First Regular Session Sixty-ninth General Assembly STATE OF COLORADO

INTRODUCED

LLS NO. 13-0241.02 Chuck Brackney x2295

HOUSE BILL 13-1218

HOUSE SPONSORSHIP

Swalm, Wright, Scott

Tochtrop,

SENATE SPONSORSHIP

House Committees State, Veterans, & Military Affairs **Senate Committees**

A BILL FOR AN ACT

101 CONCERNING THE TRANSFER OF CERTAIN EXISTING EMPLOYEES FROM

102 THE COLORADO PUBLIC UTILITIES COMMISSION TO THE OFFICE

103 OF CONSUMER COUNSEL.

Bill Summary

(Note: This summary applies to this bill as introduced and does not reflect any amendments that may be subsequently adopted. If this bill passes third reading in the house of introduction, a bill summary that applies to the reengrossed version of this bill will be available at http://www.leg.state.co.us/billsummaries.)

The bill transfers the trial advocacy staff of the public utilities commission to the office of consumer counsel.

The bill defines the term "consumer" for purposes of the office of

consumer counsel as a public utility customer and repeals the definitions of "agricultural consumer", "residential consumer", and "small business consumer". The office of consumer counsel is directed to represent the interests of all consumers by appearing in proceedings before the public utilities commission.

1 Be it enacted by the General Assembly of the State of Colorado: 2 **SECTION 1.** In Colorado Revised Statutes, 40-2-104, add (4) as 3 follows: 4 **40-2-104.** Assistants and employees. (4) (a) EFFECTIVE JULY 1, 5 2013. THE TRIAL ADVOCACY STAFF OF THE COMMISSION AS DESCRIBED IN THE RULES OF THE COMMISSION IS TRANSFERRED TO THE OFFICE OF 6 7 CONSUMER COUNSEL CREATED IN SECTION 40-6.5-102. EMPLOYEES OF THE 8 COMMISSION WITH PRINCIPAL DUTIES AND FUNCTIONS CONCERNING THE 9 DUTIES AND FUNCTIONS OF THE TRIAL ADVOCACY STAFF ARE INCLUDED IN 10 THIS TRANSFER. 11 (b) ANY EMPLOYEES TRANSFERRED TO THE OFFICE OF CONSUMER 12 COUNSEL UNDER PARAGRAPH (a) OF THIS SUBSECTION (4) WHO ARE 13 CLASSIFIED EMPLOYEES IN THE STATE PERSONNEL SYSTEM RETAIN ALL 14 RIGHTS TO THE PERSONNEL SYSTEM AND RETIREMENT BENEFITS UNDER 15 THE LAWS OF THIS STATE, AND THEIR SERVICES ARE CONSIDERED TO BE 16 CONTINUOUS. ALL TRANSFERS MUST BE MADE AND PROCESSED IN 17 ACCORDANCE WITH THE STATE PERSONNEL SYSTEM LAWS AND RULES. 18 SECTION 2. In Colorado Revised Statutes, 40-6.5-101, repeal 19 (1), (4), and (5); and **add** (1.5) as follows: 20 **40-6.5-101. Definitions.** As used in this article, unless the context 21 otherwise requires: 22 (1) "Agricultural consumer" means a public utility customer

23 whose utility service is classified as an agricultural user or an irrigation

- user pursuant to a utility tariff established by the commission or a public
 utility customer who is seeking such tariff status.
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(1.5) "CONSUMER" MEANS A PUBLIC UTILITY CUSTOMER.

4 (4) "Residential consumer" means a public utility customer whose
5 utility service is limited to his residence.

6 (5) "Small business consumer" means a public utility customer
7 whose utility service is classified as a small business user or a small
8 commercial user pursuant to a utility tariff established by the commission
9 or a public utility customer who is seeking such tariff status.

SECTION 3. In Colorado Revised Statutes, 40-6.5-102, amend
(3) (b), (3) (c) introductory portion, and (3) (c) (II) as follows:

12 40-6.5-102. Office of consumer counsel - creation -13 appointment - attorney general to represent. (3) (b) The board shall 14 consist CONSISTS of eleven members appointed by the governor. Such 15 Members shall be appointed to represent residential, small business, and 16 agricultural utility consumers. Such Members shall, to the extent possible, 17 be persons with expertise or experience in consumer-related utility 18 matters, utilities management, economics, accounting, financing, 19 engineering, planning, or utilities law. In making appointments to the 20 board, the governor shall ensure that the membership of the board 21 represents the different geographic areas of the state. Of the members of 22 the board appointed for terms beginning July 1, 1993, five of such 23 members shall be appointed for terms of two years and six shall be 24 appointed for terms of four years. Thereafter, members of the board shall 25 be appointed for terms of four years. The governor shall not appoint any 26 member of the board if such THE person has any conflict of interest with 27 such THE person's duties as a member of the board. The governor may remove any board member for misconduct, incompetence, or neglect of
duty. Board members shall serve without compensation, but members
who reside outside the counties of Denver, Jefferson, Adams, Arapahoe,
Boulder, and Douglas shall be entitled to reimbursement for reasonable
actual expenses to attend board meetings in Denver. The board shall meet
at least six times per year.

(c) It is the duty of the board to represent the public interest of
Colorado utility users and, specifically, the interests of residential,
agricultural, and small business users, by providing general policy
guidance and oversight for the office of consumer counsel and the
consumer counsel in the performance of their statutory duties and
responsibilities as specified in this article. The powers and duties of the
board shall include, but not be limited to, the following:

(II) Gathering data and information and formulating policy
positions to advise the office of consumer counsel in preparing analysis
and testimony in legislative hearings on proposed legislation affecting the
interests of residential, small business, and agricultural utility users
CONSUMERS;

19 SECTION 4. In Colorado Revised Statutes, 40-6.5-104, amend
20 (1) and (3) as follows:

40-6.5-104. Representation by consumer counsel. (1) The consumer counsel shall represent the public interest and, to the extent consistent therewith, the specific interests of residential consumers, agricultural consumers, and small business OF consumers by appearing in proceedings before the commission and appeals therefrom in matters which involve proposed changes in a public utility's rates and charges, in matters involving rule-making which have an impact on the charges, the

provision of services, or the rates to consumers, and in matters which
involve certificates of public convenience and necessity for facilities
employed in the provision of utility service, the construction of which
would have a material effect on the utility's rates and charges.

5 (3) The consumer counsel shall be served with notices of all 6 proposed gas, electric, and telephone tariffs and he shall be served with 7 copies of all orders of the commission affecting the charges of 8 agricultural consumers, residential consumers, and small business 9 consumers.

SECTION 5. In Colorado Revised Statutes, 40-6.5-106, amend
(1) (a) and (2.5); and add (4) as follows:

40-6.5-106. Powers of consumer counsel. (1) The consumer
counsel:

(a) May employ such attorneys, engineers, economists,
accountants, or other employees as may be necessary to carry out his THE
CONSUMER COUNSEL'S duties; and shall employ a maximum of sixteen
full-time employees or the equivalent thereof;

18 (2.5) The consumer counsel may petition for, request, initiate, or 19 seek to intervene in any proceeding before a federal agency which 20 regulates utility rates or service, or federal court when the matter before 21 such THE agency or court will affect a rate, charge, tariff, or term of 22 service for a utility product or service for a residential, small business, or 23 agricultural utility consumer in the state of Colorado. The phrase "federal 24 agency which regulates utility rates or service" does not include any 25 federal lending agency.

26 (4) (a) EFFECTIVE JULY 1, 2013, THE TRIAL ADVOCACY STAFF OF
27 THE COMMISSION AS DESCRIBED IN THE RULES OF THE COMMISSION IS

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TRANSFERRED TO THE OFFICE OF CONSUMER COUNSEL. THE CONSUMER
 COUNSEL SHALL SUPERVISE AND ASSIGN DUTIES TO THE TRIAL ADVOCACY
 STAFF FORMERLY UNDER THE SUPERVISION OF THE DIRECTOR OF THE
 COMMISSION. THE CONSUMER COUNSEL SHALL DETERMINE WHETHER THE
 STAFF WILL INTERVENE IN ANY DOCKETED PROCEEDING BEFORE THE
 COMMISSION OR A STATE OR FEDERAL COURT.

(b) ANY EMPLOYEES TRANSFERRED TO THE OFFICE OF CONSUMER
COUNSEL UNDER PARAGRAPH (a) OF THIS SUBSECTION (4) WHO ARE
CLASSIFIED EMPLOYEES IN THE STATE PERSONNEL SYSTEM RETAIN ALL
RIGHTS TO THE PERSONNEL SYSTEM AND RETIREMENT BENEFITS UNDER
THE LAWS OF THIS STATE, AND THEIR SERVICES ARE CONSIDERED TO BE
CONTINUOUS. ALL TRANSFERS MUST BE MADE AND PROCESSED IN
ACCORDANCE WITH THE STATE PERSONNEL SYSTEM LAWS AND RULES.

SECTION 6. Safety clause. The general assembly hereby finds,
 determines, and declares that this act is necessary for the immediate
 preservation of the public peace, health, and safety.

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