Second Regular Session Sixty-seventh General Assembly STATE OF COLORADO

REREVISED

This Version Includes All Amendments Adopted in the Second House

LLS NO. 10-0830.01 Jery Payne

SENATE BILL 10-120

SENATE SPONSORSHIP

White, Bacon, Steadman

HOUSE SPONSORSHIP

Rice, Bradford, McCann

Senate Committees

Finance Appropriations

House Committees

Business Affairs and Labor Appropriations

A BILL FOR AN ACT

101	CONCERNING THE INCLUSION OF PREPAID WIRELESS TELEPHONE
102	SERVICE AMONG THE SERVICES SUBJECT TO THE SURCHARGE
103	THAT FUNDS ENHANCED 911 EMERGENCY SERVICES, AND
104	MAKING AN APPROPRIATION IN CONNECTION THEREWITH.

Bill Summary

(Note: This summary applies to this bill as introduced and does not reflect any amendments that may be subsequently adopted. If this bill passes third reading in the house of introduction, a bill summary that applies to the reengrossed version of this bill will be available at http://www.leg.state.co.us/billsummaries.)

The bill imposes a 1.4% charge on the retail sale of prepaid wireless telephone service, for use by local 911 authority boards to fund

HOUSE Am ended 3rd Reading

HOUSE Am ended 2nd Reading April28,2010

SENATE

3rd Reading Unam ended

SENATE Am ended 2nd Reading March 16,2010 E911 services. The charge is collected and remitted by retail sellers to the department of revenue (department) in the same manner as sales tax is collected, after which the department transfers the fee to local 911 call centers in proportion to the number of wireless calls they receive. The bill also protects prepaid wireless sellers against liability for 911-related failures and for assisting law enforcement officers in criminal investigations.

1	Be it enacted by the General Assembly of the State of Colorado:
2	SECTION 1. 29-11-101, Colorado Revised Statutes, is amended
3	BY THE ADDITION OF A NEW SUBSECTION to read:
4	29-11-101. Definitions. As used in this article, unless the context
5	otherwise requires:
6	(5.5) "PREPAID WIRELESS TELECOMMUNICATIONS SERVICE" MEANS
7	WIRELESS TELECOMMUNICATIONS ACCESS THAT ALLOWS A CALLER TO
8	DIAL 911 TO ACCESS THE 911 SYSTEM, IS PAID FOR IN ADVANCE, AND IS
9	SOLD IN PREDETERMINED UNITS OR DOLLARS, OF WHICH THE NUMBER OF
10	UNITS OR DOLLARS AVAILABLE TO THE CALLER DECLINES WITH USE IN A
11	KNOWN AMOUNT.
12	SECTION 2. 29-11-102 (2), Colorado Revised Statutes, is
13	amended BY THE ADDITION OF A NEW PARAGRAPH to read:
14	29-11-102. Imposition of charge - liability of user for charge
15	- collection - uncollected amounts - rules. (2) (e) This subsection (2)
16	SHALL NOT APPLY TO PREPAID WIRELESS TELECOMMUNICATIONS SERVICES.
17	SECTION 3. Part 1 of article 11 of title 29, Colorado Revised
18	Statutes, is amended BY THE ADDITION OF A NEW SECTION to
19	read:
20	29-11-102.5. Imposition of charge on prepaid wireless - rules
21	- <u>prepaid wireless trust cash fund</u> - <u>definitions - repeal.</u> (1) AS USED
22	IN THIS SECTION:

-2-

1	(a) "Consumer" means a person who purchases prepaid
2	WIRELESS TELECOMMUNICATIONS SERVICE IN A RETAIL TRANSACTION.
3	(b) "DEPARTMENT" MEANS THE DEPARTMENT OF REVENUE.
4	(c) "Prepaid wireless E911 Charge" means the charge that
5	IS REQUIRED TO BE COLLECTED BY A SELLER FROM A CONSUMER UNDER
6	SUBSECTION (2) OF THIS SECTION.
7	(d) "PROVIDER" MEANS A PERSON THAT PROVIDES PREPAID
8	WIRELESS TELECOMMUNICATIONS SERVICE.
9	(e) "RETAIL TRANSACTION" MEANS THE PURCHASE OF PREPAID
10	WIRELESS TELECOMMUNICATIONS SERVICE FROM A SELLER FOR ANY
11	PURPOSE OTHER THAN RESALE.
12	(f) "SELLER" MEANS A PERSON WHO SELLS PREPAID WIRELESS
13	TELECOMMUNICATIONS SERVICE TO ANOTHER PERSON.
14	(2) (a) A PREPAID WIRELESS E911 CHARGE OF ONE AND
15	FOUR-TENTHS PERCENT OF THE PRICE OF THE RETAIL TRANSACTION IS
16	HEREBY IMPOSED ON EACH RETAIL TRANSACTION.
17	(b) (I) The seller shall collect the prepaid wireless E911 $$
18	CHARGE FROM THE CONSUMER ON EACH RETAIL TRANSACTION OCCURRING
19	IN THIS STATE. THE AMOUNT OF THE PREPAID WIRELESS E911 CHARGE
20	SHALL BE EITHER DISCLOSED TO THE CONSUMER OR SEPARATELY STATED
21	ON AN INVOICE, RECEIPT, OR OTHER SIMILAR DOCUMENT THE SELLER
22	PROVIDES TO THE CONSUMER. A SELLER SHALL ELECT TO EITHER
23	DISCLOSE OR SEPARATELY STATE THE CHARGE AND SHALL NOT CHANGE
24	THE ELECTION WITHOUT THE WRITTEN CONSENT OF THE DEPARTMENT.
25	(II) FOR PURPOSES OF THIS PARAGRAPH (b), A RETAIL
26	TRANSACTION OCCURS IN COLORADO IF:
27	(A) THE CONSUMER EFFECTS THE RETAIL TRANSACTION IN PERSON

-3-

1	AT A BUSINESS LOCATION IN COLORADO;
2	$(B)\ \ If sub-subparagraph(A) of this subparagraph(II) does$
3	NOT APPLY, THE PRODUCT IS DELIVERED TO THE CONSUMER AT A
4	COLORADO ADDRESS PROVIDED TO THE SELLER;
5	$(C) \ \ \text{If sub-subparagraphs} \ (A) \ \text{and} \ (B) \ \text{of this subparagraph}$
6	(II) DO NOT APPLY, THE SELLER'S RECORDS, MAINTAINED IN THE ORDINARY
7	COURSE OF BUSINESS, INDICATE THAT THE CONSUMER'S ADDRESS IS IN
8	COLORADO AND THE RECORDS ARE NOT MADE OR KEPT IN BAD FAITH;
9	(D) IF SUB-SUBPARAGRAPHS (A) TO (C) OF THIS SUBPARAGRAPH
10	(II) DO NOT APPLY, THE CONSUMER GIVES A COLORADO ADDRESS DURING
11	THE CONSUMMATION OF THE SALE, INCLUDING THE CONSUMER'S PAYMENT
12	INSTRUMENT IF NO OTHER ADDRESS IS AVAILABLE, AND THE ADDRESS IS
13	NOT GIVEN IN BAD FAITH; OR
14	(E) If sub-subparagraphs (A) to (D) of this subparagraph
15	(II) DO NOT APPLY, THE MOBILE TELEPHONE NUMBER IS ASSOCIATED WITH
16	A COLORADO LOCATION.
17	(c) The prepaid wireless E911 charge is the liability of the
18	CONSUMER AND NOT OF THE SELLER OR OF ANY PROVIDER; EXCEPT THAT
19	THE SELLER SHALL BE LIABLE TO REMIT ALL PREPAID WIRELESS E911
20	CHARGES THAT THE SELLER COLLECTS FROM CONSUMERS AS PROVIDED IN
21	${\tt SUBSECTION(3)OFTHISSECTION.THESELLERSHALLBEDEEMEDTOHAVE}$
22	COLLECTED THE CHARGE NOTWITHSTANDING THAT THE AMOUNT OF THE
23	CHARGE HAS NEITHER BEEN SEPARATELY DISCLOSED NOR STATED ON AN
24	INVOICE, RECEIPT, OR OTHER SIMILAR DOCUMENT THE SELLER PROVIDES
25	TO THE CONSUMER.
26	(d) The amount of the prepaid wireless E911 charge that
27	IS COLLECTED BY A SELLER FROM A CONSUMER SHALL NOT BE INCLUDED

-4- 120

1	IN THE BASE FOR MEASURING ANY TAX, FEE, SURCHARGE, OR OTHER
2	CHARGE THAT IS IMPOSED BY THIS STATE, ANY POLITICAL SUBDIVISION OF
3	THIS STATE, OR ANY INTERGOVERNMENTAL AGENCY.
4	(3) (a) The seller shall remit any collected prepaid
5	WIRELESS E911 CHARGES TO THE DEPARTMENT AT THE TIMES AND IN THE
6	MANNER PROVIDED IN PART 1 OF ARTICLE 26 OF TITLE 39, C.R.S. THE
7	DEPARTMENT SHALL ESTABLISH, BY RULE, REGISTRATION AND PAYMENT
8	PROCEDURES THAT SUBSTANTIALLY COINCIDE WITH THE REGISTRATION
9	AND PAYMENT PROCEDURES THAT APPLY UNDER PART 1 OF ARTICLE $26\mathrm{OF}$
10	TITLE 39, C.R.S. A SELLER IS SUBJECT TO THE PENALTIES UNDER PART 1
11	of article 26 of title 39, C.R.S., for failure to collect or remit a
12	PREPAID WIRELESS E911 CHARGE IN ACCORDANCE WITH THIS SECTION.
13	(b) (I) Effective July 1, 2011, a seller may deduct and
14	RETAIN THREE AND THREE-TENTHS PERCENT OF THE PREPAID WIRELESS
15	E911 CHARGES THAT ARE COLLECTED BY THE SELLER FROM CONSUMERS.
16	(II) (A) A SELLER MAY DEDUCT AND RETAIN TWO PERCENT OF THE
17	PREPAID WIRELESS E911 CHARGES THAT ARE COLLECTED BY THE SELLER
18	FROM CONSUMERS.
19	(B) This subparagraph (II) is repealed, effective July 1,
20	2011.
21	(c) THE AUDIT AND APPEAL PROCEDURES APPLICABLE TO THE
22	STATE SALES TAX UNDER PART 1 OF ARTICLE 26 OF TITLE 39, C.R.S., SHALL
23	APPLY TO PREPAID WIRELESS E911 CHARGES.
24	(d) THE DEPARTMENT SHALL ESTABLISH PROCEDURES BY WHICH
25	A SELLER MAY DOCUMENT THAT A TRANSACTION IS NOT A RETAIL
26	TRANSACTION, WHICH PROCEDURES SHALL SUBSTANTIALLY COINCIDE
27	WITH THE PROCEDURES FOR DOCUMENTING THAT A SALE WAS WHOLESALE

-5-

1	FOR PURPOSES OF THE SALES TAX UNDER PART 1 OF ARTICLE 26 OF TITLE
2	39, C.R.S.
3	
4	(e) (I) REMITTANCES OF PREPAID WIRELESS E911 CHARGES
5	RECEIVED BY THE DEPARTMENT ARE COLLECTIONS FOR THE LOCAL
6	GOVERNING BODY, NOT GENERAL REVENUES OF THE STATE, AND SHALL BE
7	HELD IN TRUST IN THE PREPAID WIRELESS TRUST CASH FUND, WHICH IS
8	HEREBY CREATED. EXCEPT AS PROVIDED IN SUBPARAGRAPH (II) OF THIS
9	PARAGRAPH (e), THE DEPARTMENT SHALL TRANSMIT THE MONEYS IN THE
10	FUND TO EACH GOVERNING BODY WITHIN SIXTY DAYS AFTER THE
11	DEPARTMENT RECEIVES THE MONEY IN ACCORDANCE WITH SECTION
12	29-2-106 FOR USE BY SUCH GOVERNING BODY FOR THE PURPOSES
13	PERMITTED UNDER SECTION 29-11-104.
14	(II) THE DEPARTMENT MAY EXPEND AN AMOUNT, NOT TO EXCEED
15	THREE PERCENT OF THE COLLECTED CHARGES IN THE PREPAID WIRELESS
16	TRUST CASH FUND, NECESSARY TO REIMBURSE THE DEPARTMENT FOR ITS
17	DIRECT COSTS OF ADMINISTERING THE COLLECTION AND REMITTANCE OF
18	PREPAID WIRELESS E911 CHARGES; EXCEPT THAT THE DEPARTMENT MAY
19	EXPEND UP TO AN ADDITIONAL FOUR HUNDRED FIFTY THOUSAND DOLLARS
20	FROM JANUARY 1, 2011, THROUGH JANUARY 1, 2012, TO COVER THE
21	INITIAL COST OF ESTABLISHING THE COLLECTION AND REMITTANCE
22	PROCESS.
23	$(\underline{\underline{\mathrm{III}}})$ The public utilities commission shall establish a
24	FORMULA FOR DISTRIBUTION OF REVENUES FROM THE PREPAID WIRELESS
25	E911 CHARGE BASED UPON THE GOVERNING AUTHORITY'S PORTION OF THE
26	${\tt TOTAL911\underline{WIRELESS}CALLVOLUME.THEPUBLICUTILITIESCOMMISSION,}$
27	OR ITS DESIGNEE, SHALL COLLECT AND TRANSMIT THE PERCENTAGE OF

-6- 120

1	WIRELESS CALLS PROCESSED BY EACH PUBLIC SAFETY ANSWERING POINT
2	TO THE DEPARTMENT BY NOVEMBER 15 OF EACH YEAR. THE PUBLIC
3	UTILITIES COMMISSION MAY PROMULGATE RULES TO IMPLEMENT THIS
4	SUBPARAGRAPH (III).
5	(4) The prepaid wireless E911 charge imposed by this
6	SECTION SHALL BE THE ONLY DIRECT E911 FUNDING OBLIGATION IMPOSED
7	WITH RESPECT TO PREPAID WIRELESS TELECOMMUNICATIONS SERVICE IN
8	THIS STATE. NO TAX, FEE, SURCHARGE, OR OTHER CHARGE TO FUND E911
9	SHALL BE IMPOSED BY THIS STATE, ANY POLITICAL SUBDIVISION OF THIS
10	STATE, OR ANY INTERGOVERNMENTAL AGENCY UPON A PROVIDER, SELLER,
11	OR CONSUMER WITH RESPECT TO THE SALE, PURCHASE, USE, OR PROVISION
12	OF PREPAID WIRELESS TELECOMMUNICATIONS SERVICE.
13	SECTION 4. Appropriation. In addition to any other
14	appropriation, there is hereby appropriated, out of any moneys in the
15	prepaid wireless trust cash fund created in section 29-11-102.5 (3) (e) (I),
16	Colorado Revised Statutes, not otherwise appropriated, to the department
17	of revenue, for administrative costs associated with collecting prepaid
18	wireless telephone 911 surcharges, for the fiscal year beginning July 1,
19	2010, the sum of four hundred seventy-six thousand one hundred
20	ninety-five dollars (\$476,195) cash funds and 1.4 FTE, or so much
21	thereof as may be necessary, for the implementation of this act.
22	SECTION 5. Specified effective date - applicability. This act
23	shall take effect January 1, 2011, and shall apply to sales made on or after
24	said date.
25	SECTION <u>6.</u> Safety clause. The general assembly hereby finds,
26	determines, and declares that this act is necessary for the immediate
27	preservation of the public peace, health, and safety.

-7- 120