# First Regular Session Sixty-eighth General Assembly STATE OF COLORADO

### PREAMENDED

This Unofficial Version Includes Committee Amendments Not Yet Adopted on Second Reading

LLS NO. 11-0538.01 Gregg Fraser

HOUSE BILL 11-1116

HOUSE SPONSORSHIP

Szabo, Beezley, Bradford, Brown, Liston, Ramirez, Stephens, Swerdfeger

(None),

### SENATE SPONSORSHIP

House Committees Local Government **Senate Committees** 

# A BILL FOR AN ACT

101 CONCERNING THE PROVISION OF WASTE SERVICES WITHIN THE

102 **BOUNDARIES OF LOCAL GOVERNMENT ENTITIES.** 

#### **Bill Summary**

(Note: This summary applies to this bill as introduced and does not reflect any amendments that may be subsequently adopted. If this bill passes third reading in the house of introduction, a bill summary that applies to the reengrossed version of this bill will be available at http://www.leg.state.co.us/billsummaries.)

Garbage, trash, and other waste collection services (waste services) can be provided by local governments, private persons, or a combination of the two within the boundaries of a local government. In addition, some cities require residents to pay for municipal waste services.

The bill requires local governments to receive voter approval

before providing, contracting to provide, or requiring residents of a local government to pay fees for waste services. The ballot is required to contain a description of the service to be provided and the cost of the service and must be submitted at an election at which other matters are being voted upon.

1 Be it enacted by the General Assembly of the State of Colorado:

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**SECTION 1. Legislative declaration.** (1) The general assembly hereby finds and declares that:

4 (a) Requiring citizens to pay for waste services provided by a
5 local government or a single provider can result in a decrease in service
6 level and a substantial increase in costs to citizens;

7 (b) Citizens should be allowed to vote on any changes mandated
8 by a local government that affect the availability, cost, or service level of
9 waste services where they live;

10 (c) Statewide uniformity in the regulation of waste services 11 provided at all levels of local government is necessary to protect citizens 12 from being unfairly compelled to use or pay for waste services and to 13 promote competition and efficiency in the provision of waste services;

(d) The state traditionally regulates matters involving local
government competition with private businesses in order to ensure that
local governments do not subsidize their services with general revenue
streams or otherwise compete unfairly with the private sector;

(e) Private businesses that provide waste services within
municipal limits also commonly provide services to residents of
unincorporated areas. If a municipality can adopt an ordinance requiring
its residents to use municipal services in preference to private services, it
may no longer be economically feasible for private businesses to provide
services to residents in unincorporated areas, who then may be left

1 without access to waste services.

2 (f) Article XX of the state constitution does not specifically
3 commit the provision of waste services to local regulation; and

4 (g) The provision of waste services within the limits of5 municipalities is a matter of statewide concern.

6 SECTION 2. 30-15-401 (7.5) (a), Colorado Revised Statutes, is
7 amended, and the said 30-15-401 (7.5) is further amended BY THE
8 ADDITION OF A NEW PARAGRAPH, to read:

30-15-401. General regulations. (7.5) (a) Any requirement that
municipal residents use or pay user charges for residential waste services
pursuant to paragraph (a) of subsection (7) of this section may be affected
by utilization of the initiative and referendum power reserved to the
municipal electors in section 1 (9) of article V of the Colorado
constitution.

15 (c.5)NOTWITHSTANDING ANY OTHER PROVISION TO THE 16 CONTRARY AND IN ADDITION TO ANY OTHER REQUIREMENT PROVIDED BY 17 LAW, THE GOVERNING BODY OF A LOCAL GOVERNMENT THAT CHOOSES ON 18 OR AFTER THE EFFECTIVE DATE OF THIS PARAGRAPH (c.5) TO PROVIDE 19 RESIDENTIAL WASTE SERVICES, CONTRACT WITH A WASTE HAULER TO 20 PROVIDE RESIDENTIAL WASTE SERVICES, OR REQUIRE THE USE OF OR THE 21 IMPOSITION OF A FEE FOR RESIDENTIAL WASTE SERVICES IN ALL OR ANY 22 PORTION OF THE BOUNDARIES OF THE LOCAL GOVERNMENT, MAY DO SO 23 ONLY AFTER CALLING AN ELECTION IN WHICH THE PROPOSITION BEFORE 24 THE ELECTORATE SHALL BE WHETHER THE LOCAL GOVERNMENT SHALL BE 25 ALLOWED TO TAKE SUCH ACTION. THE BALLOT AT AN ELECTION 26 CONDUCTED PURSUANT TO THIS PARAGRAPH (c.5) SHALL INCLUDE A 27 DESCRIPTION OF THE PROPOSED SERVICE AND THE COST THEREOF. THE

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1 BALLOT PROPOSITION SHALL BE SUBMITTED AT A GENERAL, COORDINATED, 2 OR SPECIAL ELECTION AT WHICH OTHER BALLOT ISSUES OR MATTERS ARE 3 ALSO SUBMITTED TO THE VOTERS OF THE LOCAL GOVERNMENT FOR 4 CONSIDERATION. THE BALLOT PROPOSITION SHALL NOT TAKE EFFECT 5 UNTIL IT IS SUBMITTED TO THE REGISTERED ELECTORS RESIDING IN THE 6 AREA TO BE COVERED BY THE SERVICE AND APPROVED BY A MAJORITY OF 7 THOSE VOTING ON THE BALLOT. FOR PURPOSES OF THIS PARAGRAPH (c.5), 8 "LOCAL GOVERNMENT" MEANS A TOWN, CITY, COUNTY, HOME RULE CITY, 9 HOME RULE COUNTY, CITY AND COUNTY, HOME RULE CITY AND COUNTY, 10 SPECIAL DISTRICT, OR OTHER LOCAL GOVERNMENTAL ENTITY WITH THE 11 AUTHORITY TO TAKE THE ACTION FOR WHICH VOTER APPROVAL IS SOUGHT 12 PURSUANT TO THIS PARAGRAPH (c.5). NOTHING IN THIS PARAGRAPH (c.5)13 SHALL BE CONSTRUED:

14 TO REQUIRE A LOCAL GOVERNMENT TO OBTAIN VOTER  $(\mathbf{I})$ 15 APPROVAL IN ACCORDANCE WITH THE PROVISIONS OF THIS PARAGRAPH 16 (c.5) IF, ON THE EFFECTIVE DATE OF THIS PARAGRAPH (c.5), THE LOCAL 17 GOVERNMENT PROVIDES RESIDENTIAL WASTE SERVICES, CONTRACTS WITH 18 A WASTE HAULER TO PROVIDE RESIDENTIAL WASTE SERVICES, OR 19 REQUIRES THE USE OF OR THE IMPOSITION OF A FEE FOR RESIDENTIAL 20 WASTE SERVICES IN ALL OR ANY PORTION OF THE BOUNDARIES OF THE 21 LOCAL GOVERNMENT; OR

(II) TO AFFECT THE ENFORCEMENT, RENEWAL, EXTENSION, OR
 MODIFICATION OF ANY CONTRACT RELATING TO THE PROVISION OF WASTE
 SERVICES IN EFFECT ON THE EFFECTIVE DATE OF THIS PARAGRAPH (c.5).
 SECTION 3. Act subject to petition - effective date. This act
 shall take effect at 12:01 a.m. on the day following the expiration of the

27 ninety-day period after final adjournment of the general assembly (August

10, 2011, if adjournment sine die is on May 11, 2011); except that, if a
referendum petition is filed pursuant to section 1 (3) of article V of the
state constitution against this act or an item, section, or part of this act
within such period, then the act, item, section, or part shall not take effect
unless approved by the people at the general election to be held in
November 2012 and shall take effect on the date of the official
declaration of the vote thereon by the governor.