## **Second Regular Session** Sixty-seventh General Assembly STATE OF COLORADO

## REVISED

This Version Includes All Amendments Adopted on Second Reading in the Second House **HOUSE BILL 10-1035** 

LLS NO. 10-0311.01 Jane Ritter

HOUSE SPONSORSHIP

Massey and Solano, Benefield, Peniston

SENATE SPONSORSHIP

Steadman, Hodge, Hudak, Williams

**House Committees** Education Appropriations

**Senate Committees** Education Appropriations

## A BILL FOR AN ACT

101	CONCERNING ELIGIBILITY DETERMINATIONS FOR THE COLORADO
102	CHILD CARE ASSISTANCE PROGRAM TO PROMOTE STABILITY IN
103	EARLY CHILDHOOD CARE, AND MAKING AN APPROPRIATION
104	THEREFOR.

## **Bill Summary**

(Note: This summary applies to this bill as introduced and does not reflect any amendments that may be subsequently adopted. If this bill passes third reading in the house of introduction, a bill summary that applies to the reengrossed version of this bill will be available at http://www.leg.state.co.us/billsummaries.)

Early Childhood and School Readiness Legislative **Commission.** Section 1 of the bill sets forth a legislative declaration

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concerning the need for consistent and stable child care. Section 2 clarifies certain aspects of the Colorado child care assistance program (program) that will help provide increased stability for children and families. The eligibility redetermination period is extended for all participants in the program from 6 months to 12 months, and, for a family enrolled in both the program and a head start program, the redetermination periods are aligned. A parent is not required to report any income or activity changes during the eligibility period. A parent shall not be determined ineligible for program moneys as a result of taking maternity leave or attending school. The bill allows an early care and education provider (provider) to perform pre-eligibility determinations that it then forwards to the county for final determination of eligibility. The provider may provide services to the family pending the county's final determination of eligibility but shall be reimbursed for those services only if the county determines the family is eligible for services.

- 1 Be it enacted by the General Assembly of the State of Colorado:
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**SECTION 1. Legislative declaration.** (1) The general assembly hereby finds that:

- 4 (a) The stability and continuity of child care and early learning 5 environments are essential to promote school readiness for young children 6 who are at risk for school failure across multiple domains. Research 7 repeatedly shows that children in consistent, stable, high-quality child 8 care and early learning environments enter kindergarten prepared and 9 have significantly elevated school achievement despite economic 10 disadvantage.
- (b) When subsidized child care systems are structured to promote
  stability and continuity of care for children, low-income parents are also
  supported in their efforts to achieve goals relating to education,
  employment, self-sufficiency, asset building, and family stability.
  Research shows that when families have access to consistent and stable
  child care arrangements, parents attain higher levels of education, have

1 greater job retention, exhibit less absenteeism from work, and 2 demonstrate increased productivity in the workplace. Supporting parents 3 in these positive efforts can improve family well-being and reduce 4 reliance on public supports, which come at a significant long-term cost to 5 the state.

6 (c) Colorado's existing child care assistance program has barriers 7 that prevent families from receiving stable and consistent child care. 8 Parents and child care providers experience difficulty when accessing the 9 child care assistance program because existing rules promote financial 10 inconsistency in receipt of the subsidy moneys, do not consistently 11 support activities that promote family self-sufficiency, place unnecessary 12 reporting burdens on parents, and contribute to significant discontinuity 13 and instability of care for the majority of children in the assistance 14 program, which is detrimental to their long-term school readiness.

(d) Many at-risk children are served by multiple early care
programs and national best practice in early childhood care and education
recommends aligning existing early care and education programs such as
the Colorado child care assistance program, the federal early head start
and head start programs, and other similar high-quality pre-kindergarten
programs.

SECTION 2. 26-2-805 (1), Colorado Revised Statutes, is
amended BY THE ADDITION OF A NEW PARAGRAPH, to read:
26-2-805. Services - eligibility - assistance provided - rules.
(1) (e) (I) FOR A FAMILY WITH A CHILD WHO IS ENROLLED IN BOTH THE
COLORADO CHILD CARE ASSISTANCE PROGRAM CREATED IN THIS PART 8
AND IN A HEAD START PROGRAM, THE FAMILY'S ELIGIBILITY
REDETERMINATION FOR CHILD CARE ASSISTANCE SHALL OCCUR NO SOONER

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THAN THE END OF THE LAST MONTH OF THE CHILD'S FIRST FULL
 TWELVE-MONTH PROGRAM YEAR OF ENROLLMENT IN THE HEAD START
 PROGRAM. CHILD CARE ASSISTANCE PROGRAM ELIGIBILITY
 REDETERMINATION FOR A CHILD ENROLLED IN BOTH PROGRAMS SHALL
 OCCUR ONCE EVERY TWELVE MONTHS THEREAFTER.

6 (II) FOR A FAMILY WITH A CHILD WHO IS SOLELY ENROLLED IN THE 7 COLORADO CHILD CARE ASSISTANCE PROGRAM CREATED IN THIS PART 8 8 OR DUALLY ENROLLED WITH AN EARLY EDUCATION PROGRAM OTHER THAN 9 HEAD START OR EARLY HEAD START, THE FAMILY'S ELIGIBILITY 10 REDETERMINATION FOR CHILD CARE ASSISTANCE SHALL OCCUR ONCE 11 EVERY TWELVE MONTHS.

12 (III) NOTWITHSTANDING THE PROVISIONS OF SECTION 26-1-127 13 (2) (a), A FAMILY THAT RECEIVES CHILD CARE ASSISTANCE PURSUANT TO 14 THIS PART 8 SHALL NOT BE REQUIRED TO REPORT INCOME OR ACTIVITY 15 CHANGES DURING THE TWELVE-MONTH ELIGIBILITY PERIOD; EXCEPT THAT, 16 WITHIN THE TWELVE-MONTH ELIGIBILITY PERIOD, A FAMILY SHALL BE 17 REQUIRED TO REPORT A CHANGE IN INCOME IF THE FAMILY'S INCOME 18 EXCEEDS EIGHTY-FIVE PERCENT OF THE STATE MEDIAN INCOME. IF A 19 FAMILY IS NO LONGER PARTICIPATING IN THE ELIGIBLE ACTIVITY UNDER 20 WHICH IT WAS MADE ELIGIBLE IN THE CHILD CARE CASE, THE FAMILY 21 SHALL REPORT THAT CHANGE WITHIN FOUR WEEKS FROM THE TIME IT 22 CEASED PARTICIPATING IN THE ELIGIBLE ACTIVITY. 23 (IV) A PARENT SHALL NOT BE DETERMINED INELIGIBLE TO RECEIVE 24 CHILD CARE ASSISTANCE PURSUANT TO THIS PART 8 AS A RESULT OF: 25 (A) TAKING MATERNITY LEAVE; OR

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27 (B) BEING A SEPARATED SPOUSE OR PARENT UNDER A VALIDLY

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ISSUED TEMPORARY ORDER FOR PARENTAL RESPONSIBILITIES OR CHILD
 CUSTODY WHERE THE OTHER SPOUSE OR PARENT HAS DISQUALIFYING
 FINANCIAL RESOURCES.

4 SECTION 3. 26-2-805 (1.5) and (3), Colorado Revised Statutes,
5 are amended to read:

6 **26-2-805.** Services - eligibility - assistance provided - rules. 7 (1.5) If a county reduces its income eligibility requirements, a child 8 receiving child care assistance services when the change is implemented 9 shall continue to receive said services until the family's next eligibility 10 redetermination or for six months, whichever is longer. so long as the 11 family's household income remains at or below the prior income 12 eligibility requirements.

13 (3) As used in this section, UNLESS THE CONTEXT OTHERWISE
14 REQUIRES:

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16 (a) "EARLY CARE AND EDUCATION PROVIDER" MEANS A SCHOOL
17 DISTRICT OR PROVIDER THAT IS LICENSED PURSUANT TO PART 1 OF ARTICLE
18 6 OF THIS TITLE OR THAT PARTICIPATES IN THE COLORADO PRESCHOOL
19 PROGRAM PURSUANT TO ARTICLE 28 OF TITLE 22, C.R.S.

(b) "HEAD START PROGRAM" MEANS A PROGRAM OPERATED BY A
LOCAL PUBLIC OR PRIVATE NONPROFIT AGENCY DESIGNATED BY THE
FEDERAL DEPARTMENT OF HEALTH AND HUMAN SERVICES TO OPERATE A
HEAD START PROGRAM UNDER THE PROVISIONS OF TITLE V OF THE
FEDERAL "ECONOMIC OPPORTUNITY ACT OF 1964", AS AMENDED.

(c) "Participant" means a participant in the Colorado works
program as defined in section 26-2-703 (15).

27 **SECTION 4.** 26-2-805, Colorado Revised Statutes, is amended

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1 BY THE ADDITION OF A NEW SUBSECTION to read:

2 **26-2-805.** Services - assistance provided - rules. (2.5) AN 3 EARLY CARE AND EDUCATION PROVIDER MAY CONDUCT A PRE-ELIGIBILITY 4 DETERMINATION FOR CHILD CARE ASSISTANCE FOR A FAMILY TO 5 FACILITATE THE DETERMINATION PROCESS. THE EARLY CARE AND 6 EDUCATION PROVIDER SHALL SUBMIT ITS PRE-ELIGIBILITY 7 DOCUMENTATION TO THE COUNTY FOR FINAL DETERMINATION OF 8 ELIGIBILITY FOR CHILD CARE ASSISTANCE. THE EARLY CARE AND 9 EDUCATION PROVIDER MAY PROVIDE SERVICES TO THE FAMILY PRIOR TO 10 FINAL DETERMINATION OF ELIGIBILITY AND SHALL BE REIMBURSED FOR 11 SUCH SERVICES ONLY IF THE COUNTY DETERMINES THE FAMILY IS ELIGIBLE 12 FOR SERVICES AND THERE IS NO NEED TO PLACE THE FAMILY ON A WAITING 13 LIST. IF THE FAMILY IS FOUND INELIGIBLE FOR SERVICES, THE EARLY CARE 14 AND EDUCATION PROVIDER SHALL NOT BE REIMBURSED FOR ANY SERVICES 15 PROVIDED DURING THE PERIOD BETWEEN ITS PRE-ELIGIBILITY 16 DETERMINATION AND THE COUNTY'S FINAL DETERMINATION OF 17 ELIGIBILITY.

18 SECTION 5. Appropriation. In addition to any other 19 appropriation, there is hereby appropriated, to the department of human 20 services, for allocation to the office of information technology services, 21 for the child care automated tracking system, for the fiscal year beginning 22 July 1, 2010, the sum of two hundred forty-nine thousand seven hundred 23 dollars (\$249,700), or so much thereof as may be necessary, for the 24 implementation of this act. Said sum shall be from federal child care 25 development funds.

26 SECTION 6. Specified effective date. (1) This section and
27 sections 5 and 7 shall take effect upon passage.

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(2) Sections 1 through 4 of this act shall take effect June 1, 2011.
 SECTION 7. Safety clause. The general assembly hereby finds,
 determines, and declares that this act is necessary for the immediate
 preservation of the public peace, health, and safety.