Second Regular Session Sixty-eighth General Assembly STATE OF COLORADO

INTRODUCED

LLS NO. 12-0097.02 Duane Gall x4335

SENATE BILL 12-157

SENATE SPONSORSHIP

Scheffel and Tochtrop,

HOUSE SPONSORSHIP

Williams A. and Murray,

Senate Committees

101

102

House Committees

Business, Labor and Technology

A BILL FOR AN ACT CONCERNING THE REGULATION OF TELECOMMUNICATIONS SERVICE, AND, IN CONNECTION THEREWITH, ENACTING THE

103 "TELECOMMUNICATIONS MODERNIZATION ACT OF 2012".

Bill Summary

(Note: This summary applies to this bill as introduced and does not reflect any amendments that may be subsequently adopted. If this bill passes third reading in the house of introduction, a bill summary that applies to the reengrossed version of this bill will be available at http://www.leg.state.co.us/billsummaries.)

In 1987, article 15 of title 40, Colorado Revised Statutes, governing intrastate telecommunications services, was repealed and reenacted. Since then, the statutes have been amended to accommodate technological changes and increased competition in many segments of the

communications industry but, for the most part, retain the regulatory structure that developed in an era of traditional voice-centric wireline service.

The bill makes substantial revisions to article 15 to reflect current conditions and in anticipation of future evolution of the market, including:

- Directing the Colorado public utilities commission to eliminate price controls for all retail services except basic local exchange service provided to residential customers and emergency service, and to periodically reexamine whether competition has advanced sufficiently in particular geographic areas so that price controls on these services may also be eliminated;
- ! Requiring local exchange carriers to adjust their rates for switched access service over a period of time until their intrastate rates match their interstate rates on file with the federal communications commission; and
- ! Beginning the process of reducing and eventually eliminating the state's high cost support mechanism (HCSM), which subsidized the construction of land lines and other infrastructure when those methods were the only methods available to bring telecommunications services to rural areas of the state. The bill directs part of the revenue freed up by reductions in the HCSM to a broadband capital investment fund administered by the office of information technology.

Be it enacted by the General Assembly of the State of Colorado:

2 **SECTION 1.** In Colorado Revised Statutes, **add** 40-15-100.1 as

3 follows:

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4 **40-15-100.1. Short title.** This article shall be known and

5 MAY BE CITED AS THE "TELECOMMUNICATIONS MODERNIZATION ACT OF

6 2012".

7 **SECTION 2.** In Colorado Revised Statutes, **amend** 40-15-101

8 as follows:

40-15-101. Legislative declaration - purpose and scope of this

article. (1) The general assembly hereby finds, determines, and declares

-2- SB12-157

that it is the policy of the state of Colorado to promote a competitive
telecommunications marketplace while protecting and maintaining the
wide availability of high-quality telecommunications services. Such goals
are best achieved by legislation that brings telecommunications regulation
into the modern era by guaranteeing the affordability of basic telephone
service while fostering free market competition within the
telecommunications industry. The general assembly further finds that the
technological advancements and increased customer choices for
telecommunications services generated by such market competition will
enhance Colorado's economic development and play a critical role in
Colorado's economic future. However, the general assembly recognizes
that the strength of competitive force varies widely between markets and
products and services. Therefore, to foster, encourage, and accelerate the
continuing emergence of a competitive telecommunications environment,
the general assembly declares that flexible regulatory treatments are
appropriate for different telecommunications services The General
ASSEMBLY HEREBY FINDS, DETERMINES, AND DECLARES THAT IT IS THE
POLICY OF THE STATE OF COLORADO TO PROMOTE A COMPETITIVE
TELECOMMUNICATIONS MARKET AND THE WIDE AVAILABILITY OF
HIGH-QUALITY TELECOMMUNICATIONS SERVICES. THIS ARTICLE ACHIEVES
THESE GOALS BY:

- (a) REMOVING BARRIERS TO COMPETITIVE ENTRY;
- (b) Phasing out price caps on basic local exchange services in competitive markets;
 - (c) LIMITING AND PHASING OUT THE COLORADO HIGH COST SUPPORT MECHANISM TO RURAL PROVIDERS; AND
 - (d) LIMITING REGULATION OVER TELECOMMUNICATIONS SERVICES

-3- SB12-157

1	USING THE PUBLIC SWITCHED TELECOMMUNICATIONS NETWORK WHERE
2	COMPETITIVE CHOICES DO NOT EXIST.
3	(2) TO FOSTER, ENCOURAGE, AND ACCELERATE THE CONTINUING
4	EMERGENCE OF A COMPETITIVE TELECOMMUNICATIONS ENVIRONMENT,
5	THE GENERAL ASSEMBLY DECLARES THAT IT IS APPROPRIATE TO ESTABLISH
6	DIFFERENT METHODS OF REGULATION FOR, OR FULLY DEREGULATE,
7	DIFFERENT TELECOMMUNICATIONS SERVICES.
8	SECTION 3. In Colorado Revised Statutes, amend 40-15-102 as
9	follows:
10	40-15-102. Definitions. As used in this article, unless the context
11	otherwise requires:
12	(1) "Access" means special access and switched access.
13	$\frac{(2)}{(1)}$ "Advanced features" means custom calling features known
14	as speed dialing, 3-way calling, call forwarding, and call waiting.
15	(2) "ADVANCED SERVICES" HAS THE SAME MEANING AS SET FORTH
16	IN 47 CFR 51.5.
17	(3) "Basic local exchange service" or "basic service" means the
18	telecommunications service which THAT provides a local dial tone line
19	and local usage necessary to place or receive a call within an exchange
20	area, and any other services or features that may be added by the
21	commission under section 40-15-502 (2) TOGETHER WITH ACCESS TO
22	EMERGENCY, OPERATOR SERVICES, AND INTEREXCHANGE
23	TELECOMMUNICATIONS SERVICES.
24	(4) "Centron and centron-like services" means services which
25	provide custom switching features which include but are not limited to
26	distributive dial tone, select number screening, toll restriction and
27	screening, nonattendant busy out, nonattend and call transfer, and select

- SB12-157

1	trunk hunting and screening "Broadband Service" includes Service
2	OFFERED OVER CABLE, WIRE (INCLUDING DIGITAL SUBSCRIBER LINE
3	SERVICE), CMRS, SATELLITE, FIBER OPTIC FACILITIES, AND POWER-LINE
4	FACILITIES. "BROADBAND SERVICE" IS NOT LIMITED TO INTERNET ACCESS
5	SERVICE, NOR IS IT DEFINED BY CONNECTION SPEED OR PROCESSING RATE.
6	(5) "COMMERCIAL MOBILE RADIO SERVICE" OR "CMRS" MEANS
7	CELLULAR OR WIRELESS SERVICE, PERSONAL COMMUNICATIONS SERVICE,
8	PAGING SERVICE, RADIO COMMON CARRIER SERVICE, RADIO MOBILE
9	SERVICE, AND ENHANCED SPECIALIZED MOBILE RADIO SERVICE AS
10	AUTHORIZED BY THE FCC.
11	(5) (6) "Commission" means the public utilities commission of the
12	state of Colorado.
13	(7) "COMPETITIVE ELIGIBLE PROVIDER" MEANS A PROVIDER OF
14	TELECOMMUNICATIONS SERVICE THAT HAS BEEN DESIGNATED AS ELIGIBLE
15	FOR SUPPORT FROM THE COLORADO HIGH COST SUPPORT MECHANISM THAT
16	IS NOT AN INCUMBENT LOCAL EXCHANGE CARRIER.
17	(8) "Customer" means any person, firm, corporation, or
18	GOVERNMENTAL AGENCY SUBSCRIBING TO A LOCAL EXCHANGE
19	PROVIDER'S BASIC LOCAL EXCHANGE SERVICE.
20	(6) (9) "Deregulated telecommunications services" means
21	telecommunications services not subject to the jurisdiction of the
22	commission pursuant to part 4 of this article.
23	(6.5) (10) "Distributed equitably" means that distribution by the
24	commission of high cost support mechanism funding to eligible providers
25	shall be IS accomplished using regulatory principles that are neutral in
26	their effect that AND do not favor one class of providers over another. and
27	that do not cause any eligible telecommunications provider to experience

-5- SB12-157

1	a reduction in its high cost support mechanism support revenue
2	requirement based upon commission rules that are not applicable to other
3	telecommunications providers.
4	(7) (11) "Emerging competitive telecommunications services"
5	means telecommunications services subject to regulation by the
6	commission pursuant to part 3 of this article.
7	(8) (12) "Exchange area" means a geographic area established by
8	the commission which consists of one or more central offices together
9	with associated facilities which are used in FOR THE PURPOSE OF providing
10	basic local exchange service.
11	(13) "FCC" MEANS THE FEDERAL COMMUNICATIONS COMMISSION.
12	(14) "FIXED VOIP SERVICE" MEANS VOIP SERVICE THAT ONLY
13	PERMITS A SUBSCRIBER TO MAKE CALLS FROM A FIXED ADDRESS.
14	(9) (15) "Functionally equivalent" refers to services or products
15	which perform the same or similar tasks or functions to obtain
16	substantially the same result at reasonably comparable prices A
17	"FUNCTIONAL EQUIVALENT" FOR BASIC SERVICE EXISTS IF A CUSTOMER
18	CAN USE ANY WIRELINE, CMRS, SATELLITE, OR FIXED VOIP SERVICE TO
19	SEND AND RECEIVE VOICE TRANSMISSIONS FROM THE CUSTOMER'S
20	LOCATION, TO AND FROM ANOTHER PERSON AT A DIFFERENT LOCATION, ON
21	A REAL-TIME BASIS AT A REASONABLY COMPARABLE PRICE, TAKING INTO
22	CONSIDERATION THE ADDITIONAL VALUE THAT MAY BE OFFERED BY THE
23	FUNCTIONALLY EQUIVALENT SERVICE, SUCH AS MOBILITY OR OTHER
24	ATTRIBUTES OF SUCH SERVICE.
25	(16) "GEOGRAPHIC AREA" MEANS AN ILEC'S STUDY AREA UNLESS
26	THE ILEC SERVES FIFTY THOUSAND OR MORE ACCESS LINES, IN WHICH
27	CASE "GEOGRAPHIC AREA" MEANS EACH EXCHANGE AREA. THE

-6- SB12-157

1	COMMISSION MAY USE A SMALLER AREA IF IT DETERMINES THAT A
2	SMALLER AREA WOULD MORE ACCURATELY AND PRECISELY ASSESS THE
3	NEED FOR HIGH COST SUPPORT.
4	(17) "INCUMBENT LOCAL EXCHANGE CARRIER" OR "ILEC" HAS THE
5	MEANING SET FORTH IN 47 U.S.C. SEC. 251(h).
6	(10) (18) "Informational "Information services" means
7	nonstandard services provided to customers by means of personnel and
8	facilities which include personalized intercept, synthesized voice
9	messages, specialized bill services, and personalized number services HAS
10	THE MEANING SET FORTH IN 47 U.S.C. SEC. 153.
11	(19) "Insufficient competition" in a geographic area means
12	THAT AT LEAST NINETY PERCENT OF THE CUSTOMERS IN THE AREA DO NOT
13	HAVE A CHOICE OF AT LEAST FIVE PROVIDERS OR CARRIERS, INCLUDING
14	WIRELINE, CMRS, SATELLITE, AND FIXED AND NOMADIC VOIP PROVIDERS
15	THAT OFFER BASIC SERVICE OR ITS FUNCTIONAL EQUIVALENT. FOR THE
16	PURPOSE OF THIS ANALYSIS, ONLY ONE NOMADIC VOIP PROVIDER AND
17	ONLY ONE SATELLITE PROVIDER MAY BE COUNTED TOWARD THE FIVE
18	PROVIDERS THRESHOLD.
19	(11) (20) "Interexchange provider" means a person who provides
20	INTEREXCHANGE telecommunications services between exchange areas.
21	(12) (21) "Interexchange telecommunications services SERVICE"
22	means a telephone services, SERVICE BETWEEN EXCHANGE AREAS THAT IS
23	not included in basic local exchange service. and which are priced based
24	upon usage.
25	(13) "InterLATA" means telecommunications services between
26	LATAs.
27	(14) "InterLATA interexchange telecommunications service"

-7-

SB12-157

1	means long-distance service between LATAs.
2	(15) "IntraLATA" means telecommunications service provided
3	within one LATA.
4	(16) "IntraLATA interexchange telecommunications service"
5	means long-distance service within a LATA.
6	(22) "Internet protocol-enabled service" or "IP-enabled
7	SERVICE" MEANS, EXCEPT AS OTHERWISE PROVIDED IN SUBSECTION (40)
8	OF THIS SECTION, ANY SERVICE, CAPABILITY, FUNCTIONALITY, OR
9	APPLICATION PROVIDED USING INTERNET PROTOCOL, OR ANY SUCCESSOR
10	PROTOCOL, THAT ENABLES AN END USER TO SEND OR RECEIVE A
11	COMMUNICATION IN INTERNET PROTOCOL FORMAT, OR ANY SUCCESSOR
12	FORMAT, REGARDLESS OF WHETHER THE COMMUNICATION IS VOICE, DATA,
13	OR VIDEO.
14	(17) (23) "LATA" means each local access and transport area
15	which THAT has been designated in this state by the commission. A
16	LATA may encompass more than one contiguous local exchange area in
17	this state which THAT serves common social, economic, or other
18	purposes, even where such area transcends municipal or other local
19	governmental boundaries.
20	(18) (24) "Local exchange provider" OR "LOCAL EXCHANGE
21	CARRIER" means any person authorized by the commission to provide
22	basic local exchange service.
23	(19) (25) "New products and services" means any new product or
24	service introduced separately or in combination with other products and
25	services after January 1, 1988, which THAT is not functionally required to
26	provide basic local exchange service and any new product or service
27	which THAT is introduced after January 1, 1988, which THAT is not a

-8- SB12-157

1 repackaged current product or service or a direct replacement for a 2 regulated product or service. Repackaging any product or service 3 deregulated under part 4 of this article with any service regulated under 4 part 2 or 3 of this article shall IS not be considered a new product or 5 service. (26) "NOMADIC VOIP SERVICE" MEANS VOIP SERVICE THAT 6 7 ENABLES A SUBSCRIBER TO ACCESS THE INTERNET TO MAKE A CALL FROM 8 ANY BROADBAND INTERNET CONNECTION OUTSIDE THE RESIDENCE OF THE 9 SUBSCRIBER. 10 (19.3) (27) "Nondiscriminatory, and competitively neutral basis" 11 means that decisions by the commission concerning the distribution of 12 high cost support mechanism funding SUPPORT to eligible providers shall 13 be ARE made using regulatory principles that are neutral in their effect. 14 that do not favor one class of providers over another, and that do not 15 result in the imposition of regulatory requirements or costs on one class 16 of eligible providers that are not imposed on others. 17 (19.5) (28) "Nonoptional operator services" means operator 18 services requiring an operator for individualized call processing or 19 specialized or alternative billing, including without limitation, credit card 20 calls, calls billed to a third number, collect calls, and person-to-person 21 calls. 22 (20) (29) "Operator services" means services, other than directory 23 assistance, provided either by live operators or by the use of recordings 24 or computer-voice interaction to enable customers to receive 25 individualized and select telephone call processing or specialized or 26 alternative billing functions. "Operator services" includes nonoptional

operator services, optional operator services, and operator services

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-9- SB12-157

1	necessary for the provision of basic local exchange service.
2	(20.3) (30) "Operator services necessary for the provision of basic
3	local exchange service" means operator services provided when operator
4	intervention is required to complete a local call or obtain access to
5	emergency services or to directory assistance.
6	(20.6) (31) "Optional operator services" means operator services
7	not defined in subsection (19.5) or (20.3) (28) OR (30) of this section,
8	including without limitation, operator services provided in connection
9	with conference calling, foreign language translation, operator services
10	to provide telephone service to inmates at penal institutions, and voice
11	messaging.
12	(21) (32) "Premium services" means any enhanced or improved
13	product or service offered by a telecommunications SERVICE provider
14	which THAT is not functionally required for the provision of basic local
15	exchange or interexchange service and which THAT the customer may
16	purchase at his OR HER option.
17	(22) (33) "Private line service" means any point-to-point or
18	point-to-multipoint service dedicated to the exclusive use of an end user
19	for the transmission of any telecommunications services.
20	(23) (a) "Private telecommunications network" means a system,
21	including the construction, maintenance, or operation of such system, for
22	the provision of telecommunications service, or any portion of such
23	service, by a person or entity for the sole and exclusive use of such person
24	or entity and not for resale, directly or indirectly.
25	(b) "Private telecommunications network" also includes:
26	(I) Any telecommunications service, the operation, facilities, or
27	premises of which are or may be shared by energy utilities, used solely

-10- SB12-157

1	and exclusively by and for such utilities and not for resale, directly or
2	indirectly; and
3	(II) A telecommunications service owned or leased by a college,
4	as defined in section 23-3-103 (1), C.R.S., used solely and exclusively by
5	and for such college and not for resale, directly or indirectly, for the
6	purpose of providing services to:
7	(A) Students residing in housing owned by or affiliated with such
8	college, students registered and enrolled at such college, and invited
9	guests of such students; or
10	(B) Faculty, staff, or concessionaires of such college or the invited
11	guests of such faculty, staff, or concessionaires.
12	(c) Construction, maintenance, or operation of a private
13	telecommunications network shall not constitute the provision of public
14	utility service, and such network shall not be subject to any of the
15	provisions of this article or of articles 1 to 7 of this title.
16	(24) (34) "Regulated telecommunications services" means
17	telecommunications services treated as public utility services subject to
18	the jurisdiction of the commission.
19	(35) "RETAIL SERVICE" MEANS A TELECOMMUNICATIONS SERVICE
20	PROVIDED TO CUSTOMERS AND DOES NOT INCLUDE SERVICES PROVIDED TO
21	OTHER TELECOMMUNICATIONS SERVICE PROVIDERS.
22	(24.5) (36) "Rural telecommunications provider LOCALEXCHANGE
23	CARRIER" means a local exchange provider OF TELECOMMUNICATIONS
24	SERVICE that: meets one or more of the following conditions:
25	(a) Provides common carrier service to any local exchange carrier
26	study area, as defined by the commission, that does not include either: Is
27	SUBJECT TO COMMISSION REGULATION AS AN ELIGIBLE PROVIDER OF BASIC

-11- SB12-157

1	LOCAL EXCHANGE SERVICE OR A PROVIDER OF LAST RESORT;
2	(I) Any incorporated place of ten thousand inhabitants or more, or
3	any part thereof, based on the most recently available population statistics
4	of the United States bureau of the census; or
5	(II) Any territory, incorporated or unincorporated, included in an
6	urbanized area, as defined by the United States bureau of the census as of
7	August 10, 1993;
8	(b) Provides telephone exchange service, including exchange
9	access, to Serves fewer than fifty SEVENTY-FIVE thousand access lines;
10	AND
11	(c) Provides telephone exchange service to any local exchange
12	carrier study area, as defined by the commission, with fewer than one
13	hundred thousand access lines; or Is not affiliated or under common
14	CONTROL WITH ANY OTHER KIND OF REGULATED PUBLIC UTILITY
15	PROVIDING TELECOMMUNICATIONS SERVICE IN COLORADO.
16	(d) Has less than fifteen percent of its access lines in communities
17	of more than fifty thousand inhabitants.
18	(25) (37) "Special access" means any point-to-point or
19	point-to-multipoint service provided by a local exchange provider
20	dedicated to the exclusive use of any interexchange provider for the
21	transmission of any telecommunications services.
22	(26) "Special arrangements" means custom assemblies of optional
23	manufactured products which allow users to select nonstandard interfaces
24	and switched or dedicated facilities in combinations for select, specialized
25	custom applications, including but not limited to combinations of
26	microwave, coaxial or copper cable, fiber optics, multiplexing equipment,
27	or specialized electronics. "Special arrangements" does not include

-12- SB12-157

1	access.
2	(27) "Special assemblies" means services provided to customers
3	who require special or nonstandard conditioning for interoffice or
4	intraoffice connections or image-data use interruptions for combination
5	lines.
6	(38) "STAND-ALONE BASIC SERVICE" MEANS THE OFFERING OF
7	BASIC SERVICE BY ITSELF FOR A PRICE BY A CARRIER.
8	(39) "STUDY AREA" HAS THE MEANING SET FORTH IN 47 CFR 36,
9	APPENDIX A.
10	(40) "SUFFICIENT COMPETITION" IN A GEOGRAPHIC AREA MEANS
11	THAT AT LEAST NINETY PERCENT OF THE CUSTOMERS IN THE AREA HAVE
12	A CHOICE OF AT LEAST FIVE PROVIDERS OR CARRIERS, INCLUDING
13	WIRELINE, CMRS, SATELLITE, AND FIXED AND NOMADIC VOIP PROVIDERS
14	THAT OFFER BASIC SERVICE OR ITS FUNCTIONAL EQUIVALENT. FOR THE
15	PURPOSE OF THIS ANALYSIS, ONLY ONE NOMADIC VOIP PROVIDER AND ONE
16	SATELLITE PROVIDER MAY BE COUNTED TOWARD THE FIVE PROVIDERS
17	THRESHOLD.
18	(28) (41) "Switched access" means the services or facilities
19	furnished by a local exchange company TELECOMMUNICATIONS PROVIDER
20	to interexchange providers which THAT allow them to use the basic
21	exchange network for origination or termination of interexchange
22	telecommunications services.
23	(29) (42) "TELECOMMUNICATIONS" AND "telecommunications
24	service" means the electronic or optical transmission of information
25	between separate points by prearranged means HAVE THE MEANINGS SET
26	FORTH IN 47 U.S.C. SEC. 153.
27	(30) (43) "Toll reseller PROVIDER" means a person who provides

-13- SB12-157

1	ton services to end use customers by using the transmission facilities,
2	including without limitation wire, cable, optical fiber, or satellite or
3	terrestrial radio signals. of another person. A toll reseller may, but need
4	not, possess its own switching facilities.
5	(31) (44) "Toll service" means a type of telecommunications
6	service, commonly known as long-distance service, that is provided on an
7	intrastate basis between LATAs and within LATAs and that is:
8	(a) Not included as a part of basic local exchange service;
9	(b) Provided between local calling areas; and
10	(c) Billed to the customer separately from basic local exchange
11	service.
12	(45) "VOICE OVER INTERNET PROTOCOL SERVICE" OR "VOIP"
13	MEANS ANY SERVICE THAT:
14	(a) Enables real-time, two-way voice communications that
15	ORIGINATE FROM OR TERMINATE AT THE USER'S LOCATION IN INTERNET
16	PROTOCOL OR ANY SUCCESSOR PROTOCOL;
17	(b) USES A BROADBAND CONNECTION FROM THE USER'S LOCATION;
18	AND
19	(c) PERMITS A USER GENERALLY TO RECEIVE CALLS THAT
20	ORIGINATE ON THE PUBLIC SWITCHED TELEPHONE NETWORK AND TO
21	TERMINATE CALLS TO THE PUBLIC SWITCHED TELEPHONE NETWORK.
22	SECTION 4. In Colorado Revised Statutes, repeal 40-15-105 as
23	follows:
24	40-15-105. Nondiscriminatory access charges. (1) No local
25	exchange provider shall, as to its pricing and provision of access, make
26	or grant any preference or advantage to any person providing
27	telecommunications service between exchanges nor subject any such

-14- SB12-157

person to, nor itself take advantage of, any prejudice or competitive disadvantage for providing access to the local exchange network. Access charges by a local exchange provider shall be cost-based, as determined by the commission, but shall not exceed its average price by rate element and by type of access in effect in the state of Colorado on July 1, 1987. (2) At its option, any rural telecommunications provider may, in lieu of the provisions of subsection (1) of this section, remain under the jurisdiction of the commission pursuant to part 2 of this article. A rural telecommunications provider operating under this subsection (2) may at any time apply to the commission for regulatory relief under section 40-15-203 or 40-15-207. Such rural telecommunications provider, upon the granting of regulatory relief, shall provide access services under the conditions established in subsection (1) of this section; except that the commission shall set the maximum price for access services for such provider. (3) Contracts for access pursuant to subsection (1) of this section shall be filed with the commission and open to review by other purchasers of such access to assure compliance with the provisions of this section. Prior to such review, the purchaser desiring such review shall execute a nondisclosure agreement as determined by the commission for the protection of business and trade secrets. SECTION 5. In Colorado Revised Statutes, 40-15-107, amend (1); and **repeal** (3) as follows: 40-15-107. Powers of commission - inspection of books and documents - confidentiality of information obtained through audit. (1) The commission shall administer and enforce all provisions of this

article, and, in addition to any other powers under articles 1 to 7 of this

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-15- SB12-157

1	title, the commission has the right to inspect the FINANCIAL books and
2	FINANCIAL documents of the A local exchange provider, The local
3	exchange provider shall supply additional relevant and material
4	information to the commission as needed BUT ONLY IF THE PROVIDER
5	OPERATES IN AN AREA OF INSUFFICIENT COMPETITION OR RECEIVES HIGH
6	COST SUPPORT OR OTHER REGULATED TELECOMMUNICATIONS SUBSIDIES
7	FROM THE STATE OR FEDERAL GOVERNMENT. In addition, the commission
8	has the right to inspect the FINANCIAL books and records of any affiliate
9	of SUCH a local exchange provider which THAT provides
10	telecommunications service under part 2, 3, or 4 of this article, if, in the
11	provision of such service, the affiliate uses a plant or incurs costs that are
12	joint and common to the provision of any basic local exchange service.
13	of the local exchange provider regulated under part 2 of this article
14	NOTWITHSTANDING ANY PROVISION TO THE CONTRARY, THE COMMISSION
15	HAS THE RIGHT TO INSPECT THE 911 SERVICE-RELATED BOOKS AND
16	DOCUMENTS OF A REGULATED LOCAL EXCHANGE PROVIDER THAT IS
17	WITHIN THE COMMISSION'S JURISDICTION. UPON COMMISSION APPROVAL
18	IN OPEN PUBLIC DELIBERATIONS AND A SHOWING OF JUST CAUSE, THE
19	COMMISSION MAY GRANT ITS STAFF ADDITIONAL AUTHORITY TO INSPECT
20	THE BOOKS AND RECORDS OF A REGULATED LOCAL EXCHANGE PROVIDER.
21	(3) The commission shall have no authority to regulate telephone
22	or telecommunications service from inmates at penal institutions.
23	SECTION 6. In Colorado Revised Statutes, repeal 40-15-111 as
24	follows:
25	40-15-111. Regulation of the discontinuation or
26	rearrangement of basic local exchange service - measured or message
27	rate service not required. (1) Every local exchange provider shall

-16- SB12-157

1	continue to offer and provide basic local exchange service in any
2	exchange area it serves immediately prior to July 2, 1996, unless the
3	commission determines that an alternative provider offers or provides
4	functionally equivalent service to the customers in such exchange area.
5	(2) Rearrangements of exchange areas shall require a
6	determination by the commission that such rearrangement will promote
7	the public interest and welfare and will not adversely impact the public
8	switched network of the affected local exchange provider or such
9	provider's financial integrity.
10	(3) Measured or message rate service for end user customers shall
11	not be required in order for such customers to obtain basic local exchange
12	service unless the commission so orders.
13	(4) A telecommunications provider shall not base its charges for
14	basic local exchange service on the volume or amount of data or voice
15	traffic of an individual subscriber except with the prior approval of the
16	commission following notice and the opportunity for a hearing.
17	SECTION 7. In Colorado Revised Statutes, 40-15-113, amend
18	(1) (c) as follows:
19	40-15-113. Unauthorized charge for services. (1) A provider of
20	telecommunications services shall not engage in the following activities:
21	(c) When providing billing services for a telecommunications
22	SERVICE provider, knowingly or recklessly participating in charging or
23	billing a customer for goods or services without the customer's
24	authorization to add such goods or services to the customer's bill; except
25	that, in accordance with federal law, this paragraph (c) shall DOES not
26	apply to a provider of wireless CMRS services.
27	SECTION 8. In Colorado Revised Statutes, amend 40-15-201 as

-17- SB12-157

follows:

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2	40-15-201. Regulation by commission - rules. (1) For purposes
3	of this part 2, except as otherwise provided in this title, each provider of
4	basic local exchange service is declared to be affected with a public
5	interest and a public utility subject to the provisions of articles 1 to 7 of
6	this title, so far as applicable, including the regulation of all rates and
7	charges pertaining to local exchange companies; except that, IF A
8	PROVIDER OPERATES IN AN AREA OF SUFFICIENT COMPETITION, OR if a
9	provider applies for and receives commission approval of an alternative
10	form of regulation, or if a provider is a rural telecommunications provider
11	LOCAL EXCHANGE CARRIER subject to simplified regulatory treatment
12	under section 40-15-203.5 or 40-15-503 (2) (d) (1), the commission shall
13	not consider the provider's overall rate of return or overall revenue
14	requirements when determining the just and reasonable rate for a
15	particular product or service. For a rural telecommunications provider
16	LOCAL EXCHANGE CARRIER subject to simplified regulatory treatment
17	under section 40-15-203.5 or 40-15-503 (2) (d) (1), basic local exchange
18	service shall be IS regulated as provided in subsection (2) of this section.
19	The commission may promulgate such rules as are necessary for the
20	purpose of implementing the provisions of this part 2.
21	(2) The following products, services, and providers are declared
22	to be subject to regulation pursuant to this part 2 and subject to potential
23	reclassification under section 40-15-207:
24	(a) Basic local exchange service; AND
25	(b) Basic Emergency service 911 SERVICES.
26	(c) (Deleted by amendment, L. 99, p. 185, § 3, effective March 31,
27	1999.)

-18- SB12-157

1	(d) White page directory listing;
2	(e) Local exchange listed telephone number service;
3	(f) New products and services included in the definition of basic
4	local exchange service;
5	(g) Dual tone multifrequency signaling;
6	(h) Operator services necessary for the provision of basic local
7	exchange service.
8	SECTION 9. In Colorado Revised Statutes, 40-15-202, amend
9	(3) as follows:
10	40-15-202. Certificate required. (3) The commission is
11	authorized to issue a certificate of public convenience and necessity to a
12	provider of services regulated in this part 2, and the commission may
13	attach to the exercise of the rights granted by said certificate such terms
14	and conditions as, in its judgment, the public convenience and necessity
15	may require Effective July 1, 2012, a local exchange carrier may,
16	AT ITS OPTION, CONVERT ANY CERTIFICATE OF PUBLIC CONVENIENCE AND
17	NECESSITY TO PROVIDE SERVICE IN A GEOGRAPHIC AREA INTO A
18	CERTIFICATE TO PROVIDE THE SERVICE STATEWIDE BY FILING A NOTICE OF
19	CONVERSION LETTER WITH THE COMMISSION. UPON RECEIPT OF A NOTICE
20	OF CONVERSION LETTER, THE COMMISSION SHALL ISSUE AN ORDER
21	CONVERTING THE CERTIFICATE.
22	SECTION 10. In Colorado Revised Statutes, repeal 40-15-203
23	as follows:
24	40-15-203. Manner of regulation - refraining from regulation.
25	(1) Repealed.
26	(2) In accordance with the provisions of this part 2, upon its own
27	motion or application of a local exchange provider, the commission may

-19- SB12-157

1	refrain from regulation for competitive purposes, and authorize a local
2	exchange provider to provide all or a portion of a private
3	telecommunications network service under stated or negotiated terms to
4	any person or entity that has acquired, is contemplating the acquisition of,
5	or is operating a private telecommunications network.
6	(3) (a) At any time, the local exchange provider may file or the
7	commission on its own motion may request that the provider file a
8	verified application with the commission for refraining from regulation
9	for competitive purposes. The application shall contain at least the
10	following information:
11	(I) The name and address of the local exchange provider;
12	(II) The name and address of the person or entity that has
13	acquired, is contemplating the acquisition of, or is operating a private
14	telecommunications network;
15	(III) A statement of what products or services of the local
16	exchange provider are offered or are being provided by such private
17	telecommunications network;
18	(IV) A statement that the local exchange provider intends to
19	provide a competitive alternative proposal to its existing regulated tariffs
20	for such person or entity;
21	(V) A statement of what products and services of the local
22	exchange provider will or may be subject to the competitive alternative.
23	(b) For the purpose of evaluating said application, the commission
24	may require such additional information as it deems proper for the
25	processing of the application.
26	(c) The local exchange provider's application for refraining from
27	regulation for competitive purposes and all information contained therein

-20- SB12-157

shall remain confidential.

(d) The commission shall approve or deny any such application for refraining from regulation for competitive purposes within ten days after the filing of the application; except that the commission may, by order, defer the period within which it must act for one additional period of five days. If the commission has not acted on any such application within the appropriate time period permitted, the application shall be deemed granted.

(4) (a) Upon approval of an application for refraining from regulation for competitive purposes, the local exchange provider may thereafter negotiate with the person or entity that intends to acquire, is contemplating the acquisition of, or is operating a private telecommunications network without regard to its obligations as a public utility under articles 1 to 7 of this title, including any tariffs of such company on file and approved by the commission.

(b) Within ten days after the conclusion of such negotiations between the local exchange provider and the entity which intends to acquire, is contemplating the acquisition of, or is operating a private telecommunications network, such provider shall file with the commission the final contract or other evidence of what basic local exchange service will be provided to such person or entity and what will be the charges and costs for such service. The final contracts or other evidence and all information contained therein shall remain confidential. Thereafter, for any basic local exchange service actually furnished through a private telecommunications network to a person or entity that is a party to a contract or other arrangement that has been filed with the commission pursuant to this section, such provider may also furnish or

-21- SB12-157

offer to furnish similar basic local exchange service to such person or entity operating such private telecommunications network without regard to its obligations as a public utility under articles 1 to 7 of this title, including any tariffs of such provider on file and approved by the commission. The commission shall not have the power to approve or disapprove services provided or the charges therefor, but this limitation shall not prevent the commission from considering and evaluating the same, and the costs associated therewith, for general regulatory purposes.

(5) The provisions of articles 3 and 6 of this title shall not apply to proceedings related to an application for refraining from regulation for competitive purposes submitted pursuant to subsection (2) of this section.

(6) (a) Upon its own motion or application of a provider of telecommunications service regulated under this part 2, the commission may, in lieu of reclassification of a service under section 40-15-207, examine whether it should refrain from regulation and may refrain from regulation for competitive need for specific telecommunications service otherwise subject to its jurisdiction.

(b) The commission shall approve or deny any such application for refraining from regulation for competitive need within one hundred eighty days after the filing of the application; except that the commission may, by order, defer the period within which it must act for one additional period of sixty days. If the commission has not acted on any such application within the appropriate time period permitted, the application shall be deemed granted.

(7) The authority granted the commission pursuant to this section is in addition to, and not a limitation upon, other powers of the commission, and such authority shall not be construed to be the sole or

-22- SB12-157

1	exclusive means by which the commission may retrain from regulation
2	under this title.
3	(8) Notwithstanding the provisions of this section, no expenses
4	incurred in the solicitation and the provision of services under this section
5	shall be paid, directly or indirectly, by the subscribers of the applicant's
6	regulated services.
7	SECTION 11. In Colorado Revised Statutes, add 40-15-203.1 as
8	follows:
9	40-15-203.1. Regulation of the discontinuation or
10	rearrangement of basic local exchange service - measured or message
11	rate service not required. (1) IN AREAS OF INSUFFICIENT COMPETITION,
12	EVERY INCUMBENT LOCAL EXCHANGE CARRIER SHALL CONTINUE TO OFFER
13	AND PROVIDE BASIC LOCAL EXCHANGE SERVICE IN ANY EXCHANGE AREA
14	IT SERVED IMMEDIATELY PRIOR TO JULY 2, 1996.
15	(2) Local exchange carriers are not required to offer
16	MEASURED OR MESSAGE RATE SERVICE UNLESS THE COMMISSION SO
17	ORDERS.
18	SECTION 12. In Colorado Revised Statutes, amend 40-15-203.5
19	as follows:
20	40-15-203.5. Simplified regulatory treatment for rural local
21	exchange carriers - rules. (1) (a) The commission, with due
22	consideration of the public interest, quality of service, financial condition,
23	and just and reasonable rates, shall grant regulatory treatment that is less
24	comprehensive than otherwise provided for under this article to rural
25	telecommunications providers as defined in section 40-15-102 (24.5)
26	LOCAL EXCHANGE CARRIERS. The commission shall issue policy
27	statements and rules and regulations that maintain reasonable regulatory

-23- SB12-157

oversight and that consider the cost of regulation in relation to the benefit
derived from such THE regulation. These rules and regulations shall MUST
encourage the cost-effective deployment and use of modern
telecommunications technology. All proposed rules applicable to rural
telecommunications providers LOCAL EXCHANGE CARRIERS that come
before the commission shall MUST consider the economic impact on THE
COLORADO HIGH COST SUPPORT MECHANISM AND ON rural
telecommunications providers LOCAL EXCHANGE CARRIERS and their
subscribers. The commission and rural telecommunications providers are
encouraged to LOCAL EXCHANGE CARRIERS SHALL work together in a
cooperative and proactive fashion to implement this section.

- (b) As an element of simplified regulatory treatment, the commission shall employ price flexibility, in which the carrier is authorized to raise and lower its price for stand-alone basic service within a range established by the commission, subject only to one day's notice to customers by posting on the carrier's web site and one day's written or electronic notice to the commission. In determining a price range for stand-alone service, the commission shall take into account:
- (I) THE BENEFICIAL EFFECT OF DECREASING THE HIGH COST SUPPORT MECHANISM ASSESSMENT TO CUSTOMERS AS A RESULT OF ALLOWING INCREASES TO RATES;
- 23 (II) INFLATION;

- 24 (III) WHETHER THE AMOUNT OF SUBSTITUTION OF WIRELINE 25 SERVICES AND COMPETITION IN RURAL AREAS WILL ACT TO DETER RATE 26 INCREASES;
 - (IV) THE COST OF PROVIDING SERVICE IN RURAL HIGH COST AREAS;

-24- SB12-157

1	AND
2	(V) PRICE OF SERVICE FOR RURAL CUSTOMERS.
3	(2) NOTWITHSTANDING PART 2 OR 3 OF THIS ARTICLE:
4	(a) ANY SERVICE OR PACKAGE OF SERVICES OFFERED BY A RURAL
5	LOCAL EXCHANGE CARRIER AND SUBJECT TO REGULATION UNDER PART 2
6	OR 3 OF THIS ARTICLE, OTHER THAN EMERGENCY 911 SERVICES,
7	STAND-ALONE BASIC SERVICE, OR SWITCHED ACCESS, IS SUBJECT TO PRICE
8	FLEXIBILITY RATE ADJUSTMENT. THESE RATE ADJUSTMENTS ARE NOT
9	SUBJECT TO REJECTION, MODIFICATION, OR SUSPENSION BY THE
10	COMMISSION UNLESS THE ADJUSTMENTS HAVE THE EFFECT OF RAISING THE
11	COLORADO HIGH COST SUPPORT MECHANISM.
12	(b) (I) A RURAL LOCAL EXCHANGE CARRIER MAY INCREASE ITS
13	RATES FOR STAND-ALONE BASIC SERVICE WITH PRIOR APPROVAL BY THE
14	COMMISSION. A RURAL LOCAL EXCHANGE CARRIER MAY LOWER THESE
15	RATES WITHOUT COMMISSION APPROVAL.
16	(II) THE COMMISSION SHALL ADOPT RULES AUTHORIZING A RURAL
17	LOCAL EXCHANGE CARRIER TO CHANGE ITS STAND-ALONE BASIC SERVICE
18	RATES TO COMPLY WITH ANY BENCHMARK RATE FLOOR OR CEILING
19	ADOPTED EITHER BY THE COMMISSION OR BY THE FCC, EFFECTIVE THIRTY
20	DAYS AFTER THE CARRIER FILES THE CHANGE WITH THE COMMISSION.
21	(III) A RURALLOCAL EXCHANGE CARRIER SHALL NOT BE REQUIRED
22	UNDER THIS SUBSECTION (2) TO PROVIDE A REVENUE REQUIREMENT
23	CALCULATION OR COST JUSTIFICATION IF THE PROPOSED INCREASE FALLS
24	WITHIN ANY ESTABLISHED FLOOR OR CEILING RATE PARAMETERS.
25	(c) Nothing in this section affects the commission's
26	AUTHORITY TO REGULATE A RURAL LOCAL EXCHANGE CARRIER'S
27	WHOLESALE OBLIGATIONS UNDER FEDERAL LAW.

-25- SB12-157

1	(3) A RURAL LOCAL EXCHANGE CARRIER MAY INITIATE AN
2	APPLICATION FOR FORBEARANCE CONCERNING ANY RULE OF THE
3	COMMISSION THAT THE CARRIER BELIEVES CONFLICTS WITH THE
4	REQUIREMENTS OF THIS SECTION. IN REVIEWING A FORBEARANCE
5	PETITION, THE COMMISSION SHALL CONSIDER THE PUBLIC INTEREST, THE
6	POLICY OBJECTIVES EXPRESSED BY THE GENERAL ASSEMBLY IN THIS
7	ARTICLE, AND THE REQUIREMENTS OF THIS SECTION.
8	SECTION 13. In Colorado Revised Statutes, amend 40-15-204
9	as follows:
10	40-15-204. Transfer of certificate. Any certificate of public
11	convenience and necessity issued pursuant to this part 2 may be sold,
12	assigned, leased, encumbered, or transferred as other property only upon
13	authorization by NOTICE OF AT LEAST SEVEN DAYS IN ADVANCE TO the
14	commission.
15	SECTION 14. In Colorado Revised Statutes, repeal 40-15-205
16	as follows:
17	40-15-205. Violations. Violations of this part 2 by a
18	telecommunications provider are subject to enforcement and penalties as
19	provided in article 7 of this title.
20	SECTION 15. In Colorado Revised Statutes, 40-15-206, repeal
21	(1) as follows:
22	40-15-206. Regulation of the discontinuation or
23	rearrangement of basic local exchange service - measured or message
24	rate service not required. (1) Every local exchange provider shall
25	continue to offer and provide basic local exchange service in any
26	exchange area it serves immediately prior to July 2, 1987, unless the
27	commission determines that an alternative provider offers or provides

-26- SB12-157

1	runctionary equivalent service to the customers in such exchange area.
2	SECTION 16. In Colorado Revised Statutes, amend 40-15-207
3	as follows:
4	40-15-207. Reclassification of services and products.
5	(1) (a) Notwithstanding any other provision of this title, upon its own
6	motion or upon application by any person, the commission shall regulate,
7	pursuant to part 3 of this article, specific telecommunications services
8	regulated under this part 2 upon a finding that there is effective
9	SUFFICIENT competition in the relevant market GEOGRAPHIC AREA for
10	such service and that such regulation under part 3 of this article will
11	promote the public interest and the provision of adequate and reliable
12	service at just and reasonable rates THOSE SERVICES.
13	(b) In determining whether effective competition for a specific
14	telecommunications service exists, the commission shall make findings,
15	after notice and opportunity for hearing, and shall issue an order based
16	upon consideration of the following factors:
17	(I) The extent of economic, technological, or other barriers to
18	market entry and exit;
19	(II) The number of other providers offering similar services in the
20	relevant geographic area;
21	(III) The ability of consumers in the relevant geographic area to
22	obtain the service from other providers at reasonable and comparable
23	rates, on comparable terms, and under comparable conditions;
24	(IV) The ability of any provider of such telecommunications
25	service to affect prices or deter competition; and
26	(V) Such other factors as the commission deems appropriate.
27	(c) In determining geographic areas under paragraph (b) of this

-27- SB12-157

subsection (1), the commission shall not be unduly restrictive.

SECTION 17. In Colorado Revised Statutes, 40-15-208, amend (2) (a) and (3); and add (1.5) and (4) as follows:

40-15-208. High cost support mechanism - Colorado high cost administration fund - creation - purpose - operation - rules. (1.5) The General assembly finds and declares that Colorado citizens should have access to basic local exchange service or its functional equivalent at affordable rates, and that goal can be met through competitive service offerings and new technologies. The general assembly further finds and declares that it is in the interest of Colorado's citizens to limit the size and growth of the Colorado high cost support mechanism, and to modernize and eventually discontinue the mechanism.

(2) (a) (I) The commission is hereby authorized to MAY establish a mechanism for the support of universal service, also referred to in this section as the "high cost support mechanism", which shall MUST operate in accordance with rules adopted by the commission. The primary purpose of the high cost support mechanism is to provide EXPLICIT financial assistance as a support mechanism to local exchange providers to help make basic local exchange service affordable. and allow such providers to be fully reimbursed for the difference between the reasonable costs incurred in making basic service available to their customers within a rural, high cost geographic support area and the price charged for such service, after taking into account any amounts received by such providers under price support mechanisms established by the federal government and by this state. The high cost support mechanism may also be used, to the extent necessary, to supplement any gifts, grants, and donations

-28- SB12-157

received pursuant to section 24-37.5-106 (3) (f), C.R.S., in assisting the office of information technology in preparing the statewide inventory of available broadband services as provided in section 24-37.5-106 (3), C.R.S.

- (II) The commission shall ensure that no local exchange provider is receiving funds from this or any other source that, together with local exchange service revenues, exceeds the cost of providing local exchange service to customers of such provider. The Commission shall ensure that support provided to rural local exchange providers within a given geographic area is sufficient to support existing rural local exchange networks and encourage the provision of basic service at rates, terms, and conditions that are reasonably comparable to those in urban areas of the state. This level of support shall include a reasonable rate of return for an efficient provider of rural local exchange services. The high cost support mechanism shall must be supported and distributed equitably and on a nondiscriminatory, competitively neutral basis through a neutral assessment on all telecommunications service providers in Colorado.
- (III) (A) THE COMMISSION SHALL DETERMINE THE ELIGIBILITY OF RURAL LOCAL EXCHANGE CARRIERS FOR HIGH COST SUPPORT USING A TRADITIONAL RESIDUAL REVENUE REQUIREMENT CALCULATION FORMULA THAT INCLUDES TOTAL COMPANY REGULATED REVENUES, EXPENSES, AND NET INVESTMENT AND THAT USES THE COST METHODOLOGY AND RATE OF RETURN AUTHORIZED FOR INTERSTATE PURPOSES BY THE FCC.
- (B) A RURAL LOCAL EXCHANGE CARRIER MAY PETITION THE COMMISSION FOR A DETERMINATION OF ITS ELIGIBILITY FOR HIGH COST SUPPORT. THE COMMISSION SHALL MAKE THIS DETERMINATION USING THE

-29- SB12-157

1 SAME PROCESS AS IT USED PRIOR TO OCTOBER 27, 2011, INCLUDING THE 2 REQUIREMENT FOR ANNUAL EARNINGS MONITORING REPORTS, AND SHALL 3 NOT OPEN A TRADITIONAL RATE CASE IN RESPONSE TO THE PETITION. A 4 PETITION NOT APPROVED OR DENIED WITHIN ONE HUNDRED TWENTY DAYS 5 AFTER FILING IS APPROVED. 6 (C) ALL RURAL LOCAL EXCHANGE CARRIERS AND COMPETITIVE 7 ELIGIBLE PROVIDERS ARE ENTITLED TO PRIORITY FOR PURPOSES OF HIGH 8 COST SUPPORT, REGARDLESS OF ANY STATUTORY LIMIT ON THE TOTAL 9 AMOUNT OF DISTRIBUTIONS. 10 THE COMMISSION SHALL ESTABLISH A SCHEDULE TO (IV) 11 ELIMINATE SUPPORT FOR ILECS IN ANY AREAS IN WHICH IT DETERMINES 12 THAT CONSUMERS HAVE ACCESS TO BASIC LOCAL EXCHANGE SERVICE AT 13 AFFORDABLE RATES, RENDERING SUCH FINANCIAL SUPPORT TO MEET 14 UNIVERSAL SERVICE GOALS NO LONGER NECESSARY. ON OR BEFORE 15 JANUARY 1, 2013, THE COMMISSION SHALL ELIMINATE ALL SUPPORT FOR 16 NON-RURAL ILECS FROM THE COLORADO HIGH COST SUPPORT 17 MECHANISM, ALSO REFERRED TO IN THIS SECTION AS THE CHCSM, TO 18 AREAS IN WHICH SUFFICIENT COMPETITION EXISTS. SUPPORT FOR RURAL 19 LOCAL EXCHANGE CARRIERS AND COMPETITIVE LOCAL EXCHANGE 20 CARRIERS SHALL NOT BE REDUCED BY OPERATION OF THIS SUBPARAGRAPH 21 (IV). 22 THE COMMISSION SHALL FREEZE SUPPORT PROVIDED TO 23 COMPETITIVE ELIGIBLE PROVIDERS FOR THE PROVISION OF BASIC LOCAL 24 EXCHANGE SERVICE WITHIN GEOGRAPHIC AREAS SERVED BY A NON-RURAL 25 INCUMBENT LOCAL EXCHANGE CARRIER AT SUPPORT LEVELS, ON A 26 PER-LINE BASIS, RECEIVED ON DECEMBER 31, 2011; EXCEPT THAT THIS 27 SUBPARAGRAPH (V) DOES NOT PREVENT COMPETITIVE PROVIDERS FROM

-30- SB12-157

1	BECOMING ELIGIBLE FOR SUPPORT AFTER DECEMBER 31, 2011. SUPPORT
2	FOR EXISTING ELIGIBLE PROVIDERS AND NEW ELIGIBLE PROVIDERS SHALL
3	BE PROVIDED ON A PRO-RATA BASIS AT THE FROZEN SUPPORT LEVEL
4	ESTABLISHED BY THIS SUBPARAGRAPH (V).
5	(VI) NOTWITHSTANDING ANY PROVISION TO THE CONTRARY, THE
6	COMMISSION SHALL FREEZE THE CHCSM AT THE AMOUNT OF SUPPORT
7	PAID OUT FOR THE YEAR 2011, AND THE COMMISSION SHALL NOT
8	AUTHORIZE ANY INCREASE IN THE SIZE OF THE COLORADO HIGH COST
9	SUPPORT MECHANISM NOR SHALL IT INCREASE THE AMOUNT OF ANY
10	ASSESSMENT OR SURCHARGE IMPOSED TO FUND THE PROGRAM.
11	(VII) ON MARCH 31, 2013, THE COMMISSION SHALL, ON A
12	ONE-TIME BASIS, TRANSFER FIVE MILLION DOLLARS OF THE CHCSM
13	ACCOUNT TO THE OFFICE OF INFORMATION TECHNOLOGY AS SEED MONEY
14	FOR THE BROADBAND CAPITAL INVESTMENT FUND AS SET FORTH IN
15	SUBPARAGRAPH (IX) OF THIS PARAGRAPH (a) AND PART 8 OF ARTICLE 37.5
16	OF TITLE 24, C.R.S. AFTER MARCH 31, 2013, COMMISSION TRANSFERS OF
17	CHCSM FUNDS TO THE OFFICE OF INFORMATION TECHNOLOGY SHALL BE
18	${\tt CALCULATEDPURSUANTTOSUBPARAGRAPH(IX)OFTHISPARAGRAPH(a).}$
19	(VIII) NOTWITHSTANDING ANY PROVISION TO THE CONTRARY,
20	EFFECTIVE APRIL 1, 2013, THE CHCSM SHALL BE CAPPED AT FORTY
21	MILLION DOLLARS, EXCLUSIVE OF AMOUNTS THAT MUST BE TRANSFERRED
22	TO THE OFFICE OF INFORMATION TECHNOLOGY FOR THE CAPITAL
23	INVESTMENT FUND AS SET FORTH IN SUBPARAGRAPH (IX) OF THIS
24	PARAGRAPH (a). ANY INSUFFICIENCY OF THE CAPPED CHCSM FUND SHALL
25	BE APPLIED TO REDUCE SUPPORT LEVELS ON A PRO-RATA BASIS.
26	(IX) COMMENCING JANUARY 1, 2014, ON AN ANNUAL BASIS, THE
27	COMMISSION SHALL MAKE A DETERMINATION OF AREAS WITHIN THE STATE

-31- SB12-157

1	THAT HAVE SUFFICIENT COMPETITION. FIFTY PERCENT OF THE REDUCTION
2	IN THE COLORADO HIGH COST SUPPORT MECHANISM AS A RESULT OF
3	NON-RURAL ILECS LOSING FUNDING IN AREAS OF SUFFICIENT
4	COMPETITION SHALL SERVE TO REDUCE THE SIZE OF THE MECHANISM AND
5	THE CUSTOMER ASSESSMENT FOR THE MECHANISM, AND THE OTHER FIFTY
6	PERCENT SHALL BE TRANSFERRED TO THE OFFICE OF INFORMATION
7	TECHNOLOGY ON A QUARTERLY BASIS FOR THE PURPOSE OF THE
8	BROADBAND CAPITAL INVESTMENT FUND CREATED IN SECTION
9	24-37.5-801, C.R.S. THE COMMISSION SHALL CONTINUE TO COLLECT
10	ASSESSMENTS FOR THE COLORADO HIGH COST SUPPORT MECHANISM AND
11	THE BROADBAND CAPITAL INVESTMENT FUND FOR UNSERVED AREAS UNTIL
12	THE ELIMINATION OF BOTH FUNDS ON JANUARY 1, 2025. ANY FUNDS
13	REMAINING IN THE COMMISSION'S HIGH COST SUPPORT MECHANISM
14	ACCOUNT ON JANUARY 1, 2025, SHALL BE TRANSFERRED TO THE GENERAL
15	FUND. THE DISTRIBUTION OF THE BROADBAND CAPITAL INVESTMENT FUND
16	FOR UNSERVED AREAS SHALL BE ADMINISTERED SOLELY BY THE OFFICE OF
17	INFORMATION TECHNOLOGY. NOTHING IN THIS SUBSECTION (2) SUBJECTS
18	BROADBAND SERVICE PROVIDERS TO COMMISSION JURISDICTION.
19	(X) NOTWITHSTANDING ANY OTHER PROVISION OF LAW, EFFECTIVE
20	APRIL 1, 2013, THE DRAW OF RURAL LOCAL EXCHANGE CARRIERS ON THE
21	CHCSM IS CAPPED AT SEVEN MILLION DOLLARS ANNUALLY.
22	(XI) NO LATER THAN JANUARY 1, 2023, THE COMMISSION SHALL
23	COMMENCE A STUDY TO PROVIDE RECOMMENDATIONS TO THE GENERAL
24	ASSEMBLY REGARDING THE EXPIRATION OF THE COLORADO HIGH COST
25	SUPPORT MECHANISM SCHEDULED TO OCCUR ON JANUARY 1, 2025. THE
26	COMMISSION SHALL ANALYZE IN THE STUDY: THE ABILITY OF RURAL
27	LOCAL EXCHANGE CARRIERS TO PROVIDE BASIC SERVICE AT REASONABLE

-32- SB12-157

1	RATES WITHOUT HIGH COST FUND SUPPORT, TAKING INTO CONSIDERATION
2	ALL REGULATED AND NONREGULATED SERVICE REVENUES AND COSTS OF
3	RURAL LOCAL EXCHANGE CARRIERS; THE INCREASE IN RATES THAT
4	CUSTOMERS IN RURAL AREAS WOULD FACE FOR LANDLINE BASIC SERVICE
5	IF THE HIGH COST FUND IS ELIMINATED; THE STATE OF COMPETITION IN
6	RURAL LOCAL EXCHANGE AREAS REGARDING THE PROVISION OF BASIC
7	SERVICE OR ITS FUNCTIONAL EQUIVALENT AT REASONABLE RATES;
8	WHETHER STATES OUTSIDE COLORADO HAVE ELIMINATED OR
9	SUBSTANTIALLY REDUCED THEIR STATE HIGH COST FUNDS, AND THE
10	EFFECTS OF SUCH STATES' ACTIONS ON RURAL PROVIDERS AND
11	CUSTOMERS; AND WHETHER IN THE COMMISSION'S VIEW THE HIGH COST
12	SUPPORT MECHANISM SHOULD BE EXTENDED BEYOND JANUARY 1, 2025,
13	AND, IF SO, WHAT REFORMS SHOULD BE MADE TO THE MECHANISM TO
14	DECREASE ASSESSMENTS AND IMPROVE THE EFFICIENCY OF THE
15	MECHANISM. THE COMMISSION SHALL COMPLETE THE STUDY AND RELEASE
16	IT TO THE PUBLIC AND THE GENERAL ASSEMBLY NO LATER THAN
17	SEPTEMBER 30, 2023.
18	(XII) NOTWITHSTANDING ANY PROVISION TO THE CONTRARY,
19	EFFECTIVE JANUARY 1, 2025, THE COLORADO HIGH COST SUPPORT
20	MECHANISM IS ELIMINATED.
21	(XIII) NO MONEYS FROM THE HIGH COST ADMINISTRATION FUND
22	MAY BE TRANSFERRED TO THE GENERAL FUND NOR USED FOR ANY
23	PURPOSE OTHER THAN THOSE DESCRIBED IN THIS SUBSECTION (2) OR
24	SUBSECTION (3) OF THIS SECTION.
25	(3) (a) There is hereby created, in the state treasury, the Colorado
26	high cost administration fund, referred to in this section as the "fund",
27	which shall be used to reimburse the commission and its contractors for

-33- SB12-157

reasonable expenses incurred in the administration of the high cost support mechanism as determined by rules of the commission. The GENERAL ASSEMBLY SHALL ANNUALLY APPROPRIATE THE moneys in the fund that are to be used for the direct and indirect administrative costs incurred by the commission and its contractors. shall be appropriated annually by the general assembly. At the end of any EACH fiscal year, all unexpended and unencumbered moneys in the fund shall remain in the fund and shall ARE not be credited or transferred to the general fund or any other fund. Based upon the high cost support mechanism, the balance remaining in the fund, and the amount appropriated annually by the general assembly for use by the commission, Each year, the commission shall determine the nondiscriminatory, competitively neutral assessment on all telecommunications service providers in Colorado that will be necessary to cover the cost of implementing and administering the high cost support mechanism, BASED ON THE HIGH COST SUPPORT MECHANISM, THE BALANCE REMAINING IN THE FUND, AND THE AMOUNT APPROPRIATED ANNUALLY BY THE GENERAL ASSEMBLY FOR USE BY THE COMMISSION. THE PROVIDERS SHALL TRANSMIT only the moneys from such THE assessment for administering the high cost support mechanism shall be transmitted to the state treasurer, who shall credit the same MONEYS to the fund. All interest derived from the deposit and investment of MONEYS IN the fund shall MUST remain in the fund and shall not revert to the general fund.

(b) Repealed.

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(c) Notwithstanding any provision of paragraph (a) of this subsection (3) to the contrary, on July 31, 2009, the state treasurer shall deduct from the fund an amount equal to the amount transferred to the fund pursuant to Senate Bill 09-272, enacted in 2009, and transfer such

-34- SB12-157

1	amount to the general fund.
2	(4) Contributions to the Colorado high cost support
3	MECHANISM MUST BE CALCULATED ON THE BASIS OF CUSTOMER
4	INTRASTATE REVENUES UNTIL THE FCC ALTERS THE FEDERAL UNIVERSAL
5	SERVICE CONTRIBUTION METHODOLOGY, AT WHICH POINT THE
6	COMMISSION SHALL ADJUST ITS CONTRIBUTION METHODOLOGY TO MIRROR
7	THE FCC'S METHODOLOGY ON AN INTRASTATE BASIS.
8	SECTION 18. In Colorado Revised Statutes, add 40-15-209 as
9	follows:
10	40-15-209. Violations. VIOLATIONS OF THIS PART 2 BY A
11	TELECOMMUNICATIONS SERVICE PROVIDER ARE SUBJECT TO ENFORCEMENT
12	AND PENALTIES AS PROVIDED IN ARTICLE 7 OF THIS TITLE.
13	SECTION 19. In Colorado Revised Statutes, amend 40-15-301
14	as follows:
15	40-15-301. Regulation by the commission. (1) The commission
16	shall regulate the terms and conditions, including rates and charges, under
17	which telecommunications service pursuant to this part 3 is offered and
18	provided to customers exclusively in accordance with the provisions of
19	sections 40-4-101 (1), 40-4-111, AND 40-4-112 and 40-5-105 and TO THE
20	EXTENT APPROPRIATE, articles 2, 3, 6, and 7 of this title, unless otherwise
21	specified in this article.
22	(2) The following telecommunications products, services, and
23	providers are declared to be initially subject to regulation pursuant to this
24	part 3 and subject to potential deregulation under section 40-15-305:
25	(a) Advanced features offered and provided to residential
26	customers and nonresidential customers with no more than five lines;
27	(b) Premium services except as provided in section 40-15-401 (1)

-35- SB12-157

1	(†), (1) (g), (1) (h), and (1) (1);
2	(c) InterLATA toll;
3	(d) IntraLATA toll, subject to the provisions of section 40-15-306;
4	(e) Switched access, subject to the provisions of section
5	40-15-307 40-15-309;
6	(f) Private line service with a capacity of less than twenty-four
7	voice grade circuits;
8	(g) Nonoptional operator services;
9	(h) WHITE PAGE DIRECTORY LISTING;
10	(i) LOCAL EXCHANGE LISTED TELEPHONE NUMBER SERVICE; AND
11	(j) OPERATOR SERVICES NECESSARY FOR THE PROVISION OF BASIC
12	LOCAL EXCHANGE SERVICE.
13	SECTION 20. In Colorado Revised Statutes, 40-15-302, amend
14	(1) (a) , (1) (b) (I) introductory portion, (1) (b) (II) , and (2) ; and repeal (5)
15	as follows:
16	40-15-302. Manner of regulation - rules. (1) (a) The
17	commission shall promulgate rules as may be appropriate to regulate
18	services and products provided pursuant to this part 3. In promulgating
19	such rules, the commission shall consider such alternatives to traditional
20	rate of return regulations, as INCLUDING flexible pricing, detariffing, and
21	other such manner and methods of regulation as are deemed consistent
22	with the general assembly's expression of intent pursuant to UNDER
23	section 40-15-101. If a provider applies for and receives commission
24	approval of an alternative form of regulation, or if a provider is a rural
25	telecommunications provider LOCAL EXCHANGE CARRIER subject to
26	simplified regulatory treatment under section 40-15-203.5 or 40-15-503
27	(2) (d) (1), the commission shall not consider the provider's overall rate

-36- SB12-157

of return or overall revenue requirements when determining the just and reasonable rate for a particular product or service. A local exchange provider that does not elect an alternative form of regulation and that is subject to rate of return COMMISSION regulation shall furnish such rate of return information as requested by the commission.

- (b) (I) For a rural telecommunications provider LOCAL EXCHANGE CARRIER subject to simplified regulatory treatment under section 40-15-203.5 or 40-15-503 (2) (d) (1), THE COMMISSION SHALL ESTABLISH price ceilings shall be established for all products and services regulated under this part 3 as follows:
- (II) This paragraph (b) shall DOES not be construed to preclude a rural telecommunications provider LOCAL EXCHANGE CARRIER from electing traditional rate-of-return regulation or requesting price regulation or another alternative form of regulation under part 5 of this article; and the fact of COMMISSION SHALL NOT CONSIDER such election or request shall not be considered in connection with a proceeding to adjust prices for products or services offered under any alternative form of regulation.
- (2) The commission shall promulgate rules and regulations for the certification of providers of emerging competitive telecommunications services but nothing in this part 3 shall require the commission to certificate providers of telecommunications service regulated in this part 3 on A STATEWIDE BASIS UPON REQUEST BY NOTICE LETTER.
- (5) Consistent with the provisions of section 40-15-301 (1), rates for nonoptional operator services shall allow the provider of such services the opportunity to earn a just and reasonable return on the associated used and useful investment, including but not limited to equipment costs incurred to originate such services. Such rates shall be set at or below a

-37- SB12-157

single statewide benchmark rate as determined by the commission that is
applicable to all providers, unless the commission approves a higher rate.
The statewide benchmark rate shall apply to all nonoptional operator
services regardless of whether such services are provided in connection
with intraLATA or interLATA telecommunications service. If the
commission approves a rate higher than the benchmark rate, and the
commission determines that disclosure of the rate to customers is in the
public interest, the commission may require the nonoptional operator
services provider to orally disclose, to the person responsible for payment
of the telephone call, the total charges for the call and that such charges
are higher than the benchmark rate. The nonoptional operator services
provider shall make such disclosure at no charge to the caller and before
the call is connected, allowing the caller to disconnect before incurring
any charges. If the commission finds, after notice and opportunity for a
hearing, that a nonoptional operator services provider has violated this
subsection (5), the commission may, in addition to such other
enforcement powers as may be authorized in this title, order any regulated
telecommunications service provider to block access to the nonoptional
operator services provider for all intrastate operator-handled calls. A
regulated telecommunications provider that blocks the access of a
nonoptional operator services provider in compliance with an order of the
commission and incurs attorney fees or costs to defend such action shall
be entitled to recover its costs and attorney fees in each such proceeding.
The commission shall promulgate rules necessary to implement this
subsection (5).
SECTION 21. In Colorado Revised Statutes, 40-15-302.5,

amend (1) introductory portion, (1) (a), (1) (b), (1) (c), (2), and (3) as

-38- SB12-157

1	follows:
2	40-15-302.5. Providers of interexchange toll services -
3	registration required. (1) Toll resellers PROVIDERS shall register with
4	the commission in a form satisfactory to the commission. Such
5	registration shall include INCLUDES, at a minimum, the following
6	information updated within fifteen days after any change:
7	(a) The toll reseller's PROVIDER'S name and complete address;
8	(b) All names under which the toll reseller PROVIDER does
9	business;
10	(c) All names and identification numbers under which the toll
11	reseller PROVIDER has registered with the Colorado secretary of state or
12	the Colorado department of revenue;
13	(2) Toll resellers who PROVIDERS THAT register in accordance with
14	subsection (1) of this section shall be ARE exempt from regulation by the
15	commission except as otherwise provided in this section.
16	(3) For the purpose of enforcing section 40-15-112, the
17	commission may exercise any of the powers conferred under articles 1 to
18	7 of this title against a toll reseller PROVIDER and, in cases of complaints
19	filed under section 40-6-108, may order a toll reseller PROVIDER to make
20	due reparations to the complaining party.
21	SECTION 22. In Colorado Revised Statutes, repeal 40-15-303
22	as follows:
23	40-15-303. Transfer of certificate. Any certificate of public
24	convenience and necessity issued pursuant to this part 3 may be sold,
25	assigned, leased, encumbered, or transferred as other property only upon
26	authorization by the commission.
27	SECTION 23. In Colorado Revised Statutes, amend 40-15-305

-39- SB12-157

1	as follows:
2	40-15-305. Time period for consideration of deregulation of
3	emerging competitive telecommunications service.
4	(1) (a) Notwithstanding any other provision of this title, upon its own
5	motion or upon application by any person, the commission shall
6	deregulate, pursuant to part 4 of this article, specific telecommunications
7	services subject to this part 3 upon a finding that there is effective
8	SUFFICIENT competition in the relevant market for such service and OR
9	that such deregulation will promote the public interest and the provision
10	of adequate and reliable service at just and reasonable rates.
11	(b) In determining whether effective competition for a specific
12	telecommunications service exists, the commission shall make findings,
13	after notice and opportunity for hearing, and shall issue an order based
14	upon consideration of the following factors as the commission deems
15	applicable in particular cases:
16	(I) The extent of economic, technological, or other barriers to
17	market entry and exit;
18	(II) The number of other providers offering similar services;
19	(III) The ability of consumers to obtain the service from other
20	providers at reasonable and comparable rates, on comparable terms, and
21	under comparable conditions;
22	(IV) The ability of any provider of such telecommunications
23	service to affect prices or deter competition;
24	(V) Such other relevant and necessary factors, including but not
25	limited to relevant geographic areas, as the commission deems
26	appropriate.
27	(c) The commission shall approve or deny any such application

-40- SB12-157

for deregulation within one hundred eighty days after the filing of the application; except that the commission may, by order, defer the period within which it must act for one additional period of ninety days upon a finding that the proceeding cannot be completed within one hundred eighty days and that the additional time period is necessary for the commission to adequately and completely fulfill its duty under this subsection (1). If the commission has not acted on any such application within the appropriate time period permitted, the application shall be deemed granted.

- (d) In determining geographic areas under paragraph (b) of this subsection (1), the commission shall not be unduly restrictive.
- (2) Any telecommunications service or product not defined in part 1 of this article or not already classified pursuant to parts 2 to 4 of this article shall be IS classified as an emerging competitive telecommunications A DEREGULATED service under this part 3 4 OF THIS ARTICLE.
- **SECTION 24.** In Colorado Revised Statutes, **repeal** 40-15-306 as follows:

40-15-306. IntraLATA interexchange services. IntraLATA interexchange telecommunications services shall be regulated in accordance with the provisions of this part 3; except that such services shall not automatically be deregulated as part 4 services pursuant to section 40-15-305 except upon application of the provider of such services. No interexchange provider shall market intraLATA interexchange telecommunications services without obtaining prior approval of the commission. An interexchange provider shall not be required to compensate a local exchange provider for incidental

-41- SB12-157

1	telecommunications services that occur after July 2, 198/.
2	SECTION 25. In Colorado Revised Statutes, repeal 40-15-307
3	as follows:
4	40-15-307. Switched access. Switched access shall not be
5	deregulated pursuant to section 40-15-305 prior to the enactment of
6	enabling legislation authorizing such deregulation.
7	SECTION 26. In Colorado Revised Statutes, add 40-15-309 as
8	follows:
9	40-15-309. Nondiscriminatory access charges. (1) A CARRIER
10	MAY ELECT NOT TO CHARGE FOR INTRASTATE ACCESS, IN WHICH CASE THE
11	COMMISSION HAS NO AUTHORITY OVER THE CARRIER'S ACCESS RATES.
12	(2) (a) A LOCAL EXCHANGE PROVIDER MAY ENTER INTO
13	CONTRACTS FOR INTRASTATE SWITCHED ACCESS SERVICE IF THE RATES,
14	TERMS, AND CONDITIONS IN THE CONTRACTS ARE MADE AVAILABLE ON A
15	NONDISCRIMINATORY BASIS TO SIMILARLY SITUATED WHOLESALE
16	CUSTOMERS OF THE LOCAL EXCHANGE PROVIDER'S SWITCHED ACCESS
17	SERVICE.
18	(b) LOCAL EXCHANGE PROVIDERS SHALL FILE THEIR CONTRACTS
19	FOR SWITCHED ACCESS SERVICE WITH THE COMMISSION. EXCEPT AS
20	OTHERWISE PROVIDED IN PARAGRAPH (c) OF THIS SUBSECTION (2),
21	CONTRACTS FOR SWITCHED ACCESS SERVICE ARE OPEN TO REVIEW BY
22	OTHER WHOLESALE CUSTOMERS OF THE LOCAL EXCHANGE PROVIDER'S
23	ACCESS SERVICE TO ASSURE COMPLIANCE WITH THIS SECTION.
24	(c) A LOCAL EXCHANGE PROVIDER MAY FILE ONE OR MORE OF ITS
25	CONTRACTS FOR SWITCHED ACCESS SERVICE, OR ANY PART OF A
26	CONTRACT, ON A CONFIDENTIAL BASIS AND MAY SPECIFY THAT:
7	(I) AN ENTITY DESIDING TO DEVIEW THE CONTRACT MUST EIRST

-42- SB12-157

1	EXECUTE A NONDISCLOSURE AGREEMENT FOR THE PROTECTION OF
2	PROPRIETARY BUSINESS INFORMATION AND TRADE SECRETS; OR
3	(II) THE ENTITY MAY REVIEW ONLY THE PORTIONS OF THE
4	CONTRACT THAT ARE NOT DESIGNATED AS CONFIDENTIAL.
5	(3) Local exchange providers that enter into switched
6	ACCESS REVENUE SHARING ARRANGEMENTS WITH THIRD PARTIES TO
7	STIMULATE OR DRIVE SWITCHED ACCESS TRAFFIC ONTO THEIR NETWORKS
8	SHALL NOT CHARGE WHOLESALE CUSTOMERS THEIR INTRASTATE
9	SWITCHEDACCESSRATES.THECOMMISSIONSHALLDETERMINETHERATES
10	FOR SUCH SERVICES, WHICH RATES MUST BE FAIR, JUST, AND REASONABLE.
11	SECTION 27. In Colorado Revised Statutes, 40-15-401, amend
12	(1) introductory portion, (1) (b), (1) (c), (1) (d), (1) (i), and (1) (k); and
13	add (1) (q), (1) (r), (1) (s), (1) (t), and (2) as follows:
14	40-15-401. Services, products, and providers exempt from
15	regulation. (1) The following products, services, and providers are
16	exempt from regulation under this article or under AND the "Public
17	Utilities Law" of the state of Colorado:
17 18	Utilities Law" of the state of Colorado: (b) Cellular telecommunications INTEREXCHANGE
18	(b) Cellular telecommunications Interexchange
18 19	(b) Cellular telecommunications Interexchange Telecommunications services;
18 19 20	 (b) Cellular telecommunications Interexchange TELECOMMUNICATIONS services; (c) COMMERCIAL mobile radio service SERVICES;
18 19 20 21	(b) Cellular telecommunications Interexchange Telecommunications services; (c) Commercial mobile radio service services; (d) Radio paging service; IP-enabled services, including VoIP
18 19 20 21 22	(b) Cellular telecommunications Interexchange Telecommunications services; (c) Commercial mobile radio service services; (d) Radio paging service; IP-enabled services, including VoIP service, whether fixed or nomadic. This paragraph (d) does not:
18 19 20 21 22 23	(b) Cellular telecommunications Interexchange Telecommunications services; (c) Commercial mobile radio service Services; (d) Radio paging service; IP-enabled services, including VoIP Service, whether fixed or nomadic. This paragraph (d) does not: (I) Require or prohibit assessment of enhanced 911, relay
18 19 20 21 22 23 24	(b) Cellular telecommunications Interexchange Telecommunications services; (c) Commercial mobile radio service services; (d) Radio paging service; IP-enabled services, including VoIP service, whether fixed or nomadic. This paragraph (d) does not: (I) Require or prohibit assessment of enhanced 911, relay access service, Colorado high cost support mechanism,

-43- SB12-157

1	(III) AFFECT ANY ENTITY'S OBLIGATIONS UNDER SECTIONS 251
2	AND 252 OF THE FEDERAL "COMMUNICATIONS ACT OF 1934", 47 U.S.C.
3	SECS. 251 AND 252, OR A RIGHT GRANTED TO AN ENTITY BY THOSE
4	SECTIONS;
5	(IV) Grant, modify, or affect the authority of the
6	COMMISSION TO IMPLEMENT, CARRY OUT, OR ENFORCE THE RIGHTS OR
7	OBLIGATIONS PROVIDED BY 47 U.S.C. SECS. 251 AND 252 OR OF AN
8	APPLICABLE WHOLESALE TARIFF THROUGH ARBITRATION PROCEEDINGS OR
9	OTHER AVAILABLE MECHANISMS AND PROCEDURES; OR
10	(V) AFFECT OR MODIFY ANY OBLIGATIONS FOR THE PROVISION OF
11	VIDEO OR CABLE SERVICE BY ANY PARTY UNDER APPLICABLE LAW.
12	(i) Informational Information services;
13	(k) Advanced features; offered and provided to nonresidential
14	customers with more than five lines;
15	(q) Broadband services and networks;
16	(r) BUSINESS BASIC LOCAL EXCHANGE SERVICES;
17	(s) Premium services;
18	(t) PRIVATE LINE SERVICE; AND
19	(u) TELEPHONE OR TELECOMMUNICATIONS SERVICE FROM INMATES
20	AT PENAL INSTITUTIONS.
21	(2) ANY TELECOMMUNICATIONS SERVICE OR PRODUCT NOT
22	DEFINED IN PART 1 OF THIS ARTICLE OR NOT ALREADY CLASSIFIED
23	PURSUANT TO PART 2 OR 3 OF THIS ARTICLE IS CLASSIFIED AS A
24	DEREGULATED TELECOMMUNICATIONS SERVICE UNDER THIS PART 4.
25	SECTION 28. In Colorado Revised Statutes, repeal 40-15-403
26	as follows:
27	40-15-403 Canaral assembly may reregulate Any

-44- SB12-157

1	telecommunications service or product deregulated pursuant to this part
2	4 may be reregulated by action of the general assembly.
3	SECTION 29. In Colorado Revised Statutes, amend 40-15-404
4	as follows:
5	40-15-404. Dispute - interconnection or access. The
6	COMMISSION HAS AUTHORITY OVER WHOLESALE RATES, SERVICES, AND
7	AGREEMENTS AMONG PROVIDERS, REGARDLESS OF THE TECHNOLOGY
8	EMPLOYED BY THE PROVIDERS, UNLESS SUCH AUTHORITY IS INCONSISTENT
9	WITH FEDERAL LAW. In the event of a dispute between providers of
10	telecommunications services or products deregulated pursuant to this part
11	4 concerning the terms, conditions, quality, or compensation for the
12	interconnection or access of lines or facilities between providers, any
13	such provider may apply to the commission for resolution of such dispute.
14	After notice and hearing, the commission shall enter its decision resolving
15	any such interconnection or access dispute, CONSISTENT WITH 47 U.S.C.
16	SECS. 251 AND 252 AND OTHER APPLICABLE FEDERAL LAW.
17	SECTION 30. In Colorado Revised Statutes, 40-15-501, amend
18	(3) (c); and repeal (2) as follows:
19	40-15-501. Legislative declaration - purpose and scope of part.
20	(2) The general assembly further finds, determines, and declares that:
21	(a) Wise public policy relating to the telecommunications industry
22	and the other crucial services it provides is in the interest of Colorado and
23	its citizens;
24	(b) Sound and well-informed decisions need to be made on a
25	continuing basis to ensure that the benefits of existing and new
26	telecommunications services continue to be available to the greatest
27	number of Colorado citizens:

-45- SB12-157

(c) The involvement of telecommunications providers and others with experience and expertise in the area of telecommunications is essential to keep legislators informed of developing technology and evolving markets, thus to avoid costly errors and enhance the efficiency of the state's growing telecommunications network; and (d) The rural nature of Colorado requires that special rules and support mechanisms be adopted to achieve the goal of ensuring that universal basic local exchange service be available to all residents of the state at reasonable rates. Rules adopted by the commission under this part 5 shall be designed to achieve this goal. (3) This part 5 is enacted for the following purposes: (c) To adapt the regulatory structure of parts 2, 3, and 4 of this article to accommodate multiple providers of local exchange service TELECOMMUNICATIONS SERVICES and to permit alternate forms of regulation for providers of local exchange service. **SECTION 31.** In Colorado Revised Statutes, 40-15-502, amend (1), (3), (5) (a), and (6); **repeal** (2) and (4); and **add** (2.3), (2.5), (4.3), (4.5), and (8) as follows: 40-15-502. Expressions of state policy. (1) Competitive local **exchange market.** Local exchange telecommunications markets shall be ARE open to competition, under conditions determined by the commission by rule pursuant to this part 5, on or before July 1, 1996. IT IS THE POLICY OF THE STATE OF COLORADO TO FOSTER AND ENCOURAGE COMPETITION IN THE MARKET FOR LOCAL EXCHANGE SERVICES AND TO ENABLE ALL CONSUMERS TO BENEFIT FROM SUCH COMPETITION. IN IMPLEMENTING THIS POLICY, THE COMMISSION SHALL ACT CONSISTENTLY WITH 47 U.S.C. SECS.

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-46- SB12-157

(2) Basic service. Basic service is the availability of high quality, minimum elements of telecommunications services, as defined by the commission, at just, reasonable, and affordable rates to all people of the state of Colorado. The commission shall conduct a proceeding when appropriate, but no later than July 1, 1999, and no less frequently than every three years to consider the revision of the definition of basic service, with the goal that every citizen of this state shall have access to a wider range of services at rates that are reasonably comparable as between urban and rural areas.

(2.3) Sufficient competition. No later than July 1, 2012, the commission shall open a rule-making docket and conduct and complete an investigation to determine the geographic areas within the state that have sufficient competition. The commission shall conclude the proceeding by issuing a final decision within one hundred eighty days after its commencement. In all areas not served by rural exchange carriers, the commission shall presume that sufficient competition exists, and the burden of going forward and the burden of proof is on intervening parties claiming that sufficient competition does not exist. Notwithstanding any provision or definition to the contrary, the commission may open a docket on or after January 1, 2014, and determine that sufficient competition exists in geographic areas with fewer than five providers or carriers.

(2.5) Rate deregulation where sufficient competition exists. Effective July 1, 2012, rates for residential basic service offered by non-rural local exchange carriers are deregulated for all exchanges where sufficient competition exists.

-47- SB12-157

(3) Universal basic service - affordability of basic service.
(a) The commission shall require the furtherance of universal basic
service, toward the ultimate goal that basic service be available and
affordable to all citizens of the state of Colorado. The general assembly
acknowledges the use of low-income telephone assistance programs,
including but not limited to "life-line", and "link-up", and
telecommunications relay services for disabled telephone users to further
the goal of universal service. NOTWITHSTANDING ANY PROVISION TO THE
CONTRARY, the commission shall have HAS the authority to regulate
providers of telecommunications services to the extent necessary to assure
that universal basic service is provided "LIFE-LINE", LITAP, AND
TELECOMMUNICATIONS RELAY SERVICES FOR DISABLED TELEPHONE USERS
REMAIN AVAILABLE to all consumers IN AREAS OF INSUFFICIENT
COMPETITION AND SUFFICIENT COMPETITION in the state. at fair, just, and
reasonable rates.
(b) (I) Consistent with the public interest goal of maintaining
affordable and just and reasonably priced basic local telecommunications
service for all citizens of the state, the commission shall structure
telecommunications regulation to achieve a transition to a fully
competitive telecommunications market with the policy that prices for
residential basic local exchange service, including zone charges, if any,
do not rise above the levels determined by the commission.
(I.5) In determining the appropriate maximum price for residential
basic service for each regulated provider, the commission:
(A) Shall consider the changes since May 24, 1995, in the costs
of providing such service;

(B) Shall consider the changes since May 24, 1995, in the

-48- SB12-157

1	nationwide average price for comparable service;
2	(C) Shall consider flexible-pricing tariff options; and
3	(D) May, for any affected provider, consider the net revenues
4	derived from other services regulated under part 2 or 3 of this article, with
5	the exception of switched access service, notwithstanding any provision
6	of section 40-15-201 to the contrary. Nothing in this sub-subparagraph
7	(D) shall permit the commission to limit the affected provider's overall
8	rate of return or overall revenues when determining the appropriate
9	maximum price for residential basic service for that provider.
10	(II) The commission may delay or deny a price increase for
11	residential basic service if a provider is in substantial violation of the
12	commission's rules governing quality of service or held service orders.
13	(III) This section shall not be construed to prohibit the
14	commission from granting an increase in residential basic local exchange
15	service rates for local exchange carriers under rate-of-return regulation if
16	such increase was approved before May 24, 1995, or if, and to the extent
17	that, such increase is necessary to recover a provider's costs associated
18	with investments for network upgrades made for the purpose of
19	provisioning residential basic local exchange service if such investments
20	are approved or required by the commission and not previously included
21	in the calculation of residential basic local exchange service rates.
22	(IV) (A) For service provided to residential customers outside the
23	base rate area of a local exchange provider, the commission shall limit

rate increases to maintain rates at affordable levels and shall employ

universal service funding mechanisms as contemplated in subsection (5)

of this section to compensate for the high cost of serving such customers

in preference to allowing rate increases.

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-49- SB12-157

(B) If there are areas within a provider's base rate area, as determined by the commission, that are receiving subsidies, such areas may continue to receive subsidies or be eligible for funding under the universal service support funding mechanisms after July 1, 1996, at the commission's discretion.

- (V) If and when additional elements are included in the definition of basic service as a result of review by the commission under subsection (2) of this section, prices may increase as is reasonably necessary to cover the cost and account for the inclusion of such additional elements.
- (4) Universal access to advanced service. The general assembly acknowledges the goal of universal access to advanced service to all telecommunications consumers in this state. The commission shall consider the impact of opening entry to the local exchange market and shall determine whether additional support mechanisms may be necessary to promote this goal if competition for local exchange services fails to deliver advanced services in all areas of the state.
- (4.3) Complaints and service quality. The commission may adjudicate customer-filed complaints and regulate the service quality of a basic local exchange service carrier only to the extent the carrier receives high cost support mechanism funding or the carrier provides service in a geographic area that does not have sufficient competition.
- (4.5) **Switched access rates.** No later than July 1, 2012, the commission shall open a rule-making docket to phase in reductions to each local exchange carrier's intrastate originating switched access rates to eliminate the difference between its existing intrastate originating switched access

-50- SB12-157

1 RATES AND ITS EXISTING INTERSTATE ORIGINATING SWITCHED ACCESS 2 RATES, BY NO LATER THAN JANUARY 1, 2014, TO THE EXTENT SUCH 3 REDUCTIONS ARE NOT INCONSISTENT WITH FEDERAL LAW. NON-RURAL 4 LOCAL EXCHANGE PROVIDERS SHALL NOT BE ALLOWED RECOVERY FOR 5 LOST REVENUES AS A RESULT OF SUCH ACCESS RATE REDUCTIONS 6 THROUGH THE HIGH COST SUPPORT MECHANISM. FOR RURAL LOCAL 7 EXCHANGE CARRIERS, THE COMMISSION SHALL INCLUDE REVENUES LOST 8 TO SWITCHED ACCESS RATE UNIFICATION IN DETERMINING ELIGIBILITY FOR 9 SUPPORT AND SUPPORT LEVELS FROM THE COLORADO HIGH COST SUPPORT 10 MECHANISM.

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(5) Universal service support mechanisms. (a) In order to accomplish the goals of universal basic service, universal access to advanced service, and any revision of the definition of basic service under subsection (2) of this section, the commission shall create a system of support mechanisms to assist in ENCOURAGE the provision of such services in high-cost areas These WITH INSUFFICIENT COMPETITION. THE COMMISSION SHALL FUND ANY support mechanisms shall be funded ESTABLISHED FOR THIS PURPOSE equitably and on a nondiscriminatory, competitively neutral basis through assessments, which may include a rate element, on all telecommunications service providers in Colorado and shall be distributed DISTRIBUTE FUNDS FROM THE SUPPORT MECHANISM equitably and on a nondiscriminatory, competitively neutral basis. For purposes of administering such support mechanisms, the commission shall divide the state into reasonably compact, competitively neutral geographic support areas IN AREAS OF INSUFFICIENT COMPETITION. A provider's eligibility to receive support under the support mechanisms shall be IS conditioned upon the provider's offering basic service

-51- SB12-157

throughout an entire support area. The commission shall review the costs of basic service and shall administer such support mechanisms.

- (6) Provider of last resort duty to follow evolving definition of basic service. (a) In all relevant geographic areas of the state as defined by the commission in which sufficient competition does not exist or an ILEC receives state or federal universal service support, the commission shall designate at least one provider as the provider of last resort and adopt procedures for changing or terminating such designations. A provider of last resort designation carries the responsibility to offer basic local exchange service to all consumers who request it, subject to reasonable creditworthiness requirements. In exchange areas where there is sufficient competition and no ILECs receive state or federal universal service support, the commission shall, upon receipt of a notice letter, rescind a carrier's prior designation as a provider of last resort.
- (b) A person holding a certificate of public convenience and necessity to provide basic service shall be subject to the evolving definition of basic service developed by the commission under subsection (2) of this section and the system of financial support for universal service established by the commission under subsection (5) of this section.
- (8) **Emergency 911 service.** Notwithstanding any other provision of this article, the commission retains authority to regulate the price and service quality of emergency 911 service provided by telecommunications service providers subject to commission jurisdiction.
- **SECTION 32.** In Colorado Revised Statutes, **amend** 40-15-503 as follows:

-52- SB12-157

40-15-503. Opening of competitive local exchange market process of negotiation and rule-making - issues to be considered by
commission. (1) Commencing on or before May 24, 1995, and
concluding on or before January 1, 1996, members of the working group
identified in section 40-15-504 shall meet and attempt to reach consensus
on proposed rules to be submitted to the commission for consideration
and adoption as appropriate to implement section 40-15-502 (1).

(2) (a) On or before January 1, 1996, the commission shall initiate
rule-making proceedings to implement section 40-15-502 (1). Rules
adopted in such proceedings shall become effective on or before July 1,
1996. The commission shall grant substantial deference to the proposals

rule-making proceedings to implement section 40-15-502 (1). Rules adopted in such proceedings shall become effective on or before July 1, 1996. The commission shall grant substantial deference to the proposals submitted by the working group under subsection (1) of this section in regard to issues on which the working group reports it has reached consensus. Said rules shall be designed to foster and encourage the emergence of a competitive telecommunications marketplace and may include more active regulation of one provider than another or the imposition of geographic limits or other conditions on the authority granted to a provider. In addition, in adopting such rules, the commission shall consider the differences between the economic conditions of rural and urban areas.

- (b) In adopting rules under paragraph (a) of this subsection (2), the commission shall adopt rules governing, and shall establish methods of paying for, without limitation, the following:
- (I) Cost-based, nondiscriminatory carrier interconnection to essential facilities or functions, which shall be unbundled;
- (II) Cost-based number portability and the competitively neutral administration of telephone numbering plans;

-53- SB12-157

1	(III) Cost-based, open network architecture;
2	(IV) Terms and conditions for resale of services that enhance
3	competition;
4	(V) Appropriate means of assessing, collecting, and distributing
5	contributions to the Colorado high cost fund created in section 40-15-208
6	and any other financial support mechanisms adopted by the commission
7	under section 40-15-502 (4); and
8	(VI) Access to emergency 911 service.
9	(c) (I) The commission shall consider changing to forms of price
10	regulation other than rate-of-return regulation for any telecommunications
11	provider that provides services regulated under part 2 or 3 of this article
12	and shall consider the conditions under which such a change may take
13	place to ensure that telecommunications services continue to be available
14	to all consumers in the state at fair, just, and reasonable rates. This
15	paragraph (c) shall not be construed to limit the manner and methods of
16	regulation available under section 40-15-302.
17	(II) As used in this paragraph (c), "price regulation" means a form
18	of regulation that may contain, without limitation, any of the following
19	elements:
20	(A) Regulation of the price and quality of services;
21	(B) Price floors and price ceilings;
22	(C) Flexibility in pricing between price floors and price ceilings;
23	(D) Modified tariff requirements;
24	(E) Incentives for increased efficiency, productivity, and quality
25	of service.
26	(d) (1) The commission shall adopt rules providing for simplified
27	regulatory treatment for rural telecommunications providers as defined in

-54- SB12-157

section 40-15-102 (24.5) LOCAL EXCHANGE CARRIERS. Such simplified treatment may include but shall not be limited to, optional methods of regulatory treatment that reduce regulatory requirements, reduce the financial burden of regulation, and allow pricing flexibility. Such simplified treatment may also allow extensions of time for the implementation of requirements under this part 5 in rural exchanges for which there are no competing basic local exchange providers certified OR IN WHICH INSUFFICIENT COMPETITION EXISTS.

(e) (2) (a) Applications for certificates of public convenience and necessity to provide basic local exchange service pursuant to this subsection (2) may be filed with the commission at any time. after the effective date of the rules required. A person that, on or before January 1, 1995, held a certificate of public convenience and necessity to provide basic local exchange service under part 2 of this article and who still holds such certificate shall continue CONTINUES to have such authority without having to apply to the commission for additional or continued authority. No provider of local exchange services shall operate PROVIDE BASIC LOCAL EXCHANGE SERVICE IN AREAS OF INSUFFICIENT COMPETITION in this state without a certificate of public convenience and necessity.

- (b) Notwithstanding any provision to the contrary, any provider may file an application for public convenience and necessity to provide any part 2 or 3 service, or wholesale service, at its option, and the commission shall rule on the application on the merits.
- (f) A telecommunications provider that is granted a certificate of public convenience and necessity to provide local exchange telecommunications service in competition with an incumbent provider

-55- SB12-157

of local exchange service shall be regulated under part 3 of this article unless the commission determines that the services of such provider are not subject to effective competition from the incumbent local exchange provider.

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(g) (I) In adopting rules under paragraph (a) of this subsection (2), and in order to implement the provisions of this part 5 on or before July 1, 1996, as contemplated in said paragraph (a), the commission shall require that any telecommunications service provider that will provide unbundled facilities or functions, interconnection, services for resale, or local number portability pursuant to the rules adopted under said paragraph (a) shall file an advice letter with the commission to place into effect tariffs containing temporary interim rates, terms, and conditions of sale for those services. In connection with the filing of such tariffs, the commission shall initiate a temporary or emergency proceeding, pursuant to the authority granted in section 40-2-108 (2) or in article 6 of this title, having as its objective the issuance of orders approving such tariffs as filed or as modified by the commission and allowing such filed or modified tariffs to go into effect on or before July 1, 1996, subject to true-up and pending the effectiveness of commission tariffs as contemplated in subparagraph (II) of this paragraph (g) or of interconnection agreements adopted by negotiation or arbitration and approved by the commission pursuant to 47 U.S.C. sec. 252 (e), whichever first occurs.

(II) Immediately upon the issuance of orders approving temporary interim tariffs pursuant to subparagraph (I) of this paragraph (g), the commission shall initiate a proceeding under section 40-6-111, having as its objective the adoption of commission tariffs and the issuance of orders

-56- SB12-157

to effectuate any necessary true-up. For purposes of this subparagraph (II), the commission may, but need not, suspend any rate, fare, toll, rental, charge, classification, contract, practice, rule, or regulation as provided in section 40-6-111.

(III) Commission tariffs adopted pursuant to subparagraph (II) of this paragraph (g) shall supersede the temporary interim tariffs adopted pursuant to subparagraph (l) of this paragraph (g). Interconnection

this paragraph (g) shall supersede the temporary interim tariffs adopted pursuant to subparagraph (I) of this paragraph (g). Interconnection agreements adopted by negotiation or arbitration and approved by the commission pursuant to 47 U.S.C. sec. 252 (e) shall supersede both the temporary interim tariffs and the commission tariffs, but only with regard to the specific services covered by such agreements and only to the extent that the terms of such agreements are held applicable to persons other than the parties to the agreements.

(IV) (A) In developing temporary interim tariffs, telecommunications service providers and the commission shall make every effort to ensure that the rates, terms, and conditions of sale to be set forth in such tariffs are based on cost and are nondiscriminatory. Such rates, terms, and conditions may include a reasonable profit.

(B) (3) (a) In adopting commission REVIEWING AND APPROVING tariffs, the commission shall determine whether the rates, terms, and conditions of sale to be set forth in such tariffs are based on cost and are REASONABLE AND nondiscriminatory. Such rates, terms, and conditions of sale may include a reasonable profit.

(b) A PROVIDER OF TELECOMMUNICATIONS SERVICES IN AREAS OF SUFFICIENT COMPETITION MAY MAINTAIN ON FILE WITH THE COMMISSION TARIFFS, PRICE LISTS, OR CUSTOMER SERVICE AGREEMENTS APPLICABLE TO ITS RETAIL SERVICES.

-57- SB12-157

1	(c) A PROVIDER OF RETAIL TELECOMMUNICATIONS SERVICES IN
2	AREAS OF SUFFICIENT COMPETITION MAY WITHDRAW A TARIFF, PRICE LIST,
3	OR CUSTOMER SERVICE AGREEMENT REGARDING ANY PART 3 OR 4 SERVICE
4	UNDER THIS SECTION IF THE SERVICE PROVIDER PROVIDES WRITTEN NOTICE
5	OF THE WITHDRAWAL TO THE COMMISSION.
6	(d) THE COMMISSION SHALL NOT REQUIRE A PROVIDER OF
7	TELECOMMUNICATIONS SERVICES TO WITHDRAW A TARIFF, PRICE LIST, OR
8	CUSTOMER SERVICE AGREEMENT.
9	(e) This section does not affect the authority of the
10	COMMISSION TO REGULATE WHOLESALE SERVICES IN ACCORDANCE WITH
11	THIS ARTICLE OR TO REVIEW AND RULE UPON CUSTOMER COMPLAINTS
12	OVER WHICH IT HAS JURISDICTION.
13	(V) As used in this paragraph (g), "true-up" means recovery of the
14	difference between:
15	(A) The rates paid under temporary interim tariffs before the
16	adoption of commission tariffs or, if interconnection agreements as
17	contemplated in subparagraph (III) of this paragraph (g) are in effect, the
18	rates paid under temporary interim tariffs before the effective dates of
19	such agreements; and
20	(B) The rates that would have been paid during the same time
21	period had the commission tariffs or interconnection agreements been in
22	effect instead of such temporary interim tariffs.
23	(VI) True-up shall be accomplished by means of lump-sum cash
24	payments unless the commission orders another method of payment. If the
25	commission orders a refund or an additional payment to be made at the
26	time of true-up, such refund or additional payment shall be paid with
27	interest at a rate to be determined by the commission.

-58- SB12-157

1	(VII) In conducting a temporary or emergency proceeding under
2	subparagraph (I) of this paragraph (g), the commission shall use its best
3	efforts to afford all parties due process and to base its orders on the most
4	reliable evidence available, taking into account the time constraints
5	involved. When proceeding under article 6 of this title, the commission
6	may shorten any time period set forth in said article 6 as reasonably
7	necessary to have tariffs in effect by July 1, 1996.
8	(VIII) In all proceedings initiated pursuant to this paragraph (g),
9	the burden of proof shall be on the telecommunications service provider.
10	(IX) The following entities shall be exempt from the requirements
11	of this paragraph (g):
12	(A) A basic local exchange provider that serves only rural
13	exchanges of ten thousand or fewer access lines;
14	(B) As to the interim rates, a college or vocational school as
15	defined in section 23-3-103, C.R.S.
16	(h) The commission shall require by rule that any
17	telecommunications service provider required to file temporary interim
18	tariffs pursuant to paragraph (g) of this subsection (2) and, to the extent
19	such a requirement is permissible under federal law, any basic local
20	exchange provider that serves only rural exchanges of ten thousand or
21	fewer access lines and that has received a bona fide request for
22	interconnection shall file advice letters with the commission to place into
23	effect temporary interim tariffs and commission tariffs for unbundled
24	facilities or functions, interconnection, services for resale, or local
25	number portability by such dates certain as the commission may
26	determine by rule.
27	(3) During the period of negotiation and rule-making as

SB12-157 -59-

contemplated in this section, the director of the commission may request,
on a case-by-case basis, and the commission may grant, extensions to the
statutorily directed times for completion of proceedings before the
commission; except that no such extension shall be requested for
proceedings under this section. During rule-making under this section, the
commission may, on its own motion and on a case-by-case basis, grant
such extensions; except that no such extension shall be granted for
proceedings under this section.
SECTION 33. In Colorado Revised Statutes, repeal 40-15-503.5
as follows:
40-15-503.5. Financial assurance. (1) The commission may
require regulated telecommunications service providers to post a bond or
provide other security as a condition of obtaining a certificate,
registration, or operating authority, whichever instrument or instruments
apply. In setting the amount of the bond or security, the commission may
consider the following criteria:
(a) The financial viability of the service provider, as evidenced by
its audited financial statements and its general credit history;
(b) The total amount of deposits made by customers to the
provider to obtain service and the aggregate amount of prepayments made
by customers for monthly regulated service; and
(c) The history of the provider's statutory payment obligations,
including those to the Colorado high cost support mechanism, the
Colorado telephone low-income assistance program, the Colorado
telephone relay system, and the Colorado fixed utility fund.
(2) The commission may promulgate rules to implement this

section and may impose additional criteria consistent with this section.

-60- SB12-157

1	SECTION 34. In Colorado Revised Statutes, repeal 40-15-509
2	as follows:
3	40-15-509. Transfer of certificate. Any certificate of public
4	convenience and necessity to provide local exchange service may be sold,
5	assigned, leased, encumbered, or transferred as other property only upon
6	authorization by the commission.
7	SECTION 35. In Colorado Revised Statutes, 6-1-903, amend (9)
8	as follows:
9	6-1-903. Definitions. As used in this part 9, unless the context
10	otherwise requires:
11	(9) "Residential subscriber" means a person who has subscribed
12	to residential telephone service with a local exchange provider, as defined
13	in section 40-15-102 (18) (24), C.R.S. "Person" also includes any other
14	persons living or residing with such person.
15	SECTION 36. In Colorado Revised Statutes, 24-37.5-105,
16	amend (3) (i) and (3) (j); and add (3) (k) as follows:
17	24-37.5-105. Office - responsibilities - rules - repeal. (3) The
18	office shall:
19	(i) Initiate or approve all procurements of information technology
20	resources for state agencies and enter into any agreement or contract in
21	connection with such a procurement on behalf of a state agency or
22	agencies; and
23	(j) Provide information and expertise, to the extent possible,
24	regarding interoperable and emergency communications planning,
25	technology, training, and funding opportunities to state, regional, tribal,
26	and local agencies and emergency personnel and all other stakeholders,
27	including but not limited to public, private, and nongovernmental

-61- SB12-157

1	organizations; AND
2	(k) Administer and make grants from the Broadband
3	CAPITAL INVESTMENT FUND IN ACCORDANCE WITH SECTION 24-37.5-113.
4	SECTION 37. In Colorado Revised Statutes, add part 8 to article
5	37.5 of title 24 as follows:
6	PART 8
7	BROADBAND CAPITAL INVESTMENT FUND
8	24-37.5-801. Broadband capital investment fund - creation -
9	grant program - repeal. There is hereby created, in the state
10	TREASURY, THE BROADBAND CAPITAL INVESTMENT FUND, ALSO REFERRED
11	TO IN THIS SECTION AS THE "FUND". THE FUND CONSISTS OF MONEYS
12	DEPOSITED INTO THE FUND BY TELECOMMUNICATION SERVICE PROVIDERS
13	AT THE DIRECTION OF THE PUBLIC UTILITIES COMMISSION PURSUANT TO
14	SECTION 40-15-208 (2) (a), C.R.S. Interest earned on investments in
15	THE FUND REMAINS IN THE FUND.
16	24-37.5-802. Definitions. AS USED IN THIS PART 8, UNLESS THE
17	CONTEXT OTHERWISE REQUIRES:
18	(1) "Broadband fund" or "fund" means the broadband
19	CAPITAL INVESTMENT FUND CREATED IN SECTION 24-37.5-801.
20	(2) "Broadband Service" includes, but is not limited to,
21	SERVICE OFFERED OVER CABLE; WIRE, INCLUDING DIGITAL SUBSCRIBER
22	LINE SERVICE; COMMERCIAL MOBILE RADIO SERVICE, ALSO REFERRED TO
23	IN THIS PART 8 AS CMRS; SATELLITE; FIBER OPTIC FACILITIES; AND POWER
24	LINE FACILITIES. "BROADBAND SERVICE" IS NOT LIMITED TO INTERNET
25	ACCESS SERVICE, NOR IT IS DEFINED BY CONNECTION SPEED OR
26	PROCESSING RATE.
27	(3) "BROADBAND SERVICE PROVIDER" MEANS A PROVIDER OF

-62- SB12-157

1	BROADBAND SERVICE, REGARDLESS OF WHETHER A FEE IS CHARGED FOR
2	SUCH SERVICE.
3	(4) "MBPS" MEANS MEGABYTE PER SECOND.
4	(5) "Non-satellite broadband service provider" means a
5	PROVIDER THAT PROVIDES BROADBAND SERVICE THROUGH ANY
6	TECHNOLOGY OTHER THAN SATELLITE, INCLUDING WITHOUT LIMITATION,
7	CABLE MODEM, CMRS, DIGITAL SUBSCRIBER LINE, OPTIC FIBER, POWER
8	LINE NETWORKS, OR WI-FI TECHNOLOGIES.
9	(6) "OFFICE" MEANS THE OFFICE OF INFORMATION TECHNOLOGY
10	CREATED IN SECTION 24-37.5-103.
11	(7) "RFP" MEANS REQUEST FOR PROPOSAL.
12	(8) "Unserved area" means a geographic area at least as
13	LARGE AS A CENSUS BLOCK GROUP IN WHICH AT LEAST NINETY PERCENT
14	OF THE RESIDENTS CANNOT SUBSCRIBE TO A NON-SATELLITE BROADBAND
15	SERVICE PROVIDER.
16	24-37.5-803. Administration of broadband fund - rules.
17	(1) Assessment of funding for the broadband fund shall be
18	THROUGH THE COLORADO HIGH COST SUPPORT MECHANISM AS
19	ADMINISTERED BY THE PUBLIC UTILITIES COMMISSION AS SET FORTH IN
20	ARTICLE 15 OF TITLE 40, C.R.S.
21	(2) THE OFFICE SHALL COOPERATE WITH THE PUBLIC UTILITIES
22	COMMISSION TO EFFECT THE TRANSFER OF FUNDS FROM THE COLORADO
23	HIGH COST SUPPORT MECHANISM THAT RESULT FROM APPLICATION OF THE
24	POLICIES ESTABLISHED IN THIS SECTION AND ARTICLE 15 OF TITLE 40,
25	C.R.S., TO THE BROADBAND FUND ON A QUARTERLY BASIS.
26	(3) The office shall administer the distribution of the
27	BROADBAND FUND AS SET FORTH IN SECTIONS 24-37.5-804 AND

-63- SB12-157

1	24-37	'.5-805

2	(4) Commencing on or before July $1,2012$, the office shall
3	OPEN A RULE-MAKING PROCEEDING TO PROMULGATE RULES FOR THE
4	ADMINISTRATION AND DISTRIBUTION OF MONEYS FROM THE BROADBAND
5	FUND IN ACCORDANCE WITH THIS PART 8. SUCH RULE-MAKING
6	PROCEEDING SHALL INCLUDE RECEIPT OF COMMENTS FROM INTERESTED
7	STAKEHOLDERS AND AT LEAST ONE WORKSHOP, AND A RULE-MAKING
8	DECISION SHALL BE ISSUED NO LATER THAN OCTOBER 31, 2012, WITH THE
9	GOAL THAT THE RULES WILL BE IN EFFECT BY DECEMBER 31, 2012. THE
10	RULE-MAKING PROCEEDING SHALL BE CONDUCTED CONSISTENT WITH THE
11	"STATE ADMINISTRATIVE PROCEDURE ACT", ARTICLE 4 OF THIS TITLE.
12	24-37.5-804. Operation of broadband fund. (1) COMMENCING
13	On or before July 1, 2012, the office shall conduct a survey and
14	GATHER INFORMATION TO DETERMINE THE UNSERVED AREAS IN THE STATE
15	THAT ARE ELIGIBLE FOR BROADBAND FUND SUPPORT. THE OFFICE SHALL
16	COMPLETE THIS DETERMINATION AND ISSUE ITS FINDINGS VIA PUBLIC
17	REPORT NO LATER THAN DECEMBER 31, 2012.
18	(2) No later than March 31, 2013, the office shall issue
19	RFPs for each unserved area or combination of unserved areas.
20	EACH RFP SHALL SPECIFY THAT BROADBAND FUND GRANTS SHALL BE
21	USED ONLY TO SUPPORT INFRASTRUCTURE COSTS AND CAPITAL
22	CONSTRUCTION COSTS THAT DIRECTLY SUPPORT BROADBAND SERVICE.
23	(3) EACH RFP SHALL REQUIRE BIDS FOR CONTRACT TERMS OF ONE
24	OR MORE YEARS. FROM TIME TO TIME THE OFFICE SHALL ISSUE FURTHER
25	RFPs as required, but no contract term may extend beyond
26	DECEMBER 31, 2025.
27	(4) Any broadband provider that is registered in good

-64- SB12-157

1	STANDING WITH THE COLORADO SECRETARY OF STATE'S OFFICE AS OF
2	DECEMBER 31, 2012, SHALL BE ELIGIBLE TO BID INTO ANY RFP.
3	(5) GOVERNMENT AGENCIES, MUNICIPALITIES,
4	INTER-GOVERNMENTAL AGENCIES, PUBLIC-PRIVATE PARTNERSHIPS, AND
5	ANY OTHER ORGANIZATION CONTROLLED, IN WHOLE OR IN PART, BY A
6	PUBLIC ENTITY ARE PROHIBITED FROM RECEIVING FUNDS UNDER THIS
7	SECTION.
8	(6) ELECTRIC UTILITIES, COOPERATIVE ELECTRIC ASSOCIATIONS,
9	NONPROFIT ELECTRIC CORPORATIONS OR ASSOCIATIONS, AND EVERY
10	OTHER SUPPLIER OF ELECTRIC ENERGY ARE PROHIBITED FROM RECEIVING
11	FUNDS UNDER THIS SECTION.
12	(7) The office shall publicly announce the winning
13	RECIPIENT OF EACH RFP WITHIN NINETY DAYS, UNLESS THERE IS
14	INSUFFICIENT FUNDING IN THE OFFICE'S BROADBAND FUND ACCOUNT. IF
15	THERE IS INSUFFICIENT FUNDING, THE WINNER SHALL BE ANNOUNCED
16	WHEN FUNDING BECOMES SUFFICIENT TO SATISFY THE CONTRACT TERMS.
17	24-37.5-805. Distribution of broadband fund. (1) BEGINNING
18	$\hbox{in January 2013, the office will receive quarterly payments from}$
19	THE PUBLIC UTILITIES COMMISSION THAT SHALL BE USED TO ADMINISTER
20	AND DISTRIBUTE THE BROADBAND FUND.
21	(2) The office shall not enter a contract with any
22	BROADBAND SERVICE PROVIDER UNTIL THE OFFICE HAS DETERMINED THAT
23	THERE IS SUFFICIENT FUNDING ACCRUED IN THE BROADBAND FUND
24	ACCOUNT TO SATISFY THE TERMS OF THE CONTRACT.
25	(3) The office shall distribute the broadband fund
26	ACCORDING TO THE FOLLOWING PARAMETERS:

(a) THE OFFICE SHALL DISTRIBUTE BROADBAND FUND AMOUNTS

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-65- SB12-157

1	ONLY TO WINNING RECIPIENTS FOR UNSERVED AREAS;
2	(b) THE OFFICE SHALL PRIORITIZE FUNDING TO UNSERVED AREAS
3	WITH THE MOST POTENTIAL BROADBAND CUSTOMERS THAT CAN BE
4	SERVED BY QUALIFIED BROADBAND SERVICE PROVIDERS AT THE LEAST
5	COST;
6	(c) THE OFFICE SHALL DISTRIBUTE BROADBAND FUND AMOUNTS
7	ONLY TO SUPPORT INFRASTRUCTURE COSTS AND CAPITAL CONSTRUCTION
8	COSTS THAT DIRECTLY SUPPORT BROADBAND SERVICE;
9	(d) THE OFFICE SHALL DISTRIBUTE BROADBAND FUND AMOUNTS
10	ONLY FOR PROVISION OF BROADBAND SERVICE WITH ACTUAL SPEEDS OF AT
11	LEAST FOUR MBPS DOWNSTREAM AND ONE MBPS UPSTREAM;
12	(e) THE OFFICE SHALL ESTABLISH AND UTILIZE APPROPRIATE
13	CRITERIA TO ENSURE THAT A BROADBAND WINNING RECIPIENT HAS THE
14	NECESSARY QUALIFICATIONS, CAPITAL, AND BUSINESS STANDING BEFORE
15	CONTRACTING WITH ANY PROVIDER;
16	(f) THE OFFICE SHALL ESTABLISH AND UTILIZE APPROPRIATE
17	CRITERIA TO ENSURE THAT A BROADBAND WINNING RECIPIENT IS SUBJECT
18	TO BUILD-OUT REQUIREMENTS WITH A REASONABLE TIMELINE AND
19	MILESTONES, AND SHALL ESTABLISH AND UTILIZE A PAYOUT SCHEDULE
20	DEPENDENT ON MEETING THE TIMELINE AND MILESTONES ESTABLISHED BY
21	THE OFFICE;
22	(g) THE OFFICE SHALL ESTABLISH AND UTILIZE APPROPRIATE
23	CRITERIA TO TAKE INTO ACCOUNT FEDERAL BROADBAND SUBSIDIES
24	RECEIVED BY OR EXPECTED TO BE RECEIVED BY A WINNING RECIPIENT TO
25	MINIMIZE THE POSSIBILITY OF OVERCOMPENSATION FOR THE
26	INFRASTRUCTURE COSTS AND CAPITAL CONSTRUCTION COSTS THAT
27	DIRECTLY SUPPORT BROADBAND SERVICE; AND

-66- SB12-157

1	(h) NOTHING IN THIS PART 8 REQUIRES THE OFFICE TO ENTER INTO
2	CONTRACTS FOR EACH OR ANY UNSERVED AREA. THE OFFICE HAS THE
3	DISCRETION TO PRIORITIZE WHICH UNSERVED AREAS SHALL RECEIVE
4	BROADBAND FUNDS AND WHICH BROADBAND SERVICE PROVIDERS WITH
5	WHICH TO ENTER CONTRACTS AS SET FORTH IN THIS SECTION. HOWEVER,
6	THE OFFICE SHOULD NOT UNNECESSARILY KEEP A LARGE BALANCE IN THE
7	BROADBAND FUND ACCOUNT, AND SHOULD ATTEMPT TO MINIMIZE THE
8	BALANCE BEFORE THE SUNSET OF THE FUND.
9	(4) A BROADBAND FUND RECIPIENT SHALL BE SUBJECT TO AUDIT
10	BY THE OFFICE TO ENSURE THAT THE WINNING RECIPIENT IS WORKING TO
11	MEET BUILD-OUT REQUIREMENTS AND BROADBAND GRANTS RECEIVED
12	HAVE BEEN APPLIED BY THE RECIPIENT ONLY TO SUPPORT
13	INFRASTRUCTURE COSTS AND CAPITAL CONSTRUCTION COSTS THAT
14	DIRECTLY SUPPORT BROADBAND SERVICE. ANY RECIPIENT THAT HAS BEEN
15	FOUND BY THE OFFICE TO HAVE APPLIED FUNDS FOR ANY OTHER PURPOSE
16	IS SUBJECT TO A REFUND ORDER, INCLUDING INTEREST, ISSUED BY THE
17	OFFICE FOR IMPROPERLY APPLIED FUNDS.
18	24-37.5-806. Sunset of broadband fund. This part 8 is
19	REPEALED, EFFECTIVE JULY 1, 2025. ANY UNEXPENDED AND
20	UNENCUMBERED MONEYS REMAINING IN THE FUND AS OF JUNE 30, 2025,
21	REVERT TO THE GENERAL FUND.
22	SECTION 38. In Colorado Revised Statutes, 29-11-101, amend
23	(10) as follows:
24	29-11-101. Definitions. As used in this article, unless the context
25	otherwise requires:
26	(10) "Telecommunications service" has the meaning set forth in
27	section 40-15-102 (29) (42), C.R.S.

-67- SB12-157

1	SECTION 39. In Colorado Revised Statutes, 29-27-102, amend
2	(6) as follows:
3	29-27-102. Definitions. As used in this article, unless the context
4	otherwise requires:
5	(6) "Telecommunications service" has the same meaning as set
6	forth in section 40-15-102 (29) (42), C.R.S.
7	SECTION 40. In Colorado Revised Statutes, 30-20-603, amend
8	(1) (a) as follows:
9	30-20-603. Improvements and funding authorized - how
10	instituted - conditions. (1) (a) A COUNTY MAY FORM A district may be
11	formed in accordance with the requirements of this part 6 for the purpose
12	of constructing, installing, acquiring, or funding, in whole or in part, any
13	public improvement, so long as the county that forms the district is
14	authorized to provide such improvement or provide for such funding
15	under the county's home rule charter, if any, or the laws of this state.
16	Public improvements or the funding thereof shall DO not include any
17	facility identified in section 30-20-101 (8) or (9). No such district shall
18	provide the same improvement as an existing special district within the
19	territory of such existing special district unless the existing special district
20	consents. The improvements authorized by this part 6 may consist,
21	without limitation, of constructing, grading, paving, pouring, curbing,
22	guttering, lining, or otherwise improving the whole or any part of any
23	street or providing street lighting, drainage facilities, or service
24	improvements, in the unincorporated area of a county or wholly or partly
25	within the boundaries of any municipality within the county if such
26	municipality consents by ordinance to such improvements. If
27	improvements within a municipality are so included in a county

-68- SB12-157

improvement district by municipal consent, the county shall have HAS full
authority to construct or acquire such improvements, to assess property
within such THE municipality benefited by such improvements, and to
enforce and collect such THE assessments, in the manner provided in this
part 6. The improvements authorized by this part 6 may include, without
limitation, the construction of sidewalks adjacent to any such streets or
maintenance roads adjacent to any such drainage facilities. Prior to the
establishment of any improvement district for the purpose of providing
street lighting, arrangements, by contract or otherwise, must be
established under which the owners of property included within such THE
district shall be ARE responsible for the maintenance and operation of
such THE street lighting improvement. The costs of maintenance and
operation of such street lighting improvements shall not be paid from the
county general fund. Drainage facilities shall MUST not be provided in any
area which THAT is within an existing drainage district organized or
created pursuant to law without the approval of such THE district. The
term "service" as used in this paragraph (a) includes the services provided
by a public utility as defined in section 40-1-103, C.R.S., as well as
advanced service as defined in section 29-27-102 (1), C.R.S., cable
television service as defined in section 29-27-102 (2), C.R.S.,
telecommunications service as defined in section 40-15-102 (29) (42),
C.R.S., geothermal heat suppliers as defined in section 40-40-103, C.R.S.,
and information service as defined in 47 U.S.C. sec. 153 (20), or any
successor section.
SECTION 41. In Colorado Revised Statutes, 38-5.5-102, amend
(3) as follows:

38-5.5-102. Definitions. As used in this article, unless the context

-69- SB12-157

otherwise requires:

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2 (3) "Telecommunications provider" or "provider" means a person 3 that provides telecommunications service, as defined in section 40-15-102 4 (29) (42), C.R.S., with the exception of cable services as defined by 5 section 602(5) of the federal "Cable Communications Policy Act of 6 1984", 47 U.S.C. sec. 522(6), pursuant to authority granted by the public 7 utilities commission of this state or by the federal communications 8 commission. "Telecommunications provider" or "provider" does not mean 9 a person or business using antennas, support towers, equipment, and 10 buildings used to transmit high power over-the-air broadcast of AM and 11 FM radio, VHF and UHF television, and advanced television services, 12 including high definition television. The term "telecommunications 13 provider" is synonymous with "telecommunication provider". 14 **SECTION 42.** In Colorado Revised Statutes, 40-3-106, amend 15

(1) (c) as follows:

40-3-106. Advantages prohibited - graduated schedules consideration of household income and other factors - definitions. (1) (c) A local exchange provider, as defined in section 40-15-102 (18) (24), may enter into a contract, when necessary, specifying non-cost-based rates and conditions particular to that contract with one or more purchasers of services for applications of interactive video technology for purposes of distance learning, video arraignment of defendants in criminal cases, or examination, diagnosis, or treatment of patients in the course of medical practice. When an application is subject to a bidding process by the end user of the service, the local exchange providers offering component elements of interactive video technology pursuant to this paragraph (c) shall offer the component elements relating

> -70-SB12-157

1	to a specific application to a specific end user to all bidders, including
2	themselves, if bidding, at the same rates, terms, and conditions. This
3	exception shall DOES not apply to any other regulated service. A provider
4	other than a local exchange provider may offer such interactive video
5	services if such services are provided under the same terms and
6	conditions as specified in this paragraph (c). A LOCAL EXCHANGE
7	PROVIDER SHALL FILE each contract entered into under this paragraph (c)
8	shall be filed with the commission for information only.
9	SECTION 43. In Colorado Revised Statutes, 40-3-115, amend
10	(2) (a) as follows:
11	40-3-115. Recovery of utility relocation costs.
12	(2) (a) Notwithstanding the provisions of section 40-15-502 (3) (b) (I) to
13	(3) (b) (V), Local exchange providers of basic local exchange service
14	subject to regulation pursuant to part 2, part 3, or part 5 of article 15 of
15	this title may request authorization from the commission to recover the
16	actual costs incurred for the relocation of infrastructure or facilities
17	requested by the state or a political subdivision. Actual costs are the
18	nonfacility costs incurred in the relocation plus the undepreciated amount
19	of the facilities being replaced. Recovery of actual costs incurred for
20	relocation is intended for those state and political subdivision requests
21	that are determined by the commission to be beyond the normal course of
22	business.
23	SECTION 44. Safety clause. The general assembly hereby finds,
24	determines, and declares that this act is necessary for the immediate
25	preservation of the public peace, health, and safety.

-71- SB12-157