## First Regular Session Sixty-ninth General Assembly STATE OF COLORADO

### REREVISED

This Version Includes All Amendments Adopted in the Second House HOUSE BILL 13-1020

LLS NO. 13-0289.01 Jerry Barry x4341

#### HOUSE SPONSORSHIP

#### McNulty,

Roberts,

#### SENATE SPONSORSHIP

House Committees Judiciary Appropriations Senate Committees Judiciary Appropriations

# A BILL FOR AN ACT

101 CONCERNING EVIDENCE COLLECTED IN CONNECTION WITH A SEXUAL
 102 ASSAULT, AND, IN CONNECTION THEREWITH, MAKING AN

103 APPROPRIATION.

### **Bill Summary**

(Note: This summary applies to this bill as introduced and does not reflect any amendments that may be subsequently adopted. If this bill passes third reading in the house of introduction, a bill summary that applies to the reengrossed version of this bill will be available at http://www.leg.state.co.us/billsummaries.)

The bill requires the executive director of the department of public safety to adopt rules concerning forensic medical evidence of a sexual assault (forensic evidence) collected by law enforcement agencies. The rules shall include: SENATE 3rd Reading Unamended May 7, 2013

SENATE Amended 2nd Reading May 6, 2013

> Reading Unamended April 15, 2013

3rd

Amended 2nd Reading April 12, 2013

HOUSE

HOUSE

- ! Standards for when forensic evidence must be submitted by law enforcement agencies to the Colorado bureau of investigation or another accredited crime laboratory (laboratory); and
- ! Time frames for when the forensic evidence must be submitted, analyzed, and compared to DNA databases.

The bill requires the consent of the victim prior to the release of forensic evidence following disclosure of the purpose for the release and allows the victim to withdraw consent.

To resolve the backlog of unanalyzed forensic evidence, the bill requires:

- Law enforcement agencies to submit to the Colorado bureau of investigation (CBI) an inventory of all unanalyzed forensic evidence in active investigations that meets the standard for mandatory submission; and
- ! The CBI to submit a plan to analyze all of the forensic evidence inventories by law enforcement agencies.

A law enforcement agency may develop its own plan to analyze forensic evidence if the evidence will be analyzed by June 30, 2014.

# SECTION 1. In Colorado Revised Statutes, add 24-33.5-112 as

3 follows:

2

4 24-33.5-112. Forensic medical evidence in sexual assault cases 5 - rules - testing - confidentiality - repeal. (1) Rules. (a) ON OR BEFORE 6 THIRTY DAYS AFTER THE EFFECTIVE DATE OF THIS SECTION, THE 7 EXECUTIVE DIRECTOR SHALL BEGIN THE PROCESS OF PROMULGATING 8 RULES FOR FORENSIC MEDICAL EVIDENCE COLLECTED IN CONNECTION 9 WITH AN ALLEGED SEXUAL ASSAULT. NOT LESS THAN NINETY DAYS PRIOR 10 TO THE PROMULGATION OF THE RULES, THE DIVISION SHALL CONVENE A 11 REPRESENTATIVE GROUP OF PARTICIPANTS AS DEFINED IN SECTION 12 24-4-102 (14.5) TO SOLICIT INPUT INTO THE DEVELOPMENT OF THE RULES. 13 THE REPRESENTATIVE GROUP MUST INCLUDE PERSONS AFFECTED BY THE 14 RULES AND PERSONS RESPONSIBLE FOR IMPLEMENTATION OF THE RULES.

<sup>1</sup> Be it enacted by the General Assembly of the State of Colorado:

1 THE DIVISION MAY CONVENE AS MANY MEETINGS OF THE REPRESENTATIVE 2 GROUP AS IS NECESSARY. 3 (b) ON OR BEFORE SIX MONTHS AFTER THE EFFECTIVE DATE OF 4 THIS SECTION, THE EXECUTIVE DIRECTOR SHALL PROMULGATE THE RULES. 5 THE RULES MUST INCLUDE: 6 (I) A REQUIREMENT THAT FORENSIC EVIDENCE MUST BE 7 COLLECTED IF A VICTIM OF AN ALLEGED SEXUAL ASSAULT REOUESTS IT TO 8 BE COLLECTED: 9 (II) STANDARDS FOR WHAT EVIDENCE MUST BE SUBMITTED TO THE 10 COLORADO BUREAU OF INVESTIGATION OR ANOTHER ACCREDITED CRIME 11 LABORATORY: 12 (III) TIME FRAMES FOR WHEN THE EVIDENCE MUST BE SUBMITTED, 13 ANALYZED, AND COMPARED TO DNA DATABASES. THE RULES ON TIME 14 FRAMES MUST INDICATE THAT, ONCE THE BACKLOG DESCRIBED IN 15 SUBSECTION (4) OF THIS SECTION IS RESOLVED, EVIDENCE THAT MEETS THE 16 CRITERIA FOR MANDATORY SUBMISSION MUST BE SUBMITTED WITHIN 17 TWENTY-ONE DAYS AFTER RECEIPT BY A LAW ENFORCEMENT AGENCY. 18 (IV) STANDARDS FOR CONSENT FOR THE COLLECTION, TESTING, 19 AND RELEASE OF TEST RESULTS OF THE FORENSIC MEDICAL EVIDENCE, 20 INCLUDING BUT NOT LIMITED TO: 21 (A) CONSENT FORMS THAT NOTIFY PERSONS OF THE POTENTIAL 22 EFFECTS OF EACH STEP OF THE PROCESS, INCLUDING COLLECTION, TESTING, 23 AND RELEASE OF TEST RESULTS AND REQUIRE ACKNOWLEDGMENT OF 24 CONSENT FOR EACH STEP OF THE PROCESS; 25 (B) WHO MAY GIVE CONSENT AND WHEN IS IT REQUIRED; 26 (C) WHO MAY WITHDRAW CONSENT AND WHEN IT MAY BE 27 WITHDRAWN; AND

1020

(D) WHEN AND HOW RESULTS OF TESTS MAY BE RELEASED AND
 FOR WHAT PURPOSES;

3 (V) A PLAN FOR PRIORITIZING THE TESTING OF THE BACKLOG OF
4 FORENSIC MEDICAL EVIDENCE TO BE FORWARDED TO THE COLORADO
5 BUREAU OF INVESTIGATION PURSUANT TO SUBSECTION (4) OF THIS
6 SECTION AND A PLAN FOR TESTING NEWLY COLLECTED FORENSIC MEDICAL
7 EVIDENCE ONCE THE BACKLOG IS RESOLVED; AND

8 (VI) THE DATE, AS SOON AS PRACTICABLE, BY WHICH A LAW 9 ENFORCEMENT AGENCY MUST ANALYZE ITS BACKLOG OF FORENSIC 10 MEDICAL EVIDENCE IF IT DOES NOT FORWARD SUCH EVIDENCE TO THE 11 COLORADO BUREAU OF INVESTIGATION FOR ANALYSIS.

12 (2) LAW ENFORCEMENT AND MEDICAL PERSONNEL SHALL NOT, FOR
13 ANY REASON, DISCOURAGE A VICTIM OF AN ALLEGED SEXUAL ASSAULT
14 FROM RECEIVING A FORENSIC MEDICAL EXAMINATION.

(3) Compliance. (a) (I) ON AND AFTER NINETY DAYS AFTER THE
PROMULGATION OF THE RULES AUTHORIZED BY PARAGRAPH (b) OF
SUBSECTION (1) OF THIS SECTION, ALL LAW ENFORCEMENT AGENCIES IN
THE STATE SHALL COMPLY WITH THE PROMULGATED RULES.

(II) THE FAILURE OF A LAW ENFORCEMENT AGENCY TO COMPLY
WITH THE RULES PROMULGATED PURSUANT TO PARAGRAPH (b) OF
SUBSECTION (1) OF THIS SECTION DOES NOT AFFECT:

(A) THE AUTHORITY OF THE AGENCY TO SUBMIT THE EVIDENCE TO
 THE COLORADO BUREAU OF INVESTIGATION OR OTHER ACCREDITED CRIME
 LABORATORY:

(B) THE AUTHORITY OF THE COLORADO BUREAU OF
INVESTIGATION OR OTHER ACCREDITED CRIME LABORATORY TO ANALYZE
THE EVIDENCE OR PROVIDE RESULTS OF THE ANALYSIS TO APPROPRIATE

-4-

1 PERSONS; OR

-	
2	(C) THE ADMISSIBILITY OF THE EVIDENCE IN ANY COURT.
3	(b) ON AND AFTER NINETY DAYS AFTER THE PROMULGATION OF
4	THE RULES DESCRIBED IN PARAGRAPH (b) OF SUBSECTION (1) OF THIS
5	SECTION, ALL PERSONNEL AT A MEDICAL FACILITY PERFORMING A
6	FORENSIC MEDICAL EXAMINATION AND ALL OTHER PERSONS HAVING
7	CUSTODY OF FORENSIC MEDICAL EVIDENCE COLLECTED IN CONNECTION
8	WITH AN ALLEGED SEXUAL ASSAULT OR THE RESULTS OF TESTS
9	CONDUCTED ON THE EVIDENCE SHALL COMPLY WITH THE PROMULGATED
10	RULES.
11	(c) A PERSON WHO RECEIVES EVIDENCE OR RESULTS OF TESTS
12	UNDER THIS SECTION SHALL NOT DISCLOSE THE EVIDENCE OR TEST
13	RESULTS EXCEPT TO THE EXTENT THAT DISCLOSURE IS CONSISTENT WITH
14	THE AUTHORIZED PURPOSE FOR WHICH THE PERSON OBTAINED THE
14	
14	EVIDENCE.
15	EVIDENCE.
15 16	EVIDENCE. (4) <b>Backlog.</b> (a) ON OR BEFORE NINETY DAYS AFTER THE
15 16 17	EVIDENCE. (4) <b>Backlog.</b> (a) ON OR BEFORE NINETY DAYS AFTER THE EFFECTIVE DATE OF THIS SECTION, EACH LAW ENFORCEMENT AGENCY
15 16 17 18	EVIDENCE. (4) <b>Backlog.</b> (a) ON OR BEFORE NINETY DAYS AFTER THE EFFECTIVE DATE OF THIS SECTION, EACH LAW ENFORCEMENT AGENCY SHALL SUBMIT TO THE COLORADO BUREAU OF INVESTIGATION AN
15 16 17 18 19	EVIDENCE. (4) <b>Backlog.</b> (a) ON OR BEFORE NINETY DAYS AFTER THE EFFECTIVE DATE OF THIS SECTION, EACH LAW ENFORCEMENT AGENCY SHALL SUBMIT TO THE COLORADO BUREAU OF INVESTIGATION AN INVENTORY OF ALL FORENSIC MEDICAL EVIDENCE OF ANY ALLEGED
15 16 17 18 19 20	EVIDENCE. (4) <b>Backlog.</b> (a) ON OR BEFORE NINETY DAYS AFTER THE EFFECTIVE DATE OF THIS SECTION, EACH LAW ENFORCEMENT AGENCY SHALL SUBMIT TO THE COLORADO BUREAU OF INVESTIGATION AN INVENTORY OF ALL FORENSIC MEDICAL EVIDENCE OF ANY ALLEGED SEXUAL ASSAULTS THAT HAVE NOT BEEN ANALYZED BY THE COLORADO
15 16 17 18 19 20 21	EVIDENCE. (4) <b>Backlog.</b> (a) ON OR BEFORE NINETY DAYS AFTER THE EFFECTIVE DATE OF THIS SECTION, EACH LAW ENFORCEMENT AGENCY SHALL SUBMIT TO THE COLORADO BUREAU OF INVESTIGATION AN INVENTORY OF ALL FORENSIC MEDICAL EVIDENCE OF ANY ALLEGED SEXUAL ASSAULTS THAT HAVE NOT BEEN ANALYZED BY THE COLORADO BUREAU OF INVESTIGATION OR OTHER ACCREDITED CRIME LABORATORY
15 16 17 18 19 20 21 22	EVIDENCE. (4) <b>Backlog.</b> (a) ON OR BEFORE NINETY DAYS AFTER THE EFFECTIVE DATE OF THIS SECTION, EACH LAW ENFORCEMENT AGENCY SHALL SUBMIT TO THE COLORADO BUREAU OF INVESTIGATION AN INVENTORY OF ALL FORENSIC MEDICAL EVIDENCE OF ANY ALLEGED SEXUAL ASSAULTS THAT HAVE NOT BEEN ANALYZED BY THE COLORADO BUREAU OF INVESTIGATION OR OTHER ACCREDITED CRIME LABORATORY AND THAT IS FOR AN ACTIVE CRIMINAL INVESTIGATION.
<ol> <li>15</li> <li>16</li> <li>17</li> <li>18</li> <li>19</li> <li>20</li> <li>21</li> <li>22</li> <li>23</li> </ol>	EVIDENCE. (4) <b>Backlog.</b> (a) ON OR BEFORE NINETY DAYS AFTER THE EFFECTIVE DATE OF THIS SECTION, EACH LAW ENFORCEMENT AGENCY SHALL SUBMIT TO THE COLORADO BUREAU OF INVESTIGATION AN INVENTORY OF ALL FORENSIC MEDICAL EVIDENCE OF ANY ALLEGED SEXUAL ASSAULTS THAT HAVE NOT BEEN ANALYZED BY THE COLORADO BUREAU OF INVESTIGATION OR OTHER ACCREDITED CRIME LABORATORY <u>AND THAT IS FOR AN ACTIVE CRIMINAL INVESTIGATION.</u> (b) SUBJECT TO AVAILABLE LABORATORY SPACE, ON OR BEFORE
<ol> <li>15</li> <li>16</li> <li>17</li> <li>18</li> <li>19</li> <li>20</li> <li>21</li> <li>22</li> <li>23</li> <li>24</li> </ol>	EVIDENCE. (4) <b>Backlog.</b> (a) ON OR BEFORE NINETY DAYS AFTER THE EFFECTIVE DATE OF THIS SECTION, EACH LAW ENFORCEMENT AGENCY SHALL SUBMIT TO THE COLORADO BUREAU OF INVESTIGATION AN INVENTORY OF ALL FORENSIC MEDICAL EVIDENCE OF ANY ALLEGED SEXUAL ASSAULTS THAT HAVE NOT BEEN ANALYZED BY THE COLORADO BUREAU OF INVESTIGATION OR OTHER ACCREDITED CRIME LABORATORY <u>AND THAT IS FOR AN ACTIVE CRIMINAL INVESTIGATION.</u> (b) SUBJECT TO AVAILABLE LABORATORY SPACE, ON OR BEFORE ONE HUNDRED TWENTY DAYS AFTER THE EFFECTIVE DATE OF THIS
<ol> <li>15</li> <li>16</li> <li>17</li> <li>18</li> <li>19</li> <li>20</li> <li>21</li> <li>22</li> <li>23</li> <li>24</li> <li>25</li> </ol>	EVIDENCE. (4) <b>Backlog.</b> (a) ON OR BEFORE NINETY DAYS AFTER THE EFFECTIVE DATE OF THIS SECTION, EACH LAW ENFORCEMENT AGENCY SHALL SUBMIT TO THE COLORADO BUREAU OF INVESTIGATION AN INVENTORY OF ALL FORENSIC MEDICAL EVIDENCE OF ANY ALLEGED SEXUAL ASSAULTS THAT HAVE NOT BEEN ANALYZED BY THE COLORADO BUREAU OF INVESTIGATION OR OTHER ACCREDITED CRIME LABORATORY <u>AND THAT IS FOR AN ACTIVE CRIMINAL INVESTIGATION.</u> (b) SUBJECT TO AVAILABLE LABORATORY SPACE, ON OR BEFORE ONE HUNDRED TWENTY DAYS AFTER THE EFFECTIVE DATE OF THIS SECTION, EACH LAW ENFORCEMENT AGENCY SHALL FORWARD TO THE

-5-

1 INVENTORY SUBMITTED TO THE COLORADO BUREAU OF INVESTIGATION.

2 (c) ON OR BEFORE ONE HUNDRED TWENTY DAYS AFTER THE 3 EFFECTIVE DATE OF THIS SECTION, THE COLORADO BUREAU OF 4 INVESTIGATION SHALL SUBMIT TO THE GOVERNOR AND TO THE JUDICIARY 5 COMMITTEES OF THE SENATE AND HOUSE OF REPRESENTATIVES, OR ANY 6 SUCCESSOR COMMITTEES, A PROPOSED PLAN FOR ANALYZING AS SOON AS 7 PRACTICABLE ALL OF THE FORENSIC MEDICAL EVIDENCE OF ALLEGED 8 SEXUAL ASSAULTS INVENTORIED PURSUANT TO PARAGRAPH (a) OF THIS 9 SUBSECTION (4) AND FOR ANALYZING NEWLY COLLECTED FORENSIC 10 MEDICAL EVIDENCE AS SOON AS PRACTICABLE.

(d) A LAW ENFORCEMENT AGENCY MAY DEVELOP ITS OWN PLAN TO
ANALYZE FORENSIC MEDICAL EVIDENCE OF ALLEGED SEXUAL ASSAULTS IF
ALL EVIDENCE IS ANALYZED BY THE DATE SPECIFIED BY RULE PURSUANT
TO SUBSECTION (1) OF THIS SECTION. IF A LAW ENFORCEMENT AGENCY
DEVELOPS ITS OWN PLAN, IT SHALL NOT FORWARD AN INVENTORY OF THE
FORENSIC MEDICAL EVIDENCE TO THE COLORADO BUREAU OF
INVESTIGATION AS REQUIRED BY PARAGRAPH (a) OF THIS SUBSECTION (4).

18 (e) THIS SUBSECTION (4) IS REPEALED, EFFECTIVE JULY 1, 2015. 19 (5) THE DEPARTMENT OF PUBLIC SAFETY SHALL INCLUDE WITHIN 20 ITS BUDGET REQUESTS AND SUPPLEMENTAL BUDGET REQUESTS SUBMITTED 21 TO THE JOINT BUDGET COMMITTEE FUNDING REQUESTS TO ANALYZE AS 22 SOON AS PRACTICABLE THE BACKLOG OF FORENSIC MEDICAL EVIDENCE OF 23 ANY ALLEGED SEXUAL ASSAULTS FORWARDED TO THE COLORADO BUREAU 24 OF INVESTIGATION PURSUANT TO SUBSECTION (4) OF THIS SECTION AND TO 25 ANALYZE NEWLY COLLECTED FORENSIC MEDICAL EVIDENCE AS SOON AS 26 PRACTICABLE.

27 SECTION 2. Appropriation. In addition to any other

1020

1 appropriation, there is hereby appropriated, out of any moneys in the 2 general fund not otherwise appropriated, to the department of public 3 safety, for the fiscal year beginning July 1, 2013, the sum of \$6,351,002, 4 or so much thereof as may be necessary, for allocation to the Colorado bureau of investigation, laboratory and investigative services, operating 5 6 expenses, for contract services for testing of backlog evidence related to 7 the implementation of this act. 8 SECTION 3. Safety clause. The general assembly hereby finds,

- 9 determines, and declares that this act is necessary for the immediate
- 10 preservation of the public peace, health, and safety.