

Second Regular Session  
Sixty-ninth General Assembly  
STATE OF COLORADO

ENGROSSED

*This Version Includes All Amendments Adopted  
on Second Reading in the House of Introduction*

LLS NO. 14-0342.01 Jennifer Berman x3286

SENATE BILL 14-018

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SENATE SPONSORSHIP

Nicholson and Jones,

HOUSE SPONSORSHIP

Hamner and Young,

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Senate Committees  
Health & Human Services

House Committees

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A BILL FOR AN ACT

101 CONCERNING THE PROHIBITION AGAINST FURNISHING NICOTINE  
102 PRODUCTS TO PERSONS UNDER EIGHTEEN YEARS OF AGE.

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Bill Summary

*(Note: This summary applies to this bill as introduced and does not reflect any amendments that may be subsequently adopted. If this bill passes third reading in the house of introduction, a bill summary that applies to the reengrossed version of this bill will be available at <http://www.leg.state.co.us/bills summaries>.)*

Under current law, it is illegal to furnish tobacco products to persons under 18 years of age. **Section 1** of the bill expands the prohibition to include all nicotine products. **Sections 2 to 8** of the bill make conforming amendments concerning the liquor enforcement division's enforcement of the law.

Shading denotes HOUSE amendment. Double underlining denotes SENATE amendment.  
*Capital letters indicate new material to be added to existing statute.  
Dashes through the words indicate deletions from existing statute.*

SENATE  
Amended 2nd Reading  
February 21, 2014

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1 *Be it enacted by the General Assembly of the State of Colorado:*

2 **SECTION 1.** In Colorado Revised Statutes, **amend** 18-13-121 as  
3 follows:

4 **18-13-121. Furnishing tobacco or nicotine products to minors.**

5 (1) (a) A person shall not give, sell, distribute, DISPENSE, or offer for sale  
6 A TOBACCO OR NICOTINE PRODUCT to any person who is under eighteen  
7 years of age. ~~any cigarettes or tobacco products.~~

8 (b) Before GIVING, selling, DISTRIBUTING, DISPENSING, OR  
9 OFFERING TO SELL to ~~any~~ AN individual any ~~cigarette or~~ tobacco OR  
10 NICOTINE product, a person shall request from the individual and examine  
11 a government-issued photographic identification that establishes that the  
12 individual is eighteen years of age or older; except that, in face-to-face  
13 transactions, this requirement ~~shall be~~ IS waived if the individual appears  
14 older than thirty years of age.

15 (c) A person who violates paragraph (a) or (b) of this subsection  
16 (1) commits a class 2 petty offense and, upon conviction thereof, shall be  
17 punished by a fine of two hundred dollars.

18 (d) It ~~shall be~~ IS an affirmative defense to a prosecution under  
19 paragraph (a) of this subsection (1) that the person furnishing the ~~cigarette~~  
20 ~~or~~ tobacco OR NICOTINE product was presented with and reasonably relied  
21 upon a document that identified the individual receiving the ~~cigarette or~~  
22 tobacco OR NICOTINE product as being eighteen years of age or older.

23 (2) (a) ~~Any~~ A person who is under eighteen years of age and who  
24 purchases or attempts to purchase any ~~cigarettes or~~ tobacco OR NICOTINE  
25 products commits a class 2 petty offense and, upon conviction thereof,  
26 shall be punished by a fine of one hundred dollars; except that, following

1 a conviction or adjudication for a first offense under this subsection (2),  
2 the court in lieu of the fine may sentence the person to participate in a  
3 tobacco education program. The court may allow a person convicted  
4 under this subsection (2) to perform community service and be granted  
5 credit against the fine and court costs at the rate of five dollars for each  
6 hour of work performed for up to fifty percent of the fine and court costs.

7 (b) It ~~shall~~ IS not ~~be~~ an offense under paragraph (a) of this  
8 subsection (2) if the person under eighteen years of age was acting at the  
9 direction of an employee of a governmental agency authorized to enforce  
10 or ensure compliance with laws relating to the prohibition of the sale of  
11 ~~cigarettes and tobacco~~ OR NICOTINE products to minors.

12 (3) Nothing in this section ~~shall be construed to prohibit any~~  
13 PROHIBITS A statutory or home-rule municipality from enacting an  
14 ordinance that prohibits a person under eighteen years of age from  
15 purchasing any ~~cigarettes or tobacco~~ OR NICOTINE products or imposes  
16 requirements more stringent than provided in this section.

17 (3.5) NOTHING IN THIS SECTION AFFECTS FEDERAL LAWS  
18 CONCERNING TOBACCO OR NICOTINE PRODUCTS, AS THEY APPLY TO  
19 MILITARY BASES AND INDIAN RESERVATIONS WITHIN THE STATE.

20 (4) (Deleted by amendment, L. 98, p. 1185, § 2, effective July 1,  
21 1998.)

22 (5) (a) As used in this section, "tobacco OR NICOTINE product"  
23 means:

24 (I) ~~Any~~ A product that contains nicotine or tobacco or is derived  
25 from tobacco and is intended to be ingested or inhaled by or applied to the  
26 skin of an individual; or

27 (II) Any electronic device that can be used to deliver nicotine to

1 the person inhaling from the device, including ~~but not limited to~~ an  
2 electronic cigarette, cigar, cigarillo, or pipe.

3 (b) Notwithstanding any provision of paragraph (a) of this  
4 subsection (5) to the contrary, "tobacco OR NICOTINE product" does not  
5 mean ~~any~~ A product that the food and drug administration of the United  
6 States department of health and human services has approved as a  
7 tobacco use cessation product.

8 **SECTION 2.** In Colorado Revised Statutes, **amend** 24-35-501 as  
9 follows:

10 **24-35-501. Legislative declaration.** (1) The general assembly  
11 finds that:

12 (a) The use of tobacco OR NICOTINE PRODUCTS creates dangerous  
13 risks to the health of the people of the state of Colorado;

14 (b) Studies have shown that most people who use tobacco OR  
15 NICOTINE PRODUCTS started using ~~it when they were minors~~ THEM BEFORE  
16 THE AGE OF EIGHTEEN; and

17 (c) The costs of health care for persons suffering from diseases  
18 caused by the use of tobacco OR NICOTINE PRODUCTS are borne by all ~~of~~  
19 ~~the~~ people of the state of Colorado.

20 (2) The general assembly also recognizes that:

21 (a) Federal regulations now require states, through designated  
22 state agencies, to develop programs to reduce the use of tobacco OR  
23 NICOTINE PRODUCTS by minors as demonstrated by random inspection of  
24 businesses that sell tobacco OR NICOTINE PRODUCTS at retail.

25 (b) ~~As of January 1, 1998, there is no state agency specifically~~  
26 ~~assigned the responsibility of enforcing the statutes of the state of~~  
27 ~~Colorado prohibiting the sale of tobacco to minors or coordinating the~~

1 inspection of businesses that sell tobacco;

2 (c) ~~The liquor enforcement division of the department of revenue~~  
3 ~~has experience in enforcing laws relating to the sale of liquor to minors;~~  
4 and

5 (d) ~~The liquor enforcement division would be the most~~  
6 ~~cost-effective state agency to enforce state laws relating to the sale of~~  
7 ~~tobacco to minors.~~

8 **SECTION 3.** In Colorado Revised Statutes, 24-35-502, **amend**  
9 (5) and (6) as follows:

10 **24-35-502. Definitions.** As used in this part 5, unless the context  
11 otherwise requires:

12       

13 (5) "Retailer" means a business of any kind at a specific location  
14 that sells ~~cigarettes or~~ tobacco OR NICOTINE products to a user or  
15 consumer.

16 (6) "Tobacco OR NICOTINE product" has the same meaning as  
17 provided in section 18-13-121, C.R.S.

18 **SECTION 4.** In Colorado Revised Statutes, 24-35-503, **amend**  
19 (1), (2) introductory portion, and (3) as follows:

20 **24-35-503. Sale of tobacco or nicotine products to minors or**  
21 **in vending machines prohibited - warning sign - small quantity sales**

22 **prohibited.** (1) No retailer shall sell or permit the sale of ~~cigarettes or~~  
23 tobacco OR NICOTINE products to a minor; except that it ~~shall~~ IS not be a  
24 violation if the retailer establishes that the person selling the ~~cigarette or~~  
25 tobacco OR NICOTINE product was presented with and reasonably relied  
26 upon a photographic identification that identified the person purchasing  
27 the ~~cigarette or~~ tobacco OR NICOTINE product as being eighteen years of

1 age or older.

2 (2) No retailer shall sell or offer to sell any ~~cigarettes or tobacco~~  
3 OR NICOTINE products by use of a vending machine or other coin-operated  
4 machine; except that cigarettes may be sold at retail through vending  
5 machines only in:

6 (3) Any person who sells or offers to sell ~~any cigarettes or tobacco~~  
7 OR NICOTINE products shall display a warning sign as specified in this  
8 subsection (3). The warning sign ~~shall~~ MUST be displayed in a prominent  
9 place in the building and on any vending or coin-operated machine at all  
10 times, ~~shall~~ MUST have a minimum height of three inches and a width of  
11 six inches, and ~~shall~~ MUST read as follows:

12 WARNING

13 IT IS ILLEGAL FOR ANY PERSON UNDER  
14 EIGHTEEN YEARS OF AGE TO PURCHASE  
15 ~~CIGARETTES AND~~ TOBACCO OR NICOTINE  
16 PRODUCTS, AND, UPON CONVICTION, A \$100.00  
17 FINE MAY BE IMPOSED.

18 (5) NOTHING IN THIS SECTION AFFECTS FEDERAL LAWS  
19 CONCERNING TOBACCO OR NICOTINE PRODUCTS, AS THEY APPLY TO  
20 MILITARY BASES AND INDIAN RESERVATIONS WITHIN THE STATE.

21 **SECTION 5.** In Colorado Revised Statutes, **amend** 24-35-504 as  
22 follows:

23 **24-35-504. Enforcement authority - designation of agency -**  
24 **coordination - sharing of information.** (1) The division ~~shall have~~ HAS  
25 the power to enforce all state statutes relating to the prohibition of the sale  
26 of ~~cigarettes and tobacco~~ OR NICOTINE products to minors. The division  
27 is designated as the lead state agency for the enforcement of state statutes

1 in compliance with federal laws relating to the prohibition of the sale of  
2 ~~cigarettes and tobacco~~ OR NICOTINE products to minors.

3 (2) The division shall coordinate the enforcement of state laws  
4 relating to the prohibition of the sale of ~~cigarettes and tobacco~~ OR  
5 NICOTINE products to minors by multiple state agencies to avoid  
6 duplicative inspections of the same retailer by multiple state agencies.

7 (3) (a) The division shall work with the department of human  
8 services and the department of public health and environment to ensure  
9 compliance with federal regulations for continued receipt of all federal  
10 funds contingent upon compliance with laws related to the prohibition of  
11 the sale of ~~cigarettes and tobacco~~ OR NICOTINE products to minors.

12 (b) The division shall perform at least the minimum number of  
13 random inspections of businesses that sell ~~cigarettes and tobacco~~ OR  
14 NICOTINE products at retail as required by federal regulations.

15 (c) In order to pay for the inspections required by paragraph (b)  
16 of this subsection (3), the division shall apply for a grant from the tobacco  
17 education, prevention, and cessation program established in part 8 of  
18 article 3.5 of title 25, C.R.S.

19 (4) In order to enforce laws relating to the prohibition of the sale  
20 of ~~cigarettes and tobacco~~ OR NICOTINE products to ~~persons under eighteen~~  
21 ~~years of age~~ MINORS, the department of revenue ~~is authorized to~~ MAY  
22 share information on the identification and address of retailers that sell  
23 ~~cigarettes and tobacco~~ OR NICOTINE products with any state agency  
24 responsible for the enforcement of laws relating to the prohibition of the  
25 sale of ~~cigarettes and tobacco~~ OR NICOTINE products to minors.

26 **SECTION 6.** In Colorado Revised Statutes, 24-35-505, **amend**  
27 (1) and (7) as follows:

1           **24-35-505. Hearings.** (1) Subject to the limitations contained in  
2 section 24-35-506, the division, on its own motion or on a complaint from  
3 another governmental agency responsible for the enforcement of laws  
4 relating to the prohibition of the sale of ~~cigarettes and tobacco~~ OR  
5 NICOTINE products to minors, ~~shall have~~ HAS the power to penalize  
6 retailers for violations of section 24-35-503.

7           (7) Any fines collected for violations of section 24-35-503 shall  
8 be forwarded to the state treasurer, who shall credit ~~the same~~ THEM to the  
9 tobacco AND NICOTINE PRODUCT use BY MINORS prevention fund created  
10 in section 24-35-507.

11           **SECTION 7.** In Colorado Revised Statutes, 24-35-506, **amend**  
12 (2) as follows:

13           **24-35-506. Limitation on fines.** (2) Notwithstanding ~~the~~  
14 ~~provisions of~~ subsection (1) of this section, no fine for a violation of  
15 section 24-35-503 (1) shall be imposed upon a retailer that can establish  
16 an affirmative defense to the satisfaction of the division or the hearing  
17 officer that, prior to the date of the violation, it:

18           (a) Had adopted and enforced a written policy against selling  
19 ~~cigarettes or tobacco~~ OR NICOTINE products to persons under ~~the age of~~  
20 eighteen years OF AGE;

21           (b) Had informed its employees of the applicable laws regarding  
22 the sale of ~~cigarettes and tobacco~~ OR NICOTINE products to persons under  
23 ~~the age of~~ eighteen years OF AGE;

24           (c) Required employees to verify the age of ~~cigarette or tobacco~~  
25 OR NICOTINE product customers by way of photographic identification;  
26 and

27           (d) Had established and imposed disciplinary sanctions for



1 noncompliance.

2 **SECTION 8.** In Colorado Revised Statutes, **amend** 24-35-507 as  
3 follows:

4 **24-35-507. Tobacco and nicotine product use by minors**  
5 **prevention fund - grants.** (1) There is hereby created in the state  
6 **treasury the tobacco AND NICOTINE PRODUCT use BY MINORS prevention**  
7 **fund, referred to in this section as the "fund".** Moneys in the fund ~~shall be~~  
8 ARE subject to annual appropriation by the general assembly. Any interest  
9 derived from the deposit and investment of moneys in the fund ~~shall be~~  
10 ~~credited to~~ REMAINS IN the fund. Any unexpended or unencumbered  
11 moneys remaining in the fund at the end of any fiscal year ~~shall~~ remain  
12 in the fund and ~~shall~~ DO not revert or ~~be transferred~~ TRANSFER to the  
13 general fund or any other fund of the state.

14 (2) Subject to annual appropriations by the general assembly, the  
15 department of human services may make grants from the fund to  
16 programs designed to develop training materials for retailers related to the  
17 prohibition of the sale of ~~cigarettes and tobacco~~ tobacco OR NICOTINE products to  
18 minors or to programs designed to prevent the use of ~~cigarettes and~~  
19 tobacco OR NICOTINE products by minors.

20 **SECTION 9. Safety clause.** The general assembly hereby finds,  
21 determines, and declares that this act is necessary for the immediate  
22 preservation of the public peace, health, and safety.