SENATE COMMITTEE OF REFERENCE REPORT

Chairman of Committee

February 13, 2014 Date

Committee on Agriculture, Natural Resources, & Energy.

After consideration on the merits, the Committee recommends the following:

<u>SB14-115</u> be amended as follows, and as so amended, be referred to the Committee on <u>Appropriations</u> with favorable recommendation:

Amend printed bill, strike everything below the enacting clause and
 substitute:

3 "SECTION 1. In Colorado Revised Statutes, 37-60-106, add (1)
4 (u) as follows:

5 **37-60-106.** Duties of the board - state water plan - legislative 6 declaration. (1) It is the duty of the board to promote the conservation 7 of the waters of the state of Colorado in order to secure the greatest 8 utilization of such waters and the utmost prevention of floods; and in 9 particular, and without limiting the general character of this section, the 10 board has the power and it is its duty:

(u) (I) TO ADOPT AND UPDATE, AS WARRANTED, A STATE WATER
plan. IN EXERCISING ITS AUTHORITY PURSUANT TO THIS PARAGRAPH (u),
executive order D2013-005, or any analogous successor order
directing the board to adopt or amend a state or Colorado
water plan, the board shall comply with all requirements of
this paragraph (u).

(II) Legislative declaration. BECAUSE THE CONSTITUTION VESTS
ALL LEGISLATIVE POWER OF THE STATE IN THE GENERAL ASSEMBLY, THE
GENERAL ASSEMBLY:

20 (A) FINDS THAT THE PRIMARY PURPOSE OF A STATE WATER PLAN
21 IS TO DETERMINE STATE POLICY REGARDING THE OPTIMAL CONSERVATION
22 AND DEVELOPMENT OF COLORADO'S WATER RESOURCES;

(B) DETERMINES THAT THE GENERAL ASSEMBLY IS PRIMARILY
 RESPONSIBLE FOR GUIDING THE DEVELOPMENT OF STATE WATER POLICY;
 AND



1 (C) DECLARES THAT ENACTMENT OF THIS PARAGRAPH (u) IS 2 NECESSARY TO PROTECT THE INTERESTS OF THE PUBLIC IN THE STATE'S 3 WATER RESOURCES AND THAT IN ENACTING THIS PARAGRAPH (u), THE 4 GENERAL ASSEMBLY INTENDS TO ENGAGE THE PEOPLE OF THE STATE IN A 5 PUBLIC DIALOGUE REGARDING OPTIMUM STATE WATER POLICY; AFFIRM ITS 6 DELEGATION OF POLICY-MAKING AUTHORITY TO THE COLORADO WATER 7 CONSERVATION BOARD, SUBJECT TO DIRECTION BY THE GENERAL 8 ASSEMBLY; AND NOT INTERFERE WITH, BUT INSTEAD TO PROMOTE THE 9 POLICIES, PROCESSES, BASIN ROUNDTABLE PLANS, AND INTERBASIN 10 COMPACT NEGOTIATIONS CONDUCTED PURSUANT TO THE "COLORADO 11 WATER FOR THE 21ST CENTURY ACT", ARTICLE 75 OF THIS TITLE, AND THE 12 INTERBASIN COMPACT CHARTER AS APPROVED BY THE GENERAL ASSEMBLY 13 ACTING BY BILL AS SPECIFIED IN SECTION 37-75-105 (2).

14 (III) IN EXERCISING ITS AUTHORITY PURSUANT TO THIS PARAGRAPH15 (u), THE BOARD SHALL:

16 (A) DEVELOP THE STATE WATER PLAN WITH THE INVOLVEMENT OF
17 THE PUBLIC AND THE BASIN ROUNDTABLES, AS CREATED IN SECTION
18 37-75-104 (3) (b), AND PROVIDE OPPORTUNITIES FOR PUBLIC COMMENT
19 BEFORE ADOPTING ANY FINAL OR SIGNIFICANTLY AMENDED PLAN;

20 (B) PRESENT THE SCOPE, FUNDAMENTAL APPROACH, AND BASIC
21 ELEMENTS OF THE PLAN TO THE WATER RESOURCES REVIEW COMMITTEE
22 CREATED IN SECTION 37-98-102 BY AUGUST 1, 2014;

(C) IN DEVELOPING THE DRAFT PLAN, CONSIDER THE FEEDBACK
FROM THE WATER RESOURCES REVIEW COMMITTEE SUBMITTED TO THE
BOARD PURSUANT TO SECTION 37-98-103 (5) (a) BY NOVEMBER 1, 2014;

26 (D) PRESENT THE DRAFT PLAN TO THE WATER RESOURCES REVIEW
27 COMMITTEE BY JULY 1, 2015;

(E) IN DEVELOPING THE FINAL PLAN, CONSIDER THE FEEDBACK
FROM THE WATER RESOURCES REVIEW COMMITTEE SUBMITTED PURSUANT
TO SECTION 37-98-103 (5) (b) BY NOVEMBER 1, 2015; AND

(F) NOTIFY THE WATER RESOURCES REVIEW COMMITTEE OF ANY
PROPOSED SIGNIFICANT AMENDMENTS TO THE PLAN, AS DETERMINED BY
THE BOARD, BY JUNE 1 OF ANY YEAR IN WHICH THE AMENDMENT IS
PROPOSED TO BE ADOPTED; PRESENT THE PROPOSED AMENDMENT TO THE
COMMITTEE BY AUGUST 1 OF THAT YEAR; AND CONSIDER THE
COMMITTEE'S FEEDBACK SUBMITTED PURSUANT TO SECTION 37-98-103 (5)
(c) BY NOVEMBER 1 OF THAT YEAR.

(IV) By November 1 of each year following the submission
TO THE WATER RESOURCES REVIEW COMMITTEE OF A STATE WATER PLAN
OR AMENDMENT PURSUANT TO THIS PARAGRAPH (u), ANY MEMBER OF THE
GENERAL ASSEMBLY MAY MAKE A REQUEST IN WRITING TO THE
CHAIRPERSON OF THE WATER RESOURCES REVIEW COMMITTEE THAT THE
COMMITTEE HOLD ONE OR MORE HEARINGS TO REVIEW THE PLAN OR



1 AMENDMENT AS SUBMITTED TO THE WATER RESOURCES REVIEW 2 COMMITTEE. UPON RECEIPT OF THE REQUEST, THE CHAIRPERSON OF THE 3 COMMITTEE SHALL PROMPTLY SCHEDULE A HEARING TO CONDUCT THE 4 REVIEW AND PROVIDE ADEOUATE NOTICE TO THE PUBLIC AND THE BOARD. 5 THE COMMITTEE, AFTER HOLDING A PUBLIC HEARING, MAY RECOMMEND 6 THE INTRODUCTION OF A BILL OR BILLS BASED ON THE RESULTS OF THE 7 REVIEW. A BILL RECOMMENDED BY THE COMMITTEE FOR CONSIDERATION 8 UNDER THIS SUBPARAGRAPH (IV) DOES NOT COUNT AGAINST THE NUMBER 9 OF BILLS TO WHICH EITHER THE COMMITTEE OR THE MEMBERS OF THE 10 GENERAL ASSEMBLY ARE LIMITED BY LAW OR JOINT RULE OF THE SENATE 11 AND THE HOUSE OF REPRESENTATIVES, AND A HEARING HELD BY THE COMMITTEE PURSUANT TO THIS SUBPARAGRAPH (IV) DOES NOT COUNT 12 13 AGAINST THE NUMBER OF MEETINGS ALLOWED BY SECTION 37-98-102(1)14 (a).

(V) A STATE WATER PLAN, WHETHER OR NOT THE SUBJECT OF A
BILL INTRODUCED PURSUANT TO SUBPARAGRAPH (IV) OF THIS PARAGRAPH
(u), IS ONLY A POLICY, IS NOT A RULE, DOES NOT HAVE THE FORCE OR
EFFECT OF LAW, AND IS NOT APPEALABLE TO ANY JUDICIAL ENTITY.

19 SECTION 2. In Colorado Revised Statutes, 37-98-101, amend
20 (1) introductory portion as follows:

21 37-98-101. Legislative declaration. (1) The general assembly 22 finds, determines, and declares that the purpose of this article is to 23 provide an interim committee as a forum through which the general 24 assembly shall review the STATEWIDE PLANNING, administration, and 25 monitoring of Colorado's water resources. The general assembly 26 recognizes its mandate to vigorously protect and defend Colorado's finite 27 supply of water. The general assembly further recognizes the need to 28 ensure that water issues receive sufficient legislative scrutiny and public 29 input:

30 SECTION 3. In Colorado Revised Statutes, 37-98-103, add (5)
31 and (6) as follows:

32 37-98-103. Annual recommendations - bill limitation -33 deadlines for introduction - repeal. (5) (a) WHEN THE COLORADO 34 WATER CONSERVATION BOARD SUBMITS THE SCOPE, FUNDAMENTAL 35 APPROACH, AND BASIC ELEMENTS OF A DRAFT STATE WATER PLAN TO THE 36 COMMITTEE AS SPECIFIED IN SECTION 37-60-106 (1) (u) (III) (B), THE 37 COMMITTEE SHALL HOLD AT LEAST ONE PUBLIC HEARING ON THE SCOPE, 38 FUNDAMENTAL APPROACH, AND BASIC ELEMENTS OF THE DRAFT PLAN IN 39 EACH GEOGRAPHIC REGION ASSOCIATED WITH THE BASIN ROUNDTABLES, 40 AS CREATED IN SECTION 37-75-104 (3) (b), FOR THE PURPOSE OF 41 RECEIVING THE PUBLIC'S FEEDBACK. THE COMMITTEE SHALL PROVIDE A 42 SUMMARY OF THE PUBLIC'S FEEDBACK, AS WELL AS THE COMMITTEE'S OWN 43 FEEDBACK, TO THE BOARD BY NOVEMBER 1, 2014.



1 (b) WHEN THE COLORADO WATER CONSERVATION BOARD SUBMITS 2 A DRAFT STATE WATER PLAN TO THE COMMITTEE AS SPECIFIED IN SECTION 3 37-60-106 (1) (u) (III) (D), THE COMMITTEE SHALL HOLD AT LEAST ONE 4 PUBLIC HEARING ON THE DRAFT PLAN IN EACH GEOGRAPHIC REGION 5 ASSOCIATED WITH THE BASIN ROUNDTABLES FOR THE PURPOSE OF 6 RECEIVING THE PUBLIC'S FEEDBACK. THE COMMITTEE SHALL PROVIDE A 7 SUMMARY OF THE PUBLIC'S FEEDBACK, AS WELL AS THE COMMITTEE'S OWN 8 FEEDBACK, TO THE BOARD BY NOVEMBER 1, 2015.

9 (c) WHEN THE COLORADO WATER CONSERVATION BOARD SUBMITS 10 A SIGNIFICANT AMENDMENT TO THE STATE WATER PLAN TO THE 11 COMMITTEE AS SPECIFIED IN SECTION 37-60-106 (1) (u) (III) (F), THE 12 COMMITTEE MAY HOLD AT LEAST ONE PUBLIC HEARING ON THE 13 AMENDMENT IN EACH GEOGRAPHIC REGION ASSOCIATED WITH THE BASIN 14 ROUNDTABLES FOR THE PURPOSE OF RECEIVING THE PUBLIC'S FEEDBACK. 15 IF THE COMMITTEE HOLDS THE HEARINGS, THE COMMITTEE SHALL PROVIDE 16 A SUMMARY OF THE PUBLIC'S FEEDBACK, AS WELL AS THE COMMITTEE'S 17 OWN FEEDBACK, TO THE BOARD BY NOVEMBER 1 OF THE YEAR IN WHICH 18 THE HEARINGS ARE HELD.

19 (d) HEARINGS HELD PURSUANT TO THIS SUBSECTION (5) DO NOT
20 COUNT AGAINST THE NUMBER OF MEETINGS OR FIELD TRIPS ALLOWED BY
21 SECTION 37-98-102 (1) (a).

(6) No later than November 1, 2017, and no later than 22 23 EVERY FIVE YEARS THEREAFTER, THE COMMITTEE SHALL PREPARE A LIST 24 OF SPECIFIC TOPICS THAT IT DEEMS NECESSARY TO BE ADDRESSED IN THE 25 STATE WATER PLAN, AS UPDATED OR AMENDED PURSUANT TO SECTION 26 37-60-106 (1) (u). THE COLORADO WATER CONSERVATION BOARD SHALL 27 PROVIDE ITS RECOMMENDATIONS, INCLUDING SUGGESTIONS FOR 28 POTENTIAL LEGISLATION, FOR THE COMMITTEE'S CONSIDERATION WITHIN 29 EIGHT MONTHS AFTER RECEIPT OF THE LIST OF SPECIFIC TOPICS.

30 SECTION 4. Safety clause. The general assembly hereby finds,
31 determines, and declares that this act is necessary for the immediate
32 preservation of the public peace, health, and safety.".

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