First Regular Session Sixty-eighth General Assembly STATE OF COLORADO

INTRODUCED

LLS NO. 11-0958.01 Debbie Haskins

SENATE BILL 11-210

SENATE SPONSORSHIP

Hodge, Steadman, Lambert

(None),

HOUSE SPONSORSHIP

Senate Committees Appropriations **House Committees**

A BILL FOR AN ACT

| 101 | CONCERNING THE ELIMINATION OF THE SUPPLEMENTAL OLD AGE |
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| 102 | PENSION HEALTH AND MEDICAL CARE PROGRAM, AND, IN |
| 103 | CONNECTION THEREWITH, PROVIDING FOR THE TRANSFER OF |
| 104 | THE FUND BALANCE OF THE SUPPLEMENTAL OLD AGE PENSION |
| 105 | HEALTH AND MEDICAL CARE FUND TO THE GENERAL FUND, |
| 106 | AUTHORIZING THE USE OF MONEYS IN THE TOBACCO TAX CASH |
| 107 | FUND TO PROVIDE SERVICES UNDER MEDICAID FOR THE |
| 108 | MEDICAL CARE OF OLD AGE PENSIONERS, AND MAKING AN |
| 109 | APPROPRIATION. |

Bill Summary

(Note: This summary applies to this bill as introduced and does not reflect any amendments that may be subsequently adopted. If this bill passes third reading in the house of introduction, a bill summary that applies to the reengrossed version of this bill will be available at http://www.leg.state.co.us/billsummaries.)

Effective July 1, 2011, **section 4** of the bill provides that moneys from the tobacco tax cash fund shall be appropriated to fund the health-related costs of providing medical care to old age pension recipients served in the medicaid program instead of that care being funded out of the supplemental old age pension health and medical care fund.

The bill transfers any fund balance in the supplemental old age pension health and medical care fund to the general fund on June 30, 2012. Effective July 1, 2012, **section 3** of the bill eliminates the annual transfer of \$2,850,000 of sales tax revenue to the supplemental old age pension health and medical care fund. The supplemental old age pension health and medical care fund is abolished, effective July 15, 2012.

The bill phases out and repeals the supplemental old age pension health and medical care program, effective July 15, 2012. The bill makes conforming amendments due to the repeal of the supplemental old age pension health and medical care program.

The bill makes an adjustment to the 2011 long bill to implement **section 4** of the bill.

- 1 Be it enacted by the General Assembly of the State of Colorado:
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SECTION 1. 25.5-2-101 (3), Colorado Revised Statutes, is

25.5-2-101. Old age pension health and medical care fund -

3 amended to read:

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cash system of accounting - legislative declaration - rules - repeal.

6 There is hereby established in the state department a (3) (a) (I) 7 supplemental health and medical care program to provide health and 8 medical care to persons who qualify to receive old age pensions and who 9 are not patients in an institution for tuberculosis or mental diseases. The 10 state board shall promulgate rules for administration of the supplemental 11 health and medical care program, which shall be based upon and shall 12 provide the same types of services that are provided pursuant to the rules 13 for administration of the health and medical care program described in

1 subsection (2) of this section. When the costs of providing health and 2 medical care in a particular fiscal year to such old age pension recipients 3 exceed the amount available in that fiscal year from the old age pension 4 health and medical care fund created in subsection (2) of this section, the 5 medical care for such recipients shall be provided by the supplemental 6 health and medical care program. The costs of the supplemental health 7 and medical care program shall be paid out of the supplemental old age 8 pension health and medical care fund, which is hereby created in the state 9 treasury. The supplemental old age pension health and medical care fund, referred to as the "supplemental fund", shall consist of state sales and use 10 11 tax revenues allocated to the supplemental fund pursuant to the provisions 12 of section 39-26-123 (3), C.R.S., and any moneys appropriated to the 13 supplemental fund by the general assembly. The general assembly may 14 make annual appropriations or supplemental appropriations to the 15 supplemental fund if it determines that the moneys in the old age pension 16 health and medical care fund created in subsection (2) of this section will 17 be insufficient to meet the health and medical needs of old age pension 18 recipients for a particular fiscal year. Moneys in the supplemental fund 19 shall be subject to annual appropriation by the general assembly. At the 20 end of any fiscal year, any unexpended and unencumbered moneys 21 remaining in the supplemental fund shall remain therein and shall not be 22 credited or transferred to the general fund or any other fund. The 23 supplemental health and medical care program and the supplemental fund 24 shall be effective in fiscal year 2002-03.

(II) THIS PARAGRAPH (a) IS REPEALED, EFFECTIVE JULY 15, 2012.
(b) (I) Notwithstanding the provisions of paragraph (a) of this
subsection (3), for fiscal year 2008-09, up to three million dollars from

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the supplemental old age pension health and medical care fund may be
 used to offset general fund costs of persons sixty-five years of age or
 older who are served through the state medicaid program.

4 (II) Notwithstanding the provisions of paragraph (a) of this 5 subsection (3), for fiscal year 2009-10, the supplemental old age pension 6 health and medical care fund may be used to offset general fund costs of 7 persons sixty-five years of age or older who are served through the state 8 medicaid program.

9 (III) Notwithstanding any provision of paragraph (a) of this 10 subsection (3) to the contrary, for fiscal year 2010-11, up to four million 11 eight hundred fifty thousand dollars from the supplemental old age 12 pension health and medical care fund may be used to offset general fund 13 costs for persons sixty-five years of age or older who are served through 14 the state medicaid program.

(IV) Notwithstanding any provision of paragraph (a) of this subsection (3) to the contrary, for fiscal year 2011-12, up to three million dollars from the supplemental old age pension health and medical care fund may be used to offset general fund costs for persons sixty-five years of age or older who are served through the state medicaid program.

(IV.5) NOTWITHSTANDING THE PROVISIONS OF PARAGRAPH (a) OF
THIS SUBSECTION (3), ALL UNEXPENDED AND UNENCUMBERED MONEYS
REMAINING IN THE SUPPLEMENTAL OLD AGE PENSION HEALTH AND
MEDICAL CARE FUND ON JUNE 30, 2012, SHALL BE TRANSFERRED TO THE
GENERAL FUND, AND THE SUPPLEMENTAL OLD AGE PENSION HEALTH AND
MEDICAL CARE FUND IS ABOLISHED ON JULY 1, 2012.

26 (V) This paragraph (b) is repealed, effective July 1 JULY 15, 2012.
27 SECTION 2. 25.5-2-101 (1) and (4), Colorado Revised Statutes,

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1 are amended to read:

2 25.5-2-101. Old age pension health and medical care fund -3 cash system of accounting - legislative declaration - rules - repeal. 4 (1) The general assembly hereby finds that when the old age pension 5 program was established in 1936, it served both the middle-income and 6 indigent elderly population and that there were no federal programs 7 available to assist the elderly impoverished population. The general 8 assembly finds that the population currently served by the old age pension 9 is the indigent elderly population only and that there are significant 10 federal assistance programs for the elderly in this country that did not 11 exist when the old age pension program was created. Moreover, the 12 general assembly finds that the health and medical care fund created in 13 the state constitution now serves only those old age pension recipients 14 who do not qualify for social security benefits and therefore are not 15 medicaid-eligible. The general assembly also finds that the constitutional 16 limitation on costs that may be annually incurred by the old age pension 17 health and medical care program no longer reflect the actual cost of 18 serving this growing population. The general assembly also notes that the 19 state on several occasions has had to limit the types of medical services 20 available in order to meet this constitutional limit. The general assembly, 21 therefore, finds that there is a need to supplement the funds available for 22 health and medical care for this group of old age pension recipients. The 23 general assembly finds that while the state constitution limits the costs of 24 the original health and medical care program to ten million dollars 25 annually, it does not preclude the general assembly from creating a 26 supplemental health program. The general assembly also finds that section 2 of article XXIV of the state constitution directs that sales and 27

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use taxes be used to fund programs and services for older citizens and
 establishes a constitutional priority to fund such services and thus, it is
 fitting that a small portion of the sales and use tax revenue be allocated
 to fund a separate supplemental health and medical care program to serve
 the needs of the old age pension recipients who qualify for the health and
 medical care program.

(4) The state department shall utilize the cash system of
accounting, as enunciated by the governmental accounting standards
board, regardless of the source of revenues involved, for all activities of
the state department relating to the financial administration of any
nonadministrative expenditure for the health and medical care programs
described in subsections SUBSECTION (2) and (3) of this section.

SECTION 3. The introductory portion to 39-26-123 (3) (a) and
39-26-123 (3) (a) (II) (E) and (3) (a) (IV) (B), Colorado Revised Statutes,
are amended to read:

16 39-26-123. Receipts - disposition - transfers of general fund 17 surplus - sales tax holding fund - creation - definitions. (3) (a) For 18 any state fiscal year commencing on or after July 1, 2006, eighty-five 19 percent of all net revenue collected under the provisions of this article 20 shall be credited to the old age pension fund created in section 1 of article 21 XXIV of the state constitution. The remaining fifteen percent shall be 22 allocated among BETWEEN the general fund AND the older Coloradans 23 cash fund created in section 26-11-205.5 (5), C.R.S., and the 24 supplemental old age pension health and medical care fund created in section 25.5-2-101 (3), C.R.S., and credited to the funds by the state 25 26 treasurer as follows:

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(II) (E) For any state fiscal year commencing on or after July 1,

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1 2009 2012, fifteen percent of all net revenue, less ten EIGHT million eight 2 hundred fifty thousand dollars, to the general fund.

3 (IV) (B) For any state fiscal year commencing on or after July 1, 4 2009, two million eight hundred fifty thousand dollars to the 5 supplemental old age pension health and medical care fund.

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SECTION 4. The introductory portion to 24-22-117 (1) (c) and 7 24-22-117 (1) (c) (II), Colorado Revised Statutes, are amended to read: 8 24-22-117. Tobacco tax cash fund - accounts - creation -

9 **legislative declaration - repeal.** (1) (c) For each fiscal year from the 10 2004-05 fiscal year through the 2007-08 fiscal year and for the 2012-13 11 fiscal year and each fiscal year thereafter, the general assembly shall 12 annually appropriate three percent of the moneys estimated to be 13 deposited in that fiscal year into the cash fund, plus three percent of the 14 interest and income earned on the deposit and investment of moneys in 15 the cash fund, and, for the 2008-09, 2009-10, 2010-11, and 2011-12 fiscal 16 years, the general assembly shall annually appropriate three percent of the 17 moneys estimated to be deposited in that fiscal year into the cash fund, for 18 health-related purposes to provide revenue for the state's general fund and 19 THE old age pension fund PROGRAM and for municipal and county 20 governments to compensate proportionately for tax revenue reductions 21 attributable to lower cigarette and tobacco sales resulting from the 22 implementation of the tax imposed pursuant to section 21 of article X of 23 the state constitution, as follows:

24 (II) Fifty percent of the moneys specified in this paragraph (c) to 25 the supplemental old age pension health and medical care fund to provide 26 HEALTH-RELATED services under the supplemental health and medical 27 care program, section 25.5-2-101 (3), C.R.S. "COLORADO MEDICAL

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1 ASSISTANCE ACT", ARTICLES 4 TO 6 OF TITLE 25.5, C.R.S., for persons 2 who qualify to receive old age pensions; and 3 **SECTION 5.** 24-1-119.5 (4.5), Colorado Revised Statutes, is 4 amended to read: 5 24-1-119.5. Department of health care policy and financing -6 **creation - repeal.** (4.5) The powers, duties, and functions relating to the 7 old age pension health and medical care program, and the supplemental 8 old age pension health and medical care program, as specified in section 9 25.5-2-101, C.R.S., are transferred by a type 2 transfer to the department 10 of health care policy and financing. 11 SECTION 6. 25.5-1-105 (6), Colorado Revised Statutes, is 12 amended to read: 13 **25.5-1-105.** Transfer of functions. (6) On and after July 1, 14 2003, the powers, duties, and functions relating to the old age pension 15 health and medical care program, and the supplemental old age pension 16 health and medical care program, as specified in section 25.5-2-101, are 17 transferred by a **type 2** transfer to the department of health care policy 18 and financing. 19 **SECTION 7.** 25.5-1-201 (1) (f), Colorado Revised Statutes, is 20 amended to read: 21 25.5-1-201. Programs to be administered by the department 22 of health care policy and financing. (1) Programs to be administered 23 and functions to be performed by the department of health care policy and 24 financing shall be as follows: 25 (f) The old age pension health and medical care program, and the 26 supplemental old age pension health and medical care program, as 27 specified in section 25.5-2-101.

SECTION 8. 25.5-1-303 (1) (e) and (6), Colorado Revised
 Statutes, are amended to read:
 25.5-1-303. Powers and duties of the board - scope of authority
 rules. (1) The board shall have the authority set forth in subsection (3)
 of this section over the following programs administered by the state

6 department:

7 (e) The old age pension health and medical care program, and the
8 supplemental old age pension health and medical care program, as
9 specified in section 25.5-2-101.

(6) All rules and orders of the department of human services in
connection with the old age pension health and medical care program and
the supplemental old age pension health and medical care program shall
continue to be effective until revised, amended, repealed, or nullified
pursuant to law.

15 SECTION 9. 26-1-111 (2) (a), Colorado Revised Statutes, is amended to read:

17 26-1-111. Activities of the state department under the
18 supervision of the executive director - cash fund - report - rules 19 statewide adoption resource registry - repeal. (2) The state
20 department, under the supervision of the executive director, shall:

(a) Administer or supervise all forms of public assistance and
welfare, including but not limited to assistance payments, food stamps,
and social services under programs for old age pensions except for the old
age pension health and medical care program, and the supplemental old
age pension health and medical care program, and shall also administer
and supervise the Colorado works program, aid to the blind, aid to the
needy disabled, food stamps supplementation to households not receiving

1 public assistance found eligible for food stamps under rules adopted by 2 the state board, and such other public assistance and welfare activities as 3 may be vested in the state department pursuant to law;

4 **SECTION 10.** 26-2-103 (7) and (11) (b), Colorado Revised 5 Statutes, are amended to read:

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26-2-103. Definitions. As used in this article and article 1 of this title, unless the context otherwise requires:

8 (7) "Public assistance" means assistance payments, food stamps, 9 and social services provided to or on behalf of eligible recipients through 10 programs administered or supervised by the state department, either in 11 cooperation with the federal government or independently without federal 12 aid, pursuant to the provisions of this article. Public assistance includes 13 programs for old age pensions except for the old age pension health and 14 medical care program, and the supplemental old age pension health and medical care program, and also includes the Colorado works program, aid 15 16 to the needy disabled, aid to the blind, child welfare services, food stamps 17 supplementation to households not receiving public assistance found 18 eligible for food stamps under rules adopted by the state board, expenses 19 of treatment to prevent blindness or restore eyesight as defined in section 20 26-2-121, and funeral and burial expenses as defined in section 26-2-129.

21 (11) (b) "Social services" does not include medicaid services 22 unless those services are delegated to the state department. "Social 23 services" does not include medical services covered by the old age 24 pension health and medical care program, the supplemental old age 25 pension health and medical care program, the children's basic health plan, 26 or the Colorado indigent care program.

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SECTION 11. Appropriation - adjustments in 2011 long bill.

(1) For the implementation of this act, appropriations in the annual
 general appropriation act to the department of health care policy and
 financing, for the fiscal year beginning July 1, 2011, shall be adjusted as
 follows:

5 (a) The general fund appropriation for medical service premiums
6 is decreased by two million two hundred thirty thousand five hundred
7 dollars (\$2,230,500).

8 (b) The cash fund appropriation for medical service premiums is 9 increased by two million two hundred thirty thousand five hundred dollars 10 (\$2,230,500). Said sum shall be from the tobacco tax cash fund created 11 in section 24-22-117 (1) (a), Colorado Revised Statutes. This 12 appropriation meets the requirement to appropriate a portion of the 13 revenues collected from the imposition of additional state cigarette and 14 tobacco taxes to the old age pension program for health-related purposes 15 pursuant to section 21 of article X of the state constitution.

(c) The cash fund appropriation for other medical services for the
transfer of tobacco tax cash fund into the supplemental old age pension
state medical fund is decreased by two million two hundred thirty
thousand five hundred dollars (\$2,230,500).

20 SECTION 12. Effective date. (1) This section and sections 1,
21 4, 11, and 13 of this act take effect July 1, 2011.

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(2) Section 3 of this act takes effect July 1, 2012.

23 (3) Section 2 and sections 5 through 10 of this act take effect July
24 15, 2012.

SECTION 13. Safety clause. The general assembly hereby finds,
 determines, and declares that this act is necessary for the immediate
 preservation of the public peace, health, and safety.