## First Regular Session Sixty-ninth General Assembly STATE OF COLORADO

### REREVISED

This Version Includes All Amendments Adopted in the Second House SENATE BILL 13-150

LLS NO. 13-0166.01 Jery Payne x2157

#### SENATE SPONSORSHIP

Harvey, Schwartz

HOUSE SPONSORSHIP

May,

#### Senate Committees

Agriculture, Natural Resources, & Energy Appropriations

House Committees

Agriculture, Livestock, & Natural Resources Appropriations

## A BILL FOR AN ACT

101	CONCERNING THE CONTINUATION OF THE WATER AND WASTEWATER
102	FACILITY OPERATORS CERTIFICATION BOARD, AND, IN
103	CONNECTION THEREWITH, IMPLEMENTING THE
104	RECOMMENDATIONS OF THE 2012 SUNSET REPORT BY THE
105	DEPARTMENT OF REGULATORY AGENCIES.

#### **Bill Summary**

(Note: This summary applies to this bill as introduced and does not reflect any amendments that may be subsequently adopted. If this bill passes third reading in the house of introduction, a bill summary that applies to the reengrossed version of this bill will be available at http://www.leg.state.co.us/billsummaries.)

Sunset Process - Senate Agriculture, Natural Resources, and

# HOUSE 3rd Reading Unamended April 22, 2013

HOUSE 2nd Reading Unamended April 19, 2013



Amended 2nd Reading March 5, 2013

SENATE

**Energy Committee.** The bill continues the water and wastewater facility operators certification board (board) until 2020 and implements recommendations in the sunset report:

- ! Currently, one member of the board represents the Colorado rural water association. This member is replaced with a representative of water facilities serving less than 3,300 people.
- ! Currently, the board may exempt industrial wastewater facilities from having a certified operator if the exemption does not endanger public health or the environment. This authority is expanded to include nonindustrial facilities and water facilities.
- ! Certain statutes are reorganized.

1 Be it enacted by the General Assembly of the State of Colorado:

SECTION 1. In Colorado Revised Statutes, 24-34-104, amend
(44) introductory portion and (51.5) introductory portion; repeal (44) (j);
and add (51.5) (d) as follows:

5 24-34-104. General assembly review of regulatory agencies 6 and functions for termination, continuation, or reestablishment. 7 (44) The following agencies, functions, or both, shall terminate on July 8 1.2013: 9 (j) The water and wastewater facility operators certification board, 10 created by section 25-9-103, C.R.S.; 11 (51.5) The following agencies, functions, or both, shall terminate 12 on September 1, 2020: 13 (d) THE WATER AND WASTEWATER FACILITY OPERATORS 14 CERTIFICATION BOARD, CREATED BY SECTION 25-9-103, C.R.S.; 15 **SECTION 2.** In Colorado Revised Statutes, 25-9-103, amend (4) 16 as follows:

17 25-9-103. Water and wastewater facility operators
 18 certification board - composition - repeal of article. (4) This article is

repealed, effective July 1, 2013 SEPTEMBER 1, 2020. Prior to such THE
 repeal, the water and wastewater facility operators certification board
 shall be reviewed as provided for in section 24-34-104, C.R.S.

4 SECTION 3. In Colorado Revised Statutes, 25-9-103, amend (1)
5 introductory portion and (1) (f) as follows:

6 **25-9-103.** Water and wastewater facility operators 7 certification board - composition - repeal of article. (1) There is 8 hereby created the water and wastewater facility operators certification 9 board, which shall constitute CONSTITUTES a section of the division of 10 administration of the department and shall consist CONSISTS of the 11 following ten members:

12 (f) A representative from the Colorado rural water association OF
 13 WATER OR WASTEWATER FACILITIES SERVING RURAL AREAS; and

SECTION 4. In Colorado Revised Statutes, amend 25-9-104 as
follows:

25-9-104. Duties of board - rules. (1) (a) The board shall elect
a chair and secretary each year and shall establish rules in accordance
with article 4 of title 24, C.R.S., setting forth the requirements governing
certification for water and wastewater facility operators, including:

- 20 (I) Application for certification;
- 21 (II) Admission to the examinations;

22 (III) Setting and coordination of examination schedules;

- 23 (IV) Recording and issuing of certificates for the class of operator
- 24 for which the applicant is found to be qualified;
- 25 (V) Renewal of certificates;
- 26 (VI) Issuance of certificates based on reciprocity;
- 27 (VII) Minimum standards of operator performance; and

1 (VIII) Standards for the accreditation of training programs. The 2 board may select and appoint one or more independent nonprofit 3 corporations to carry out the administration of the program and 4 examinations, including, but not limited to, maintaining records of 5 certified operators; notifying operators of expiration of certification; 6 providing information on accredited training requirements; preparing and 7 furnishing the examination material; collecting fees as set forth in section 8 25-9-108; setting the times, dates, and places for holding examinations, 9 one of which shall be given at least annually, in accordance with rules of 10 the board; grading examination papers; evaluating work experience of 11 applicants; evaluating continuing training achievements for renewal of 12 certification; and evaluating requests for reciprocity. The board shall 13 ensure that an office is maintained for contact with operators and 14 employers. The board shall also ensure, through the use of subject matter 15 experts, that all certification examinations test for information that is 16 relevant to the knowledge that is necessary to operate the level of facility 17 for which certification is sought. The board may adopt such rules in 18 accordance with article 4 of title 24, C.R.S., as are necessary to ensure the 19 proper administration of the program and shall enter into contracts with 20 any nonprofit corporation selected or appointed by the board to ensure 21 that each nonprofit corporation receives applications and fees, conducts 22 such examinations as may be directed by the board, records the results 23 thereof, notifies applicants of results, recommends issuance of 24 certificates, provides feedback to examinees upon request following each 25 examination, and prepares and distributes an annual report. With the 26 permission of the board, a nonprofit corporation contracted with by the 27 board may enter into subsidiary agreements with other nonprofit

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1 corporations, educational institutions, and for-profit corporations to carry 2 out the duties assigned by the board; except that any such subsidiary 3 agreements shall be subject to prior approval by the board. The board 4 shall be responsible for and shall retain the final authority for all actions 5 and decisions carried out on behalf of the board by any such nonprofit 6 corporation, educational institution, or for-profit corporation. Such 7 authority shall include, but shall not be limited to, the authority to modify, 8 suspend, or reverse any action or decision of any nonprofit corporation, 9 educational institution, or for-profit corporation.

(b) In order to qualify for consideration to administer the duties
 set forth in this section, a nonprofit corporation must have expertise in
 training and testing procedures, as well as demonstrated knowledge of
 water and wastewater treatment, collection, and distribution systems.

(2) (a) The board may promote and assist in regular training
schools and programs designed to aid applicants and other interested
persons to acquire the necessary knowledge to meet the certification
requirements of this article.

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equirements of this article. (b) THE BOARD SHALL ENSURE THAT AN OFFICE IS MAINTAINED FOR

19 CONTACT WITH OPERATORS AND EMPLOYERS.

(c) THE BOARD SHALL ENSURE, THROUGH THE USE OF SUBJECT
MATTER EXPERTS, THAT ALL CERTIFICATION EXAMINATIONS TEST FOR
INFORMATION THAT IS RELEVANT TO THE KNOWLEDGE THAT IS NECESSARY
TO OPERATE THE LEVEL OF FACILITY FOR WHICH CERTIFICATION IS
SOUGHT.

- 25 (3) (a) The board shall establish classes of:
- 26 (I) Certified Water treatment facility operators;
- 27 (II) classes of Domestic wastewater treatment facility operators;

1 (III) classes of Industrial wastewater treatment facility operators;

(IV) classes of Water distribution system operators;

(V) classes of Wastewater collection system operators;

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(VI) classes of Operators for small systems; and

5 (VII) classes of Other persons who require and qualify for
6 multiple certifications.

7 (b) In establishing each classification, the board shall differentiate 8 the various levels of complexity to be encountered in water and 9 wastewater facility operation and the appropriate qualifications for 10 certification for each class. The board shall set minimum education, 11 experience, examination, and ongoing training requirements for each 12 class.

13 (4) EXCEPT AS PROVIDED IN SECTION 25-9-104.4, the board shall 14 maintain for ESTABLISH FOR each water and wastewater facility a 15 minimum class of certified operators required for its supervision. except 16 that the board may exempt certain industrial wastewater treatment 17 facilities or classes of facilities from the requirement to operate under the 18 supervision of a certified operator, based upon a determination that such 19 an exemption is not inconsistent with the goal of assuring adequate 20 operation of water and wastewater facilities to protect public health and 21 the environment. In determining whether to provide such an exemption, 22 the board may consider criteria including, but not limited to:

23 (a) Discharges of limited duration;

24 (b) The sensitivity of the receiving waters;

25 (c) The level of toxic pollutants in the discharge; and

26 (d) Situations where chemical, mechanical, or biological treatment

27 techniques are not required to meet permit limits, including, but not

limited to, sedimentation ponds at mining operations for construction
 materials, as that term is defined in section 34-32.5-103 (3), C.R.S.

3 (5) (a) The board shall establish a procedure whereby any decision
4 of the board, the division, or any organization performing duties on behalf
5 of the division NONPROFIT CORPORATION CONTRACTING WITH THE BOARD
6 can be subject to appeal APPEALED to the board.

7 (b) THE BOARD MAY ADOPT RULES AS NECESSARY TO ENSURE THE
8 PROPER ADMINISTRATION OF THE PROGRAM.

9 (c) THE BOARD MAY PROMULGATE RULES TO ALLOW THE DIVISION 10 TO IMMEDIATELY SUSPEND OR REVOKE A CERTIFICATION IF IMMEDIATE 11 ACTION IS NECESSARY TO PROTECT THE PUBLIC HEALTH OR ENVIRONMENT. 12 (6) The board shall MAY exercise such other powers and duties as 13 are deemed necessary within the scope of this article. The board in 14 accordance with the "State Administrative Procedure Act", article 4 of 15 title 24, C.R.S., shall PROMULGATE RULES TO establish criteria for the 16 discipline or reprimand of any water or wastewater facility operator and 17 for the suspension or revocation of the certification of any such AN 18 operator. Such THE criteria shall MUST include: but shall not be limited 19 to:

20 (a) Willfully or negligently violating, causing, or allowing the
21 violation of rules promulgated <del>pursuant to</del> UNDER this article or failing to
22 comply with the provisions of this article;

(b) Submitting false or misleading information on any document
provided to the department, the board, or any organization acting on
behalf of the board;

26 (c) Using fraud or deception in the course of employment as an
27 operator;

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1 (d) Failing to conform with minimum standards in the 2 performance of an operator's duties; and

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(e) Engaging in dishonest conduct during an examination.

4 (6.5) The division shall have the primary responsibility for the 5 investigation of instances of possible misconduct by water and 6 wastewater facility operators and shall report the results of any 7 investigation to the board and make recommendations regarding 8 appropriate disciplinary action to the board. The board may promulgate 9 rules in accordance with article 4 of title 24, C.R.S., to allow the division 10 to immediately suspend or revoke certifications where such immediate 11 action is necessary to protect the public health or environment.

12 (7) Members of the board shall serve without compensation but
 13 shall be reimbursed ARE ENTITLED TO REIMBURSEMENT for their necessary
 14 expenses.

(8) The board shall MAY exercise its powers and perform its duties
and functions as if it were transferred to the department by a type 1
transfer under the "Administrative Organization Act of 1968", article 1
of title 24, C.R.S.

SECTION 5. In Colorado Revised Statutes, add 25-9-104.2,
25-9-104.3, and 25-9-104.4 as follows:

21 25-9-104.2. Contracting - rules. (1) THE BOARD MAY SELECT
22 AND APPOINT ONE OR MORE INDEPENDENT NONPROFIT CORPORATIONS TO
23 CARRY OUT THE ADMINISTRATION OF THE PROGRAM AND EXAMINATIONS.
24 THE BOARD MAY PROMULGATE A RULE ESTABLISHING THE SCOPE AND
25 STANDARDS OF THE INDEPENDENT NONPROFIT CORPORATION'S DUTIES.
26 THE CONTRACT MUST SPECIFICALLY ADDRESS EACH DUTY OR FUNCTION
27 REQUIRED BY LAW.

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(2) TO QUALIFY FOR CONSIDERATION TO ADMINISTER THE DUTIES
 OF THIS SECTION, A NONPROFIT CORPORATION MUST HAVE EXPERTISE IN
 TRAINING AND TESTING PROCEDURES AS WELL AS DEMONSTRATED
 KNOWLEDGE OF WATER AND WASTEWATER TREATMENT, COLLECTION, AND
 DISTRIBUTION SYSTEMS.

6 (3) WITH THE PRIOR APPROVAL OF THE BOARD FOR EACH
7 AGREEMENT, A NONPROFIT CORPORATION CONTRACTED BY THE BOARD
8 MAY ENTER INTO SUBSIDIARY AGREEMENTS WITH OTHER NONPROFIT
9 CORPORATIONS, EDUCATIONAL INSTITUTIONS, AND FOR-PROFIT
10 CORPORATIONS TO CARRY OUT THE DUTIES ASSIGNED BY THE BOARD.

(4) THE BOARD IS RESPONSIBLE FOR AND RETAINS THE FINAL
AUTHORITY FOR ALL ACTIONS AND DECISIONS CARRIED OUT ON BEHALF OF
THE BOARD BY A NONPROFIT CORPORATION, EDUCATIONAL INSTITUTION,
OR FOR-PROFIT CORPORATION. THE BOARD MAY MODIFY, SUSPEND, OR
REVERSE ANY ACTION OR DECISION OF ANY NONPROFIT CORPORATION,
EDUCATIONAL INSTITUTION, OR FOR-PROFIT CORPORATION.

17 25-9-104.3. Duties of the division - investigations. The Division
18 SHALL INVESTIGATE INSTANCES OF POSSIBLE MISCONDUCT BY WATER AND
19 WASTEWATER FACILITY OPERATORS, REPORT THE RESULTS OF ANY
20 INVESTIGATION TO THE BOARD, AND MAKE RECOMMENDATIONS
21 REGARDING APPROPRIATE DISCIPLINARY ACTION TO THE BOARD.

22 25-9-104.4. Exemptions. (1) THE BOARD MAY EXEMPT
23 WASTEWATER FACILITIES OR CLASSES OF FACILITIES FROM THE
24 REQUIREMENT TO OPERATE UNDER THE SUPERVISION OF A CERTIFIED
25 OPERATOR IF THE EXEMPTION DOES NOT ENDANGER THE PUBLIC HEALTH
26 OR THE ENVIRONMENT. IN DETERMINING WHETHER TO PROVIDE SUCH AN
27 EXEMPTION, THE BOARD MAY CONSIDER THE FOLLOWING CRITERIA:

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(a) DISCHARGES OF LIMITED DURATION;

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2 (b) THE SENSITIVITY OF THE RECEIVING WATERS;

3 (c) THE LEVEL OF TOXIC POLLUTANTS IN THE DISCHARGE; AND
4 (d) SITUATIONS WHERE CHEMICAL, MECHANICAL, OR BIOLOGICAL
5 TREATMENT TECHNIQUES ARE NOT REQUIRED TO MEET PERMIT LIMITS,
6 INCLUDING SEDIMENTATION PONDS AT MINING OPERATIONS FOR
7 CONSTRUCTION MATERIALS, AS DEFINED BY SECTION 34-32.5-103 (3),
8 C.R.S.

9 (2) THE BOARD MAY EXEMPT WATER FACILITIES OR CLASSES OF 10 FACILITIES FROM THE REQUIREMENT TO OPERATE UNDER THE SUPERVISION 11 OF A CERTIFIED OPERATOR IF THE EXEMPTION DOES NOT ENDANGER PUBLIC 12 HEALTH OR THE ENVIRONMENT. IN DETERMINING WHETHER TO PROVIDE 13 SUCH AN EXEMPTION, THE BOARD MAY CONSIDER:

14 (a) THE CLASSIFICATION OF THE FACILITY AS PUBLIC OR NONPUBLIC
15 UNDER THE COLORADO PRIMARY DRINKING WATER REGULATION;

16 (b) THE APPLICABILITY OF THE COLORADO PRIMARY DRINKING 17 WATER REGULATION TO THE FACILITY OR CLASS OF FACILITIES; AND

18 (c) A DISTRIBUTION SYSTEM HAVING A MINIMAL NUMBER OF19 CONNECTIONS.

SECTION 6. Effective date. This act takes effect July 1, 2013.
 SECTION 7. Safety clause. The general assembly hereby finds,
 determines, and declares that this act is necessary for the immediate
 preservation of the public peace, health, and safety.