE TO TERMINATE THE PREGNANCY, FREE 11 FLUID IN THE ABDOMEN, ACUTE ABDOMEN, ORGAN DAMAGE, MISSED 12 ECTOPIC PREGNANCIES, CARDIAC ARREST, SEPSIS, RESPIRATORY ARREST, 13 REACTIONS TO ANESTHESIA, AN INCREASED RISK OF BREAST CANCER, 14 FERTILITY PROBLEMS, EMOTIONAL PROBLEMS, AND EVEN DEATH.

15 (d) THE RISKS FOR SECOND-TRIMESTER ABORTIONS ARE GREATER
16 THAN FOR FIRST-TRIMESTER ABORTIONS. THE RISK OF HEMORRHAGE, IN
17 PARTICULAR, IS GREATER, AND THE RESULTING COMPLICATIONS MAY
18 REQUIRE A HYSTERECTOMY, OTHER REPARATIVE SURGERY, OR A BLOOD
19 TRANSFUSION.

20 (e) COLORADO HAS A LEGITIMATE CONCERN FOR THE PUBLIC'S
21 HEALTH AND SAFETY. WILLIAMSON V. LEE OPTICAL, 348 U.S. 483, 486
22 (1985);

(f) COLORADO "HAS LEGITIMATE INTERESTS FROM THE OUTSET OF
PREGNANCY IN PROTECTING THE HEALTH OF WOMEN", AS STATED BY THE
UNITED STATES SUPREME COURT IN *PLANNED PARENTHOOD OF SOUTHEASTERN PENNSYLVANIA V. CASEY*, 505 U.S. 833, 847 (1992);

27 (g) MORE SPECIFICALLY, COLORADO "HAS A LEGITIMATE CONCERN

-3-

WITH THE HEALTH OF WOMEN WHO UNDERGO ABORTIONS", AS STATED BY
 THE UNITED STATES SUPREME COURT IN AKRON V. AKRON CTR. FOR
 REPRODUCTIVE HEALTH, INC., 462 U.S. 416, 428-29 (1983); AND

4 (h) THE UNITED STATES SUPREME COURT HAS SPECIFICALLY 5 ACKNOWLEDGED THAT A STATE HAS "A LEGITIMATE INTEREST IN SEEING 6 TO IT THAT ABORTION, LIKE ANY OTHER MEDICAL PROCEDURE, IS 7 PERFORMED UNDER CIRCUMSTANCES THAT INSURE MAXIMUM SAFETY FOR 8 THE PATIENT. THIS INTEREST OBVIOUSLY EXTENDS AT LEAST TO THE 9 PERFORMING PHYSICIAN AND HIS OR HER STAFF, TO THE FACILITIES 10 INVOLVED, TO THE AVAILABILITY OF AFTER-CARE, AND TO ADEQUATE 11 PROVISION FOR ANY COMPLICATION OR EMERGENCY THAT MIGHT ARISE", 12 AS STATED IN *ROE V. WADE*, 410 U.S. 113, 150 (1973).

13 (2) BASED ON THE FINDINGS IN SUBSECTION (1) OF THIS SECTION,
14 THE PURPOSES OF THIS ARTICLE ARE TO:

(a) REGULATE ABORTION CLINICS CONSISTENT WITH AND TO THE
EXTENT PERMITTED BY THE DECISIONS OF THE UNITED STATES SUPREME
COURT AND OTHER COURTS; AND

18 (b) PROVIDE FOR THE PROTECTION OF PUBLIC HEALTH THROUGH
19 THE DEVELOPMENT, ESTABLISHMENT, AND ENFORCEMENT OF MEDICALLY
20 APPROPRIATE STANDARDS OF CARE AND SAFETY IN ABORTION CLINICS.

21 25-47-103. Definitions. As used in this article, unless the
22 CONTEXT OTHERWISE REQUIRES:

(1) "ABORTION" MEANS THE ACT OF USING OR PRESCRIBING ANY
INSTRUMENT, MEDICINE, DRUG, OR ANY OTHER SUBSTANCE, DEVICE, OR
MEANS WITH THE INTENT TO TERMINATE THE CLINICALLY DIAGNOSABLE
PREGNANCY OF A WOMAN WITH KNOWLEDGE THAT THE TERMINATION BY
THOSE MEANS WILL, WITH REASONABLE LIKELIHOOD, CAUSE THE DEATH

OF THE UNBORN CHILD. SUCH USE, PRESCRIPTION, OR MEANS IS NOT AN
 ABORTION IF DONE WITH THE INTENT TO:

3 (a) SAVE THE LIFE OR PRESERVE THE HEALTH OF THE UNBORN
4 CHILD;

5 (b) REMOVE A DEAD UNBORN CHILD CAUSED BY SPONTANEOUS6 ABORTION; OR

7

(c) REMOVE AN ECTOPIC PREGNANCY.

8 (2) "ABORTION CLINIC" MEANS A FACILITY, OTHER THAN AN
9 ACCREDITED HOSPITAL, IN WHICH FIVE OR MORE FIRST-TRIMESTER
10 ABORTIONS IN ANY MONTH OR ANY SECOND- OR THIRD-TRIMESTER
11 ABORTIONS ARE PERFORMED.

12 (3) "BORN ALIVE", WITH RESPECT TO A MEMBER OF THE SPECIES 13 HOMO SAPIENS, MEANS THE COMPLETE EXPULSION OR EXTRACTION FROM 14 HIS OR HER MOTHER OF THAT MEMBER, AT ANY STAGE OF DEVELOPMENT, 15 WHO, AFTER SUCH EXPULSION OR EXTRACTION, BREATHES OR HAS A 16 BEATING HEART, PULSATION OF THE UMBILICAL CORD, OR DEFINITE 17 MOVEMENT OF VOLUNTARY MUSCLES, REGARDLESS OF WHETHER THE 18 UMBILICAL CORD HAS BEEN CUT AND REGARDLESS OF WHETHER THE 19 EXPULSION OR EXTRACTION OCCURS AS A RESULT OF NATURAL OR 20 INDUCED LABOR, CESAREAN SECTION, OR INDUCED ABORTION.

21 (4) "CONCEPTION" MEANS THE FUSION OF THE HUMAN
22 SPERMATOZOON WITH A HUMAN OVUM.

23 (5) "DEPARTMENT" MEANS THE DEPARTMENT OF PUBLIC HEALTH
24 AND ENVIRONMENT.

25 (6) "DIRECTOR" MEANS THE EXECUTIVE DIRECTOR OF THE
26 DEPARTMENT.

27 (7) "FERTILIZATION" MEANS THE FUSION OF THE HUMAN

HB15-1128

-5-

1 SPERMATOZOON WITH A HUMAN OVUM.

2 (8) "GESTATION" MEANS THE TIME THAT HAS ELAPSED SINCE THE
3 FIRST DAY OF THE WOMAN'S LAST MENSTRUAL PERIOD.

4 (9) "LICENSEE" MEANS AN INDIVIDUAL, A PARTNERSHIP, AN
5 ASSOCIATION, A LIMITED LIABILITY COMPANY, OR A CORPORATION
6 LICENSED TO OPERATE AN ABORTION CLINIC.

7 (10) "PHYSICIAN" MEANS A PERSON LICENSED TO PRACTICE
8 MEDICINE IN THE STATE OF COLORADO. THIS TERM INCLUDES MEDICAL
9 DOCTORS AND DOCTORS OF OSTEOPATHY.

10 (11) "UNBORN CHILD" MEANS THE OFFSPRING OF HUMAN BEINGS11 FROM CONCEPTION UNTIL BIRTH.

12 25-47-104. License requirements - fees. (1) BEGINNING ON
13 JANUARY 1, 2016, ALL ABORTION CLINICS MUST BE LICENSED BY THE
14 DEPARTMENT. ANY EXISTING ABORTION CLINIC SHALL APPLY FOR
15 LICENSURE WITHIN NINETY DAYS.

16 (2) THE DEPARTMENT SHALL PROVIDE APPLICATION FORMS THAT 17 INCLUDE REASONABLE REQUIREMENTS DETERMINED BY THE DEPARTMENT, 18 INCLUDING A REQUIREMENT OF AFFIRMATIVE EVIDENCE THAT THE 19 ABORTION CLINIC CAN COMPLY WITH THE REASONABLE REQUIREMENTS 20 STATED IN THE APPLICATION AND RULES PROMULGATED PURSUANT TO 21 THIS ARTICLE. IF THE DEPARTMENT REOUIRES ADDITIONAL INFORMATION. 22 THE APPLICANT SHALL SUPPLY THE INFORMATION ON SUPPLEMENTAL 23 FORMS AS NEEDED.

(3) FOLLOWING RECEIPT OF AN APPLICATION FOR LICENSE, THE
DEPARTMENT SHALL ISSUE A LICENSE IF THE APPLICANT AND THE FACILITY
MEET THE REQUIREMENTS ESTABLISHED BY THIS ARTICLE AND COMPLY
WITH RULES PROMULGATED PURSUANT TO THIS ARTICLE. THE LICENSE IS

-6-

1 VALID FOR A PERIOD OF ONE YEAR.

(4) THE DEPARTMENT MAY ISSUE A TEMPORARY OR PROVISIONAL
LICENSE TO AN ABORTION CLINIC FOR A PERIOD OF SIX MONTHS IN CASES
IN WHICH SUFFICIENT COMPLIANCE WITH MINIMUM STANDARDS AND RULES
REQUIRE AN EXTENSION OF TIME IF DISAPPROVAL HAS NOT BEEN RECEIVED
FROM ANY OTHER STATE OR LOCAL AGENCY OTHERWISE AUTHORIZED TO
INSPECT SUCH FACILITY. THE FAILURE TO COMPLY MUST NOT BE
DETRIMENTAL TO THE HEALTH AND SAFETY OF THE PUBLIC.

9 (5) A LICENSE APPLIES ONLY TO THE LOCATION AND LICENSEE 10 STATED ON THE APPLICATION, AND SUCH LICENSE, ONCE ISSUED, SHALL 11 NOT BE TRANSFERABLE FROM ONE PLACE TO ANOTHER OR FROM ONE 12 LICENSEE TO ANOTHER. IF THE LOCATION OF THE FACILITY CHANGES, THE 13 LICENSE IS AUTOMATICALLY REVOKED. A NEW APPLICATION FORM MUST 14 BE COMPLETED PRIOR TO ALL LICENSE RENEWALS.

(6) AN APPLICATION FOR A LICENSE OR RENEWAL TO OPERATE AN
ABORTION CLINIC MUST BE ACCOMPANIED BY A FEE OF SIX THOUSAND SIX
HUNDRED DOLLARS, WHICH IS LEVIED AS THE LICENSE FEE FOR OPERATION
OF AN ABORTION CLINIC FOR A PERIOD OF ONE YEAR. THE RENEWAL FEE IS
ONE THOUSAND FOUR HUNDRED AND FORTY DOLLARS.

20 (7) EACH LICENSE ISSUED EXPIRES ONE YEAR AFTER THE DATE OF
21 ISSUANCE UNLESS SOONER REVOKED, MUST BE ON A FORM PRESCRIBED BY
22 THE DEPARTMENT, AND MAY BE RENEWED FROM YEAR TO YEAR UPON
23 APPLICATION AND PAYMENT OF THE LICENSE FEE.

(8) THE DEPARTMENT MAY DENY, SUSPEND, REVOKE, OR REFUSE
TO RENEW A LICENSE IN ANY CASE IN WHICH IT FINDS THAT THERE HAS
BEEN A SUBSTANTIAL FAILURE OF THE APPLICANT OR LICENSEE TO COMPLY
WITH THE REQUIREMENTS OF THIS ARTICLE OR RULES PROMULGATED

-7-

PURSUANT TO THIS ARTICLE. IN SUCH CASE, THE DEPARTMENT SHALL
 NOTIFY THE APPLICANT OR LICENSEE WITHIN THIRTY DAYS OF THE ACTION
 SPECIFYING THE REASONS FOR THE ACTION.

4 (9) ANY PERSON, APPLICANT, OR LICENSEE WHO IS AGGRIEVED BY
5 THE ACTION OF THE DEPARTMENT IN DENYING, SUSPENDING, REVOKING,
6 OR REFUSING TO RENEW A LICENSE MAY APPEAL THE DEPARTMENT'S
7 ACTION IN ACCORDANCE WITH SECTION 24-4-106, C.R.S.

8 **Inspections and investigations.** (1) 25-47-105. THE 9 DEPARTMENT SHALL ESTABLISH POLICIES AND PROCEDURES FOR 10 CONDUCTING PRELICENSURE AND RELICENSURE INSPECTIONS OF ABORTION 11 CLINICS. PRIOR TO ISSUING OR REISSUING A LICENSE, THE DEPARTMENT 12 SHALL CONDUCT AN ON-SITE INSPECTION TO ENSURE COMPLIANCE WITH 13 THE RULES PROMULGATED BY THE DEPARTMENT PURSUANT TO THIS 14 ARTICLE.

15 (2) THE DEPARTMENT SHALL ALSO ESTABLISH POLICIES AND
16 PROCEDURES FOR CONDUCTING INSPECTIONS AND INVESTIGATIONS
17 PURSUANT TO COMPLAINTS RECEIVED BY THE DEPARTMENT AND MADE
18 AGAINST ANY ABORTION CLINIC. THE DEPARTMENT SHALL RECEIVE,
19 RECORD, AND TAKE ACTION ON COMPLAINTS IN ACCORDANCE WITH
20 ESTABLISHED POLICIES AND PROCEDURES.

(3) IF THE DEPARTMENT DETERMINES THAT THERE IS REASONABLE
CAUSE TO BELIEVE A LICENSEE, LICENSED ABORTION CLINIC, OR ABORTION
CLINIC THAT IS REQUIRED TO BE LICENSED PURSUANT TO THIS ARTICLE IS
NOT ADHERING TO THE REQUIREMENTS OF THIS ARTICLE, THE RULES
PROMULGATED PURSUANT TO THIS ARTICLE, OR ANY OTHER LAW OR RULE
RELATING TO ABORTION, THE DEPARTMENT AND ANY COUNTY HEALTH
REPRESENTATIVE OR COUNTY OR MUNICIPAL FIRE INSPECTOR, CONSISTENT

-8-

WITH STANDARD MEDICAL PRACTICES, MAY ENTER THE PREMISES OF THE
 LICENSEE, LICENSED ABORTION CLINIC, OR ABORTION CLINIC THAT IS
 REQUIRED TO BE LICENSED PURSUANT TO THIS ARTICLE DURING REGULAR
 BUSINESS HOURS OF THE LICENSEE OR ABORTION CLINIC TO DETERMINE
 COMPLIANCE WITH THIS ARTICLE, RULES PROMULGATED PURSUANT TO
 THIS ARTICLE, LOCAL FIRE ORDINANCES OR RULES, AND ANY OTHER LAW
 OR RULE RELATING TO ABORTION.

8 (4) AN APPLICATION FOR A LICENSE PURSUANT TO THIS ARTICLE
9 CONSTITUTES PERMISSION FOR AND COMPLETE ACQUIESCENCE TO AN
10 ENTRY OR INSPECTION OF THE PREMISES DURING THE PENDENCY OF THE
11 APPLICATION AND, IF LICENSED, DURING THE TERM OF THE LICENSE.

(5) IF AN INSPECTION OR INVESTIGATION CONDUCTED PURSUANT
TO THIS SECTION REVEALS THAT A LICENSEE OR LICENSED ABORTION
CLINIC IS NOT ADHERING TO THE REQUIREMENTS OF THIS ARTICLE, RULES
PROMULGATED PURSUANT TO THIS ARTICLE, LOCAL FIRE ORDINANCES OR
RULES, AND ANY OTHER LAW OR RULE RELATING TO ABORTION, THE
DEPARTMENT MAY TAKE ACTION TO DENY, SUSPEND, REVOKE, OR REFUSE
TO RENEW A LICENSE TO OPERATE AN ABORTION CLINIC.

19 25-47-106. Minimum state board of health standards, rules,
 20 and regulations for abortion clinics. The STATE BOARD OF HEALTH
 21 SHALL ESTABLISH MINIMUM STANDARDS AND RULES FOR THE LICENSING
 22 AND OPERATION OF ABORTION CLINICS.

23 25-47-107. Department rules for abortion clinics. (1) THE
24 DEPARTMENT SHALL ADOPT RULES FOR AN ABORTION CLINIC'S PHYSICAL
25 FACILITIES. AT A MINIMUM, THESE RULES MUST PRESCRIBE STANDARDS
26 FOR:

27 (a) ADEQUATE PRIVATE SPACE THAT IS SPECIFICALLY DESIGNATED

-9-

1 FOR INTERVIEWING, COUNSELING, AND MEDICAL EVALUATIONS; 2 (b) DRESSING ROOMS FOR STAFF AND PATIENTS; 3 (c) APPROPRIATE LAVATORY AREAS; 4 (d) AREAS FOR PRE-PROCEDURE HAND WASHING; 5 (e) **PRIVATE PROCEDURE ROOMS**; 6 ADEQUATE LIGHTING AND VENTILATION FOR ABORTION (f) 7 PROCEDURES: 8 (g) SURGICAL OR GYNECOLOGIC EXAMINATION TABLES AND OTHER 9 FIXED EQUIPMENT; 10 (h) POST-PROCEDURE RECOVERY ROOMS THAT ARE SUPERVISED, 11 STAFFED, AND EQUIPPED TO MEET THE PATIENTS' NEEDS; 12 (i) EMERGENCY EXITS SUFFICIENT TO ACCOMMODATE A 13 STRETCHER OR GURNEY; 14 (j) AREAS FOR CLEANING AND STERILIZING INSTRUMENTS; 15 (k) ADEQUATE AREAS FOR THE SECURE STORAGE OF MEDICAL 16 RECORDS AND NECESSARY EQUIPMENT AND SUPPLIES; AND 17 (1) REQUIRING THE DISPLAY IN THE ABORTION CLINIC, IN A PLACE 18 THAT IS CONSPICUOUS TO ALL PATIENTS, OF THE CLINIC'S CURRENT 19 LICENSE ISSUED BY THE DEPARTMENT. 20 (2)THE DEPARTMENT SHALL ADOPT RULES TO PRESCRIBE 21 ABORTION CLINIC SUPPLY AND EQUIPMENT STANDARDS, INCLUDING 22 SUPPLIES AND EQUIPMENT THAT ARE REQUIRED TO BE IMMEDIATELY 23 AVAILABLE FOR USE IN AN EMERGENCY. AT A MINIMUM, THESE RULES 24 MUST: 25 (a) PRESCRIBE REQUIRED EQUIPMENT AND SUPPLIES, INCLUDING 26 MEDICATIONS, REQUIRED FOR THE PERFORMANCE, IN AN APPROPRIATE 27 FASHION, OF ANY ABORTION PROCEDURE THAT THE MEDICAL STAFF OF THE

-10-

ABORTION CLINIC ANTICIPATES PERFORMING AND FOR MONITORING THE
 PROGRESS OF EACH PATIENT THROUGHOUT THE PROCEDURE AND
 RECOVERY PERIOD;

4 (b) REQUIRE THAT THE NUMBER OR AMOUNT OF EQUIPMENT AND
5 SUPPLIES AT THE ABORTION CLINIC IS ADEQUATE AT ALL TIMES TO ENSURE
6 SUFFICIENT QUANTITIES OF CLEAN AND STERILIZED DURABLE EQUIPMENT
7 AND SUPPLIES TO MEET THE NEEDS OF EACH PATIENT;

8 (c) PRESCRIBE REQUIRED EQUIPMENT, SUPPLIES, AND MEDICATIONS 9 THAT MUST BE AVAILABLE AND READY FOR IMMEDIATE USE IN AN 10 EMERGENCY AND REQUIREMENTS FOR WRITTEN PROTOCOLS AND 11 PROCEDURES TO BE FOLLOWED BY STAFF IN AN EMERGENCY, SUCH AS THE 12 LOSS OF ELECTRICAL POWER;

13 (d) PRESCRIBE THE MANDATED EQUIPMENT AND SUPPLIES FOR
14 REQUIRED LABORATORY TESTS AND THE REQUIREMENTS FOR PROTOCOLS
15 TO MAINTAIN LABORATORY EQUIPMENT AT THE ABORTION CLINIC OR
16 OPERATED BY CLINIC STAFF;

17 (e) REQUIRE ULTRASOUND EQUIPMENT IN ALL ABORTION CLINICS;18 AND

(f) REQUIRE THAT ALL EQUIPMENT IS SAFE FOR PATIENTS AND THE
STAFF, MEETS APPLICABLE FEDERAL STANDARDS, AND IS CHECKED
ANNUALLY.

(3) THE DEPARTMENT SHALL ADOPT RULES RELATING TO
ABORTION CLINIC PERSONNEL. AT A MINIMUM, THESE RULES SHALL
REQUIRE THAT:

(a) THE ABORTION CLINIC DESIGNATE A MEDICAL DIRECTOR WHO
IS LICENSED TO PRACTICE MEDICINE IN THE STATE OF COLORADO;

27 (b) Physicians performing abortions are licensed to

-11-

PRACTICE MEDICINE IN THE STATE OF COLORADO, DEMONSTRATE
 COMPETENCE IN THE PROCEDURES INVOLVED, AND ARE ACCEPTABLE TO
 THE MEDICAL DIRECTOR OF THE ABORTION CLINIC;

4 (c) AT LEAST ONE PHYSICIAN WITH ADMITTING PRIVILEGES AT AN 5 ACCREDITED HOSPITAL IN THIS STATE AND WITHIN THIRTY MILES OF THE 6 LICENSED ABORTION CLINIC BE EMPLOYED AT THE ABORTION CLINIC. 7 SPECIFICALLY, ON ANY DAY WHEN ANY ABORTION IS PERFORMED IN THE 8 ABORTION CLINIC, A PHYSICIAN WITH ADMITTING PRIVILEGES AT AN 9 ACCREDITED HOSPITAL IN THIS STATE WITHIN THIRTY MILES OF THE 10 ABORTION CLINIC MUST REMAIN ON THE PREMISES OF THE ABORTION 11 CLINIC TO FACILITATE THE TRANSFER OF EMERGENCY CASES IF 12 HOSPITALIZATION OF AN ABORTION PATIENT OR A CHILD BORN ALIVE IS 13 NECESSARY AND UNTIL ALL ABORTION PATIENTS ARE STABLE AND READY 14 TO LEAVE THE RECOVERY ROOM.

15 (d) SURGICAL ASSISTANTS RECEIVE TRAINING IN COUNSELING,
16 PATIENT ADVOCACY, AND THE SPECIFIC RESPONSIBILITIES OF THE SERVICES
17 THE SURGICAL ASSISTANTS PROVIDE AT AN ABORTION CLINIC; AND

(e) VOLUNTEERS, IF ANY, RECEIVE TRAINING IN THE SPECIFIC
RESPONSIBILITIES OF THE SERVICES THAT VOLUNTEERS PROVIDE AT AN
ABORTION CLINIC, INCLUDING COUNSELING AND PATIENT ADVOCACY, AND
AS PROVIDED IN THE RULES ADOPTED BY THE DEPARTMENT FOR DIFFERENT
TYPES OF VOLUNTEERS BASED ON THEIR RESPONSIBILITIES.

(4) THE DEPARTMENT SHALL ADOPT RULES RELATING TO THE
MEDICAL SCREENING AND EVALUATION OF EACH ABORTION CLINIC
PATIENT. AT A MINIMUM THESE RULES MUST REQUIRE:

26 (a) A MEDICAL HISTORY INCLUDING THE FOLLOWING:

27 (I) REPORTED ALLERGIES TO MEDICATIONS, ANTISEPTIC

-12-

1 SOLUTIONS, OR LATEX;

2 (II) OBSTETRIC AND GYNECOLOGIC HISTORY; 3 (III) PAST SURGERIES; AND 4 (IV) ANY MEDICATION THAT THE PATIENT IS CURRENTLY TAKING; 5 A PHYSICAL EXAMINATION, INCLUDING A BIMANUAL (b) 6 EXAMINATION ESTIMATING UTERINE SIZE AND PALPATION OF THE ADNEXA; 7 (c) THE APPROPRIATE PRE-PROCEDURE TESTING, INCLUDING: 8 (I) URINE OR BLOOD TESTS FOR PREGNANCY, IF ORDERED BY A 9 PHYSICIAN; 10 (II) A TEST FOR ANEMIA; 11 (III) RH TYPING, UNLESS RELIABLE WRITTEN DOCUMENTATION OF 12 BLOOD TYPE IS AVAILABLE; AND 13 (IV)OTHER TESTS AS INDICATED FROM THE PHYSICAL 14 EXAMINATION; 15 (d) AN ULTRASOUND EVALUATION FOR ALL PATIENTS WHO ELECT 16 TO HAVE AN ABORTION. THE RULES SHALL REQUIRE THAT IF A PERSON 17 WHO IS NOT A PHYSICIAN PERFORMS AN ULTRASOUND EXAMINATION, THAT 18 PERSON SHALL HAVE DOCUMENTED EVIDENCE THAT HE OR SHE 19 COMPLETED A COURSE OR OTHER ACCEPTABLE TRAINING IN THE 20 OPERATION OF ULTRASOUND EQUIPMENT AS PRESCRIBED IN RULE. 21 (e) THAT THE PHYSICIAN IS RESPONSIBLE FOR ESTIMATING THE 22 GESTATIONAL AGE OF THE UNBORN CHILD BASED ON THE ULTRASOUND 23 EXAMINATION AND OBSTETRIC STANDARDS IN KEEPING WITH ESTABLISHED 24 STANDARDS OF CARE REGARDING THE ESTIMATION OF GESTATIONAL AGE 25 AS DEFINED IN RULE AND SHALL WRITE THE ESTIMATE IN THE PATIENT'S 26 MEDICAL RECORD. THE PHYSICIAN SHALL KEEP ORIGINAL PRINTS OF EACH 27 ULTRASOUND EXAMINATION OF A PATIENT IN THE PATIENT'S MEDICAL

-13-

1 RECORD.

2 (5) THE DEPARTMENT SHALL ADOPT RULES RELATING TO THE
3 ABORTION PROCEDURE. AT A MINIMUM THESE RULES SHALL REQUIRE
4 THAT:

5 (a) MEDICAL PERSONNEL ARE AVAILABLE TO ALL PATIENTS
6 THROUGHOUT THE ABORTION PROCEDURE;

7 (b) STANDARDS FOR THE SAFE CONDUCT OF ABORTION
8 PROCEDURES CONFORM TO OBSTETRIC STANDARDS IN KEEPING WITH
9 ESTABLISHED STANDARDS OF CARE REGARDING THE ESTIMATION OF
10 GESTATIONAL AGE AS DEFINED IN RULE;

11 (c) APPROPRIATE USE OF LOCAL ANESTHESIA, ANALGESIA, AND
12 SEDATION IF ORDERED BY THE PHYSICIAN;

13 (d) THE USE OF APPROPRIATE PRECAUTIONS, SUCH AS THE
14 ESTABLISHMENT OF INTRAVENOUS ACCESS AT LEAST FOR PATIENTS
15 UNDERGOING SECOND- OR THIRD-TRIMESTER ABORTIONS; AND

16 (e) THE USE OF APPROPRIATE MONITORING OF THE VITAL SIGNS
17 AND OTHER DEFINED SIGNS AND MARKERS OF THE PATIENT'S STATUS
18 THROUGHOUT THE ABORTION PROCEDURE AND DURING THE RECOVERY
19 PERIOD UNTIL THE PATIENT'S CONDITION IS DEEMED TO BE STABLE IN THE
20 RECOVERY ROOM.

21 (6) THE DEPARTMENT SHALL ADOPT RULES THAT PRESCRIBE
22 MINIMUM RECOVERY ROOM STANDARDS FOR THE ABORTION CLINIC. AT A
23 MINIMUM THESE RULES MUST REQUIRE THAT:

(a) IMMEDIATE POST-PROCEDURE CARE CONSISTS OF OBSERVATION
IN A SUPERVISED RECOVERY ROOM FOR AS LONG AS THE PATIENT'S
CONDITION WARRANTS;

27 (b) THE CLINIC ARRANGE HOSPITALIZATION IF ANY COMPLICATION

-14-

BEYOND THE MANAGEMENT CAPABILITY OF THE STAFF OCCURS OR IS
 SUSPECTED;

3 (c) A LICENSED HEALTH CARE PROFESSIONAL WHO IS TRAINED IN
4 THE MANAGEMENT OF THE RECOVERY AREA AND IS CAPABLE OF
5 PROVIDING BASIC CARDIOPULMONARY RESUSCITATION AND RELATED
6 EMERGENCY PROCEDURES ACTIVELY MONITORS PATIENTS IN THE
7 RECOVERY ROOM;

8 (d) A PHYSICIAN WITH ADMITTING PRIVILEGES AT AN ACCREDITED 9 HOSPITAL IN THIS STATE AND WITHIN THIRTY MILES OF THE ABORTION 10 CLINIC REMAINS ON THE PREMISES OF THE ABORTION CLINIC UNTIL ALL 11 PATIENTS ARE STABLE AND ARE READY TO LEAVE THE RECOVERY ROOM 12 AND FACILITATES THE TRANSFER OF EMERGENCY CASES IF 13 HOSPITALIZATION OF THE PATIENT OR A CHILD BORN ALIVE IS NECESSARY. 14 A PHYSICIAN SHALL SIGN THE DISCHARGE ORDER AND BE READILY 15 ACCESSIBLE AND AVAILABLE UNTIL THE LAST PATIENT IS DISCHARGED.

(e) A PHYSICIAN DISCUSSES RHO(D) IMMUNE GLOBULIN WITH
EACH PATIENT FOR WHOM IT IS INDICATED AND ENSURES IT IS OFFERED TO
THE PATIENT IN THE IMMEDIATE POST-OPERATIVE PERIOD OR THAT IT WILL
BE AVAILABLE TO HER WITHIN SEVENTY-TWO HOURS AFTER COMPLETION
OF THE ABORTION PROCEDURE. IF THE PATIENT REFUSES, A REFUSAL FORM
APPROVED BY THE DEPARTMENT MUST BE SIGNED BY THE PATIENT AND A
WITNESS AND INCLUDED IN THE PATIENT MEDICAL RECORD.

(f) WRITTEN INSTRUCTIONS WITH REGARD TO POST-ABORTION
COITUS, SIGNS OF POSSIBLE COMPLICATIONS AND PROBLEMS, AND GENERAL
AFTER-CARE ARE GIVEN TO EACH PATIENT. EACH PATIENT MUST HAVE
SPECIFIC INSTRUCTIONS REGARDING ACCESS TO MEDICAL CARE FOR
COMPLICATIONS, INCLUDING A TELEPHONE NUMBER TO CALL FOR MEDICAL

-15-

1 EMERGENCIES.

2 (g) THERE IS A SPECIFIED MINIMUM LENGTH OF TIME THAT A
3 PATIENT REMAINS IN THE RECOVERY ROOM BY TYPE OF ABORTION
4 PROCEDURE AND DURATION OF GESTATION;

5 (h) THE PHYSICIAN ENSURES THAT A LICENSED HEALTH CARE
6 PROFESSIONAL FROM THE ABORTION CLINIC MAKES A GOOD-FAITH EFFORT
7 TO CONTACT THE PATIENT BY TELEPHONE, WITH THE PATIENT'S CONSENT,
8 WITHIN TWENTY-FOUR HOURS AFTER SURGERY TO ASSESS THE PATIENT'S
9 RECOVERY; AND

10 (i) EQUIPMENT AND SERVICES ARE LOCATED IN THE RECOVERY
11 ROOM TO PROVIDE APPROPRIATE EMERGENCY RESUSCITATIVE AND LIFE
12 SUPPORT PROCEDURES PENDING THE TRANSFER OF THE PATIENT OR A
13 CHILD BORN ALIVE TO THE HOSPITAL.

14 (7) THE DEPARTMENT SHALL ADOPT RULES THAT PRESCRIBE
15 STANDARDS FOR FOLLOW-UP CARE FOR ABORTION PATIENTS. AT A
16 MINIMUM, THESE RULES MUST REQUIRE THAT:

17 (a) A POST-ABORTION MEDICAL VISIT IS OFFERED AND, IF
18 REQUESTED, SCHEDULED FOR TWO TO THREE WEEKS AFTER THE ABORTION
19 PROCEDURE, INCLUDING A MEDICAL EXAMINATION AND A REVIEW OF THE
20 RESULTS OF ALL LABORATORY TESTS; AND

(b) A URINE OR BLOOD TEST FOR PREGNANCY IS OBTAINED AT THE
TIME OF THE FOLLOW-UP VISIT TO RULE OUT CONTINUING PREGNANCY. IF
A CONTINUING PREGNANCY IS SUSPECTED, THE PATIENT MUST BE
APPROPRIATELY EVALUATED, AND A PHYSICIAN WHO PERFORMS
ABORTIONS MUST BE CONSULTED.

26 (8) THE DEPARTMENT SHALL ADOPT RULES TO PRESCRIBE MINIMUM
27 ABORTION CLINIC INCIDENT REPORTING. AT A MINIMUM, THESE RULES

-16-

1 MUST REQUIRE THAT:

2 (a) THE ABORTION CLINIC RECORDS EACH INCIDENT RESULTING IN
3 A PATIENT'S OR A BORN-ALIVE CHILD'S INJURY OCCURRING AT AN
4 ABORTION CLINIC AND SHALL REPORT THESE INCIDENTS IN WRITING TO THE
5 DEPARTMENT WITHIN TEN DAYS AFTER THE INCIDENT;

6 (b) IF A PATIENT'S DEATH OCCURS, OTHER THAN THE DEATH OF AN
7 UNBORN CHILD PROPERLY REPORTED PURSUANT TO LAW, THE ABORTION
8 CLINIC REPORTS IT TO THE DEPARTMENT NOT LATER THAN THE NEXT
9 DEPARTMENT WORK DAY; AND

10 (c) INCIDENT REPORTS ARE FILED WITH THE DEPARTMENT AND
 11 APPROPRIATE PROFESSIONAL REGULATORY BOARDS.

12 (9) THE DEPARTMENT SHALL NOT RELEASE PERSONALLY13 IDENTIFIABLE PATIENT OR PHYSICIAN INFORMATION.

14 (10) THE RULES ADOPTED BY THE DEPARTMENT PURSUANT TO THIS
15 ARTICLE DO NOT LIMIT THE ABILITY OF A PHYSICIAN OR OTHER HEALTH
16 CARE PROFESSIONAL TO ADVISE A PATIENT ON ANY HEALTH ISSUE.

17 (11) THE PROVISIONS OF THIS ARTICLE AND THE RULES AND
18 REGULATIONS ADOPTED PURSUANT HERETO SHALL BE IN ADDITION TO ANY
19 OTHER LAWS OR RULES APPLICABLE TO ABORTION CLINICS.

20 25-47-108. Criminal penalties. (1) A PERSON WHO OPERATES AN
21 ABORTION CLINIC WITHOUT A VALID LICENSE ISSUED BY THE DEPARTMENT
22 IS GUILTY OF A MISDEMEANOR AND, UPON CONVICTION THEREOF, SHALL
23 BE PUNISHED BY A FINE OF NOT LESS THAN FIFTY DOLLARS NOR MORE
24 THAN FIVE HUNDRED DOLLARS.

(2) A PERSON WHO RECKLESSLY VIOLATES THIS ARTICLE OR ANY
RULE ADOPTED PURSUANT TO THIS ARTICLE IS GUILTY OF A MISDEMEANOR
AND, UPON CONVICTION THEREOF, SHALL BE PUNISHED BY A FINE OF NOT

-17-

1 LESS THAN FIFTY DOLLARS NOR MORE THAN FIVE HUNDRED DOLLARS.

2 25-47-109. Civil penalties and fines. (1) ANY VIOLATION OF THIS
3 ARTICLE OR ANY RULES ADOPTED PURSUANT TO THIS ARTICLE MAY BE
4 SUBJECT TO A CIVIL PENALTY OR FINE UP TO FIVE THOUSAND DOLLARS
5 IMPOSED BY THE DEPARTMENT.

6 (2) EACH DAY OF VIOLATION CONSTITUTES A SEPARATE VIOLATION
7 FOR PURPOSES OF ASSESSING CIVIL PENALTIES OR FINES.

8 (3) IN DECIDING WHETHER AND TO WHAT EXTENT TO IMPOSE FINES,
9 THE DEPARTMENT SHALL CONSIDER THE FOLLOWING FACTORS:

10 (a) THE GRAVITY OF THE VIOLATION, INCLUDING THE PROBABILITY
11 THAT DEATH OR SERIOUS PHYSICAL HARM TO A PATIENT OR INDIVIDUAL
12 WILL RESULT OR HAS RESULTED;

13 (b) THE SIZE OF THE POPULATION AT RISK AS A CONSEQUENCE OF14 THE VIOLATION;

15 (c) THE SEVERITY AND SCOPE OF THE ACTUAL OR POTENTIAL16 HARM;

17 (d) THE EXTENT TO WHICH THE PROVISIONS OF THE APPLICABLE18 STATUTES OR RULES WERE VIOLATED;

(e) ANY INDICATIONS OF GOOD FAITH EXERCISED BY THE LICENSEE;
(f) THE DURATION, FREQUENCY, AND RELEVANCE OF ANY
PREVIOUS VIOLATIONS COMMITTED BY THE LICENSEE; AND

(g) THE FINANCIAL BENEFIT TO THE LICENSEE OF COMMITTING ORCONTINUING THE VIOLATION.

24 (4) BOTH THE ATTORNEY GENERAL AND THE DISTRICT ATTORNEY
25 FOR THE COUNTY IN WHICH THE VIOLATION OCCURRED MAY INSTITUTE A
26 LEGAL ACTION TO ENFORCE COLLECTION OF CIVIL PENALTIES OR FINES.

27 **25-47-110.** Injunctive relief. IN ADDITION TO ANY OTHER

1 PENALTY PROVIDED BY LAW, WHENEVER, IN THE JUDGMENT OF THE 2 DIRECTOR, ANY PERSON HAS ENGAGED IN OR IS ABOUT TO ENGAGE IN ANY 3 ACTS OR PRACTICES WHICH CONSTITUTE OR WILL CONSTITUTE A 4 VIOLATION OF THIS ARTICLE OR ANY RULE ADOPTED UNDER THE 5 PROVISIONS OF THIS ARTICLE, THE DIRECTOR SHALL MAKE APPLICATION TO 6 ANY COURT OF COMPETENT JURISDICTION FOR AN ORDER ENJOINING SUCH 7 ACTS AND PRACTICES, AND UPON A SHOWING BY THE DIRECTOR THAT SUCH 8 PERSON HAS ENGAGED IN OR IS ABOUT TO ENGAGE IN ANY SUCH ACTS OR 9 PRACTICES, AN INJUNCTION, RESTRAINING ORDER, OR SUCH OTHER ORDER 10 AS MAY BE APPROPRIATE SHALL BE GRANTED BY SUCH COURT WITHOUT 11 BOND.

12 25-47-111. Construction. (1) NOTHING IN THIS ARTICLE SHALL
13 BE CONSTRUED AS CREATING OR RECOGNIZING A RIGHT TO ABORTION.

14 (2) IT IS NOT THE INTENTION OF THIS ARTICLE TO MAKE LAWFUL AN
15 ABORTION THAT IS CURRENTLY UNLAWFUL.

16 25-47-112. Right of intervention. The GENERAL ASSEMBLY, BY
17 JOINT RESOLUTION, MAY APPOINT ONE OR MORE OF ITS MEMBERS, WHO
18 SPONSORED OR COSPONSORED THE BILL THAT CREATED THIS ARTICLE IN
19 HIS OR HER OFFICIAL CAPACITY, TO INTERVENE AS A MATTER OF RIGHT IN
20 ANY CASE IN WHICH THE CONSTITUTIONALITY OF THIS ARTICLE OR ANY
21 PORTION THEREOF IS CHALLENGED.

22 25-47-113. Severability. Any provision of this article held
23 TO BE INVALID OR UNENFORCEABLE BY ITS TERMS, OR AS APPLIED TO ANY
24 PERSON OR CIRCUMSTANCE, MUST BE CONSTRUED SO AS TO GIVE SUCH
25 PROVISION THE MAXIMUM EFFECT PERMITTED BY LAW, UNLESS SUCH
26 HOLDING IS ONE OF UTTER INVALIDITY OR UNENFORCEABILITY, IN WHICH
27 EVENT SUCH PROVISION IS DEEMED SEVERABLE HEREFROM AND SHALL NOT

- AFFECT THE REMAINDER HEREOF OR THE APPLICATION OF SUCH PROVISION
   TO OTHER PERSONS NOT SIMILARLY SITUATED OR TO OTHER, DISSIMILAR
   CIRCUMSTANCES.
- 4 SECTION 2. Safety clause. The general assembly hereby finds,
  5 determines, and declares that this act is necessary for the immediate
  6 preservation of the public peace, health, and safety.