

Second Regular Session  
Sixty-ninth General Assembly  
STATE OF COLORADO

**PREAMENDED**

*This Unofficial Version Includes Committee  
Amendments Not Yet Adopted on Second Reading*

LLS NO. 14-0342.01 Jennifer Berman x3286

**SENATE BILL 14-018**

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**SENATE SPONSORSHIP**

**Nicholson and Jones,**

**HOUSE SPONSORSHIP**

**Hamner and Young,**

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**Senate Committees**  
Health & Human Services

**House Committees**

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**A BILL FOR AN ACT**

101 **CONCERNING THE PROHIBITION AGAINST FURNISHING NICOTINE**  
102 **PRODUCTS TO PERSONS UNDER EIGHTEEN YEARS OF AGE.**

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**Bill Summary**

*(Note: This summary applies to this bill as introduced and does not reflect any amendments that may be subsequently adopted. If this bill passes third reading in the house of introduction, a bill summary that applies to the reengrossed version of this bill will be available at <http://www.leg.state.co.us/bills summaries>.)*

Under current law, it is illegal to furnish tobacco products to persons under 18 years of age. **Section 1** of the bill expands the prohibition to include all nicotine products. **Sections 2 to 8** of the bill make conforming amendments concerning the liquor enforcement division's enforcement of the law.

Shading denotes HOUSE amendment. Double underlining denotes SENATE amendment.  
*Capital letters indicate new material to be added to existing statute.*  
*Dashes through the words indicate deletions from existing statute.*

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1 *Be it enacted by the General Assembly of the State of Colorado:*

2 **SECTION 1.** In Colorado Revised Statutes, **amend** 18-13-121 as  
3 follows:

4 **18-13-121. Furnishing tobacco or nicotine products to minors.**

5 (1) (a) A person shall not give, sell, distribute, DISPENSE, or offer for sale  
6 A TOBACCO OR NICOTINE PRODUCT to any person who is under eighteen  
7 years of age. ~~any cigarettes or tobacco products.~~

8 (b) Before GIVING, selling, DISTRIBUTING, DISPENSING, OR  
9 OFFERING TO SELL to ~~any~~ AN individual any ~~cigarette or~~ tobacco OR  
10 NICOTINE product, a person shall request from the individual and examine  
11 a government-issued photographic identification that establishes that the  
12 individual is eighteen years of age or older; except that, in face-to-face  
13 transactions, this requirement ~~shall be~~ IS waived if the individual appears  
14 older than thirty years of age.

15 (c) A person who violates paragraph (a) or (b) of this subsection  
16 (1) commits a class 2 petty offense and, upon conviction thereof, shall be  
17 punished by a fine of two hundred dollars.

18 (d) It ~~shall be~~ IS an affirmative defense to a prosecution under  
19 paragraph (a) of this subsection (1) that the person furnishing the ~~cigarette~~  
20 ~~or~~ tobacco OR NICOTINE product was presented with and reasonably relied  
21 upon a document that identified the individual receiving the ~~cigarette or~~  
22 tobacco OR NICOTINE product as being eighteen years of age or older.

23 (2) (a) ~~Any~~ A person who is under eighteen years of age and who  
24 purchases or attempts to purchase any ~~cigarettes or~~ tobacco OR NICOTINE  
25 products commits a class 2 petty offense and, upon conviction thereof,  
26 shall be punished by a fine of one hundred dollars; except that, following

1 a conviction or adjudication for a first offense under this subsection (2),  
2 the court in lieu of the fine may sentence the person to participate in a  
3 tobacco education program. The court may allow a person convicted  
4 under this subsection (2) to perform community service and be granted  
5 credit against the fine and court costs at the rate of five dollars for each  
6 hour of work performed for up to fifty percent of the fine and court costs.

7 (b) It ~~shall~~ IS not ~~be~~ an offense under paragraph (a) of this  
8 subsection (2) if the person under eighteen years of age was acting at the  
9 direction of an employee of a governmental agency authorized to enforce  
10 or ensure compliance with laws relating to the prohibition of the sale of  
11 ~~cigarettes and tobacco~~ OR NICOTINE products to minors.

12 (3) Nothing in this section ~~shall be construed to prohibit any~~  
13 PROHIBITS A statutory or home-rule municipality from enacting an  
14 ordinance that prohibits a person under eighteen years of age from  
15 purchasing any ~~cigarettes or tobacco~~ OR NICOTINE products or imposes  
16 requirements more stringent than provided in this section.

17 (4) (Deleted by amendment, L. 98, p. 1185, § 2, effective July 1,  
18 1998.)

19 (5) (a) As used in this section, "tobacco OR NICOTINE product"  
20 means:

21 (I) ~~Any~~ A product that contains nicotine or tobacco or is derived  
22 from tobacco and is intended to be ingested or inhaled by or applied to the  
23 skin of an individual; or

24 (II) Any electronic device that can be used to deliver nicotine to  
25 the person inhaling from the device, including ~~but not limited to~~ an  
26 electronic cigarette, cigar, cigarillo, or pipe.

27 (b) Notwithstanding any provision of paragraph (a) of this

1 subsection (5) to the contrary, "tobacco OR NICOTINE product" does not  
2 mean any A product that the food and drug administration of the United  
3 States department of health and human services has approved as a  
4 tobacco use cessation product.

5 **SECTION 2.** In Colorado Revised Statutes, **amend** 24-35-501 as  
6 follows:

7 **24-35-501. Legislative declaration.** (1) The general assembly  
8 finds that:

9 (a) The use of tobacco OR NICOTINE PRODUCTS creates dangerous  
10 risks to the health of the people of the state of Colorado;

11 (b) Studies have shown that most people who use tobacco OR  
12 NICOTINE PRODUCTS started using ~~it when they were minors~~ THEM BEFORE  
13 THE AGE OF EIGHTEEN; and

14 (c) The costs of health care for persons suffering from diseases  
15 caused by the use of tobacco OR NICOTINE PRODUCTS are borne by all ~~of~~  
16 ~~the~~ people of the state of Colorado.

17 (2) The general assembly also recognizes that:

18 (a) Federal regulations now require states, through designated  
19 state agencies, to develop programs to reduce the use of tobacco OR  
20 NICOTINE PRODUCTS by minors as demonstrated by random inspection of  
21 businesses that sell tobacco OR NICOTINE PRODUCTS at retail.

22 (b) ~~As of January 1, 1998, there is no state agency specifically~~  
23 ~~assigned the responsibility of enforcing the statutes of the state of~~  
24 ~~Colorado prohibiting the sale of tobacco to minors or coordinating the~~  
25 ~~inspection of businesses that sell tobacco;~~

26 (c) ~~The liquor enforcement division of the department of revenue~~  
27 ~~has experience in enforcing laws relating to the sale of liquor to minors;~~

1 and

2 (d) ~~The liquor enforcement division would be the most~~  
3 ~~cost-effective state agency to enforce state laws relating to the sale of~~  
4 ~~tobacco to minors.~~

5 **SECTION 3.** In Colorado Revised Statutes, 24-35-502, **amend**  
6 (5) and (6) as follows:

7 **24-35-502. Definitions.** As used in this part 5, unless the context  
8 otherwise requires:

9

10 (5) "Retailer" means a business of any kind at a specific location  
11 that sells ~~cigarettes or tobacco~~ OR NICOTINE products to a user or  
12 consumer.

13 (6) "Tobacco OR NICOTINE product" has the same meaning as  
14 provided in section 18-13-121, C.R.S.

15 **SECTION 4.** In Colorado Revised Statutes, 24-35-503, **amend**  
16 (1), (2) introductory portion, and (3) as follows:

17 **24-35-503. Sale of tobacco or nicotine products to minors or**  
18 **in vending machines prohibited - warning sign - small quantity sales**  
19 **prohibited.** (1) No retailer shall sell or permit the sale of ~~cigarettes or~~  
20 ~~tobacco~~ OR NICOTINE products to a minor; except that it ~~shall~~ IS not be a  
21 violation if the retailer establishes that the person selling the ~~cigarette or~~  
22 ~~tobacco~~ OR NICOTINE product was presented with and reasonably relied  
23 upon a photographic identification that identified the person purchasing  
24 the ~~cigarette or tobacco~~ OR NICOTINE product as being eighteen years of  
25 age or older.

26 (2) No retailer shall sell or offer to sell any ~~cigarettes or tobacco~~  
27 OR NICOTINE products by use of a vending machine or other coin-operated

1 machine; except that cigarettes may be sold at retail through vending  
2 machines only in:

3 (3) Any person who sells or offers to sell ~~any cigarettes or tobacco~~  
4 OR NICOTINE products shall display a warning sign as specified in this  
5 subsection (3). The warning sign ~~shall~~ MUST be displayed in a prominent  
6 place in the building and on any vending or coin-operated machine at all  
7 times, ~~shall~~ MUST have a minimum height of three inches and a width of  
8 six inches, and ~~shall~~ MUST read as follows:

9 WARNING

10 IT IS ILLEGAL FOR ANY PERSON UNDER  
11 EIGHTEEN YEARS OF AGE TO PURCHASE  
12 ~~CIGARETTES AND~~ TOBACCO OR NICOTINE  
13 PRODUCTS, AND, UPON CONVICTION, A \$100.00  
14 FINE MAY BE IMPOSED.

15 **SECTION 5.** In Colorado Revised Statutes, **amend** 24-35-504 as  
16 follows:

17 **24-35-504. Enforcement authority - designation of agency -**  
18 **coordination - sharing of information.** (1) The division ~~shall have~~ HAS  
19 the power to enforce all state statutes relating to the prohibition of the sale  
20 of ~~cigarettes and tobacco~~ OR NICOTINE products to minors. The division  
21 is designated as the lead state agency for the enforcement of state statutes  
22 in compliance with federal laws relating to the prohibition of the sale of  
23 ~~cigarettes and tobacco~~ OR NICOTINE products to minors.

24 (2) The division shall coordinate the enforcement of state laws  
25 relating to the prohibition of the sale of ~~cigarettes and tobacco~~ OR  
26 NICOTINE products to minors by multiple state agencies to avoid  
27 duplicative inspections of the same retailer by multiple state agencies.

1           (3) (a) The division shall work with the department of human  
2 services and the department of public health and environment to ensure  
3 compliance with federal regulations for continued receipt of all federal  
4 funds contingent upon compliance with laws related to the prohibition of  
5 the sale of ~~cigarettes and tobacco~~ NICOTINE products to minors.

6           (b) The division shall perform at least the minimum number of  
7 random inspections of businesses that sell ~~cigarettes and tobacco~~ NICOTINE  
8 products at retail as required by federal regulations.

9           (c) In order to pay for the inspections required by paragraph (b)  
10 of this subsection (3), the division shall apply for a grant from the tobacco  
11 education, prevention, and cessation program established in part 8 of  
12 article 3.5 of title 25, C.R.S.

13           (4) In order to enforce laws relating to the prohibition of the sale  
14 of ~~cigarettes and tobacco~~ NICOTINE products to ~~persons under eighteen~~  
15 ~~years of age~~ MINORS, the department of revenue ~~is authorized to~~ MAY  
16 share information on the identification and address of retailers that sell  
17 ~~cigarettes and tobacco~~ NICOTINE products with any state agency  
18 responsible for the enforcement of laws relating to the prohibition of the  
19 sale of ~~cigarettes and tobacco~~ NICOTINE products to minors.

20           **SECTION 6.** In Colorado Revised Statutes, 24-35-505, **amend**  
21 (1) and (7) as follows:

22           **24-35-505. Hearings.** (1) Subject to the limitations contained in  
23 section 24-35-506, the division, on its own motion or on a complaint from  
24 another governmental agency responsible for the enforcement of laws  
25 relating to the prohibition of the sale of ~~cigarettes and tobacco~~ NICOTINE  
26 NICOTINE products to minors, ~~shall have~~ HAS the power to penalize  
27 retailers for violations of section 24-35-503.

1 (7) Any fines collected for violations of section 24-35-503 shall  
2 be forwarded to the state treasurer, who shall credit ~~the same~~ THEM to the  
3 tobacco AND NICOTINE PRODUCT use BY MINORS prevention fund created  
4 in section 24-35-507.

5 **SECTION 7.** In Colorado Revised Statutes, 24-35-506, **amend**  
6 (2) as follows:

7 **24-35-506. Limitation on fines.** (2) Notwithstanding ~~the~~  
8 ~~provisions of~~ subsection (1) of this section, no fine for a violation of  
9 section 24-35-503 (1) shall be imposed upon a retailer that can establish  
10 an affirmative defense to the satisfaction of the division or the hearing  
11 officer that, prior to the date of the violation, it:

12 (a) Had adopted and enforced a written policy against selling  
13 ~~cigarettes or~~ tobacco OR NICOTINE products to persons under ~~the age of~~  
14 eighteen years OF AGE;

15 (b) Had informed its employees of the applicable laws regarding  
16 the sale of ~~cigarettes and~~ tobacco OR NICOTINE products to persons under  
17 ~~the age of~~ eighteen years OF AGE;

18 (c) Required employees to verify the age of ~~cigarette or~~ tobacco  
19 OR NICOTINE product customers by way of photographic identification;  
20 and

21 (d) Had established and imposed disciplinary sanctions for  
22 noncompliance.

23 **SECTION 8.** In Colorado Revised Statutes, **amend** 24-35-507 as  
24 follows:

25 **24-35-507. Tobacco and nicotine product use by minors**  
26 **prevention fund - grants.** (1) There is hereby created in the state  
27 treasury the tobacco AND NICOTINE PRODUCT use BY MINORS prevention

1 fund, referred to in this section as the "fund". Moneys in the fund ~~shall be~~  
2 ARE subject to annual appropriation by the general assembly. Any interest  
3 derived from the deposit and investment of moneys in the fund ~~shall be~~  
4 ~~credited to~~ REMAINS IN the fund. Any unexpended or unencumbered  
5 moneys remaining in the fund at the end of any fiscal year ~~shall~~ remain  
6 in the fund and ~~shall~~ DO not revert or ~~be transferred~~ TRANSFER to the  
7 general fund or any other fund of the state.

8 (2) Subject to annual appropriations by the general assembly, the  
9 department of human services may make grants from the fund to  
10 programs designed to develop training materials for retailers related to the  
11 prohibition of the sale of ~~cigarettes and~~ tobacco OR NICOTINE products to  
12 minors or to programs designed to prevent the use of ~~cigarettes and~~  
13 tobacco OR NICOTINE products by minors.

14 **SECTION 9. Safety clause.** The general assembly hereby finds,  
15 determines, and declares that this act is necessary for the immediate  
16 preservation of the public peace, health, and safety.