Second Regular Session Sixty-seventh General Assembly STATE OF COLORADO

REVISED

This Version Includes All Amendments Adopted on Second Reading in the Second House

LLS NO. 10-0353.03 Michael Dohr

SENATE BILL 10-109

SENATE SPONSORSHIP

Romer and Spence, Boyd, Bacon, Hodge, Hudak, Johnston, Tapia, Tochtrop

HOUSE SPONSORSHIP

Massey and McCann, Rice, Frangas, McFadyen

Senate Committees Health and Human Services

Appropriations

House Committees

Judiciary Appropriations

A BILL FOR AN ACT

101	CONCERNING REGULATION OF THE PHYSICIAN-PATIENT RELATIONSHIP
102	FOR MEDICAL MARIJUANA PATIENTS, AND MAKING
103	APPROPRIATIONS IN CONNECTION THEREWITH

Bill Summary

(Note: This summary applies to this bill as introduced and does not reflect any amendments that may be subsequently adopted. If this bill passes third reading in the house of introduction, a bill summary that applies to the reengrossed version of this bill will be available at http://www.leg.state.co.us/billsummaries.)

Under the bill, the department of public health and environment (department) will promulgate new rules related to standards for issuing registry identification cards, documentation for physicians who prescribe medical marijuana, and sanctions for physicians who violate the bill.

HOUSE
Am ended 2nd Reading

SENATE
3rd Reading Unam ended
February 1, 2010

SENATE Am ended 2nd Reading January 29, 2010

Shading denotes HOUSE amendment. <u>Double underlining denotes SENATE amendment.</u>

Capital letters indicate new material to be added to existing statute.

Dashes through the words indicate deletions from existing statute.

A physician who certifies that a patient can use medical marijuana shall certify certain information to the department and maintain a separate record-keeping system for his or her medical marijuana patients. A physician who certifies that a patient can use medical marijuana shall not receive remuneration from or offer it to a primary caregiver, distributor, or any other provider of medical marijuana.

The bill creates a medical marijuana review board (board) that will consider requests by nonveteran patients under 21 years of age who want to be registered medical marijuana patients. For a patient who is under 21 years of age to become a registered medical marijuana patient, a majority of the board must determine that the patient has a debilitating medical condition and could benefit from the use of medical marijuana.

The bill adds the medical marijuana program to the list of statutes that involve medical records.

1 Be it enacted by the General Assembly of the State of Colorado: 2 **SECTION 1.** 25-1.5-106, Colorado Revised Statutes, is amended 3 to read: 4 25-1.5-106. Medical marijuana program - powers and duties 5 of state health agency - medical review board - repeal. (1) **Definitions.** IN ADDITION TO THE DEFINITIONS SET FORTH IN SECTION 6 7 14 (1) OF ARTICLE XVIII OF THE STATE CONSTITUTION, AS USED IN THIS 8 SECTION, UNLESS THE CONTEXT OTHERWISE REQUIRES: 9 (a) "BONA FIDE PHYSICIAN-PATIENT RELATIONSHIP", FOR PURPOSES 10 OF THE MEDICAL MARIJUANA PROGRAM, MEANS: 11 (I)A PHYSICIAN AND A PATIENT HAVE A TREATMENT OR 12 COUNSELING RELATIONSHIP, IN THE COURSE OF WHICH THE PHYSICIAN HAS 13 COMPLETED A FULL ASSESSMENT OF THE PATIENT'S MEDICAL HISTORY AND 14 CURRENT MEDICAL CONDITION, INCLUDING A PERSONAL PHYSICAL 15 **EXAMINATION**; 16 (II) THE PHYSICIAN HAS CONSULTED WITH THE PATIENT WITH 17 RESPECT TO THE PATIENT'S DEBILITATING MEDICAL CONDITION BEFORE

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1	THE PATIENT APPLIES FOR A REGISTRY IDENTIFICATION CARD; AND
2	(III) THE PHYSICIAN IS AVAILABLE TO OR OFFERS TO PROVIDE
3	FOLLOW-UP CARE AND TREATMENT TO THE PATIENT, INCLUDING BUT NOT
4	LIMITED TO PATIENT EXAMINATIONS, TO DETERMINE THE EFFICACY OF THE
5	USE OF MEDICAL MARIJUANA AS A TREATMENT OF THE PATIENT'S
6	DEBILITATING MEDICAL CONDITION.
7	(b) "EXECUTIVE DIRECTOR" MEANS THE EXECUTIVE DIRECTOR OF
8	THE <u>STATE HEALTH AGENCY.</u>
9	(c) "IN GOOD STANDING", WITH RESPECT TO A PHYSICIAN'S
10	LICENSE, MEANS:
11	(I) THE PHYSICIAN HOLDS A DOCTOR OF MEDICINE OR DOCTOR OF
12	OSTEOPATHIC MEDICINE DEGREE FROM AN ACCREDITED MEDICAL SCHOOL;
13	(II) THE PHYSICIAN HOLDS A VALID, UNRESTRICTED LICENSE TO
14	PRACTICE MEDICINE IN COLORADO; AND
15	(III) THE PHYSICIAN HAS <u>A VALID AND UNRESTRICTED</u> UNITED
16	STATES DEPARTMENT OF JUSTICE FEDERAL DRUG ENFORCEMENT
17	ADMINISTRATION CONTROLLED SUBSTANCES <u>REGISTRATION.</u>
18	(d) "Medical marijuana program" means the program
19	ESTABLISHED BY SECTION 14 OF ARTICLE XVIII OF THE STATE
20	CONSTITUTION AND THIS SECTION.
21	(e) "REGISTRY IDENTIFICATION CARD" MEANS THE
22	NONTRANSFERABLE CONFIDENTIAL REGISTRY IDENTIFICATION CARD
23	ISSUED BY THE <u>STATE HEALTH AGENCY</u> TO PATIENTS AND PRIMARY
24	CAREGIVERS PURSUANT TO THIS SECTION.
25	(f) "STATE HEALTH AGENCY" MEANS THE PUBLIC HEALTH RELATED
26	ENTITY OF STATE GOVERNMENT DESIGNATED BY THE GOVERNOR BY
27	EXECUTIVE ORDER PURSUANT TO SECTION 14 OF ARTICLE XVIII OF THE

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1	STATE CONSTITUTION.
2	(1) (2) Rulemaking. The <u>department STATE HEALTH AGENCY</u>
3	shall, pursuant to section 14 of article XVIII of the state constitution,
4	promulgate rules of administration concerning the implementation of the
5	medical marijuana program established by such section and that
6	specifically govern the following:
7	(a) The establishment and maintenance of a confidential registry
8	of patients who have applied for and are entitled to receive a registry
9	identification card THE CONFIDENTIAL REGISTRY OF PATIENTS MAY
10	BE USED TO DETERMINE WHETHER A PHYSICIAN SHOULD BE REFERRED TO
11	THE COLORADO BOARD OF MEDICAL EXAMINERS FOR A SUSPECTED
12	<u>VIOLATION OF SECTION 14 OF ARTICLE XVIII OF THE STATE CONSTITUTION,</u>
13	PARAGRAPH (a), (b), OR (c) OF SUBSECTION (3) OF THIS SECTION, OR THE
14	RULES PROMULGATED BY THE STATE HEALTH AGENCY PURSUANT TO THIS
15	SUBSECTION (2).
16	(b) The development by the <u>department STATE HEALTH AGENCY</u>
17	of an application form and THE PROCESS FOR making such THE form
18	available to residents of this state seeking to be listed on the confidential
19	registry of patients who are entitled to receive a registry identification
20	card;
21	(c) The verification by the <u>department STATE HEALTH AGENCY</u> of
22	medical information concerning patients who have applied for a
23	confidential registry IDENTIFICATION card OR FOR RENEWAL OF A
24	REGISTRY IDENTIFICATION CARD;
25	(d) THE DEVELOPMENT BY THE <u>STATE HEALTH AGENCY</u> OF A FORM
26	THAT CONSTITUTES "WRITTEN DOCUMENTATION" AS DEFINED AND USED
27	IN SECTION 14 OF ARTICLE XVIII OF THE STATE CONSTITUTION, WHICH

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1	FORM A PHYSICIAN SHALL USE WHEN MAKING A MEDICAL MARIJUANA
2	RECOMMENDATION FOR A PATIENT;
3	(d) (e) The CONDITIONS FOR issuance AND RENEWAL, and THE
4	form, of confidential THE registry identification cards ISSUED TO
5	PATIENTS, INCLUDING BUT NOT LIMITED TO STANDARDS FOR ENSURING
6	THAT THE <u>STATE HEALTH AGENCY</u> ISSUES A REGISTRY IDENTIFICATION
7	CARD TO A PATIENT ONLY IF HE OR SHE HAS A BONA FIDE
8	PHYSICIAN-PATIENT RELATIONSHIP WITH A PHYSICIAN IN GOOD STANDING
9	AND LICENSED TO PRACTICE MEDICINE IN THE STATE OF COLORADO;
10	(e) (f) Communications with law enforcement officials about
11	confidential registry identification cards that have been suspended where
12	WHEN a patient is no longer diagnosed as having a debilitating medical
13	condition; and
14	(f) (g) The manner in which the department STATE HEALTH
15	AGENCY may consider adding debilitating medical conditions to the list
16	of debilitating medical conditions contained in section 14 of article XVIII
17	of the state <u>constitution.</u>
18	(3) Physicians. A PHYSICIAN WHO CERTIFIES A DEBILITATING
19	MEDICAL CONDITION FOR AN APPLICANT TO THE MEDICAL MARIJUANA
20	PROGRAM SHALL COMPLY WITH ALL OF THE FOLLOWING REQUIREMENTS:
21	(a) The physician shall have a valid, unrestricted
22	COLORADO LICENSE TO PRACTICE MEDICINE, WHICH LICENSE IS IN GOOD
23	STANDING.
24	(b) AFTER A PHYSICIAN, WHO HAS A BONA FIDE
25	PHYSICIAN-PATIENT RELATIONSHIP WITH THE PATIENT APPLYING FOR THE
26	MEDICAL MARIJUANA PROGRAM, DETERMINES, FOR THE PURPOSES OF
27	MAKING A RECOMMENDATION, THAT THE PATIENT HAS A DEBILITATING

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1	CONDITION AND THAT THE PATIENT MAY BENEFIT FROM THE USE OF
2	MEDICAL MARIJUANA, THE PHYSICIAN SHALL CERTIFY TO THE STATE
3	HEALTH AGENCY THAT THE PATIENT HAS A DEBILITATING MEDICAL
4	CONDITION AND THAT THE PATIENT MAY BENEFIT FROM THE USE OF
5	MEDICAL MARIJUANA. IF THE PHYSICIAN CERTIFIES THAT THE PATIENT
6	WOULD BENEFIT FROM THE USE OF MEDICAL MARIJUANA BASED ON A
7	CHRONIC OR DEBILITATING DISEASE OR MEDICAL CONDITION, THE
8	PHYSICIAN SHALL SPECIFY THE CHRONIC OR DEBILITATING DISEASE OR
9	MEDICAL CONDITION AND, IF KNOWN, THE CAUSE OR SOURCE OF THE
10	CHRONIC OR DEBILITATING DISEASE OR MEDICAL CONDITION.
11	(c) The physician shall maintain a record-keeping
12	SYSTEM FOR ALL PATIENTS FOR WHOM THE PHYSICIAN HAS RECOMMENDED
13	THE MEDICAL USE OF MARIJUANA, AND, PURSUANT TO AN INVESTIGATION
14	INITIATED PURSUANT TO SECTION 12-36-118, C.R.S., THE PHYSICIAN
15	SHALL PRODUCE SUCH MEDICAL RECORDS TO THE COLORADO STATE
16	BOARD OF MEDICAL EXAMINERS AFTER REDACTING ANY PATIENT OR
17	PRIMARY CAREGIVER IDENTIFYING INFORMATION.
18	(d) A PHYSICIAN SHALL NOT:
19	(I) ACCEPT, SOLICIT, OR OFFER ANY FORM OF PECUNIARY
20	REMUNERATION FROM OR TO A PRIMARY CAREGIVER, DISTRIBUTOR, OR
21	ANY OTHER PROVIDER OF MEDICAL MARIJUANA;
22	(II) OFFER A DISCOUNT OR ANY OTHER THING OF VALUE TO A
23	PATIENT WHO USES OR AGREES TO USE A PARTICULAR PRIMARY
24	CAREGIVER, DISTRIBUTOR, OR OTHER PROVIDER OF MEDICAL MARIJUANA
25	TO PROCURE MEDICAL MARIJUANA;
26	(III) EXAMINE A PATIENT FOR PURPOSES OF DIAGNOSING A
27	DEBILITATING MEDICAL CONDITION AT A LOCATION WHERE MEDICAL

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2	(IV) HOLD AN ECONOMIC INTEREST IN AN ENTERPRISE THAT
3	PROVIDES OR DISTRIBUTES MEDICAL MARIJUANA IF THE PHYSICIAN
4	CERTIFIES THE DEBILITATING MEDICAL CONDITION OF A PATIENT FOR
5	PARTICIPATION IN THE MEDICAL MARIJUANA PROGRAM.
6	
7	(4) Enforcement. (a) If the state health agency has
8	REASONABLE CAUSE TO BELIEVE THAT A PHYSICIAN HAS VIOLATED
9	SECTION 14 OF ARTICLE XVIII OF THE STATE CONSTITUTION, PARAGRAPH
10	(a), (b), OR (c) OF SUBSECTION (3) OF THIS SECTION, OR THE RULES
11	PROMULGATED BY THE STATE HEALTH AGENCY PURSUANT TO SUBSECTION
12	(2) OF THIS SECTION, THE STATE HEALTH AGENCY MAY REFER THE MATTER
13	TO THE STATE BOARD OF MEDICAL EXAMINERS CREATED IN SECTION
14	12-36-103, C.R.S., FOR AN INVESTIGATION AND DETERMINATION.
15	(b) If the state health agency has reasonable cause to
16	BELIEVE THAT A PHYSICIAN HAS VIOLATED PARAGRAPH (d) OF SUBSECTION
17	(3) OF THIS SECTION, THE STATE HEALTH AGENCY SHALL CONDUCT A
18	HEARING PURSUANT TO SECTION 24-4-104, C.R.S., TO DETERMINE
19	WHETHER A VIOLATION HAS OCCURRED.
20	(c) Upon a finding of unprofessional conduct pursuant to
21	SECTION 12-36-117 (1) (mm), C.R.S., BY THE STATE BOARD OF MEDICAL
22	EXAMINERS OR A FINDING OF A VIOLATION OF PARAGRAPH (d) OF
23	SUBSECTION (3) OF THIS SECTION BY THE STATE HEALTH AGENCY, THE
24	STATE HEALTH AGENCY SHALL RESTRICT A PHYSICIAN'S AUTHORITY TO
25	RECOMMEND THE USE OF MEDICAL MARIJUANA, WHICH RESTRICTIONS MAY
26	INCLUDE THE REVOCATION OR SUSPENSION OF A PHYSICIAN'S PRIVILEGE TO
27	RECOMMEND MEDICAL MARIJUANA. THE RESTRICTION SHALL BE IN

MARIJUANA IS SOLD OR DISTRIBUTED; OR

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1	ADDITION TO ANY SANCTION IMPOSED BY THE STATE BOARD OF MEDICAL
2	EXAMINERS.
3	(d) When the state health agency has objective and
4	REASONABLE GROUNDS TO BELIEVE AND FINDS, UPON A FULL
5	INVESTIGATION, THAT A PHYSICIAN HAS DELIBERATELY AND WILLFULLY
6	VIOLATED SECTION 14 OF ARTICLE XVIII OF THE STATE CONSTITUTION OR
7	THIS SECTION AND THAT THE PUBLIC HEALTH, SAFETY, OR WELFARE
8	IMPERATIVELY REQUIRES EMERGENCY ACTION, AND THE STATE HEALTH
9	AGENCY INCORPORATES THOSE FINDINGS INTO AN ORDER, THE STATE
10	HEALTH AGENCY MAY SUMMARILY SUSPEND THE PHYSICIAN'S AUTHORITY
11	TO RECOMMEND THE USE OF MEDICAL MARIJUANA PENDING THE
12	PROCEEDINGS SET FORTH IN PARAGRAPHS (a) AND (b) OF THIS SUBSECTION
13	(5). A HEARING ON THE ORDER OF SUMMARY SUSPENSION SHALL BE HELD
14	NO LATER THAN THIRTY DAYS AFTER THE ISSUANCE OF THE ORDER OF
15	SUMMARY SUSPENSION, UNLESS A LONGER TIME IS AGREED TO BY THE
16	PARTIES, AND AN INITIAL DECISION IN ACCORDANCE WITH SECTION
17	24-4-105 (14), C.R.S., SHALL BE RENDERED NO LATER THAN THIRTY DAYS
18	AFTER THE CONCLUSION OF THE HEARING CONCERNING THE ORDER OF
19	SUMMARY SUSPENSION.
20	(5) Renewal of patient identification card upon criminal
21	conviction. Any patient who is convicted of a criminal offense
22	<u>UNDER ARTICLE 18 OF TITLE 18, C.R.S., SENTENCED OR ORDERED BY A</u>
23	COURT TO DRUG OR SUBSTANCE ABUSE TREATMENT, OR SENTENCED TO
24	THE DIVISION OF YOUTH CORRECTIONS, SHALL BE SUBJECT TO IMMEDIATE
25	RENEWAL OF HIS OR HER PATIENT REGISTRY IDENTIFICATION CARD, AND
26	THE PATIENT SHALL APPLY FOR THE RENEWAL BASED UPON A
27	RECOMMENDATION FROM A PHYSICIAN WITH WHOM THE PATIENT HAS A

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BONA FIDE PHYSICIAN	-PATIENT RELATIONSHIP.

(6) A PARENT WHO SUBMITS	A MEDICAL MARIJUANA REGISTRY
APPLICATION FOR HIS OR HER CHILD SH	<u> IALL HAVE HIS OR HER SIGNATURE</u>
NOTARIZED ON THE APPLICATION.	

(2) (7) The department STATE HEALTH AGENCY may collect fees from patients who, pursuant to section 14 of article XVIII of the state constitution, apply to the medical marijuana program established by such section for a marijuana registry identification CARD for the purpose of offsetting the department's STATE HEALTH AGENCY'S direct and indirect costs of administering the program. The amount of such THE fees shall be set by rule of the state board of health STATE HEALTH AGENCY. All fees collected by the department STATE HEALTH AGENCY through the medical marijuana program shall be transferred to the state treasurer who shall credit the same to the medical marijuana program cash fund, which fund is hereby created.

(3) (8) Cash fund. (a) The medical marijuana program cash fund shall be subject to annual appropriation by the general assembly to the department STATE HEALTH AGENCY for the purpose of establishing, operating, and maintaining the medical marijuana program. established by section 14 of article XVIII of the state constitution. The STATE HEALTH AGENCY SHALL TRANSFER FROM THE MEDICAL MARIJUANA PROGRAM CASH FUND TO THE DEPARTMENT OF REGULATORY AGENCIES FOR THE BENEFIT OF THE STATE BOARD OF MEDICAL EXAMINERS MONEYS TO PAY THE DIRECT AND INDIRECT COSTS ASSOCIATED WITH INVESTIGATING AND PROSECUTING REFERRALS OF PHYSICIANS FROM THE STATE HEALTH AGENCY IN RELATION TO THE MEDICAL MARIJUANA PROGRAM. All moneys credited to the medical marijuana program cash

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1	fund and all interest derived from the deposit of such moneys that are not
2	expended during the fiscal year shall be retained in the fund for future use
3	and shall not be credited or transferred to the general fund or any other
4	fund.
5	(b) Notwithstanding any provision of paragraph (a) of this
6	subsection $\frac{(3)}{(8)}$ to the contrary, on April 20, 2009, the state treasurer
7	shall deduct two hundred fifty-eight thousand seven hundred thirty-five
8	dollars from the medical marijuana program cash fund and transfer such
9	sum to the general fund.
10	
11	
12	SECTION 2. 25-1-1202 (1), Colorado Revised Statutes, is
13	amended BY THE ADDITION OF A NEW PARAGRAPH to read:
14	25-1-1202. Index of statutory sections regarding medical
15	record confidentiality and health information. (1) Statutory
16	provisions concerning policies, procedures, and references to the release,
17	sharing, and use of medical records and health information include the
18	following:
19	(vv.5) Section 25-1.5-106, concerning the medical
20	MARIJUANA PROGRAM;
21	SECTION 3. 12-36-117 (1), Colorado Revised Statutes, is
22	amended BY THE ADDITION OF A NEW PARAGRAPH to read:
23	12-36-117. Unprofessional conduct - repeal.
24	(1) "Unprofessional conduct" as used in this article means:
25	(mm) FAILURE TO COMPLY WITH THE REQUIREMENTS OF SECTION
26	14 OF ARTICLE XVIII OF THE STATE CONSTITUTION, SECTION 25-1.5-106,
27	CRS OF THE DILLES PROMITIGATED BY THE STATE HEALTH AGENCY

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1	<u>PURSUANT TO SECTION 25-1.5-106 (2), C.R.S.</u>
2	SECTION 4. 12-36-118 (5) (g), Colorado Revised Statutes, is
3	amended BY THE ADDITION OF A NEW SUBPARAGRAPH to read:
4	12-36-118. Disciplinary action by board - immunity.
5	(5) (g) (X) IN ALL CASES INVOLVING ALLEGED VIOLATIONS OF SECTION
6	12-36-117(1)(mm), THE BOARD SHALL PROMPTLY NOTIFY THE EXECUTIVE
7	DIRECTOR OF THE DEPARTMENT OF PUBLIC HEALTH AND ENVIRONMENT OF
8	ITS FINDINGS, INCLUDING WHETHER IT FOUND THAT THE PHYSICIAN
9	VIOLATED SECTION 12-36-117 (1) (mm) AND ANY RESTRICTIONS IT PLACED
10	ON THE PHYSICIAN WITH RESPECT TO RECOMMENDING THE USE OF
11	MEDICAL MARIJUANA.
12	SECTION 5. Appropriation. (1) In addition to any other
13	appropriation, there is hereby appropriated, out of any moneys in the
14	medical marijuana program cash fund created in section 25-1.5-106 (8),
15	Colorado Revised Statutes, not otherwise appropriated, to the department
16	of public health and environment, for the fiscal year beginning July 1,
17	2010, the sum of eight hundred fifteen thousand two hundred twenty-four
18	dollars (\$815,224) cash funds and 2.1 FTE, or so much thereof as may be
19	necessary, for the implementation of this act. Of said appropriation,
20	ninety-nine thousand eight hundred seventy-nine dollars (\$99,879) shall
21	be allocated to the administration and support division and seven hundred
22	fifteen thousand three hundred forty-five dollars (\$715,345) and 2.1 FTE
23	shall be allocated to the center for health and environmental information.
24	(2) In addition to any other appropriation, there is hereby
25	appropriated to the department of regulatory agencies, for the fiscal year
26	beginning July 1, 2010, the sum of five hundred ninety-three thousand
27	three hundred thirty-three dollars (\$503,333) and 1.2 FTF, for the

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investigation and prosecution of physicians referred to the board of medical examiners pursuant to section 25-1.5-106 (5), Colorado Revised Statutes, or so much thereof as may be necessary for the implementation of this act. Said appropriation shall be from reappropriated funds received from the department of public health and environment out of the appropriation made in subsection (1) of this section to the center for health and environmental information. Of said appropriation, five hundred twelve thousand five hundred eighty-four dollars (\$512,584) shall be allocated to the executive director's office and eighty thousand seven hundred forty-nine dollars (\$80,749) and 1.2 FTE shall be allocated to the division of registrations.

(3) In addition to any other appropriation, there is hereby appropriated to the department of law, for the fiscal year beginning July 1, 2010, the sum of six hundred twelve thousand four hundred sixty-three dollars (\$612,463) and 5.2 FTE, or so much thereof as may be necessary, for the provision of legal services to the department of public health and environment and the department of regulatory agencies related to the implementation of this act. Of said appropriation, ninety-nine thousand eight hundred seventy-nine dollars (\$99,879) shall be from reappropriated funds received from the department of public health and environment out of the appropriation made in subsection (1) of this section to the administration and support division and five hundred twelve thousand five hundred eighty-four dollars (\$512,584) shall be from reappropriated funds received from the department of regulatory agencies out of the appropriation made in subsection (2) of this section to the executive director's office.

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- 1 **SECTION 6. Safety clause.** The general assembly hereby finds,
- determines, and declares that this act is necessary for the immediate
- 3 preservation of the public peace, health, and safety.

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