First Regular Session Sixty-eighth General Assembly STATE OF COLORADO

PREAMENDED

This Unofficial Version Includes Committee Amendments Not Yet Adopted on Second Reading

LLS NO. 11-0543.01 Bob Lackner

HOUSE BILL 11-1230

HOUSE SPONSORSHIP

Duran,

SENATE SPONSORSHIP

Boyd,

House Committees State, Veterans, & Military Affairs Appropriations **Senate Committees**

Local Government Appropriations

	A BILL FOR AN ACT
101	CONCERNING THE CONSOLIDATION OF STATE PROGRAMS THAT
102	DISTRIBUTE FEDERAL MONEYS TO PERSONS NEEDING
103	ASSISTANCE IN OBTAINING HOUSING INTO THE DIVISION OF
104	HOUSING WITHIN THE DEPARTMENT OF LOCAL AFFAIRS, AND
105	MAKING AN APPROPRIATION THEREFOR.

Bill Summary

(Note: This summary applies to this bill as introduced and does not reflect any amendments that may be subsequently adopted. If this bill passes third reading in the house of introduction, a bill summary that applies to the reengrossed version of this bill will be available at http://www.leg.state.co.us/billsummaries.)

Currently both the department of local affairs (DOLA) and the

HOUSE 3rd Reading Unam ended

HOUSE ended 2nd Reading M arch 15, 2011 department of human services (DHS) administer programs that provide financial assistance, mostly vouchers, to persons in low- and moderate-income households for the purpose of assisting such persons in obtaining housing. Not later than July 1, 2011, the bill specifies that any such program administered by the state shall be consolidated within the division of housing (division) within DOLA. The bill exempts from this consolidation requirement a pending grant that may prohibit the transfer of any moneys provided under the grant to a party other than DHS. In connection with such consolidation:

- ! The bill requires the consolidation to be organized in such manner that one housing authority will be created within the division to assist members of special populations and an additional housing authority will be created within the division to assist persons in rural communities.
- ! For the 2011-12 state fiscal year and for any subsequent state fiscal year, and notwithstanding any other provision of law and subject to available funding received from the federal government, the number of housing vouchers made available to persons with disabilities by the division in any one state fiscal year shall not be less than the number of vouchers made available to such persons in the 2010-11 state fiscal year.
- ! In carrying out the consolidation, the division is required to consult DHS.
- ! The bill specifies that the consolidation will be carried out without any reductions in force.
- 1 Be it enacted by the General Assembly of the State of Colorado:
- 2 **SECTION 1.** 24-32-703, Colorado Revised Statutes, is amended
- 3 BY THE ADDITION OF A NEW SUBSECTION to read:
- 4 **24-32-703. Definitions.** As used in this part 7, unless the context
- 5 otherwise requires:
- 6 (8) "STATE AGENCY" MEANS ANY BOARD, BUREAU, COMMISSION,
- 7 DEPARTMENT, INSTITUTION, DIVISION, SECTION, OR OFFICER OF THE STATE,
- 8 EXCEPT THOSE IN THE LEGISLATIVE BRANCH OR JUDICIAL BRANCH AND
- 9 EXCEPT STATE EDUCATIONAL INSTITUTIONS ADMINISTERED PURSUANT TO
- 10 PART 3 OF ARTICLE 33.5 OF THIS TITLE AND TITLE 23, C.R.S., EXCLUDING

-2- 1230

1	ARTICLES 8 and 9 , parts 2 and 3 of article 21 , and parts 2 to 4 of
2	ARTICLE 30 OF TITLE 23.
3	SECTION 2. 24-32-705 (1), Colorado Revised Statutes, is
4	amended BY THE ADDITION OF A NEW PARAGRAPH to read:
5	24-32-705. Functions of division - repeal. (1) The division has
6	the following functions:
7	(t) TO SERVE AS THE SOLE STATE AGENCY FOR THE PURPOSE OF
8	ADMINISTERING ANY STATE PLANS FOR FINANCIAL HOUSING ASSISTANCE
9	TO PERSONS IN LOW- AND MODERATE-INCOME HOUSEHOLDS FOR THE
10	PURPOSE OF ASSISTING SUCH PERSONS IN OBTAINING HOUSING, INCLUDING,
11	WITHOUT LIMITATION, RENTAL ASSISTANCE, TECHNICAL ASSISTANCE, THE
12	CONSTRUCTION AND REHABILITATION OF HOUSING, AS WELL AS ANY
13	OTHER STATE PLAN RELATING TO SUCH FINANCIAL HOUSING ASSISTANCE
14	THAT REQUIRES STATE ACTION THAT HAS NOT BEEN MADE THE SPECIFIC
15	RESPONSIBILITY OF ANY OTHER STATE AGENCY IN ACCORDANCE WITH
16	FEDERAL OR STATE LAW. THE CONSOLIDATION OF FINANCIAL HOUSING
17	ASSISTANCE FUNCTIONS WITHIN THE DIVISION SHALL INCLUDE THE OFFICE
18	OF HOMELESS YOUTH SERVICES CREATED IN SECTION $26-5.9-104$ (1),
19	C.R.S. THE OFFICE SHALL PERFORM ITS POWERS, DUTIES, AND FUNCTIONS
20	UNDER THE DIVISION AND THE EXECUTIVE DIRECTOR AS IF THE SAME WERE
21	TRANSFERRED TO THE DEPARTMENT BY A TYPE $\overline{f 2}$ TRANSFER UNDER THE
22	PROVISIONS OF THE "ADMINISTRATIVE ORGANIZATION ACT OF 1968",
23	PART 1 OF THIS TITLE.
24	SECTION 3. Part 7 of article 32 of title 24, Colorado Revised
25	Statutes, is amended BY THE ADDITION OF A NEW SECTION to
26	read:
27	24-32-722. Consolidation within division of housing programs

-3-

1	for low- and moderate-income households - legislative declaration - $% \left(\frac{1}{2}\right) =\left(\frac{1}{2}\right) \left(\frac{1}{2}$
2	repeal. (1) The General assembly Hereby Finds, determines, and
3	DECLARES THAT:
4	(a) BOTH THE DEPARTMENT OF LOCAL AFFAIRS AND THE
5	DEPARTMENT OF HUMAN SERVICES ADMINISTER PROGRAMS THAT
6	DISTRIBUTE FEDERAL HOUSING MONEYS TO PERSONS IN LOW- AND
7	MODERATE-INCOME HOUSEHOLDS AND TO PERSONS WITH DISABILITIES TO
8	ASSIST SUCH PERSONS IN OBTAINING HOUSING. SUCH MONEYS LARGELY
9	CONSIST OF SECTION 8 HOUSING VOUCHER MONEYS DISTRIBUTED BY THE
10	UnitedStatesdepartmentofhousingandurbandevelopmentto
11	THE DIVISION IN ACCORDANCE WITH SECTIONS 24-32-702 (4) AND
12	24-32-705 (1) (i) AND TO THE DEPARTMENT OF HUMAN SERVICES TO
13	PROVIDE HOUSING TO PERSONS WITH DISABILITIES. SUCH MONEYS ARE
14	DISTRIBUTED BY THE DEPARTMENTS OF LOCAL AFFAIRS AND HUMAN
15	SERVICES TO HOUSING AUTHORITIES AND OTHER ELIGIBLE NONPROFIT
16	ENTITIES ACROSS THE STATE AS PROVIDED BY LAW OR IN ACCORDANCE
17	WITH AGREEMENTS FOR THE RECEIPTS OF GRANTS OR SERVICES FROM THE
18	FEDERAL GOVERNMENT; AND
19	
20	(b) CONSOLIDATING ANY PROGRAM ADMINISTERED BY THE STATE
21	THAT PROVIDES FINANCIAL HOUSING ASSISTANCE TO PERSONS IN LOW-
22	AND MODERATE-INCOME HOUSEHOLDS AND PERSONS WITH DISABILITIES
23	FOR THE PURPOSE OF ASSISTING SUCH PERSONS IN OBTAINING HOUSING
24	WITHIN THE DIVISION WILL PROMOTE ECONOMIC EFFICIENCIES, ALLOW FOR
25	STATEWIDE STRATEGIC PLANNING AND ADMINISTRATION OF FINANCIAL
26	HOUSING ASSISTANCE, AND MAXIMIZE THE AMOUNT OF FEDERAL FUNDING
27	MADE AVAILABLE TO LOCAL HOUSING AUTHORITIES AND OTHER LOCAL

-4- 1230

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(2) (a) By enacting this section, the general assembly
INTENDS THAT THE MAXIMUM AMOUNT OF FINANCIAL HOUSING
ASSISTANCE AND ADMINISTRATIVE FUNDING MADE AVAILABLE BY THE
FEDERAL GOVERNMENT FOR HOUSING BE DIRECTED TO LOCAL PUBLIC
HOUSING AUTHORITIES AND OTHER LOCAL ELIGIBLE NONPROFIT AGENCIES
FOR ADMINISTRATION AND DISTRIBUTION BY LOCAL ELIGIBLE ENTITIES TO
PERSONS IN LOW- AND MODERATE-INCOME HOUSEHOLDS AND PERSONS
WITH DISABILITIES TO SATISFY THEIR FUNDAMENTAL NEEDS FOR HOUSING.
(b) NOTHING IN THIS SECTION SHALL BE INTENDED BY THE

(b) NOTHING IN THIS SECTION SHALL BE INTENDED BY THE GENERAL ASSEMBLY TO LIMIT THE STATE'S ABILITY TO RECEIVE THE MAXIMUM AMOUNT OF FUNDING FROM THE FEDERAL GOVERNMENT FOR HOUSING ASSISTANCE FOR PERSONS IN LOW- AND MODERATE-INCOME HOUSEHOLDS AND PERSONS WITH DISABILITIES.

(3) (a) (I) EXCEPT AS OTHERWISE PROVIDED IN SUBPARAGRAPH (II) OF THIS PARAGRAPH (a), NOT LATER THAN JULY 1, 2011, ANY PROGRAM ADMINISTERED BY THE STATE THAT PROVIDES FINANCIAL HOUSING ASSISTANCE TO PERSONS IN LOW- AND MODERATE-INCOME HOUSEHOLDS AND PERSONS WITH DISABILITIES FOR THE PURPOSE OF ASSISTING SUCH PERSONS IN OBTAINING HOUSING VOUCHERS AND OTHER FORMS OF SUCH ASSISTANCE SHALL BE CONSOLIDATED WITHIN THE DIVISION IN ACCORDANCE WITH THE PROVISIONS OF SECTION 24-32-705 (1) (t).

(II) THE REQUIREMENTS OF SUBPARAGRAPH (I) OF THIS PARAGRAPH
(a) SHALL NOT APPLY TO A GRANT THAT IS IN THE PROCESS OF BEING
ADMINISTERED AS OF THE EFFECTIVE DATE OF THIS SECTION, THE TERMS OF
WHICH MAY PROHIBIT THE TRANSFER OF ANY MONEYS PROVIDED

-5- 1230

1	THEREUNDER 7	го а	PARTY	OTHER	THAN	THE	DEPARTMENT	OF	HUMAN
2	SERVICES.								

- (b) THE CONSOLIDATION REQUIRED BY PARAGRAPH (a) OF THIS SUBSECTION (3) SHALL BE ORGANIZED IN SUCH MANNER THAT ONE HOUSING AUTHORITY WILL BE <u>MAINTAINED</u> WITHIN THE DIVISION TO ASSIST MEMBERS OF SPECIAL POPULATIONS AND AN ADDITIONAL HOUSING AUTHORITY WILL BE <u>MAINTAINED</u> WITHIN THE DIVISION TO ASSIST PERSONS IN RURAL COMMUNITIES.
- SUBSEQUENT STATE FISCAL YEAR, AND NOTWITHSTANDING ANY OTHER PROVISION OF LAW AND SUBJECT TO AVAILABLE FUNDING RECEIVED FROM THE FEDERAL GOVERNMENT, THE NUMBER OF HOUSING VOUCHERS MADE AVAILABLE TO PERSONS WITH DISABILITIES, AS DEFINED BY THE "AMERICANS WITH DISABILITIES ACT OF 1990", 42 U.S.C. SEC. 12102 (2), BY THE DIVISION IN ANY ONE STATE FISCAL YEAR SHALL NOT BE LESS THAN THE NUMBER OF VOUCHERS MADE AVAILABLE TO PERSONS WITH DISABILITIES BY MEANS OF PROGRAMS ADMINISTERED BY BOTH THE DIVISION AND THE DEPARTMENT OF HUMAN SERVICES AS OF JULY 1, 2011.
 - (4) IN CARRYING OUT THE CONSOLIDATION REQUIRED BY SUBSECTION (3) OF THIS SECTION, THE DIVISION SHALL CONSULT WITH THE DEPARTMENT OF HUMAN SERVICES AND REPRESENTATIVES OF PERSONS WITH DISABILITIES.
 - (5) Insofar as the transfers of state employees may become necessary to implement the requirements of this section, any employee transferred shall retain all accrued rights to the state personnel system, if any, and retirement and other benefits under the laws of the state, including any accrued rights within

-6- 1230

1	OR ACROSS PRINCIPAL DEPARTMENTS OF THE EXECUTIVE BRANCH OF STATE
2	GOVERNMENT, AND HIS OR HER SERVICE SHALL BE DEEMED TO HAVE BEEN
3	CONTINUOUS.
4	(6) IN CONNECTION WITH THE CONSOLIDATION REQUIRED BY THIS
5	SECTION, THE DIVISION AND THE DEPARTMENT OF HUMAN SERVICES SHALL
6	COLLABORATE TO ACHIEVE AN OVERALL REDUCTION OF AT LEAST
7	TWENTY-FIVE PERCENT IN THE NUMBER OF POSITIONS ALLOCATED TO THE
8	DEPARTMENT OF HUMAN SERVICES WHOSE JOB RESPONSIBILITIES ARE
9	PRIMARILY DEDICATED TO THE DISTRIBUTION OF FINANCIAL HOUSING
10	ASSISTANCE TO PERSONS IN LOW- AND MODERATE-INCOME HOUSEHOLDS
11	AND TO PERSONS WITH DISABILITIES.
12	(7) This section is repealed, effective July 1, 2012.
13	SECTION 4. 26-7.8-104, Colorado Revised Statutes, is amended
14	BY THE ADDITION OF A NEW SUBSECTION to read:
15	26-7.8-104. Homeless prevention activities program - contracts
16	with nongovernmental agency - program standards. (5) On AND
17	AFTER JULY 1, 2011, ANY MONEYS RECEIVED FROM THE FEDERAL
18	GOVERNMENT FOR FINANCIAL HOUSING ASSISTANCE TO PERSONS IN LOW-
19	AND MODERATE-INCOME HOUSEHOLDS AND PERSONS WITH DISABILITIES TO
20	ASSIST SUCH PERSONS IN OBTAINING HOUSING UNDER THIS ARTICLE SHALL
21	BE ADMINISTERED BY THE DIVISION OF HOUSING WITHIN THE DEPARTMENT
22	OF LOCAL AFFAIRS IN ACCORDANCE WITH THE PROVISIONS OF SECTION
23	24-32-705 (1) (t), C.R.S., EXCEPT AS OTHERWISE PROVIDED IN SECTION
24	24-32-722 (3) (a) (II), C.R.S. THE NUMBER OF HOUSING VOUCHERS MADE
25	AVAILABLE TO PERSONS WITH DISABILITIES, AS DEFINED BY THE
26	"AMERICANS WITH DISABILITIES ACT OF 1990", 42 U.S.C. SEC. 12012 (2),
27	BY THE DIVISION OF HOUSING IN ANY ONE STATE FISCAL YEAR SHALL NOT

-7- 1230

1	BE LESS THAN THE NUMBER OF VOUCHERS THAT HAVE PREVIOUSLY BEEN
2	MADE AVAILABLE TO SUCH PERSONS AS OF JULY $1, 2011$.
3	
4	SECTION <u>5.</u> <u>Appropriation.</u> (1) The general assembly
5	anticipates that, for the fiscal year beginning July 1, 2011, the department
6	of local affairs will receive the sum of one million two hundred sixteen
7	thousand seven hundred thirteen dollars (\$1,216,713) and 19.0 FTE in
8	federal funds, for allocation to the division of housing, for personal
9	services, for the implementation of this act. Although these funds are not
10	appropriated in this act, they are noted for the purpose of indicating the
11	assumptions used relative to these funds.
12	(2) The general assembly anticipates that, for the fiscal year
13	beginning July 1, 2011, the department of local affairs will receive the
14	sum of eighteen million eight hundred eighty-four thousand four hundred
15	thirty dollars (\$18,884,430) in federal funds, for allocation to the division
16	of housing, for low income rental assistance, for the implementation of
17	this act. Although these funds are not appropriated in this act, they are
18	noted for the purpose of indicating the assumptions used relative to these
19	funds.
20	(3) In addition to any other appropriation, there is hereby
21	appropriated to the department of local affairs, executive director's office,
22	for personal services, the sum of twenty-eight thousand eight hundred
23	forty dollars (\$28,840) and 0.5 FTE, or so much thereof as may be
24	necessary, for the implementation of this act. Said sum shall be from
25	reappropriated funds out of the appropriation made in subsection (2) of
26	this section.
27	(4) In addition to any other appropriation, there is hereby

-8-

1	appropriated to the department of local affairs, executive director's office,
2	for operating expenses, the sum of four hundred seventy-five dollars
3	(\$475), or so much thereof as may be necessary, for the implementation
4	of this act. Said sum shall be from reappropriated funds out of the
5	appropriation made in subsection (2) of this section.
6	SECTION 6. Appropriation - adjustments in 2011 long bill.
7	For the implementation of this act, appropriations made in the annual
8	general appropriation act to the department of human services for the
9	fiscal year beginning July 1, 2011, shall be adjusted as follows:
10	(1) The appropriation for mental health and alcohol and drug abuse
11	services, administration, for supportive housing and homeless programs,
12	is decreased by twenty million seventy-one thousand eight hundred
13	twenty-eight dollars (\$20,071,828) and 19.0 FTE. Said sum shall be from
14	federal funds received from the United States department of housing and
15	<u>urban development.</u>
16	(2) The appropriation to the office of operations, for personal
17	services, is decreased by twenty-eight thousand eight hundred forty dollars
18	(\$28,840) and 0.5 FTE. Said sum shall be from federal funds received
19	from the United States department of housing and urban development.
20	(3) The appropriation to the office of operations, for operating
21	expenses, is decreased by four hundred seventy-five dollars (\$475). Said
22	sum shall be from federal funds received from the United States
23	department of housing and urban development.
24	SECTION <u>7</u> . Effective date. This act shall take effect July 1,
25	2011.
26	SECTION 8. Safety clause. The general assembly hereby finds,

-9-

- determines, and declares that this act is necessary for the immediate
- 2 preservation of the public peace, health, and safety.

-10-