# First Regular Session Sixty-ninth General Assembly STATE OF COLORADO

## **PREAMENDED**

This Unofficial Version Includes Committee Amendments Not Yet Adopted on Second Reading

LLS NO. 13-0396.01 Michael Dohr x4347

**HOUSE BILL 13-1254** 

### **HOUSE SPONSORSHIP**

**Lee,** Buck, Buckner, Court, Duran, Exum, Fischer, Foote, Ginal, Hamner, Hullinghorst, Kagan, Kraft-Tharp, Labuda, Lebsock, Levy, May, McCann, McLachlan, Melton, Mitsch Bush, Moreno, Pabon, Peniston, Pettersen, Primavera, Rosenthal, Ryden, Salazar, Schafer, Singer, Tyler, Vigil, Williams, Young

### SENATE SPONSORSHIP

Newell,

**House Committees** 

**Senate Committees** 

Judiciary Appropriations

101

### A BILL FOR AN ACT

CONCERNING RESTORATIVE JUSTICE.

### **Bill Summary**

(Note: This summary applies to this bill as introduced and does not reflect any amendments that may be subsequently adopted. If this bill passes third reading in the house of introduction, a bill summary that applies to the reengrossed version of this bill will be available at http://www.leg.state.co.us/billsummaries.)

Under current law, restorative justice victim-offender conferences must be initiated by the victim. The bill modifies the requirement of victim initiation in some instances to permit district attorney or offender initiation. There is a restorative justice coordinating council established in the state court administrator's office: the bill adds:

- ! A member of the parole board;
- ! A representative from the department of corrections;

- ! A representative from a statewide organization representing victims; and
- ! A restorative justice practitioner.

The restorative justice coordinating council shall develop a uniform restorative justice satisfaction evaluation. The council shall collect information regarding all existing restorative justice programs and practices and report that data to the house and senate judiciary committees by January 31, 2014.

The bill creates a pilot project for restorative justice programs in 4 judicial districts. At each site, if a juvenile who is under 18 years of age and could be charged in the petition with a misdemeanor and has not been previously charged or who has not participated in the pilot project, the district attorney shall assess the juvenile's suitability for restorative justice. The district attorney may also refer any juvenile who is charged with a class 3, 4, 5, or 6 felony and has not been previously charged or who has not participated in the pilot project. If the district attorney determines that the juvenile is a suitable candidate for the restorative justice program, the district attorney may offer the juvenile an opportunity to participate in the restorative justice program. If the juvenile agrees to participate, the district attorney shall not file charges pending completion of the program. If the juvenile fails to complete the program, the district attorney may file a petition against the juvenile. The pilot project sites must annually report to the division of criminal justice in the department of public safety certain information on the pilot projects. The division of criminal justice shall prepare an annual report based on the information received.

The bill creates a \$10 surcharge on all crimes to support a restorative justice fund. The fund will be used to defray the costs of restorative justice programs and administrative costs of the restorative justice coordinating council.

Be it enacted by the General Assembly of the State of Colorado:

2 **SECTION 1.** In Colorado Revised Statutes, 18-1-901, **amend** (3)

3 (o.5) as follows:

1

7

8

4 **18-1-901. Definitions.** (3) (0.5) "Restorative justice practices"

5 means practices that emphasize repairing the harm caused to victims and

6 the community by offenses. Restorative justice practices include

victim-initiated victim-offender conferences, family group conferences,

circles, community conferences, and other similar victim-centered

-2- 1254

practices. Restorative justice practices are facilitated meetings attended voluntarily by the victim or victim's representatives, the victim's supporters, the offender, and the offender's supporters and may include community members. By engaging the parties to the offense in voluntary dialogue, restorative justice practices provide an opportunity for the offender to accept responsibility for the harm caused to the victim and community, promote victim healing, and enable the participants to agree on consequences to repair the harm, to the extent possible, including but not limited to apologies, community service, reparation, restoration, and counseling. Restorative justice practices may be used in addition to any other conditions, consequences, or sentence imposed by the court. **SECTION 2.** In Colorado Revised Statutes, 18-1.3-204, amend (2) (a) (III.5) as follows: 18-1.3-204. Conditions of probation - interstate compact probation transfer cash fund - creation. (2) (a) When granting probation, the court may, as a condition of probation, require that the defendant: (III.5) Participate in restorative justice practices, as defined in section 18-1-901 (3) (0.5), if available in the jurisdiction, requested by the victim who has been informed about restorative justice practices pursuant to section 24-4.1-303 (11) (g), C.R.S., and the defendant is determined suitable by a designated restorative justice practices facilitator. If A DEFENDANT WANTS TO PARTICIPATE IN RESTORATIVE JUSTICE PRACTICES, THE DEFENDANT MUST MAKE THE REQUEST TO THE DISTRICT ATTORNEY OR THE LAW ENFORCEMENT AGENCY ADMINISTERING THE PROGRAM AND MAY NOT MAKE THE REQUEST TO THE VICTIM. IF

REQUESTED BY THE DEFENDANT, DISTRICT ATTORNEY, OR LAW

1

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

26

27

-3-

| 1  | ENFORCEMENT AGENCY, A VICTIM-OFFENDER CONFERENCE MAY ONLY BE                    |
|----|---|
| 2  | CONDUCTED AFTER THE VICTIM IS CONSULTED BY THE DISTRICT ATTORNEY                |
| 3  | AND OFFERED THE OPPORTUNITY TO PARTICIPATE OR SUBMIT A VICTIM                   |
| 4  | IMPACT STATEMENT. IF A VICTIM ELECTS NOT TO ATTEND, A VICTIM                    |
| 5  | OFFENDER CONFERENCE MAY BE HELD WITH A SUITABLE VICTIM                          |
| 6  | SURROGATE OR VICTIM ADVOCATE, AND THE VICTIM MAY SUBMIT A                       |
| 7  | VICTIM-IMPACT STATEMENT. To be eligible for restorative justice                 |
| 8  | practices, the defendant shall not have been convicted of unlawful sexual       |
| 9  | behavior as defined in section 16-22-102 (9), C.R.S., a crime in which the      |
| 10 | underlying factual basis involves domestic violence, as defined in section      |
| 11 | 18-6-800.3 (1), stalking as defined in section 18-3-602, or violation of a      |
| 12 | protection order as defined in section 18-6-803.5. Any statements made          |
| 13 | during a restorative justice conference shall be confidential and shall not     |
| 14 | be used as a basis for charging or prosecuting the defendant unless the         |
| 15 | defendant commits a chargeable offense during the conference. Failure           |
| 16 | to complete the requirements arising from a restorative justice conference      |
| 17 | may be considered a violation of probation. Nothing in this subparagraph        |
| 18 | (III.5) shall be construed to require a victim to participate in RESTORATIVE    |
| 19 | JUSTICE PRACTICES OR a restorative justice victim-offender conference.          |
| 20 | SECTION 3. In Colorado Revised Statutes, 19-1-103, amend                        |
| 21 | (44) as follows:  |
| 22 | 19-1-103. Definitions. As used in this title or in the specified                |
| 23 | portion of this title, unless the context otherwise requires:                   |
| 24 | (44) "Diversion" means a decision made by a person with                         |
| 25 | authority or a delegate of that person that results in specific official action |
| 26 | of the legal system not being taken in regard to a specific juvenile or child   |

and in lieu thereof providing individually designed services by a specific

27

-4- 1254

program. The goal of diversion is to prevent further involvement of the juvenile or child in the formal legal system. Diversion of a juvenile or child may take place either at the prefiling level as an alternative to the filing of a petition pursuant to section 19-2-512 or at the postadjudication level as an adjunct to probation services following an adjudicatory hearing pursuant to section 19-3-505 or a disposition as a part of sentencing pursuant to section 19-2-907. "Services", as used in this subsection (44), includes but is not limited to diagnostic needs assessment, restitution programs, community service, job training and placement, specialized tutoring, constructive recreational activities, general counseling and counseling during a crisis situation, and follow-up activities. Services may include restorative justice practices as defined in section 18-1-901 (3) (0.5), C.R.S., as requested by the victim, after being informed about restorative justice practices pursuant to section <del>24-4.1-303 (11) (g), C.R.S.,</del> and as deemed suitable by the probation department or a designated restorative justice practices facilitator. Such practices may include victim-offender conferences, if requested by the victim. Restorative justice practices shall be conducted by facilitators recommended by the district attorney. **SECTION 4.** In Colorado Revised Statutes, 19-2-213, **amend** (1) and (2) (g); and **add** (2) (i), (2) (j), (2) (k), (2) (l), and (2) (m) as follows: 19-2-213. Restorative justice coordinating council establishment - membership - repeal. (1) (a) A council to provide assistance and education related to restorative justice programs is hereby established. The council shall be known as the "restorative justice coordinating council" and shall be established in the state judicial department within the office of the state court administrator. To the extent

1

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

26

27

-5- 1254

| 1  | that resources permit, the restorative justice coordinating council shall    |
|----|--|
| 2  | support the development of restorative justice programs, serve as a central  |
| 3  | repository for information, assist in the development and provision of       |
| 4  | related education and training, and provide technical assistance to entities |
| 5  | engaged in or wishing to develop restorative justice programs.               |
| 6  | (b) IN ORDER TO ASSESS THE EFFICACY OF RESTORATIVE JUSTICE                   |
| 7  | PRACTICES IN PROVIDING SATISFACTION TO PARTICIPANTS, THE COUNCIL             |
| 8  | SHALL DEVELOP A UNIFORM RESTORATIVE JUSTICE SATISFACTION                     |
| 9  | EVALUATION BY SEPTEMBER 1, 2013. THE EVALUATION MUST BE BASED                |
| 10 | ON RESEARCH PRINCIPLES. THE EVALUATION SHALL INCLUDE A                       |
| 11 | PRE-CONFERENCE QUESTIONNAIRE TO ESTABLISH A BASELINE AND A                   |
| 12 | POST-CONFERENCE QUESTIONNAIRE THAT IS SUITABLE TO ADMINISTER TO              |
| 13 | RESTORATIVE JUSTICE PARTICIPANTS, INCLUDING COMMUNITY MEMBERS,               |
| 14 | PARTICIPATING VICTIMS, AND OFFENDERS.  |
| 15 | (c) (I) THE COUNCIL SHALL DEVELOP A DATABASE OF EXISTING                     |
| 16 | RESTORATIVE JUSTICE PROGRAMS IN THE STATE BY DECEMBER 31, 2013,              |
| 17 | AND UPDATE IT ANNUALLY BY DECEMBER 31 OF EACH YEAR.                          |
| 18 | (II) THE DATABASE MUST CONSIST OF THE FOLLOWING                              |
| 19 | INFORMATION:   |
| 20 | (A) THE LOCATION OF THE RESTORATIVE JUSTICE PROGRAM;                         |
| 21 | (B) THE TYPES OF RESTORATIVE JUSTICE PRACTICES USED IN THE                   |
| 22 | PROGRAM AND THE COSTS AND FEES ASSOCIATED WITH THE PRACTICES;                |
| 23 | AND  |
| 24 | (C) THE BACKGROUND, TRAINING, AND RESTORATIVE JUSTICE                        |
| 25 | EXPERIENCE OF THE FACILITATORS IN THE RESTORATIVE JUSTICE                    |
| 26 | PROGRAM.   |

(d) (I) The council shall collect information regarding

27

-6- 1254

| 1  | RESTORATIVE JUSTICE PRACTICES IN THE STATE AND SHALL REPORT TO THE       |
|----|--|
| 2  | JUDICIARY COMMITTEES OF THE SENATE AND HOUSE REPRESENTATIVES BY          |
| 3  | JANUARY 31, 2014. THE REPORT MUST INCLUDE INFORMATION ON THE             |
| 4  | NUMBER OF CASES IN WHICH RESTORATIVE JUSTICE WAS CONSIDERED,             |
| 5  | USED, AND NOT USED, INCLUDING THE DEMOGRAPHIC INFORMATION OF             |
| 6  | THE INDIVIDUALS, A DESCRIPTION OF THE RESTORATIVE JUSTICE PRACTICES      |
| 7  | USED, AND THE RESULTS OF THE UNIFORM RESTORATIVE JUSTICE                 |
| 8  | SATISFACTION EVALUATION. THE INFORMATION MUST ALSO BE IDENTIFIED         |
| 9  | BY THE COURT EMPLOYING THE RESTORATIVE JUSTICE PRACTICES, BY THE         |
| 10 | OUTCOME OF THE RESTORATIVE JUSTICE PRACTICES, AND BY THE POINT IN        |
| 11 | THE CRIMINAL OR JUVENILE JUSTICE PROCESS IN WHICH RESTORATIVE            |
| 12 | JUSTICE WAS CONSIDERED OR USED.  |
| 13 | (II) This section is repealed, effective July 1, 2014.                   |
| 14 | (2) The restorative justice coordinating council shall include, at       |
| 15 | a minimum, the following:  |
| 16 | (g) A victim's advocate within the judicial department with              |
| 17 | restorative justice experience who shall be appointed by the state court |
| 18 | administrator; <del>and</del>  |
| 19 | (i) A REPRESENTATIVE FROM THE STATE BOARD OF PAROLE                      |
| 20 | APPOINTED BY THE CHAIR OF THE PAROLE BOARD;                              |
| 21 | (j) A REPRESENTATIVE FROM THE DEPARTMENT OF CORRECTIONS                  |
| 22 | APPOINTED BY THE EXECUTIVE DIRECTOR OF THE DEPARTMENT OF                 |
| 23 | CORRECTIONS;   |
| 24 | (k) A REPRESENTATIVE FROM A NONGOVERNMENT STATEWIDE                      |
| 25 | ORGANIZATION REPRESENTING VICTIMS APPOINTED BY THE EXECUTIVE             |
| 26 | DIRECTOR OF THE DEPARTMENT OF PUBLIC SAFETY;                             |
| 27 | (l) Three restorative justice practitioners appointed by                 |

-7- 1254

| 1  | THE EXECUTIVE DIRECTOR OF THE JUDICIAL DEPARTMENT; AND                   |
|----|--|
| 2  | (m) A REPRESENTATIVE OF THE JUVENILE PAROLE BOARD                        |
| 3  | APPOINTED BY THE CHAIR OF THE JUVENILE PAROLE BOARD.                     |
| 4  | <b>SECTION 5.</b> In Colorado Revised Statutes, <b>add</b> 19-2-510.5 as |
| 5  | follows:   |
| 6  | 19-2-510.5. Restorative justice pilot project - definitions -            |
| 7  | repeal. (1) THE GENERAL ASSEMBLY FINDS THAT:                             |
| 8  | (a) JUVENILES SHOULD BE CONFRONTED WITH AND HELD                         |
| 9  | ACCOUNTABLE FOR THEIR OFFENDING BEHAVIOR AND GIVEN                       |
| 10 | OPPORTUNITIES TO TAKE RESPONSIBILITY FOR THEIR ACTIONS BY MAKING         |
| 11 | AMENDS TO THE VICTIM AND COMMUNITY;                                      |
| 12 | (b) JUVENILE OFFENDING IS OFTEN OPPORTUNISTIC BEHAVIOR,                  |
| 13 | WHICH IS OUTGROWN;   |
| 14 | (c) INVOLVEMENT WITH THE JUVENILE JUSTICE SYSTEM CAN BE                  |
| 15 | DETRIMENTAL TO JUVENILES AND SHOULD BE PREVENTED WHEN POSSIBLE;          |
| 16 | (d) By involving juveniles in restorative justice practices,             |
| 17 | THEY CAN BETTER UNDERSTAND THE EFFECTS OF THEIR CONDUCT IN               |
| 18 | HUMAN TERMS;   |
| 19 | (e) The juvenile justice system should incorporate                       |
| 20 | EVIDENCE-BASED PRACTICES DERIVED FROM THE PILOT PROJECT'S                |
| 21 | RESEARCH AND DATA;   |
| 22 | (f) It is the intent of the general assembly that this                   |
| 23 | SECTION:   |
| 24 | (I) ESTABLISH A PILOT PROGRAM TO FACILITATE AND ENCOURAGE                |
| 25 | DIVERSION OF JUVENILES FROM THE JUVENILE JUSTICE SYSTEM TO               |
| 26 | RESTORATIVE JUSTICE PRACTICES, BOTH TO PROVIDE DATA TO ASSESS THE        |
| 27 | EFFICACY OF RESTORATIVE JUSTICE TO REDUCE RECIDIVISM, TO ASSIST IN       |

-8- 1254

| 1  | REPAIRING THE HARM CAUSED TO VICTIMS AND THE COMMUNITY,              |
|----|--|
| 2  | INCREASE VICTIM, OFFENDER, AND COMMUNITY MEMBER SATISFACTION,        |
| 3  | AND REDUCE COST; AND TO PROMOTE THE RESTORATIVE JUSTICE              |
| 4  | PRINCIPLES OF RECONCILIATION, RESPONSIBILITY, REINTEGRATION,         |
| 5  | RESPECT, RELATIONSHIP-BUILDING, AND RESTITUTION; AND                 |
| 6  | (II) FACILITATE AND ENCOURAGE DIVERSION OF JUVENILES FROM            |
| 7  | THE JUVENILE JUSTICE SYSTEM WHEN DIVERSION MAY PREVENT JUVENILES     |
| 8  | FROM COMMITTING ADDITIONAL CRIMINAL ACTS, RESTORE VICTIMS OF         |
| 9  | CRIME, FACILITATE THE JUVENILES' ABILITY TO PAY RESTITUTION TO       |
| 10 | VICTIMS OF CRIME, AND REDUCE THE NUMBER OF CASES IN THE JUVENILE     |
| 11 | JUSTICE SYSTEM. RESTORATIVE JUSTICE SHOULD ENSURE ACCOUNTABILITY     |
| 12 | WHILE ALLOWING JUVENILES TO AVOID THE COLLATERAL CONSEQUENCES        |
| 13 | ASSOCIATED WITH CRIMINAL CHARGES AND CONVICTIONS.                    |
| 14 | (2) (a) THERE SHALL BE A RESTORATIVE JUSTICE PILOT PROJECT.          |
| 15 | THE PILOT PROJECT CONSISTS OF TWO NEW RESTORATIVE JUSTICE            |
| 16 | PROGRAMS IN THE TENTH AND NINETEENTH JUDICIAL DISTRICT AND TWO       |
| 17 | EXISTING RESTORATIVE JUSTICE PROGRAMS IN THE TWELFTH AND             |
| 18 | TWENTIETH JUDICIAL DISTRICTS.  |
| 19 | (b) THE PILOT PROJECT SITES DESCRIBED IN PARAGRAPH (a) OF            |
| 20 | THIS SUBSECTION (2) MUST PROVIDE TO THE DIVISION OF CRIMINAL JUSTICE |
| 21 | IN THE DEPARTMENT OF PUBLIC SAFETY THE FOLLOWING INFORMATION         |
| 22 | BASED ON THE PREVIOUS YEAR BY JULY 1, 2014, AND JULY 1, EACH YEAR    |
| 23 | THEREAFTER:  |
| 24 | (I) A DESCRIPTION OF THE TYPES OF RESTORATIVE JUSTICE                |
| 25 | PRACTICES USED AND COSTS ASSOCIATED WITH EACH PRACTICE;              |
| 26 | (II) THE NUMBER OF JUVENILES IN THE JURISDICTION'S JUVENILE          |
| 27 | JUSTICE SYSTEM WHO MET THE CRITERIA IN PARAGRAPH (b) OF              |

-9- 1254

| 1  | SUBSECTION (3) OF THIS SECTION;                                   |
|----|---|
| 2  | (III) THE NUMBER OF JUVENILES WHO PARTICIPATED IN THE             |
| 3  | RESTORATIVE JUSTICE PROGRAM, INCLUDING DEMOGRAPHIC INFORMATION    |
| 4  | CONSISTING OF THE JUVENILE'S AGE, RACE, AND GENDER, AND EACH      |
| 5  | CHARGE AT ARREST;   |
| 6  | (IV) THE NUMBER OF JUVENILES PARTICIPATING IN THE                 |
| 7  | RESTORATIVE JUSTICE PROGRAM WHO REACHED AN AGREEMENT TO REPAIR    |
| 8  | THE HARM AND SUCCESSFULLY COMPLETED THE RESTORATIVE JUSTICE       |
| 9  | PROGRAM AND THE NUMBER OF JUVENILES WHO DID NOT COMPLETE THE      |
| 10 | RESTORATIVE JUSTICE PROGRAM AND THE REASON FOR NONCOMPLETION;     |
| 11 | (V) THE RESULTS OF THE UNIFORM RESTORATIVE JUSTICE                |
| 12 | SATISFACTION EVALUATION DEVELOPED PURSUANT TO SECTION 19-2-213    |
| 13 | (1) (b);  |
| 14 | (VI) THE NUMBER OF JUVENILES WHO PARTICIPATED IN THE              |
| 15 | RESTORATIVE JUSTICE PROGRAM AND HAD A SUBSEQUENT ARREST OR        |
| 16 | JUVENILE PETITION FILED AGAINST HIM OR HER IN THE SAME OR ANOTHER |
| 17 | JUDICIAL DISTRICT WITHIN ONE YEAR; AND                            |
| 18 | (VII) THE NUMBER OF VICTIMS WHO:                                  |
| 19 | (A) WERE CONTACTED FOR PARTICIPATION;                             |
| 20 | (B) PARTICIPATED;   |
| 21 | (C) SUBMITTED VICTIM IMPACT STATEMENTS;                           |
| 22 | (D) SENT A SURROGATE; OR  |
| 23 | (E) DECLINED TO PARTICIPATE IN A RESTORATIVE JUSTICE              |
| 24 | PROGRAM.  |
| 25 | (c) (I) THE DIVISION OF CRIMINAL JUSTICE SHALL PREPARE A          |
| 26 | REPORT BASED ON THE INFORMATION IT RECEIVES PURSUANT TO           |
| 27 | PARAGRAPH (b) OF THIS SUBSECTION (2) BY DECEMBER 1, 2014.         |

-10-

| 1  | (II) THE DIVISION OF CRIMINAL JUSTICE SHALL PREPARE A REPORT        |
|----|---|
| 2  | THAT INCLUDES A SUMMARY OF THE PILOT PROJECT SITES AND THE          |
| 3  | EXISTING SITES BASED ON THE INFORMATION IT RECEIVES PURSUANT TO     |
| 4  | PARAGRAPH (b) OF THIS SUBSECTION (2) BY DECEMBER 1, 2015.           |
| 5  | (3) (a) THE PILOT PROJECT AND EXISTING SITES MUST IMPLEMENT         |
| 6  | A RESTORATIVE JUSTICE PROGRAM THAT REQUIRES THE DISTRICT            |
| 7  | ATTORNEY, PRIOR TO FILING CHARGES, TO ASSESS IF THE JUVENILE IS     |
| 8  | SUITABLE FOR PARTICIPATION IN THE RESTORATIVE JUSTICE PILOT         |
| 9  | PROGRAM BASED ON THE CONSIDERATIONS SET FORTH IN SECTION            |
| 10 | 19-2-512(2). If the assessment determines the Juvenile is suitable, |
| 11 | THE DISTRICT ATTORNEY, AFTER CONSULTATION WITH THE VICTIM IN A      |
| 12 | VICTIMS' RIGHTS ACT CRIME, MAY OFFER THE JUVENILE PREFILING         |
| 13 | DIVERSION TO A PROGRAM UTILIZING RESTORATIVE JUSTICE PRACTICES. IF  |
| 14 | THE JUVENILE ACCEPTS PARTICIPATION IN THE PROGRAM UTILIZING         |
| 15 | RESTORATIVE JUSTICE PRACTICES, THE DISTRICT ATTORNEY SHALL NOT      |
| 16 | FILE THE PETITION. THE DISTRICT ATTORNEY SHALL PLACE THE JUVENILE   |
| 17 | IN A DIVERSION PROGRAM UTILIZING RESTORATIVE JUSTICE PRACTICES,     |
| 18 | AND THE JUVENILE SHALL PAY A FEE OF ONE HUNDRED TWENTY-FIVE         |
| 19 | DOLLARS, BUT THE FEE MAY BE REDUCED ON SLIDING SCALE BASED ON       |
| 20 | INCOME CONSISTENT WITH GUIDELINES USED TO DETERMINE ELIGIBILITY     |
| 21 | FOR APPOINTMENT OF COUNSEL. IF THE JUVENILE SUCCESSFULLY            |
| 22 | COMPLETES THE PROGRAM, THE DISTRICT ATTORNEY SHALL NOT FILE A       |
| 23 | PETITION AGAINST THE JUVENILE FOR THE ALLEGED CRIMES THAT LED TO    |
| 24 | PARTICIPATION IN THE PROGRAM. IF THE JUVENILE IS CHARGED WITH A     |

NEW OFFENSE WHILE IN THE PROGRAM OR DOES NOT SUCCESSFULLY

COMPLETE THE PROGRAM UTILIZING RESTORATIVE JUSTICE PRACTICES, THE

DISTRICT ATTORNEY MAY INITIATE A PETITION AGAINST THE JUVENILE AND

25

26

27

-11- 1254

| 1  | SHALL PROCEED AS AUTHORIZED IN THIS ARTICLE. ANY STATEMENTS      |
|----|--|
| 2  | MADE DURING THE CONFERENCE ARE CONFIDENTIAL AND MAY NOT BE       |
| 3  | USED AS A BASIS FOR CHARGING OR PROSECUTING THE DEFENDANT UNLESS |
| 4  | THE DEFENDANT COMMITS A CHARGEABLE OFFENSE DURING THE            |
| 5  | CONFERENCE. EACH PARTICIPANT IN THE RESTORATIVE JUSTICE PROGRAM  |
| 6  | SHALL COMPLETE THE UNIFORM RESTORATIVE JUSTICE SATISFACTION      |
| 7  | EVALUATION.  |
| 8  | (b) FOR PURPOSES OF THIS SUBSECTION (3), "JUVENILE" MEANS A      |
| 9  | PERSON WHO:  |
| 10 | (I) IS LESS THAN EIGHTEEN YEARS OF AGE;                          |
| 11 | (II) HAS NOT BEEN PREVIOUSLY ADJUDICATED FOR AN OFFENSE          |
| 12 | THAT WOULD BE A FELONY IF COMMITTED BY AN ADULT AND HAS NOT      |
| 13 | PREVIOUSLY PARTICIPATED IN THE PILOT PROJECT ESTABLISHED BY THIS |
| 14 | SECTION; AND   |
| 15 | (III) COULD BE CHARGED IN A PETITION ONLY WITH THE               |
| 16 | FOLLOWING CRIMES:  |
| 17 | (A) A MISDEMEANOR, EXCLUDING THOSE IN TITLE 42, C.R.S., IF       |
| 18 | CHARGED AGAINST AN ADULT; OR                                     |
| 19 | (B) A CLASS 3, 4, 5, OR 6 FELONY, IF CHARGED AGAINST AN ADULT    |
| 20 | AND THE DISTRICT ATTORNEY SELECTS THE JUVENILE FOR PARTICIPATION |
| 21 | IN THE PROGRAM.  |
|    |  |
| 22 | (4) BEFORE IMPLEMENTING A RESTORATIVE JUSTICE PILOT              |
| 23 | PROJECT, EACH JUDICIAL DISTRICT SHALL, IN CONSULTATION WITH THE  |
| 24 | COUNCIL, ESTABLISH GUIDELINES TO BE FOLLOWED FOR SUCH PROJECT.   |
| 25 | SUCH GUIDELINES SHALL INCLUDE: A FRONT-END ASSESSMENT OF THE     |
| 26 | OFFENDER, THE CRIME, VICTIM IMPACT, AND THE BEST METHODOLOGY TO  |

-12-

| 1  | INVOLVE VICTIMS; CONSIDERATION FOR SERVICES AND PROGRAMMATIC                  |
|----|---|
| 2  | SUPPORT AVAILABLE; AND A THOROUGH AND APPROPRIATE EVALUATION                  |
| 3  | OF THE PILOT PROJECT.   |
| 4  | (5) The restorative justice pilot project sites shall                         |
| 5  | RECEIVE FUNDS FROM THE RESTORATIVE JUSTICE SURCHARGE FUND                     |
| 6  | CREATED IN SECTION 18-25-101 (3), C.R.S.                                      |
| 7  | (6) This section is repealed, effective December 31, 2015.                    |
| 8  | <b>SECTION 6.</b> In Colorado Revised Statutes, 19-2-512, <b>amend</b> (2)    |
| 9  | as follows:   |
| 10 | <b>19-2-512. Petition initiation.</b> (2) If the petition is the first        |
| 11 | juvenile petition filed against the juvenile in any jurisdiction and is       |
| 12 | initiated in a jurisdiction that has restorative justice practices available, |
| 13 | the district attorney or his or her designee may determine whether a          |
| 14 | juvenile is suitable for restorative justice practices. In making a           |
| 15 | determination of whether the juvenile is suitable for restorative justice     |
| 16 | practices, the district attorney shall first determine whether the victim,    |
| 17 | having been informed about restorative justice practices pursuant to          |
| 18 | section 24-4.1-303 (11) (g), C.R.S., is requesting consideration of           |
| 19 | restorative justice practices as an alternative to formal prosecution. Upon   |
| 20 | such request, The district attorney shall consider WHETHER THE VICTIM,        |
| 21 | HAVING BEEN INFORMED ABOUT RESTORATIVE JUSTICE PRACTICES                      |
| 22 | PURSUANT TO SECTION 24-4.1-303 (11) (g), C.R.S., IS REQUESTING                |
| 23 | CONSIDERATION OF RESTORATIVE JUSTICE PRACTICES AS AN ALTERNATIVE              |
| 24 | TO FORMAL PROSECUTION; THE SERIOUSNESS OF THE CRIME; THE CRIME'S              |
| 25 | IMPACT ON THE VICTIM; THE BEST METHODOLOGY TO INVOLVE THE                     |
| 26 | VICTIM; whether the juvenile accepts responsibility for, expresses remorse    |
| 27 | for, and is willing to repair the harm caused by his or her actions; and      |

-13- 1254

| 1  | whether the juvenile's parent or legal guardian is willing to support the    |
|----|--|
| 2  | juvenile in the process; AND OTHER PROGRAMMATIC SUPPORT AVAILABLE.           |
| 3  | If requested by the victim, restorative justice practices may be utilized as |
| 4  | part of this process. If a juvenile wants to participate in                  |
| 5  | RESTORATIVE JUSTICE PRACTICES, THE JUVENILE MUST MAKE THE REQUEST            |
| 6  | TO THE DISTRICT ATTORNEY OR THE LAW ENFORCEMENT AGENCY                       |
| 7  | ADMINISTERING THE PROGRAM AND MAY NOT MAKE THE REQUEST TO THE                |
| 8  | VICTIM. IF REQUESTED BY THE JUVENILE, RESTORATIVE JUSTICE PRACTICES          |
| 9  | MAY ONLY BE CONDUCTED AFTER THE VICTIM IS CONSULTED BY THE                   |
| 10 | DISTRICT ATTORNEY AND OFFERED AN OPPORTUNITY TO PARTICIPATE OR               |
| 11 | SUBMIT A VICTIM IMPACT STATEMENT. IF A VICTIM ELECTS NOT TO                  |
| 12 | ATTEND, A VICTIM-OFFENDER CONFERENCE MAY BE HELD WITH A                      |
| 13 | SUITABLE VICTIM SURROGATE OR VICTIM ADVOCATE, AND THE VICTIM                 |
| 14 | MAY SUBMIT A VICTIM-IMPACT STATEMENT. The district attorney may              |
| 15 | offer dismissal of charges as an option for the successful completion of     |
| 16 | these and any other conditions imposed and designed to address the harm      |
| 17 | done to the victim and the community by the offender, subject to approval    |
| 18 | by the court.  |
| 19 | <b>SECTION 7.</b> In Colorado Revised Statutes, 19-2-706, <b>amend</b> (1)   |
| 20 | as follows:  |
| 21 | 19-2-706. Advisement. (1) At the first appearance before the                 |
| 22 | court after the filing of a petition, the juvenile and his or her parents,   |
| 23 | guardian, or other legal custodian shall be advised by the court of their    |
| 24 | constitutional and legal rights as set forth in rule 3 of the Colorado rules |
| 25 | of juvenile procedure. Such advisement shall include the possibility of      |
| 26 | restorative justice practices, including victim-offender conferences if      |
| 27 | annlicable IE DESTODATIVE HISTICE DRACTICES ADE AVAILABLE IN THE             |

-14- 1254

JURISDICTION. The advisement regarding restorative justice practices does 2 not establish any right to restorative justice practices on behalf of the 3 juvenile. and failure to provide an advisement regarding restorative 4 justice practices does not constitute any legal error by the court. 5 **SECTION 8.** In Colorado Revised Statutes, 19-2-708, **amend** (2) 6 as follows: 7 **19-2-708.** Entry of plea. (2) Upon the entry of a plea of guilty to 8 one or more of the allegations contained in the petition, the court shall 9 advise the juvenile in accordance with rule 3 of the Colorado rules of 10 juvenile procedure. Such advisement shall include the possibility of 11 restorative justice practices, including victim-offender conferences if 12 applicable RESTORATIVE JUSTICE PRACTICES ARE AVAILABLE IN THE 13 JURISDICTION. The advisement regarding restorative justice practices does 14 not establish any right to restorative justice practices on behalf of the 15 juvenile. and failure to provide an advisement regarding restorative 16 justice practices does not constitute any legal error by the court. 17 **SECTION 9.** In Colorado Revised Statutes, 19-2-905, **amend** (4) 18 as follows: 19 **19-2-905. Presentence investigation.** (4) Prior to sentencing a 20 juvenile who was adjudicated for an offense that would be a felony or 21 misdemeanor not contained in title 42, C.R.S., if committed by an adult, 22 the court <del>upon the request of the victim,</del> may order the juvenile to 23 participate in an assessment to determine whether the juvenile would be 24 suitable for participation in restorative justice practices that would be a 25 part of the juvenile's sentence; except that the court may not order 26 participation in a restorative justice practice if the juvenile was adjudicated a delinquent for unlawful sexual behavior, as defined in 27

1

-15-1254

| 2  | section 16-22-102 (9), C.R.S., a crime in which the underlying factual       |
|----|--|
| 2  | basis involves domestic violence, as defined in section 18-6-800.3 (1).      |
| 3  | C.R.S., stalking as defined in section 18-3-602, C.R.S., or violation of a   |
| 4  | protection order as defined in section 18-6-803.5, C.R.S. If the court       |
| 5  | orders a suitability assessment, the assessor shall provide the services for |
| 6  | a fee of no more than forty dollars based on a sliding scale; however, the   |
| 7  | fee may be waived by the court REDUCED BY THE COURT BASED ON A               |
| 8  | SLIDING SCALE CONSISTENT WITH GUIDELINES USED TO DETERMINE                   |
| 9  | ELIGIBILITY FOR APPOINTMENT OF COUNSEL. IF A JUVENILE WANTS TO               |
| 10 | PARTICIPATE IN RESTORATIVE JUSTICE PRACTICES, THE JUVENILE MUST              |
| 11 | MAKE THE REQUEST TO THE DISTRICT ATTORNEY OR THE LAW                         |
| 12 | ENFORCEMENT AGENCY ADMINISTERING THE PROGRAM AND MAY NOT                     |
| 13 | MAKE THE REQUEST TO THE VICTIM. IF REQUESTED BY THE JUVENILE OR              |
| 14 | LAW ENFORCEMENT AGENCY, A VICTIM-OFFENDER CONFERENCE MAY                     |
| 15 | ONLY BE CONDUCTED AFTER THE VICTIM IS CONSULTED BY THE DISTRICT              |
| 16 | ATTORNEY AND OFFERED AN OPPORTUNITY TO PARTICIPATE OR SUBMIT A               |
| 17 | VICTIM IMPACT STATEMENT. IF A VICTIM ELECTS NOT TO ATTEND, A                 |
| 18 | VICTIM-OFFENDER CONFERENCE MAY BE HELD WITH A SUITABLE VICTIM                |
| 19 | SURROGATE OR VICTIM ADVOCATE, AND THE VICTIM MAY SUBMIT A                    |
| 20 | VICTIM-IMPACT STATEMENT. If the juvenile participates in a restorative       |
| 21 | justice practices victim-offender conference, the facilitator shall provide  |
| 22 | these services for a fee of no more than one hundred twenty-five dollars     |
| 23 | based on a sliding scale; however, the fee may be waived by the court.       |
| 24 | SECTION 10. In Colorado Revised Statutes, add article 25 to                  |
| 25 | title 18 as follows:   |
| 26 | ARTICLE 25   |

**Restorative Justice Surcharge** 

27

-16- 1254

| 1  | 18-25-101. Restorative justice surcharge - definitions.           |
|----|---|
| 2  | (1) EACH PERSON WHO IS CONVICTED OF A CRIME AND EACH JUVENILE     |
| 3  | ADJUDICATED OF A CRIME SHALL BE REQUIRED TO PAY A TEN DOLLAR      |
| 4  | SURCHARGE TO THE CLERK OF THE COURT FOR THE JUDICIAL DISTRICT IN  |
| 5  | WHICH THE CONVICTION OCCURS.                                      |
| 6  | (2) THE CLERK OF THE COURT SHALL ALLOCATE THE SURCHARGE           |
| 7  | REQUIRED BY SUBSECTION (1) OF THIS SECTION AS FOLLOWS:            |
| 8  | (a) FIVE PERCENT SHALL BE RETAINED BY THE CLERK OF THE            |
| 9  | COURT FOR ADMINISTRATIVE COSTS INCURRED PURSUANT TO THIS          |
| 10 | SUBSECTION (1). SUCH AMOUNT RETAINED SHALL BE TRANSMITTED TO THE  |
| 11 | STATE TREASURER FOR DEPOSIT IN THE JUDICIAL STABILIZATION CASH    |
| 12 | FUND CREATED IN SECTION 13-32-101 (6), C.R.S.                     |
| 13 | (b) NINETY-FIVE PERCENT SHALL BE TRANSFERRED TO THE STATE         |
| 14 | TREASURER, WHO SHALL CREDIT THE SAME TO THE RESTORATIVE JUSTICE   |
| 15 | SURCHARGE FUND CREATED PURSUANT TO SUBSECTION (3) OF THIS         |
| 16 | SECTION.  |
| 17 | (3) (a) There is created in the state treasury the                |
| 18 | RESTORATIVE JUSTICE SURCHARGE FUND THAT CONSISTS OF MONEYS        |
| 19 | RECEIVED BY THE STATE TREASURER PURSUANT TO THIS SECTION. THE     |
| 20 | MONEYS IN THE FUND ARE SUBJECT TO ANNUAL APPROPRIATION BY THE     |
| 21 | GENERAL ASSEMBLY TO THE JUDICIAL DEPARTMENT FOR DISTRIBUTION TO   |
| 22 | JUDICIAL DISTRICTS THAT OFFER RESTORATIVE JUSTICE PROGRAMS AND TO |
| 23 | THE RESTORATIVE JUSTICE COORDINATING COUNCIL FOR ADMINISTRATIVE   |
| 24 | EXPENSES.   |
| 25 | (b) THE JUDICIAL DEPARTMENT SHALLESTABLISH GUIDELINES FOR         |
| 26 | THE DISTRIBUTION OF THE MONEYS FROM THE FUND TO ASSIST IN         |
| 27 | DEFRAYING THE COSTS OF RESTORATIVE JUSTICE PROGRAMS, INCLUDING    |

-17- 1254

| 2  | THE JUDICIAL DEPARTMENT FOR MONEYS FROM THE FUND.                       |
|----|---|
| 3  | (c) THE JUDICIAL DEPARTMENT SHALL NOT EXPEND ANY MONEYS                 |
| 4  | UNTIL THE FUND HAS ENOUGH MONEY TO PAY THE EXPENSES NECESSARY           |
| 5  | TO ADMINISTER THE FUND.   |
| 6  | (d) ALL INTEREST DERIVED FROM THE DEPOSIT AND INVESTMENT                |
| 7  | OF MONEYS IN THE FUND MUST BE CREDITED TO THE FUND. ANY MONEYS          |
| 8  | NOT APPROPRIATED BY THE GENERAL ASSEMBLY MUST REMAIN IN THE             |
| 9  | FUND AND MAY NOT BE TRANSFERRED OR REVERT TO THE GENERAL FUND           |
| 10 | OF THE STATE AT THE END OF ANY FISCAL YEAR.                             |
| 11 | (4) The court may waive all or any portion of the                       |
| 12 | SURCHARGE REQUIRED BY SUBSECTION (1) OF THIS SECTION IF THE COURT       |
| 13 | FINDS THAT A PERSON OR JUVENILE IS INDIGENT OR FINANCIALLY UNABLE       |
| 14 | TO PAY ALL OR ANY PORTION OF THE SURCHARGE. THE COURT MAY WAIVE         |
| 15 | ONLY THAT PORTION OF THE SURCHARGE THAT THE COURT FINDS THAT            |
| 16 | THE PERSON OR JUVENILE IS FINANCIALLY UNABLE TO PAY.                    |
| 17 | (5) AS USED IN THIS SECTION, "CONVICTED" AND "CONVICTION"               |
| 18 | MEAN A PLEA OF GUILTY ACCEPTED BY THE COURT, INCLUDING A PLEA OF        |
| 19 | GUILTY ENTERED PURSUANT TO A DEFERRED SENTENCE UNDER SECTION            |
| 20 | 18-1.3-102, A VERDICT OF GUILTY BY A JUDGE OR JURY, OR A PLEA OF NO     |
| 21 | CONTEST ACCEPTED BY THE COURT.  |
| 22 | SECTION 11. In Colorado Revised Statutes, 24-4.1-302.5,                 |
| 23 | amend (1) and (1.5) as follows:   |
| 24 | 24-4.1-302.5. Rights afforded to victims. (1) In order to               |
| 25 | preserve and protect a victim's rights to justice and due process, each |
| 26 | victim of a crime shall have the following rights:                      |
| 27 | (1.5) The right to be informed about the possibility of restorative     |

BUT NOT LIMITED TO PROCEDURES FOR PROGRAMS TO USE IN APPLYING TO

1

-18-

| 1  | justice practices, as defined in section 18-1-901 (3) (0.5), C.R.S., WHICH        |
|----|---|
| 2  | INCLUDES VICTIM-OFFENDER CONFERENCES;   |
| 3  | SECTION 12. In Colorado Revised Statutes, 24-4.1-303, amend                       |
| 4  | (11) (g) as follows:  |
| 5  | 24-4.1-303. Procedures for ensuring rights of victims of                          |
| 6  | <b>crimes.</b> (11) The district attorney shall inform a victim of the following: |
| 7  | (g) The availability of restorative justice practices, as defined in              |
| 8  | section 18-1-901 (3) (0.5), C.R.S., WHICH INCLUDES VICTIM-OFFENDER                |
| 9  | CONFERENCES;  |
| 10 | SECTION 13. Act subject to petition - effective date. This act                    |
| 11 | takes effect at 12:01 a.m. on the day following the expiration of the             |
| 12 | ninety-day period after final adjournment of the general assembly (August         |
| 13 | 7, 2013, if adjournment sine die is on May 8, 2013); except that, if a            |
| 14 | referendum petition is filed pursuant to section 1 (3) of article V of the        |
| 15 | state constitution against this act or an item, section, or part of this act      |
| 16 | within such period, then the act, item, section, or part will not take effect     |
| 17 | unless approved by the people at the general election to be held in               |
| 18 | November 2014 and, in such case, will take effect on the date of the              |
| 19 | official declaration of the vote thereon by the governor.                         |

-19- 1254