Second Regular Session Sixty-ninth General Assembly STATE OF COLORADO

REVISED

This Version Includes All Amendments Adopted on Second Reading in the Second House

LLS NO. 14-0546.01 Kate Meyer x4348

HOUSE BILL 14-1004

HOUSE SPONSORSHIP

Foote and Humphrey, Singer

SENATE SPONSORSHIP

Nicholson and Lambert, Lundberg

House Committees

Judiciary

Senate Committees

Local Government

A BILL FOR AN ACT CONCERNING EMERGENCY MANAGEMENT, AND, IN CONNECTION THEREWITH, ELIMINATING AND REORGANIZING TWO ENTITIES WITHIN THE DIVISION OF HOMELAND SECURITY AND EMERGENCY MANAGEMENT IN THE DEPARTMENT OF PUBLIC SAFETY AND AUTHORIZING THE GOVERNOR TO PROVIDE INDIVIDUAL ASSISTANCE DURING A DISASTER ABSENT A PRESIDENTIAL DECLARATION OF THE SAME.

Bill Summary

(Note: This summary applies to this bill as introduced and does not reflect any amendments that may be subsequently adopted. If this bill passes third reading in the house of introduction, a bill summary that applies to the reengrossed version of this bill will be available at SENATE Seading Unamended February 14, 2014

HOUSE
3rd Reading Unamended
January 23, 2014

HOUSE Amended 2nd Reading January 22, 2014

http://www.leg.state.co.us/billsummaries.)

The bill makes various changes to the manner in which emergency management functions are administered.

Sections 1 and 15 of the bill eliminate the Colorado emergency planning commission and transfer the commission's functions and duties as follows:

- Current rules, the authority to promulgate new rules, and duties relating to the implementation of the federal "Emergency Planning and Community Right-to-Know Act of 1986", are transferred to the department of public safety for allocation to the director of the division of fire prevention and control (division). **Sections 4, 5, 6, 7, 8, 9, and 10** effect the transfer of specific related duties.
- ! The commission's duty to assist in training personnel to react to emergency response situations is transferred to the emergency planning subcommittee (subcommittee), a new permanent body under the homeland security and all-hazards senior advisory committee in the division.

Section 11 creates the subcommittee and describes its composition and functions. **Section 12** subjects the subcommittee to the sunset review required for new advisory entities.

Section 2 eliminates the governor's disaster emergency council. As a result of this elimination, sections 13 and 14 make necessary conforming amendments.

Current law authorizes the governor to provide financial assistance to individuals and families affected by a major disaster only if the president of the United States has declared that such a disaster exists. **Section 3** instead allows the governor to render such assistance upon a gubernatorial declaration.

Be it enacted by the General Assembly of the State of Colorado:

2 **SECTION 1.** In Colorado Revised Statutes, 24-1-128.6, amend

3 (4) as follows:

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4 **24-1-128.6. Department of public safety - creation.** (4) (a) The

5 Colorado emergency planning commission, created by part 15 of article

6 33.5 of this title, shall exercise its powers and perform its duties and

7 functions as if the same were transferred by a **type 2** transfer to the

8 department of public safety SECTION 24-33.5-1503, PRIOR TO THE REPEAL

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1	OF THAT SECTION BY HOUSE BILL 14-1004, IS ABOLISHED, AND ITS
2	POWERS, DUTIES, AND FUNCTIONS ARE TRANSFERRED BY A TYPE 3
3	TRANSFER AS FOLLOWS:
4	(I) THE DUTY TO PROMULGATE ANY RULES NECESSARY FOR
5	IMPLEMENTATION OF THE FEDERAL "EMERGENCY PLANNING AND
6	COMMUNITY RIGHT-TO-KNOW ACT OF 1986", 42 U.S.C. SEC. 11001 ET
7	SEQ., TITLE III OF THE FEDERAL "SUPERFUND AMENDMENTS AND
8	REAUTHORIZATION ACT OF 1986", Pub.L. 99-499, The other powers
9	AND DUTIES DESCRIBED UNDER SECTION 24-33.5-1503.5 (2), AND THE
10	DUTY TO ADMINISTER THE SARA TITLE III FUND CREATED IN SECTION
11	24-33.5-1506, ARE TRANSFERRED TO THE DEPARTMENT OF PUBLIC
12	SAFETY AND ALLOCATED TO THE DIRECTOR OF THE DIVISION OF
13	HOMELAND SECURITY AND EMERGENCY MANAGEMENT; AND
14	(II) ALL OTHER FUNCTIONS RELATING TO IMPLEMENTATION OF THE
15	FEDERAL "EMERGENCY PLANNING AND COMMUNITY RIGHT-TO-KNOW
16	ACT OF 1986", 42 U.S.C. SEC. 11001 ET SEQ., TITLE III OF THE FEDERAL
17	"SUPERFUND AMENDMENTS AND REAUTHORIZATION ACT OF 1986",
18	Pub.L. 99-499, that were enjoyed by the Colorado emergency
19	PLANNING COMMISSION PRIOR TO ITS REPEAL BY HOUSE BILL 14-1004, ARE
20	TRANSFERRED TO THE DEPARTMENT OF PUBLIC SAFETY AND ALLOCATED
21	TO THE EMERGENCY PLANNING SUBCOMMITTEE OF THE HOMELAND
22	SECURITY AND ALL-HAZARDS SENIOR ADVISORY COMMITTEE, WHICH
23	SUBCOMMITTEE IS CREATED UNDER SECTION 24-33.5-1614 (3.5).
24	(b) Effective July 1, 2012, the Colorado emergency planning
25	commission in the department of local affairs, created by part 26 of article
26	32 of this title, prior to its repeal in 2012, and its powers, duties, and
27	functions are transferred by a type 2 transfer to the department of public

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safety, pursuant to this article.

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2 **SECTION 2.** In Colorado Revised Statutes, 24-33.5-704, **amend**3 (8) (a) (I), (8) (a) (II), and (8) (b) (IV); and **repeal** (3) and (8) (a) (III) as
4 follows:

24-33.5-704. The governor and disaster emergencies - expert emergency epidemic response committee - creation. (3) (a) There is hereby created a governor's disaster emergency council, referred to in this part 7 as the "council", consisting of not less than six nor more than nine members. The attorney general, the adjutant general, and the executive directors of the following departments shall be members: Personnel, transportation, public safety, and natural resources. The additional members, if any, shall be appointed by the governor from among the executive directors of the other departments. The governor shall serve as chairperson of the council, and a majority shall constitute a quorum. The council shall meet at the call of the governor and shall advise the governor and the director of the division of homeland security and emergency management on all matters pertaining to the declaration of disasters and the disaster response and recovery activities of the state government; except that nothing in the duties of the council shall be construed to limit the authority of the governor to act without the advice of the council when the situation calls for prompt and timely action when disaster threatens or exists.

- (b) The members of the governor's disaster emergency council, as such existed prior to June 30, 2012, are the initial members of the council on July 1, 2012.
- (8) (a) There is hereby created a governor's expert emergency epidemic response committee. The committee shall:

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(I) Meet at least annually to review and amend, as necessary, the
supplement to the state disaster plan that is concerned with the public
health response to acts of bioterrorism, pandemic influenza, and
epidemics caused by novel and highly fatal infectious agents; AND
(II) Provide expert public health advice to the governor in the
event of an emergency epidemic. and
(III) Provide information to, and fully cooperate with, the council.
(b) (IV) The executive director of the department of public safety
or the executive director's designee shall serve as an ex officio member
of the committee and shall IS not be able to vote on decisions of the
committee. He or she shall serve as a liaison between the committee the
council, and the Colorado emergency planning commission in the event
of an emergency epidemic.
SECTION 3. In Colorado Revised Statutes, amend 24-33.5-1106
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authorized to make financial grants to meet disaster-related necessary

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1	expenses or serious needs of individuals or families adversely affected by
2	a major disaster which cannot otherwise adequately be met from other
3	means of assistance, which grants shall not exceed five thousand dollars
4	in the aggregate to an individual or family in any single major disaster
5	declared by the president GOVERNOR.
6	SECTION 4. In Colorado Revised Statutes, amend 24-33.5-1502
7	as follows:
8	24-33.5-1502. Definitions. (1) All terms used in this part 15 have
9	the same meaning as defined under the federal "Emergency Planning and
10	Community Right-to-Know Act of 1986", 42 U.S.C. sec. 11001 et seq.,
11	Pub.L. 99-499, and regulations thereunder, referred to in this part 15 as
12	the "federal act".
13	(2) AS USED IN THIS PART 15:
14	(a) "DIRECTOR" MEANS THE DIRECTOR OF THE DIVISION OF
15	HOMELAND SECURITY AND EMERGENCY MANAGEMENT CREATED IN
16	SECTION 24-33.5-1603.
17	(b) "SUBCOMMITTEE" MEANS THE EMERGENCY PLANNING
18	SUBCOMMITTEE OF THE HOMELAND SECURITY AND ALL-HAZARDS SENIOR
19	ADVISORY COMMITTEE CREATED IN SECTION 24-33.5-1614 (3.5).
20	SECTION 5. In Colorado Revised Statutes, 24-33.5-1503.5,
21	amend (1) introductory portion, (1) (a), (2) introductory portion, and (2)
22	(d) as follows:
23	24-33.5-1503.5. Powers and duties of the director - legislative
24	intent - rules. (1) It is the intent of the general assembly that the
25	commission director, with the advice of the subcommittee,
26	promulgate rules pursuant to this part 15 that encourage:
27	(a) Consistency between information requested by the commission

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1 DIRECTOR and the purposes of implementation of the federal act; and 2 (2) Consistent with the powers and duties imposed upon it HIM OR 3 HER by the federal act, or granted to it in this part 15, the commission 4 DIRECTOR has the following powers and duties: 5 (d) To coordinate its HIS OR HER activities with those of the 6 Colorado state patrol relating to the transportation of hazardous materials. 7 **SECTION 6.** In Colorado Revised Statutes, 24-33.5-1504, 8 **amend** (1) and (2); and **add** (4) as follows: 9 24-33.5-1504. Local emergency planning committees - creation 10 and duties. (1) The commission SUBCOMMITTEE shall designate local 11 emergency planning districts to develop emergency response and 12 preparedness capabilities in accordance with the federal act. The 13 boundaries of such districts shall be the same as the boundaries of either 14 a county, municipality, or a combination thereof. 15 (2) Upon the request of the commission SUBCOMMITTEE, the 16 primary governing body having jurisdiction over the local emergency 17 planning district, the county commissioners, or the city council, as the 18 case may be, shall provide nominations for membership on the local 19 emergency planning committee. The commission SUBCOMMITTEE shall 20 appoint members of a local emergency planning committee for each 21 emergency planning district in accordance with the federal act. For local 22 emergency planning districts for which no nominations have been 23 submitted by the governing body, the commission SUBCOMMITTEE may 24 designate either the county commissioners or city council, as the case may 25 be, to serve as the local emergency planning committee. 26 UNLESS ANOTHER ENTITY IS SO DESIGNATED BY THE **(4)**

GOVERNOR, THE SUBCOMMITTEE IS THE STATE EMERGENCY RESPONSE

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1	COMMISSION REQUIRED UNDER THE FEDERAL ACT.
2	SECTION 7. In Colorado Revised Statutes, 24-33.5-1505.
3	amend (3) as follows:
4	24-33.5-1505. Immunity. (3) $\frac{N_0}{N_0}$ Neither the director nor
5	ANY member of the commission SUBCOMMITTEE, or any local emergency
6	planning committee shall be liable for the death of or any injury to
7	persons or loss or damage to property or the environment or any civil
8	damages resulting from any act or omission arising out of the
9	performance of the functions, duties, and responsibilities of the
10	commission DIRECTOR OR SUBCOMMITTEE or local emergency planning
11	committee, except for acts or omissions which constitute willful
12	misconduct.
13	SECTION 8. In Colorado Revised Statutes, 24-33.5-1506.
14	amend (1) and (2) as follows:
15	24-33.5-1506. SARA Title III fund - creation - acceptance of
16	gifts, grants, and donations. (1) There is hereby created in the state
17	treasury a fund to be known as the SARA Title III fund, also referred to
18	in this part 15 as the "fund", which shall be administered by the
19	commission DIRECTOR. The moneys in the fund are subject to annual
20	appropriation by the general assembly for the purposes of this part 15,
21	including the disbursement of grants pursuant to section 24-33.5-1507.
22	(2) The commission DIRECTOR is hereby authorized to accept all
23	moneys received from the federal government and from public or private
24	grants, gifts, bequests, donations, and other contributions for any purpose
25	consistent with the provisions of this part 15. Such THE moneys shall be
26	credited to the SARA Title III fund. created by subsection (1) of this
27	section.

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1	SECTION 9. In Colorado Revised Statutes, amend 24-33.5-1507
2	as follows:
3	24-33.5-1507. Application for grants - disbursements from
4	SARA Title III fund - regulations. (1) The department of public safety
5	OFFICE OF PREPAREDNESS IN THE DIVISION OF HOMELAND SECURITY AND
6	EMERGENCY MANAGEMENT, CREATED IN SECTION 24-33.5-1606.5 AND
7	REFERRED TO IN THIS SUBSECTION (1) AS THE "OFFICE", shall administer
8	all grants from the fund. The department OFFICE shall accept applications
9	from local emergency planning committees and from first responder
10	organizations who have coordinated their request with their local
11	emergency planning committee and shall direct those applications to the
12	commission. The commission SUBCOMMITTEE, WHICH shall evaluate the
13	applications and shall recommend to the department of public safety
14	OFFICE which grants should be made for the purposes of emergency
15	planning and emergency response, including training and planning
16	programs and training and planning equipment as needed to carry out the
17	purposes of this part 15.
18	(2) WITH THE ADVICE OF THE SUBCOMMITTEE, the commission
19	DIRECTOR shall promulgate rules prescribing the procedures to be
20	followed in the making, filing, and evaluation of grant applications, and
21	any other regulations necessary for administering the SARA Title III
22	fund.
23	SECTION 10. In Colorado Revised Statutes, 24-33.5-1605,
24	amend (2) as follows:
25	24-33.5-1605. Director - duties and powers - rules. (2) The
26	director may promulgate, in accordance with article 4 of this title, any
27	rules necessary to implement PART 15 OF THIS ARTICLE AND sections

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1	24-33.3-1004 (2) (a), 24-33.3-1008, and 24-33.3-1009.
2	SECTION 11. In Colorado Revised Statutes, 24-33.5-1614, add
3	(3.5) as follows:
4	24-33.5-1614. Homeland security and all-hazards senior
5	advisory committee - creation - composition - duties - creation of the
6	emergency planning subcommittee - repeal. (3.5) (a) IN ADDITION TO
7	ANY SUBCOMMITTEES CREATED PURSUANT TO PARAGRAPH (f) OF
8	SUBSECTION (3) OF THIS SECTION, THERE IS HEREBY CREATED THE
9	EMERGENCY PLANNING SUBCOMMITTEE, ALSO REFERRED TO IN THIS
10	SUBSECTION (3.5) AS THE "SUBCOMMITTEE", TO THE ADVISORY
11	COMMITTEE.
12	(b) (I) THE SUBCOMMITTEE CONSISTS OF TWELVE MEMBERS.
13	(II) FIVE OF THE TWELVE MEMBERS ARE THE FOLLOWING EX
14	OFFICIO REPRESENTATIVES OF STATE GOVERNMENT OR THEIR DESIGNEES:
15	(A) THE DIRECTOR;
16	(B) The director of the division of fire prevention and
17	CONTROL IN THE DEPARTMENT OF PUBLIC SAFETY;
18	(C) THE DIRECTOR OF THE DIVISION OF LOCAL GOVERNMENT IN
19	THE DEPARTMENT OF LOCAL AFFAIRS;
20	(D) THE DIRECTOR OF THE DIVISION IN THE DEPARTMENT OF
21	PUBLIC HEALTH AND ENVIRONMENT RESPONSIBLE FOR HAZARDOUS
22	MATERIALS AND WASTE MANAGEMENT; AND
23	(E) A REPRESENTATIVE OF THE COLORADO STATE PATROL IN THE
24	DEPARTMENT OF PUBLIC SAFETY.
25	(III) THE REMAINING SEVEN MEMBERS OF THE COMMISSION ARE
26	APPOINTED BY THE EXECUTIVE DIRECTOR FOR TWO-YEAR TERMS, AND MAY
27	BE REAPPOINTED FOR ADDITIONAL TERMS. OF THOSE SEVEN MEMBERS,

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1	TWO SHALL REPRESENT LOCAL GOVERNMENTS, TWO SHALL BE FROM
2	EITHER PUBLIC INTEREST GROUPS OR COMMUNITY GROUPS, ONE SHALL
3	REPRESENT A LOCAL EMERGENCY PLANNING COMMITTEE, AND TWO SHALL
4	REPRESENT INDUSTRIES AFFECTED BY IMPLEMENTATION OF THE FEDERAL
5	"EMERGENCY PLANNING AND COMMUNITY RIGHT-TO-KNOW ACT OF
6	1986", 42 U.S.C. SEC. 11001 ET SEQ., TITLE III OF THE FEDERAL
7	"SUPERFUND AMENDMENTS AND REAUTHORIZATION ACT OF 1986",
8	Pub.L. 99-499.
9	(c) (I) THE MEMBERS OF THE COLORADO EMERGENCY PLANNING
10	COMMISSION, AS SUCH EXISTED PRIOR TO ITS REPEAL PURSUANT TO HOUSE
11	BILL 14-1004, ARE THE INITIAL MEMBERS OF THE SUBCOMMITTEE. THE
12	TERMS OF SUCH INITIAL MEMBERS CONTINUE AND EXPIRE ACCORDING TO
13	THE DATES FOR WHICH SUCH MEMBERS WERE ORIGINALLY APPOINTED.
14	$(II)(A)\ UPON EXPIRATION OF THE TERMS OF THE INITIAL MEMBERS$
15	SERVING PURSUANT TO SUBPARAGRAPH (I) OF THIS PARAGRAPH (c), AND
16	UPON THE CREATION OF ANY OTHER VACANCY OR TERM EXPIRATION, THE
17	EXECUTIVE DIRECTOR SHALL APPOINT A MEMBER REPRESENTING THE SAME
18	INTEREST, AS DESCRIBED IN SUBPARAGRAPH (III) OF PARAGRAPH (b) OF
19	THIS SUBSECTION (3.5), AS THE VACATING MEMBER.
20	(B) A VACANCY APPOINTMENT IS FOR THE REMAINDER OF THE
21	UNEXPIRED TERM OF THE VACATING MEMBER.
22	(d) Members of the subcommittee do not receive
23	COMPENSATION OR PER DIEM FOR THEIR SERVICES ON THE SUBCOMMITTEE;
24	EXCEPT THAT MEMBERS MAY BE REIMBURSED FOR TRAVEL EXPENSES
25	INCURRED IN CONNECTION WITH ACTIVITIES OTHER THAN ATTENDING
26	MEETINGS OF THE SUBCOMMITTEE.
27	(e) IN ADDITION TO ANY OTHER DUTIES AND FUNCTIONS DESCRIBED

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1	IN PART 15 OF THIS ARTICLE, THE SUBCOMMITTEE SHALL ADVISE THE
2	ADVISORY COMMITTEE ON MATTERS PERTAINING TO IMPLEMENTATION OF
3	THE FEDERAL "EMERGENCY PLANNING AND COMMUNITY
4	RIGHT-TO-KNOW ACT OF 1986", 42 U.S.C. SEC. 11001 ET SEQ., TITLE III
5	OF THE FEDERAL "SUPERFUND AMENDMENTS AND REAUTHORIZATION ACT
6	OF 1986", Pub.L. 99-499. The subcommittee shall also keep the
7	ADVISORY COMMITTEE INFORMED OF ACTIONS IT TAKES UNDER SECTION
8	24-33.5-1504 REGARDING LOCAL EMERGENCY PLANNING COMMITTEES OR
9	DISTRICTS.
10	(f) This subsection (3.5) is repealed, effective September 1,
11	2019. PRIOR TO SUCH REPEAL, THE SUBCOMMITTEE SHALL BE REVIEWED
12	PURSUANT TO SECTION 2-3-1203, C.R.S.
13	SECTION 12. In Colorado Revised Statutes, 2-3-1203, add (3)
14	(ff.5) (III) as follows:
15	2-3-1203. Sunset review of advisory committees. (3) The
16	following dates are the dates for which the statutory authorization for the
17	designated advisory committees is scheduled for repeal:
18	(ff.5) September 1, 2019:
19	(III) THE EMERGENCY PLANNING SUBCOMMITTEE TO THE
20	HOMELAND SECURITY AND ALL-HAZARDS SENIOR ADVISORY COMMITTEE,
21	CREATED IN SECTION 24-33.5-1614 (3.5), C.R.S.
22	SECTION 13. In Colorado Revised Statutes, 2-3-1502, repeal (2)
23	as follows:
24	2-3-1502. Definitions. As used in this part 15, unless the context
25	otherwise requires:
26	(2) "Council" means the governor's disaster emergency council
27	created in section 24-33.5-704 (3), C.R.S.

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SECTION 14. In Colorado Revised Statutes, 2-3-1503, **amend** (1) (a) and (2) as follows:

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2-3-1503. Legislative emergency preparedness, response, and **recovery committee - creation - membership - duties.** (1) (a) There is hereby created a legislative emergency preparedness, response, and recovery committee. The legislative committee shall develop a plan for the response by, and continuation of operations of, the general assembly and the legislative service agencies in the event of an emergency epidemic or disaster. The legislative committee shall cooperate and coordinate with the council, the division, the department, and the GEEERC in developing the plan. The legislative committee shall develop and submit the plan to the speaker of the house of representatives, the president of the senate, the governor, the executive director of the department, the council, the director of the division, and the GEEERC no later than July 1, 2011. The legislative committee shall meet at least annually to review and amend the plan as necessary and shall provide any updated plan to the persons or entities specified in this paragraph (a). except that the legislative committee shall not meet during the 2010 interim. The legislative committee may recommend legislation pertaining to the preparedness, response, and recovery by, and continuation of operations of, the general assembly and the legislative service agencies in the event of an emergency epidemic or disaster. The legislative committee shall provide information to and fully cooperate with the council, the division, the department, and the GEEERC in fulfilling its duties under this section.

(2) In the event of an emergency epidemic or disaster that the governor declares to be a disaster emergency pursuant to section

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1	24-33.5-704, C.R.S., the legislative committee shall convene as rapidly
2	and as often as necessary to advise the speaker of the house of
3	representatives, the president of the senate, and the legislative service
4	agencies regarding reasonable and appropriate measures to be taken by
5	the general assembly and the legislative service agencies to respond to the
6	emergency epidemic or disaster and protect the public health, safety, and
7	welfare. The legislative committee shall communicate, cooperate, and
8	seek advice and assistance from the council, the division, the department,
9	and the GEEERC in responding to the emergency epidemic or disaster.
10	SECTION 15. In Colorado Revised Statutes, repeal
11	24-33.5-1503.
12	SECTION 16. Safety clause. The general assembly hereby finds,
13	determines, and declares that this act is necessary for the immediate
14	preservation of the public peace, health, and safety.

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