## Second Regular Session Sixty-seventh General Assembly STATE OF COLORADO

### **ENGROSSED**

This Version Includes All Amendments Adopted on Second Reading in the House of Introduction

LLS NO. 10-0575.01 Jerry Barry

**HOUSE BILL 10-1043** 

#### **HOUSE SPONSORSHIP**

Apuan,

#### SENATE SPONSORSHIP

(None),

# House Committees Health and Human Services

**Senate Committees** 

#### A BILL FOR AN ACT

101 CONCERNING OUTDATED REFERENCES TO THE FEDERAL AID TO
102 FAMILIES WITH DEPENDENT CHILDREN.

#### **Bill Summary**

(Note: This summary applies to this bill as introduced and does not reflect any amendments that may be subsequently adopted. If this bill passes third reading in the house of introduction, a bill summary that applies to the reengrossed version of this bill will be available at http://www.leg.state.co.us/billsummaries.)

Prior to the federal welfare reform act "Personal Responsibility and Work Opportunity Reconciliation Act of 1996" (PRWORA), a family or child who was receiving welfare through aid to families with dependent children (AFDC) was automatically eligible for medicaid. Under PRWORA, that eligibility link was ended, and eligibility became

based on a person's income and resources, independent of whether the person was participating in temporary aid to families with needy children, referred to in Colorado as Colorado works. In 1996, PRWORA required states to set the eligibility for medicaid using the same eligibility criteria that they were using for AFDC as of July 16, 1996. The bill authorizes the medical services board to adopt rules for medicaid eligibility for families and children using the same pre-welfare reform eligibility criteria or to make adjustments in the income and resource standards as allowed under current federal law.

The bill eliminates references to the former federal AFDC program.

1 Be it enacted by the General Assembly of the State of Colorado: 2 3 **SECTION 1.** 25.5-5-101 (4), Colorado Revised Statutes, is 4 amended BY THE ADDITION OF A NEW PARAGRAPH to read: 5 25.5-5-101. Mandatory provisions - eligible groups. 6 (4) (c) SUBJECT TO THE RECEIPT OF ANY NECESSARY FEDERAL APPROVAL 7 AND PURSUANT TO 42 U.S.C. SEC. 1396a (r) (2) AND 42 U.S.C. SEC. 8 1396u-1 (b) (2) (C), FOR THE GROUPS DESCRIBED IN PARAGRAPHS (a) TO 9 (c) OF SUBSECTION (1) OF THIS SECTION, THE STATE BOARD SHALL 10 DEVELOP AN INCOME- AND RESOURCE-COUNTING METHOD TO REPLACE 11 THE METHOD USED UNDER THE AID TO FAMILIES WITH DEPENDENT 12 CHILDREN PROGRAM PURSUANT TO RULES THAT WERE IN EFFECT ON JULY 13 16, 1996. THE INCOME- AND RESOURCE-COUNTING METHOD SHALL BE: 14 (I) NO MORE RESTRICTIVE THAN THE METHOD USED UNDER THE 15 AID TO FAMILIES WITH DEPENDENT CHILDREN PURSUANT TO THE RULES 16 THAT WERE IN EFFECT ON JULY 16, 1996; AND 17 (II) NO LESS RESTRICTIVE THAN THE METHOD USED TO DETERMINE 18 ELIGIBILITY FOR OTHER COVERED GROUPS UNDER SUBSECTION (1) OF THIS 19 SECTION AND SECTIONS 25.5-5-201, 25.5-5-204, 25.5-5-204.5, AND

-2-

1	25.5-5-205.
2	<b>SECTION 2.</b> 25.5-5-201 (5), Colorado Revised Statutes, is
3	amended BY THE ADDITION OF A NEW PARAGRAPH to read:
4	25.5-5-201. Optional provisions - optional groups - repeal.
5	(5) (c) Subject to the receipt of any necessary federal approval
6	AND PURSUANT TO 42 U.S.C. SEC. 1396a (r) (2) AND 42 U.S.C. SEC.
7	1396u-1 (b) (2) (C), FOR THE GROUPS DESCRIBED IN PARAGRAPHS (d) AND
8	(e) OF SUBSECTION (1) OF THIS SECTION, THE STATE BOARD SHALL
9	DEVELOP AN INCOME- AND RESOURCE-COUNTING METHOD TO REPLACE
10	THE METHOD USED UNDER THE AID TO FAMILIES WITH DEPENDENT
11	CHILDREN PROGRAM PURSUANT TO RULES THAT WERE IN EFFECT ON JULY
12	16, 1996. THE INCOME- AND RESOURCE-COUNTING METHOD SHALL BE:
13	(I) NO MORE RESTRICTIVE THAN THE METHOD USED UNDER THE
14	AID TO FAMILIES WITH DEPENDENT CHILDREN PURSUANT TO THE RULES
15	THAT WERE IN EFFECT ON JULY 16, 1996; AND
16	(II) NO LESS RESTRICTIVE THAN THE METHOD USED TO DETERMINE
17	ELIGIBILITY FOR OTHER COVERED GROUPS UNDER SUBSECTION $(1)$ OF THIS
18	SECTION AND SECTIONS 25.5-5-101, 25.5-5-204, 25.5-5-204.5, AND
19	25.5-5-205.
20	SECTION 3. 25.5-5-202 (1) (r), Colorado Revised Statutes, is
21	amended to read:
22	25.5-5-202. Basic services for the categorically needy - optional
23	services - repeal. (1) Subject to the provisions of subsection (2) of this
24	section, the following are services for which federal financial
25	participation is available and which Colorado has selected to provide as
26	optional services under the medical assistance program:
27	(r) For any pregnant woman who is enrolled OP FLICIBLE for

-3-

1	services pursuant to section 25.5-5-101 (1) (c) OR 25.5-5-205, or who
2	would be eligible for aid to families with dependent children pursuant to
3	rules in effect on July 16, 1996, alcohol and drug and addiction
4	counseling and treatment, including outpatient and residential care but not
5	including room and board while receiving residential care;
6	<b>SECTION 4.</b> 25.5-5-205 (3) (a) and (3) (c) (I), Colorado Revised
7	Statutes, are amended to read:
8	25.5-5-205. Baby and kid care program - creation - eligibility.
9	(3) (a) On and after April 1, 1990, children under the age of six years and
10	pregnant women shall be eligible for benefits under the baby and kid care
11	program; except that, for the purpose of eligibility under this subsection
12	(3) only:
13	(I) Such individual's family income shall exceed the eligibility
14	threshold used in determining eligibility for aid to families with
15	dependent children assistance pursuant to rules in effect on July 16, 1996,
16	AND THE METHOD ADOPTED BY THE STATE BOARD PURSUANT TO SECTIONS
17	25.5-5-101 (4) (c) AND 25.5-5-201 (5) (c), but shall not exceed the
18	equivalent of the percentage level of the federal poverty line that is
19	specified pursuant to paragraph (b) of this subsection (3);
20	(II) (A) Except as otherwise provided in sub-subparagraph (B) of
21	this subparagraph (II), children under six years of age shall meet the
22	income standard used to determine eligibility for aid to families with
23	dependent children assistance except as provided in this subsection (3).
24	(B) Pregnant women shall meet the income standard used to
25	determine eligibility for aid to families with dependent children
26	assistance, except as provided in this subsection (3). No resource
27	standard shall be applied to pregnant women as a condition of eligibility.

-4- 1043

1 Once initial eligibility has been established for a pregnant woman under 2 this subsection (3), she shall be considered to be continuously eligible 3 throughout the pregnancy and for the sixty days following the pregnancy, 4 even if the woman's eligibility would otherwise terminate during such 5 period due to an increase in income. A child born to a woman eligible for 6 assistance pursuant to this subsection (3) shall be eligible for medical 7 assistance until the child attains one year of age so long as the infant 8 remains in the eligible woman's household and the woman would be 9 eligible for assistance if she were pregnant. 10 (c) (I) On and after July 1, 1991, children born after September 11 30, 1983, who have attained age six but have not attained age nineteen 12 shall be eligible for benefits under the baby and kid care program; except 13 that, for the purpose of eligibility under this paragraph (c) only, such 14 individual's family income shall exceed the eligibility threshold used in 15 determining eligibility for aid to families with dependent children 16 assistance pursuant to rules in effect on July 16, 1996, AND THE METHOD 17 ADOPTED BY THE STATE BOARD PURSUANT TO SECTIONS 25.5-5-101 (4) (c) 18 AND 25.5-5-201 (5) (c), but shall not exceed the equivalent of the 19 percentage level of the federal poverty line that is specified pursuant to 20 subparagraph (II) of this paragraph (c). 21 **SECTION 5.** 25.5-5-301 (4), Colorado Revised Statutes, is 22 amended to read: 23 **25.5-5-301.** Clinic services. (4) "Clinic services" also means 24 preventive, diagnostic, therapeutic, rehabilitative, or palliative items or 25 services that are furnished to a pregnant woman who is enrolled OR 26 ELIGIBLE for services pursuant to section 25.5-5-101(1)(c) OR 25.5-5-205 27 or who is eligible for aid to families with dependent children pursuant to

-5- 1043

1	rules in effect on July 16, 1996, in a facility which THAT is not a part of
2	a hospital but is organized and operated as a freestanding alcohol or drug
3	treatment program approved and licensed by the division of alcohol and
4	drug abuse of the department of human services pursuant to section
5	25-1-207 (1) (c), C.R.S.
6	SECTION 6. 25.5-5-309 (1), Colorado Revised Statutes, is
7	amended to read:
8	25.5-5-309. Pregnant women - needs assessment - referral to
9	treatment program. (1) The health care practitioner for each pregnant
10	woman who is enrolled OR ELIGIBLE for services pursuant to section
11	25.5-5-101 (1) (c) OR 25.5-5-205 or who would be eligible for aid to
12	families with dependent children pursuant to rules in effect on July 16,
13	1996, shall be encouraged to identify as soon as possible after such
14	woman is determined to be pregnant whether such woman is at risk of a
15	poor birth outcome due to substance abuse during the prenatal period and
16	in need of special assistance in order to reduce such risk. If the health
17	care practitioner makes such a determination regarding any pregnant
18	woman, the health care practitioner shall be encouraged to refer such
19	woman to any entity approved and licensed by the department of human
20	services for the performance of a needs assessment. Any pregnant
21	woman who is eligible for services pursuant to section 25.5-5-205 or who
22	would be eligible for aid to families with dependent children pursuant to
23	rules in effect on July 16, 1996, may refer herself for such needs
24	assessment.
25	SECTION 7. 26-2-111 (2) (d), Colorado Revised Statutes, is
26	amended to read:
27	26-2-111. Eligibility for public assistance. (2) Old age

-6- 1043

pension. (d) (I) No A person who is a member of a household which THAT is receiving public assistance under the aid to families with dependent children program set forth in COLORADO WORKS PROGRAM PURSUANT TO PART 7 OF this article shall NOT be eligible to receive public assistance pursuant to this subsection (2). For the purposes of this paragraph (d), "household" has the same meaning as "assistance unit" as used in 45 CFR 205.40 (a) (1), as amended.

(II) (A) The provisions of subparagraph (I) of this paragraph (d) notwithstanding, on and after January 1, 1992, a supplemental payment funded by state and county funds shall be paid to households which have

notwithstanding, on and after January 1, 1992, a supplemental payment funded by state and county funds shall be paid to households which have received public assistance payments for the month of December 1991, under both the aid to families with dependent children program set forth in this article and the old age pension program set forth in this subsection (2). Such supplemental payment shall be in an amount as will maintain the household's total income at the same level as in December 1991.

(B) Such supplemental payment shall be paid only if the household remains continuously eligible to receive public assistance under both the aid to families with dependent children program set forth in this article and the old age pension program set forth in this subsection (2).

**SECTION 8.** 26-2-111.1, Colorado Revised Statutes, is amended to read:

**26-2-111.1.** Eligibility for assistance - immunization of children. As a condition of eligibility for public assistance in the form of a successor program to aid to families with dependent children funded by federal block grant moneys under the federal "Personal Responsibility and Work Opportunity Reconciliation Act of 1996", Pub.L. 104-193

-7- 1043

1	COLORADO WORKS PROGRAM PURSUANT TO PART / OF THIS ARTICLE, a
2	participant shall provide verification or written confirmation by a
3	physician or nurse or pursuant to records in the immunization tracking
4	system as set forth in section 25-4-2403, C.R.S., that each child in the
5	household is being brought up-to-date with immunizations and that, no
6	later than the first scheduled redetermination of eligibility, each child in
7	the household has received any immunization for which the child is
8	eligible according to the age of the child, unless exempted from this
9	condition of eligibility based upon religious or medical reasons pursuant
10	to rules of the state board.
11	SECTION 9. 26-2-127 (3), Colorado Revised Statutes, is
12	amended to read:
13	<b>26-2-127. Appeals.</b> (3) The state department, the department of
14	health care policy and financing, and the office of administrative courts
15	in the department of personnel shall work together to streamline the
16	process for the appeal of disputes that are not resolved at the county level
17	and shall consider proposed legislative changes or federal waivers for the
18	successor program to aid to families with dependent children COLORADO
19	WORKS PROGRAM PURSUANT TO PART 7 OF THIS ARTICLE in order to
20	address changes in the appeals process to avoid or mitigate expenses to
21	counties of maintaining benefits during the pendency of state-level
22	appeals.
23	SECTION 10. 26-2-129 (3), Colorado Revised Statutes, is
24	amended to read:
25	26-2-129. Funeral - burial - cremation expenses - death
26	reimbursement - definitions. (3) Subject to available appropriations,
27	a death reimbursement covering reasonable funeral expenses or

-8-

reasonable cremation or burial expenses or any combination thereof shall
be paid by the county department for a decedent if the estate of the
deceased is insufficient to pay such reasonable expenses and if the
persons legally responsible for the support of the deceased are unable to
pay such reasonable expenses. The county department shall be
reimbursed eighty percent of the amount of the death reimbursement paid
for recipients of aid to the needy disabled and aid to families with
dependent children ASSISTANCE UNDER THE COLORADO WORKS PROGRAM
PURSUANT TO PART 7 OF THIS ARTICLE and shall be reimbursed one
hundred percent of the amount of the death reimbursement for recipients
of old age pensions. If the state department determines that the level of
appropriation is insufficient to meet the demand for death
reimbursements, the state department shall reduce the amount of the death
reimbursement level to meet the amount appropriated by the general
assembly for death reimbursements. In the event that such a reduction is
made, the county department shall have no additional responsibility
beyond the reimbursement level as defined in the state department's rules.
<b>SECTION 11.</b> 26-2-703 (1) and (13), Colorado Revised Statutes,
are amended to read:
<b>26-2-703. Definitions.</b> As used in this part 7, unless the context
otherwise requires:
(1) "Aid to families with dependent children" or "AFDC" means
the state program of aid to families with dependent children approved
under part A of Title IV of the social security act, as the program and the
part were in effect on July 16, 1996.

(13) "JOBS" means the job opportunity and basic skills program

approved under part A of Title IV of the social security act, as the

-9- 1043

1	program and the part were in effect on July 16, 1996.
2	SECTION 12. 26-2-709 (2) (a), Colorado Revised Statutes, is
3	amended to read:
4	26-2-709. Benefits - cash assistance - programs - rules.
5	(2) Other assistance. (a) Subject to available appropriations, a county
6	department may provide assistance, including but not limited to cash
7	assistance, in addition to the basic cash assistance grant described in
8	subsection (1) of this section that was provided to recipients of AFDC or
9	<del>JOBS or</del> is authorized pursuant to the provisions of the federal law or this
10	section. Such other assistance shall be intended to promote sustainable
11	employment for the participants in the county.
12	SECTION 13. 26-13-102.5 (2), Colorado Revised Statutes, is
13	amended to read:
14	26-13-102.5. Definitions. As used in this article, unless the
15	context otherwise requires:
16	(2) (a) "IV-D case" or "IV-D support order" means a case or a
17	support order with respect to a child in which support enforcement
18	services are provided, in accordance with Title IV-D of the federal
19	"Social Security Act", as amended, and pursuant to this article, by the
20	delegate child support enforcement unit to a custodian of a child who is
21	OR WAS a recipient:
22	(I) Of aid to families with dependent children, or AS THAT
23	PROGRAM WAS IN EFFECT AS OF JULY 16, 1996;
24	(II) UNDER THE COLORADO WORKS PROGRAM PURSUANT TO PART
25	7 of article 2 of this title;
26	(III) Is a recipient Of medical assistance only under articles 4, 5,
27	and 6 of title 25.5, C.R.S.; or

-10-

1	(IV) Is a recipient Of Title IV-E foster care; OR
2	(V) OF FOSTER CARE SERVICES UNDER ARTICLE 5 OF THIS TITLE.
3	(b) The terms "IV-D CASE" OR "IV-D SUPPORT ORDER" also
4	include any case or order in which the custodian of a child applies to the
5	delegate child support enforcement unit for support enforcement services
6	and pays a fee for such services under section 26-13-106 (2).
7	SECTION 14. 26-13.5-107 (2), Colorado Revised Statutes, is
8	amended to read:
9	26-13.5-107. Orders - duration - effect of court
10	determinations. (2) Any order of financial responsibility, any order of
11	default, and any temporary order of financial responsibility shall continue
12	notwithstanding the fact that the child is no longer receiving benefits for
13	aid to families with dependent children UNDER THE PROGRAMS LISTED IN
14	SECTION 26-13-102.5 (2) (a), unless the child is emancipated or is
15	otherwise no longer entitled to support. Any order of financial
16	responsibility, any order of default, and any temporary order of financial
17	responsibility shall continue until modified by administrative order or
18	court order or by emancipation of the child. In the event that the order of
19	financial responsibility, order of default, or temporary order of financial
20	responsibility is entered in a case at a time when there is a court action on
21	the same case, the court may credit a portion of a monthly amount paid
22	under the administrative process order towards future payments due in the
23	court case only if the order in the court case is established at a lower
24	amount than the administrative process order and only to the extent of the
25	difference between the amount of the court order and the amount of the
26	administrative process order.
27	SECTION 15. Safety clause. The general assembly hereby finds,

-11-

- determines, and declares that this act is necessary for the immediate
- 2 preservation of the public peace, health, and safety.

-12- 1043