First Regular Session Sixty-ninth General Assembly STATE OF COLORADO

PREAMENDED

This Unofficial Version Includes Committee Amendments Not Yet Adopted on Second Reading

LLS NO. 13-0789.01 Jane Ritter x4342

HOUSE BILL 13-1239

HOUSE SPONSORSHIP

McCann,

SENATE SPONSORSHIP

Hodge,

House Committees

102

Senate Committees

Health, Insurance & Environment Appropriations

PLAN.

A BILL FOR AN ACT

101 CONCERNING THE CREATION OF A STATEWIDE YOUTH DEVELOPMENT

Bill Summary

(Note: This summary applies to this bill as introduced and does not reflect any amendments that may be subsequently adopted. If this bill passes third reading in the house of introduction, a bill summary that applies to the reengrossed version of this bill will be available at http://www.leg.state.co.us/billsummaries.)

The bill directs the Tony Grampsas youth services board to convene, subject to available funding, a group of interested parties to create a statewide youth development plan and a baseline measurement of youth activities, based on available data and resources.

1	Be it enacted by the General Assembly of the State of Colorado:
2	SECTION 1. Legislative declaration. (1) The general assembly
3	hereby finds and declares that in 2011 alone:
4	(a) Fifteen and a half percent of high school students in Colorado
5	carried a weapon to school in the previous thirty days;
6	(b) There were more than thirty-four thousand juvenile arrests in
7	Colorado;
8	(c) Four hundred thirty-one juveniles were arrested for weapons
9	violations, and more than thirty-five hundred juveniles were arrested for
10	drug violations;
11	(d) Nearly twenty-five percent of high school students in Colorado
12	were involved in fights during the previous year; and
13	(e) Sixty-seven thousand young people in Colorado ages eighteen
14	to twenty-four were unemployed, not attending school, and had no degree
15	beyond a high school diploma.
16	(2) The general assembly also finds that the Tony Grampsas youth
17	services program was established in 1994 to provide statewide funding
18	for community-based programs that target youth and their families for
19	intervention services in an effort to reduce incidents of youth crime and
20	violence. Further, the Tony Grampsas youth services program was
21	established to promote prevention and education programs that are
22	designed to reduce the occurrence and reoccurrence of child abuse and
23	neglect and to reduce the need for state intervention in those cases.
24	(3) Therefore, the general assembly declares that it is in the best
25	interests of the people of Colorado to develop a comprehensive state plan
26	for youth development in order to quantify existing and needed services

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1	and to align existing limited resources to help promote positive youth
2	development.
3	(4) The general assembly further finds that it is in the best interest
4	of the people of Colorado for the department of human services to
5	coordinate prevention and intervention programs and to oversee the
6	provision of these services to ensure collaboration among communities
7	and programs, with the goal of ensuring the availability of a continuum
8	of services for youth.
9	SECTION 2. In Colorado Revised Statutes, add 26-1-111.3 as
10	follows:
11	26-1-111.3. Activities of the state department under the
12	supervision of the executive director - Colorado state youth
13	development plan - creation - definitions. (1) (a) SUBJECT TO
14	AVAILABLE FUNDING, THE STATE DEPARTMENT, IN COLLABORATION WITH
15	THE TONY GRAMPSAS YOUTH SERVICES BOARD, CREATED IN SECTION
16	26-6.8-103, SHALL CONVENE A GROUP OF INTERESTED PARTIES TO CREATE
17	A COLORADO STATE YOUTH DEVELOPMENT PLAN. THE GOALS OF THE PLAN
18	ARE TO IDENTIFY KEY ISSUES AFFECTING YOUTH AND ALIGN STRATEGIC
19	EFFORTS TO ACHIEVE POSITIVE OUTCOMES FOR ALL YOUTH.
20	(b) THE PLAN MUST:
21	(I) IDENTIFY INITIATIVES AND STRATEGIES, ORGANIZATIONS, AND
22	GAPS IN COVERAGE THAT IMPACT YOUTH DEVELOPMENT OUTCOMES;
23	(II) IDENTIFY SERVICES, FUNDING, AND PARTNERSHIPS NECESSARY
24	TO ENSURE THAT YOUTH HAVE THE MEANS AND THE SOCIAL AND
25	EMOTIONAL SKILLS TO SUCCESSFULLY TRANSITION INTO ADULTHOOD;
26	(III) DETERMINE WHAT IS NECESSARY IN TERMS OF COMMUNITY
27	INVOLVEMENT AND DEVELOPMENT TO ENSURE YOUTH SUCCEED;

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1	(IV) DEVELOP AN OUTLINE OF YOUTH SERVICE ORGANIZATIONS
2	BASED ON, BUT NOT LIMITED TO, DEMOGRAPHICS, CURRENT SERVICES AND
3	CAPACITY, AND COMMUNITY INVOLVEMENT;
4	(V) IDENTIFY SUCCESSFUL YOUTH DEVELOPMENT STRATEGIES
5	NATIONALLY AND IN COLORADO THAT COULD BE REPLICATED BY
6	COMMUNITY PARTNERS AND ENTITIES ACROSS THE STATE; AND
7	(VI) CREATE A SHARED VISION FOR HOW A STRONG YOUTH
8	DEVELOPMENT NETWORK WOULD BE SHAPED AND MEASURED.
9	(c) THE PLAN MUST INCLUDE A BASELINE MEASUREMENT OF YOUTH
10	ACTIVITIES, DEVELOPED USING AVAILABLE DATA AND RESOURCES. DATA
11	AND RESOURCES MAY BE COLLECTED FROM, BUT NEED NOT BE LIMITED TO,
12	THE FOLLOWING:
13	(I) AN EXISTING YOUTH RISK BEHAVIOR SURVEILLANCE SYSTEM
14	THAT MONITORS HEALTH-RISK BEHAVIORS THAT CONTRIBUTE TO THE
15	LEADING CAUSES OF DEATH AND DISABILITY AMONG YOUTH, INCLUDING:
16	(A) BEHAVIORS THAT CONTRIBUTE TO UNINTENTIONAL INJURIES
17	AND VIOLENCE;
18	(B) SEXUAL BEHAVIORS THAT CONTRIBUTE TO UNINTENDED
19	PREGNANCY AND SEXUALLY TRANSMITTED INFECTIONS, INCLUDING HIV;
20	(C) ALCOHOL AND OTHER DRUG USE;
21	(D) TOBACCO USE;
22	(E) UNHEALTHY DIETARY BEHAVIORS; AND
23	(F) INADEQUATE PHYSICAL ACTIVITY;
24	(II) THE STATE DEPARTMENT OF EDUCATION;
25	(III) THE STATE DEPARTMENT OF HIGHER EDUCATION, TO ASSESS
26	WORKFORCE READINESS AND STUDENT ACHIEVEMENT AS YOUTH
27	TRANSITION THROUGH THE SECONDARY AND POSTSECONDARY EDUCATION

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1	SYSTEMS;
2	(IV) THE STATE DEPARTMENT OF PUBLIC HEALTH AND
3	ENVIRONMENT;
4	(V) THE STATE DEPARTMENT OF HEALTH CARE POLICY AND
5	FINANCING;
6	(VI) THE STATE DEPARTMENT OF HUMAN SERVICES;
7	(VII) THE STATE DEPARTMENT OF LABOR AND EMPLOYMENT;
8	(VIII) THE STATE DEPARTMENT OF PUBLIC SAFETY; AND
9	(IX) THE STATE JUDICIAL DEPARTMENT.
10	(2) The state department shall be responsible for any
11	COSTS ASSOCIATED WITH THE DEVELOPMENT OF THE PLAN AND IS NOT
12	REQUIRED TO IMPLEMENT THIS SECTION UNTIL ADEQUATE FUNDING IS
13	SECURED.
14	(3) THE STATE DEPARTMENT, IN COLLABORATION WITH THE TONY
15	Grampsas youth services board, created in section 26-6.8-103,
16	SHALL COMPLETE THE PLAN ON OR BEFORE SEPTEMBER 30, 2014, AND
17	SHALL UPDATE THE PLAN BIENNALLY THEREAFTER.
18	(4) Beginning in January 2015, and every January
19	THEREAFTER, THE DEPARTMENT SHALL REPORT PROGRESS ON THE
20	DEVELOPMENT AND IMPLEMENTATION OF THE PLAN AS PART OF ITS "STATE
21	MEASUREMENT FOR ACCOUNTABLE, RESPONSIVE, AND TRANSPARENT
22	(SMART) GOVERNMENT ACT" HEARING REQUIRED BY SECTION 2-7-203,
23	C.R.S.
24	(5) AS USED IN THIS SECTION, UNLESS THE CONTEXT OTHERWISE
25	REQUIRES:
26	(a) "ENTITY" MEANS ANY LOCAL GOVERNMENT, STATE PUBLIC OR
27	NONSECTADIAN SECONDADY SCHOOL CHADTED SCHOOL GDOLD OF DURING

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1	OR NONSECTARIAN SECONDARY SCHOOLS, SCHOOL DISTRICT OR GROUP OF
2	SCHOOL DISTRICTS, BOARD OF COOPERATIVE SERVICES, STATE INSTITUTION
3	OF HIGHER EDUCATION, THE COLORADO NATIONAL GUARD, STATE
4	AGENCY, STATE-OPERATED PROGRAM, PRIVATE NONPROFIT
5	ORGANIZATION, OR NONPROFIT COMMUNITY-BASED ORGANIZATION.
6	(b) "PLAN" MEANS THE COLORADO STATE YOUTH DEVELOPMENT
7	PLAN CREATED PURSUANT TO THIS SECTION.
8	(c) "YOUTH" MEANS AN INDIVIDUAL AT LEAST NINE YEARS OF AGE
9	AND NO MORE THAN TWENTY-ONE YEARS OF AGE.
10	(d) "YOUTH SERVICE ORGANIZATION" MEANS AN ENTITY THAT IS
11	COMMUNITY-BASED AND:
12	(I) PROMOTES INNOVATIVE AND EVIDENCE-BASED STRATEGIES FOR
13	POSITIVE YOUTH DEVELOPMENT AND FOR REDUCING THE OCCURRENCE
14	AND REOCCURRENCE OF CHILD ABUSE AND NEGLECT;
15	(II) PROMOTES INNOVATIVE PRIMARY PREVENTION AND
16	INTERVENTION SERVICES TO YOUTH AND THEIR FAMILIES IN AN EFFORT TO
17	DECREASE HIGH-RISK BEHAVIOR, INCLUDING BUT NOT LIMITED TO YOUTH
18	CRIME AND VIOLENCE; OR
19	(III) PROMOTES INNOVATIVE STRATEGIES TO AT-RISK STUDENTS
20	AND THEIR FAMILIES IN AN EFFORT TO REDUCE THE DROPOUT RATE IN
21	SECONDARY SCHOOLS.
22	SECTION 3. In Colorado Revised Statutes, 26-6.8-102, amend
23	as amended by House Bill 13-1117 (2) (a); and repeal as amended by
24	House Bill 13-1117 (2) (b) as follows:
25	26-6.8-102. Tony Grampsas youth services program - creation
26	- standards - applications. (2) (a) Subject to the designation in
27	paragraph (b) of this subsection (2), The board shall choose those entities

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1	that will receive grants through the Tony Grampsas youth services
2	program and the amount of each grant. The state department shall
3	ADMINISTER THE GRANTS AWARDED AND monitor the effectiveness of
4	programs that receive funds GRANTS through the Tony Grampsas youth
5	services program.
6	(b) Each year, no less than twenty percent of the appropriation
7	shall be designated and used exclusively for programs designed for
8	children younger than nine years of age. The state department shall
9	administer the grants awarded to programs described in this paragraph (b)
10	and shall monitor the effectiveness of the programs.
11	SECTION 4. In Colorado Revised Statutes, repeal 25-20.5-101,
12	25-20.5-102, 25-20.5-103, 25-20.5-104, 25-20.5-105, 25-20.5-106,
13	25-20.5-107, 25-20.5-108, and 25-20.5-109.
14	SECTION 5. In Colorado Revised Statutes, 26-1-111, amend (2)
15	(s); and add (2) (t) as follows:
16	26-1-111. Activities of the state department under the
17	supervision of the executive director - cash fund - report - rules -
18	statewide adoption resource registry. (2) The state department, under
19	the supervision of the executive director, shall:
20	(s) Promulgate rules in accordance with section 19-3-211, C.R.S.,
21	for establishing a conflict resolution process for resolving grievances
22	against the county departments concerning responses to reports of child
23	abuse and neglect and the performance of duties pursuant to article 3 of
24	title 19, C.R.S. Such THE rules shall MUST take into account and allow for
25	any subsequent locally developed grievance procedures that apply to a
26	locally restructured human services system to ensure consistency within
27	the system: AND

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1	(t) COORDINATE PREVENTION AND INTERVENTION PROGRAMS
2	FOCUSED ON POSITIVE YOUTH DEVELOPMENT IN ACCORDANCE WITH STATE
3	LAW AND RULES. THE COORDINATION MUST INCLUDE THE STATE YOUTH
4	DEVELOPMENT PLAN DEVELOPED PURSUANT TO SECTION 26-6.8-103.5
5	THAT IDENTIFIES KEY ISSUES AFFECTING YOUTH TO ALIGN STRATEGIC
6	EFFORTS AND ACHIEVE POSITIVE OUTCOMES FOR YOUTH.
7	SECTION 6. In Colorado Revised Statutes, 26-18-104, amend
8	(1) (b) as follows:
9	26-18-104. Program created. (1) (b) The division shall operate
10	the family resource center program in accordance with the provisions of
11	this article. the requirements for prevention, intervention, and treatment
12	programs specified in article 20.5 of title 25, C.R.S., and the rules for
13	prevention, intervention, and treatment programs adopted by the state
14	board of health pursuant to section 25-20.5-106, C.R.S. In addition, the
15	division may establish any other procedures necessary to implement the
16	program, including establishing the procedure for the submittal of grant
17	applications by community applicants seeking to establish a family
18	resource center or by a family resource center applying for a grant for
19	continued operation of a family resource center.
20	SECTION 7. In Colorado Revised Statutes, 24-44.7-103, repeal
21	(3) (c) as follows:
22	24-44.7-103. Early childhood leadership commission - duties.
23	(3) In fulfilling its duties, the commission shall collaborate, at a
24	minimum, with:
25	(c) The prevention leadership council created in the department
26	of public health and environment through the implementation of section
2.7	25-20-5-107. C.R.S.:

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1	SECTION 8. In Colorado Revised Statutes, 24-32-723, amend
2	(4) (a) as follows:
3	24-32-723. Office of homeless youth services - creation -
4	function - duties - definitions. (4) (a) In providing the services
5	described in this section, the office of homeless youth services is strongly
6	encouraged to work with the executive directors, or their designees, of the
7	departments specified in section 25-20.5-108 (6), C.R.S., as well as the
8	Colorado department of public health and environment, the judicial
9	department, private nonprofit and not-for-profit organizations,
10	appropriate federal departments, and other key stakeholders in the
11	community.
12	SECTION 9. In Colorado Revised Statutes, 26-18-105, repeal (2)
13	as follows:
14	26-18-105. Selection of centers - grants. (2) The local advisory
15	council for a community applicant awarded a grant pursuant to subsection
16	(1) of this section shall evaluate the overall effectiveness of the family
17	resource center annually and shall submit an annual report to the division
18	in accordance with section 25-20.5-108, C.R.S.
19	SECTION 10. In Colorado Revised Statutes, 25-20.5-202, add
20	(6) as follows:
21	25-20.5-202. Tony Grampsas youth services board - members
22	- duties - state youth development plan - creation - definitions.
23	(6) (a) Subject to available funding, the board shall convene a
24	GROUP OF INTERESTED PARTIES TO CREATE A COLORADO STATE YOUTH
25	DEVELOPMENT PLAN. THE GOALS OF THE PLAN ARE TO IDENTIFY KEY
26	ISSUES AFFECTING YOUTH AND ALIGN STRATEGIC EFFORTS TO ACHIEVE
27	POSITIVE OUTCOMES FOR ALL YOUTH.

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1	(b) THE PLAN MUST:
2	(I) IDENTIFY INITIATIVES AND STRATEGIES, ORGANIZATIONS, AND
3	GAPS IN COVERAGE THAT IMPACT YOUTH DEVELOPMENT OUTCOMES;
4	(II) IDENTIFY SERVICES, FUNDING, AND PARTNERSHIPS NECESSARY
5	TO ENSURE THAT YOUTH HAVE THE MEANS AND THE SOCIAL AND
6	EMOTIONAL SKILLS TO SUCCESSFULLY TRANSITION INTO ADULTHOOD;
7	(III) DETERMINE WHAT IS NECESSARY IN TERMS OF COMMUNITY
8	INVOLVEMENT AND DEVELOPMENT TO ENSURE YOUTH SUCCEED;
9	(IV) DEVELOP AN OUTLINE OF YOUTH SERVICE ORGANIZATIONS
10	BASED ON, BUT NOT LIMITED TO, DEMOGRAPHICS, CURRENT SERVICES AND
11	CAPACITY, AND COMMUNITY INVOLVEMENT;
12	(V) IDENTIFY SUCCESSFUL YOUTH DEVELOPMENT STRATEGIES
13	NATIONALLY AND IN COLORADO THAT COULD BE REPLICATED BY
14	COMMUNITY PARTNERS AND ENTITIES ACROSS THE STATE; AND
15	(VI) CREATE A SHARED VISION FOR HOW A STRONG YOUTH
16	DEVELOPMENT NETWORK WOULD BE SHAPED AND MEASURED.
17	(c) THE PLAN MUST INCLUDE A BASELINE MEASUREMENT OF YOUTH
18	ACTIVITIES, DEVELOPED USING AVAILABLE DATA AND RESOURCES. DATA
19	AND RESOURCES MAY BE COLLECTED FROM, BUT NEED NOT BE LIMITED TO,
20	THE FOLLOWING:
21	(I) AN EXISTING YOUTH RISK BEHAVIOR SURVEILLANCE SYSTEM
22	THAT MONITORS HEALTH-RISK BEHAVIORS THAT CONTRIBUTE TO THE
23	LEADING CAUSES OF DEATH AND DISABILITY AMONG YOUTH, INCLUDING:
24	(A) BEHAVIORS THAT CONTRIBUTE TO UNINTENTIONAL INJURIES
25	AND VIOLENCE;
26	(B) SEXUAL BEHAVIORS THAT CONTRIBUTE TO UNINTENDED
2.7	PREGNANCY AND SEXUALLY TRANSMITTED INFECTIONS, INCLUDING HIV:

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2	(D) TOBACCO USE;
3	(E) UNHEALTHY DIETARY BEHAVIORS; AND
4	(F) INADEQUATE PHYSICAL ACTIVITY;
5	(II) THE STATE DEPARTMENT OF EDUCATION;
6	(III) THE STATE DEPARTMENT OF HIGHER EDUCATION, TO ASSESS
7	WORKFORCE READINESS AND STUDENT ACHIEVEMENT AS YOUTH
8	TRANSITION THROUGH THE SECONDARY AND POSTSECONDARY EDUCATION
9	SYSTEMS;
10	(IV) THE STATE DEPARTMENT OF PUBLIC HEALTH AND
11	ENVIRONMENT;
12	(V) THE STATE DEPARTMENT OF HEALTH CARE POLICY AND
13	FINANCING;
14	(VI) THE STATE DEPARTMENT OF HUMAN SERVICES;
15	(VII) THE STATE DEPARTMENT OF LABOR AND EMPLOYMENT;
16	(VIII) THE STATE DEPARTMENT OF PUBLIC SAFETY; AND
17	(IX) THE STATE JUDICIAL DEPARTMENT.
18	(d) The state department shall be responsible for any
19	COSTS ASSOCIATED WITH THE DEVELOPMENT OF THE PLAN AND IS NOT
20	REQUIRED TO IMPLEMENT THIS SECTION UNTIL ADEQUATE FUNDING IS
21	SECURED.
22	(e) The board shall complete the plan on or before
23	SEPTEMBER 30, 2014, AND SHALL UPDATE THE PLAN BIENNALLY
24	THEREAFTER.
25	(f) Beginning in January 2015, and every January
26	THEREAFTER, THE DEPARTMENT SHALL REPORT PROGRESS ON THI
27	DEVELOPMENT AND IMPLEMENTATION OF THE PLAN AS PART OF ITS "STATI

(C) ALCOHOL AND OTHER DRUG USE;

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1	MEASUREMENT FOR ACCOUNTABLE, RESPONSIVE, AND TRANSPARENT
2	(SMART) GOVERNMENT ACT" HEARING REQUIRED BY SECTION 2-7-203,
3	C.R.S.
4	(g) As used in this section, unless the context otherwise
5	REQUIRES:
6	(I) "ENTITY" MEANS ANY LOCAL GOVERNMENT, STATE PUBLIC OR
7	NONSECTARIAN SECONDARY SCHOOL, CHARTER SCHOOL, GROUP OF PUBLIC
8	OR NONSECTARIAN SECONDARY SCHOOLS, SCHOOL DISTRICT OR GROUP OF
9	SCHOOL DISTRICTS, BOARD OF COOPERATIVE SERVICES, STATE INSTITUTION
10	OF HIGHER EDUCATION, THE COLORADO NATIONAL GUARD, STATE
11	AGENCY, STATE-OPERATED PROGRAM, PRIVATE NONPROFIT
12	ORGANIZATION, OR NONPROFIT COMMUNITY-BASED ORGANIZATION.
13	(II) "PLAN" MEANS THE COLORADO STATE YOUTH DEVELOPMENT
14	PLAN CREATED PURSUANT TO THIS SECTION.
15	(III) "YOUTH" MEANS AN INDIVIDUAL AT LEAST NINE YEARS OF
16	AGE AND NO MORE THAN TWENTY-ONE YEARS OF AGE.
17	(IV) "YOUTH SERVICE ORGANIZATION" MEANS AN ENTITY THAT IS
18	COMMUNITY-BASED AND:
19	(A) PROMOTES INNOVATIVE AND EVIDENCE-BASED STRATEGIES
20	FOR POSITIVE YOUTH DEVELOPMENT AND FOR REDUCING THE OCCURRENCE
21	AND REOCCURRENCE OF CHILD ABUSE AND NEGLECT;
22	(B) PROMOTES INNOVATIVE PRIMARY PREVENTION AND
23	INTERVENTION SERVICES TO YOUTH AND THEIR FAMILIES IN AN EFFORT TO
24	DECREASE HIGH-RISK BEHAVIOR, INCLUDING BUT NOT LIMITED TO YOUTH
25	CRIME AND VIOLENCE; OR
26	(C) PROMOTES INNOVATIVE STRATEGIES TO AT-RISK STUDENTS
27	AND THEIR FAMILIES IN AN EFFORT TO REDUCE THE DROPOUT RATE IN

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1	SECONDARY SCHOOLS.
2	SECTION 11. In Colorado Revised Statutes, 25-20.5-201,
3	amend (2) (a) and (2) (b) as follows:
4	25-20.5-201. Tony Grampsas youth services program -
5	creation - standards - applications. (2) (a) The Tony Grampsas youth
6	services program shall be administered through the division. Subject to
7	the designation in paragraph (b) of this subsection (2), The Tony
8	Grampsas youth services board created in section 25-20.5-202 shall
9	choose those entities that will receive grants through the Tony Grampsas
10	youth services program and the amount of each grant. In addition, the
11	division shall monitor the effectiveness of programs that receive funds
12	through the Tony Grampsas youth services program.
13	(b) Any grant awarded through the Tony Grampsas youth services
14	program shall be paid from moneys appropriated pursuant to paragraph
15	(c) of this subsection (2) or out of the general fund for such program.
16	Each year, no less than twenty percent of the appropriation shall be
17	designated and used exclusively for programs designed for children
18	younger than nine years of age. The board, in accordance with the
19	timelines adopted pursuant to section 25-20.5-202 (3), shall submit a list
20	of the entities chosen to receive grants to the governor for approval. The
21	governor shall either approve or disapprove the entire list of entities by
22	responding to the board within twenty days. If the governor has not
23	responded to the board within twenty days after receipt of the list, the list
24	shall be deemed approved. No grants shall be awarded through the Tony
25	Grampsas youth services program without the prior approval of the
26	governor.
27	SECTION 12. Effective date. (1) Except as otherwise provided

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1	in this section, this act takes effect July 1, 2013.
2	(2) Sections 2 to 9 of this act takes effect only if House Bil
3	13-1117 becomes law and take effect either upon the effective date of this
4	act or House Bill 13-1117, whichever is later.
5	(3) Sections 10 and 11 of this act take effect only if House Bil
6	13-1117 does not become law.
7	SECTION 13. Safety clause. The general assembly hereby finds
8	determines, and declares that this act is necessary for the immediate
9	preservation of the public peace, health, and safety.
10	

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