## First Regular Session Sixty-ninth General Assembly STATE OF COLORADO

#### **PREAMENDED**

This Unofficial Version Includes Committee Amendments Not Yet Adopted on Second Reading

LLS NO. 13-0036.01 Bob Lackner x4350

**SENATE BILL 13-129** 

#### SENATE SPONSORSHIP

Tochtrop,

#### **HOUSE SPONSORSHIP**

Williams,

#### **Senate Committees House Committees**

State, Veterans, & Military Affairs Appropriations

# A BILL FOR AN ACT 101 CONCERNING THE MODIFICATION OF CERTAIN STATUTORY 102 REQUIREMENTS DIRECTING THE OFFICE OF THE STATE AUDITOR 103 TO REVIEW COMPLIANCE WITH STATUTORY OBLIGATIONS, AND, 104 IN CONNECTION THEREWITH, REDUCING AN APPROPRIATION.

#### **Bill Summary**

(Note: This summary applies to this bill as introduced and does not reflect any amendments that may be subsequently adopted. If this bill passes third reading in the house of introduction, a bill summary that applies to the reengrossed version of this bill will be available at http://www.leg.state.co.us/billsummaries.)

**Legislative Audit Committee.** The bill modifies certain statutory requirements directing the office of the state auditor (OSA) to review

compliance with statutory obligations as follows:

- Under current law, at least every 4 years the general assembly is required to provide for a performance review by the state auditor of the administrative law judges in the office of administrative courts who hear cases relating to workers' compensation matters. The bill eliminates this required schedule and permits such audits to be undertaken by the state auditor at his or her discretion.
- ! The bill changes the cycle for regular audits by the OSA of the Colorado travel and tourism promotion fund and related activities of the Colorado tourism office from every 2 years to every 5 years.
- ! In connection with the existing program allowing a state employee to submit an innovative idea for cost savings improvements for which the employee may receive a monetary award, the bill modifies existing requirements to require the OSA to review and verify the application only where the executive director of the applicable state agency has made a determination that the savings realized for the first 12 months of full implementation of the innovative idea equal \$10,000 or more.
- ! Beginning in 2007, under the "Secure and Verifiable Identity Document Act" (act), the state auditor is required to submit to the governor, members of the legislative audit committee of the general assembly, and members of the state, veterans, and military affairs committees of the senate and the house of representatives an annual executive summary of state agency and institution compliance with the requirements of the act based upon audits conducted during the year. The bill eliminates the requirement that this annual summary be prepared.
- ! The bill changes the cycle for regular audits by the OSA of the Colorado auto theft prevention cash fund from every 2 years to every 5 years.
- 1 Be it enacted by the General Assembly of the State of Colorado:
- 2 **SECTION 1.** In Colorado Revised Statutes, 8-47-101, **amend** (3)
- 3 (d) (II) as follows:
- 4 8-47-101. Division of workers' compensation creation -
- 5 powers, duties, and functions transfer of functions change of

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statutory references. (3) (d) (II) Commencing in the 1992 legislative session and at least every four years thereafter, the general assembly shall provide for the conduct of AT THE DISCRETION OF THE STATE AUDITOR, THE STATE AUDITOR MAY CONDUCT OR CAUSE TO BE CONDUCTED a performance review by the state auditor of the administrative law judges in the office of administrative courts who hear cases under articles 40 to 47 of this title. The review shall MUST include, but IS not be limited to, the following topics: The time elapsed from the date of hearing until decisions are rendered by the administrative law judges; the time elapsed from the point at which the file is complete and the case is ready for order until the decision is rendered by the administrative law judges; the number of decisions that are reversed upon appeal to the industrial claim appeals panel and to the court of appeals respectively; the workload or number of cases assigned to each administrative law judge; and the public perception of the quality of the performance of the office of administrative courts with respect to matters arising under the "Workers' Compensation Act of Colorado". **SECTION 2.** In Colorado Revised Statutes, **amend** 24-49.7-108

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**SECTION 2.** In Colorado Revised Statutes, **amend** 24-49.7-108 as follows:

**24-49.7-108. Audit requirements.** On or before August 1, 2002, and not less than every two FIVE years thereafter, the state auditor shall review or cause to be reviewed the manner in which moneys from the fund and the additional source fund are expended, any contracts entered into pursuant to this article, and the activities of the board and the office to ensure compliance with the provisions of this article. Upon completing such audit, the state auditor shall provide a report to the governor and the general assembly reviewing the findings of the audit and making

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1	recommendations for statutory changes, if any.
2	SECTION 3. In Colorado Revised Statutes, 24-50-903, amend
3	(4) (b) introductory portion; and <b>add</b> (4) (f) as follows:
4	24-50-903. State employee idea application. (4) (b) Thirteen
5	months after the innovative idea described in the idea application is fully
6	implemented, the executive director shall calculate the savings realized
7	for the first twelve months of full implementation. All documentation of
8	the savings realized calculation SATISFYING THE REQUIREMENTS OF
9	PARAGRAPH (f) OF THIS SUBSECTION (4) shall be forwarded to the state
10	auditor for review and verification no later than two months after the
11	twelve months of full implementation of the innovative idea described in
12	the idea application. The state auditor shall have one hundred twenty days
13	from receipt of the savings realized calculation to:
14	(f) NOTWITHSTANDING ANY OTHER PROVISION OF THIS SECTION,
15	THE STATE AUDITOR SHALL ONLY BE REQUIRED TO UNDERTAKE THE
16	REVIEW AND VERIFICATION REQUIRED BY PARAGRAPH (b) OF THIS
17	SUBSECTION (4) WHERE THE EXECUTIVE DIRECTOR HAS MADE A
18	DETERMINATION THAT THE SAVINGS REALIZED FOR THE FIRST TWELVE
19	MONTHS OF FULL IMPLEMENTATION OF THE INNOVATIVE IDEA DESCRIBED
20	IN THE IDEA APPLICATION EQUALS TEN THOUSAND OR MORE DOLLARS.
21	SECTION 4. In Colorado Revised Statutes, 24-72.1-107, repeal
22	(2) as follows:
23	<b>24-72.1-107. State auditor - report.</b> (2) Beginning in 2007, the
24	state auditor shall submit to the governor, members of the legislative audit
25	committee of the general assembly, and members of the state, veterans,
26	and military affairs committees of the senate and the house of
27	representatives, or any successor committees, an annual executive

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1	summary of state agency and institution compliance with the requirements
2	of this article based upon audits conducted during the year.
3	<b>SECTION 5.</b> In Colorado Revised Statutes, <b>amend</b> 42-5-113 as
4	follows:
5	42-5-113. Colorado auto theft prevention cash fund - audit.
6	Beginning in the 2008-09 fiscal year, and every two FIVE years thereafter,
7	the state auditor shall cause an audit to be made of the Colorado auto theft
8	prevention cash fund created in section 42-5-112 (4) to include
9	procedures to test distributions from the fund for compliance with
10	program requirements and guidelines. The auditor shall review a sample
11	of distributions and expenditures from the Colorado auto theft prevention
12	cash fund for the purposes described in section 42-5-112. The state
13	auditor shall prepare a report of each audit conducted and file the report
14	with the audit committee of the general assembly. Following the release
15	of the audit report, the state auditor shall file the audit report with the
16	judiciary committees of the house of representatives and the senate, or
17	any successor committees.
18	SECTION 6. Appropriation to the legislative department for
19	the fiscal year beginning July 1, 2012. In Session Laws of Colorado
20	2012, chapter 283 (HB 12-1301), amend section 1 as follows:
21	Section 1. Appropriation. In addition to any other appropriation,
22	there is hereby appropriated, to the legislative department of the state of
23	Colorado, the sum of \$34,326,736, \$34,320,236, or so much thereof as
24	may be necessary, of which amount \$33,237,355 shall be out of any
25	moneys in the general fund not otherwise appropriated, \$179,065 shall be
26	from cash funds, and \$910,316 \$903,816 shall be from reappropriated
27	funds, for payment of the expenses of the legislative department for the

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1	<u>fiscal</u>	year beginning July 1, 2012, to be allocated as for	<u>llows:</u>
2		General assembly	\$ 11,783,625 <sup>1/</sup>
3			(66.0 FTE)
4		State auditor	<u>7,963,562</u> ₹
5			<u>7,957,062</u> <sup>2/</sup>
6			(68.0 FTE)
7		Joint budget committee	1,480,365
8			(16.0 FTE)
9		Legislative council	6,606,338
10			(68.0 FTE)
11		Committee on legal services	<u>5,235,260</u> <sup>3/</sup>
12			(53.0 FTE)
13		PERA Amortization Equalization Disbursement	677,848
14		PERA Supplemental Amortization Equalization	
15		<u>Disbursement</u>	579,738
16		Total legislative department	\$ 34,326,736
17	<u>1/</u>	Of this amount, \$90,000 is appropriated out	of cash funds
18		generated by the sale of bill boxes, legislative	directories, and
19		publications and other services provided by the pr	rint shop, \$3,816
20		is appropriated out of reappropriated fu	nds from the
21		methamphetamine abuse prevention, interventio	n, and treatment
22		cash fund created in section 18-18.5-105 (1) (a), C	olorado Revised
23		Statutes, and \$11,689,809 is appropriated out of t	he general fund.
24	<u>2/</u>	Of this amount, \$6,967,997 is appropriated ou	t of the general
25		fund, \$906,500 \$900,000 is appropriated out of	f reappropriated
26		funds received from various departments for aud	its, and \$89,065
27		is appropriated out of cash funds received pur	suant to section

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1		2-3-113 (7), Colorado Revised Statutes.
2	<u>3/</u>	In addition, it is anticipated that, during the 2012-13 fiscal year,
3		the tax levy on civil actions provided for in section 2-5-119,
4		Colorado Revised Statutes, will return approximately \$326,000 to
5		the general fund to offset expenses of the revision of statutes by
6		the office of legislative legal services.

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APPROPRIATION FROM
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ITEM	TOT.	AL GENEI	RAL GENI	ERAL CAS	H REAPPROPRI	ATED FEDERAL
SUBTO	TAL	FUN	D FU	ND FUNI	DS FUNDS	FUNDS
			EXE	MPT		
\$	\$	\$	\$	\$	\$	\$

SECTION 7. Appropriation to the department of public safety for the fiscal year beginning July 1, 2012. In Session Laws of Colorado 2012, section 2 of chapter 305, (HB 12-1335), amend Part XVII (2) and the affected totals, as the said Part XVII (2) and the affected totals are amended by section 1 of Senate Bill 13-101, as follows:

#### Section 2. Appropriations.

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### <u>PART XVII</u> <u>DEPARTMENT OF PUBLIC SAFETY</u>

8						
9	(2) COLORADO STATE PATE	<u>ROL</u>				
10	Colonel, Lt. Colonels,					
11	Majors, and Captains	<u>3,974,328</u>	<u>79,007</u>	<u>3,895,321</u> ª		
12			(1.0 FTE)	(33.0 FTE)	=	
13	Sergeants, Technicians, and					
14	Troopers	<u>49,087,606</u>	<u>1,333,464</u>	<u>46,134,077</u> <sup>b</sup>	<u>1,620,065</u> <sup>€</sup>	
15			(18.0 FTE)	(576.0 FTE)	(21.6 FTE)	=
16	Civilians	4,384,890	42,864	4,275,817 <sup>d</sup>	66,209 <sup>c</sup>	
17			$(1.0 \overline{\text{FTE}})$	(76.5 FTE)	(1.0 FTE)	
18	Retirements	<u>400,000</u>		400,000ª		
19	Overtime	1,403,815		<u>1,378,553</u> <sup>d</sup>	<u>25,262</u> <sup>⊆</sup>	
20	Operating Expenses	12,874,642	<u>462,528</u>	12,158,213 <sup>d</sup>	<u>253,901</u> <sup></sup> €	
21	Information Technology					
22	Asset Maintenance	<u>2,843,020</u>		<u>2,843,020</u> ª		
23	Vehicle Lease Payments	<u>7,018,665</u>	<u>180,862</u>	<u>6,536,593</u> <u></u> <u></u>	<u>187,452<sup><u>f</u></sup></u>	113,758(I)
24	Communications Program	<u>7,462,168</u>		<u>6,624,254</u> ≗	<u>818,173</u> <u>s</u>	19,741(I)
25				(127.1 FTE)	(9.0 FTE)	· · · · · · · · · · · · · · · · · · ·
26	State Patrol Training			<del></del>		
27	Academy	<u>2,370,021</u>		<u>1,882,550</u> <sup>h</sup>	<u>487,471</u>	
28				<u>(17.0 FTE)</u>		
29	Safety and Law					
30	Enforcement Support	<u>3,473,679</u>		<u>1,012,512</u> <sup><u>i</u></sup>	<u>2,461,167</u> <sup>≜</sup>	

		ITEM & SUBTOTAL	TOTAL	GENERAL FUND	GENERAI FUND EXEMPT	FUN		REAPPROPRIATED FUNDS	FEDERAL FUNDS
		\$		\$	\$	\$	\$	\$	
1								(4.0 FTE)	
2	Aircraft Program	<u>727,859</u>				=	536,509 <sup>1</sup>	<u>191,350</u> <sup>m</sup>	
3	F 10 1					<u>(4</u>	.5 FTE)	(1.5 FTE)	
4 5	Executive and Capitol Complex Security Program	<u>3,944,613</u>		2,697,904				<u>1,246,709</u> ª	
6	Complex Security 1 Togram	<u>3,744,013</u>		(41.0 FTE)				(20.0 FTE)	
7	Hazardous Materials Safety			<u>(.11.0 1 12)</u>				<u>(20.0112)</u>	
8	Program	<u>1,135,380</u>				<u>1,</u>	<u>135,380</u> º		
9						<u>(12</u>	.0 FTE)		
10	Automobile Theft								
11	<u>Prevention Authority</u>	<u>5,333,420</u>					<u>333,420</u> º		
12		<u>5,326,920</u>					326,920 <sup>P</sup>		
13 14	Victim Assistance	<u>651,246</u>				<del>-</del>	<u>.0 FTE)</u> 197,000 <u></u>	280,320 <u>r</u>	173,926(I)
15	Victilii Assistance	031,240				=	<u> 197,000</u> =	(5.0 FTE)	(1.8 FTE)
16	Counter-drug Program	4,000,000				4.0	000,000	<u>(3.0112)</u>	<u>(1.0 1 12)</u>
17	Motor Carrier Safety and					<u></u>			
18	Assistance Program Grants	<u>3,724,074</u>				() =	326,607ª		3,397,467(I)
19									(32.0 FTE)
20	Federal Safety Grants	<u>1,073,045</u>							1,073,045(I)
21	T. 11	0.040.070				_	404 0 # ot	450.050"	(2.0 FTE)
22	Indirect Cost Assessment	<u>8,213,058</u>	124.005.520			<u>7,</u> 2	431,058 <sup>±</sup>	<u>473,359</u> ≝	308,641(I)
23			124,095,529						
24			124,089,029						

<sup>&</sup>lt;sup>a</sup> These amounts shall be from the Highway Users Tax Fund created in Section 43-4-201 (1) (a), C.R.S.

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APPROPRIATION FROM

of this amount, \$45,174,276 shall be from the Highway Users Tax Fund created in Section 43-4-201 (1) (a), C.R.S., \$870,944 shall be from the E-470 Toll Road Authority, \$35,644 shall be from the Vehicle Identification Number Inspection Fund created in Section 42-5-204 (2) (a), C.R.S., and \$53,213 shall be from various sources of cash funds.

<sup>€</sup> Of these amounts \$1,916,280 shall be from Limited Gaming funds appropriated to the Department of Revenue and \$49,157 shall be from other state agencies. 29

			APPROPRIATION FROM							
ITEM &	TOTAL	GENERAL	GENERAL	CASH	REAPPROPRIATED	FEDERAL				
SUBTOTAL		FUND	FUND	FUNDS	FUNDS	FUNDS				
			EXEMPT							
\$	\$	\$	\$	\$	\$	\$				

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- deright of these amounts, \$17,134,932 shall be from the Highway Users Tax Fund created in Section 43-4-201 (1) (a), C.R.S., \$218,874 shall be from the E-470 Toll Road Authority, \$119,813 shall be from the Vehicle Identification Number Inspection Fund created in Section 42-5-204 (2) (a), C.R.S., and \$338,964 shall be from various sources of cash funds.
- \(\frac{\sigma}{\text{Of these amounts, \$12,163,895 shall be from the Highway Users Tax Fund created in Section 43-4-201 (1) (a), C.R.S., \$698,213 shall be from user fees from non-state agencies, and \$298,739 shall be from various sources of cash funds.
- 5 f This amount shall be from various sources of reappropriated funds.
- 6 § Of this amount, \$317,768 shall be from the Department of Transportation, \$174,119 shall be from Limited Gaming funds appropriated to the Department of Revenue, \$155,308 shall
  - be from the Department of Corrections, \$152,500 shall be from the Department of Natural Resources, \$16,858 shall be from the Department of Higher Education (Adams State College),
- 8 \$1,280 shall be from the Department of Revenue, and \$340 shall be from the Colorado Bureau of Investigation.
- 9 \(\frac{h}{2}\) Of this amount, \(\frac{1}{802}\), 925 shall be from the Highway Users Tax Fund created in Section 43-4-201 (1) (a), C.R.S., and \(\frac{879}{625}\) shall be from user fees from non-state agencies.
  - This amount shall be from user fees collected from other state agencies.
- 11 ½ Of this amount, \$456,377 shall be from user fees collected from non-state agencies and \$556,135 shall be from various sources of cash funds.
- ½ Of this amount, \$1,817,282 shall be from the Department of Transportation and \$643,885 shall be from user fees collected from other state agencies.
- 13 <u>Of this amount, \$346,865 shall be from the Highway Users Tax Fund created in Section 43-4-201 (1) (a), C.R.S., \$180,000 shall be from the Aircraft Engine Fund, and \$9,644 shall be from various sources of cash funds.</u>
  - This amount shall be from user fees collected from other state agencies.
- 16 <u>Of this amount, \$531,551 shall be from the Judicial Department, \$300,703 shall be from the Department of Personnel Capitol Complex leased space rent proceeds, \$290,096 shall be</u>
- from the Legislative Department, and \$124,359 shall be from the Department of Law.
- 2 Of this amount, \$794,966 shall be from the Highway Users Tax Fund created in Section 43-4-201 (1) (a), C.R.S., \$218,586 shall be from the Nuclear Materials Transportation Fund
- created in Section 42-20-511, C.R.S., and \$121,828 shall be from the Hazardous Materials Safety Fund created in Section 42-20-107 (1), C.R.S.
- 20 E This amount shall be from the Colorado Auto Theft Prevention Cash Fund created in Section 42-5-112 (4) (a), C.R.S.
  - <sup>2</sup> This amount shall be from compulsory insurance fine revenue collected and allocated pursuant to Section 42-4-1409 (9), C.R.S.
- 22 EThis amount shall be from the Division of Criminal Justice, Victims Assistance Sub-program.
- 23 \$\frac{1}{2}\$ This amount shall be from local governments for the purchase of counter-drug equipment from the federal government pursuant to Title 10, Chapter 18, Section 381 U.S.C.
- 24 <u>Of this amount, \$7,209,081 shall be from the Highway Users Tax Fund created in Section 43-4-201 (1) (a), C.R.S., \$104,166 shall be from the E-470 Toll Road Authority, \$12,730</u>
- 25 <u>shall be from the Vehicle Identification Number Inspection Fund created in Section 42-5-204 (2) (a), C.R.S., and \$105,081 shall be from various sources of cash funds.</u>
- 26 <u>Of this amount, \$65,632 shall be from other state agencies for dispatch services, \$14,136 shall be from the Department of Natural Resources, and \$393,591 shall be from various sources</u>
- 27 <u>of reappropriated funds.</u>

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29 TOTALS PART XVII

30 (PUBLIC SAFETY) \$25,083,490 \$28,065,034 \$273,982,783 \$84,338,122 \$136,496,137 \$25,083,490 \$28,065,034

			APPROPRIATION FROM					
	ITEM & SUBTOTAL	TOTAL	GENERAL FUND	GENERAL FUND EXEMPT	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	
	\$	\$	\$	\$	\$	\$	\$	
l		\$273,976,283			\$136,489,637 <u></u> ª			

<sup>a</sup> Of this amount, \$105,755,507 is from the Highway Users Tax Fund pursuant to Section 43-4-201 (3) (a) (III) (C), C.R.S.

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<sup>†</sup> This amount contains an (I) notation.".

- 1 **SECTION 8.** Safety clause. The general assembly hereby finds,
- determines, and declares that this act is necessary for the immediate
- 3 preservation of the public peace, health, and safety.

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