# First Regular Session Sixty-eighth General Assembly STATE OF COLORADO

# **PREAMENDED**

This Unofficial Version Includes Committee Amendments Not Yet Adopted on Second Reading

LLS NO. 11-0621.01 Gregg Fraser

**HOUSE BILL 11-1300** 

#### **HOUSE SPONSORSHIP**

Looper, Acree, DelGrosso, Priola, Swalm

## **SENATE SPONSORSHIP**

Grantham and Nicholson, Jahn

#### **House Committees**

Finance Appropriations

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### **Senate Committees**

Finance Appropriations

# CONCERNING THE RESOLUTION OF A DISPUTED CLAIM FOR A STATE INCOME TAX CREDIT FOR A DONATION OF A PERPETUAL CONSERVATION EASEMENT THAT INCLUDES A PROCESS THAT ALLOWS A TAXPAYER TO WAIVE AN EXPEDITED ADMINISTRATIVE

HEARING FOR THE PURPOSE OF APPEALING DIRECTLY TO A

A BILL FOR AN ACT

DISTRICT COURT, AND MAKING AN APPROPRIATION THEREFOR.

# **Bill Summary**

(Note: This summary applies to this bill as introduced and does not reflect any amendments that may be subsequently adopted. If this bill passes third reading in the house of introduction, a bill summary that applies to the reengrossed version of this bill will be available at http://www.leg.state.co.us/billsummaries.)

3rd Reading Unam ended M ay 3,2011

HOUSE ended 2nd Reading May 2, 2011 Taxpayers are currently allowed to claim a state income tax credit for a portion of the value of a perpetual conservation easement that the taxpayer donates. If the executive director of the department of revenue (executive director) disputes the claim of the credit, a notice of deficiency, notice of rejection of refund claim, or notice of disallowance is mailed to the taxpayer, and the tax matters representative may request a hearing on the deficiency, rejection, or disallowance.

Under current law, a tax matters representative may not appeal such a notice to a district court until the hearing has been held and a final determination has been made by the executive director. Additionally, under current law, it is difficult to consolidate related claims in the administrative process for efficient and equitable resolution of conservation easement tax credit claims. There are currently a large number of disputes regarding conservation easement credit claims awaiting hearing and final determination by the executive director. The bill allows the tax matters representative to waive the hearing process and appeal directly to a district court. The bill further:

- ! Establishes venue for the appeals in a manner that allows cases to be consolidated regionally;
- ! Eliminates surety bond requirements for taxpayers who appeal directly to a district court;
- ! Suspends the imposition of additional interest and penalties during the appeal for taxpayers who appeal directly to a district court;
- ! Provides clearer and more effective procedures for the administrative process in order to facilitate an efficient and equitable process for all parties;
- ! Establishes a process for courts to publish notices to taxpayers who cannot be located;
- ! Allows claims to be consolidated and settled, and allows additional parties to intervene at the discretion of the court;
- ! Specifies procedures related to discovery, case management conferences, the disclosure of information by the parties, trial management orders, and the phasing of issues to be resolved by the court.

The bill allows a tax matters representative for a currently backlogged case who does not waive the hearing process before the executive director to request a hearing and final determination by the executive director by a certain date. In the case of a tax matters representative who elects to remain in the hearing process, the executive director has the authority to consolidate related cases. The executive director is required to issue a final determination on any remaining disputes by a subsequent date. If the executive director does not make a final determination by the dates specified, the authority of the executive director to dispute the allowance of the credits shall be waived and the

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amount of the credit claimed by the taxpayer will be allowed. If a taxpayer fails to appear at a hearing with the executive director or fails to participate in the hearing process, the executive director may issue a final determination without further proceedings. Interest and penalties are waived for taxpayers who continue with the hearing process and pay an amount agreed upon for taxes owed by a certain date.

The executive director is further required to:

- Provide notice to the tax matters representative and the public regarding the provisions of the bill; and
- ! Report to the general assembly regarding the status of disputed conservation easement tax credits.

The state court administrator is required to report to the general assembly on the appeals brought as a result of the bill.

The bill requires the conservation easement oversight commission to review and advise the department of revenue regarding credits referred to it by the executive director by a specified date. The commission is further required to report to the general assembly regarding the conservation easements for which it has provided advice to the executive director. The bill specifies that members of the commission are immune from liability in accordance with the "Colorado Governmental Immunity Act".

2 3 **SECTION 1.** Part 5 of article 22 of title 39, Colorado Revised 4 Statutes, is amended BY THE ADDITION OF A NEW SECTION to 5 read: 6 39-22-522.5. Conservation easement tax credits - dispute 7 resolution - legislative declaration. (1) THE GENERAL ASSEMBLY 8 HEREBY FINDS, DETERMINES, AND DECLARES THAT: 9 COLORADO'S CONSERVATION EASEMENT PROGRAM IS AN 10 IMPORTANT PRESERVATION TOOL USED TO BALANCE ECONOMIC NEEDS 11 WITH NATURAL RESOURCES SUCH AS LAND AND WATER PRESERVATION.

COLORADO'S CONSERVATION EASEMENT TAX CREDIT AND THE FEDERAL

TAX DEDUCTION HAVE ALLOWED MANY FARMERS AND RANCHERS THE

Be it enacted by the General Assembly of the State of Colorado:

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2	LEGACY OF OPEN SPACES IN COLORADO FOR WILDLIFE, AGRICULTURE, AND
3	RANCHING.
4	(b) CITIZENS THROUGHOUT COLORADO BELIEVE GOOD, SOUND
5	CONSERVATION PRACTICES ARE IMPORTANT TO COLORADO'S QUALITY OF
6	LIFE, AGRICULTURE, AND WILDLIFE HERITAGE;
7	(c) COLORADO'S CONSERVATION EASEMENT TAX CREDIT PROGRAM
8	WAS DESIGNED TO GIVE LANDOWNERS AN INCENTIVE TO CONSERVE AND
9	PRESERVE THEIR LAND IN A PREDOMINANTLY NATURAL, SCENIC, OR OPEN
10	CONDITION;
11	(d) While the department of revenue has allowed the
12	GREAT MAJORITY OF CLAIMED CONSERVATION EASEMENT TAX CREDITS,
13	HUNDREDS OF CLAIMED CREDITS HAVE BEEN DENIED BUT HAVE NOT YET
14	BEEN FINALLY ADJUDICATED THROUGH THE EXISTING ADMINISTRATIVE
15	PROCESS;
16	(e) Due to the unique issues of confidentiality and
17	MULTIPLE INTERESTED AND RELATED PARTIES INVOLVED IN THE
18	LITIGATION OF DISPUTED CONSERVATION EASEMENT TAX CREDITS, THE
19	GENERAL ASSEMBLY DETERMINES THAT IT IS APPROPRIATE TO ENACT
20	PROCEDURAL CHANGES THAT WILL PROVIDE FOR EQUITABLE AND
21	EXPEDITED LITIGATION OR RESOLUTION OF THESE CASES;
22	(f) It is the intent of the general assembly to enact
23	PROCEDURAL CHANGES THAT FURTHER IMPORTANT MATTERS OF PUBLIC
24	POLICY CONCERNING THE EQUITABLE AND EFFICIENT RESOLUTION OF
25	DISPUTES REGARDING CLAIMED CONSERVATION EASEMENT TAX CREDITS.
26	IT IS THE INTENT OF THE GENERAL ASSEMBLY THAT ANY APPEAL BROUGHT
27	PURSUANT TO SUBSECTION (2) OF THIS SECTION SHALL BE EXPEDITED TO

OPPORTUNITY TO DONATE THEIR DEVELOPMENT RIGHTS TO PRESERVE A

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1	THE EXTENT PRACTICABLE AND ADMINISTERED IN THE MAINNER DECIMED
2	MOST EFFICIENT AND FAIR BY THE EXECUTIVE DIRECTOR OR THE DISTRICT
3	COURT.
4	
5	(g) THE PROCEDURAL CHANGES SET FORTH IN THIS SECTION SHALL
6	APPLY TO ANY DISPUTE REGARDING A TAX CREDIT FROM A DONATION OF
7	A CONSERVATION EASEMENT MADE ON OR AFTER JANUARY 1, 2000, FOR
8	WHICH A FINAL DETERMINATION HAS NOT ISSUED;
9	(h) It is the intent of the general assembly to provide
10	TAXPAYERS WITH INCENTIVES TO WAIVE AN ADMINISTRATIVE HEARING
11	AND PROCEED DIRECTLY TO A DE NOVO APPEAL TO THE DISTRICT COURT IN
12	ACCORDANCE WITH THE PROCEDURES SET FORTH IN THIS SECTION. THE
13	INCENTIVES INCLUDE WAIVER OF THE BOND REQUIREMENT AND WAIVER OF
14	ACCRUAL OF INTEREST AND PENALTIES DURING THE TIME THE MATTER IS
15	ON APPEAL TO THE DISTRICT COURT.
16	(i) The General assembly strongly encourages the
17	EXECUTIVE DIRECTOR OF THE DEPARTMENT OF REVENUE TO AGREE TO
18	WAIVE INTEREST AND PENALTIES FOR TAX MATTERS REPRESENTATIVES
19	AND CREDIT BUYERS WHO HAVE ACTED IN GOOD FAITH TO RESOLVE
20	DISPUTED CONSERVATION EASEMENT TAX CREDITS.
21	(j) This section is intended to effect changes to the law
22	THAT ARE PROCEDURAL OR REMEDIAL IN NATURE. THE PROCEDURAL
23	CHANGES SET FORTH IN THIS SECTION SHALL NOT BE CONSTRUED TO TAKE
24	AWAY OR IMPAIR ANY VESTED RIGHT ACQUIRED UNDER EXISTING LAW, OR
25	TO CREATE ANY NEW OBLIGATION, IMPOSE ANY NEW DUTY, OR ATTACH
26	ANY NEW DISABILITY WITH RESPECT TO ANY PAST TRANSACTION OR
27	CONCIDED ATION. THE DROVISIONS OF THIS SECTION ARE DESIGNED TO

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ADDRESS MATTERS OF PUBLIC POLICY RELATED TO THE FAIR AND
EQUITABLE RESOLUTION OF CONSERVATION EASEMENT TAX CREDIT
DISPUTES IN ACCORDANCE WITH APPLICABLE LAWS AND COURT RULES.
(2) FOR ANY CREDIT CLAIMED PURSUANT TO SECTION 39-22-522,

- FOR WHICH A NOTICE OF DEFICIENCY, NOTICE OF DISALLOWANCE, OR NOTICE OF REJECTION OF REFUND CLAIM HAS BEEN MAILED BY THE DEPARTMENT OF REVENUE AS OF MAY 1, 2011, BUT FOR WHICH A FINAL DETERMINATION HAS NOT BEEN ISSUED BEFORE THE EFFECTIVE DATE OF THIS SECTION, THE TAX MATTERS REPRESENTATIVE MAY ELECT TO WAIVE THE ADMINISTRATIVE PROCESS PROVIDED BY SECTION 39-21-103 AND APPEAL THE NOTICE OF DEFICIENCY, DISALLOWANCE, OR REJECTION OF REFUND CLAIM DIRECTLY TO A DISTRICT COURT IN ACCORDANCE WITH THE FOLLOWING PROVISIONS, WHICH ALSO APPLY TO AN APPEAL FILED IN ACCORDANCE WITH SUBSECTION (6) OF THIS SECTION; EXCEPT THAT PARAGRAPHS (a), (c), AND (d) SHALL NOT APPLY TO SUCH AN APPEAL:
- (a) THE TAX MATTERS REPRESENTATIVE SHALL MAKE THE ELECTION BY MAILING A WRITTEN NOTICE OF APPEAL THAT INCLUDES THE CERTIFIED SIGNATURE OF THE TAX MATTERS REPRESENTATIVE TO THE EXECUTIVE DIRECTOR AND THE DISTRICT COURT FOR THE COUNTY THAT HAS VENUE IN THE CASE AS SPECIFIED IN PARAGRAPH (b) OF THIS SUBSECTION (2) ON OR BEFORE OCTOBER 1, 2011. THE NOTICE SHALL BE SENT BY CERTIFIED MAIL.
- (b) APPEALS BROUGHT PURSUANT TO THIS SECTION SHALL BE FILED IN THE DISTRICT COURT FOR THE COUNTY WHERE THE LAND ENCUMBERED BY THE EASEMENT IS LOCATED. AT THE DISCRETION OF THE CHIEF JUSTICE, THE STATE MAY BE DIVIDED INTO THREE REGIONS FOR PURPOSES OF CONSOLIDATING APPEALS, WITH EACH REGION CONSISTING OF THE

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1	FOLLOWING JUDICIA	L DISTRICTS:
2	REGION	JUDICIAL DISTRICTS
3	REGION 1	1ST, 2ND, 8TH, 13TH, 17TH, 18TH, 19TH, AND 20TH
4	REGION 2	3rd, 4th, 10th, 11th, 12th, 15th, and 16th
5	REGION 3	5TH, 6TH, 7TH, 9TH, 14TH, 21ST, AND 22ND
6	(c) If A TAX	X MATTERS REPRESENTATIVE ELECTS TO WAIVE THE
7	ADMINISTRATIVE PR	OCESS AND APPEAL DIRECTLY TO A DISTRICT COURT
8	PURSUANT TO THIS S	UBSECTION (2), NO SURETY BOND OR OTHER DEPOSIT
9	SHALL BE REQUIRED	IN CONNECTION WITH THE APPEAL. THIS PARAGRAPH
10	(c) SHALL NOT APPL	Y TO TAX MATTERS REPRESENTATIVES WHO DO NOT
11	ELECT TO WAIVE TH	E ADMINISTRATIVE PROCESS.
12	(d) IF THE TA	AX MATTERS REPRESENTATIVE ELECTS TO WAIVE THE
13	ADMINISTRATIVE PR	OCESS AND APPEAL DIRECTLY TO A DISTRICT COURT
14	PURSUANT TO THIS SI	UBSECTION (2), ADDITIONAL INTEREST AND PENALTIES
15	SHALL CEASE TO AC	CRUE WHILE THE MATTER IS ON APPEAL BEFORE THE
16	DISTRICT COURT, BE	EGINNING WITH THE DATE THE NOTICE OF APPEAL IS
17	RECEIVED BY THE I	DISTRICT COURT. THIS PARAGRAPH (d) SHALL NOT
18	APPLY TO TAX MATT	ERS REPRESENTATIVES WHO DO NOT ELECT TO WAIVE
19	THE ADMINISTRATIV	<u>E PROCESS.</u>
20	(e) UPON RE	CEIPT OF THE NOTICE OF APPEAL BY THE COURT, THE
21	EXECUTIVE DIRECTO	OR SHALL BE DEEMED TO BE A PARTY TO SUCH APPEAL,
22	AND THE CLERK OF T	THE DISTRICT COURT SHALL DOCKET THE CAUSE AS A
23	CIVIL ACTION. THE A	PPELLANT SHALL CAUSE SUMMONS TO BE ISSUED AND
24	CAUSE THE SAME T	TO BE SERVED UPON THE EXECUTIVE DIRECTOR IN
25	ACCORDANCE WITH	THE MANNER PROVIDED BY LAW IN CIVIL CASES. THE
26	ANSWER OF THE EX	ECUTIVE DIRECTOR SHALL CONTAIN A BRIEF, PLAIN
27	STATEMENT OF THE L	EGAL ISSUES, A DETAILED ITEMIZATION OF THE TOTAL

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1	AMOUNT IN CONTROVERSY, AND ANY PROPOSAL REGARDING THE JOINDER
2	OR CONSOLIDATION OF RELATED PARTIES AND APPEALS.
3	(f) ANY TRANSFEREE OF THE TAX CREDIT OR ANY OTHER PERSON
4	WHO HAS CLAIMED A TAX CREDIT RELATED TO THE TAX MATTERS
5	REPRESENTATIVE'S CLAIMED CONSERVATION EASEMENT TAX CREDIT
6	SHALL BE ALLOWED TO INTERVENE AS A MATTER OF RIGHT PURSUANT TO
7	THE COLORADO RULES OF CIVIL PROCEDURE.
8	(g) NOTICE OF THE DATE OF ANY HEARING OR ANY PHASE OF THE
9	TRIAL SHALL BE MAILED TO THE TAX MATTERS REPRESENTATIVE, ANY
10	OTHER PARTY, AND TO THE EXECUTIVE DIRECTOR AT LEAST THIRTY DAYS
11	PRIOR THERETO.
12	(h) JURISDICTION TO HEAR AND DETERMINE APPEALS PURSUANT TO
13	THIS SECTION IS CONFERRED UPON THE DISTRICT COURTS OF THIS STATE.
14	A COURT, IN ITS DISCRETION, MAY ALLOW FOR THE ASSERTION,
15	CONSOLIDATION, AND SETTLEMENT OF ANY CLAIMS AT LAW OR AT EQUITY,
16	FOR THE INTERVENTION OF ADDITIONAL PARTIES, AND FOR SUCH OTHER
17	MATTERS AS THE COURT DEEMS APPROPRIATE IN ACCORDANCE WITH ANY
18	APPLICABLE LAWS OR COURT RULES GOVERNING SUCH ISSUES; EXCEPT
19	THAT RESOLUTION OF DISPUTES BETWEEN PRIVATE PARTIES MAY BE
20	LIMITED TO THE THIRD PHASE OF THE CASE AS DESCRIBED IN PARAGRAPH
21	(m) of this subsection (2). In determining matters regarding
22	JOINDER OR CONSOLIDATION, THE COURT MAY CONSIDER COMMON ISSUES
23	OF LAW AND FACT, INCLUDING BUT NOT LIMITED TO OWNERSHIP OF THE
24	PROPERTY SUBJECT TO THE EASEMENT, RELATIONSHIPS OF TAXPAYERS,
25	AND LOCATION OF THE EASEMENTS.
26	(i) FOLLOWING THE COURT'S ORDER IDENTIFYING THE PARTIES AND
27	CONSOLIDATING CASES AND PARTIES, THE COURT MAY HOLD A HEARING

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1	TO DETERMINE THE VALIDITY OF THE CONSERVATION EASEMENT CREDIT
2	CLAIMED PURSUANT TO SECTION 39-22-522 AND TO DETERMINE ANY
3	OTHER CLAIMS OR DEFENSES TOUCHING THE REGULARITY OF THE
4	PROCEEDINGS. THE COURT SHALL DETERMINE WHETHER THE DONATION
5	IS ELIGIBLE TO QUALIFY AS A QUALIFIED CONSERVATION CONTRIBUTION
6	Pursuant to $\square$ section 170 (h) of the internal revenue code and
7	ANY FEDERAL REGULATIONS PROMULGATED IN CONNECTION WITH SUCH
8	SECTION. THE COURT MAY SET AN EXPEDITED BRIEFING SCHEDULE AND
9	GIVE THE MATTER PRIORITY ON THE DOCKET. THE COURT MAY ORDER
10	PRELIMINARY DISCOVERY, LIMITED TO VALIDITY OF THE EASEMENT
11	CREDITS AND ANY OTHER CLAIMS OR DEFENSES RAISED AT THIS STAGE OF
12	THE PROCEEDING.
13	(j) Upon a determination of validity of the credit as
14	CLAIMED, THE COURT MAY SCHEDULE A CASE MANAGEMENT CONFERENCE
15	WITH ALL PARTIES TO THE PROCEEDING. ANY CASE MANAGEMENT
16	CONFERENCE SHALL ADDRESS THE PROCEEDINGS AS SET FORTH IN
17	PARAGRAPH (m) OF THIS SUBSECTION (2). PRIOR TO THE CASE
18	MANAGEMENT CONFERENCE, THE COURT MAY ORDER ALL PARTIES TO
19	MAKE THE FOLLOWING DISCLOSURES:
20	(I) THE DEPARTMENT OF REVENUE SHALL DISCLOSE, CONSISTENT
21	WITH ANY ORDERS OF THE COURT, INDIVIDUALS WITH KNOWLEDGE OF, AND
22	DOCUMENTS RELATED TO:
23	(A) NOTICES TO THE TAX MATTERS REPRESENTATIVE
24	DISALLOWING THE CONSERVATION EASEMENT CREDIT;
25	(B) NOTICES TO ANY TAXPAYER OF DEFICIENCY OR REJECTION OF
26	CLAIM FOR REFUND;
27	(C) CORRESPONDENCE WITH THE TAX MATTERS REPRESENTATIVE

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2	CONSERVATION EASEMENT TAX CREDIT ACTION;
3	(D) APPRAISALS AND REVIEW APPRAISALS OR OTHER EXPERT
4	REPORTS USED IN CONNECTION WITH REVIEW OF THE TAX MATTERS
5	REPRESENTATIVE'S APPLICATION FOR TAX CREDIT;
6	(E) TAX RETURNS OF THE TAX MATTERS REPRESENTATIVE,
7	TRANSFEREE, OR ANY PARTY TO THE CONSERVATION EASEMENT TAX
8	CREDIT ACTION, FOR RELEVANT TAX YEARS; AND
9	(F) STATEMENTS OF ADJUSTMENT.
10	(II) THE TAX MATTERS REPRESENTATIVE SHALL DISCLOSE
11	INDIVIDUALS WITH KNOWLEDGE OF, OR DOCUMENTS RELATED TO:
12	(A) TAX RETURNS FOR THE RELEVANT TAX YEARS;
13	(B) THE APPRAISAL USED TO DETERMINE THE VALUE OF THE
14	EASEMENT;
15	(C) THE CONSERVATION EASEMENT DEED AND AMENDMENTS;
16	(D) AGREEMENTS BETWEEN THE TAX MATTERS REPRESENTATIVE
17	AND THE TRANSFEREES; AND
18	(E) ANY OTHER EXPERT REPORT, BASIS, OR OTHER EVIDENCE
19	RELATING TO THE VALUATION AND SUBSTANTIATION OF THE AMOUNT OF
20	THE UNDERLYING EASEMENT OR CREDIT.
21	(III) TRANSFEREES OR OTHER PERSONS CLAIMING ALL OR PART OF
22	THE CONSERVATION EASEMENT TAX CREDIT WHO ARE PARTIES TO THE
23	CONSERVATION EASEMENT TAX CREDIT ACTION SHALL DISCLOSE
24	INDIVIDUALS WITH KNOWLEDGE OF, OR DOCUMENTS RELATED TO:
25	(A) AGREEMENTS RELATED TO THE TRANSFER OF CREDITS;
26	(B) TAX RETURNS FOR THE RELEVANT TAX YEARS; AND
27	(C) ANY OTHER EXPERT REPORT, BASIS, OR OTHER EVIDENCE

OR DONEE OF THE EASEMENT AS WELL AS ANY PARTY TO THE

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1	RELATING TO THE VALUATION AND SUBSTANTIATION OF THE AMOUNT OF
2	THE UNDERLYING EASEMENT OR CREDIT.
3	(k) THE COURT MAY MAKE ANY ORDER IT DEEMS APPROPRIATE TO
4	CONTROL AND LIMIT DISCOVERY TO AVOID UNNECESSARY DUPLICATION
5	BETWEEN OR AMONG PARTIES, INCLUDING SETTING SUCH LIMITATIONS IN
6	ACCORDANCE WITH THE PHASES OF THE PROCEEDINGS AS SET FORTH IN
7	PARAGRAPH (m) OF THIS SUBSECTION (2).
8	(1) IN ADVANCE OF THE TRIAL DATE, THE COURT MAY REQUIRE THE
9	PARTIES TO CONFER AND SUBMIT A PROPOSED TRIAL MANAGEMENT ORDER
10	TO THE COURT.
11	(m) After a determination pursuant to paragraph $(\underline{i})$ of
12	THIS SUBSECTION (2) OF THE VALIDITY OF THE CREDIT AS CLAIMED, THE
13	COURT SHALL RESOLVE ALL REMAINING ISSUES AS FOLLOWS:
14	(I) THE FIRST PHASE SHALL BE LIMITED TO ISSUES REGARDING THE
15	VALUE OF THE EASEMENT.
16	$(II)\ Thesecond phase shall be limited to determinations of$
17	THE TAX, INTEREST, AND PENALTIES DUE AND APPORTIONMENT OF SUCH
18	TAX LIABILITY AMONG PERSONS WHO CLAIMED A TAX CREDIT IN RELATION
19	TO THE CONSERVATION EASEMENT. THE CONSERVATION EASEMENT TAX
20	CREDIT ACTION SHALL BE FINAL AT THE CONCLUSION OF THE SECOND
21	PHASE AS TO THE DEPARTMENT OF REVENUE AND AS TO ANY TAXPAYER,
22	TRANSFEREE, OR OTHER PARTY WITH REGARD TO THAT PARTY'S TAX
23	CREDIT DISPUTE WITH THE DEPARTMENT OF REVENUE.
24	(III) THE THIRD PHASE SHALL ADDRESS ALL OTHER CLAIMS
25	RELATED TO THE CONSERVATION EASEMENT TAX CREDIT, INCLUDING
26	THOSE BETWEEN AND AMONG THE TAX MATTERS REPRESENTATIVE,
27	TRANSFEREES, OTHER PERSONS CLAIMING A TAX CREDIT IN CONNECTION

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1	WITH THE DONATION, AND ANY THIRD PARTY JOINED AS A PARTY TO THE
2	ACTION. THE DEPARTMENT SHALL NOT BE REQUIRED TO PARTICIPATE IN
3	OR BE A PARTY TO THIS THIRD PHASE. ANY PARTICIPATION IN THESE
4	PROCEEDINGS BY PARTIES OTHER THAN THE TAX MATTERS
5	REPRESENTATIVE, TRANSFEREES, OR OTHER PERSONS WHO HAVE CLAIMED
6	ALL OR PART OF A CONSERVATION EASEMENT TAX CREDIT IS LIMITED TO
7	THIS THIRD PHASE.
8	(n) THE DISTRICT COURT SHALL HEAR THE APPEAL IN ACCORDANCE
9	WITH THE COLORADO RULES OF CIVIL PROCEDURE AND THE RULES OF
10	EVIDENCE.
11	(o) THE CHIEF JUSTICE OF THE SUPREME COURT MAY DESIGNATE
12	JUDGES TO HEAR APPEALS BROUGHT PURSUANT TO THIS SUBSECTION (2),
13	AND MAY DETERMINE THAT ONLY JUDGES SO DESIGNATED MAY HEAR SUCH
14	APPEALS. FOR THE CONVENIENCE OF THE PARTIES AND IN ORDER TO
15	FACILITATE THE USE OF AVAILABLE COURT FACILITIES, HEARINGS MAY BE
16	CONDUCTED AT THE DISCRETION OF THE COURT IN ANY COUNTY WITHIN
17	THE REGION FOR WHICH VENUE HAS BEEN ESTABLISHED FOR A CASE
18	PURSUANT TO PARAGRAPH (b) OF THIS SUBSECTION (2).
19	$(p) \ The \ district \ court \ shall \ enter \ judgment \ on \ its \ findings.$
20	THE COURT SHALL HAVE THE AUTHORITY TO ESTABLISH THE AMOUNT OF
21	ANY DEFICIENCY AND TO WAIVE OR OTHERWISE MODIFY THE AMOUNT OF
22	ANY INTEREST, PENALTIES, OR OTHER AMOUNTS OWED. THE COURT SHALL
23	INDICATE IN ANY ORDER WHETHER THE JUDGMENT OF THE COURT IS A
24	FINAL JUDGMENT SUBJECT TO APPEAL AS TO ANY PARTY.
25	(q) It is the intent of the general assembly that any
26	APPEALS BROUGHT PURSUANT TO THIS SUBSECTION (2) SHALL BE
27	EXPEDITED TO THE EXTENT PRACTICABLE AND ADMINISTERED IN THE

EXPEDITED TO THE EXTENT PRACTICABLE AND ADMINISTERED IN THE

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I MANNI	ER DEEMED MO	ST EFFICIENT .	AND FAIR BY	THE COURTS.

2	(3) A TAX MATTERS REPRESENTATIVE WHO DOES NOT MAKE AN
3	ELECTION TO WAIVE A HEARING PURSUANT TO SUBSECTION (2) OF THIS
4	SECTION AND APPEAL DIRECTLY TO A DISTRICT COURT MAY SEND A
5	WRITTEN REQUEST FOR HEARING AND FINAL DETERMINATION BY CERTIFIED
6	MAIL TO THE EXECUTIVE DIRECTOR ON OR BEFORE OCTOBER 1, 2011.
7	IF A TAX MATTERS REPRESENTATIVE FILES A REQUEST PURSUANT TO THIS
8	SUBSECTION (3), THE EXECUTIVE DIRECTOR SHALL ISSUE A FINAL
9	DETERMINATION ON OR BEFORE JULY 1, 2014, UNLESS THE EXECUTIVE
10	DIRECTOR AND THE TAX MATTERS REPRESENTATIVE MUTUALLY AGREE IN
11	WRITING TO EXTEND SUCH DATE TO A SPECIFIED DATE. THE EXECUTIVE
12	DIRECTOR SHALL SEND A COPY OF THE FINAL DETERMINATION TO THE TAX
13	MATTERS REPRESENTATIVE BY CERTIFIED MAIL ON OR BEFORE JULY 1,
14	2014. IF THE UNITED STATES POST OFFICE RETURNS THE FINAL
15	DETERMINATION AS UNDELIVERABLE BY CERTIFIED MAIL, THE
16	DEPARTMENT SHALL THEN MAIL THE FINAL DETERMINATION IN
17	ACCORDANCE WITH SECTION 39-21-105.5. THIS SUBSECTION (3) SHALL
18	APPLY ONLY TO THOSE TAX MATTERS REPRESENTATIVES FOR WHICH A
19	NOTICE OF DEFICIENCY, NOTICE OF DISALLOWANCE, OR NOTICE OF
20	REJECTION OF REFUND CLAIM HAS BEEN MAILED BY THE DEPARTMENT OF
21	REVENUE AS OF MAY 1, 2011, BUT FOR WHICH A FINAL DETERMINATION
22	HAS NOT BEEN ISSUED BEFORE THE EFFECTIVE DATE OF THIS SUBSECTION
23	(3).
24	(4) The executive director shall issue a final
25	DETERMINATION ON OR BEFORE JULY 1, 2016, FOR ANY TAX MATTERS
26	REPRESENTATIVE WHO DOES NOT MAKE AN ELECTION TO WAIVE A
27	HEARING PURSUANT TO SUBSECTION (2) OF THIS SECTION OR FILE A

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1	WRITTEN REQUEST FOR FINAL HEARING AND FINAL DETERMINATION WITH
2	THE EXECUTIVE DIRECTOR PURSUANT TO SUBSECTION (3) OF THIS SECTION.
3	THE EXECUTIVE DIRECTOR SHALL SEND A COPY OF THE FINAL
4	DETERMINATION TO THE TAX MATTERS REPRESENTATIVE BY CERTIFIED
5	MAIL ON OR BEFORE JULY 1, 2016. IF THE UNITED STATES POST OFFICE
6	RETURNS THE FINAL DETERMINATION AS UNDELIVERABLE BY CERTIFIED
7	MAIL, THE DEPARTMENT SHALL THEN MAIL THE FINAL DETERMINATION IN
8	ACCORDANCE WITH SECTION 39-21-105.5. IF A TAX MATTERS
9	REPRESENTATIVE DOES NOT MAKE AN ELECTION TO WAIVE A HEARING
10	PURSUANT TO SUBSECTION (2) OF THIS SECTION OR FILE A WRITTEN
11	REQUEST FOR FINAL HEARING AND FINAL DETERMINATION WITH THE
12	EXECUTIVE DIRECTOR PURSUANT TO SUBSECTION (3) OF THIS SECTION,
13	ANY PERSON WHO HAS CLAIMED A CREDIT OR WHO MAY BE ELIGIBLE TO
14	CLAIM A TAX CREDIT IN RELATION TO THE TAX MATTERS
15	REPRESENTATIVE'S DONATION MAY PETITION THE DEPARTMENT ON OR
16	BEFORE NOVEMBER 1, 2011, TO CHANGE THE TAX MATTERS
17	REPRESENTATIVE'S DESIGNATION. IF THE DEPARTMENT GRANTS THE
18	PETITION, THE NEW TAX MATTERS REPRESENTATIVE MAY FILE AN APPEAL
19	PURSUANT TO SUBSECTION (2) OF THIS SECTION OR FILE A WRITTEN
20	REQUEST FOR FINAL HEARING AND FINAL DETERMINATION WITH THE
21	EXECUTIVE DIRECTOR PURSUANT TO SUBSECTION (3) OF THIS SECTION
22	WITHIN THIRTY DAYS OF THE DEPARTMENT'S ORDER REGARDING THE
23	PETITION. THIS SUBSECTION (4) SHALL APPLY ONLY TO THOSE TAX
24	MATTERS REPRESENTATIVES FOR WHICH A NOTICE OF DEFICIENCY, NOTICE
25	OF DISALLOWANCE, OR NOTICE OF REJECTION OF REFUND CLAIM HAS BEEN
26	MAILED BY THE DEPARTMENT OF REVENUE AS OF MAY 1, 2011, BUT FOR
27	WHICH A FINAL DETERMINATION HAS NOT BEEN ISSUED BEFORE THE

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1	EFFECTIVE DATE OF THIS SUBSECTION (	4)	١.

- (5) IN ORDER TO EXPEDITE THE EQUITABLE RESOLUTION OF REQUESTS FOR AN ADMINISTRATIVE HEARING REGARDING ANY CONSERVATION EASEMENT TAX CREDIT, AVOID INCONSISTENT DETERMINATIONS, AND ALLOW THE EXECUTIVE DIRECTOR OR THE EXECUTIVE DIRECTOR'S DESIGNEE TO CONSIDER THE FULL SCOPE OF APPLICABLE ISSUES OF LAW AND FACT, THE EXECUTIVE DIRECTOR OR THE EXECUTIVE DIRECTOR'S DESIGNEE SHALL HAVE DISCRETION TO ISSUE ORDERS AS SET FORTH IN PARAGRAPHS (a) TO (e) OF THIS SUBSECTION (5) AS FOLLOWS:
  - (a) Consolidate cases involving common or related issues of fact or law. In identifying related cases, the executive director or the executive director's designee may consider any common issues of law or fact, including but not limited to common ownership of the property subject to the easement, relationships of the taxpayers, and location of the easements.
  - (b) ISSUE A FINAL ORDER FINDING THAT A CASE CANNOT REASONABLY BE RESOLVED THROUGH THE ADMINISTRATIVE PROCESS AND TRANSFERRING JURISDICTION OF THE CASE TO THE DISTRICT COURT IN ACCORDANCE WITH SUBSECTION (2) OF THIS SECTION. SUCH A FINAL ORDER MAY ISSUE FOR REASONS INCLUDING BUT NOT LIMITED TO A WAIVER OF ADMINISTRATIVE PROCESS PURSUANT TO PARAGRAPH (a) OF SUBSECTION (2) OF THIS SECTION BY ANOTHER TAX MATTERS REPRESENTATIVE WHERE CONSOLIDATION WOULD OTHERWISE BE APPROPRIATE PURSUANT TO PARAGRAPH (a) OF THIS SUBSECTION (5). PRIOR TO ISSUANCE OF SUCH A FINAL ORDER, THE PARTIES SHALL HAVE THE OPPORTUNITY TO FILE WRITTEN BRIEFS ADDRESSING THE PROPOSED

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2 (c) If a tax matters representative fails to appear at a
3 HEARING OR THE TAX MATTERS REPRESENTATIVE HAS FAILED TO
4 ADEQUATELY PARTICIPATE IN SUCH HEARING, INCLUDING BUT NOT
5 LIMITED TO A FAILURE TO FILE THE REQUIRED PLEADINGS OR TO APPEAR AT
6 A SCHEDULED CONFERENCE, THE EXECUTIVE DIRECTOR MAY WITHOUT
7 FURTHER PROCEEDINGS ISSUE A FINAL DETERMINATION.

(d) Inviting participation in the administrative process by any person who may be affected or aggrieved by a final determination, including but not limited to transferees. Such participation shall include the right to be admitted as a party to a hearing. Upon the person's filing of a written request setting forth a brief and plain statement of the facts that entitle the person to be admitted and the matters to be decided, the executive director or the executive director's delegate shall have the authority to admit such person for limited purposes. This process shall be available only to persons who have claimed a credit or who may be eligible to claim a tax credit in relation to the conservation easement.

(e) If a tax matters representative has not provided any document related to the credit that was required to be provided as part of the taxpayer's return, including the return itself, or, if requested by the department, a copy of the complete appraisal obtained at the time of donation, the department may send a written request to the taxpayer for such document. Failure to provide the requested documents within sixty days of any such request shall constitute grounds for the issuance of a final

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#### DETERMINATION DENYING THE CREDIT.

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- 2 (6) FOR ANY TAX MATTERS REPRESENTATIVE FOR WHICH THE 3 EXECUTIVE DIRECTOR ISSUED A FINAL DETERMINATION ON OR AFTER MAY 4 1, 2011, THE TAX MATTERS REPRESENTATIVE MAY APPEAL THE FINAL 5 DETERMINATION OF THE EXECUTIVE DIRECTOR PURSUANT TO THE 6 PROVISIONS OF SECTION 39-21-105. THE PROCEDURE GOVERNING SUCH 7 APPEAL SHALL BE IN ACCORDANCE WITH THE PROVISIONS OF SUBSECTION 8 (2) OF THIS SECTION; EXCEPT THAT PARAGRAPHS (a), (c), AND (d) OF SAID 9 SUBSECTION (2) SHALL NOT APPLY. IF A TAX MATTERS REPRESENTATIVE 10 FAILS TO FILE A TIMELY APPEAL PURSUANT TO THIS SUBSECTION (6), ANY 11 PERSON WHO HAS CLAIMED A CREDIT OR WHO MAY BE ELIGIBLE TO CLAIM 12 A TAX CREDIT IN RELATION TO THE TAX MATTERS REPRESENTATIVE'S 13 DONATION MAY PETITION THE DEPARTMENT TO CHANGE THE TAX MATTERS 14 REPRESENTATIVE'S DESIGNATION WITHIN TENDAYS AFTER THE FINAL DATE 15 FOR FILING AN APPEAL. IF THE DEPARTMENT OF REVENUE GRANTS THE 16 PETITION, THE NEW TAX MATTERS REPRESENTATIVE MAY FILE AN APPEAL 17 PURSUANT TO THE PROVISIONS OF THIS SUBSECTION (6) WITHIN THIRTY 18 DAYS OF THE DEPARTMENT'S ORDER REGARDING THE PETITION.
  - (7) IF THE EXECUTIVE DIRECTOR FAILS TO ISSUE A FINAL DETERMINATION ON OR BEFORE THE DATES SPECIFIED OR AGREED TO IN SUBSECTION (3) OR (4) OF THIS SECTION, THE AUTHORITY OF THE EXECUTIVE DIRECTOR TO DISPUTE THE CLAIM OF THE CREDIT SHALL BE WAIVED, THE FULL AMOUNT OF THE CREDIT IN DISPUTE SHALL BE ALLOWED, AND NO INTEREST OR PENALTIES SHALL BE IMPOSED UPON SUCH AMOUNT.
  - (8) ON OR BEFORE AUGUST 1, 2011, THE CONSERVATION EASEMENT OVERSIGHT COMMISSION CREATED IN SECTION 12-61-721 (1),

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1 C.R.S., SHALL REVIEW CONSERVATION EASEMENTS FOR WHICH A TAX 2 CREDIT IS CLAIMED PURSUANT TO SECTIONS 39-22-522 (3.5) (a) AND 3 12-61-721 (3), C.R.S., AND FOR WHICH A NOTICE OF DEFICIENCY, NOTICE 4 OF REJECTION OF REFUND CLAIM, OR NOTICE OF DISALLOWANCE ISSUED ON 5 OR BEFORE MAY 1, 2011, BUT FOR WHICH A FINAL DETERMINATION HAS 6 NOT BEEN ISSUED BEFORE THE EFFECTIVE DATE OF THIS SUBSECTION (8) 7 AND FOR WHICH THE COMMISSION HAS NOT ALREADY REVIEWED THE 8 CREDIT. FOR EACH CONSERVATION EASEMENT TAX CREDIT CLAIM SO 9 REVIEWED, THE COMMISSION SHALL ISSUE AN INITIAL RECOMMENDATION 10 TO THE EXECUTIVE DIRECTOR ON WHETHER EACH CREDIT CLAIMED BY A 11 TAXPAYER WHO IS ELIGIBLE TO WAIVE A HEARING AND APPEAL A NOTICE 12 OF DEFICIENCY, NOTICE OF REJECTION OF REFUND CLAIM, OR NOTICE OF 13 DISALLOWANCE MAY BE DENIED OR ACCEPTED. NO OTHER INFORMATION 14 SHALL BE REQUIRED OF THE COMMISSION ON OR BEFORE SUCH DATE. 15 (9) THE EXECUTIVE DIRECTOR SHALL SEND A NOTICE TO EACH TAX 16 MATTERS REPRESENTATIVE ELIGIBLE TO WAIVE A HEARING AND APPEAL A 17 NOTICE OF DEFICIENCY, NOTICE OF REJECTION OF REFUND CLAIM, OR 18 NOTICE OF DISALLOWANCE TO A DISTRICT COURT PURSUANT TO 19 SUBSECTION (2) OF THIS SECTION TO NOTIFY THE TAX MATTERS 20 REPRESENTATIVE OF THE PROVISIONS OF THIS SECTION. THE NOTICE SHALL 21 BE SENT BY CERTIFIED MAIL TO THE TAX MATTERS REPRESENTATIVE'S 22 LAST-KNOWN ADDRESS ON OR BEFORE JULY 1, 2011. IF THE UNITED 23 STATES POST OFFICE RETURNS THE NOTICE AS UNDELIVERABLE BY 24 CERTIFIED MAIL, THE DEPARTMENT SHALL THEN MAIL THE NOTICE IN 25 ACCORDANCE WITH SECTION 39-21-105.5. THE NOTICE SHALL NOT BE 26 INCLUDED WITH ANY OTHER MAILING AND SHALL INCLUDE THE WORDS 27 "IMPORTANT TAX DOCUMENT ENCLOSED" ON THE EXTERIOR OF THE

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1	MAILING. THE EXECUTIVE DIRECTOR SHALL FURTHER PROVIDE NOTICE OF
2	THE PROVISIONS OF THIS SECTION ON THE DEPARTMENT OF REVENUE'S WEB
3	SITE AND BY SUCH OTHER MEANS AS THE EXECUTIVE DIRECTOR DEEMS
4	APPROPRIATE. THE EXECUTIVE DIRECTOR SHALL MAINTAIN ADEQUATE
5	RECORDS TO VERIFY COMPLIANCE WITH THE PROVISIONS OF THIS
6	SUBSECTION (9).
7	(10) IF THE EXECUTIVE DIRECTOR MAKES A DETERMINATION THAT
8	THE TAX MATTERS REPRESENTATIVE HAS TRANSFERRED A DISPUTED
9	CREDIT TO ANOTHER PERSON WHO HAS NOT CLAIMED THE CREDIT OR THAT
10	A PERSON WHO CLAIMED OR MAY CLAIM A DISPUTED CREDIT PURSUANT TO
11	SECTION 39-22-522 CANNOT BE IDENTIFIED OR LOCATED, THE EXECUTIVE
12	DIRECTOR SHALL PROVIDE NOTICE TO SUCH PERSONS AS FOLLOWS:
13	(a) THE EXECUTIVE DIRECTOR SHALL FILE AN AFFIDAVIT WITH THE
14	DISTRICT COURT HAVING JURISDICTION OVER AN APPEAL OF THE CREDIT
15	SETTING FORTH THAT THE EXECUTIVE DIRECTOR HAS MADE DILIGENT
16	INQUIRY AND HAS BEEN UNABLE TO LOCATE SUCH PERSONS.
17	(b) THE DISTRICT COURT SHALL THEN ORDER A NOTICE TO BE
18	PUBLISHED BY THE DEPARTMENT OF REVENUE IN SOME LOCAL NEWSPAPER
19	OF GENERAL CIRCULATION NAMED BY THE JUDGE AND ON THE
20	DEPARTMENT'S WEB SITE. THE NOTICE SHALL IDENTIFY THE PROPERTY
21	THAT IS SUBJECT TO THE CONSERVATION EASEMENT AND THE DATE OF THE
22	DONATION, AND SHALL EXPLAIN THE RIGHT OF THE PERSON TO REQUEST
23	JOINDER IN THE ACTION ON THE DISPUTED CREDIT BEFORE THE COURT, THE
24	TIME AND PLACE AT WHICH SUCH REQUEST MUST BE FILED, AND THE TITLE
25	AND ADDRESS OF THE COURT AT WHICH THE REQUEST MUST BE FILED.
26	(11) If a tax matters representative proceeds with the
27	HEARING PROCESS BEFORE THE EXECUTIVE DIRECTOR RATHER THAN

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1	APPEAL TO A DISTRICT COURT PURSUANT TO SUBSECTION (2) OF THIS
2	SECTION AND EITHER THE TAX MATTERS REPRESENTATIVE OR ONE OR
3	MORE TRANSFEREES PAYS AN AMOUNT ON OR BEFORE JUNE 30, 2012, THAT
4	SATISFIES A DEFICIENCY IN AN AMOUNT AGREED TO BY THE DEPARTMENT
5	OF REVENUE FOR THE TAX OWED BY THE TAX MATTERS REPRESENTATIVE
6	OR THE TRANSFEREE, ALL ADDITIONAL AMOUNTS OF PENALTIES AND
7	INTEREST OWED SHALL BE WAIVED.
8	(12) On or before July 1, 2011, and on a quarterly basis
9	THEREAFTER, THE EXECUTIVE DIRECTOR SHALL PROVIDE A REPORT TO THE
10	JOINT BUDGET COMMITTEE AND THE FINANCE COMMITTEES OF THE
11	GENERAL ASSEMBLY DESCRIBING:
12	(a) THE NUMBER OF TAX CREDITS CLAIMED PURSUANT TO SECTION
13	39-22-522 FOR WHICH THE EXECUTIVE DIRECTOR MAILED A NOTICE OF
14	DEFICIENCY, NOTICE OF REJECTION OF REFUND CLAIM, OR NOTICE OF
15	DISALLOWANCE PURSUANT TO SECTION 39-21-103;
16	(b) THE NUMBER OF SUCH CASES SENT TO THE CONSERVATION
17	EASEMENT OVERSIGHT COMMISSION FOR REVIEW PURSUANT TO SECTION
18	12-61-721, C.R.S.;
19	(c) THE NUMBER OF SUCH CASES RETURNED TO THE EXECUTIVE
20	DIRECTOR WITH THE ADVICE OF THE CONSERVATION EASEMENT
21	OVERSIGHT COMMISSION CREATED IN SECTION 12-61-721 (1), C.R.S., AND
22	THE ACTION, IF ANY, TAKEN BY THE DEPARTMENT OF REVENUE ON THE
23	CASES RETURNED BY THE COMMISSION;
24	(d) THE NUMBER AND PROGRESS OF ANY CASES THAT ARE IN A
25	MEDIATION PROCESS AND THE STATUS OF SUCH MEDIATION;
26	(e) The number of cases referred to the attorney
27	GENERAL'S OFFICE FOR RESOLUTION;

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1	(f) The number of cases finally resolved by the
2	DEPARTMENT OF REVENUE;
3	(g) THE AMOUNT OF DEFICIENT TAXES, INTEREST, AND PENALTIES
4	DETERMINED TO BE OWED OR WAIVED BY THE DEPARTMENT OF REVENUE
5	IN ADMINISTERING THE RESOLUTION OF CASES;
6	(h) THE NUMBER AND TOTAL AMOUNT OF CREDITS THAT WERE
7	ORIGINALLY CONTESTED BUT SUBSEQUENTLY ALLOWED TO BE CLAIMED IN
8	FULL; AND
9	(i) THE AMOUNT OF MONEYS EXPENDED BY THE DEPARTMENT OF
10	REVENUE IN ADMINISTERING THE RESOLUTION OF CASES.
11	(13) On or before March 15, 2012, and on a quarterly basis
12	THEREAFTER, THE STATE COURT ADMINISTRATOR SHALL PROVIDE A
13	REPORT TO THE JOINT BUDGET COMMITTEE AND THE FINANCE COMMITTEES
14	OF THE GENERAL ASSEMBLY DESCRIBING:
15	(a) THE NUMBER OF TAXPAYERS ELECTING TO APPEAL PURSUANT
16	TO SUBSECTION (2) OF THIS SECTION;
17	(b) THE NUMBER OF CASES PENDING BEFORE THE DISTRICT COURTS
18	OR ON APPEAL BEFORE OTHER COURTS;
19	(c) THE NUMBER OF CASES FINALLY RESOLVED;
20	(d) THE AMOUNT OF MONEYS ESTIMATED TO HAVE BEEN EXPENDED
21	BY THE COURTS IN ADMINISTERING THE APPEALS; AND
22	(e) THE AMOUNT OF DEFICIENT TAXES, INTEREST, AND PENALTIES
23	DETERMINED TO BE OWED OR WAIVED IN CONNECTION WITH THE APPEALS.
24	(14) PRIOR TO THE ISSUANCE OF A FINAL DETERMINATION OR THE
25	CONCLUSION OF AN APPEAL OF A NOTICE OF DEFICIENCY, NOTICE OF
26	DISALLOWANCE, OR NOTICE OF REJECTION OF REFUND CLAIM FOR A TAX
27	CREDIT CLAIMED BY A TAX MATTERS REPRESENTATIVE OR A TRANSFEREE

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1	PURSUANT TO SECTION 39-22-522, THE EXECUTIVE DIRECTOR SHALL CEASE
2	ALL ACTIONS TO COLLECT ANY AMOUNT OF THE DISPUTED TAXES,
3	INTEREST, OR OTHER CHARGES ASSERTED TO BE OWED. THE EXECUTIVE
4	DIRECTOR SHALL PROVIDE NOTICE OF THE PROVISIONS OF THIS SUBSECTION
5	(14) IN ACCORDANCE WITH SUBSECTION (9) OF THIS SECTION.
6	SECTION <u>2.</u> 12-61-721 (3), Colorado Revised Statutes, is
7	amended, and the said 12-61-721 is further amended BY THE
8	ADDITION OF A NEW SUBSECTION, to read:
9	12-61-721. Conservation easement oversight commission -
10	created - repeal. (3) (a) The commission shall advise the division and
11	the department of revenue regarding conservation easements for which a
12	state income tax credit is claimed pursuant to section 39-22-522, C.R.S.
13	At the request of the division or the department, the commission shall
14	review conservation easement transactions, applications, and other
15	documents and advise the division and the department regarding
16	conservation values CONSISTENT WITH SECTION 170 (h) OF THE FEDERAL
17	"INTERNAL REVENUE CODE OF 1986", AS AMENDED, the capacity of
18	conservation easement holders, and the integrity and accuracy of
19	conservation easement transactions related to the tax credits.
20	(b) On or before July 1, 2011, and on a quarterly basis
21	THEREAFTER, THE COMMISSION SHALL PROVIDE A REPORT TO THE JOINT
22	BUDGET COMMITTEE AND THE FINANCE COMMITTEES OF THE GENERAL
23	ASSEMBLY DESCRIBING THE NUMBER OF CREDITS FOR WHICH THE
24	EXECUTIVE DIRECTOR OF THE DEPARTMENT OF REVENUE HAS SOUGHT THE
25	ADVICE OF THE COMMISSION PURSUANT TO PARAGRAPH (a) OF THIS
26	SUBSECTION (3), THE DATE ANY SUCH ADVICE WAS SOUGHT, THE NUMBER
27	OF CREDITS FOR WHICH THE COMMISSION PROVIDED ADVICE TO THE

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1	EXECUTIVE DIRECTOR, AND THE DATE ANY SUCH ADVICE WAS PROVIDED.
2	(6.5) COMMISSION MEMBERS SHALL BE IMMUNE FROM LIABILITY IN
3	ACCORDANCE WITH THE PROVISIONS OF THE "COLORADO GOVERNMENTAL
4	IMMUNITY ACT", ARTICLE 10 OF TITLE 24, C.R.S.
5	SECTION 3. 39-21-113, Colorado Revised Statutes, is amended
6	BY THE ADDITION OF A NEW SUBSECTION to read:
7	39-21-113. Reports and returns - repeal.
8	(17.5) (a) Notwithstanding the provisions of this section, the
9	EXECUTIVE DIRECTOR MAY PROVIDE SUCH DETAILED INFORMATION
10	PERTINENT TO A CLAIM FOR A CREDIT FOR THE DONATION OF A
11	CONSERVATION EASEMENT PURSUANT TO SECTION 39-22-522 TO
12	TAXPAYERS, INCLUDING DONORS AND TRANSFEREES, WITH CASES
13	INVOLVING COMMON OR RELATED ISSUES OF FACT OR LAW. THE
14	EXECUTIVE DIRECTOR OR THE EXECUTIVE DIRECTOR'S DULY AUTHORIZED
15	AGENTS MAY ALSO PROVIDE SUCH INFORMATION TO THE PARTIES TO A
16	CONSOLIDATED ADMINISTRATIVE HEARING PURSUANT TO 39-22-522.5 (5)
17	(a) AS NECESSARY AND APPROPRIATE FOR THE EFFICIENT AND FAIR
18	RESOLUTION OF DISPUTES.
19	(b) PERSONS WHO RECEIVE TAXPAYER INFORMATION PURSUANT TO
20	PARAGRAPH (a) OF THIS SUBSECTION (17.5) SHALL BE SUBJECT TO THE
21	PROVISIONS OF THIS SECTION, INCLUDING THE LIMITATIONS IN SUBSECTION
22	(4) OF THIS SECTION AND THE PENALTIES IN SUBSECTION (6) OF THIS
23	SECTION REGARDING DISCLOSURE OF TAXPAYER INFORMATION.
24	SECTION 4. 39-22-522 (2.5), Colorado Revised Statutes, is
25	amended to read:
26	39-22-522. Credit against tax - conservation easements.
27	(2.5) Notwithstanding any other provision of this section, for income tax

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1	years commencing during the 2011, 2012, and 2013 calendar years, a
2	taxpayer conveying a conservation easement in 2011, 2012, or 2013 and
3	claiming a credit pursuant to this section shall, in addition to any other
4	requirements of this section, submit a claim for the credit to the division
5	of real estate in the department of regulatory agencies. The division shall
6	issue a certificate for the claims received in the order submitted. After
7	certificates have been issued for credits that exceed an aggregate of
8	twenty-six TWENTY-TWO million dollars for all taxpayers for income tax
9	years commencing in each of the 2011 AND 2012 and 2013 calendar years
10	AND THIRTY-FOUR MILLION DOLLARS FOR EACH INCOME TAX YEAR
11	COMMENCING IN THE 2013 CALENDAR YEAR, any claims that exceed the
12	amount allowed for a specified calendar year shall be placed on a wait list
13	in the order submitted and a certificate shall be issued for use of the credit
14	in 2012 or 2013. The division shall not issue credit certificates that
15	exceed twenty-six TWENTY-TWO million dollars for each income tax year
16	commencing in the 2011 AND 2012 and 2013 calendar years AND
17	THIRTY-FOUR MILLION DOLLARS FOR EACH INCOME TAX YEAR
18	COMMENCING IN THE 2013 CALENDAR YEAR. No claim for a credit shall
19	be allowed for any income tax year commencing during the 2011, 2012,
20	or 2013 calendar years unless a certificate has been issued by the division.
21	The right to claim the credit shall be vested in the taxpayer at the time a
22	credit certificate is issued. The division may promulgate rules in
23	accordance with article 4 of title 24, C.R.S., for the issuance of certificates
24	in accordance with this subsection (2.5).
25	SECTION 5. Appropriation. In addition to any other
26	appropriation, there is hereby appropriated, out of any moneys in the
27	general fund not otherwise appropriated, to the department of revenue, for

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allocation to the central department operations division, for the fiscal year beginning July 1, 2010, the sum of three thousand three hundred fifty-four dollars (\$3,354), or so much thereof as may be necessary, for the implementation of this act.

**SECTION 6. Appropriation.** (1) In addition to any other appropriation, there is hereby appropriated, out of any moneys in the general fund not otherwise appropriated, to the judicial department, courts administration, centrally administered programs, for courthouse capital/infrastructure maintenance, for the fiscal year beginning July 1, 2011, the sum of sixty-two thousand five hundred twenty-nine dollars (\$62,529), or so much thereof as may be necessary, for the implementation of this act.

- (2) In addition to any other appropriation, there is hereby appropriated, out of any moneys in the general fund not otherwise appropriated, to the judicial department, trial courts, trial court programs, for personal services and operating expenditures, for the fiscal year beginning July 1, 2011, the sum of five hundred ninety thousand four hundred seventy-one dollars (\$590,471) and 6.0 FTE, or so much thereof as may be necessary, for the implementation of this act.
- (3) In addition to any other appropriation, there is hereby appropriated, out of any moneys in the conservation easement holder certification fund created in section 12-61-720 (3), Colorado Revised Statutes, not otherwise appropriated, to the department of regulatory agencies, for the fiscal year beginning July 1, 2011, the sum of twelve thousand one hundred twelve dollars (\$12,112) cash funds, or so much thereof as may be necessary, for the implementation of this act. Of this sum, two thousand three hundred fifty-two dollars (\$2,352) shall be allocated to the executive director's office and administrative services

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division for legal services and nine thousand seven hundred sixty dollars (\$9,760) shall be allocated to the division of real estate.

- (4) In addition to any other appropriation, there is hereby appropriated to the department of law, for the fiscal year beginning July 1, 2011, sum of two thousand three hundred fifty-two dollars (\$2,352), or so much thereof as may be necessary, for the provision of legal services to the department of regulatory agencies related to the implementation of this act. Said sum shall be from reappropriated funds received from the department of regulatory agencies out of the appropriation made in subsection (3) of this section.
- (5) In addition to any other appropriation, there is hereby appropriated, out of any moneys in the general fund not otherwise appropriated, to the department of revenue, for the fiscal year beginning July 1, 2011, the sum of two million seven hundred forty-three thousand two hundred twelve dollars (\$2,743,212) and 3.6 FTE or so much thereof as may be necessary, for the implementation of this act.
- (6) In addition to any other appropriation, there is hereby appropriated to the department of law, for the fiscal year beginning July 1, 2011, sum of one million three hundred forty-nine thousand five hundred eighty-one dollars (\$1,349,581) and 9.1 FTE, or so much thereof as may be necessary, for the provision of legal services to the department of revenue related to the implementation of this act. Said sum shall be from reappropriated funds received from the department of revenue out of the appropriation made in subsection (5) of this section.
- **SECTION 7. Safety clause.** The general assembly hereby finds, determines, and declares that this act is necessary for the immediate preservation of the public peace, health, and safety.

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