Second Regular Session Sixty-seventh General Assembly STATE OF COLORADO

PREAMENDED

This Unofficial Version Includes Committee Amendments Not Yet Adopted on Second Reading

LLS NO. 10-0605.02 Kate Meyer

HOUSE BILL 10-1125

HOUSE SPONSORSHIP

Hullinghorst,

SENATE SPONSORSHIP

Schwartz,

House Committees

Senate Committees

Transportation & Energy Appropriations

A BILL FOR AN ACT 101 CONCERNING THE AUTHORITY OF THE DEPARTMENT OF PUBLIC 102 HEALTH AND ENVIRONMENT TO REGULATE CERTAIN ACTIVITIES 103 WITH RESPECT TO WASTE GREASE DERIVED FROM FOOD 104 PREPARATION.

Bill Summary

(Note: This summary applies to this bill as introduced and does not reflect any amendments that may be subsequently adopted. If this bill passes third reading in the house of introduction, a bill summary that applies to the reengrossed version of this bill will be available at http://www.leg.state.co.us/billsummaries.)

The bill empowers the Colorado department of public health and environment (department) to regulate the collection, transportation, and disposal of trap grease and yellow grease (jointly referred to as "grease"). Specifically, the bill requires persons, facilities, and vehicles engaged in the collection, transportation, storage, processing, or disposal of grease to register annually with the department, which registration shall include completing an application, paying a fee, and posting a surety bond or other debt instrument or method of financial assurance. Individuals employed or engaged by other persons to collect, transport, store, process, or dispose of grease are not required to separately register. Registered facilities and vehicles must display department-issued decals. In addition, registrants will be required to complete manifests containing certain information related to grease collection, transportation, and disposal, maintain certain records for a period of 2 years and furnish the records to the department upon request, and submit timely annual reports to the department.

In order to administer the laws related to grease regulation, the bill requires the solid and hazardous waste commission (commission) in the department to promulgate rules by December 31, 2011, and periodically thereafter.

Personal use of grease requires separate registration under the bill. "Personal use" is triggered when:

- ! A person intends to use the grease the person is transporting or possessing;
- ! The person is transporting or possessing a minimum quantity of grease, as determined by the commission by rule; and
- ! The person is transporting no more than 55 gallons at one time or possessing no more than 165 gallons of grease at one time.

Persons registering as personal users are prohibited from bartering, trading, or selling their grease. A personal user is prohibited from taking grease from a registrant unless the registrant gives the personal user written permission to do so.

The bill applies to the existing provisions regarding solid waste-related inspection, enforcement, nuisance actions, violations, and civil and criminal penalties with respect to laws regulating grease.

Be it enacted by the General Assembly of the State of Colorado:

2 **SECTION 1.** 30-20-113 (1), Colorado Revised Statutes, is

amended BY THE ADDITION OF A NEW PARAGRAPH to read:

4 30-20-113. Inspection - enforcement - nuisances - violations -

civil penalty. (1) No person shall:

1

5

-2-

1	(a) COLLECT, TRANSPORT, STORE, PROCESS, OR DISPOSE OF TRAP				
2	GREASE OR YELLOW GREASE IN ANY MANNER THAT VIOLATES SECTION				
3	30-20-123 OR ANY RULE PROMULGATED PURSUANT THERETO.				
4	SECTION 2. 30-20-118 (1), Colorado Revised Statutes, is				
5	amended to read:				
6	30-20-118. Solid waste management fund - created. (1) There				
7	is hereby created in the state treasury a fund to be known as the solic				
8	waste management fund, which shall consist of moneys collected				
9	pursuant to sections 30-20-103.7, and 30-20-109, AND 30-20-123, as well				
10	as that portion of the fee designated for solid waste management under				
11	section 25-16-104.5 (2), C.R.S. Such moneys shall be appropriated				
12	annually to the department by the general assembly. Except as provided				
13	in section 25-15-314, C.R.S., the moneys in the solid waste management				
14	fund shall not be credited or transferred to the general fund or any other				
15	fund of the state.				
16	SECTION 3. Part 1 of article 20 of title 30, Colorado Revised				
17	Statutes, is amended BY THE ADDITION OF A NEW SECTION to				
18	read:				
19	30-20-123. Trap grease and yellow grease - registration - fees				
20	- record-keeping - violations - rules - definitions - legislative				
21	declaration. (1) The General assembly Hereby Finds, Determines,				
22	AND DECLARES THAT THE SAFE AND PROPER COLLECTION,				
23	TRANSPORTATION, AND DISPOSAL OF YELLOW GREASE AND TRAP GREASE				
24	IS A MATTER OF STATEWIDE CONCERN AND THAT STATE OVERSIGHT OF				
25	PERSONS AND VEHICLES ENGAGED IN SUCH ACTIONS IS NECESSARY TO				
26	PROTECT THE PUBLIC HEALTH AND ENVIRONMENT.				
27	(2) As used in this section, unless the context otherwise				

-3-

1	REQUIRES:
2	(a) "COLLECT" MEANS TO GATHER; EXCEPT THAT "COLLECT" DOES
3	NOT INCLUDE MOVING GREASE FROM ONE AREA OR CONTAINER TO
4	ANOTHER AREA OR CONTAINER ON THE SAME PREMISES.
5	(b) "Commission" means the solid and hazardous waste
6	COMMISSION CREATED IN SECTION 25-15-302, C.R.S.
7	(c) "FACILITY" MEANS ANY REAL PROPERTY LOCATION USED FOR
8	THE COLLECTION, TRANSPORTATION, STORAGE, PROCESSING, OR DISPOSAL
9	OF GREASE, INCLUDING, WITHOUT LIMITATION, A PROCESSING PLANT,
10	TRANSFER STATION, OR TRANS-SHIPMENT LOCATION. "FACILITY" DOES
11	NOT INCLUDE DOMESTIC WASTEWATER TREATMENT WORKS AS DEFINED IN
12	SECTION 25-8-103, C.R.S., THAT PROCESSES WASTE GREASE AS PART OF
13	ITS OPERATIONS THAT ARE REGULATED BY THE DEPARTMENT PURSUANT
14	TO ARTICLE 8 OF TITLE 25, C.R.S.
15	(d) "Grease" means trap grease or yellow grease in a
16	QUANTITY IN EXCESS OF AN AMOUNT DETERMINED BY THE COMMISSION BY
17	RULE.
18	(e) "Manifest" means the document used for identifying
19	THE QUANTITY, COMPOSITION, ORIGIN, ROUTING, AND DESTINATION OF
20	GREASE DURING ITS TRANSPORTATION FROM THE POINT OF GENERATION TO
21	THE POINT OF STORAGE, TREATMENT, OR DISPOSAL.
22	(f) "REGISTRANT" MEANS A PERSON REGISTERED UNDER
23	SUBSECTION (3) OF THIS SECTION.
24	(g) "STORE" MEANS TO POSSESS, IMPOUND, CONTAIN, OR CONTROL
25	GREASE; EXCEPT THAT "STORE" DOES NOT APPLY TO THE TEMPORARY
26	RETENTION OF GREASE ON THE PREMISES WHERE THE GREASE WAS
27	INITIALLY GENERATED.

-4- 1125

1	(h) "TRANSPORT" MEANS TO USE A VEHICLE TO HAUL, SHIP, CARRY,
2	CONVEY, OR TRANSFER GREASE FROM ONE PLACE TO ANOTHER.
3	"TRANSPORT" DOES NOT INCLUDE MOVING GREASE GENERATED ON SITE
4	INTO ANOTHER ON-SITE CONTAINER, WHETHER INDOORS OR OUTDOORS.
5	(i) "TRAP GREASE" MEANS THE RESIDUAL YELLOW GREASE, WASTE
6	WATER, AND DEBRIS PRINCIPALLY DERIVED FROM FOOD PREPARATION OR
7	PROCESSING, OR WASTE THAT IS INTERCEPTED BY AND CONTAINED IN
8	GREASE TRAPS OR GREASE INTERCEPTORS.
9	(j) "YELLOW GREASE" MEANS USED COOKING OIL, SPENT
10	SHORTENINGS, OR ANY OTHER INEDIBLE KITCHEN GREASE OR WASTE
11	VEGETABLE OIL PRODUCED BY RESTAURANT AND FOOD FACILITIES.
12	(3) (a) Registration. (I) On and after the date specified by
13	RULE OF THE COMMISSION PURSUANT TO SUBPARAGRAPH (III) OF
14	PARAGRAPH (a) OF SUBSECTION (9) OF THIS SECTION:
15	(A) NO PERSON SHALL COLLECT, TRANSPORT, STORE, PROCESS, OR
16	DISPOSE OF GREASE UNLESS THE PERSON IS VALIDLY REGISTERED WITH THE
17	DEPARTMENT IN ACCORDANCE WITH THIS SECTION AND RULES ADOPTED
18	BY THE COMMISSION UNDER THIS SECTION;
19	(B) NO FACILITY, INCLUDING A TRANSFER STATION, SHALL ACCEPT
20	GREASE FOR PROCESSING, HANDLING, OR STORAGE UNLESS THE FACILITY
21	IS VALIDLY REGISTERED WITH THE DEPARTMENT IN ACCORDANCE WITH
22	THIS SECTION AND RULES ADOPTED BY THE COMMISSION UNDER THIS
23	SECTION AND PROMINENTLY DISPLAYS A DECAL ISSUED PURSUANT TO
24	PARAGRAPH (b) OF THIS SUBSECTION (3); AND
25	(C) NO VEHICLE SHALL BE USED TO TRANSPORT GREASE UNLESS
26	THE VEHICLE IS VALIDLY REGISTERED WITH THE DEPARTMENT IN
27	ACCORDANCE WITH THIS SECTION AND DITIES ADOPTED BY THE

-5- 1125

1	COMMISSION UNDER THIS SECTION AND DISPLAYS A DECAL ISSUED UNDER
2	PARAGRAPH (b) OF THIS SUBSECTION (3).
3	(II) A PERSON REGISTERING A PERSON, VEHICLE, OR FACILITY
4	UNDER THIS SUBSECTION (3) SHALL:
5	(A) SUBMIT TO THE DEPARTMENT A REGISTRATION APPLICATION
6	CONTAINING ALL THE INFORMATION REQUIRED BY THE COMMISSION, IN
7	THE FORM AND MANNER SPECIFIED BY THE COMMISSION;
8	(B) PAY AN ANNUAL REGISTRATION FEE, IN A REASONABLE
9	AMOUNT TO COVER THE DIRECT AND INDIRECT COSTS INCURRED BY THE
10	DEPARTMENT IN ADMINISTERING THIS SECTION, AS DETERMINED BY RULE
11	OF THE COMMISSION; AND
12	(C) Post, at the time of registration, a surety bond or
13	OTHER DEBT INSTRUMENT OR METHOD OF FINANCIAL ASSURANCE, AS
14	DETERMINED BY RULE OF THE COMMISSION, WITH THE DEPARTMENT IN AN
15	AMOUNT DETERMINED BY THE DEPARTMENT TO BE REASONABLY
16	SUFFICIENT TO REMEDIATE ANY ENVIRONMENTAL OR HEALTH HARM
17	CAUSED BY NONCOMPLIANT DISPOSAL, DUMPING, OR OTHER RELEASE OF
18	GREASE.
19	(III) EACH PERSON, FACILITY, AND VEHICLE ENGAGED IN THE
20	COLLECTION, TRANSPORTATION, PROCESSING, STORAGE, OR DISPOSAL OF
21	GREASE SHALL BE SEPARATELY REGISTERED; EXCEPT THAT, IF A PERSON
22	SO ENGAGED EMPLOYS ANOTHER PERSON TO COLLECT, TRANSPORT,
23	PROCESS, STORE, OR DISPOSE OF GREASE, THE INDIVIDUAL SO EMPLOYED
24	IS NOT REQUIRED TO BE SEPARATELY REGISTERED.
25	(IV) UPON RECEIVING THE APPLICATION, FEE, AND BOND OR OTHER
26	INSTRUMENT OF FINANCIAL ASSURANCE REQUIRED UNDER SUBPARAGRAPH
27	(II) OF THIS PARAGRAPH (a), THE DEPARTMENT SHALL REGISTER THE

-6-

1	PERSON, FACILITY, OR VEHICLE. AT THAT TIME, THE DEPARTMENT SHALL		
2	PROVIDE TO THE REGISTRANT ANY NECESSARY DECALS AS DESCRIBED		
3	UNDER PARAGRAPH (b) OF THIS SUBSECTION (3).		
4	(b) Decals. (I) Upon registration of a facility or vehicle		
5	UNDER PARAGRAPH (a) OF THIS SUBSECTION (3), THE DEPARTMENT SHALL		
6	ISSUE TO THE REGISTRANT DECALS NECESSARY TO COMPLY WITH THIS		
7	SUBSECTION (3), WHICH THE REGISTRANT SHALL PROMPTLY AFFIX TO THE		
8	REGISTERED FACILITY OR VEHICLE.		
9	(II) DECALS SHALL BE VALID FOR A PERIOD DETERMINED BY THE		
10	COMMISSION BY RULE, NOT TO EXCEED FIVE YEARS. A DECAL ISSUED		
11	PURSUANT TO THIS SECTION SHALL CONTAIN THE INFORMATION REQUIRED		
12	BY RULE PROMULGATED BY THE COMMISSION, INCLUDING AT LEAST AN		
13	EXPIRATION DATE AND THE DECAL NUMBER.		
14	(c) Uniform manifests. (I) NO REGISTRANT SHALL ACCEPT		
15	GREASE FOR TRANSPORTATION UNLESS THE REGISTRANT HAS COMPLETELY		
16	FILLED OUT, IN TRIPLICATE, A UNIFORM MANIFEST ON A FORM		
17	ESTABLISHED OR APPROVED BY THE DEPARTMENT CONTAINING THE		
18	INFORMATION SPECIFIED BY RULE PROMULGATED BY THE COMMISSION,		
19	INCLUDING AT LEAST THE FOLLOWING:		
20	(A) THE MANIFEST NUMBER;		
21	(B) The decal number of the registered vehicle used to		
22	TRANSPORT THE GREASE;		
23	(C) THE REGISTRANT'S SIGNATURE UNDER PENALTY OF PERJURY,		
24	NAME, ADDRESS, TELEPHONE NUMBER, AND REGISTRATION NUMBER;		
25	(D) THE CURRENT DATE; THE FACILITY REGISTRATION NUMBER,		
26	NAME, ADDRESS, AND TELEPHONE NUMBER OF THE SOURCE OF THE		
27	GREASE; AND THE FACILITY REGISTRATION NUMBER, NAME, ADDRESS, AND		

-7- 1125

2	TRANSPORTED; AND
3	(E) THE AMOUNT OF GREASE IN THE LOAD.
4	(II) THE REGISTRANT TRANSPORTING THE GREASE SHALL RETAIN
5	ONE COPY OF THE MANIFEST AND SHALL PROVIDE ONE COPY OF THE
6	MANIFEST TO THE SOURCE OF THE GREASE AND THE REGISTERED FACILITY
7	TO WHICH THE GREASE IS TRANSPORTED.
8	(III) THE REGISTRANT TRANSPORTING THE GREASE AND THE
9	REGISTERED FACILITY TO WHICH THE GREASE IS TRANSPORTED SHALL
10	EACH KEEP A COPY OF THE MANIFEST FOR AT LEAST THREE YEARS AFTER
11	THE DATE STATED ON THE MANIFEST.
12	(4) A REGISTRANT SHALL KEEP AND MAINTAIN, FOR AT LEAST TWO
13	CALENDAR YEARS, CERTAIN RECORDS AS PRESCRIBED BY THE COMMISSION,
14	INCLUDING MANIFESTS PURSUANT TO PARAGRAPH (c) OF SUBSECTION (3)
15	OF THIS SECTION. THE RECORDS SHALL BE MADE AVAILABLE TO THE
16	DEPARTMENT FOR INSPECTION UPON REQUEST.
17	(5) A REGISTRANT SHALL SUBMIT, ON OR BEFORE A DATE SPECIFIED
18	BY RULE OF THE COMMISSION, AN ANNUAL REPORT TO THE DEPARTMENT
19	REGARDING THE REGISTRANT'S COLLECTION, TRANSPORTATION, STORAGE,
20	PROCESSING, OR DISPOSAL OF GREASE. THE INFORMATION REQUIRED IN
21	THE REPORT SHALL BE SPECIFIED BY RULE OF THE COMMISSION. THE
22	DEPARTMENT SHALL KEEP CONFIDENTIAL VOLUMETRIC AND PROPRIETARY
23	INFORMATION CONTAINED IN THE REPORT.
24	(6) A PERSON ARRANGING FOR THE TRANSPORTATION OR DISPOSAL
25	OF GREASE SHALL NOT CONTRACT WITH, ENGAGE, EMPLOY, OR OTHERWISE
26	USE A PERSON OTHER THAN A REGISTRANT FOR SUCH PURPOSES.
27	(7) (a) A PERSON COLLECTING OR TRANSPORTING GREASE FOR

TELEPHONE NUMBER OF THE FACILITY TO WHICH THE GREASE WILL BE

1

-8-

1	PERSONAL USE SHALL COMPLY WITH THIS SUBSECTION (7).
2	(b) As used in this subsection (7), "personal use" means
3	THAT THE PERSON COLLECTING OR TRANSPORTING THE GREASE INTENDS
4	TO USE THE GREASE, AND THAT SUCH GREASE IS LIMITED TO:
5	(I) THE TRANSPORTATION OF AT LEAST A MINIMUM QUANTITY OF
6	GREASE, AS DETERMINED BY RULE OF THE COMMISSION, AND NO MORE
7	THAN FIFTY-FIVE GALLONS OF GREASE AT A TIME; AND
8	(II) THE POSSESSION OF AT LEAST A MINIMUM QUANTITY OF
9	GREASE, AS DETERMINED BY RULE OF THE COMMISSION, AND NO MORE
10	THAN ONE HUNDRED SIXTY-FIVE GALLONS OF GREASE AT A TIME, WHICH
11	AMOUNT INCLUDES THE QUANTITY OF GREASE BEING TRANSPORTED UNDER
12	SUBPARAGRAPH (I) OF THIS PARAGRAPH (b).
13	(c) On and after the date specified in subparagraph (III) of
14	PARAGRAPH (a) OF SUBSECTION (9) OF THIS SECTION, A PERSON
15	COLLECTING OR TRANSPORTING GREASE FOR PERSONAL USE SHALL
16	REGISTER ANNUALLY WITH THE DEPARTMENT AS A PERSONAL USER. THE
17	REGISTRATION SHALL INCLUDE IDENTIFICATION OF ANY VEHICLES OR
18	PHYSICAL LOCATIONS INVOLVED IN THE PERSONAL USE. A PERSON
19	REGISTERING UNDER THIS SECTION SHALL PAY A FEE, IN AN AMOUNT
20	SUFFICIENT TO RECOVER THE DIRECT AND INDIRECT COSTS OF
21	ADMINISTERING THIS SECTION AS DETERMINED BY THE COMMISSION, AT
22	THE TIME OF REGISTRATION.
23	(d) A PERSON COLLECTING OR TRANSPORTING GREASE UNDER THIS
24	SUBSECTION (7) SHALL NOT:
25	(I) BARTER, TRADE, OR SELL ANY PORTION OF THE GREASE TO ANY
26	PERSON; OR
27	(II) TAKE ANY GREASE FROM ANY CONTAINER OWNED BY A

-9-

1	REGISTRANT WITHOUT THE REGISTRANT'S WRITTEN PERMISSION.		
2	(8) ALL FEES COLLECTED PURSUANT TO THIS SECTION SHALL BE		
3	TRANSMITTED TO THE STATE TREASURER, WHO SHALL CREDIT THE SAME		
4	TO THE SOLID WASTE MANAGEMENT FUND CREATED IN SECTION 30-20-118.		
5	(9) (a) By December 31, 2011, the commission shall		
6	PROMULGATE REASONABLE RULES TO IMPLEMENT AND ADMINISTER THIS		
7	SECTION, INCLUDING RULES SPECIFYING:		
8	(I) Appropriate methods to collect, transport, store,		
9	PROCESS, AND DISPOSE OF GREASE;		
10	(II) THE MINIMUM AMOUNT OF GREASE, THE COLLECTION OR		
11	TRANSPORTATION OF WHICH REQUIRES A PERSON TO REGISTER AS A		
12	PERSONAL USER UNDER SUBSECTION (7) OF THIS SECTION; AND		
13	(III) THE DATE BY WHICH PERSONS ENGAGED IN COLLECTING,		
14	TRANSPORTING, OR DISPOSING OF GREASE MUST BE REGISTERED UNDER		
15	SUBSECTION (3) OR (7) OF THIS SECTION, WHICH DATE SHALL BE NINETY		
16	DAYS AFTER THE DATE THAT THE RULES ARE ADOPTED.		
17	(b) THE COMMISSION MAY PROMULGATE RULES PERIODICALLY AS		
18	IT DEEMS NECESSARY OR CONVENIENT FOR THE ADMINISTRATION OF THIS		
19	SECTION.		
20	(10) NOTHING IN THIS SECTION SHALL BE CONSTRUED TO REQUIRE		
21	REGISTRATION BY ANY PERSON WHO IS NEITHER ENGAGED IN THE BUSINESS		
22	OF, NOR OTHERWISE KNOWINGLY, COLLECTING, TRANSPORTING, OR		
23	DISPOSING OF GREASE. HOWEVER, IF A SOLID WASTE HAULER DISCOVERS		
24	GREASE THAT THE HAULER REASONABLY BELIEVES IS IN A QUANTITY		
25	REGULATED BY THE DEPARTMENT, THE HAULER SHALL IMMEDIATELY		
26	NOTIFY THE DEPARTMENT. THE DEPARTMENT SHALL THEN DETERMINE		
27	WHETHER THE HAULER IS REQUIRED TO REGISTER UNDER THIS SECTION IN		

-10-

ODDED TO COLLECT	TO ANICDODT	OD DICDOCE OF THE	CDEACE
OKDER TO COLLECT	. IKANSPUKI.	. OR DISPOSE OF THE	UKEASE
ORDER TO COEEEC	, IIII II IDI OILI	, on bisiose of file	OTTE ISE

SECTION 4. Act subject to petition - effective date - applicability. (1) This act shall take effect at 12:01 a.m. on the day following the expiration of the ninety-day period after final adjournment of the general assembly (August 11, 2010, if adjournment sine die is on May 12, 2010); except that, if a referendum petition is filed pursuant to section 1 (3) of article V of the state constitution against this act or an item, section, or part of this act within such period, then the act, item, section, or part shall not take effect unless approved by the people at the general election to be held in November 2010 and shall take effect on the date of the official declaration of the vote thereon by the governor.

(2) The provisions of this act shall apply to conduct occurring on or after the applicable effective date of this act.

-11-