# First Regular Session Sixty-ninth General Assembly STATE OF COLORADO

## **PREAMENDED**

This Unofficial Version Includes Committee Amendments Not Yet Adopted on Second Reading

LLS NO. 13-0120.01 Kate Meyer x4348

**HOUSE BILL 13-1031** 

#### **HOUSE SPONSORSHIP**

Gerou, Levy

#### SENATE SPONSORSHIP

Nicholson and Roberts,

#### **House Committees**

**Senate Committees** 

Judiciary Appropriations

	A BILL FOR AN ACT
101	CONCERNING STATEWIDE ALL-HAZARDS RESOURCE MOBILIZATION,
102	AND, IN CONNECTION THEREWITH, CLARIFYING THE POWERS
103	AND DUTIES OF THE DEPARTMENT OF PUBLIC SAFETY WITH
104	RESPECT TO THE STATEWIDE ALL-HAZARDS RESOURCE
105	MOBILIZATION PLAN, SPECIFYING HOW MOBILIZED ENTITIES
106	RECEIVE REIMBURSEMENT FOR EXPENSES INCURRED BY
107	RENDERING ASSISTANCE, AND MAKING AN APPROPRIATION.

### **Bill Summary**

(Note: This summary applies to this bill as introduced and does not reflect any amendments that may be subsequently adopted. If this bill passes third reading in the house of introduction, a bill summary that applies to the reengrossed version of this bill will be available at http://www.leg.state.co.us/billsummaries.)

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Lower North Fork Wildfire Commission. Currently, the office of emergency management (office) in the division of homeland security and emergency management (division) in the department of public safety (department) is charged with developing a statewide all-hazards resource mobilization plan (plan) to facilitate the interjurisdictional provision of disaster emergency assistance during disasters. The bill clarifies the duties of the office, the director of the office, and executive director of the department with respect to such plan and establishes the means by which mobilized governmental entities may seek reimbursement for costs incurred by rendering interjurisdictional disaster assistance.

Be it enacted by the General Assembly of the State of Colorado:

2 **SECTION 1.** In Colorado Revised Statutes, **amend** 3 24-33.5-705.4 as follows:

24-33.5-705.4. All-hazards resource mobilization system creation - plan - duties - reimbursement for expenses incurred by mobilized entities - eligibility - resource mobilization fund - creation **definitions - legislative declaration.** (1) (a) The office of emergency management shall prepare a statewide resource mobilization system to provide for the allocation and deployment of resources in the event of a disaster or local incident that requires more resources than those available under any existing interjurisdictional or mutual aid agreement THE GENERAL ASSEMBLY HEREBY FINDS, DETERMINES, AND DECLARES THAT THE STATEWIDE ALL-HAZARDS RESOURCE MOBILIZATION SYSTEM, WHICH PROVIDES FOR EFFICIENT MOBILIZING, TRACKING, ALLOCATING, AND DEMOBILIZING EMERGENCY RESOURCES AND ENSURES THAT A REQUESTING UNIT OF GOVERNMENT RECEIVES PROPER EQUIPMENT AND QUALIFIED PERSONNEL, IS NECESSARY TO PROVIDE RESOURCES TO ANY EMERGENCY INCIDENT BEYOND LOCAL CAPABILITIES AND THUS NECESSARY TO PROTECT LIFE, PROPERTY, THE ENVIRONMENT, AND CULTURAL AND ECONOMIC

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1	RESOURCES. THE GENERAL ASSEMBLY FURTHER FINDS AND DECLARES
2	THAT THE NEED TO ENSURE THAT THE STATE IS ADEQUATELY PREPARED
3	AND ABLE TO ADDRESS LARGE-SCALE EMERGENCIES AND DISASTERS
4	REQUIRES A MECHANISM TO REIMBURSE STATE AGENCIES, TRIBAL
5	GOVERNMENTS, AND LOCAL JURISDICTIONS THAT RESPOND TO REQUESTS
6	FOR HELP FROM OTHER JURISDICTIONS IN TIMES OF NEED. IT IS THEREFORE
7	NECESSARY TO:
8	(I) FORMULATE THE POLICY AND ORGANIZATIONAL STRUCTURE
9	FOR LARGE-SCALE MOBILIZATION OF EMERGENCY RESOURCES IN THE
10	STATE THROUGH CREATION OF A STATEWIDE ALL-HAZARDS RESOURCE
11	MOBILIZATION SYSTEM;
12	(II) ESTABLISH THE MEANS BY WHICH STATE AGENCIES AND
13	TRIBAL AND LOCAL JURISDICTIONS MAY BE REIMBURSED FOR EXPENSES
14	THEY INCUR WHEN MOBILIZED BY THE EXECUTIVE DIRECTOR PURSUANT TO
15	THE MOBILIZATION PLAN; AND
16	(III) PROVIDE A PROCEDURE TO REIMBURSE A HOST JURISDICTION
17	WHEN IT HAS EXHAUSTED OR WILL EXHAUST ALL OF ITS OWN RESOURCES
18	AND THE RESOURCES OF ITS LOCAL MUTUAL AID NETWORK AVAILABLE
19	UNDER A MUTUAL AID OR INTERJURISDICTIONAL AGREEMENT.
20	(b) In accordance with section 24-33.5-713, it is the intent
21	OF THE LEGISLATURE TO ENCOURAGE POLITICAL SUBDIVISIONS TO ENTER
22	INTO MUTUAL AID AND OTHER INTERJURISDICTIONAL AGREEMENTS. SUCH
23	AGREEMENTS PRODUCE ENHANCED EMERGENCY RESPONSE AND ARE THUS
24	ESSENTIAL TO PROTECTING THE PUBLIC PEACE, SAFETY, HEALTH, AND
25	WELFARE, INCLUDING THE LIVES AND PROPERTY, OF THE PEOPLE OF THE
26	STATE OF COLORADO.
27	(2) The resource mobilization system created pursuant to

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subsection (1) of this section shall be developed in coordination with
appropriate federal, tribal, state, local government, and private sector
agencies and organizations. The system shall include mobilization
procedures and may include provisions for reimbursement of costs. As
USED IN THIS SECTION, UNLESS THE CONTEXT OTHERWISE REQUIRES:
(a) "DIRECTOR" MEANS THE DIRECTOR OF THE OFFICE OF
EMERGENCY MANAGEMENT CREATED IN SECTION 24-33.5-705.
(b) "EMERGENCY MANAGER" MEANS THE DIRECTOR OR
COORDINATOROFTHELOCALORINTERJURISDICTIONALDISASTERAGENCY,
AS DESCRIBED IN SECTION $24-33.5-707(4)$ , OR OTHER PERSON, IDENTIFIED
PURSUANT TO SECTION 24-33.5-707 (6), RESPONSIBLE FOR LOCAL OR
INTERJURISDICTIONAL DISASTER PREPAREDNESS AND RESPONSE.
(c) "EXECUTIVE DIRECTOR" MEANS THE EXECUTIVE DIRECTOR OF
THE DEPARTMENT OR THE EXECUTIVE DIRECTOR'S DESIGNEE.
(d) "HOST JURISDICTION" MEANS THE JURISDICTION HAVING
AUTHORITY OVER THE DISASTER OR EMERGENCY.
(e) "INCIDENT COMMAND SYSTEM" HAS THE MEANING SET FORTH
IN SECTION 29-22.5-102 (3), C.R.S.
(f) "JURISDICTION" MEANS STATE AND TRIBAL AUTHORITIES AND
COUNTY, CITY, CITY AND COUNTY, TOWN, SPECIAL DISTRICT, OR OTHER
POLITICAL SUBDIVISIONS OF THE STATE.
(g) "Mobilization" means the process of providing, upon
REQUEST AND SUBJECT TO AVAILABILITY, EMERGENCY RESOURCES
BEYOND THOSE AVAILABLE THROUGH EXISTING INTERJURISDICTIONAL OR
MUTUAL AID AGREEMENTS IN RESPONSE TO A REQUEST FROM A
JURISDICTION IN WHICH AN EMERGENCY OR DISASTER SITUATION OR LOCAL

EMERGENCY INCIDENT THAT HAS EXCEEDED OR WILL EXCEED THE

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1	CAPABILITIES OF AVAILABLE LOCAL RESOURCES. THE TERM INCLUDES THE
2	NONHOST JURISDICTION'S AUTHORIZATION AND APPROVAL FOR
3	REDISTRIBUTION OF RESOURCES EITHER TO DIRECT EMERGENCY INCIDENT
4	ASSIGNMENTS OR TO ASSIGNMENT IN COMMUNITIES WHERE RESOURCES
5	ARE NEEDED TO PROVIDE COVERAGE WHEN THOSE COMMUNITIES'
6	RESOURCES HAVE BEEN MOBILIZED TO ASSIST OTHER JURISDICTIONS.
7	(h) "MOBILIZATION PLAN" MEANS THE STATEWIDE ALL-HAZARDS
8	RESOURCE MOBILIZATION PLAN DEVELOPED AND UTILIZED PURSUANT TO
9	THIS SECTION.
10	(i) "MOBILIZATION SYSTEM" MEANS THE STATEWIDE ALL-HAZARDS
11	RESOURCE MOBILIZATION SYSTEM CREATED UNDER THIS SECTION, WHICH
12	SYSTEM INCLUDES THE MOBILIZATION PLAN AND THE TECHNOLOGY AND
13	PERSONNEL NECESSARY TO MOBILIZE RESOURCES ACCORDING TO THE
14	PLAN.
15	(j) "MUTUAL AID" MEANS EMERGENCY INTERAGENCY ASSISTANCE
16	RENDERED PURSUANT TO AN AGREEMENT BETWEEN THE JURISDICTIONS
17	RENDERING AND RECEIVING ASSISTANCE.
18	(k) "Nonhost jurisdiction" means a jurisdiction providing
19	DISASTER OR EMERGENCY RESPONSE RESOURCES TO A HOST JURISDICTION.
20	(1) "Unified command" has the meaning set forth in section
21	29-22.5-102 (8), C.R.S.
22	(3) <b>Powers and duties.</b> (a) The director shall develop and
23	MAINTAIN A STATEWIDE ALL-HAZARDS RESOURCE MOBILIZATION PLAN
24	THAT SETS FORTH PROCEDURES FOR MOBILIZATION, ALLOCATION,
25	DEPLOYMENT, COORDINATION, TRACKING, COST ACCOUNTING, AND
26	DEMOBILIZATION OF RESOURCES DURING DISASTERS AND OTHER
27	LARGE-SCALE EMERGENCIES AND LOCAL INCIDENTS THAT REQUIRE MORE

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1	RESOURCES THAN THOSE AVAILABLE UNDER ANY EXISTING
2	INTERJURISDICTIONAL OR MUTUAL AID AGREEMENT. IN DEVELOPING THE
3	MOBILIZATION PLAN, THE DIRECTOR SHALL CONSULT WITH AND SOLICIT
4	RECOMMENDATIONS FROM THE HOMELAND SECURITY AND ALL-HAZARDS
5	SENIOR ADVISORY COMMITTEE CREATED IN SECTION 24-33.5-1614 AND
6	OTHER APPROPRIATE REPRESENTATIVES OF STATE, TRIBAL, AND LOCAL
7	GOVERNMENTAL AND PRIVATE SECTOR EMERGENCY MANAGEMENT
8	ORGANIZATIONS. THE DIRECTOR SHALL ENSURE THAT THE MOBILIZATION
9	PLAN IS CONSISTENT WITH, AND INCORPORATED INTO, THE COLORADO
10	STATE EMERGENCY OPERATIONS PLAN.
11	(b) (I) The executive director is responsible for
12	IMPLEMENTING THE MOBILIZATION PLAN, COORDINATING THE
13	MOBILIZATION OF RESOURCES, AND MAKING A DETERMINATION AS TO
14	POST-MOBILIZATION REIMBURSEMENT TO STATE AND NONHOST
15	JURISDICTIONS, IN ACCORDANCE WITH THIS SECTION, OTHER APPLICABLE
16	LAWS, AND THE MOBILIZATION PLAN, WHEN THE EXECUTIVE DIRECTOR
17	DETERMINES IT IS NECESSARY TO DO SO TO PROTECT LIFE, PROPERTY,
18	THE ENVIRONMENT, AND CULTURAL AND ECONOMIC RESOURCES.
19	(II) THE EXECUTIVE DIRECTOR SHALL SERVE AS STATE RESOURCE
20	MOBILIZATION LIAISON WHEN THE MOBILIZATION PLAN IS IMPLEMENTED.
21	(4) <b>Mobilization.</b> (a) (I) THE EXECUTIVE DIRECTOR MAY
22	ORDER THE IMPLEMENTATION OF THE STATE RESOURCE MOBILIZATION
23	PLAN PURSUANT TO THIS SECTION ONLY IF HE OR SHE RECEIVES A REQUEST
24	TO DO SO FROM THE GOVERNOR, SHERIFF, EMERGENCY MANAGER, OR
25	OTHER AUTHORIZED PERSON IDENTIFIED IN THE STATE RESOURCE
26	MOBILIZATION PLAN.
27	(II) THE EXECUTIVE DIRECTOR SHALL GRANT A MOBILIZATION

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1	REQUEST MADE PURSUANT TO SUBPARAGRAPH (I) OF THIS PARAGRAPH (a)
2	IF THE EXECUTIVE DIRECTOR DETERMINES THAT THE REQUEST IS IN
3	RESPONSE TO A LARGE-SCALE EMERGENCY, DISASTER, OR OTHER LOCAL
4	INCIDENT THAT EXCEEDS OR WILL EXCEED THE CAPABILITIES OF
5	AVAILABLE LOCAL RESOURCES AND THOSE RESOURCES AVAILABLE
6	THROUGH EXISTING MUTUAL AID AGREEMENTS.
7	(III) UPON RECEIVING A REQUEST FOR MOBILIZATION AND FINDING
8	THAT THE REQUEST COMPLIES WITH THE APPROVAL REQUIREMENTS
9	ESTABLISHED IN THE MOBILIZATION PLAN AND THAT EITHER THE LOCAL
10	JURISDICTION HAS EXHAUSTED OR WILL EXHAUST ALL AVAILABLE
11	RESOURCES, OR THAT THE COMPLEXITY OR SEVERITY OF THE INCIDENT
12	REQUIRES RESOURCES NOT OTHERWISE AVAILABLE TO THE LOCAL
13	JURISDICTION, THE EXECUTIVE DIRECTOR SHALL DETERMINE WHETHER TO
14	IMPLEMENT MOBILIZATION IN ACCORDANCE WITH THE MOBILIZATION
15	PLAN. IF SO, THE EXECUTIVE DIRECTOR SHALL MOBILIZE STATE AND
16	NONHOST JURISDICTIONS IN ACCORDANCE WITH THE MOBILIZATION PLAN.
17	(IV) THE EXECUTIVE DIRECTOR MAY CONSIDER RESOURCES THAT
18	HAVE ALREADY BEEN DEPLOYED TO ADDRESS AN INCIDENT TO BE
19	MOBILIZED FOR THE PURPOSE OF REIMBURSEMENT OR COST-SHARING
20	UNDER THE MOBILIZATION PLAN.
21	(b) Upon and for the duration of mobilization:
22	(I) THE EXECUTIVE DIRECTOR SHALL SERVE AS A RESOURCE
23	MOBILIZATION LIAISON TO THE LOCAL UNIFIED COORDINATION GROUP,
24	INCIDENT COMMANDER, OR THE HOST JURISDICTION'S DISASTER AGENCY
25	UNDER UNIFIED COMMAND TO SUPPORT THE MOBILIZATION EFFORT
26	CONSISTENT WITH THE INCIDENT COMMAND SYSTEM AND MOBILIZATION
27	PLAN AND PROCEDURES;

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1	(II) The resources, including those of the host jurisdiction
2	AND THOSE OF NONHOST JURISDICTIONS THAT RESPONDED EARLIER UNDER
3	AN EXISTING INTERJURISDICTIONAL OR MUTUAL AID OR OTHER
4	AGREEMENT, MAY REMAIN MOBILIZED, BASED ON CAPABILITY TO DO SO
5	AND PURSUANT TO AGREEMENT BETWEEN THE EXECUTIVE DIRECTOR, THE
6	INCIDENT COMMANDER, AND THE HOST JURISDICTION OR NONHOST
7	JURISDICTION THAT PROVIDED THE RESOURCES;
8	(III) THE REASSIGNMENT OR REALLOCATION OF RESOURCES DUE
9	TO MULTIPLE CONCURRENT INCIDENTS OR OTHER SITUATIONS OF
10	RESOURCE SCARCITY SHALL BE PRIORITIZED PURSUANT TO THE POLICIES
11	AND PROCEDURES SPECIFIED IN THE MOBILIZATION PLAN.
12	$(IV)\ Any \ \text{Limits on or exemption from Liability to which the}$
13	JURISDICTIONS PROVIDING RESOURCES IN RESPONSE TO A MOBILIZATION
14	EFFECTED UNDER THIS SECTION ARE ENTITLED UNDER LAW APPLY AS
15	THOUGH THE JURISDICTIONS WERE OPERATING UNDER THEIR NORMAL
16	STATUTORY AUTHORITIES WITHIN THEIR JURISDICTIONAL BOUNDARIES.
17	(c) THE EXECUTIVE DIRECTOR, IN CONSULTATION WITH THE
18	LOCAL INCIDENT COMMANDER, SHALL DETERMINE WHEN MOBILIZATION IS
19	NO LONGER REQUIRED AND, AT THAT TIME, SHALL DECLARE THE END TO
20	THE MOBILIZATION.
21	(5) <b>Reimbursement.</b> (a) The director, in consultation with
22	THE OFFICE OF STATE PLANNING AND BUDGETING CREATED IN SECTION
23	24-37-102, SHALL DEVELOP PROCEDURES TO FACILITATE REIMBURSEMENT
24	TO STATE AGENCIES AND JURISDICTIONS FROM APPROPRIATE FEDERAL AND
25	STATE FUNDS WHEN STATE AGENCIES AND JURISDICTIONS ARE MOBILIZED
26	BY THE EXECUTIVE DIRECTOR PURSUANT TO THE MOBILIZATION PLAN. THE
27	DIRECTOR SHALL ENSURE THAT THESE PROCEDURES PROVIDE

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- (b) (I) IN ORDER TO BE ELIGIBLE FOR SUPPORT UNDER THE MOBILIZATION PLAN, A JURISDICTION MUST BE MOBILIZED PURSUANT TO SUBPARAGRAPH (III) OF PARAGRAPH (a) OF SUBSECTION (4) OF THIS SECTION AND MUST BE PARTICIPATING IN AN INTERJURISDICTIONAL OR MUTUAL AID AGREEMENT ENTERED INTO PURSUANT TO THIS PART 7.
  - (II) ALL MOBILIZED NONHOST JURISDICTIONS ARE ELIGIBLE FOR EXPENSE REIMBURSEMENT FROM THE TIME OF THE MOBILIZATION DECLARATION THROUGH DEMOBILIZATION.
  - (6) Resource mobilization fund notice of funding through gifts, grants, and donations - repeal. (a) THERE IS HEREBY CREATED IN THE STATE TREASURY THE RESOURCE MOBILIZATION FUND, WHICH FUND SHALL BE ADMINISTERED BY THE EXECUTIVE DIRECTOR, IN ACCORDANCE WITH PARAGRAPH (b) OF THIS SUBSECTION (6), TO PROVIDE REIMBURSEMENT TO STATE AGENCIES AND JURISDICTIONS MOBILIZED BY THE EXECUTIVE DIRECTOR PURSUANT TO THIS SECTION. THE EXECUTIVE DIRECTOR IS AUTHORIZED TO SEEK AND ACCEPT GIFTS, GRANTS, REIMBURSEMENTS, OR DONATIONS FROM PRIVATE OR PUBLIC SOURCES FOR THE PURPOSES OF THIS SECTION. THE FUND CONSISTS OF ALL MONEYS THAT MAY BE APPROPRIATED THERETO BY THE GENERAL ASSEMBLY, MONEYS THAT MAY BE TRANSFERRED PURSUANT TO SECTION 24-33.5-706 (4.5), AND ALL PRIVATE AND PUBLIC FUNDS RECEIVED THROUGH GIFTS, GRANTS, REIMBURSEMENTS, OR DONATIONS THAT ARE TRANSMITTED TO THE STATE TREASURER AND CREDITED TO THE FUND. ALL INTEREST EARNED FROM THE INVESTMENT OF MONEYS IN THE FUND SHALL BE CREDITED TO THE FUND. THE MONEYS IN THE FUND ARE HEREBY CONTINUOUSLY APPROPRIATED FOR THE PURPOSES INDICATED IN THIS

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1	SECTION. ANY MONEYS NOT EXPENDED AT THE END OF THE FISCAL YEAR
2	SHALL REMAIN IN THE FUND AND SHALL NOT BE TRANSFERRED TO OR
3	REVERT TO THE GENERAL FUND.
4	(b) THE EXECUTIVE DIRECTOR SHALL USE THE MONEYS IN THE
5	RESOURCE MOBILIZATION FUND TO PROVIDE REIMBURSEMENT TO STATE
6	AGENCIES AND JURISDICTIONS FOR INCIDENTS IN ACCORDANCE WITH THE
7	TERMS OF THE MOBILIZATION PLAN.
8	(c)(I)Thegeneralassemblyfindsthattheimplementation
9	OF THIS SECTION RELIES ENTIRELY OR IN PART ON THE RECEIPT OF
10	ADEQUATE FUNDING THROUGH GIFTS, GRANTS, OR DONATIONS. THE
11	EXECUTIVE DIRECTOR SHALL NOTIFY THE LEGISLATIVE COUNCIL STAFF
12	WHEN ADEQUATE FUNDING THROUGH GIFTS, GRANTS, OR DONATIONS FOR
13	THE PURPOSE DESCRIBED IN PARAGRAPH (b) OF THIS SUBSECTION (6) HAS
14	BEEN RECEIVED AND SHALL INCLUDE IN THE NOTICE THE INFORMATION
15	SPECIFIED IN SECTION 24-75-1303 (3).
16	(II) This paragraph (c) is repealed, effective July 1, 2016.
17	(7) (a) Nothing in this section limits the powers of the
18	GOVERNOR DURING A DISASTER UNDER 24-33.5-704.
19	(b) EXCEPT AS EXPRESSLY PROVIDED IN THIS SECTION, NOTHING IN
20	THIS SECTION LIMITS THE ELIGIBILITY OF ANY NONHOST JURISDICTION FOR
21	REIMBURSEMENT OF EXPENSES INCURRED IN PROVIDING RESOURCES FOR
22	MOBILIZATION.
23	(c) Nothing in this section precludes a state or local
24	GOVERNMENTAL ENTITY FROM SEEKING PUBLIC ASSISTANCE FUNDING
25	PURSUANT TO THE FEDERAL "ROBERT T. STAFFORD DISASTER RELIEF AND
26	EMERGENCY ASSISTANCE ACT", AS AMENDED, 42 U.S.C. SEC. 5121 ET
27	SEQ.

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1	<b>SECTION 2.</b> In Colorado Revised Statutes, 24-33.5-706, add
2	(4.5) as follows:
3	24-33.5-706. Disaster emergency fund - established - financing
4	- legislative intent - repeal. (4.5) The governor may, from time to
5	TIME AS THE GOVERNOR DEEMS NECESSARY BASED ON HIS OR HER
6	DETERMINATION THAT A DISASTER EMERGENCY IS IMMINENT, DIRECT THE
7	STATE TREASURER TO TRANSFER, AND THE STATE TREASURER SHALL
8	TRANSFER, MONEYS FROM THE DISASTER EMERGENCY FUND TO THE
9	RESOURCE MOBILIZATION FUND CREATED IN SECTION 24-33.5-705.4 (6).
10	SECTION 3. Appropriation. In addition to any other
11	appropriation, there is hereby appropriated, out of any moneys in the
12	general fund, not otherwise appropriated, to the department of public
13	safety, for the fiscal year beginning July 1, 2013, the sum of \$260,114
14	and 2.8 FTE, or so much thereof as may be necessary, to be allocated for
15	the implementation of this act as follows:
16	(a) \$152,114 and 2.8 FTE for the office of emergency management
17	for program administration; and
18	(b) \$108,000 for the purchase of computer center services.
19	(2) In addition to any other appropriation, there is hereby
20	appropriated to the governor - lieutenant governor - state planning and
21	budgeting, for the fiscal year beginning July 1, 2013, the sum of
22	\$108,000, or so much thereof as may be necessary, for allocation to the
23	office of information technology, for the provision of computer center
24	services for the department of public safety related to the implementation
25	of this act. Said sum is from reappropriated funds received from the
26	department of public safety out of the appropriation made in paragraph
27	(b) of subsection (1) of this section.

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- 1 **SECTION 4. Safety clause.** The general assembly hereby finds,
- determines, and declares that this act is necessary for the immediate
- 3 preservation of the public peace, health, and safety.

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