Second Regular Session Sixty-ninth General Assembly STATE OF COLORADO

REENGROSSED

This Version Includes All Amendments Adopted in the House of Introduction

LLS NO. 14-0951.01 Ed DeCecco x4216

HOUSE BILL 14-1327

HOUSE SPONSORSHIP

Williams and Murray,

SENATE SPONSORSHIP

Scheffel and Tochtrop,

House Committees

Senate Committees

Business, Labor, Economic, & Workforce Development Finance Appropriations

A BILL FOR AN ACT

101	CONCERNING	MEASURES	TO	EXPAND	THE	DEI	PLOYMENT	OF
102	COMMU	NICATION	NET	works,	AND,	IN	CONNECT	ION
103	THEREW	/ITH, ENACTI	NGTH	E ''BROAI	BAND I	DEPL	OYMENT A	T''

Bill Summary

(Note: This summary applies to this bill as introduced and does not reflect any amendments that may be subsequently adopted. If this bill passes third reading in the house of introduction, a bill summary that applies to the reengrossed version of this bill will be available at http://www.leg.state.co.us/billsummaries.)

Section 3 of the bill requires a local government to process a complete application for the collocation of a wireless service facility within 90 days and to process a complete application that involves a new structure or a new wireless service facility other than a collocation within

HOUSE 3rd Reading Unamended April 9, 2014

HOUSE Amended 2nd Reading April 8, 2014 150 days. There is an exception to these deadlines for the provider to respond to a request for additional information, and the parties may agree to waive the deadlines. **Section 3** also requires a local government to allow a permit applicant to consolidate applications and receive a single permit for a small cell network that is within the jurisdiction of a single local government and to consolidate documents and administrative proceedings if an applicant is collocating several wireless service facilities within a single local government.

Sections 4, 5, and 6 expand parts of the law relating to access to public rights-of-way for telecommunications providers to include broadband providers, which include cable operators. Specifically, **section 5** grants a broadband provider the right to construct, maintain, and operate facilities along any public highway. **Section 6** requires a political subdivision's tax, fee, or charge to be competitively neutral among telecommunications providers and broadband providers and prohibits a political subdivision from collecting taxes, fees, and charges from a broadband provider through in-kind services, or requiring in-kind services as a condition to use a highway.

Section 7 requires the state or a political subdivision to provide notice to a broadband provider of a utility trenching project that the state or political subdivision conducts and to allow joint trenching by broadband providers on a nonexclusive and nondiscriminatory basis. Notice of the trenching project will be given to any broadband provider that requests to be included on a public list maintained by the department of transportation.

Section 8 creates a state sales and use tax exemption for the sale or lease to a broadband provider of tangible personal property that is used directly in the provider's network for the provision of broadband service. **Section 2** of the bill permits a statutory county, city, or town to create a local sales and use tax exemption that is identical to the state exemption. It also repeals separate authority for local governments to create a similar sales and use tax exemption.

Be it enacted by the General Assembly of the State of Colorado:

2 **SECTION 1. Short title.** This act shall be known and may be cited as the "Broadband Deployment Act".

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5 **SECTION 2.** In Colorado Revised Statutes, **add** part 4 to article

6 27 of title 29 as follows:

7 PART 4

-2-

1	PERMIT APPROVAL - PROCESS AND DEADLINE
2	29-27-401. Legislative declaration. (1) The General assembly
3	FINDS AND DECLARES THAT:
4	(a) THE PERMITTING, CONSTRUCTION, MODIFICATION,
5	MAINTENANCE, AND OPERATION OF BROADBAND FACILITIES ARE CRITICAL
6	TO ENSURING THAT ALL CITIZENS IN THE STATE HAVE TRUE ACCESS TO
7	ADVANCED TECHNOLOGY AND INFORMATION;
8	(b) THESE FACILITIES ARE CRITICAL TO ENSURING THAT
9	BUSINESSES AND SCHOOLS THROUGHOUT THE STATE REMAIN COMPETITIVE
10	IN THE GLOBAL ECONOMY; AND
11	(c) THE PERMITTING, CONSTRUCTION, MODIFICATION,
12	MAINTENANCE, AND OPERATION OF THESE FACILITIES, TO THE EXTENT
13	SPECIFICALLY ADDRESSED IN THIS PART 4, ARE DECLARED TO BE MATTERS
14	OF STATEWIDE CONCERN AND INTEREST.
15	29-27-402. Definitions. As used in this part 4, unless the
16	CONTEXT OTHERWISE REQUIRES:
17	(1) "Broadband facility" means any infrastructure used
18	TO DELIVER BROADBAND SERVICE OR FOR THE PROVISION OF BROADBAND
19	SERVICE.
20	(2) "Broadband service" has the same meaning as set forth
21	IN 7 U.S.C. SEC. 950bb (b) (1) AS OF THE EFFECTIVE DATE OF THIS
22	SECTION, AND FOR THE PURPOSES OF THIS SECTION INCLUDES:
23	(a) "CABLE SERVICE", AS DEFINED IN 47 U.S.C. SEC. 522 (6) AS OF
24	THE EFFECTIVE DATE OF THIS SECTION;
25	(b) "TELECOMMUNICATIONS SERVICE", AS DEFINED IN 47 U.S.C.
26	SEC. 153 AS OF THE EFFECTIVE DATE OF THIS SECTION; AND
27	(c) "Wireless service", which means data and

-3-

1	TELECOMMUNICATIONS SERVICES, INCLUDING COMMERCIAL MOBILE
2	SERVICES, COMMERCIAL MOBILE DATA SERVICES, UNLICENSED WIRELESS
3	SERVICES, AND COMMON CARRIER WIRELESS EXCHANGE ACCESS SERVICES,
4	AS ALL OF THESE TERMS ARE DEFINED BY FEDERAL LAW AND
5	REGULATIONS.
6	(3) "COLLOCATION" MEANS THE MOUNTING OR INSTALLATION OF
7	BROADBAND SERVICE EQUIPMENT ON A TOWER, BUILDING, OR STRUCTURE
8	WITH EXISTING BROADBAND SERVICE EQUIPMENT FOR THE PURPOSE OF
9	TRANSMITTING OR RECEIVING RADIO FREQUENCY SIGNALS FOR
10	COMMUNICATIONS PURPOSES.
11	(4) "SMALL CELL FACILITY" MEANS EITHER:
12	(a) A PERSONAL WIRELESS SERVICE FACILITY AS DEFINED BY THE
13	FEDERAL "TELECOMMUNICATIONS ACT OF 1996", AS AMENDED AS OF THE
14	EFFECTIVE DATE OF THIS SECTION; OR
15	(b) A WIRELESS SERVICE FACILITY THAT MEETS BOTH OF THE
16	FOLLOWING QUALIFICATIONS:
17	(I) EACH ANTENNA IS LOCATED INSIDE AN ENCLOSURE OF NO MORE
18	THAN THREE CUBIC FEET IN VOLUME OR, IN THE CASE OF AN ANTENNA
19	THAT HAS EXPOSED ELEMENTS, THE ANTENNA AND ALL OF ITS EXPOSED
20	ELEMENTS COULD FIT WITHIN AN IMAGINARY ENCLOSURE OF NO MORE
21	THAN THREE CUBIC FEET; AND
22	(II) PRIMARY EQUIPMENT ENCLOSURES ARE NO LARGER THAN
23	SEVENTEEN CUBIC FEET IN VOLUME. THE FOLLOWING ASSOCIATED
24	EQUIPMENT MAY BE LOCATED OUTSIDE OF THE PRIMARY EQUIPMENT
25	ENCLOSURE AND, IF SO LOCATED, IS NOT INCLUDED IN THE CALCULATION
26	OF EQUIPMENT VOLUME: ELECTRIC METER, CONCEALMENT,
27	TELECOMMUNICATIONS DEMARCATION BOX, GROUND-BASED ENCLOSURES,

-4- 1327

2	SWITCH, AND CUT-OFF SWITCH.
3	(5) "SMALL CELL NETWORK" MEANS A COLLECTION OF
4	INTERRELATED SMALL CELL FACILITIES DESIGNED TO DELIVER WIRELESS
5	SERVICE.
6	(6) "STRUCTURE" MEANS ANY FACILITY, TOWER, POLE, BUILDING,
7	OR OTHER STRUCTURE CONSTRUCTED FOR THE SOLE OR PRIMARY PURPOSE
8	OF SUPPORTING BROADBAND FACILITIES OR WIRELESS SERVICE FACILITIES.
9	(7) "Wireless service facility" means a facility for the
10	PROVISION OF WIRELESS SERVICES.
11	29-27-403. Permit - approval - deadline - exception. (1) A
12	LOCAL GOVERNMENT MAY TAKE UP TO:
13	(a) NINETY DAYS TO PROCESS A COMPLETE APPLICATION THAT
14	INVOLVES A COLLOCATION OF A TOWER, BUILDING, STRUCTURE, OR
15	REPLACEMENT STRUCTURE; OR
16	(b) One hundred fifty days to process a complete
17	APPLICATION THAT INVOLVES A NEW STRUCTURE OR A NEW WIRELESS
18	SERVICE FACILITY OTHER THAN A COLLOCATION.
19	(2) THE TIME IT TAKES FOR AN APPLICANT TO RESPOND TO THE
20	FIRST REQUEST FOR ADDITIONAL INFORMATION WILL NOT COUNT TOWARD
21	THE APPLICABLE DEADLINE SET FORTH IN SUBSECTION (1) OF THIS SECTION
22	ONLY IF THE LOCAL GOVERNMENT NOTIFIES THE APPLICANT WITHIN
23	THIRTY DAYS AFTER THE INITIAL FILING THAT THE APPLICATION IS
24	INCOMPLETE. ALL OTHER REQUESTS FOR ADDITIONAL INFORMATION
25	COUNT TOWARD SUCH DEADLINES.
26	(3) AN APPLICANT AND A LOCAL GOVERNMENT MAY MUTUALLY
27	AGREE THAT AN APPLICATION MAY BE PROCESSED IN A LONGER PERIOD

BACK-UP POWER SYSTEMS, GROUNDING EQUIPMENT, POWER TRANSFER

-5-

1	THAN SET FORTH IN SUBSECTION (1) OF THIS SECTION.
2	29-27-404. Permit process. (1) FOR SMALL CELL NETWORKS
3	INVOLVING MULTIPLE INDIVIDUAL SMALL CELL FACILITIES WITHIN THE
4	JURISDICTION OF A SINGLE LOCAL GOVERNMENT, THE LOCAL GOVERNMENT
5	SHALL ALLOW THE APPLICANT, AT THE APPLICANT'S DISCRETION, TO FILE
6	A CONSOLIDATED APPLICATION AND RECEIVE A SINGLE PERMIT FOR THE
7	SMALL CELL NETWORK INSTEAD OF FILING SEPARATE APPLICATIONS FOR
8	EACH INDIVIDUAL SMALL CELL FACILITY.
9	(2) If a wireless service provider applies to collocate
10	SEVERAL WIRELESS SERVICE FACILITIES WITHIN THE JURISDICTION OF A
11	SINGLE LOCAL GOVERNMENT, THE LOCAL GOVERNMENT SHALL:
12	(a) ALLOW THE APPLICANT, AT THE APPLICANT'S DISCRETION, TO
13	FILE A SINGLE SET OF DOCUMENTS THAT WILL APPLY TO ALL THE WIRELESS
14	SERVICE FACILITIES TO BE SITED; AND
15	(b) RENDER A DECISION REGARDING ALL THE WIRELESS SERVICE
16	FACILITIES IN A SINGLE ADMINISTRATIVE PROCEEDING, UNLESS LOCAL
17	REQUIREMENTS CALL FOR AN ELECTED OR APPOINTED BODY TO RENDER
18	SUCH DECISION.
19	SECTION 3. In Colorado Revised Statutes, 38-5.5-102, amend
20	(1); and add (1.3) and (1.7) as follows:
21	38-5.5-102. Definitions. As used in this article, unless the context
22	otherwise requires:
23	(1) "Political subdivision" means a county, city and county, city,
24	town, service authority, school district, local improvement district, law
25	enforcement authority, water, sanitation, fire protection, metropolitan,
26	irrigation, drainage, or other special district, or any other kind of
27	municipal, quasi-municipal, or public corporation organized pursuant to

-6- 1327

1	law "Broadband" or "broadband service" has the same meaning
2	AS SET FORTH IN 7 U.S.C. SEC. 950bb (b) (1) AS OF THE EFFECTIVE DATE
3	OF THIS SUBSECTION (1), AS AMENDED, AND INCLUDES "CABLE SERVICE",
4	AS DEFINED IN 47 U.S.C. SEC. $522 (6)$ AS OF THE EFFECTIVE DATE OF THIS
5	SUBSECTION (1), AS AMENDED.
6	(1.2) "BROADBAND FACILITY" MEANS ANY INFRASTRUCTURE USED
7	TO DELIVER BROADBAND SERVICE OR FOR THE PROVISION OF BROADBAND
8	SERVICE.
9	(1.3) "Broadband provider" means a person that provides
10	BROADBAND SERVICE, AND INCLUDES A "CABLE OPERATOR", AS DEFINED
11	IN 47 U.S.C. SEC. $522 (5)$ as of the effective date of this subsection
12	(1.3).
13	(1.7) "POLITICAL SUBDIVISION" MEANS A COUNTY, CITY AND
14	COUNTY, CITY, TOWN, SERVICE AUTHORITY, SCHOOL DISTRICT, LOCAL
15	IMPROVEMENT DISTRICT, LAW ENFORCEMENT AUTHORITY, WATER,
16	SANITATION, FIRE PROTECTION, METROPOLITAN, IRRIGATION, DRAINAGE,
17	OR OTHER SPECIAL DISTRICT, OR ANY OTHER KIND OF MUNICIPAL,
18	QUASI-MUNICIPAL, OR PUBLIC CORPORATION ORGANIZED PURSUANT TO
19	LAW.
20	SECTION 4. In Colorado Revised Statutes, 38-5.5-103, amend
21	(1) as follows:
22	38-5.5-103. Use of public highways - discrimination prohibited
23	- content regulation prohibited. (1) Any domestic or foreign
24	telecommunications provider OR BROADBAND PROVIDER authorized to do
25	business under the laws of this state shall have the right to construct,
26	maintain, and operate conduit, cable, switches, and related appurtenances
27	and facilities along, across, upon, and under any public highway in this

-7- 1327

1 state, subject to the provisions of this article and of article 1.5 of title 9, 2 C.R.S.; and the construction, maintenance, operation, and regulation of 3 such facilities, including the right to occupy and utilize the public 4 rights-of-way, by telecommunications providers AND BROADBAND 5 PROVIDERS are hereby declared to be matters of statewide concern. Such 6 facilities shall be so constructed and maintained as not to obstruct or 7 hinder the usual travel on such highway. 8 **SECTION 5.** In Colorado Revised Statutes, 38-5.5-107, amend 9 (1) (b), (2), (3), and (4); and **add** (5) and (6) as follows: 10 **38-5.5-107.** Permissible taxes, fees, and charges. (1) (b) All 11 fees and charges levied by a political subdivision shall be reasonably 12 related to the costs directly incurred by the political subdivision in 13 providing services relating to the granting or administration of permits. 14 Such fees and charges also shall be reasonably related in time to the 15 occurrence of such costs. In any controversy concerning the 16 appropriateness of a fee or charge, the political subdivision shall have the 17 burden of proving that the fee or charge is reasonably related to the direct 18 costs incurred by the political subdivision. All costs of construction shall 19 be borne by the TELECOMMUNICATIONS provider OR BROADBAND 20 PROVIDER. 21 (2) (a) Any tax, fee, or charge imposed by a political subdivision 22 shall be competitively neutral among telecommunications providers AND 23 BROADBAND PROVIDERS. 24 (b) Nothing in this article or in article 32 of title 31, C.R.S., shall 25 invalidate a tax or fee imposed if such tax or fee cannot legally be imposed upon another TELECOMMUNICATIONS provider, BROADBAND 26

PROVIDER, or service because of the requirements of state or federal law

27

-8- 1327

or because such other provider is exempt from taxation or lacks a taxable nexus with the political subdivision imposing the tax or fee.

- (c) If a political subdivision imposes a tax on a TELECOMMUNICATIONS provider OR BROADBAND PROVIDER and such tax does not apply to other providers of comparable telecommunications services OR BROADBAND SERVICES due to the language of the ordinance or resolution that imposes the tax, then the governing body of the political subdivision shall take one of the following two courses of action:
- (I) If it can do so without violating the election requirements of section 20 of article X of the state constitution, the governing body shall amend the ordinance or resolution that imposes the tax so as to extend the tax to providers of comparable telecommunications services OR BROADBAND SERVICES; or
- (II) If an election is required under section 20 of article X of the state constitution, the governing body shall cause an election to be held in accordance with said section 20 to authorize the extension of the tax to providers of comparable telecommunications services OR BROADBAND SERVICES. If the extension of the tax is not approved by the voters at such election, then the existing tax shall no longer apply to the providers that had been subject to the tax immediately before the election.
- (3) Taxes, fees, and charges imposed shall not be collected through the provision of in-kind services by telecommunications providers OR BROADBAND PROVIDERS, nor shall any political subdivision require the provision of in-kind services as a condition of consent to use a highway.
- (4) The terms of all agreements between political subdivisions and telecommunications providers OR BROADBAND PROVIDERS regarding use

-9- 1327

1	of highways shall be matters of public record and shall be made available
2	upon request pursuant to article 72 of title 24, C.R.S.
3	(5) NOTHING IN THIS ARTICLE AFFECTS THE ABILITY OF A
4	POLITICAL SUBDIVISION TO REQUIRE AND GRANT A CABLE FRANCHISE TO
5	A CABLE OPERATOR SEEKING TO PROVIDE CABLE TELEVISION SERVICE
6	WITHIN THE POLITICAL SUBDIVISION AND TO OBTAIN ANY CONSIDERATION
7	OR IMPOSE ANY CONDITIONS IN A CABLE FRANCHISE, UNLESS OTHERWISE
8	PROHIBITED BY FEDERAL LAW.
9	(6) AS USED IN THIS SECTION, "PUBLIC HIGHWAY" OR "HIGHWAY"
10	AS OTHERWISE DEFINED IN SECTION 38-5.5-102 (2), DOES NOT INCLUDE
11	EXCESS AND REMAINDER RIGHTS-OF-WAY UNDER THE DEPARTMENT OF
12	TRANSPORTATION'S JURISDICTION.
13	SECTION 6. In Colorado Revised Statutes, add 38-5.5-109 as
14	follows:
15	38-5.5-109. Notice of trenching - permitted access. (1) (a) The
16	STATE OR A POLITICAL SUBDIVISION SHALL PROVIDE NOTICE ON A
17	COMPETITIVELY NEUTRAL BASIS TO BROADBAND PROVIDERS OF ANY
18	UTILITY TRENCHING PROJECT THAT IT CONDUCTS, BUT NOTICE IS NOT
19	REQUIRED FOR EMERGENCY REPAIR PROJECTS. THE STATE OR POLITICAL
20	SUBDIVISION SHALL PROVIDE THE NOTICE A MINIMUM OF TEN BUSINESS
21	DAYS PRIOR TO THE START OF THE PROJECT INVOLVING TRENCHING.
22	(b) THE DEPARTMENT OF TRANSPORTATION SHALL MAINTAIN A
23	PUBLIC LIST OF ALL BROADBAND PROVIDERS THAT WOULD LIKE TO
24	RECEIVE NOTICE OF A UTILITY TRENCHING PROJECT AND THE PROVIDERS'
25	ADDRESSES ON THE WEB SITE IT MAINTAINS. TO BE ELIGIBLE TO RECEIVE
26	NOTICE UNDER PARAGRAPH (a) OF THIS SUBSECTION (1), A BROADBAND
27	PROVIDER MUST REQUEST THE DEPARTMENT OF TRANSPORTATION TO BE

-10-

1	INCLUDED IN THE DEPARTMENT LIST, A POLITICAL SUBDIVISION MAY RELY
2	ON THE DEPARTMENT LIST WHEN MAKING ITS NOTIFICATIONS, AND SUCH
3	NOTIFICATIONS MAY BE MADE BY ELECTRONIC MAIL.
4	(2) (a) For any trenching project conducted by the state
5	OR A POLITICAL SUBDIVISION, THE STATE OR POLITICAL SUBDIVISION SHALL
6	ALLOW JOINT TRENCHING BY BROADBAND PROVIDERS ON A NONEXCLUSIVE
7	AND NONDISCRIMINATORY BASIS FOR THE PLACEMENT OF BROADBAND
8	FACILITIES, EXCEPT AS SET FORTH IN PARAGRAPH (b) OF THIS SUBSECTION
9	(2). This subsection (2) does not limit the ability of the state,
10	POLITICAL SUBDIVISION, OR ANY PRIVATE ENTITY TO SHARE THE COSTS OF
11	CONSTRUCTION RELATED TO THE TRENCHING PROJECT WITH THE
12	BROADBAND PROVIDER.
13	(b) THE STATE OR A POLITICAL SUBDIVISION MAY DENY JOINT
14	TRENCHING BY BROADBAND PROVIDERS IF THE JOINT TRENCHING WILL
15	HINDER OR OBSTRUCT HIGHWAY SAFETY OR THE CONSTRUCTION,
16	MAINTENANCE, OPERATIONS, OR RELATED REGULATION OF HIGHWAY
17	FACILITIES OR IF IT IS NOT FEASIBLE BECAUSE IT WILL DELAY THE REPAIR
18	OR CONSTRUCTION OF A POLITICAL SUBDIVISION'S WATER, WASTEWATER,
19	ELECTRICITY, OR GAS LINE OR BECAUSE COLLOCATION WITH A POLITICAL
20	SUBDIVISION'S WATER, WASTEWATER, ELECTRICITY, OR GAS LINE WILL
21	HINDER OR OBSTRUCT THE MAINTENANCE OR OPERATIONS OF A POLITICAL
22	SUBDIVISION'S WATER, WASTEWATER, ELECTRICITY, OR GAS FACILITIES.
23	(3) (a) NOTHING IN THIS SECTION IS INTENDED TO PREEMPT OR
24	OTHERWISE REPLACE REQUIREMENTS FOR JOINT TRENCHING THAT MAY BE
25	IMPOSED BY A POLITICAL SUBDIVISION.
26	(b) Nothing in this section requires a private entity
27	UNDERTAKING A TRENCHING PROJECT TO ALLOW A BROADBAND PROVIDER

-11- 1327

2	(c) ANY PROVISION IN THIS SECTION THAT CONFLICTS WITH
3	FEDERAL LAW IS UNENFORCEABLE.
4	(d) NOTHING IN THIS SECTION SHALL BE CONSTRUED TO PREVENT
5	OR DELAY COMMENCEMENT OR PROGRESS OF A CONSTRUCTION,
6	MAINTENANCE, OR TRENCHING PROJECT.
7	(4) AS USED IN THIS SECTION, "TRENCHING" MEANS A
8	CONSTRUCTION PROJECT IN WHICH A HIGHWAY RIGHT-OF-WAY SURFACE
9	IS OPENED OR REMOVED FOR THE PURPOSE OF LAYING OR INSTALLING
10	CONDUIT, FIBER, OR SIMILAR INFRASTRUCTURE IN EXCESS OF ONE MILE IN
11	LENGTH. "TRENCHING" DOES NOT MEAN ANY OTHER ACTIVITY OR PROJECT
12	FOR THE CONSTRUCTION OR MAINTENANCE, INCLUDING DRAINAGE OR
13	CULVERT WORK, OF A HIGHWAY FACILITY.
14	
15	SECTION 7. Act subject to petition - effective date. This act
16	takes effect at 12:01 a.m. on the day following the expiration of the
17	ninety-day period after final adjournment of the general assembly (August
18	6, 2014, if adjournment sine die is on May 7, 2014); except that, if a
19	referendum petition is filed pursuant to section 1 (3) of article V of the
20	state constitution against this act or an item, section, or part of this act
21	within such period, then the act, item, section, or part will not take effect
22	unless approved by the people at the general election to be held in
23	November 2014 and, in such case, will take effect on the date of the
24	official declaration of the vote thereon by the governor.

TO PARTICIPATE IN THE TRENCHING PROJECT.

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-12- 1327