# Second Regular Session Sixty-seventh General Assembly STATE OF COLORADO

## **PREAMENDED**

This Unofficial Version Includes Committee Amendments Not Yet Adopted on Second Reading

LLS NO. 10-0378.02 Nicole Myers

**HOUSE BILL 10-1178** 

#### **HOUSE SPONSORSHIP**

Stephens,

#### SENATE SPONSORSHIP

Scheffel,

**House Committees** 

**Senate Committees** 

State, Veterans, & Military Affairs

State, Veterans & Military Affairs

#### A BILL FOR AN ACT

101	CONCERNING INCREASING THE TRANSPARENCY IN THE USE OF GIFTS,
102	GRANTS, AND DONATIONS TO FUND PROGRAMS BY STATE
103	AGENCIES.

### **Bill Summary**

(Note: This summary applies to this bill as introduced and does not reflect any amendments that may be subsequently adopted. If this bill passes third reading in the house of introduction, a bill summary that applies to the reengrossed version of this bill will be available at http://www.leg.state.co.us/billsummaries.)

The bill requires that each state agency that receives grant moneys submit a report to the joint budget committee of the general assembly specifying information about the grant. Such information includes the source, amount, and duration of the grant and the specific program for HOUSE 3rd Reading Unam ended February 22, 2010

HOUSE Am ended 2nd Reading February 19, 2010 which the grant money is intended to be used. The bill requires state agencies to request that grant donors submit a letter including such information to the state agency at the time of making the grant to assist the state agency in tracking and reporting all grants received during a fiscal year.

In addition, the bill requires each new bill enacted by the general assembly on or after January 1, 2011, to include a notice of funding requirement if a program, service, study, interim committee, or other function of state government (program) created in the new bill will be funded entirely or in any part by grant moneys. The notice of funding requirement directs the state agency that will oversee the program to submit notice to the legislative council staff when adequate funding for the program is received. The bill also requires each new bill that creates a program funded entirely or in any part by grant moneys to include a repeal clause specifying the provisions of the bill that rely on grant moneys and that those provisions will be repealed upon receipt of notice by the revisor of statutes that the program has not received sufficient grant funding.

If the legislative council staff has not received notice of funding within 18 months after the effective date of the provisions of the new bill that are dependent upon grant funding, the legislative council staff is required to include the new bill on a list of bills that have not received sufficient grant funding and to submit the list to the president of the senate, the speaker of the house of representatives, and the revisor of statutes. Delivery of the list by the legislative council staff serves as notification to the revisor of statutes to repeal the applicable provisions of the bills on the list.

1 Be it enacted by the General Assembly of the State of Colorado: 2 **SECTION 1.** Article 75 of title 24, Colorado Revised Statutes, is 3 amended BY THE ADDITION OF A NEW PART to read: 4 **PART 13** 5 STATUS OF GIFTS, GRANTS, AND DONATIONS 6 MADE TO STATE AGENCIES 7 **24-75-1301. Definitions.** As used in this part 13, unless the 8 CONTEXT OTHERWISE REQUIRES: 9 (1) "GRANT" MEANS ANY DIRECT CASH SUBSIDY OR OTHER DIRECT 10 CONTRIBUTION OF MONEYS FROM THE FEDERAL GOVERNMENT THAT IS NOT

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1	REQUIRED TO BE REPAID, REGARDLESS OF WHETHER SUCH FEDERAL
2	MONEYS PASS THROUGH THE STATE PRIOR TO RECEIPT BY A STATE
3	AGENCY. "GRANT" SHALL ALSO INCLUDE ANY GIFT, GRANT, OR DONATION
4	FROM A NONGOVERNMENTAL ENTITY TO A STATE AGENCY THAT IS NOT
5	REQUIRED TO BE REPAID AND THAT IS FIFTY DOLLARS OR MORE.
6	(2) "STATE AGENCY" MEANS ANY DEPARTMENT, COMMISSION,
7	COUNCIL, BOARD, BUREAU, COMMITTEE, AGENCY, OR OTHER
8	GOVERNMENTAL UNIT OF THE EXECUTIVE, LEGISLATIVE, OR JUDICIAL
9	BRANCH OF STATE GOVERNMENT. "STATE AGENCY" SHALL NOT INCLUDE
10	ANY INSTITUTION OF HIGHER EDUCATION.
11	24-75-1302. State agencies - information obtained with grants.
12	EACH STATE AGENCY THAT RECEIVES A GRANT FROM A
13	NONGOVERNMENTAL ENTITY <u>TO PROVIDE FUNDING FOR A BILL ENACTED</u>
14	BY THE GENERAL ASSEMBLY THAT RELIES ENTIRELY OR IN ANY PART ON
15	GRANT MONEYS FOR THE FUNDING SOURCE OF THE PROGRAM, SERVICE,
16	STUDY, INTERIM COMMITTEE, OR OTHER GOVERNMENT FUNCTION
17	REQUIRED BY THE BILL, SHALL REQUEST THAT THE ENTITY SUBMIT A
18	LETTER TO THE STATE AGENCY AT THE TIME OF MAKING THE GRANT
19	SPECIFYING THE AMOUNT OF THE GRANT, THE DURATION OF THE GRANT,
20	AND THE SPECIFIC PURPOSES FOR WHICH THE GRANT MONEY IS TO BE USED.
21	THE STATE AGENCY SHALL REQUEST THAT THE NONGOVERNMENTAL
22	ENTITY INCLUDE THE BILL NUMBER OF THE BILL THAT CREATED THE
23	PROGRAM, SERVICE, STUDY, INTERIM COMMITTEE, OR OTHER
24	GOVERNMENTAL FUNCTION FOR WHICH THE GRANT IS INTENDED TO
25	PROVIDE FUNDING.
26	<b>24-75-1303.</b> Report to general assembly. (1) ON OR BEFORE
27	November 1, 2011, and on or before November 1 of each year

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1	THEREAFTER, EACH STATE AGENCY SHALL SUBMIT TO THE JOINT BUDGET
2	COMMITTEE OF THE GENERAL ASSEMBLY A REPORT, IN ACCORDANCE WITH
3	GENERALLY ACCEPTED ACCOUNTING PRINCIPLES, OF ALL GRANTS MADE TO
4	THE STATE AGENCY DURING THE IMMEDIATELY PRECEDING STATE FISCAL
5	YEAR, WHICH GRANTS PROVIDED FUNDING FOR A BILL ENACTED BY THE
6	GENERAL ASSEMBLY THAT RELIES ENTIRELY OR IN ANY PART ON GRANT
7	MONEYS FOR THE FUNDING SOURCE OF THE PROGRAM, SERVICE, STUDY,
8	INTERIM COMMITTEE, OR OTHER GOVERNMENTAL FUNCTION REQUIRED BY
9	THE BILL. THE STATE AGENCY SHALL BE PREPARED TO REVIEW THE
10	REPORT AT THE STATE AGENCY'S BRIEFING WITH THE JOINT BUDGET
11	COMMITTEE IN CONNECTION WITH ITS ANNUAL BUDGET REQUEST.
12	(2) In compiling the report required pursuant to
13	SUBSECTION (1) OF THIS SECTION, THE STATE AGENCY MAY USE THE
14	DOCUMENTATION PROVIDED BY NONGOVERNMENTAL ENTITIES PURSUANT
15	TO SECTION 24-75-1302 FOR A GRANT MADE BY A NONGOVERNMENTAL
16	ENTITY AND MAY USE THE SAME METHOD OF TRACKING FEDERAL GRANTS
17	AS IS USED FOR TRACKING SUCH GRANTS FOR THE PURPOSE OF THE REPORT
18	TO THE CONTROLLER REQUIRED PURSUANT TO SECTION 24-75-212.
19	(3) THE REPORT REQUIRED PURSUANT TO SUBSECTION (1) OF THIS
20	SECTION SHALL INCLUDE THE FOLLOWING INFORMATION FOR EVERY GRANT
21	RECEIVED:
22	(a) THE SOURCE OF THE GRANT, REGARDLESS OF WHETHER THE
23	GRANT IS FROM THE FEDERAL GOVERNMENT OR FROM A
24	NONGOVERNMENTAL ENTITY;
25	(b) THE AMOUNT OF MONEY THAT THE STATE AGENCY RECEIVES
26	THROUGH THE GRANT ON AN ANNUAL BASIS AND THE NUMBER OF YEARS
27	THAT THE STATE AGENCY WILL RECEIVE SUCH GRANT MONEYS; AND

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1	(c) The specific program that the grant is intended to
2	SUPPORT, INCLUDING THE BILL NUMBER OF THE BILL THAT CREATED THE
3	PROGRAM.
4	(4) IN ADDITION TO THE INFORMATION SPECIFIED IN SUBSECTION
5	(3) OF THIS SECTION, A STATE AGENCY SHALL INCLUDE IN THE REPORT A
6	STATEMENT OF THE STATE AGENCY'S INTENT REGARDING THE
7	SUSTAINABILITY OF EACH PROGRAM OR SERVICE THAT IS FUNDED
8	ENTIRELY OR IN ANY PART BY GRANT MONEYS IN THE EVENT THAT GRANT
9	MONEYS ARE NO LONGER AVAILABLE TO SUPPORT THE PROGRAM OR
10	SERVICE IN THE FUTURE. IF THE STATE AGENCY INTENDS TO CONTINUE THE
11	PROGRAM OR SERVICE AFTER GRANT MONEYS ARE NO LONGER AVAILABLE,
12	THE STATE AGENCY SHALL INCLUDE A STATEMENT REGARDING HOW THE
13	PROGRAM OR SERVICE WILL BE FUNDED.
14	(5) NOTHING IN THIS SECTION SHALL BE CONSTRUED TO REQUIRE
15	A SCHOOL DISTRICT TO SUBMIT INFORMATION TO THE DEPARTMENT OF
16	EDUCATION FOR PURPOSES OF THE REPORT REQUIRED IN THIS SECTION.
17	24-75-1304. Legislation - programs or services reliant on
18	grants - repeal of program. (1) Beginning on January 1, 2011, the
19	LEGISLATIVE COUNCIL STAFF SHALL KEEP A RECORD OF ALL BILLS PASSED
20	DURING EACH SESSION OF THE GENERAL ASSEMBLY THAT RELY ENTIRELY
21	OR IN ANY PART ON GRANT MONEYS FOR THE FUNDING SOURCE OF A
22	PROGRAM, SERVICE, STUDY, INTERIM COMMITTEE, OR OTHER FUNCTION OF
23	STATE GOVERNMENT THAT IS REQUIRED BY THE BILL.
24	(2) ANY BILL PASSED BY THE GENERAL ASSEMBLY ON OR AFTER
25	$\label{eq:lambda} January1,2011, thatincludesaprogram, service, study, interim$
26	COMMITTEE, OR OTHER FUNCTION OF STATE GOVERNMENT AND THAT
27	RELIES ENTIRELY OR IN ANY PART ON GRANT MONEYS AS ITS FUNDING

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1	SOURCE SHALL INCLUDE A PROVISION REQUIRING NOTICE OF FUNDING
2	THAT REQUIRES THE STATE AGENCY THAT WILL OVERSEE THE PROGRAM,
3	SERVICE, STUDY, INTERIM COMMITTEE, OR OTHER FUNCTION OF STATE
4	GOVERNMENT PURSUANT TO THE BILL TO REPORT TO THE LEGISLATIVE
5	COUNCIL STAFF WHEN IT HAS RECEIVED ADEQUATE FUNDING FOR THE
6	RELEVANT PORTIONS OF THE BILL THROUGH GRANT MONEYS. IN THE
7	EVENT THAT A LEGISLATIVE INTERIM COMMITTEE IS CREATED THROUGH A
8	RESOLUTION AND IS DEPENDENT ON GRANTS TO FUND THE COMMITTEE,
9	THE LEGISLATIVE COUNCIL STAFF SHALL BE THE ENTITY RESPONSIBLE FOR
10	TRACKING WHETHER GRANT MONEYS HAVE BEEN RECEIVED IN AN AMOUNT
11	THAT IS SUFFICIENT TO FUND THE INTERIM COMMITTEE.
12	
13	(3) THE NOTICE TO THE LEGISLATIVE COUNCIL STAFF REQUIRED
14	PURSUANT TO SUBSECTION (2) OF THIS SECTION SHALL INCLUDE THE
15	SAME INFORMATION REGARDING THE GRANT THAT THE STATE AGENCY IS
16	REQUIRED TO SUBMIT TO THE JOINT BUDGET COMMITTEE PURSUANT TO
17	SECTION 24-75-1303 (3).
18	(4) IF THE LEGISLATIVE COUNCIL STAFF DOES NOT RECEIVE NOTICE
19	OF FUNDING PURSUANT TO SUBSECTION (2) OF THIS SECTION WITHIN
20	TWO YEARS AFTER THE EFFECTIVE DATE OF THE BILL, THE LEGISLATIVE
21	COUNCIL STAFF SHALL INCLUDE THE BILL NUMBER ON THE LIST PROVIDED
22	TO THE PRESIDENT OF THE SENATE, THE SPEAKER OF THE HOUSE OF
23	REPRESENTATIVES, AND THE REVISOR OF STATUTES PURSUANT TO
24	SUBSECTION (5) OF THIS SECTION.
25	(5) On or before December 1, 2012, and on or before
26	DECEMBER 1 EACH YEAR THEREAFTER, THE LEGISLATIVE COUNCIL STAFF
27	SHALL SUBMIT TO THE MEMBERS OF THE EXECUTIVE COMMITTEE OF THE

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1	LEGISLATIVE COUNCIL OF THE GENERAL ASSEMBLY, THE MEMBERS OF THE
2	COMMITTEE ON LEGAL SERVICES, AND THE REVISOR OF STATUTES A LIST
3	OF THE BILLS THAT HAVE NOT RECEIVED FUNDING FROM GRANTS IN AN
4	AMOUNT SUFFICIENT TO FUND THE PROGRAMS, SERVICES, STUDIES,
5	INTERIM COMMITTEES, OR OTHER FUNCTIONS OF STATE GOVERNMENT
6	CONTAINED IN SUCH BILLS.
7	(6) BEGINNING WITH THE FIRST REGULAR SESSION OF THE
8	SIXTY-NINTH GENERAL ASSEMBLY, COMMENCING IN JANUARY 2013, THE
9	REVISOR OF STATUTES, UNDER THE SUPERVISION AND DIRECTION OF THE
10	COMMITTEE ON LEGAL SERVICES, SHALL PREPARE AND SUBMIT ANNUALLY
11	ONE OR MORE BILLS CONTAINING THE REPEAL OF THE STATUTORY
12	PROVISIONS CREATED BY THE BILLS INCLUDED ON THE LIST PREPARED
13	PURSUANT TO SUBSECTION (5) OF THIS SECTION.
14	24-75-1305. Programs or services reliant on grants - statutory
<ul><li>14</li><li>15</li></ul>	<b>24-75-1305.</b> Programs or services reliant on grants - statutory reauthorization of program. (1) EXCEPT AS OTHERWISE PROVIDED IN
15	reauthorization of program. (1) EXCEPT AS OTHERWISE PROVIDED IN
15 16	reauthorization of program. (1) EXCEPT AS OTHERWISE PROVIDED IN SUBSECTION (3) OF THIS SECTION, BEGINNING JANUARY 1, 2011, THE
15 16 17	reauthorization of program. (1) EXCEPT AS OTHERWISE PROVIDED IN SUBSECTION (3) OF THIS SECTION, BEGINNING JANUARY 1, 2011, THE GENERAL ASSEMBLY SHALL NOT MAKE AN APPROPRIATION OF MONEYS
15 16 17 18	reauthorization of program. (1) EXCEPT AS OTHERWISE PROVIDED IN SUBSECTION (3) OF THIS SECTION, BEGINNING JANUARY 1, 2011, THE GENERAL ASSEMBLY SHALL NOT MAKE AN APPROPRIATION OF MONEYS FROM THE GENERAL FUND OR FROM ANY OTHER SOURCE OF STATE MONEYS
15 16 17 18 19	reauthorization of program. (1) EXCEPT AS OTHERWISE PROVIDED IN SUBSECTION (3) OF THIS SECTION, BEGINNING JANUARY 1, 2011, THE GENERAL ASSEMBLY SHALL NOT MAKE AN APPROPRIATION OF MONEYS FROM THE GENERAL FUND OR FROM ANY OTHER SOURCE OF STATE MONEYS TO FUND A PROGRAM, SERVICE, STUDY, OR OTHER FUNCTION OF STATE
15 16 17 18 19 20	reauthorization of program. (1) EXCEPT AS OTHERWISE PROVIDED IN SUBSECTION (3) OF THIS SECTION, BEGINNING JANUARY 1, 2011, THE GENERAL ASSEMBLY SHALL NOT MAKE AN APPROPRIATION OF MONEYS FROM THE GENERAL FUND OR FROM ANY OTHER SOURCE OF STATE MONEYS TO FUND A PROGRAM, SERVICE, STUDY, OR OTHER FUNCTION OF STATE GOVERNMENT THAT WAS PREVIOUSLY FUNDED THROUGH GRANT MONEYS
15 16 17 18 19 20 21	reauthorization of program. (1) EXCEPT AS OTHERWISE PROVIDED IN SUBSECTION (3) OF THIS SECTION, BEGINNING JANUARY 1, 2011, THE GENERAL ASSEMBLY SHALL NOT MAKE AN APPROPRIATION OF MONEYS FROM THE GENERAL FUND OR FROM ANY OTHER SOURCE OF STATE MONEYS TO FUND A PROGRAM, SERVICE, STUDY, OR OTHER FUNCTION OF STATE GOVERNMENT THAT WAS PREVIOUSLY FUNDED THROUGH GRANT MONEYS AND THAT HAS NOT RECEIVED ADEQUATE GRANT MONEYS TO SUPPORT THE
15 16 17 18 19 20 21 22	reauthorization of program. (1) Except as otherwise provided in subsection (3) of this section, beginning January 1, 2011, the general assembly shall not make an appropriation of moneys from the general fund or from any other source of state moneys to fund a program, service, study, or other function of state government that was previously funded through grant moneys and that has not received adequate grant moneys to support the program, service, study, or other function of state government
15 16 17 18 19 20 21 22 23	reauthorization of program. (1) Except as otherwise provided in subsection (3) of this section, beginning January 1, 2011, the general assembly shall not make an appropriation of moneys from the general fund or from any other source of state moneys to fund a program, service, study, or other function of state government that was previously funded through grant moneys and that has not received adequate grant moneys to support the program, service, study, or other function of state government for the applicable fiscal year.
15 16 17 18 19 20 21 22 23 24	reauthorization of program. (1) EXCEPT AS OTHERWISE PROVIDED IN SUBSECTION (3) OF THIS SECTION, BEGINNING JANUARY 1, 2011, THE GENERAL ASSEMBLY SHALL NOT MAKE AN APPROPRIATION OF MONEYS FROM THE GENERAL FUND OR FROM ANY OTHER SOURCE OF STATE MONEYS TO FUND A PROGRAM, SERVICE, STUDY, OR OTHER FUNCTION OF STATE GOVERNMENT THAT WAS PREVIOUSLY FUNDED THROUGH GRANT MONEYS AND THAT HAS NOT RECEIVED ADEQUATE GRANT MONEYS TO SUPPORT THE PROGRAM, SERVICE, STUDY, OR OTHER FUNCTION OF STATE GOVERNMENT FOR THE APPLICABLE FISCAL YEAR.  (2) EXCEPT AS OTHERWISE PROVIDED IN SUBSECTION (3) OF THIS

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1	REQUEST TO THE JOINT BUDGET COMMITTEE THAT THE GENERAL
2	ASSEMBLY MAKE AN APPROPRIATION FROM THE GENERAL FUND OR ANY
3	OTHER SOURCE OF STATE MONEYS TO FUND A PROGRAM, SERVICE, STUDY,
4	OR OTHER FUNCTION OF STATE GOVERNMENT THAT WAS PREVIOUSLY
5	FUNDED THROUGH GRANT MONEYS AND THAT HAS NOT RECEIVED
6	ADEQUATE GRANT MONEYS TO SUPPORT THE PROGRAM, SERVICE, STUDY,
7	OR OTHER FUNCTION OF STATE GOVERNMENT FOR THE APPLICABLE FISCAL
8	YEAR.
9	(3) THE GENERAL ASSEMBLY MAY ADOPT LEGISLATION TO
10	REAUTHORIZE ANY PROGRAM, SERVICE, STUDY, OR OTHER FUNCTION OF
11	STATE GOVERNMENT THAT WAS PREVIOUSLY FUNDED THROUGH GRANT
12	MONEYS AND, IF SUCH LEGISLATION INCLUDES AN APPROPRIATION FROM
13	THE GENERAL FUND OR ANY OTHER SOURCE OF STATE MONEYS AND
14	BECOMES LAW, MAY MAKE AN APPROPRIATION FROM THE GENERAL FUND
15	OR FROM ANY OTHER SOURCE OF STATE MONEYS TO A STATE AGENCY TO
16	OVERSEE THE PROGRAM, SERVICE, STUDY, OR OTHER FUNCTION OF STATE
17	GOVERNMENT.
18	SECTION 2. Act subject to petition - effective date. This act
19	shall take effect at 12:01 a.m. on the day following the expiration of the
20	ninety-day period after final adjournment of the general assembly (August
21	11, 2010, if adjournment sine die is on May 12, 2010); except that, if a
22	referendum petition is filed pursuant to section 1 (3) of article V of the
23	state constitution against this act or an item, section, or part of this act
24	within such period, then the act, item, section, or part shall not take effect
25	unless approved by the people at the general election to be held in
26	November 2010 and shall take effect on the date of the official
27	declaration of the vote thereon by the governor.

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