HOUSE COMMITTEE OF REFERENCE REPORT

Chairman of Committee

<u>April 23, 2014</u> Date

Committee on Education.

HB1382 C.001

After consideration on the merits, the Committee recommends the following:

<u>HB14-1382</u> be amended as follows, and as so amended, be referred to the Committee on <u>Appropriations</u> with favorable recommendation:

1 Amend printed bill, strike everything below the enacting clause and 2 substitute:

3 "SECTION 1. In Colorado Revised Statutes, 22-30.7-102, amend
4 (9) and (9.5) as follows:

5 **22-30.7-102. Definitions.** As used in this article, unless the context otherwise requires:

(9) "On-line program" means a full-time on-line education 7 8 program authorized pursuant to this article that delivers a sequential 9 program of synchronous or asynchronous instruction, from a teacher to 10 a student primarily through the use of the internet DIRECTED BY A 11 TEACHER, PRIMARILY THROUGH ON-LINE OR REMOTE DIGITAL LEARNING 12 STRATEGIES THAT PROVIDE STUDENTS CHOICE AND CONTROL OVER TIME. 13 PLACE, PACE, PATH, AND MODALITY OF LEARNING. "On-line program" does not include a supplemental program. Accountability for each student in 14 15 an on-line program is attributed back to a designated school that houses 16 the on-line program. Notwithstanding any other provision of this 17 subsection (9) to the contrary, any AN on-line program with one hundred 18 or more students shall be considered IS an on-line school and not an 19 on-line program.

(9.5) "On-line school" means a full-time on-line education school
 authorized pursuant to this article that delivers a sequential program of
 synchronous or asynchronous instruction, from a teacher to a student
 primarily through the use of the internet DIRECTED BY A TEACHER,
 PRIMARILY THROUGH ON-LINE OR REMOTE DIGITAL LEARNING STRATEGIES

THAT PROVIDE STUDENTS CHOICE AND CONTROL OVER TIME, PLACE, PACE,
 PATH, AND MODALITY OF LEARNING. An on-line school has an assigned
 school code and operates with its own administrator, a separate budget,
 and a complete instructional program. An on-line school is responsible
 for fulfilling all reporting requirements and will be IS held to state and
 federally mandated accountability processes.

7 SECTION 2. In Colorado Revised Statutes, 22-30.7-105, amend
8 (2) introductory portion, (2) (a), and (4) (b) as follows:

9 22-30.7-105. Program criteria - guidelines - quality standards
10 - records - rules. (2) The following guidelines shall apply to each
11 on-line program or on-line school that is created or overseen pursuant to
12 the provisions of this article:

13 (a) A student who is participating in an on-line program or on-line 14 school shall be IS subject to compulsory school attendance as provided in 15 article 33 of this title and shall be IS deemed to comply with the compulsory attendance requirements through participation in the on-line 16 17 program or on-line school. EACH ON-LINE PROGRAM AND ON-LINE SCHOOL 18 MUST DOCUMENT A STUDENT'S COMPLIANCE WITH COMPULSORY 19 ATTENDANCE REQUIREMENTS BY DOCUMENTING THE STUDENT'S 20 ATTENDANCE AND PARTICIPATION IN EDUCATIONAL ACTIVITIES THAT 21 ALIGN WITH THE OUALITY STANDARDS ADOPTED PURSUANT TO 22 PARAGRAPH (b) OF SUBSECTION (3) OF THIS SECTION AND THAT THE 23 ON-LINE PROGRAM'S OR ON-LINE SCHOOL'S AUTHORIZER DEEMS 24 APPROPRIATE TO SUPPORT STUDENT LEARNING, WHICH ACTIVITIES MAY 25 INCLUDE, BUT NEED NOT BE LIMITED TO, ASSESSMENT, ORIENTATION, AND 26 INDUCTION ACTIVITIES; IN-PERSON EDUCATIONAL INSTRUCTION; AND 27 SYNCHRONOUS AND ASYNCHRONOUS INTERNET-BASED EDUCATIONAL 28 ACTIVITIES.

29 (4) (b) (I) If a student enrolled in a school within OF a school 30 district transfers to an on-line program or on-line school, the school 31 district shall transmit, USING SECURE ELECTRONIC MEANS IF AVAILABLE, 32 to the RECEIVING on-line program or on-line school THE STUDENT'S 33 COMPLETE RECORDS, INCLUDING all performance, attendance, and 34 assessment data, concerning the student within thirty FOURTEEN days after 35 the school district receives notice from the on-line program or on-line 36 school that the student has enrolled in the on-line program or on-line 37 school.

(II) If a student WHO IS enrolled in an on-line program or on-line
school transfers to a school within OF a school district OR TO AN
INSTITUTE CHARTER SCHOOL, the on-line program or on-line school shall
transmit, USING SECURE ELECTRONIC MEANS IF AVAILABLE, to the

HB1382_C.001

-2-

RECEIVING school THE STUDENT'S COMPLETE RECORDS, INCLUDING all
 performance, attendance, and assessment data, concerning the student
 within thirty FOURTEEN days after the on-line program or on-line school
 receives notice from the school district that the student has enrolled in the
 school.

6 **SECTION 3.** In Colorado Revised Statutes, **add** 22-30.7-112 and 7 22-20.7-113 as follows:

22-30.7-112. Certification of authorizers of multi-district **on-line schools - quality standards - implementation recommendations - task force - legislative declaration - repeal.** 11 (1) (a) THE GENERAL ASSEMBLY FINDS THAT:

(I) DURING THE 2014 REGULAR LEGISLATIVE SESSION, CERTAIN
LEGISLATORS INFORMALLY CONVENED THE K-12 ON-LINE EDUCATION
COMMISSION, REFERRED TO IN THIS SECTION AS THE "COMMISSION", TO
REVIEW THE IMPLEMENTATION OF ON-LINE EDUCATION IN COLORADO AND
SUBMIT RECOMMENDATIONS TO THE GENERAL ASSEMBLY TO IMPROVE THE
QUALITY OF EDUCATION FOR ALL STUDENTS IN COLORADO WHO USE
ON-LINE LEARNING AS PART OR ALL OF THEIR ACCESS TO LEARNING;

(II) AMONG OTHER THINGS, THE COMMISSION RECOMMENDED
THAT IT WOULD BE MORE APPROPRIATE AND EFFECTIVE, AND MORE
CONSISTENT WITH THE ROLE OF THE DEPARTMENT, FOR THE DEPARTMENT
AND THE STATE BOARD TO CERTIFY AUTHORIZERS OF MULTI-DISTRICT
ON-LINE SCHOOLS, RATHER THAN DIRECTLY CERTIFYING THE SCHOOLS
THEMSELVES;

(III) BY CERTIFYING AUTHORIZERS OF MULTI-DISTRICT ON-LINE
SCHOOLS, THE DEPARTMENT WILL HAVE THE MEANS TO DIRECTLY ADDRESS
THE QUALITY OF ON-LINE EDUCATION AT THE AUTHORIZER LEVEL. BUT TO
DO SO, THE STATE BOARD MUST ADOPT QUALITY STANDARDS AND
PRACTICES FOR AUTHORIZERS OF MULTI-DISTRICT ON-LINE SCHOOLS TO
FOLLOW.

(IV) THERE ARE SEVERAL ISSUES THAT ARISE WITH IMPLEMENTING
A SYSTEM FOR CERTIFYING AUTHORIZERS RATHER THAN DIRECTLY
CERTIFYING MULTI-DISTRICT ON-LINE SCHOOLS AND THAT REQUIRE
CONSIDERATION AND ADVICE FROM PERSONS WITH EXPERTISE IN
OVERSEEING AND PROVIDING ON-LINE EDUCATION, INCLUDING BUT NOT
LIMITED TO THE TIMEFRAMES FOR IMPLEMENTING THE NEW CERTIFICATION
PROCESS.

(b) THE GENERAL ASSEMBLY FINDS, THEREFORE, THAT IT IS
NECESSARY TO CONVENE A TASK FORCE TO REVIEW BEST PRACTICES AND
POLICIES FOR AUTHORIZING AND ADMINISTERING MULTI-DISTRICT ON-LINE
SCHOOLS, TO RECOMMEND TO THE STATE BOARD QUALITY STANDARDS

AND PRACTICES FOR AUTHORIZERS, AND TO RECOMMEND TO THE STATE
 BOARD AND THE GENERAL ASSEMBLY THE REGULATORY AND STATUTORY
 CHANGES THAT ARE NECESSARY TO CERTIFY AUTHORIZERS OF
 MULTI-DISTRICT ON-LINE SCHOOLS.

5 (2) THERE IS CREATED A TASK FORCE OF PERSONS WITH EXPERTISE
6 AND EXPERIENCE IN AUTHORIZING, OVERSEEING, AND OPERATING ON-LINE
7 PROGRAMS AND ON-LINE SCHOOLS. NO LATER THAN JULY 1, 2014, THE
8 COMMISSIONER OF EDUCATION SHALL APPOINT THE MEMBERS OF THE TASK
9 FORCE AS FOLLOWS:

10 (a) ONE PERSON WHO REPRESENTS SCHOOL DISTRICTS IN THE 11 STATE THAT OVERSEE OR OPERATE AT LEAST ONE ON-LINE SCHOOL;

12 (b) ONE PERSON WHO REPRESENTS BOARDS OF COOPERATIVE
13 SERVICES IN THE STATE THAT OVERSEE OR OPERATE AT LEAST ONE
14 ON-LINE SCHOOL;

15 (c) ONE PERSON WHO REPRESENTS THE STATE CHARTER SCHOOL
 16 INSTITUTE;

17 (d) THREE PERSONS WHO ARE EMPLOYED IN PUBLIC EDUCATION, AT
18 LEAST ONE OF WHOM IS EMPLOYED AS A TEACHER IN AN ON-LINE PROGRAM
19 OR ON-LINE SCHOOL AND AT LEAST ONE OF WHOM IS EMPLOYED AS AN
20 ADMINISTRATOR OF AN ON-LINE PROGRAM OR ON-LINE SCHOOL;

(e) Two PERSONS WHO REPRESENT FOR-PROFIT MULTI-DISTRICT
ON-LINE SCHOOLS THAT ARE AUTHORIZED PURSUANT TO SECTION
22-30.7-106;

24 (f) THREE PERSONS WHO ARE EMPLOYEES OF THE DEPARTMENT
25 WITH EXPERTISE IN ON-LINE EDUCATION;

26 (g) ONE PERSON WHO IS A PARENT OF A STUDENT WHO IS27 ENROLLED IN AN ON-LINE SCHOOL IN COLORADO; AND

28

(h) TWO PERSONS WHO WERE MEMBERS OF THE COMMISSION.

(3) THE COMMISSIONER OF EDUCATION SHALL APPOINT THE CHAIR
OF THE TASK FORCE AND CONVENE THE FIRST MEETING OF THE TASK
FORCE. THE TASK FORCE SHALL MEET AS OFTEN AS NECESSARY AT THE
CALL OF THE CHAIR TO COMPLETE THE TASK FORCE'S DUTIES. THE
MEMBERS OF THE TASK FORCE MUST SERVE WITHOUT COMPENSATION AND
WITHOUT REIMBURSEMENT FOR EXPENSES. THE DEPARTMENT SHALL
PROVIDE SUPPORT AND ASSISTANCE FOR THE TASK FORCE AS NEEDED.

36

(4) (a) THE TASK FORCE HAS THE FOLLOWING DUTIES:

(I) TO REVIEW THE BEST PRACTICES AND STANDARDS FOR
OVERSEEING AND OPERATING MULTI-DISTRICT ON-LINE SCHOOLS THAT ARE
USED IN THIS STATE AND IN OTHER STATES AND COUNTRIES AND TO
RECOMMEND QUALITY STANDARDS AND PRACTICES FOR AUTHORIZERS OF
MULTI-DISTRICT ON-LINE SCHOOLS IN COLORADO;

HB1382_C.001

-4-

(II) TO REVIEW THE EXISTING STATE BOARD RULES AND STATUTES
 CONCERNING ON-LINE EDUCATION AND TO RECOMMEND CHANGES TO
 RULES AND STATUTES TO IMPLEMENT A SYSTEM FOR CERTIFYING
 AUTHORIZERS OF MULTI-DISTRICT SCHOOLS AND DISCONTINUING
 CERTIFICATION OF MULTI-DISTRICT ON-LINE SCHOOLS;

6 (III) TO MAKE RECOMMENDATIONS CONCERNING THE SYSTEM AND
7 PROCESS FOR CERTIFYING AUTHORIZERS, INCLUDING BUT NOT LIMITED TO
8 THE FREQUENCY AND TIMING OF CERTIFICATION AND RECERTIFICATION
9 AND THE EFFECT ON A MULTI-DISTRICT ON-LINE SCHOOL IF THE SCHOOL'S
10 AUTHORIZER LOSES CERTIFICATION; AND

(IV) TO MAKE SUCH ADDITIONAL RECOMMENDATIONS
CONCERNING MULTI-DISTRICT ON-LINE SCHOOLS AND AUTHORIZERS OF
MULTI-DISTRICT ON-LINE SCHOOLS AS THE TASK FORCE DEEMS
APPROPRIATE.

(b) IN PREPARING ITS RECOMMENDATIONS, THE TASK FORCE SHALL
SOLICIT INPUT FROM INTERESTED PERSONS, INCLUDING BUT NOT LIMITED
TO SCHOOL DISTRICTS, CHARTER SCHOOLS, THE STATE CHARTER SCHOOL
INSTITUTE, BOARDS OF COOPERATIVE SERVICES, EDUCATORS AND
ADMINISTRATORS WHO WORK WITH ON-LINE PROGRAMS AND ON-LINE
SCHOOLS, AND STUDENTS ENROLLED IN ON-LINE PROGRAMS AND ON-LINE
SCHOOLS AND THEIR PARENTS.

(5) NO LATER THAN JANUARY 1, 2015, THE TASK FORCE SHALL
SUBMIT ITS WRITTEN RECOMMENDATIONS TO THE STATE BOARD AND TO
THE EDUCATION COMMITTEES OF THE HOUSE OF REPRESENTATIVES AND
THE SENATE, OR ANY SUCCESSOR COMMITTEES.

26

(6) This section is repealed, effective July 1, 2015.

27 22-30.7-113. On-line pilot programs - design group - interim
 28 reports - legislative declaration. (1) THE GENERAL ASSEMBLY FINDS
 29 THAT:

30 (a) SEVERAL CHALLENGES EXIST IN PROVIDING ON-LINE
31 PROGRAMS, ON-LINE SCHOOLS, AND SUPPLEMENTAL PROGRAMS THAT
32 EFFECTIVELY AND SUCCESSFULLY MEET THE EDUCATIONAL NEEDS OF
33 STUDENTS AND THEIR FAMILIES;

(b) COLORADO'S ELEMENTARY AND SECONDARY EDUCATION
COMMUNITY IS IN A UNIQUE POSITION TO OPERATE PILOT PROGRAMS TO
TRY TO MEET THESE CHALLENGES BY IMPLEMENTING INNOVATIVE
STRATEGIES TO PROVIDE ON-LINE EDUCATION, INCLUDING STRATEGIES FOR
FUNDING ON-LINE EDUCATION AND FOR ENHANCING AND MEASURING
STUDENT ACADEMIC GROWTH AND SUCCESS; AND

40 (c) AUTHORIZING AND SUPPORTING PILOT PROGRAMS WILL HELP 41 FOSTER PARTNERSHIPS AMONG EDUCATION PROVIDERS AND RESULT IN

HB1382_C.001

-5-

DATA TO SUPPORT REPLICATION AND THE SCALING OF UNIQUE EDUCATION
 POLICIES THAT ARE SUCCESSFULLY IMPLEMENTED THROUGH THE PILOT
 PROGRAMS.

4 (2) (a) NO LATER THAN JULY 1, 2014, THE COMMISSIONER SHALL
5 CONVENE A GROUP OF PERSONS WITH EXPERTISE AND EXPERIENCE IN
6 ON-LINE EDUCATION TO DESIGN PILOT PROGRAMS THAT ENACT EDUCATION
7 PRACTICES AND POLICIES TO ADDRESS THE CHALLENGES OF PROVIDING
8 ON-LINE EDUCATION. THE COMMISSIONER SHALL ENSURE THAT THE PILOT
9 PROGRAM DESIGN GROUP CONSISTS OF FOURTEEN PERSONS, WHICH MUST
10 INCLUDE:

(I) ONE PERSON WHO HAS EXPERIENCE IN AUTHORIZING ON-LINE
SCHOOLS THAT OPERATE AS CHARTER SCHOOLS OR AS SCHOOLS OF A
SCHOOL DISTRICT OR BOARD OF COOPERATIVE SERVICES;

(II) TWO PERSONS WHO ARE PARENTS OF STUDENTS WHO HAVE AT
 LEAST THREE SUCCESSIVE YEARS OF EXPERIENCE IN A FULL-TIME DIGITAL
 LEARNING ENVIRONMENT;

17 (III) TWO PERSONS WHO HAVE SUCCESSFUL EXPERIENCE IN
18 ADMINISTERING AND TEACHING IN A SCHOOL OR SCHOOL DISTRICT,
19 INCLUDING ADMINISTERING AND TEACHING IN ON-LINE EDUCATION;

20 (IV) Two persons who have successful experience in 21 Managing finance, accountability, and student-count issues;

(V) Two PERSONS WHO ARE EMPLOYEES OF RURAL SCHOOL
DISTRICTS OR EMPLOYEES OF PUBLIC SCHOOLS LOCATED WITHIN RURAL
SCHOOL DISTRICTS AND WHO HAVE EXPERIENCE IN SUPPORTING A DIGITAL
LEARNING ENVIRONMENT;

26 (VI) THREE DEPARTMENT EMPLOYEES WHO SPECIALIZE IN SCHOOL
27 FINANCE AND AUDITING ISSUES, ACCOUNTABILITY, AND ON-LINE AND
28 BLENDED EDUCATION;

29 (VII) A PERSON WITH EXPERIENCE IN ANALYZING EDUCATION30 POLICY; AND

(VIII) A PERSON WHO SERVED ON THE INFORMAL COMMISSION
THAT SUBMITTED RECOMMENDATIONS TO THE GENERAL ASSEMBLY ON
MARCH 21, 2014, FOR CHANGES IN ON-LINE EDUCATION STATUTES AND
RULES.

35 (b) THE MEMBERS OF THE PILOT PROGRAM DESIGN GROUP MUST
36 SERVE WITHOUT COMPENSATION AND WITHOUT REIMBURSEMENT FOR
37 EXPENSES.

38 (3) (a) THE DEPARTMENT SHALL WORK WITH THE PILOT PROGRAM
39 DESIGN GROUP TO ESTABLISH THE PARAMETERS FOR, DURATION OF, AND
40 METHODS FOR EVALUATING PILOT PROGRAMS AS DESCRIBED IN THIS
41 SECTION AND TO ISSUE TO AUTHORIZERS REQUESTS FOR PROPOSALS FOR

HB1382_C.001

-6-

THE PILOT PROGRAMS. THE DEPARTMENT SHALL ISSUE THE REQUESTS FOR
 PROPOSALS NO LATER THAN OCTOBER 15, 2014. THE PILOT PROGRAMS
 MUST BEGIN OPERATION NO LATER THAN THE 2015-16 SCHOOL YEAR.

4 (b) THE PILOT PROGRAMS MAY INCLUDE, BUT NEED NOT BE 5 LIMITED TO:

6 (I) A PILOT PROGRAM TO EXPLORE METHODS OF IMPLEMENTING
7 COURSE-LEVEL, PROPORTIONAL, AND COMPETENCY-BASED FUNDING FOR
8 SCHOOLS;

9 (II) A PILOT PROGRAM TO USE OBJECTIVE, VERIFIABLE, AND 10 MULTIPLE MEASURES OF STUDENT ACHIEVEMENT AS INDICATORS OF 11 SCHOOL QUALITY, WHICH MEASURES ALIGN WITH THE COLORADO 12 ACADEMIC STANDARDS ADOPTED PURSUANT TO SECTION 22-7-1005;

(III) A PILOT PROGRAM TO USE A STUDENT-COUNT PROCESS THAT
IS BASED ON COURSE COMPLETION AND STUDENT COMPETENCY RATHER
THAN ENROLLMENT;

(IV) A PILOT PROGRAM TO EXAMINE METHODS OF USING TIERED
 INTERVENTIONS IN ON-LINE EDUCATION TO SUPPORT INDIVIDUAL
 STUDENTS THROUGH A WELL-INTEGRATED SYSTEM THAT IS MATCHED TO
 STUDENTS' ACADEMIC, SOCIAL-EMOTIONAL, AND BEHAVIORAL NEEDS; AND
 (V) A PILOT PROGRAM TO IDENTIFY AND EXPLAIN THE

20 (V) A PILOT PROGRAM TO IDENTIFY AND EXPLAIN THE
21 REQUIREMENTS STUDENTS MUST MEET AND THE RESPONSIBILITIES THAT
22 STUDENTS MUST ACCEPT TO SUCCEED IN ON-LINE EDUCATION.

(c) AN AUTHORIZER THAT PARTICIPATES IN A PILOT PROGRAM
PURSUANT TO THIS SECTION MUST CONTINUE TO MEET STATUTORY AND
REGULATORY REQUIREMENTS, INCLUDING BUT NOT LIMITED TO THE
REQUIREMENTS RELATED TO FUNDING AND ACCOUNTABILITY, WHILE
PARTICIPATING IN THE PILOT PROGRAM.

28 (4) AN AUTHORIZER THAT PARTICIPATES IN A PILOT PROGRAM 29 PURSUANT TO THIS SECTION SHALL SUBMIT TO THE DEPARTMENT THE DATA 30 REQUESTED BY THE DEPARTMENT TO EVALUATE THE SUCCESS OF THE 31 POLICIES IMPLEMENTED THROUGH THE PILOT PROGRAM. BEGINNING WITH 32 THE FIRST SCHOOL YEAR IN WHICH A PILOT PROGRAM OPERATES, THE 33 DEPARTMENT SHALL PREPARE AN ANNUAL WRITTEN SUMMARY OF EACH 34 PILOT PROGRAM, WHICH MUST, AT A MINIMUM, INCLUDE A DESCRIPTION OF 35 THE PILOT PROGRAM, AN EVALUATION OF THE EFFECTIVENESS OF THE 36 POLICIES IMPLEMENTED THROUGH THE PILOT PROGRAM, AND AN 37 EVALUATION OF WHETHER THE POLICIES ARE SCALABLE TO OTHER 38 AUTHORIZERS. THE DEPARTMENT SHALL SUBMIT THE ANNUAL SUMMARY 39 TO THE STATE BOARD OF EDUCATION, THE GOVERNOR'S OFFICE, AND THE 40 EDUCATION COMMITTEES OF THE SENATE AND THE HOUSE OF 41 REPRESENTATIVES, OR ANY SUCCESSOR COMMITTEES.

HB1382_C.001

1 (5) THE DEPARTMENT MAY ACCEPT AND EXPEND PUBLIC AND 2 PRIVATE GIFTS, GRANTS, AND DONATIONS TO OFFSET THE COSTS INCURRED 3 BY THE DEPARTMENT AND BY PARTICIPATING AUTHORIZERS IN IMPLEMENTING PILOT PROGRAMS PURSUANT TO THIS SECTION. 4 5 NOTWITHSTANDING ANY PROVISION OF THIS SECTION TO THE CONTRARY, 6 THE DEPARTMENT MUST IMPLEMENT THE PROVISION OF THIS SECTION ONLY 7 IF THE DEPARTMENT RECEIVES APPROPRIATIONS OR PUBLIC OR PRIVATE 8 GIFTS, GRANTS, OR DONATIONS IN AN AMOUNT IT DEEMS SUFFICIENT TO 9 OFFSET THE COSTS INCURRED IN IMPLEMENTING PILOT PROGRAMS 10 PURSUANT TO THIS SECTION.

SECTION 4. Safety clause. The general assembly hereby finds,
 determines, and declares that this act is necessary for the immediate
 preservation of the public peace, health, and safety.".

** *** ** *** **

