Second Regular Session Sixty-seventh General Assembly STATE OF COLORADO

REENGROSSED

This Version Includes All Amendments Adopted in the House of Introduction SENATE BILL 10-153

LLS NO. 10-0776.02 Jane Ritter

SENATE SPONSORSHIP

Boyd,

Frangas,

HOUSE SPONSORSHIP

Senate Committees Health and Human Services Appropriations **House Committees**

A BILL FOR AN ACT

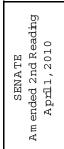
101 CONCERNING BEHAVIORAL HEALTH TRANSFORMATION.

Bill Summary

(Note: This summary applies to this bill as introduced and does not reflect any amendments that may be subsequently adopted. If this bill passes third reading in the house of introduction, a bill summary that applies to the reengrossed version of this bill will be available at http://www.leg.state.co.us/billsummaries.)

The bill sets forth a legislative declaration concerning the importance of creating a comprehensive approach to behavioral health issues, including mental health and substance use disorders, and establishes the behavioral health transformation council to develop strategies for implementing a systemic transformation of the behavioral health care system. The governor is directed to appoint a behavioral health transformation council whose goal it is to implement a systemic





transformation of the behavioral health system. The bill further establishes the behavioral health screening in the criminal justice system planning group (planning group) to determine a standard set of data elements and outlines the membership and duties of the planning group.

1	Be it enacted by the General Assembly of the State of Colorado:
2	SECTION 1. Title 27, Colorado Revised Statutes, is amended BY
3	THE ADDITION OF A NEW ARTICLE to read:
4	ARTICLE 64
5	Behavioral Health
6	27-64-101. Legislative declaration. (1) THE GENERAL
7	ASSEMBLY HEREBY FINDS, DETERMINES, AND DECLARES THAT:
8	(a) THERE IS AN URGENT NEED TO ADDRESS THE ECONOMIC,
9	SOCIAL, AND PERSONAL COSTS TO THE STATE OF COLORADO AND ITS
10	CITIZENS OF UNTREATED MENTAL HEALTH AND SUBSTANCE USE
11	DISORDERS;
12	(b) BEHAVIORAL HEALTH DISORDERS, INCLUDING MENTAL HEALTH
13	AND SUBSTANCE USE DISORDERS, ARE TREATABLE CONDITIONS NOT
14	UNLIKE OTHER CHRONIC HEALTH ISSUES THAT REQUIRE A COMBINATION
15	OF BEHAVIORAL CHANGE AND MEDICATION OR OTHER TREATMENT. WHEN
16	INDIVIDUALS RECEIVE APPROPRIATE PREVENTION, EARLY INTERVENTION,
17	TREATMENT, AND RECOVERY SERVICES, THEY CAN LIVE FULL, PRODUCTIVE
18	LIVES.
19	(c) UNTREATED BEHAVIORAL HEALTH DISORDERS PLACE
20	INDIVIDUALS AT HIGH RISK FOR POOR HEALTH OUTCOMES AND
21	SIGNIFICANTLY IMPACT VIRTUALLY ALL ASPECTS OF LOCAL AND STATE
22	GOVERNMENT BY REDUCING FAMILY STABILITY, STUDENT ACHIEVEMENT,
23	WORKFORCE PRODUCTIVITY, AND PUBLIC SAFETY;

1	(d) CURRENTLY, THERE IS NO SINGLE BEHAVIORAL HEALTH CARE
2	SYSTEM IN COLORADO. INSTEAD, CONSUMERS OF ALL AGES WITH
3	BEHAVIORAL HEALTH DISORDERS RECEIVE SERVICES FROM A NUMBER OF
4	DIFFERENT SYSTEMS, INCLUDING THE HEALTH CARE, BEHAVIORAL HEALTH
5	CARE, CHILD WELFARE, JUVENILE AND CRIMINAL JUSTICE, EDUCATION, AND
6	HIGHER EDUCATION SYSTEMS.
7	(e) ADULT AND YOUTH CONSUMERS AND THEIR FAMILIES NEED
8	QUALITY BEHAVIORAL HEALTH CARE THAT IS INDIVIDUALIZED AND
9	COORDINATED TO MEET THEIR CHANGING NEEDS THROUGH A
10	COMPREHENSIVE AND INTEGRATED SYSTEM;
11	(f) TIMELY ACCESS THROUGH MULTIPLE POINTS OF ENTRY TO A
12	FULL CONTINUUM OF CULTURALLY RESPONSIVE SERVICES, INCLUDING
13	PREVENTION, EARLY INTERVENTION, CRISIS RESPONSE, TREATMENT, AND
14	RECOVERY, IS NECESSARY FOR AN EFFECTIVE INTEGRATED SYSTEM;
15	(g) EVIDENCE-BASED AND PROMISING PRACTICES RESULT IN
16	FAVORABLE OUTCOMES FOR COLORADO'S ADULT AND YOUTH CONSUMERS.
17	THEIR FAMILIES, AND THE COMMUNITIES IN WHICH THEY LIVE;
18	(h) Lack of public awareness regarding behavioral health
19	ISSUES CREATES A NEED FOR PUBLIC EDUCATION THAT EMPHASIZES THE
20	IMPORTANCE OF BEHAVIORAL HEALTH AS PART OF OVERALL HEALTH AND
21	WELLNESS AND CREATES THE DESIRE TO INVEST IN AND SUPPORT AN
22	INTEGRATED BEHAVIORAL HEALTH SYSTEM IN COLORADO;
23	(i) TO REDUCE THE ECONOMIC AND SOCIAL COSTS OF UNTREATED
24	<u>behavioral health disorders, Colorado needs a systemic</u>
25	TRANSFORMATION OF THE BEHAVIORAL HEALTH SYSTEM THROUGH WHICH
26	TRANSFORMATION THE STATE STRIVES TO ACHIEVE CRITICAL GOALS TO
27	ADDRESS MENTAL HEALTH AND SUBSTANCE USE DISORDERS; AND

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1	(j) The overarching goal of this behavioral health
2	SYSTEM TRANSFORMATION SHALL BE TO MAKE THE BEHAVIORAL HEALTH
3	SYSTEM'S ADMINISTRATIVE PROCESSES, SERVICE DELIVERY, AND FUNDING
4	MORE EFFECTIVE AND EFFICIENT TO IMPROVE OUTCOMES FOR COLORADO
5	<u>CITIZENS.</u>
6	(2) THE GENERAL ASSEMBLY FURTHER FINDS AND DECLARES THAT,
7	TO IMPROVE THE QUALITY OF LIFE FOR THE CITIZENS OF COLORADO,
8	STRENGTHEN THE ECONOMY, AND CONTINUE THE RESPONSIBLE
9	MANAGEMENT OF THE STATE'S RESOURCES, THE LEADERSHIP OF THE THREE
10	BRANCHES OF COLORADO'S STATE GOVERNMENT AND THE STAKEHOLDERS
11	MOST AFFECTED BY MENTAL HEALTH AND SUBSTANCE USE DISORDERS
12	MUST COLLABORATE TO BUILD ON THE PROGRESS OF PAST EFFORTS AND TO
13	SUSTAIN A FOCUS ON THE IMPROVEMENT OF BEHAVIORAL HEALTH
14	SERVICES.
15	27-64-102. Behavioral health transformation council - creation
15 16	<u>27-64-102. Behavioral health transformation council - creation</u> <u>- duties - sunset review - repeal.</u> (1) The GOVERNOR SHALL DESIGNATE
16	- duties - sunset review - repeal. (1) The governor shall designate
16 17	- duties - sunset review - repeal. (1) The governor shall designate A group of his or her cabinet members including, but not limited
16 17 18	<u>- duties - sunset review - repeal.</u> (1) The governor shall designate <u>A GROUP OF HIS OR HER CABINET MEMBERS INCLUDING, BUT NOT LIMITED</u> <u>TO, THE COMMISSIONER OF EDUCATION, THE EXECUTIVE DIRECTOR OR</u>
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1	TRANSFORMING THE BEHAVIORAL HEALTH SYSTEM IN COLORADO. ON OR
2	<u>before August 1, 2010, the governor shall designate an</u>
3	EXECUTIVE BRANCH DEPARTMENT TO SERVE AS THE LEAD DEPARTMENT TO
4	FACILITATE THE COUNCIL'S WORK. IN CONSULTATION WITH THE
5	GOVERNOR, THE LEAD AGENCY SHALL DETERMINE THE APPROPRIATE
6	MEMBERSHIP, TENURE, AND OPERATING PROTOCOLS OF THE COUNCIL.
7	(b) THE COUNCIL MEMBERSHIP SHALL INCLUDE THE FOLLOWING:
8	(I) REPRESENTATIVES FROM EXECUTIVE BRANCH AGENCIES THAT
9	FUND OR SERVE CLIENTS WHO USE THE BEHAVIORAL HEALTH SYSTEM,
10	INCLUDING BUT NOT LIMITED TO THE DEPARTMENTS OF CORRECTIONS,
11	EDUCATION, HEALTH CARE POLICY AND FINANCING, HUMAN SERVICES,
12	LABOR AND EMPLOYMENT, LOCAL AFFAIRS, PUBLIC HEALTH AND
13	ENVIRONMENT, AND PUBLIC SAFETY;
14	(II) AT LEAST TWO REPRESENTATIVES FROM THE JUDICIAL
15	BRANCH, APPOINTED BY THE CHIEF JUSTICE OF THE COLORADO SUPREME
16	<u>COURT;</u>
17	(III) Two representatives from the house of
18	REPRESENTATIVES, ONE APPOINTED BY THE SPEAKER OF THE HOUSE OF
19	REPRESENTATIVES AND ONE APPOINTED BY THE MINORITY LEADER;
20	(IV) TWO REPRESENTATIVES FROM THE SENATE, ONE APPOINTED
21	BY THE PRESIDENT OF THE SENATE AND ONE APPOINTED BY THE MINORITY
22	LEADER;
23	(V) ONE REPRESENTATIVE FROM THE GOVERNOR'S OFFICE OF
24	INFORMATION TECHNOLOGY; AND
25	(VI) AT LEAST TEN REPRESENTATIVES, RECOMMENDED BY THE
26	LEAD AGENCY IN CONSULTATION WITH THE COUNCIL, FROM ANY GROUP OR
27	COMMITTEE THAT ACTIVELY PARTICIPATED IN THE BEHAVIORAL HEALTH

1	TRANSFORMATION GRANT IN 2009-2010, AND WHICH SHALL INCLUDE
2	CONSUMERS OR ENTITIES REPRESENTING CONSUMERS OF BEHAVIORAL
3	HEALTH SERVICES.
4	(c) On or before January 30, 2011, and on or before
5	January 30 each year thereafter, the lead agency shall brief
6	THE HEALTH AND HUMAN SERVICES COMMITTEES OF THE HOUSE OF
7	REPRESENTATIVES AND THE SENATE, OR ANY SUCCESSOR COMMITTEES,
8	AND THE STATE COURT ADMINISTRATOR'S OFFICE ON THE ACTIVITIES AND
9	PROGRESS OF THE COUNCIL TOWARD ACHIEVING THE GOALS OF A
10	TRANSFORMATION OF COLORADO'S BEHAVIORAL HEALTH SYSTEM.
11	(3) The council shall have the following duties and
12	FUNCTIONS:
13	(a) TO DEVELOP A STRATEGIC PRIORITIZATION, PLANNING, AND
14	IMPLEMENTATION PROCESS TO ADVISE THE GOVERNOR'S CABINET ON
15	TRANSFORMING COLORADO'S BEHAVIORAL HEALTH SYSTEM. THE
16	COUNCIL SHALL WORK TOWARD THE FOLLOWING GOALS ASSOCIATED WITH
17	A COMPREHENSIVE, EFFICIENT, EFFECTIVE, AND INTEGRATED BEHAVIORAL
18	HEALTH SYSTEM:
19	(I) DEVELOPING SHARED OUTCOMES ACROSS KEY SYSTEMS TO
20	ENABLE JOINT ACCOUNTABILITY AND TO IMPROVE SERVICES;
21	(II) ALIGNING SERVICE AREAS ACROSS SYSTEMS TO PROMOTE
22	EQUITABLE AND TIMELY ACCESS TO A FULL CONTINUUM OF SERVICES
23	THROUGHOUT COLORADO, TO THE EXTENT FEASIBLE;
24	(III) ESTABLISHING JOINT MONITORING ACROSS SYSTEMS TO
25	ENSURE ACCOUNTABILITY FOR COMMON OUTCOMES AND TO REDUCE THE
26	ADMINISTRATIVE BURDEN ASSOCIATED WITH SERVICE PROVISION;
27	(IV) CREATING INTEGRATED BEHAVIORAL HEALTH POLICIES AND

1	RULES TO ALIGN WITH INTEGRATED SERVICE DELIVERY;
2	(V) FINANCING REFORM TO MAXIMIZE AND EFFICIENTLY UTILIZE
3	<u>FUNDS;</u>
4	(VI) UTILIZING ELECTRONIC HEALTH RECORDS OR OTHER
5	TECHNOLOGY, SHARED SCREENING TOOLS, ASSESSMENTS, AND
6	EVALUATIONS IN COMPLIANCE WITH FEDERAL AND STATE
7	CONFIDENTIALITY AND PRIVACY LAWS;
8	(VII) ADOPTING CONSISTENT CROSS-SYSTEM STANDARDS FOR
9	CULTURAL CONGRUENCE AND FOR YOUTH, ADULT, AND FAMILY
10	INVOLVEMENT;
11	(VIII) PROMOTING AND UTILIZING EVIDENCE-BASED AND
12	PROMISING PRACTICES TO THE EXTENT POSSIBLE; AND
13	(IX) CREATING WORKFORCE-DEVELOPMENT STRATEGIES
14	REQUIRED FOR AN INTEGRATED BEHAVIORAL HEALTH SYSTEM;
15	(b) TO MAKE RECOMMENDATIONS TO THE CABINET THAT
16	ENCOURAGE AND PROMOTE COLLABORATION, PARTNERSHIPS, AND
17	INNOVATION ACROSS GOVERNMENTAL AGENCIES AND OTHER AGENCIES IN
18	THE BUDGETING, PLANNING, ADMINISTRATION, AND PROVISION OF
19	BEHAVIORAL HEALTH SERVICES ASSOCIATED WITH THE GOALS ABOVE; AND
20	(c) TO COORDINATE AND CONSOLIDATE THE COUNCIL'S EFFORTS
21	WITH THE EFFORTS OF OTHER GROUPS THAT ARE WORKING ON BEHAVIORAL
22	HEALTH ISSUES TO INCREASE THE EFFECTIVENESS AND EFFICIENCY OF
23	THESE EFFORTS.
24	(4) This section is repealed, effective July 1, 2020. Prior to
25	SUCH REPEAL, THE COUNCIL SHALL BE REVIEWED AS PROVIDED FOR IN
26	<u>SECTION 2-3-1203, C.R.S.</u>
27	SECTION 2. 2-3-1203 (3), Colorado Revised Statutes, is

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1	amended BY THE ADDITION OF A NEW PARAGRAPH to read:
2	2-3-1203. Sunset review of advisory committees. (3) The
3	following dates are the dates for which the statutory authorization for the
4	designated advisory committees is scheduled for repeal:
5	<u>(gg) July 1, 2020:</u>
6	(I) THE BEHAVIORAL HEALTH TRANSFORMATION COUNCIL,
7	CREATED IN SECTION 27-64-102, C.R.S.
8	SECTION 3. 25.5-5-411, Colorado Revised Statutes, is amended
9	to read:
10	25.5-5-411. Medicaid community mental health services -
11	legislative declaration - administration - rules. (1) THE GENERAL
12	ASSEMBLY HEREBY FINDS, DETERMINES, AND DECLARES THAT:
13	(a) THERE IS AN URGENT NEED TO ADDRESS THE ECONOMIC,
14	SOCIAL, AND PERSONAL COSTS TO THE STATE OF COLORADO AND ITS
15	CITIZENS OF UNTREATED MENTAL HEALTH AND SUBSTANCE USE
16	DISORDERS;
17	(b) BEHAVIORAL HEALTH DISORDERS, INCLUDING MENTAL HEALTH
18	AND SUBSTANCE USE DISORDERS, ARE TREATABLE CONDITIONS NOT
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20	OF BEHAVIORAL CHANGE AND MEDICATION OR OTHER TREATMENT. WHEN
21	INDIVIDUALS RECEIVE APPROPRIATE PREVENTION, EARLY INTERVENTION,
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27	GOVERNMENT BY REDUCING FAMILY STABILITY, STUDENT ACHIEVEMENT,

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2	(d) CURRENTLY, THERE IS NO SINGLE BEHAVIORAL HEALTH CARE
3	SYSTEM IN COLORADO. INSTEAD, CONSUMERS OF ALL AGES WITH
4	BEHAVIORAL HEALTH DISORDERS RECEIVE SERVICES FROM A NUMBER OF
5	DIFFERENT SYSTEMS, INCLUDING THE HEALTH CARE, BEHAVIORAL HEALTH
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8	(e) ADULT AND YOUTH CONSUMERS AND THEIR FAMILIES NEED
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16	(g) EVIDENCE-BASED AND PROMISING PRACTICES RESULT IN
17	FAVORABLE OUTCOMES FOR COLORADO'S ADULT AND YOUTH CONSUMERS,
18	THEIR FAMILIES, AND THE COMMUNITIES IN WHICH THEY LIVE;
19	(h) Lack of public awareness regarding behavioral health
20	ISSUES CREATES A NEED FOR PUBLIC EDUCATION THAT EMPHASIZES THE
21	IMPORTANCE OF BEHAVIORAL HEALTH AS PART OF OVERALL HEALTH AND
22	WELLNESS AND CREATES THE DESIRE TO INVEST IN AND SUPPORT AN
23	INTEGRATED BEHAVIORAL HEALTH SYSTEM IN COLORADO;
24	(i) TO REDUCE THE ECONOMIC AND SOCIAL COSTS OF UNTREATED
25	<u>BEHAVIORAL HEALTH DISORDERS, COLORADO NEEDS A SYSTEMIC</u>
26	TRANSFORMATION OF THE BEHAVIORAL HEALTH SYSTEM THROUGH WHICH
27	TRANSFORMATION THE STATE STRIVES TO ACHIEVE CRITICAL GOALS TO

1	ADDRESS MENTAL HEALTH AND SUBSTANCE USE DISORDERS; AND
2	(j) The overarching goal of this behavioral health
3	SYSTEM TRANSFORMATION SHALL BE TO MAKE THE BEHAVIORAL HEALTH
4	SYSTEM'S ADMINISTRATIVE PROCESSES, SERVICE DELIVERY, AND FUNDING
5	MORE EFFECTIVE AND EFFICIENT TO IMPROVE OUTCOMES FOR COLORADO
6	<u>CITIZENS.</u>
7	(2) THE GENERAL ASSEMBLY FURTHER FINDS AND DECLARES THAT,
8	TO IMPROVE THE QUALITY OF LIFE FOR THE CITIZENS OF COLORADO,
9	STRENGTHEN THE ECONOMY, AND CONTINUE THE RESPONSIBLE
10	MANAGEMENT OF THE STATE'S RESOURCES, THE LEADERSHIP OF THE THREE
11	BRANCHES OF COLORADO'S STATE GOVERNMENT AND THE STAKEHOLDERS
12	MOST AFFECTED BY MENTAL HEALTH AND SUBSTANCE USE DISORDERS
13	MUST COLLABORATE TO BUILD ON THE PROGRESS OF PAST EFFORTS AND TO
14	SUSTAIN A FOCUS ON THE IMPROVEMENT OF BEHAVIORAL HEALTH
15	<u>SERVICES.</u>
16	(1) (3) Except as provided for in subsection (3) SUBSECTION (6)
17	of this section, the state department shall administer all medicaid
18	community mental health services for medical assistance recipients
19	including but not limited to the prepaid capitated single entry point
20	system for mental health services, the fee-for-service mental health
21	services, and alternatives to institutionalization. The administration of
22	medicaid community mental health services shall include but shall not be
23	limited to program approval, program monitoring, and data collection.
24	(1.5) (a) (4) (a) The requirements of section 25.5-5-408 shall not
25	apply to the capitated rate calculation process for medicaid community
26	mental health services; except that each medicaid community mental
27	health services MCO shall be subject to the requirements of section

25.5-5-404 (1) (k) and (1) (l).

2	(b) The state department shall establish cost-effective, capitated
3	rates for community mental health services in a manner that includes cost
4	containment mechanisms. These cost containment mechanisms may
5	include, but are not limited to, restricting average per member per month
6	utilization growth, restricting unit cost growth, limiting allowable
7	administrative cost, establishing minimum medical loss ratios, or
8	establishing other cost containment mechanisms that the state department
9	determines appropriate.
10	(c) Effective June 1, 2010, the state department shall make a
11	capitation payment to a medicaid community mental health services MCO
12	for each medical assistance recipient no sooner than the first day of the
13	month following the month the recipient is enrolled with that MCO.
14	(2)(5) The state department is authorized to seek federal approval
15	for any necessary changes to the state's waiver that authorizes the
16	statewide system of community mental health care to reflect the
17	provisions of this section. The state department is authorized to limit a
18	recipient's freedom of choice with respect to a provider of mental health
19	services and to restrict reimbursements for mental health services to
20	designated and contracted agencies in such waiver.
21	(3) (6) The administration of the mental health institutes shall
22	remain the responsibility of the department of human services.
23	(4) (7) On and after April 6, 2004, all positions of employment in
24	the department of human services concerning the powers, duties, and
25	functions of administering all medicaid community mental health services
26	for medical assistance recipients transferred to the state department

27 <u>pursuant to this section and determined to be necessary to carry out the</u>

purposes of this section by the executive director of the state department
shall be transferred to the state department and shall become employment
positions therein.

4 (5) (8) On and after April 6, 2004, all items of property, real and 5 personal, including office furniture and fixtures, computers and software, 6 books, documents, and records of the department of human services 7 pertaining to the duties and functions of administering all medicaid 8 community mental health services for medical assistance recipients are 9 transferred to the state department and shall become the property thereof. 10 (6) (9) On and after April 6, 2004, for state fiscal year 2003-04, 11 the state department may bill the department of human services 12 medicaid-funded programs division appropriation within the state 13 department's appropriation for the provision of medicaid community 14 mental health services as authorized in this section.

15 (7) (10) On or before July 1, 2004, the state department and the 16 department of human services shall jointly produce a document to assist 17 mental health consumers and advocates and providers that participate in 18 Colorado's publicly funded mental health system to understand the 19 respective roles of each department in the provision of mental health 20 services and each department's ability to provide high quality and 21 accessible mental health services. The state department and the 22 department of human services shall make the document available to the 23 public and shall send at least one copy to each community mental health 24 center, statewide mental health advocacy organization, and mental health assessment and services agency. The information contained in the 25 26 document shall be made available on each department's internet web site. 27 The state department and the department of human services are

1	encouraged to consult with representatives of mental health consumer and
2	provider organizations in the development of the document to ensure that
3	it benefits consumers seeking mental health services and consumers who
4	need to express concerns or complaints regarding the quality, availability,
5	or accessibility of mental health services.
6	(8) (11) When the state auditor conducts an audit of the statewide
7	mental health system, the state auditor shall evaluate the coordination of
8	services between the state department and the department of human
9	services and the impact of the administration of the mental health system
10	on the quality of care within the statewide mental health system.
11	(9) (12) The state board shall adopt any rules necessary for the
12	implementation of this section. In adopting rules concerning medicaid
13	community mental health services, the state board shall consider the
14	effect the rules may have on the statewide mental health system.
15	SECTION 4. Safety clause. The general assembly hereby finds,
16	determines, and declares that this act is necessary for the immediate
17	preservation of the public peace, health, and safety.