# Second Regular Session Sixty-seventh General Assembly STATE OF COLORADO

## **REVISED**

This Version Includes All Amendments Adopted on Second Reading in the Second House

LLS NO. 10-0961.01 Michael Dohr

**HOUSE BILL 10-1374** 

### **HOUSE SPONSORSHIP**

Ferrandino, Levy, Waller

### SENATE SPONSORSHIP

Penry, Morse, Steadman

#### **House Committees**

Judiciary Appropriations

#### **Senate Committees**

Judiciary Appropriations

### A BILL FOR AN ACT

101 CONCERNING PAROLE, AND MAKING AN APPROPRIATION IN
102 CONNECTION THEREWITH.

## **Bill Summary**

(Note: This summary applies to this bill as introduced and does not reflect any amendments that may be subsequently adopted. If this bill passes third reading in the house of introduction, a bill summary that applies to the reengrossed version of this bill will be available at http://www.leg.state.co.us/billsummaries.)

**Section 1.** The bill directs the sex offender management board to develop a specific sex offender release guideline instrument for the state board of parole (parole board) to use in determining when to release a sex offender on parole.

**Section 2.** The bill directs the division of criminal justice in the

SENATE
Am ended 2nd Reading

HOUSE Amended 3rd Reading April 28, 2010

> HOUSE ended 2nd Reading April27,2010

department of public safety to develop, in consultation with the parole board, an administrative release guideline instrument for the parole board to use in determining when to release an offender on parole. The bill directs the department of corrections to develop, in consultation with the parole board, administrative revocation guidelines for the parole board to use in determining when to revoke an offender's parole.

**Section 3.** The bill removes the statutory provision that requires a parole officer to arrest a parolee as a parole violator if the parolee is located in a place without lawful permission to be there.

**Section 4.** Under current law, certain offenders who are serving sentences for lower-class, nonviolent felonies can earn more earned time per month than other offenders. The bill changes the qualifications that an offender must meet in order to earn additional earned time.

**Section 5.** The bill repeals and reenacts the parole guideline statute. The parole board will consider a new set of circumstances when considering an offender for parole. The parole board will use both a risk assessment scale and administrative release guidelines that are based on evidence-based practices in addition to their professional judgment in making parole decisions. The parole board will use administrative revocation guidelines and consider a new set of factors when considering a parole revocation.

**Section 6.** The bill directs the division of criminal justice in the department of public safety to develop the Colorado risk assessment scale and the parole board action form and provide training on the Colorado risk assessment scale and the administrative release guideline instrument.

Be it enacted by the General Assembly of the State of Colorado: 1 SECTION 1. 16-11.7-103 (4), Colorado Revised Statutes, is 2 3 amended BY THE ADDITION OF A NEW PARAGRAPH to read: 4 16-11.7-103. Sex offender management board - creation -5 **duties - repeal.** (4) The board shall carry out the following duties: 6 (1) DEVELOP THE SPECIFIC SEX OFFENDER RELEASE GUIDELINE 7 INSTRUMENT AS DESCRIBED BY SECTION 17-22.5-404 (4) (c) (II), C.R.S. 8 **SECTION 2.** 16-11.7-103 (4), Colorado Revised Statutes, is 9 amended BY THE ADDITION OF A NEW PARAGRAPH to read: 10 16-11.7-103. Sex offender management board - creation -11 **duties - repeal.** (4) The board shall carry out the following duties:

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| 1  | (1) THE BOARD SHALL DEVELOP THE SPECIFIC SEX OFFENDER                  |
|----|------------------------------------------------------------------------|
| 2  | RELEASE GUIDELINE INSTRUMENT AS DESCRIBED BY SECTION 17-22.5-404       |
| 3  | (4) (c) (II), C.R.S.                                                   |
| 4  | <b>SECTION 3.</b> Part 1 of article 22.5 of title 17, Colorado Revised |
| 5  | Statutes, is amended BY THE ADDITION OF A NEW SECTION to               |
| 6  | read:                                                                  |
| 7  | 17-22.5-107. Administrative release and revocation guidelines          |
| 8  | - creation. (1) (a) The division of criminal justice in the            |
| 9  | DEPARTMENT OF PUBLIC SAFETY, IN CONSULTATION WITH THE STATE            |
| 10 | BOARD OF PAROLE, SHALL DEVELOP AN ADMINISTRATIVE RELEASE               |
| 11 | GUIDELINE INSTRUMENT FOR USE BY THE BOARD IN EVALUATING                |
| 12 | APPLICATIONS FOR PAROLE.                                               |
| 13 | (b) THE ADMINISTRATIVE RELEASE GUIDELINE INSTRUMENT SHALL              |
| 14 | BE USED TO PROVIDE THE STATE BOARD OF PAROLE WITH CONSISTENT AND       |
| 15 | COMPREHENSIVE INFORMATION RELEVANT TO THE FACTORS LISTED IN            |
| 16 | SECTION 17-22.5-404 (4) (a). THE INSTRUMENT SHALL INCLUDE A MATRIX     |
| 17 | OF ADVISORY-RELEASE-DECISION RECOMMENDATIONS FOR THE DIFFERENT         |
| 18 | RISK LEVELS.                                                           |
| 19 | (2) (a) The department of corrections, in consultation                 |
| 20 | WITH THE STATE BOARD OF PAROLE, SHALL DEVELOP ADMINISTRATIVE           |
| 21 | REVOCATION GUIDELINES FOR USE BY THE BOARD IN EVALUATING               |
| 22 | COMPLAINTS FILED FOR PAROLE REVOCATION.                                |
| 23 | (b) THE ADMINISTRATIVE REVOCATION GUIDELINES SHALL BE USED             |
| 24 | TO PROVIDE THE STATE BOARD OF PAROLE WITH CONSISTENT AND               |
| 25 | COMPREHENSIVE INFORMATION BASED ON THE FACTORS IDENTIFIED IN           |
| 26 | SECTION 17-22.5-404 (5) (a). The GUIDELINES SHALL INCLUDE A MATRIX     |
| 27 | OF ADVISORY-DECISION RECOMMENDATIONS FOR THE DIFFERENT RISK            |

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| 2                                          | SECTION 4. Repeal. 17-2-207 (3), Colorado Revised Statutes,                                                                                                                                                                                                                                                                    |
|--------------------------------------------|--------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| 3                                          | is repealed as follows:                                                                                                                                                                                                                                                                                                        |
| 4                                          | 17-2-207. Parole - regulations. (3) Offenders on parole shall                                                                                                                                                                                                                                                                  |
| 5                                          | remain under legal custody and shall be subject at any time to be returned                                                                                                                                                                                                                                                     |
| 6                                          | to a correctional facility. If any paroled offender leaves the state without                                                                                                                                                                                                                                                   |
| 7                                          | lawful permission, he shall be held as a parole violator and arrested as                                                                                                                                                                                                                                                       |
| 8                                          | such. If any parolee not paroled to reside in a county in which a                                                                                                                                                                                                                                                              |
| 9                                          | correctional facility is located is found within the boundaries of such                                                                                                                                                                                                                                                        |
| 10                                         | county without lawful permission, or if any parolee who is paroled to                                                                                                                                                                                                                                                          |
| 11                                         | reside in such county or is in such county without lawful permission is                                                                                                                                                                                                                                                        |
| 12                                         | found within the boundaries of state property without lawful permission,                                                                                                                                                                                                                                                       |
| 13                                         | he shall be arrested as a parole violator.                                                                                                                                                                                                                                                                                     |
| 14                                         | <b>SECTION 5.</b> 17-22.5-405 (1.5) (a) and (6), Colorado Revised                                                                                                                                                                                                                                                              |
| 15                                         | Statutes, are amended to read:                                                                                                                                                                                                                                                                                                 |
| 16                                         | 17-22.5-405. Earned time - earned release time.                                                                                                                                                                                                                                                                                |
| 17                                         | (1.5) (a) Earned time, not to exceed twelve days for each month of                                                                                                                                                                                                                                                             |
| 18                                         | incarceration or parole, may be deducted from an inmate's sentence if the                                                                                                                                                                                                                                                      |
| 19                                         | inmate:                                                                                                                                                                                                                                                                                                                        |
| 20                                         | militie.                                                                                                                                                                                                                                                                                                                       |
| 20                                         | (I) Is serving a sentence for a class 4, class 5, or class 6 felony;                                                                                                                                                                                                                                                           |
| 21                                         |                                                                                                                                                                                                                                                                                                                                |
|                                            | (I) Is serving a sentence for a class 4, class 5, or class 6 felony;                                                                                                                                                                                                                                                           |
| 21                                         | <ul><li>(I) Is serving a sentence for a class 4, class 5, or class 6 felony;</li><li>(II) Has NOT incurred no A CLASS I code of penal discipline</li></ul>                                                                                                                                                                     |
| 21<br>22                                   | (I) Is serving a sentence for a class 4, class 5, or class 6 felony; (II) Has NOT incurred no A CLASS I code of penal discipline violations while incarcerated VIOLATION WITHIN THE TWENTY-FOUR                                                                                                                                |
| <ul><li>21</li><li>22</li><li>23</li></ul> | (I) Is serving a sentence for a class 4, class 5, or class 6 felony;  (II) Has NOT incurred no A CLASS I code of penal discipline violations while incarcerated VIOLATION WITHIN THE TWENTY-FOUR MONTHS IMMEDIATELY PRECEDING THE TIME OF CREDITING OR DURING HIS                                                              |
| 21<br>22<br>23<br>24                       | (I) Is serving a sentence for a class 4, class 5, or class 6 felony;  (II) Has not incurred no A Class I code of penal discipline violations while incarcerated violation within the twenty-four months immediately preceding the time of crediting or during his or her entire term of incarceration if the term is less than |

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LEVELS.

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| 1  | INCARCERATION IF THE TERM IS LESS THAN TWELVE MONTHS;                               |
|----|-------------------------------------------------------------------------------------|
| 2  | (III) Has been Is program-compliant; and                                            |
| 3  | (IV) Was not convicted of, and has not previously been convicted                    |
| 4  | of, a FELONY crime DESCRIBED in SECTION 18-3-303, 18-3-305, 18-3-306,               |
| 5  | OR 18-6-701, sections 18-7-402 to 18-7-407, C.R.S., OR section                      |
| 6  | 18-12-102 C.R.S., or section 18-12-109, C.R.S., or a FELONY crime listed            |
| 7  | in section 24-4.1-302 (1), C.R.S.                                                   |
| 8  | (6) Earned release time shall be scheduled by the parole board                      |
| 9  | STATE BOARD OF PAROLE and the time computation unit in the department               |
| 10 | of corrections for inmates convicted of class 4 and class 5 felonies up to          |
| 11 | sixty days prior to the mandatory release date and for inmates convicted            |
| 12 | of class 6 felonies up to thirty days prior to the mandatory release date for       |
| 13 | inmates who meet the following criteria:                                            |
| 14 | (a) The inmate has no NOT INCURRED A CLASS I code of penal                          |
| 15 | discipline violations VIOLATION WITHIN THE TWENTY-FOUR MONTHS                       |
| 16 | IMMEDIATELY PRECEDING THE TIME OF CREDITING OR DURING HIS OR HER                    |
| 17 | ENTIRE TERM OF INCARCERATION IF THE TERM IS LESS THAN TWENTY-FOUR                   |
| 18 | MONTHS OR A CLASS II CODE OF PENAL DISCIPLINE VIOLATION WITHIN THE                  |
| 19 | TWELVE MONTHS IMMEDIATELY PRECEDING THE TIME OF CREDITING OR                        |
| 20 | DURING HIS OR HER ENTIRE TERM OF INCARCERATION IF THE TERM IS LESS                  |
| 21 | THAN TWELVE MONTHS;                                                                 |
| 22 | (b) The inmate is program-compliant; and                                            |
| 23 | (c) The inmate was not convicted of, and has not previously been                    |
| 24 | convicted of, a FELONY crime DESCRIBED in SECTION 18-3-303, 18-3-305,               |
| 25 | 18-3-306, OR 18-6-701, sections 18-7-402 to 18-7-407, <del>C.R.S.,</del> OR section |
| 26 | 18-12-102 C.R.S., or section 18-12-109, C.R.S., or a FELONY crime listed            |
| 27 | in section 24-4.1-302 (1), C.R.S.                                                   |

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| 1  | <b>SECTION 6.</b> 17-22.5-404, Colorado Revised Statutes, is     |
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| 2  | REPEALED AND REENACTED, WITH AMENDMENTS, to read:                |
| 3  | 17-22.5-404. Parole guidelines - repeal. (1) THE GENERAL         |
| 4  | ASSEMBLY HEREBY FINDS THAT:                                      |
| 5  | (a) The risk of reoffense shall be the central                   |
| 6  | CONSIDERATION BY THE STATE BOARD OF PAROLE IN MAKING DECISIONS   |
| 7  | RELATED TO THE TIMING AND CONDITIONS OF RELEASE ON PAROLE OR     |
| 8  | REVOCATION OF PAROLE;                                            |
| 9  | (b) RESEARCH DEMONSTRATES THAT ACTUARIAL RISK                    |
| 10 | ASSESSMENT TOOLS CAN PREDICT THE LIKELIHOOD OR RISK OF REOFFENSE |
| 11 | WITH SIGNIFICANTLY GREATER ACCURACY THAN PROFESSIONAL JUDGMENT   |
| 12 | ALONE. EVIDENCE-BASED CORRECTIONAL PRACTICES PRIORITIZE THE USE  |
| 13 | OF ACTUARIAL RISK ASSESSMENT TOOLS TO PROMOTE PUBLIC SAFETY. THE |
| 14 | BEST OUTCOMES ARE DERIVED FROM A COMBINATION OF EMPIRICALLY      |
| 15 | BASED ACTUARIAL TOOLS AND CLINICAL JUDGMENT.                     |
| 16 | (c) Although the state board of parole is made up of             |
| 17 | INDIVIDUALS, USING STRUCTURED DECISION-MAKING UNITES THE PAROLE  |
| 18 | BOARD MEMBERS WITH A COMMON PHILOSOPHY AND SET OF GOALS AND      |
| 19 | PURPOSES WHILE RETAINING THE AUTHORITY OF INDIVIDUAL PAROLE      |
| 20 | BOARD MEMBERS TO MAKE DECISIONS THAT ARE APPROPRIATE FOR         |
| 21 | PARTICULAR SITUATIONS. EVIDENCE-BASED CORRECTIONAL PRACTICES     |
| 22 | SUPPORT THE USE OF STRUCTURED DECISION-MAKING.                   |
| 23 | (d) STRUCTURED DECISION-MAKING BY THE STATE BOARD OF             |
| 24 | PAROLE PROVIDES FOR GREATER ACCOUNTABILITY, STANDARDS FOR        |
| 25 | EVALUATING OUTCOMES, AND TRANSPARENCY OF DECISION-MAKING THAT    |
| 26 | CAN BE BETTER COMMUNICATED TO VICTIMS, OFFENDERS, OTHER          |
| 27 | CRIMINAL JUSTICE PROFESSIONALS, AND THE COMMUNITY; AND           |

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| 1  | (e) AN OFFENDER'S LIKELIHOOD OF SUCCESS MAY BE INCREASED         |
|----|------------------------------------------------------------------|
| 2  | BY ALIGNING THE INTENSITY AND TYPE OF PAROLE SUPERVISION,        |
| 3  | CONDITIONS OF RELEASE, AND SERVICES WITH ASSESSED RISK AND NEED  |
| 4  | LEVEL.                                                           |
| 5  | (2) (a) THE DIVISION OF CRIMINAL JUSTICE IN THE DEPARTMENT OF    |
| 6  | PUBLIC SAFETY SHALL DEVELOP THE COLORADO RISK ASSESSMENT SCALE   |
| 7  | TO BE USED BY THE STATE BOARD OF PAROLE IN CONSIDERING INMATES   |
| 8  | FOR RELEASE ON PAROLE. THE RISK ASSESSMENT SCALE SHALL INCLUDE   |
| 9  | CRITERIA THAT STATISTICALLY HAVE BEEN SHOWN TO BE GOOD           |
| 10 | PREDICTORS OF THE RISK OF REOFFENSE. THE DIVISION OF CRIMINAL    |
| 11 | JUSTICE SHALL VALIDATE THE COLORADO RISK ASSESSMENT SCALE AT     |
| 12 | LEAST EVERY FIVE YEARS OR MORE OFTEN IF THE PREDICTIVE ACCURACY, |
| 13 | AS DETERMINED BY DATA COLLECTION AND ANALYSIS, FALLS BELOW AN    |
| 14 | ACCEPTABLE LEVEL OF PREDICTIVE ACCURACY AS DETERMINED BY THE     |
| 15 | DIVISION OF CRIMINAL JUSTICE, THE STATE BOARD OF PAROLE, AND THE |
| 16 | DIVISION OF ADULT PAROLE IN THE DEPARTMENT OF CORRECTIONS.       |
| 17 | (b) THE DIVISION OF CRIMINAL JUSTICE, THE DEPARTMENT OF          |
| 18 | CORRECTIONS, AND THE STATE BOARD OF PAROLE SHALL COOPERATE TO    |
| 19 | DEVELOP PAROLE BOARD ACTION FORMS CONSISTENT WITH THIS SECTION   |
| 20 | THAT CAPTURE THE RATIONALE FOR DECISION-MAKING THAT SHALL BE     |
| 21 | PUBLISHED AS OFFICIAL FORMS OF THE DEPARTMENT OF CORRECTIONS.    |
| 22 | VICTIM IDENTITY AND INPUT SHALL BE PROTECTED FROM DISPLAY ON THE |
| 23 | PAROLE BOARD ACTION FORM OR ANY PAROLE HEARING REPORT THAT MAY   |
| 24 | BECOME A PART OF AN INMATE RECORD.                               |
| 25 | (c) THE DIVISION OF CRIMINAL JUSTICE, IN COOPERATION WITH THE    |
| 26 | DEPARTMENT OF CORRECTIONS AND THE STATE BOARD OF PAROLE, SHALL   |
| 27 | PROVIDE TRAINING ON THE USE OF THE ADMINISTRATIVE RELEASE        |

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1 GUIDELINE INSTRUMENT DEVELOPED PURSUANT TO SECTION 17-22.5-107 2 (1) AND THE COLORADO RISK ASSESSMENT SCALE TO PERSONNEL OF THE 3 DEPARTMENT OF CORRECTIONS, THE STATE BOARD OF PAROLE, 4 ADMINISTRATIVE HEARING OFFICERS, AND RELEASE HEARING OFFICERS. 5 THE DIVISION SHALL CONDUCT THE TRAINING ON A SEMIANNUAL BASIS. 6 (d) THE DEPARTMENT OF CORRECTIONS, IN COOPERATION WITH 7 THE STATE BOARD OF PAROLE. SHALL PROVIDE TRAINING ON THE USE OF 8 THE ADMINISTRATIVE REVOCATION GUIDELINES DEVELOPED PURSUANT TO 9 SECTION 17-22.5-107 (2) TO PERSONNEL OF THE DEPARTMENT OF 10 CORRECTIONS, THE STATE BOARD OF PAROLE, AND ADMINISTRATIVE 11 HEARING OFFICERS. THE DEPARTMENT SHALL CONDUCT THE TRAINING 12 SEMIANNUALLY. 13 (3) FOR A PERSON SENTENCED FOR A CLASS 2, CLASS 3, CLASS 4, 14 CLASS 5, OR CLASS 6 FELONY WHO IS ELIGIBLE FOR PAROLE PURSUANT TO 15 SECTION 17-22.5-403, OR A PERSON WHO IS ELIGIBLE FOR PAROLE 16 PURSUANT TO SECTION 17-22.5-403.7, THE STATE BOARD OF PAROLE MAY 17 CONSIDER ALL APPLICATIONS FOR PAROLE, AS WELL AS ALL PERSONS TO BE 18 SUPERVISED UNDER ANY INTERSTATE COMPACT. THE STATE BOARD OF 19 PAROLE MAY PAROLE ANY PERSON WHO IS SENTENCED OR COMMITTED TO 20 A CORRECTIONAL FACILITY WHEN THE BOARD DETERMINES, BY USING, 21

A CORRECTIONAL FACILITY WHEN THE BOARD DETERMINES, BY USING, WHERE AVAILABLE, EVIDENCE-BASED PRACTICES AND THE GUIDELINES ESTABLISHED BY THIS SECTION, THAT THERE IS A REASONABLE PROBABILITY THAT THE PERSON WILL NOT VIOLATE THE LAW WHILE ON PAROLE AND THAT THE PERSON'S RELEASE FROM INSTITUTIONAL CUSTODY IS COMPATIBLE WITH PUBLIC SAFETY AND THE WELFARE OF SOCIETY. THE

26 STATE BOARD OF PAROLE SHALL FIRST CONSIDER THE RISK OF REOFFENSE

IN EVERY RELEASE DECISION IT MAKES.

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| 1  | (4) (a) IN CONSIDERING OFFENDERS FOR PAROLE, THE STATE             |
|----|--------------------------------------------------------------------|
| 2  | BOARD OF PAROLE SHALL CONSIDER THE TOTALITY OF THE                 |
| 3  | CIRCUMSTANCES, WHICH INCLUDE, BUT NEED NOT BE LIMITED TO, THE      |
| 4  | FOLLOWING FACTORS:                                                 |
| 5  | (I) THE TESTIMONY OR WRITTEN STATEMENT FROM THE VICTIM OF          |
| 6  | THE CRIME, OR A RELATIVE OF THE VICTIM, OR A DESIGNEE, PURSUANT TO |
| 7  | SECTION 17-2-214;                                                  |
| 8  | (II) THE ACTUARIAL RISK OF REOFFENSE;                              |
| 9  | (III) THE OFFENDER'S ASSESSED CRIMINOGENIC NEED LEVEL;             |
| 10 | (IV) THE OFFENDER'S PROGRAM OR TREATMENT PARTICIPATION             |
| 11 | AND PROGRESS;                                                      |
| 12 | (V) THE OFFENDER'S INSTITUTIONAL CONDUCT;                          |
| 13 | (VI) THE ADEQUACY OF THE OFFENDER'S PAROLE PLAN;                   |
| 14 | (VII) WHETHER THE OFFENDER WHILE UNDER SENTENCE HAS                |
| 15 | THREATENED OR HARASSED THE VICTIM OR THE VICTIM'S FAMILY OR HAS    |
| 16 | CAUSED THE VICTIM OR THE VICTIM'S FAMILY TO BE THREATENED OR       |
| 17 | HARASSED, EITHER VERBALLY OR IN WRITING;                           |
| 18 | (VIII) AGGRAVATING OR MITIGATING FACTORS FROM THE                  |
| 19 | CRIMINAL CASE;                                                     |
| 20 | (IX) THE TESTIMONY OR WRITTEN STATEMENT FROM A                     |
| 21 | PROSPECTIVE PAROLE SPONSOR, EMPLOYER, OR OTHER PERSON WHO          |
| 22 | WOULD BE AVAILABLE TO ASSIST THE OFFENDER IF RELEASED ON PAROLE;   |
| 23 |                                                                    |
| 24 | (X) WHETHER THE OFFENDER HAD PREVIOUSLY ABSCONDED OR               |
| 25 | ESCAPED OR ATTEMPTED TO ABSCOND OR ESCAPE WHILE ON COMMUNITY       |
| 26 | SUPERVISION; AND                                                   |
| 27 | (XI) Whether the offender completed of worked towards              |

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| 1  | COMPLETING A HIGH SCHOOL DIPLOMA, A GENERAL EQUIVALENCY DEGREE,     |
|----|---------------------------------------------------------------------|
| 2  | OR A COLLEGE DEGREE DURING HIS OR HER PERIOD OF INCARCERATION.      |
| 3  | (b) The state board of parole shall use the Colorado risk           |
| 4  | ASSESSMENT SCALE THAT IS DEVELOPED BY THE DIVISION OF CRIMINAL      |
| 5  | JUSTICE IN THE DEPARTMENT OF PUBLIC SAFETY PURSUANT TO PARAGRAPH    |
| 6  | (a) OF SUBSECTION (2) OF THIS SECTION IN CONSIDERING INMATES FOR    |
| 7  | RELEASE ON PAROLE.                                                  |
| 8  | (c) (I) EXCEPT AS PROVIDED IN SUBPARAGRAPH (II) OF THIS             |
| 9  | PARAGRAPH (c), THE STATE BOARD OF PAROLE SHALL ALSO USE THE         |
| 10 | ADMINISTRATIVE RELEASE GUIDELINE INSTRUMENT DEVELOPED PURSUANT      |
| 11 | TO SECTION 17-22.5-107 (1) IN EVALUATING AN APPLICATION FOR PAROLE. |
| 12 | (II) THE ADMINISTRATIVE RELEASE GUIDELINE INSTRUMENT SHALL          |
| 13 | NOT BE USED IN CONSIDERING THOSE INMATES CLASSIFIED AS SEX          |
| 14 | OFFENDERS WITH INDETERMINATE SENTENCES FOR WHOM THE SEX             |
| 15 | OFFENDER MANAGEMENT BOARD PURSUANT TO SECTION 18-1.3-1009,          |
| 16 | $C.R.S., {\sf HASESTABLISHEDSEPARATEANDDISTINCTRELEASEGUIDELINES}.$ |
| 17 | THE SEX OFFENDER MANAGEMENT BOARD IN COLLABORATION WITH THE         |
| 18 | DEPARTMENT OF CORRECTIONS, THE JUDICIAL DEPARTMENT, THE DIVISION    |
| 19 | OF CRIMINAL JUSTICE IN THE DEPARTMENT OF PUBLIC SAFETY, AND THE     |
| 20 | STATE BOARD OF PAROLE SHALL DEVELOP A SPECIFIC SEX OFFENDER         |
| 21 | RELEASE GUIDELINE INSTRUMENT FOR USE BY THE STATE BOARD OF          |
| 22 | PAROLE FOR THOSE INMATES CLASSIFIED AS SEX OFFENDERS WITH           |
| 23 | DETERMINATE SENTENCES.                                              |
| 24 | (5) (a) IN CONDUCTING A PAROLE REVOCATION HEARING, THE              |
| 25 | STATE BOARD OF PAROLE AND THE ADMINISTRATIVE HEARING OFFICER        |
| 26 | SHALL CONSIDER, WHERE AVAILABLE, EVIDENCE-BASED PRACTICES AND       |
| 27 | SHALL CONSIDER BUT NEED NOT BE LIMITED TO THE FOLLOWING             |

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| 1  | FACTORS:                                                        |
|----|-----------------------------------------------------------------|
| 2  | (I) A DETERMINATION BY THE STATE BOARD OF PAROLE THAT A         |
| 3  | PAROLEE COMMITTED A NEW CRIME WHILE ON PAROLE, IF APPLICABLE;   |
| 4  | (II) THE PAROLEE'S ACTUARIAL RISK OF REOFFENSE;                 |
| 5  | (III) THE SERIOUSNESS OF THE TECHNICAL VIOLATION, IF            |
| 6  | APPLICABLE;                                                     |
| 7  | (IV) THE PAROLEE'S FREQUENCY OF TECHNICAL VIOLATIONS, IF        |
| 8  | APPLICABLE;                                                     |
| 9  | (V) THE PAROLEE'S EFFORTS TO COMPLY WITH A PREVIOUS             |
| 10 | CORRECTIVE ACTION PLAN OR OTHER REMEDIATION PLAN REQUIRED BY    |
| 11 | THE STATE BOARD OF PAROLE OR PAROLE OFFICER;                    |
| 12 | (VI) THE IMPOSITION OF INTERMEDIATE SANCTIONS BY THE            |
| 13 | PAROLE OFFICER IN RESPONSE TO THE TECHNICAL VIOLATIONS THAT MAY |
| 14 | FORM THE BASIS OF THE COMPLAINT FOR REVOCATION; AND             |
| 15 | (VII) WHETHER MODIFICATION OF PAROLE CONDITIONS IS              |
| 16 | APPROPRIATE AND CONSISTENT WITH PUBLIC SAFETY IN LIEU OF        |
| 17 | REVOCATION.                                                     |
| 18 | (b) The state board of parole shall use the administrative      |
| 19 | REVOCATION GUIDELINES DEVELOPED PURSUANT TO SECTION 17-22.5-107 |
| 20 | (2), IN EVALUATING COMPLAINTS FILED FOR PAROLE REVOCATION.      |
| 21 | (c) The state board of parole or the administrative             |
| 22 | HEARING OFFICER SHALL NOT REVOKE PAROLE FOR A TECHNICAL         |
| 23 | VIOLATION UNLESS THE BOARD OR ADMINISTRATIVE HEARING OFFICER    |
| 24 | DETERMINES ON THE RECORD THAT APPROPRIATE INTERMEDIATE          |
| 25 | SANCTIONS HAVE BEEN UTILIZED AND HAVE BEEN INEFFECTIVE OR THAT  |
| 26 | THE MODIFICATION OF CONDITIONS OF PAROLE OR THE IMPOSITION OF   |
| 27 | INTERMEDIATE SANCTIONS IS NOT APPROPRIATE OR CONSISTENT WITH    |

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# PUBLIC SAFETY AND THE WELFARE OF SOCIETY.

THE STATE BOARD OF PAROLE SHALL WORK IN

(6) (a)

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| 3  | CONSULTATION WITH THE DIVISION OF CRIMINAL JUSTICE IN THE         |
|----|-------------------------------------------------------------------|
| 4  | DEPARTMENT OF PUBLIC SAFETY AND THE DEPARTMENT OF CORRECTIONS     |
| 5  | TO DEVELOP AND IMPLEMENT A PROCESS TO COLLECT AND ANALYZE DATA    |
| 6  | RELATED TO THE BASIS FOR AND THE OUTCOMES OF THE BOARD'S PAROLE   |
| 7  | DECISIONS. THE PROCESS SHALL COLLECT DATA RELATED TO THE BOARD'S  |
| 8  | RATIONALE FOR GRANTING, REVOKING, OR DENYING PAROLE. ANY          |
| 9  | INFORMATION RELATING TO VICTIM IDENTIFICATION OR VICTIM INPUT     |
| 10 | THAT IS IDENTIFIABLE TO AN INDIVIDUAL DEFENDANT OR CASE SHALL BE  |
| 11 | MAINTAINED, BUT KEPT CONFIDENTIAL AND RELEASED ONLY TO OTHER      |
| 12 | GOVERNMENT AGENCIES, PURSUANT TO A NONDISCLOSURE AGREEMENT,       |
| 13 | FOR THE PURPOSE OF ANALYSIS AND REPORTING, PURSUANT TO            |
| 14 | PARAGRAPH (c) OF THIS SUBSECTION (6). WHEN THE BOARD GRANTS       |
| 15 | PAROLE, THE PROCESS SHALL ALSO COLLECT DATA RELATED TO WHETHER    |
| 16 | THE OFFENDER HAS PREVIOUSLY RECIDIVATED, THE TYPE OF REENTRY      |
| 17 | PROGRAM GIVEN TO THE OFFENDER AS A PART OF THE OFFENDER'S PAROLE  |
| 18 | PLAN, AND WHETHER THE OFFENDER RECIDIVATES WHILE ON PAROLE.       |
| 19 | (b) The state board of parole shall also determine                |
| 20 | WHETHER A DECISION GRANTING, REVOKING, OR DENYING PAROLE          |
| 21 | CONFORMED WITH OR DEPARTED FROM THE ADMINISTRATIVE GUIDELINES     |
| 22 | CREATED PURSUANT TO SECTION 17-22.5-107 AND, IF THE DECISION WAS  |
| 23 | A DEPARTURE FROM THE GUIDELINES, THE REASON FOR THE DEPARTURE.    |
| 24 | THE DATA COLLECTED PURSUANT TO THIS PARAGRAPH (b) ARE SUBJECT     |
| 25 | TO THE SAME VICTIM PROTECTIONS DESCRIBED IN PARAGRAPH (a) OF THIS |
| 26 | SUBSECTION (6).                                                   |

(c) The state board of parole shall provide the data

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| 1  | COLLECTED PURSUANT TO THIS SUBSECTION (6) TO THE DIVISION OF        |
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| 2  | CRIMINAL JUSTICE IN THE DEPARTMENT OF PUBLIC SAFETY FOR ANALYSIS.   |
| 3  | THE DIVISION OF CRIMINAL JUSTICE SHALL ANALYZE THE DATA RECEIVED    |
| 4  | PURSUANT TO THIS PARAGRAPH (c) AND SHALL PROVIDE ITS ANALYSIS TO    |
| 5  | THE BOARD. THE BOARD AND THE DIVISION OF CRIMINAL JUSTICE SHALL     |
| 6  | USE THE DATA AND ANALYSIS TO IDENTIFY SPECIFIC FACTORS THAT ARE     |
| 7  | IMPORTANT IN THE DECISION-MAKING PROCESS.                           |
| 8  | (d) THE DIVISION OF CRIMINAL JUSTICE IN THE DEPARTMENT OF           |
| 9  | PUBLIC SAFETY SHALL PROVIDE THE STATE BOARD OF PAROLE WITH          |
| 10 | TRAINING REGARDING HOW TO USE THE DATA OBTAINED AND ANALYZED        |
| 11 | PURSUANT TO PARAGRAPH (c) OF THIS SUBSECTION (6) TO FACILITATE THE  |
| 12 | BOARD'S FUTURE DECISION-MAKING.                                     |
| 13 | (e) (I) On or before November 1, 2009, the state board of           |
| 14 | PAROLE AND THE DIVISION OF CRIMINAL JUSTICE IN THE DEPARTMENT OF    |
| 15 | PUBLIC SAFETY SHALL ISSUE A REPORT TO THE GENERAL ASSEMBLY          |
| 16 | REGARDING THE PROGRESS IN IMPLEMENTING THIS SUBSECTION (6), AND     |
| 17 | NOVEMBER 1 EACH YEAR THEREAFTER, THE STATE BOARD OF PAROLE AND      |
| 18 | THE DIVISION OF CRIMINAL JUSTICE IN THE DEPARTMENT OF PUBLIC SAFETY |
| 19 | SHALL UPDATE THE REPORT. THE DATA SHALL BE REPORTED TO THE          |
| 20 | GENERAL ASSEMBLY ONLY IN THE AGGREGATE.                             |
| 21 | (II) This paragraph (e) is repealed, effective July 1, 2012.        |
| 22 | (7) The department of corrections, the state board of               |
| 23 | PAROLE, THE DIVISION OF ADULT PAROLE, AND THE DIVISION OF CRIMINAL  |
| 24 | JUSTICE IN THE DEPARTMENT OF PUBLIC SAFETY SHALL COOPERATE IN       |
| 25 | IMPLEMENTING ALL ASPECTS OF THIS SECTION.                           |
| 26 | (8) This section shall apply to any person to whom section          |
|    |                                                                     |

17-22.5-303.5, AS IT EXISTED PRIOR TO MAY 18, 1991, WOULD APPLY

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| 1  | PURSUANT TO THE OPERATION OF SECTION 17-22.5-406, BECAUSE THE                 |
|----|-------------------------------------------------------------------------------|
| 2  | PROVISIONS OF SUCH SECTIONS ARE SUBSTANTIALLY SIMILAR.                        |
| 3  | (9) FOR PURPOSES OF THIS SECTION, "TECHNICAL VIOLATION"                       |
| 4  | MEANS A VIOLATION OF A CONDITION OF PAROLE THAT IS NOT A                      |
| 5  | CONVICTION FOR A NEW CRIMINAL OFFENSE OR NOT DETERMINED BY THE                |
| 6  | STATE BOARD OF PAROLE TO BE A COMMISSION OF A NEW <u>CRIMINAL</u>             |
| 7  | OFFENSE.                                                                      |
| 8  | <b>SECTION 7.</b> 24-33.5-503 (1), Colorado Revised Statutes, is              |
| 9  | amended BY THE ADDITION OF THE FOLLOWING NEW                                  |
| 10 | PARAGRAPHS to read:                                                           |
| 11 | 24-33.5-503. Duties of division. (1) The division has the                     |
| 12 | following duties:                                                             |
| 13 | (u) To develop the administrative release guideline                           |
| 14 | INSTRUMENT FOR USE BY THE STATE BOARD OF PAROLE AS DESCRIBED IN               |
| 15 | SECTION 17-22.5-107 (1), C.R.S.;                                              |
| 16 | (v) To develop the Colorado risk assessment scale as                          |
| 17 | DESCRIBED IN SECTION 17-22.5-404 (2) (a), C.R.S.;                             |
| 18 | (w) To develop, in cooperation with the department of                         |
| 19 | CORRECTIONS AND THE STATE BOARD OF PAROLE, A PAROLE BOARD                     |
| 20 | ACTION FORM; AND                                                              |
| 21 | (x) TO PROVIDE TRAINING ON THE COLORADO RISK ASSESSMENT                       |
| 22 | SCALE AND THE ADMINISTRATIVE RELEASE GUIDELINE INSTRUMENT AS                  |
| 23 | REQUIRED BY SECTION 17-22.5-404 (2) (c), C.R.S.                               |
| 24 | <b>SECTION 8.</b> 22-33-107.5 (1) (b), Colorado Revised Statutes, is          |
| 25 | amended to read:                                                              |
| 26 | 22-33-107.5. Notice of failure to attend. (1) Except as                       |
| 27 | otherwise provided in subsection (2) of this section, a school district shall |

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| 1  | notify the appropriate court or parole board if a student fails to attend all |
|----|-------------------------------------------------------------------------------|
| 2  | or any portion of a school day, where the school district has received        |
| 3  | notice from the court or parole board:                                        |
| 4  | (b) Pursuant to section 17-22.5-404, (4.5), 18-1.3-204 (2.3),                 |
| 5  | 19-2-907 (4), 19-2-925 (5), or 19-2-1002 (1) or (3), C.R.S., that the         |
| 6  | student is required to attend school as a condition of or in connection with  |
| 7  | any sentence imposed by the court, including a condition of probation or      |
| 8  | parole; or                                                                    |
| 9  | SECTION 9. 17-2-201, Colorado Revised Statutes, is amended                    |
| 10 | BY THE ADDITION OF A NEW SUBSECTION to read:                                  |
| 11 | 17-2-201. State board of parole. (3.5) THE CHAIRPERSON SHALL                  |
| 12 | ANNUALLY MAKE A PRESENTATION TO JUDICIARY COMMITTEES OF THE                   |
| 13 | HOUSE OF REPRESENTATIVES AND THE SENATE, OR ANY SUCCESSOR                     |
| 14 | COMMITTEES, REGARDING THE OPERATIONS OF THE BOARD.                            |
| 15 | SECTION $\underline{10}$ . Appropriation - adjustments to the 2010 long       |
| 16 | bill. (1) In addition to any other appropriation, there is hereby             |
| 17 | appropriated, out of any moneys in the general fund not otherwise             |
| 18 | appropriated, to the department of corrections, for allocation to the         |
| 19 | executive director's office and parole subprograms, for research and          |
| 20 | parole services, for the fiscal year beginning July 1, 2010, the sum of       |
| 21 | three hundred fifty-three thousand seven hundred eighty-six dollars           |
| 22 | (\$353,786) and 7.9 FTE, or so much thereof as may be necessary, for the      |
| 23 | implementation of this act.                                                   |
| 24 | (2) In addition to any other appropriation, there is hereby                   |
| 25 | appropriated, out of any moneys in the general fund not otherwise             |
| 26 | appropriated, to the department of public safety, for allocation to the       |
| 27 | division of criminal justice, for parole guideline duties and actuarial       |

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| 1  | consultation, for the fiscal year beginning July 1, 2010, the sum of eighty         |
|----|-------------------------------------------------------------------------------------|
| 2  | thousand one hundred fifty-four dollars (\$80,154) and 0.7 FTE, or so               |
| 3  | much thereof as may be necessary, for the implementation of this act.               |
| 4  | (3) In addition to any other appropriation, there is hereby                         |
| 5  | appropriated, out of any moneys in the general fund not otherwise                   |
| 6  | appropriated, to the department of public safety, for allocation to the             |
| 7  | division of criminal justice, for costs associated with the Colorado                |
| 8  | criminal and juvenile justice commission, for the fiscal year beginning             |
| 9  | July 1, 2010, the sum of one hundred fourteen thousand one hundred                  |
| 10 | twenty-seven dollars (\$114,127).                                                   |
| 11 | (4) For the implementation of this act, the general fund                            |
| 12 | appropriation made in the annual general appropriation act for the fiscal           |
| 13 | year beginning July 1, 2010, to the department of corrections,                      |
| 14 | management, external capacity subprogram, for payments to house state               |
| 15 | prisoners, is decreased by five hundred forty-eight thousand sixty-seven            |
| 16 | dollars (\$548,067).                                                                |
| 17 | <b>SECTION</b> <u>11.</u> <b>Specified effective date.</b> (1) Sections 3 through   |
| 18 | $\underline{12}$ of this act shall take effect upon passage.                        |
| 19 | (2) Section 1 of this act shall take effect only if House Bill                      |
| 20 | 10-1364 is not enacted and shall effect upon passage of this act.                   |
| 21 | (3) Section 2 of this act shall take effect only if House 10-1364 is                |
| 22 | enacted and becomes law and shall have the same effective date as House             |
| 23 | Bill 10-1364.                                                                       |
| 24 | <b>SECTION</b> $\underline{12}$ . Safety clause. The general assembly hereby finds, |
| 25 | determines, and declares that this act is necessary for the immediate               |
| 26 | preservation of the public peace, health, and safety.                               |

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