Second Regular Session Sixty-ninth General Assembly STATE OF COLORADO

REREVISED

This Version Includes All Amendments Adopted in the Second House HOUSE BILL 14-1004

LLS NO. 14-0546.01 Kate Meyer x4348

HOUSE SPONSORSHIP

Foote and Humphrey, Singer

SENATE SPONSORSHIP

Nicholson and Lambert, Lundberg

House Committees Judiciary Senate Committees Local Government

A BILL FOR AN ACT

101	CONCERNING EMERGENCY MANAGEMENT, AND, IN CONNECTION
102	THEREWITH, ELIMINATING AND REORGANIZING TWO ENTITIES
103	WITHIN THE DIVISION OF HOMELAND SECURITY AND
104	EMERGENCY MANAGEMENT IN THE DEPARTMENT OF PUBLIC
105	SAFETY AND AUTHORIZING THE GOVERNOR TO PROVIDE
106	INDIVIDUAL ASSISTANCE DURING A DISASTER ABSENT A
107	PRESIDENTIAL DECLARATION OF THE SAME.

Bill Summary

(Note: This summary applies to this bill as introduced and does not reflect any amendments that may be subsequently adopted. If this bill passes third reading in the house of introduction, a bill summary that applies to the reengrossed version of this bill will be available at SENATE 3rd Reading Unamended February 17, 2014

> Reading Unamended February 14, 2014

2nd

HOUSE 3rd Reading Unamended January 23, 2014

> Amended 2nd Reading January 22, 2014

HOUSE

SENATE

http://www.leg.state.co.us/billsummaries.)

The bill makes various changes to the manner in which emergency management functions are administered.

Sections 1 and 15 of the bill eliminate the Colorado emergency planning commission and transfer the commission's functions and duties as follows:

- ! Current rules, the authority to promulgate new rules, and duties relating to the implementation of the federal "Emergency Planning and Community Right-to-Know Act of 1986", are transferred to the department of public safety for allocation to the director of the division of fire prevention and control (division). **Sections 4, 5, 6, 7, 8, 9, and 10** effect the transfer of specific related duties.
- ! The commission's duty to assist in training personnel to react to emergency response situations is transferred to the emergency planning subcommittee (subcommittee), a new permanent body under the homeland security and all-hazards senior advisory committee in the division.

Section 11 creates the subcommittee and describes its composition and functions. Section 12 subjects the subcommittee to the sunset review required for new advisory entities.

Section 2 eliminates the governor's disaster emergency council. As a result of this elimination, sections 13 and 14 make necessary conforming amendments.

Current law authorizes the governor to provide financial assistance to individuals and families affected by a major disaster only if the president of the United States has declared that such a disaster exists. **Section 3** instead allows the governor to render such assistance upon a gubernatorial declaration.

1 Be it enacted by the General Assembly of the State of Colorado:

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SECTION 1. In Colorado Revised Statutes, 24-1-128.6, amend

- 3 (4) as follows:
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24-1-128.6. Department of public safety - creation. (4) (a) The

- 5 Colorado emergency planning commission, created by part 15 of article
- 6 33.5 of this title, shall exercise its powers and perform its duties and
- 7 functions as if the same were transferred by a **type 2** transfer to the
- 8 department of public safety SECTION 24-33.5-1503, PRIOR TO THE REPEAL

OF THAT SECTION BY HOUSE BILL 14-1004, IS ABOLISHED, AND ITS
 POWERS, DUTIES, AND FUNCTIONS ARE TRANSFERRED BY A TYPE 3
 TRANSFER AS FOLLOWS:

4 (I) THE DUTY TO PROMULGATE ANY RULES NECESSARY FOR 5 IMPLEMENTATION OF THE FEDERAL "EMERGENCY PLANNING AND 6 COMMUNITY RIGHT-TO-KNOW ACT OF 1986", 42 U.S.C. SEC. 11001 ET 7 SEQ., TITLE III OF THE FEDERAL "SUPERFUND AMENDMENTS AND 8 REAUTHORIZATION ACT OF 1986", PUB.L. 99-499, THE OTHER POWERS 9 AND DUTIES DESCRIBED UNDER SECTION 24-33.5-1503.5 (2), AND THE 10 DUTY TO ADMINISTER THE SARA TITLE III FUND CREATED IN SECTION 11 24-33.5-1506, ARE TRANSFERRED TO THE DEPARTMENT OF PUBLIC 12 SAFETY AND ALLOCATED TO THE DIRECTOR OF THE DIVISION OF 13 HOMELAND SECURITY AND EMERGENCY MANAGEMENT; AND

14 (II) ALL OTHER FUNCTIONS RELATING TO IMPLEMENTATION OF THE 15 FEDERAL "EMERGENCY PLANNING AND COMMUNITY RIGHT-TO-KNOW 16 ACT OF 1986", 42 U.S.C. SEC. 11001 ET SEQ., TITLE III OF THE FEDERAL 17 "SUPERFUND AMENDMENTS AND REAUTHORIZATION ACT OF 1986", 18 PUB.L. 99-499, THAT WERE ENJOYED BY THE COLORADO EMERGENCY 19 PLANNING COMMISSION PRIOR TO ITS REPEAL BY HOUSE BILL 14-1004, ARE 20 TRANSFERRED TO THE DEPARTMENT OF PUBLIC SAFETY AND ALLOCATED 21 TO THE EMERGENCY PLANNING SUBCOMMITTEE OF THE HOMELAND 22 SECURITY AND ALL-HAZARDS SENIOR ADVISORY COMMITTEE, WHICH 23 SUBCOMMITTEE IS CREATED UNDER SECTION 24-33.5-1614 (3.5).

(b) Effective July 1, 2012, the Colorado emergency planning
commission in the department of local affairs, created by part 26 of article
32 of this title, prior to its repeal in 2012, and its powers, duties, and
functions are transferred by a **type 2** transfer to the department of public

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1 safety, pursuant to this article.

2 SECTION 2. In Colorado Revised Statutes, 24-33.5-704, amend
3 (8) (a) (I), (8) (a) (II), and (8) (b) (IV); and repeal (3) and (8) (a) (III) as
4 follows:

5 24-33.5-704. The governor and disaster emergencies - expert 6 emergency epidemic response committee - creation. (3) (a) There is 7 hereby created a governor's disaster emergency council, referred to in this 8 part 7 as the "council", consisting of not less than six nor more than nine 9 members. The attorney general, the adjutant general, and the executive 10 directors of the following departments shall be members: Personnel, 11 transportation, public safety, and natural resources. The additional 12 members, if any, shall be appointed by the governor from among the 13 executive directors of the other departments. The governor shall serve as 14 chairperson of the council, and a majority shall constitute a quorum. The 15 council shall meet at the call of the governor and shall advise the 16 governor and the director of the division of homeland security and 17 emergency management on all matters pertaining to the declaration of 18 disasters and the disaster response and recovery activities of the state 19 government; except that nothing in the duties of the council shall be 20 construed to limit the authority of the governor to act without the advice 21 of the council when the situation calls for prompt and timely action when 22 disaster threatens or exists.

(b) The members of the governor's disaster emergency council, as
 such existed prior to June 30, 2012, are the initial members of the council
 on July 1, 2012.

26 (8) (a) There is hereby created a governor's expert emergency
27 epidemic response committee. The committee shall:

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1 (I) Meet at least annually to review and amend, as necessary, the 2 supplement to the state disaster plan that is concerned with the public 3 health response to acts of bioterrorism, pandemic influenza, and 4 epidemics caused by novel and highly fatal infectious agents; AND

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5 (II) Provide expert public health advice to the governor in the 6 event of an emergency epidemic. and

(III) Provide information to, and fully cooperate with, the council.
(b) (IV) The executive director of the department of public safety
or the executive director's designee shall serve as an ex officio member
of the committee and shall IS not be able to vote on decisions of the
committee. He or she shall serve as a liaison between the committee the
council, and the Colorado emergency planning commission in the event
of an emergency epidemic.

SECTION 3. In Colorado Revised Statutes, amend 24-33.5-1106
as follows:

16 24-33.5-1106. Grants to individuals. (1) Whenever the president 17 of the United States, at the request of the governor has declared a major 18 disaster to exist in this state, the governor HE OR SHE is authorized, upon 19 the governor's MAKING A determination that financial assistance is 20 essential to meet disaster-related necessary expenses or serious needs of 21 individuals or families adversely affected by a major disaster which 22 cannot be otherwise adequately met from other means of assistance, to 23 accept a grant from the federal government to fund such financial 24 assistance, subject to such terms and conditions as may be imposed upon 25 the grant.

26 (2) Notwithstanding any other law or rule, the governor is 27 authorized to make financial grants to meet disaster-related necessary expenses or serious needs of individuals or families adversely affected by
a major disaster which cannot otherwise adequately be met from other
means of assistance, which grants shall not exceed five thousand dollars
in the aggregate to an individual or family in any single major disaster
declared by the president GOVERNOR.

6 SECTION 4. In Colorado Revised Statutes, amend 24-33.5-1502
7 as follows:

8 24-33.5-1502. Definitions. (1) All terms used in this part 15 have
9 the same meaning as defined under the federal "Emergency Planning and
10 Community Right-to-Know Act of 1986", 42 U.S.C. sec. 11001 et seq.,
11 Pub.L. 99-499, and regulations thereunder, referred to in this part 15 as
12 the "federal act".

13 (2) AS USED IN THIS PART 15:

14 (a) "DIRECTOR" MEANS THE DIRECTOR OF THE DIVISION OF
15 HOMELAND SECURITY AND EMERGENCY MANAGEMENT CREATED IN
16 SECTION 24-33.5-1603.

17 (b) "SUBCOMMITTEE" MEANS THE EMERGENCY PLANNING
18 SUBCOMMITTEE OF THE HOMELAND SECURITY AND ALL-HAZARDS SENIOR
19 ADVISORY COMMITTEE CREATED IN SECTION 24-33.5-1614 (3.5).

20 SECTION 5. In Colorado Revised Statutes, 24-33.5-1503.5,
21 amend (1) introductory portion, (1) (a), (2) introductory portion, and (2)
22 (d) as follows:

23 24-33.5-1503.5. Powers and duties of the director - legislative
 intent - rules. (1) It is the intent of the general assembly that the
 commission DIRECTOR, WITH THE ADVICE OF THE SUBCOMMITTEE,
 promulgate rules pursuant to this part 15 that encourage:

27 (a) Consistency between information requested by the commission

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DIRECTOR and the purposes of implementation of the federal act; and 2 (2) Consistent with the powers and duties imposed upon it HIM OR 3 HER by the federal act, or granted to it in this part 15, the commission 4 DIRECTOR has the following powers and duties:

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(d) To coordinate its HIS OR HER activities with those of the Colorado state patrol relating to the transportation of hazardous materials.

7 SECTION 6. In Colorado Revised Statutes, 24-33.5-1504, 8 **amend** (1) and (2); and **add** (4) as follows:

9 24-33.5-1504. Local emergency planning committees - creation 10 and duties. (1) The commission SUBCOMMITTEE shall designate local 11 emergency planning districts to develop emergency response and 12 preparedness capabilities in accordance with the federal act. The 13 boundaries of such districts shall be the same as the boundaries of either 14 a county, municipality, or a combination thereof.

15 (2) Upon the request of the commission SUBCOMMITTEE, the 16 primary governing body having jurisdiction over the local emergency 17 planning district, the county commissioners, or the city council, as the 18 case may be, shall provide nominations for membership on the local 19 emergency planning committee. The commission SUBCOMMITTEE shall 20 appoint members of a local emergency planning committee for each 21 emergency planning district in accordance with the federal act. For local 22 emergency planning districts for which no nominations have been 23 submitted by the governing body, the commission SUBCOMMITTEE may 24 designate either the county commissioners or city council, as the case may 25 be, to serve as the local emergency planning committee.

26 UNLESS ANOTHER ENTITY IS SO DESIGNATED BY THE (4) 27 GOVERNOR, THE SUBCOMMITTEE IS THE STATE EMERGENCY RESPONSE

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1 COMMISSION REQUIRED UNDER THE FEDERAL ACT.

2 SECTION 7. In Colorado Revised Statutes, 24-33.5-1505,
3 amend (3) as follows:

4 **24-33.5-1505. Immunity.** (3) No Neither the Director Nor 5 ANY member of the commission SUBCOMMITTEE, or any local emergency 6 planning committee shall be liable for the death of or any injury to 7 persons or loss or damage to property or the environment or any civil 8 damages resulting from any act or omission arising out of the 9 performance of the functions, duties, and responsibilities of the 10 commission DIRECTOR OR SUBCOMMITTEE or local emergency planning 11 committee, except for acts or omissions which constitute willful 12 misconduct.

13 SECTION 8. In Colorado Revised Statutes, 24-33.5-1506,
14 amend (1) and (2) as follows:

24-33.5-1506. SARA Title III fund - creation - acceptance of
gifts, grants, and donations. (1) There is hereby created in the state
treasury a fund to be known as the SARA Title III fund, also referred to
in this part 15 as the "fund", which shall be administered by the
commission DIRECTOR. The moneys in the fund are subject to annual
appropriation by the general assembly for the purposes of this part 15,
including the disbursement of grants pursuant to section 24-33.5-1507.

(2) The commission DIRECTOR is hereby authorized to accept all
moneys received from the federal government and from public or private
grants, gifts, bequests, donations, and other contributions for any purpose
consistent with the provisions of this part 15. Such THE moneys shall be
credited to the SARA Title III fund. created by subsection (1) of this
section.

SECTION 9. In Colorado Revised Statutes, amend 24-33.5-1507
 as follows:

3 24-33.5-1507. Application for grants - disbursements from 4 **SARA Title III fund - regulations.** (1) The department of public safety 5 OFFICE OF PREPAREDNESS IN THE DIVISION OF HOMELAND SECURITY AND 6 EMERGENCY MANAGEMENT, CREATED IN SECTION 24-33.5-1606.5 AND 7 REFERRED TO IN THIS SUBSECTION (1) AS THE "OFFICE", shall administer 8 all grants from the fund. The department OFFICE shall accept applications 9 from local emergency planning committees and from first responder 10 organizations who have coordinated their request with their local 11 emergency planning committee and shall direct those applications to the 12 commission. The commission SUBCOMMITTEE, WHICH shall evaluate the 13 applications and shall recommend to the department of public safety 14 OFFICE which grants should be made for the purposes of emergency 15 planning and emergency response, including training and planning programs and training and planning equipment as needed to carry out the 16 17 purposes of this part 15.

(2) WITH THE ADVICE OF THE SUBCOMMITTEE, the commission
DIRECTOR shall promulgate rules prescribing the procedures to be
followed in the making, filing, and evaluation of grant applications, and
any other regulations necessary for administering the SARA Title III
fund.

23 SECTION 10. In Colorado Revised Statutes, 24-33.5-1605,
24 amend (2) as follows:

25 24-33.5-1605. Director - duties and powers - rules. (2) The
 26 director may promulgate, in accordance with article 4 of this title, any
 27 rules necessary to implement PART 15 OF THIS ARTICLE AND sections

1 24-33.5-1604 (2) (a), 24-33.5-1608, and 24-33.5-1609.

SECTION 11. In Colorado Revised Statutes, 24-33.5-1614, add
 (3.5) as follows:

4 24-33.5-1614. Homeland security and all-hazards senior 5 advisory committee - creation - composition - duties - creation of the 6 emergency planning subcommittee - repeal. (3.5) (a) IN ADDITION TO 7 ANY SUBCOMMITTEES CREATED PURSUANT TO PARAGRAPH (f) OF 8 SUBSECTION (3) OF THIS SECTION, THERE IS HEREBY CREATED THE 9 EMERGENCY PLANNING SUBCOMMITTEE, ALSO REFERRED TO IN THIS 10 SUBSECTION (3.5) AS THE "SUBCOMMITTEE", TO THE ADVISORY 11 COMMITTEE.

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(b) (I) THE SUBCOMMITTEE CONSISTS OF TWELVE MEMBERS.

(II) FIVE OF THE TWELVE MEMBERS ARE THE FOLLOWING EX
 OFFICIO REPRESENTATIVES OF STATE GOVERNMENT OR THEIR DESIGNEES:

15 (A) THE DIRECTOR;

16 (B) THE DIRECTOR OF THE DIVISION OF FIRE PREVENTION AND17 CONTROL IN THE DEPARTMENT OF PUBLIC SAFETY;

18 (C) THE DIRECTOR OF THE DIVISION OF LOCAL GOVERNMENT IN
19 THE DEPARTMENT OF LOCAL AFFAIRS;

20 (D) THE DIRECTOR OF THE DIVISION IN THE DEPARTMENT OF
21 PUBLIC HEALTH AND ENVIRONMENT RESPONSIBLE FOR HAZARDOUS
22 MATERIALS AND WASTE MANAGEMENT; AND

(E) A REPRESENTATIVE OF THE COLORADO STATE PATROL IN THE
 DEPARTMENT OF PUBLIC SAFETY.

(III) THE REMAINING SEVEN MEMBERS OF THE COMMISSION ARE
APPOINTED BY THE EXECUTIVE DIRECTOR FOR TWO-YEAR TERMS, AND MAY
BE REAPPOINTED FOR ADDITIONAL TERMS. OF THOSE SEVEN MEMBERS,

1 TWO SHALL REPRESENT LOCAL GOVERNMENTS, TWO SHALL BE FROM 2 EITHER PUBLIC INTEREST GROUPS OR COMMUNITY GROUPS, ONE SHALL 3 REPRESENT A LOCAL EMERGENCY PLANNING COMMITTEE, AND TWO SHALL 4 REPRESENT INDUSTRIES AFFECTED BY IMPLEMENTATION OF THE FEDERAL 5 "Emergency Planning and Community Right-to-Know Act of 6 1986", 42 U.S.C. SEC. 11001 ET SEQ., TITLE III OF THE FEDERAL 7 "SUPERFUND AMENDMENTS AND REAUTHORIZATION ACT OF 1986", 8 PUB.L. 99-499.

9 (c) (I) THE MEMBERS OF THE COLORADO EMERGENCY PLANNING 10 COMMISSION, AS SUCH EXISTED PRIOR TO ITS REPEAL PURSUANT TO HOUSE 11 BILL 14-1004, ARE THE INITIAL MEMBERS OF THE SUBCOMMITTEE. THE 12 TERMS OF SUCH INITIAL MEMBERS CONTINUE AND EXPIRE ACCORDING TO 13 THE DATES FOR WHICH SUCH MEMBERS WERE ORIGINALLY APPOINTED.

(II) (A) UPON EXPIRATION OF THE TERMS OF THE INITIAL MEMBERS
SERVING PURSUANT TO SUBPARAGRAPH (I) OF THIS PARAGRAPH (c), AND
UPON THE CREATION OF ANY OTHER VACANCY OR TERM EXPIRATION, THE
EXECUTIVE DIRECTOR SHALL APPOINT A MEMBER REPRESENTING THE SAME
INTEREST, AS DESCRIBED IN SUBPARAGRAPH (III) OF PARAGRAPH (b) OF
THIS SUBSECTION (3.5), AS THE VACATING MEMBER.

20 (B) A VACANCY APPOINTMENT IS FOR THE REMAINDER OF THE
21 UNEXPIRED TERM OF THE VACATING MEMBER.

(d) MEMBERS OF THE SUBCOMMITTEE DO NOT RECEIVE
COMPENSATION OR PER DIEM FOR THEIR SERVICES ON THE SUBCOMMITTEE;
EXCEPT THAT MEMBERS MAY BE REIMBURSED FOR TRAVEL EXPENSES
INCURRED IN CONNECTION WITH ACTIVITIES OTHER THAN ATTENDING
MEETINGS OF THE SUBCOMMITTEE.

27 (e) IN ADDITION TO ANY OTHER DUTIES AND FUNCTIONS DESCRIBED

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1 IN PART 15 OF THIS ARTICLE, THE SUBCOMMITTEE SHALL ADVISE THE 2 ADVISORY COMMITTEE ON MATTERS PERTAINING TO IMPLEMENTATION OF 3 THE FEDERAL "EMERGENCY PLANNING AND COMMUNITY 4 RIGHT-TO-KNOW ACT OF 1986", 42 U.S.C. SEC. 11001 ET SEQ., TITLE III 5 OF THE FEDERAL "SUPERFUND AMENDMENTS AND REAUTHORIZATION ACT 6 OF 1986", PUB.L. 99-499. THE SUBCOMMITTEE SHALL ALSO KEEP THE 7 ADVISORY COMMITTEE INFORMED OF ACTIONS IT TAKES UNDER SECTION 8 24-33.5-1504 REGARDING LOCAL EMERGENCY PLANNING COMMITTEES OR 9 DISTRICTS. 10 (f) THIS SUBSECTION (3.5) IS REPEALED, EFFECTIVE SEPTEMBER 1, 11 2019. PRIOR TO SUCH REPEAL, THE SUBCOMMITTEE SHALL BE REVIEWED 12 PURSUANT TO SECTION 2-3-1203, C.R.S. 13 **SECTION 12.** In Colorado Revised Statutes, 2-3-1203, add (3) 14 (ff.5) (III) as follows: 15 2-3-1203. Sunset review of advisory committees. (3) The 16 following dates are the dates for which the statutory authorization for the 17 designated advisory committees is scheduled for repeal: 18 (ff.5) September 1, 2019: 19 (III) THE EMERGENCY PLANNING SUBCOMMITTEE TO THE 20 HOMELAND SECURITY AND ALL-HAZARDS SENIOR ADVISORY COMMITTEE, 21 CREATED IN SECTION 24-33.5-1614 (3.5), C.R.S. 22 **SECTION 13.** In Colorado Revised Statutes, 2-3-1502, repeal (2) 23 as follows: 24 **2-3-1502. Definitions.** As used in this part 15, unless the context 25 otherwise requires: 26 (2) "Council" means the governor's disaster emergency council 27 created in section 24-33.5-704 (3), C.R.S.

SECTION 14. In Colorado Revised Statutes, 2-3-1503, amend
 (1) (a) and (2) as follows:

3 2-3-1503. Legislative emergency preparedness, response, and 4 **recovery committee - creation - membership - duties.** (1) (a) There is 5 hereby created a legislative emergency preparedness, response, and 6 recovery committee. The legislative committee shall develop a plan for 7 the response by, and continuation of operations of, the general assembly 8 and the legislative service agencies in the event of an emergency 9 epidemic or disaster. The legislative committee shall cooperate and 10 coordinate with the council, the division, the department, and the 11 GEEERC in developing the plan. The legislative committee shall develop 12 and submit the plan to the speaker of the house of representatives, the 13 president of the senate, the governor, the executive director of the 14 department, the council, the director of the division, and the GEEERC no 15 later than July 1, 2011. The legislative committee shall meet at least 16 annually to review and amend the plan as necessary and shall provide any 17 updated plan to the persons or entities specified in this paragraph (a). 18 except that the legislative committee shall not meet during the 2010 19 interim. The legislative committee may recommend legislation pertaining 20 to the preparedness, response, and recovery by, and continuation of 21 operations of, the general assembly and the legislative service agencies 22 in the event of an emergency epidemic or disaster. The legislative 23 committee shall provide information to and fully cooperate with the 24 council, the division, the department, and the GEEERC in fulfilling its 25 duties under this section.

26 (2) In the event of an emergency epidemic or disaster that the 27 governor declares to be a disaster emergency pursuant to section

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1 24-33.5-704, C.R.S., the legislative committee shall convene as rapidly 2 and as often as necessary to advise the speaker of the house of 3 representatives, the president of the senate, and the legislative service 4 agencies regarding reasonable and appropriate measures to be taken by 5 the general assembly and the legislative service agencies to respond to the 6 emergency epidemic or disaster and protect the public health, safety, and 7 welfare. The legislative committee shall communicate, cooperate, and 8 seek advice and assistance from the council, the division, the department, 9 and the GEEERC in responding to the emergency epidemic or disaster. 10 SECTION 15. In Colorado Revised Statutes, repeal 11 24-33.5-1503.

SECTION 16. Safety clause. The general assembly hereby finds,
determines, and declares that this act is necessary for the immediate
preservation of the public peace, health, and safety.