## Second Regular Session Sixty-seventh General Assembly STATE OF COLORADO

### REREVISED

This Version Includes All Amendments Adopted in the Second House SENATE BILL 10-007

LLS NO. 10-0288.01 Brita Darling

SENATE SPONSORSHIP

Hudak,

Gagliardi,

## HOUSE SPONSORSHIP

Senate Committees Health and Human Services House Committees Health and Human Services

# A BILL FOR AN ACT

101 CONCERNING COLLABORATION IN THE PROVISION OF MULTI-AGENCY

102 SERVICES.

### **Bill Summary**

(Note: This summary applies to this bill as introduced and does not reflect any amendments that may be subsequently adopted. If this bill passes third reading in the house of introduction, a bill summary that applies to the reengrossed version of this bill will be available at http://www.leg.state.co.us/billsummaries.)

**Economic Opportunity Poverty Reduction Task Force.** Currently, county departments of social services may enter with certain agencies into memorandums of understanding (MOU's) that are designed to promote a collaborative system of local-level interagency oversight groups and individualized service and support teams to coordinate and HOUSE 3rd Reading Unam ended M arch 25, 2010

3rd Reading Unam ended February 24, 2010

Am ended 2nd Reading

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manage the provision of services to children and families who would benefit from integrated multi-agency services. The bill includes a listing of additional agencies or entities that may also be included in an MOU. The agencies or entities that may be included are: Community colleges and postsecondary career and technical education colleges or programs, early childhood councils, boards of cooperative services, regional service councils, family resource centers, and workforce centers.

The bill includes amendments that clarify that if any of these additional agencies or entities are included in the MOU, that agency or entity shall have the same rights and responsibilities as any other participant in the MOU.

1 *Be it enacted by the General Assembly of the State of Colorado:* 2 **SECTION 1. Legislative declaration.** (1) The general assembly 3 hereby finds and declares that: 4 (a) Achieving the goals of improving economic opportunity and 5 decreasing poverty in Colorado will require a coordinated effort on the 6 part of state policymakers and program administrators; 7 (b) Programs and policies that assist families in need of immediate 8 assistance, short-term assistance, and long-term support need to be crafted 9 and administered with the overriding goals of poverty reduction and 10 family self-sufficiency in mind; 11 (c) No person or family is the same, and public programs for 12 struggling families cannot be crafted or carried out in a vacuum; 13 (d) By supporting a wide range of approaches, including applying 14 prevention strategies, creating partnerships with the private sector, 15 identifying and encouraging community-based efforts, and exploring tax-based strategies, state leaders can improve the lives of children and 16 17 families while at the same time strengthening local economies. 18 (2) The general assembly therefore finds that it is appropriate to 19 encourage collaboration and alliances among existing entities with the

007

goal of reducing poverty in Colorado through the provision of
 comprehensive and coordinated support services and education to
 children and families.

4 SECTION 2. 24-1.9-102 (1), (2) (b), (2) (d), (2) (g), (2) (h) (I),
5 (2) (i), and (4), Colorado Revised Statutes, are amended to read:

6 Memorandum of understanding - local-level 24-1.9-102. 7 interagency oversight groups - individualized service and support 8 teams - coordination of services for children and families -9 requirements - waiver. (1) (a) Local representatives of each of the 10 agencies specified in this paragraph (a) and county departments of social 11 services may enter into memorandums of understanding that are designed 12 to promote a collaborative system of local-level interagency oversight 13 groups and individualized service and support teams to coordinate and 14 manage the provision of services to children and families who would 15 benefit from integrated multi-agency services. The memorandums of 16 understanding entered into pursuant to this subsection (1) shall be 17 between interested county departments of social services and local 18 representatives of each of the following agencies or entities:

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(I) The local judicial districts, including probation services;

20 (II) The health department, whether a county, district, or regional
21 health department;

22 (III) The local school district or school districts;

23 (IV) Each community mental health center;

24 (V) Each behavioral health organization;

25 (VI) The division of youth corrections;

(VII) A designated managed service organization for the provision
of treatment services for alcohol and drug abuse pursuant to section

1 25-1-206.5, C.R.S.; and

2 A domestic abuse program as defined in section (VIII) 3 26-7.5-102, C.R.S., if representation from such a program is available. 4 (a.5) IN ADDITION TO THE PARTIES SPECIFIED IN PARAGRAPH (a) OF 5 THIS SUBSECTION (1), THE MEMORANDUMS OF UNDERSTANDING ENTERED 6 INTO PURSUANT TO THIS SUBSECTION (1) MAY INCLUDE FAMILY RESOURCE 7 CENTERS CREATED PURSUANT TO ARTICLE 18 OF TITLE 26, C.R.S. 8 The general assembly strongly encourages the agencies (b)

9 specified in paragraph PARAGRAPHS (a) AND (a.5) of this subsection (1)
10 to enter into memorandums of understanding that are regional.

(c) Notwithstanding the provisions of paragraph (b) of this subsection (1), the agencies specified in paragraph PARAGRAPHS (a) AND (a.5) of this subsection (1) may enter into memorandums of understanding involving only one or more county departments of social services, not necessarily by region, as may be appropriate to ensure the effectiveness of local-level interagency oversight groups and individualized service and support teams in the county or counties.

(d) In developing the memorandums of understanding, the general
assembly strongly encourages the parties to the memorandums of
understanding specified in paragraph (a) of this subsection (1) to seek
input, support, and collaboration from key stakeholders in the private and
non-profit sector, as well as parent advocacy or family advocacy
organizations that represent family members or caregivers of children
who would benefit from multi-agency services.

(e) Nothing shall preclude the agencies specified in paragraph
PARAGRAPHS (a) AND (a.5) of this subsection (1) from including parties
in addition to the agencies specified in paragraph PARAGRAPHS (a) AND

007

(a.5) of this subsection (1) in the memorandums of understanding
 developed for purposes of this section.

3 (2) (b) Identification of services and funding sources. The 4 memorandum of understanding shall specify the legal responsibilities and 5 funding sources of each party to the memorandum of understanding 6 specified in paragraph (a) of subsection (1) of this section as those 7 responsibilities and funding sources relate to children and families who 8 would benefit from integrated multi-agency services, including the 9 identification of the specific services that may be provided. Specific 10 services that may be provided may include, but are not limited to: 11 Prevention, intervention, and treatment services; family preservation 12 services; family stabilization services; out-of-home placement services; 13 services for children at imminent risk of out-of-home placement; 14 probation services; services for children with mental illness; public 15 assistance services; medical assistance services; child welfare services; 16 and any additional services which the parties deem necessary to identify.

17 (d) Creation of an oversight group. The memorandum of 18 understanding shall create a local-level interagency oversight group and 19 identify the oversight group's membership requirements, procedures for 20 selection of officers, procedures for resolving disputes by a majority vote 21 of those members authorized to vote, and procedures for establishing any 22 necessary subcommittees of the interagency oversight group. Each 23 interagency oversight group shall include a local representative of each 24 party to the memorandum of understanding specified in paragraph 25 PARAGRAPHS (a) AND (a.5) of subsection (1) of this section, each of whom 26 shall be a voting member of the interagency oversight group. In addition, 27 the interagency oversight group may include, but is not limited to, the

1 following advisory nonvoting members:

(I) Representatives of interested local private sector entities; and
(II) Family members or caregivers of children who would benefit
from integrated multi-agency services or current or previous consumers
of integrated multi-agency services.

6 (g) Authorization to contribute resources and funding. The 7 memorandum of understanding shall specify that each party to the 8 memorandum of understanding specified in paragraph (a) of subsection 9 (1) of this section has the authority to contribute time, resources, and 10 funding to solve problems identified by the local-level interagency 11 oversight group in order to create a seamless, collaborative system of 12 delivering multi-agency services to children and families, upon approval 13 by the head or director of each agency or department specified in 14 paragraph PARAGRAPHS (a) AND (a.5) of subsection (1) of this section.

15 (h) Reinvestment of moneys saved to serve additional children 16 and families. (I) The memorandum of understanding shall require the 17 interagency oversight group to create a procedure, subject to approval by 18 the head or director of each agency or department specified in paragraph 19 PARAGRAPHS (a) AND (a.5) of subsection (1) of this section, to allow any 20 moneys resulting from waivers granted by the federal government and 21 any state general fund savings realized as a result of the implementation 22 of the collaborative system of management of multi-agency services 23 provided to children and families related to the funding sources specified 24 by the parties to the memorandum of understanding pursuant to paragraph 25 (b) of this subsection (2) to be reinvested by the parties to the 26 memorandum of understanding to provide appropriate services to children 27 and families who would benefit from integrated multi-agency services, as

-6-

the population is defined by the memorandum of understanding pursuant
 to paragraph (c) of this subsection (2). The general fund savings realized,
 as referenced in this section, shall be determined in accordance with rules
 established by the state board of human services.

5 (i) Performance-based measures. The memorandum of 6 understanding shall include a provision stating whether the parties to the 7 memorandum of understanding will attempt to meet performance 8 measures specified by the department of human services and elements of 9 collaborative management, as defined by rule of the state board of human 10 services. If the parties to the memorandum of understanding agree to 11 attempt to meet the performance measures and elements of collaborative 12 management, the memorandum of understanding shall require the 13 interagency oversight group to create a procedure, subject to the approval 14 of the head or director of each agency or department specified in 15 paragraph PARAGRAPHS (a) AND (a.5) of subsection (1) of this section, to 16 allow any incentive moneys received by the department of human 17 services and allocated pursuant to section 24-1.9-104 to be reinvested by 18 the parties to the memorandum of understanding to provide appropriate 19 services to children and families who would benefit from integrated 20 multi-agency services, as such population is defined by the memorandum 21 of understanding pursuant to paragraph (c) of this subsection (2).

(4) The departments and agencies that provide oversight to the
parties to the memorandum of understanding specified in paragraph
PARAGRAPHS (a) AND (a.5) of subsection (1) of this section are authorized
to issue waivers of any rules to which the departments and agencies are
subject and that would prevent the departments from effective
implementation of the memorandums of understanding, however, the

departments and agencies are prohibited from waiving a rule in violation
 of federal law or that would compromise the safety of a child.

3 SECTION 3. 24-1.9-102.5, Colorado Revised Statutes, is
4 amended to read:

5 **24-1.9-102.5. Evaluation.** The department of human services is 6 authorized to utilize moneys in the performance-based collaborative 7 management incentive cash fund created in section 24-1.9-104 for 8 ongoing external evaluations of the counties participating in 9 memorandums of understanding pursuant to section 24-1.9-102, also 10 known as the collaborative management program, as well as those 11 counties that opted to not participate in the collaborative management 12 program. The external evaluation shall include an evaluation that may be 13 required in connection with a waiver authorized pursuant to section 14 24-1.9-102 (4). The department of human services, with input from the 15 counties, agencies as listed in section 24-1.9-102(1)(a) AND (1)(a.5), the 16 division of youth corrections in the department of human services, 17 participating stakeholders in the private and nonprofit sector, and 18 participating parent or family advocacy organizations that represent 19 family members or caregivers of children who would benefit from 20 multi-agency services participating in the collaborative management 21 program, shall develop the criteria and components of the external 22 evaluation. Each county participating in the collaborative management 23 program shall participate fully in the annual external evaluation. The 24 department of human services is authorized to perform an evaluation 25 pursuant to this section on an ongoing basis as needed, as determined by 26 the department of human services and subject to available appropriations. 27 SECTION 4. Act subject to petition - effective date. This act

007

shall take effect at 12:01 a.m. on the day following the expiration of the 1 2 ninety-day period after final adjournment of the general assembly (August 3 11, 2010, if adjournment sine die is on May 12, 2010); except that, if a 4 referendum petition is filed pursuant to section 1 (3) of article V of the state constitution against this act or an item, section, or part of this act 5 6 within such period, then the act, item, section, or part shall not take effect 7 unless approved by the people at the general election to be held in 8 November 2010 and shall take effect on the date of the official 9 declaration of the vote thereon by the governor.