

**First Regular Session
Sixty-ninth General Assembly
STATE OF COLORADO**

PREAMENDED

*This Unofficial Version Includes Committee
Amendments Not Yet Adopted on Second Reading*

LLS NO. 13-0238.01 Esther van Mourik x4215

HOUSE BILL 13-1142

HOUSE SPONSORSHIP

Hullinghorst, Court, Ferrandino, Kagan, Pabon

SENATE SPONSORSHIP

Heath,

House Committees

Finance
Appropriations

Senate Committees

A BILL FOR AN ACT

101 **CONCERNING REFORMS TO THE "URBAN AND RURAL ENTERPRISE**
102 **ZONE ACT", AND, IN CONNECTION THEREWITH, MAKING AN**
103 **APPROPRIATION.**

Bill Summary

(Note: This summary applies to this bill as introduced and does not reflect any amendments that may be subsequently adopted. If this bill passes third reading in the house of introduction, a bill summary that applies to the reengrossed version of this bill will be available at <http://www.leg.state.co.us/billsummaries>.)

The bill:

! Commencing January 1, 2014, requires the director of the Colorado office of economic development and the Colorado economic development commission

Shading denotes HOUSE amendment. Double underlining denotes SENATE amendment.
*Capital letters indicate new material to be added to existing statute.
Dashes through the words indicate deletions from existing statute.*

(commission) to review the enterprise zone designations at least once every 10 years to ensure that the existing zones continue to meet the statutory criteria to qualify as an enterprise zone.

- ! For credits certified on or after January 1, 2014, limits the amount of an income tax credit that may be claimed in an income tax year for qualified investments in an enterprise zone to the sum of the taxpayer's actual tax liability for the income tax year up to \$5,000, plus 50% of any portion of the tax liability for the income tax year that exceeds \$5,000 up to a maximum of \$1 million.
- ! Allows a taxpayer to appeal to the commission for a credit in excess of the \$1 million limit.
- ! Requires the commission to annually post information regarding certified investment tax credits on its web site or the Colorado office of economic development's web site.
- ! Increases the income tax credit for investments made in a qualified job training program in an enterprise zone for income tax years commencing on and after January 1, 2014, from 10% of the total investment to 12%.
- ! Increases the income tax credit for establishing a new business facility in an enterprise zone for income tax years commencing on and after January 1, 2014, from \$500 for each new business facility employee to \$1,100.
- ! Increases the income tax credit for each new business facility employee in an enterprise zone who is insured under a health insurance plan or program provided through his or her employer for income tax years commencing on and after January 1, 2014, from \$200 per such employee to \$1,000.

1 *Be it enacted by the General Assembly of the State of Colorado:*

2 **SECTION 1. Legislative declaration.** (1) The general assembly
3 hereby finds and declares that:

4 (a) It is the duty of the general assembly to ensure that every
5 taxpayer dollar is spent in the most effective and efficient way possible
6 in order to obtain the best possible return on investment;

7 (b) Reviewing and improving existing state economic
8 development programs, such as the "Urban and Rural Enterprise Zone

1 Act", article 30 of title 39, Colorado Revised Statutes, in order to ensure
2 that the programs remain relevant, efficient, and effective in expanding
3 Colorado's economy is a priority for the general assembly and allows the
4 general assembly to use any savings to promote other economic
5 development programs that are highly targeted to those businesses that
6 need the most assistance;

7 (c) Promoting sustainable economic growth remains a critical
8 priority while Colorado's economy is recovering, and it is important to
9 update and modernize existing economic development programs to meet
10 the changing needs of Colorado's economy; and

11 (d) The money saved as a result of improvements will be used to
12 fund effective economic development programs within state agencies and
13 will provide a source to enhance economic development in the state.

14 **SECTION 2.** In Colorado Revised Statutes, 39-30-103, **repeal** (2)
15 (b).

16 **SECTION 3.** In Colorado Revised Statutes, 39-30-103, **amend**
17 (2) (a) and (2) (c) (I) as follows:

18 **39-30-103. Zones established - review - termination - repeal.**
19 (2) (a) Except as provided in ~~paragraphs (b) and (c)~~ PARAGRAPH (c) of
20 this subsection (2), the director of the Colorado office of economic
21 development shall determine whether an area meets the criteria specified
22 in subsection (1) of this section based on the most recent statistics
23 available. Except as provided in ~~paragraphs (b) and (c)~~ PARAGRAPH (c) of
24 this subsection (2), all decisions concerning the designation or
25 termination of an enterprise zone or any portion of an enterprise zone
26 shall be made by the Colorado economic development commission
27 created in section 24-46-102, C.R.S., upon the recommendations of the

1 director of the Colorado office of economic development.

2 (c) (I) Commencing ~~January 1, 2016~~ JANUARY 1, 2014, the
3 director of the Colorado office of economic development and the
4 Colorado economic development commission shall review the enterprise
5 zone designations no less frequently than once every ~~five~~ TEN years to
6 ensure that the existing zones continue to meet the criteria specified in
7 subsection (1) of this section. The director and the commission may
8 modify existing enterprise zone designations based on the review
9 specified in this paragraph (c). If it is determined that existing enterprise
10 zone designations need to be modified, such modification shall not be
11 undertaken in a high unemployment period, BUT THE DIRECTOR AND THE
12 COMMISSION SHALL REVIEW THE NEED FOR SUCH MODIFICATIONS AGAIN
13 AS SOON AS THE STATE IS NO LONGER IN A HIGH UNEMPLOYMENT PERIOD.
14 Any modification shall be reported to the legislative audit committee in
15 conjunction with the annual presentation described in paragraph (b.7) of
16 subsection (4) of this section and shall also be reported to the finance
17 committees of the house of representatives and the senate, or any
18 successor committees.

19 **SECTION 4.** In Colorado Revised Statutes, 39-30-104, **amend**
20 (2), (2.5) (a), and (4) (a); and **add** (2.7) as follows:

21 **39-30-104. Credit against tax - investment in certain property**
22 **- repeal.** (2) (a) FOR INCOME TAX YEARS COMMENCING PRIOR TO
23 JANUARY 1, 2014, the amount of the credit set forth in subsection (1) of
24 this section shall be subject to the limitations of section 39-22-507.5;
25 except that, in computing the limitations on credit pursuant to section
26 39-22-507.5 (3), a taxpayer's actual tax liability for the income tax year
27 shall not be reduced by the amount of credits allowed by section

1 39-30-105 and the limit on that portion of a taxpayer's tax liability that
2 exceeds five thousand dollars shall be fifty percent.

3 (b) In addition to the limitations set forth in paragraph (a) of this
4 subsection (2), for income tax years commencing on or after January 1,
5 2011, but prior to January 1, 2014, any taxpayer that is eligible to claim
6 a credit pursuant to subsection (1) of this section in excess of five
7 hundred thousand dollars shall defer claiming any amount of the credit
8 allowed pursuant to this section that exceeds five hundred thousand
9 dollars until an income tax year commencing on or after January 1, 2014.

10 The five hundred thousand dollar limitation specified in this paragraph
11 (b) shall apply to any credit allowed in the ~~current year~~ INCOME TAX
12 YEARS COMMENCING ON OR AFTER JANUARY 1, 2011, BUT PRIOR TO
13 JANUARY 1, 2014, including any amount carried forward from a prior
14 year.

15 [REDACTED]
16 (c) (I) FOR INCOME TAX YEARS COMMENCING ON OR AFTER
17 JANUARY 1, 2014, EXCEPT AS PROVIDED IN SUBPARAGRAPH (II) OF THIS
18 PARAGRAPH (c), THE AMOUNT THAT MAY BE CLAIMED BY A TAXPAYER FOR
19 THE INCOME TAX YEAR IN WHICH THE TOTAL QUALIFIED INVESTMENT IS
20 MADE IS LIMITED TO THE LESSER OF:

21 (A) THE SUM OF UP TO FIVE THOUSAND DOLLARS OF THE
22 TAXPAYER'S ACTUAL TAX LIABILITY FOR THE INCOME TAX YEAR PLUS
23 FIFTY PERCENT OF ANY PORTION OF THE TAX LIABILITY FOR THE INCOME
24 TAX YEAR THAT EXCEEDS FIVE THOUSAND DOLLARS; OR

25 (B) SEVEN HUNDRED AND FIFTY THOUSAND DOLLARS PLUS ANY
26 INVESTMENT TAX CREDIT CARRYOVERS ALLOWED IN SUBPARAGRAPH (III)
27 OF THIS PARAGRAPH (c) OR PREVIOUSLY ALLOWED IN SUBSECTION (2.5) OF

1 THIS SECTION.

2 (II) (A) A TAXPAYER MAY SEEK A WAIVER OF THE LIMITATION
3 SPECIFIED IN SUBPARAGRAPH (I) OF THIS PARAGRAPH (c) BY COMPLETING
4 A WRITTEN APPLICATION TO THE COLORADO ECONOMIC DEVELOPMENT
5 COMMISSION FOR PERMISSION TO CLAIM A CREDIT IN EXCESS OF SUCH
6 LIMIT FOR THE INCOME TAX YEAR IN WHICH THE TOTAL QUALIFIED
7 INVESTMENT IS MADE. THE APPLICATION MUST INCLUDE AN
8 IDENTIFICATION OF THE SUBSTANTIAL POSITIVE IMPACT THE WAIVER OF
9 THE LIMITATION WOULD HAVE ON INVESTMENTS AND ON WELL-PAYING
10 JOBS IN THE ENTERPRISE ZONE, DOCUMENTATION THAT DEMONSTRATES
11 THAT WITHOUT THE WAIVER OF THE LIMITATION THE SUBSTANTIAL
12 POSITIVE IMPACT ON INVESTMENTS AND ON WELL-PAYING JOBS IN THE
13 ENTERPRISE ZONE IS NOT LIKELY TO OCCUR, AND INFORMATION THAT THE
14 WAIVER OF THE LIMITATION IS A SUBSTANTIAL FACTOR TO THE START-UP,
15 EXPANSION, OR RELOCATION OF THE TAXPAYER'S BUSINESS, THAT RECEIPT
16 OF THE WAIVER OF THE LIMITATION IS A MAJOR FACTOR IN THE
17 TAXPAYER'S DECISION, AND THAT WITHOUT THE WAIVER OF THE
18 LIMITATION THE TAXPAYER IS NOT LIKELY TO MAKE THE QUALIFIED
19 INVESTMENT. IN DECIDING WHETHER TO GRANT THE WAIVER OF THE
20 LIMITATION, THE COMMISSION MUST CONSIDER THE OVERALL ECONOMIC
21 HEALTH OF THIS STATE AND THE ECONOMIC VIABILITY OF THE ARGUMENTS
22 MADE BY THE TAXPAYER IN SUPPORT OF THE TAXPAYER'S APPLICATION.
23 THE COLORADO ECONOMIC DEVELOPMENT COMMISSION MAY REQUIRE THE
24 TAXPAYER TO PROVIDE AN INDEPENDENT ANALYSIS, AT THE TAXPAYER'S
25 EXPENSE, SUBSTANTIATING THE TAXPAYER'S ARGUMENTS IN SUPPORT OF
26 THE APPLICATION. THE TAXPAYER'S APPLICATION MUST BE CONSIDERED
27 AT A REGULARLY SCHEDULED MEETING OF THE COLORADO ECONOMIC

1 DEVELOPMENT COMMISSION WHERE THE PUBLIC IS ALLOWED TO
2 COMMENT.

3 (B) THE COLORADO ECONOMIC DEVELOPMENT COMMISSION MAY
4 ALLOW ALL, PART, OR NONE OF A TAXPAYER'S APPLICATION TO WAIVE THE
5 LIMITATION SPECIFIED IN SUBPARAGRAPH (I) OF THIS PARAGRAPH (c). THE
6 COLORADO ECONOMIC DEVELOPMENT COMMISSION SHALL ISSUE A CREDIT
7 CERTIFICATE THAT SETS FORTH THE AMOUNT OF THE CREDIT THAT THE
8 TAXPAYER MAY CLAIM FOR THE INCOME TAX YEAR IN WHICH THE TOTAL
9 QUALIFIED INVESTMENT IS MADE. THE CREDIT CERTIFICATE SHALL BE
10 SUBMITTED BY THE TAXPAYER TO THE DEPARTMENT OF REVENUE WITH
11 THE TAXPAYER'S INCOME TAX RETURN FOR THE TAX YEAR FOR WHICH THE
12 CREDIT CERTIFICATE IS ISSUED.

13 (C) IN THE EVENT THE COLORADO ECONOMIC DEVELOPMENT
14 COMMISSION APPROVES A TAXPAYER'S APPLICATION TO WAIVE THE
15 LIMITATION SPECIFIED IN SUBPARAGRAPH (I) OF THIS PARAGRAPH (c), THE
16 COLORADO ECONOMIC DEVELOPMENT COMMISSION SHALL INCLUDE ITS
17 DECISION IN THE ENTERPRISE ZONE ANNUAL REPORT TO THE GENERAL
18 ASSEMBLY SPECIFIED IN SECTION 39-30-103 (4) (b.7), INCLUDING THE
19 TAXPAYER'S NAME, THE AMOUNT OF THE CREDIT THAT THE COMMISSION
20 ALLOWED THE TAXPAYER TO CLAIM, AND THE COLORADO ECONOMIC
21 DEVELOPMENT COMMISSION'S JUSTIFICATION FOR APPROVING THE
22 APPLICATION.

23 (III) ANY EXCESS CREDIT ALLOWED PURSUANT TO THIS
24 PARAGRAPH (c) SHALL BE AN INVESTMENT TAX CREDIT CARRYOVER TO
25 EACH OF THE FOURTEEN INCOME TAX YEARS FOLLOWING THE UNUSED
26 CREDIT YEAR.

27 (IV) THE LIMITATION CONTAINED IN THIS PARAGRAPH (c) ON THE

1 AMOUNT A TAXPAYER MAY CLAIM FOR THE INCOME TAX YEAR IN WHICH
2 THE TOTAL QUALIFIED INVESTMENT IS MADE DOES NOT LIMIT THE TOTAL
3 AMOUNT OF THE CREDIT ALLOWED UNDER SUBSECTION (1) OF THIS
4 SECTION, NOR DOES IT LIMIT THE ABILITY OF A TAXPAYER TO CARRYOVER
5 A CREDIT TO SUBSEQUENT TAX YEARS AS ALLOWED IN SUBPARAGRAPH
6 (III) OF THIS PARAGRAPH (c) OR PREVIOUSLY ALLOWED IN SUBSECTION
7 (2.5) OF THIS SECTION.

8 (V) IN COMPUTING THE AMOUNT THAT MAY BE CLAIMED BY A
9 TAXPAYER PURSUANT TO THIS PARAGRAPH (c), A TAXPAYER'S ACTUAL TAX
10 LIABILITY FOR THE INCOME TAX YEAR SHALL BE DERIVED FROM THE
11 CALCULATED TAX BEFORE ANY REDUCTION OF CREDITS.

12 (2.5) (a) Notwithstanding the provisions of section 39-22-507.5
13 (7) (b), and except as otherwise provided in paragraph (b) of this
14 subsection (2.5), any excess credit ~~claimed~~ ALLOWED pursuant to this
15 section shall be an investment tax credit carryover to each of the twelve
16 income tax years following the unused credit year.

17 (2.7) THE COLORADO ECONOMIC DEVELOPMENT COMMISSION
18 SHALL ANNUALLY POST ON ITS WEB SITE OR ON THE COLORADO OFFICE OF
19 ECONOMIC DEVELOPMENT'S WEB SITE THE FOLLOWING INFORMATION
20 REGARDING ANY ENTERPRISE ZONE INVESTMENT TAX CREDIT CERTIFIED
21 UNDER THIS SECTION:

- 22 (a) THE ENTERPRISE ZONE FOR THE CERTIFIED CREDIT;
- 23 (b) THE NAME OF THE TAXPAYER OR BUSINESS;
- 24 (c) THE TYPE OF BUSINESS;
- 25 (d) THE TAX YEAR FOR WHICH THE CREDIT IS CERTIFIED;
- 26 (e) THE TOTAL QUALIFIED INVESTMENT REPORTED;
- 27 (f) THE AMOUNT OF THE QUALIFIED INVESTMENT THAT QUALIFIES

1 FOR THE CREDIT;

2 (g) THE CALCULATED CREDIT; AND

3 (h) THE COUNTY WHERE THE QUALIFIED INVESTMENT IS MADE.

4 (4) (a) (I) In addition to any other credit allowed under this
5 section, for income tax years commencing on or after January 1, 1997,
6 BUT PRIOR TO JANUARY 1, 2014, there shall be allowed to any person as
7 a credit against the tax imposed by article 22 of this title an amount equal
8 to ten percent of the total investment made during the taxable year in a
9 qualified job training program.

10 (II) IN ADDITION TO ANY OTHER CREDIT ALLOWED UNDER THIS
11 SECTION, FOR INCOME TAX YEARS COMMENCING ON OR AFTER JANUARY
12 1, 2014, THERE SHALL BE ALLOWED TO ANY PERSON AS A CREDIT AGAINST
13 THE TAX IMPOSED BY ARTICLE 22 OF THIS TITLE AN AMOUNT EQUAL TO
14 TWELVE PERCENT OF THE TOTAL INVESTMENT MADE DURING THE TAXABLE
15 YEAR IN A QUALIFIED JOB TRAINING PROGRAM.

16 **SECTION 5.** In Colorado Revised Statutes, 39-30-105, **amend**
17 (1) (a) (I) and (1) (b) as follows:

18 **39-30-105. Credit for new business facility employees -**
19 **definitions.** (1) (a) (I) (A) For any income tax year commencing on or
20 after January 1, 1993, BUT PRIOR TO JANUARY 1, 2014, any taxpayer who
21 establishes a new business facility in an enterprise zone shall be allowed
22 a credit against the income tax imposed by article 22 of this title in an
23 amount equal to five hundred dollars per income tax year for each new
24 business facility employee, pursuant to subsection (6) of this section, who
25 is working within the zone, prorated according to the number of months
26 the employee was employed by the taxpayer during the income tax year.
27 An employee whose primary duties consist of operating a commercial

1 motor vehicle with a commercial driver's license shall be deemed to be
2 working one hundred percent within the zone if the employee spends no
3 more than five percent of his or her total time at any facility of the
4 employer other than the facility within the zone.

5 (B) FOR ANY INCOME TAX YEAR COMMENCING ON OR AFTER
6 JANUARY 1, 2014, ANY TAXPAYER WHO ESTABLISHES A NEW BUSINESS
7 FACILITY IN AN ENTERPRISE ZONE SHALL BE ALLOWED A CREDIT AGAINST
8 THE INCOME TAX IMPOSED BY ARTICLE 22 OF THIS TITLE IN AN AMOUNT
9 EQUAL TO ONE THOUSAND ONE HUNDRED DOLLARS PER INCOME TAX YEAR
10 FOR EACH NEW BUSINESS FACILITY EMPLOYEE, PURSUANT TO SUBSECTION
11 (6) OF THIS SECTION, WHO IS WORKING WITHIN THE ZONE, PRORATED
12 ACCORDING TO THE NUMBER OF MONTHS THE EMPLOYEE WAS EMPLOYED
13 BY THE TAXPAYER DURING THE INCOME TAX YEAR. AN EMPLOYEE WHOSE
14 PRIMARY DUTIES CONSIST OF OPERATING A COMMERCIAL MOTOR VEHICLE
15 WITH A COMMERCIAL DRIVER'S LICENSE SHALL BE DEEMED TO BE WORKING
16 ONE HUNDRED PERCENT WITHIN THE ZONE IF THE EMPLOYEE SPENDS NO
17 MORE THAN FIVE PERCENT OF HIS OR HER TOTAL TIME AT ANY FACILITY OF
18 THE EMPLOYER OTHER THAN THE FACILITY WITHIN THE ZONE.

19 (b) (I) In addition to the credit available under
20 SUB-SUBPARAGRAPH (A) OF SUBPARAGRAPH (I) OF paragraph (a) of this
21 subsection (1) AND SUBPARAGRAPH (III) OF PARAGRAPH (a) OF THIS
22 SUBSECTION (1), a taxpayer ~~qualified under said paragraph (a)~~ FOR SUCH
23 CREDITS shall be allowed for the first two full income tax years while
24 located in an enterprise zone a credit in an amount equal to two hundred
25 dollars for each new business facility employee who is insured under a
26 health insurance plan or program provided through his or her employer.
27 To be eligible for such credit, the employer must contribute fifty percent

1 or more of the total cost of a health insurance plan or program, and such
2 plan or program must be in accordance with the provisions of article 8 of
3 title 10 or part 1, 2, 3, or 4 of article 16 of title 10, C.R.S., or be a
4 self-insurance program and include partial or complete coverage for
5 hospital and physician services.

6 (II) IN ADDITION TO THE CREDIT AVAILABLE UNDER
7 SUB-SUBPARAGRAPH (B) OF SUBPARAGRAPH (I) OF PARAGRAPH (a) OF THIS
8 SUBSECTION (1) AND SUBPARAGRAPH (III) OF PARAGRAPH (a) OF THIS
9 SUBSECTION (1), A TAXPAYER QUALIFIED FOR SUCH CREDITS SHALL BE
10 ALLOWED FOR THE FIRST TWO FULL INCOME TAX YEARS WHILE LOCATED
11 IN AN ENTERPRISE ZONE A CREDIT IN AN AMOUNT EQUAL TO ONE
12 THOUSAND DOLLARS FOR EACH NEW BUSINESS FACILITY EMPLOYEE WHO
13 IS INSURED UNDER A HEALTH INSURANCE PLAN OR PROGRAM PROVIDED
14 THROUGH HIS OR HER EMPLOYER. TO BE ELIGIBLE FOR SUCH CREDIT, THE
15 EMPLOYER MUST CONTRIBUTE FIFTY PERCENT OR MORE OF THE TOTAL
16 COST OF A HEALTH INSURANCE PLAN OR PROGRAM, AND SUCH PLAN OR
17 PROGRAM MUST BE IN ACCORDANCE WITH THE PROVISIONS OF ARTICLE 8
18 OF TITLE 10 OR PART 1, 2, 3, OR 4 OF ARTICLE 16 OF TITLE 10, C.R.S., OR
19 BE A SELF-INSURANCE PROGRAM AND INCLUDE PARTIAL OR COMPLETE
20 COVERAGE FOR HOSPITAL AND PHYSICIAN SERVICES.

21 **SECTION 6.** In Colorado Revised Statutes, 2-3-1203, **repeal** (3)
22 (aa) (VI) as follows:

23 **2-3-1203. Sunset review of advisory committees.** (3) The
24 following dates are the dates for which the statutory authorization for the
25 designated advisory committees is scheduled for repeal:

26 (aa) July 1, 2014:

27 (VI) ~~The enterprise zone review task force, created in section~~

1 ~~39-30-103, C.R.S.;~~

2 **SECTION 7. Appropriation.** In addition to any other
3 appropriation, there is hereby appropriated, out of any moneys in the
4 general fund not otherwise appropriated, to the department of revenue, for
5 the fiscal year beginning July 1, 2013, the sum of \$1,600, or so much
6 thereof as may be necessary, for allocation to the taxation business group
7 for programming services related to the implementation of this act.

8 **SECTION 8. Safety clause.** The general assembly hereby finds,
9 determines, and declares that this act is necessary for the immediate
10 preservation of the public peace, health, and safety.