

**First Regular Session  
Sixty-fifth General Assembly  
STATE OF COLORADO**

**INTRODUCED**

LLS NO. 05-0751.01 Michael Dohr

**SENATE BILL 05-137**

---

**SENATE SPONSORSHIP**

**Grossman**

**HOUSE SPONSORSHIP**

**Paccione, and Frangas**

---

**Senate Committees**

**House Committees**

Business, Labor and Technology

---

**A BILL FOR AN ACT**

101 **CONCERNING IDENTITY THEFT.**

---

**Bill Summary**

*(Note: This summary applies to this bill as introduced and does not necessarily reflect any amendments that may be subsequently adopted.)*

Permits a consumer to put a security freeze on his or her credit report. Allows the consumer to temporarily lift the freeze to allow a particular entity access to the credit report for the purpose of issuing or extending credit to the consumer. Requires the freeze to be maintained until the consumer specifically requests its removal.

Requires that a consumer be notified of the right to place a security freeze on his or her credit report each time the consumer receives a summary of the rights relating to credit reports.

Compels a consumer reporting agency to notify the consumer

Shading denotes HOUSE amendment. Double underlining denotes SENATE amendment.

*Capital letters indicate new material to be added to existing statute.*

*Dashes through the words indicate deletions from existing statute.*



1 (b) EMPLOYMENT; OR

2 (c) ANY OTHER BENEFIT AUTHORIZED BY LAW.

3 (3) "CONSUMER REPORTING AGENCY" MEANS A PERSON THAT, FOR  
4 MONETARY FEES, DUES, OR ON A COOPERATIVE NONPROFIT BASIS,  
5 REGULARLY ENGAGES, IN WHOLE OR IN PART, IN THE PRACTICE OF  
6 ASSEMBLING OR EVALUATING CONSUMER CREDIT INFORMATION OR OTHER  
7 INFORMATION ON CONSUMERS FOR THE PURPOSE OF FURNISHING  
8 CONSUMER REPORTS TO THIRD PARTIES.

9 (4) "REVIEWING THE ACCOUNT" OR "ACCOUNT REVIEW" MEANS  
10 ACTIVITIES RELATED TO ACCOUNT MAINTENANCE, MONITORING,  
11 CREDIT-LINE INCREASES, AND ACCOUNT UPGRADES AND ENHANCEMENTS.

12 (5) "SECURITY FREEZE" MEANS A NOTICE, AT THE REQUEST OF A  
13 CONSUMER AND SUBJECT TO CERTAIN EXCEPTIONS, THAT PROHIBITS A  
14 CONSUMER REPORTING AGENCY FROM RELEASING ALL OR ANY PART OF  
15 THE CONSUMER'S CREDIT REPORT OR ANY INFORMATION DERIVED FROM IT  
16 WITHOUT THE EXPRESS AUTHORIZATION OF THE CONSUMER.

17 **12-14.7-103. Security freeze - timing - covered entities - cost.**

18 (1) A CONSUMER MAY ELECT TO PLACE A SECURITY FREEZE ON HIS OR HER  
19 CREDIT REPORT BY:

20 (a) MAKING A REQUEST BY CERTIFIED MAIL;

21 (b) MAKING A REQUEST BY TELEPHONE AND PROVIDING CERTAIN  
22 PERSONAL IDENTIFICATION; OR

23 (c) MAKING A REQUEST DIRECTLY TO A CONSUMER REPORTING  
24 AGENCY THROUGH A SECURE ELECTRONIC MAIL CONNECTION IF SUCH A  
25 CONNECTION IS MADE AVAILABLE BY THE AGENCY.

26 (2) (a) A CONSUMER REPORTING AGENCY SHALL PLACE A SECURITY  
27 FREEZE ON A CONSUMER'S CREDIT REPORT NO LATER THAN FIVE BUSINESS

1 DAYS AFTER RECEIVING A WRITTEN OR TELEPHONE REQUEST FROM THE  
2 CONSUMER PURSUANT TO PARAGRAPH (a) OR (b) OF SUBSECTION (1) OF  
3 THIS SECTION OR THREE BUSINESS DAYS AFTER RECEIVING A SECURE  
4 ELECTRONIC MAIL REQUEST PURSUANT TO PARAGRAPH (c) OF SUBSECTION  
5 (1) OF THIS SECTION.

6 (b) THE CONSUMER REPORTING AGENCY SHALL SEND A WRITTEN  
7 CONFIRMATION OF THE SECURITY FREEZE TO THE CONSUMER WITHIN FIVE  
8 BUSINESS DAYS AFTER PLACING THE SECURITY FREEZE AND, AT THE SAME  
9 TIME, SHALL PROVIDE THE CONSUMER WITH A UNIQUE PERSONAL  
10 IDENTIFICATION NUMBER OR PASSWORD TO BE USED BY THE CONSUMER  
11 WHEN PROVIDING AUTHORIZATION FOR THE RELEASE OF HIS OR HER CREDIT  
12 TO A SPECIFIC PARTY OR FOR A SPECIFIC PERIOD OF TIME.

13 (3) IF THE CONSUMER CHOOSES TO ALLOW HIS OR HER CREDIT  
14 REPORT TO BE ACCESSED BY A SPECIFIC PARTY OR FOR A SPECIFIC PERIOD  
15 OF TIME WHILE A SECURITY FREEZE IS IN PLACE, HE OR SHE SHALL CONTACT  
16 THE CONSUMER REPORTING AGENCY VIA TELEPHONE, CERTIFIED MAIL, OR  
17 SECURE ELECTRONIC MAIL, TO REQUEST THAT THE SECURITY FREEZE BE  
18 TEMPORARILY LIFTED, AND PROVIDE THE FOLLOWING:

19 (a) PROPER IDENTIFICATION;

20 (b) THE UNIQUE PERSONAL IDENTIFICATION NUMBER OR PASSWORD  
21 PROVIDED BY THE CONSUMER REPORTING AGENCY PURSUANT TO  
22 PARAGRAPH (b) OF SUBSECTION (2) OF THIS SECTION; AND

23 (c) THE NECESSARY INFORMATION REGARDING THE THIRD PARTY  
24 WHO MAY RECEIVE THE CREDIT REPORT OR THE TIME PERIOD DURING  
25 WHICH THE REPORT SHALL BE AVAILABLE TO USERS OF THE CREDIT  
26 REPORT.

27 (4) A CONSUMER REPORTING AGENCY THAT RECEIVES A REQUEST

1 FROM A CONSUMER TO TEMPORARILY LIFT A SECURITY FREEZE ON A CREDIT  
2 REPORT PURSUANT TO SUBSECTION (3) OF THIS SECTION SHALL COMPLY  
3 WITH THE REQUEST NO LATER THAN THREE BUSINESS DAYS AFTER  
4 RECEIVING THE REQUEST.

5 (5) (a) A CONSUMER REPORTING AGENCY SHALL ONLY REMOVE OR  
6 TEMPORARILY LIFT A SECURITY FREEZE PLACED ON A CONSUMER'S CREDIT  
7 REPORT UPON THE CONSUMER'S REQUEST PURSUANT TO:

8 (I) SUBSECTION (3) OR (7) OF THIS SECTION; OR

9 (II) IF THE CONSUMER'S CREDIT REPORT WAS FROZEN DUE TO A  
10 MATERIAL MISREPRESENTATION OF FACT BY THE CONSUMER.

11 (b) IF A CONSUMER REPORTING AGENCY INTENDS TO REMOVE A  
12 SECURITY FREEZE PLACED ON A CONSUMER'S CREDIT REPORT PURSUANT TO  
13 SUBPARAGRAPH (II) OF PARAGRAPH (a) OF THIS SUBSECTION (5), THE  
14 CONSUMER REPORTING AGENCY SHALL NOTIFY THE CONSUMER IN WRITING  
15 FIVE BUSINESS DAYS PRIOR TO REMOVING THE FREEZE ON THE CONSUMER'S  
16 CREDIT REPORT.

17 (6) IF A THIRD PARTY REQUESTS ACCESS TO A CONSUMER CREDIT  
18 REPORT ON WHICH A SECURITY FREEZE IS IN EFFECT FOR THE PURPOSE OF  
19 RECEIVING, EXTENDING, OR OTHERWISE UTILIZING THE CREDIT THEREIN,  
20 AND NOT FOR THE SOLE PURPOSE OF ACCOUNT REVIEW, THE CONSUMER  
21 REPORTING AGENCY SHALL NOTIFY THE CONSUMER THAT AN ATTEMPT HAS  
22 BEEN MADE TO ACCESS THE CREDIT REPORT.

23 (7) A SECURITY FREEZE SHALL REMAIN IN PLACE UNTIL THE  
24 CONSUMER REQUESTS THAT THE SECURITY FREEZE BE REMOVED. A  
25 CONSUMER REPORTING AGENCY SHALL REMOVE A SECURITY FREEZE  
26 WITHIN THREE BUSINESS DAYS AFTER RECEIVING A REQUEST FOR REMOVAL  
27 FROM THE CONSUMER, WHO PROVIDES BOTH OF THE FOLLOWING:

- 1 (a) PROPER IDENTIFICATION; AND
- 2 (b) THE UNIQUE PERSONAL IDENTIFICATION NUMBER OR PASSWORD
- 3 PROVIDED BY THE CONSUMER REPORTING AGENCY PURSUANT TO
- 4 PARAGRAPH (b) OF SUBSECTION (2) OF THIS SECTION.
- 5 (8) A CONSUMER REPORTING AGENCY SHALL REQUIRE PROPER
- 6 IDENTIFICATION OF THE PERSON MAKING A REQUEST TO PLACE OR REMOVE
- 7 A SECURITY FREEZE.
- 8 (9) A CONSUMER REPORTING AGENCY SHALL NOT SUGGEST OR
- 9 OTHERWISE STATE OR IMPLY TO A THIRD PARTY THAT THE CONSUMER'S
- 10 SECURITY FREEZE REFLECTS A NEGATIVE CREDIT SCORE, HISTORY, REPORT,
- 11 OR RATING.
- 12 (10) THE PROVISIONS OF THIS SECTION SHALL NOT APPLY TO THE
- 13 USE OF A CONSUMER CREDIT REPORT BY ANY OF THE FOLLOWING:
- 14 (a) A PERSON, OR THE PERSON'S SUBSIDIARY, AFFILIATE, AGENT, OR
- 15 ASSIGNEE, WITH WHICH THE CONSUMER HAS OR, PRIOR TO ASSIGNMENT,
- 16 HAD AN ACCOUNT, CONTRACT, OR DEBTOR-CREDITOR RELATIONSHIP FOR
- 17 THE PURPOSES OF REVIEWING THE ACCOUNT OR COLLECTING THE
- 18 FINANCIAL OBLIGATION OWING FOR THE ACCOUNT, CONTRACT, OR DEBT;
- 19 (b) A SUBSIDIARY, AFFILIATE, AGENT, ASSIGNEE, OR PROSPECTIVE
- 20 ASSIGNEE OF A PERSON TO WHOM ACCESS HAS BEEN GRANTED UNDER
- 21 SUBSECTION (3) OF THIS SECTION FOR PURPOSES OF FACILITATING THE
- 22 EXTENSION OF CREDIT OR OTHER PERMISSIBLE USE;
- 23 (c) A PERSON ACTING PURSUANT TO A COURT ORDER, WARRANT,
- 24 OR SUBPOENA;
- 25 (d) A STATE OR LOCAL AGENCY THAT ADMINISTERS A PROGRAM
- 26 FOR ESTABLISHING AND ENFORCING CHILD SUPPORT OBLIGATIONS;
- 27 (e) THE DEPARTMENT OF HEALTH CARE POLICY AND FINANCING OR

1 ITS AGENTS OR ASSIGNEES ACTING TO INVESTIGATE FRAUD;

2 (f) THE DEPARTMENT OF HUMAN SERVICES OR ITS AGENTS OR  
3 ASSIGNEES ACTING TO INVESTIGATE FRAUD;

4 (g) THE DEPARTMENT OF REVENUE OR ITS AGENTS OR ASSIGNEES  
5 ACTING TO INVESTIGATE OR COLLECT DELINQUENT TAXES OR UNPAID  
6 COURT ORDERS OR TO FULFILL ITS OTHER STATUTORY RESPONSIBILITIES;

7 (h) A PERSON FOR THE PURPOSES OF PRESCREENING AS DEFINED BY  
8 THE "FAIR CREDIT REPORTING ACT", 15 U.S.C. SEC. 1681, ET SEQ.;

9 (i) A PERSON OR ENTITY ADMINISTERING A CREDIT FILE  
10 MONITORING SUBSCRIPTION SERVICE TO WHICH THE CONSUMER HAS  
11 SUBSCRIBED; OR

12 (j) A PERSON OR ENTITY FOR THE PURPOSE OF PROVIDING A  
13 CONSUMER WITH A COPY OF HIS OR HER CREDIT REPORT UPON THE  
14 CONSUMER'S REQUEST.

15 (11) (a) EXCEPT AS OTHERWISE PROVIDED IN PARAGRAPH (b) OF  
16 THIS SUBSECTION (11), A CONSUMER SHALL NOT BE CHARGED FOR ANY  
17 SECURITY FREEZE SERVICES, INCLUDING BUT NOT LIMITED TO THE  
18 PLACEMENT OR LIFTING OF A SECURITY FREEZE.

19 (b) IF A CONSUMER FAILS TO RETAIN THE ORIGINAL PERSONAL  
20 IDENTIFICATION NUMBER PROVIDED BY THE CONSUMER REPORTING  
21 AGENCY, THE AGENCY SHALL NOT CHARGE THE CONSUMER FOR A  
22 ONE-TIME REISSUE OF THE SAME OR A NEW PERSONAL IDENTIFICATION  
23 NUMBER. THE CONSUMER REPORTING AGENCY MAY CHARGE THE  
24 CONSUMER NO MORE THAN FIVE DOLLARS FOR SUBSEQUENT INSTANCES OF  
25 LOSS AND REISSUANCE OR REPLACEMENT OF THE PERSONAL  
26 IDENTIFICATION NUMBER.

27 **12-14.7-104. Notice of rights.** (1) AT ANY TIME THAT A

1 CONSUMER IS REQUIRED TO RECEIVE A SUMMARY OF RIGHTS REQUIRED  
2 UNDER SECTION 609 OF THE "FAIR CREDIT REPORTING ACT" OR UNDER  
3 STATE LAW, THE FOLLOWING NOTICE SHALL BE INCLUDED:

4 STATE CONSUMERS HAVE THE RIGHT TO OBTAIN A SECURITY FREEZE.

5 YOU MAY OBTAIN A SECURITY FREEZE ON YOUR  
6 CREDIT REPORT AT NO CHARGE TO PROTECT YOUR PRIVACY  
7 AND ENSURE THAT CREDIT IS NOT GRANTED IN YOUR NAME  
8 WITHOUT YOUR KNOWLEDGE. YOU HAVE A RIGHT TO PLACE  
9 A SECURITY FREEZE ON YOUR CREDIT REPORT PURSUANT TO  
10 STATE LAW.

11 THE SECURITY FREEZE WILL PROHIBIT A CONSUMER  
12 REPORTING AGENCY FROM RELEASING ANY INFORMATION IN  
13 YOUR CREDIT REPORT WITHOUT YOUR EXPRESS  
14 AUTHORIZATION OR APPROVAL.

15 THE SECURITY FREEZE IS DESIGNED TO PREVENT  
16 CREDIT, LOANS, AND SERVICES FROM BEING APPROVED IN  
17 YOUR NAME WITHOUT YOUR CONSENT. WHEN YOU PLACE A  
18 SECURITY FREEZE ON YOUR CREDIT REPORT, WITHIN FIVE  
19 BUSINESS DAYS YOU WILL BE PROVIDED A PERSONAL  
20 IDENTIFICATION NUMBER OR PASSWORD TO USE IF YOU  
21 CHOOSE TO REMOVE THE SECURITY FREEZE ON YOUR CREDIT  
22 REPORT OR TO TEMPORARILY AUTHORIZE THE RELEASE OF  
23 YOUR CREDIT REPORT TO A SPECIFIC PARTY OR PARTIES OR  
24 FOR A PERIOD OF TIME AFTER THE SECURITY FREEZE IS IN  
25 PLACE. TO PROVIDE THAT AUTHORIZATION, YOU MUST  
26 CONTACT THE CONSUMER REPORTING AGENCY AND PROVIDE  
27 ALL OF THE FOLLOWING: THE UNIQUE PERSONAL

1 IDENTIFICATION NUMBER OR PASSWORD PROVIDED BY THE  
2 CONSUMER REPORTING AGENCY; PROPER IDENTIFICATION TO  
3 VERIFY YOUR IDENTITY; AND THE PROPER INFORMATION  
4 REGARDING THE THIRD PARTY OR PARTIES WHO ARE TO  
5 RECEIVE THE CREDIT REPORT OR THE PERIOD OF TIME FOR  
6 WHICH THE REPORT SHALL BE AVAILABLE TO USERS OF THE  
7 CREDIT REPORT.

8 A CONSUMER REPORTING AGENCY THAT RECEIVES A  
9 REQUEST FROM A CONSUMER TO TEMPORARILY LIFT A  
10 SECURITY FREEZE ON A CREDIT REPORT SHALL COMPLY WITH  
11 THE REQUEST NO LATER THAN THREE BUSINESS DAYS AFTER  
12 RECEIVING THE REQUEST.

13 A SECURITY FREEZE DOES NOT APPLY TO  
14 CIRCUMSTANCES WHERE YOU HAVE AN EXISTING ACCOUNT  
15 RELATIONSHIP AND A COPY OF YOUR REPORT IS REQUESTED  
16 BY YOUR EXISTING CREDITOR OR ITS AGENTS OR AFFILIATES  
17 FOR CERTAIN TYPES OF ACCOUNT REVIEW, COLLECTION,  
18 FRAUD CONTROL OR SIMILAR ACTIVITIES.

19 IF YOU ARE ACTIVELY SEEKING CREDIT, YOU SHOULD  
20 UNDERSTAND THAT THE PROCEDURES INVOLVED IN LIFTING  
21 A SECURITY FREEZE MAY SLOW YOUR APPLICATIONS FOR  
22 CREDIT. YOU SHOULD PLAN AHEAD AND LIFT A SECURITY  
23 FREEZE EITHER COMPLETELY IF YOU ARE SHOPPING AROUND,  
24 OR SPECIFICALLY FOR A CERTAIN CREDITOR A FEW DAYS  
25 BEFORE ACTUALLY APPLYING FOR NEW CREDIT.

26 YOU HAVE A RIGHT TO BRING A CIVIL ACTION  
27 AGAINST A PERSON OR AGENCY WHO VIOLATES YOUR

1 RIGHTS UNDER THE CREDIT REPORTING LAWS. THE ACTION  
2 CAN BE BROUGHT AGAINST A CONSUMER REPORTING  
3 AGENCY OR A USER OF YOUR CREDIT REPORT.

4 **12-14.7-105. Violations - penalties.** (1) IF A CONSUMER  
5 REPORTING AGENCY ERRONEOUSLY, INTENTIONALLY OR  
6 UNINTENTIONALLY, VIOLATES THE SECURITY FREEZE BY RELEASING CREDIT  
7 INFORMATION THAT HAS BEEN PLACED UNDER A SECURITY FREEZE, THE  
8 AFFECTED CONSUMER IS ENTITLED TO:

9 (a) NOTIFICATION FROM THE CONSUMER REPORTING AGENCY  
10 WITHIN FIVE BUSINESS DAYS AFTER RELEASE OF THE INFORMATION,  
11 INCLUDING SPECIFICITY AS TO THE INFORMATION RELEASED AND THE  
12 THIRD-PARTY RECIPIENT OF THE INFORMATION;

13 (b) FILE A COMPLAINT WITH THE FEDERAL TRADE COMMISSION AND  
14 THE STATE ATTORNEY GENERAL; AND

15 (c) FILE A CIVIL ACTION AGAINST THE CONSUMER REPORTING  
16 AGENCY AND RECOVER:

17 (I) INJUNCTIVE RELIEF TO PREVENT OR RESTRAIN FURTHER  
18 VIOLATIONS OF THE SECURITY FREEZE; AND

19 (II) A CIVIL PENALTY IN AN AMOUNT NOT TO EXCEED TEN  
20 THOUSAND DOLLARS FOR EACH VIOLATION PLUS ANY DAMAGES AVAILABLE  
21 UNDER OTHER CIVIL LAWS AND REASONABLE EXPENSES, COURT COSTS,  
22 INVESTIGATIVE COSTS, AND ATTORNEY FEES.

23 (2) EACH VIOLATION OF A SECURITY FREEZE SHALL BE COUNTED AS  
24 A SEPARATE INCIDENT FOR PURPOSES OF IMPOSING PENALTIES UNDER THIS  
25 SECTION.

26 **SECTION 2.** Part 1 of article 14.3 of title 12, Colorado Revised  
27 Statutes, is amended BY THE ADDITION OF A NEW SECTION to

1 read:

2 **12-14.3-110. Providing consumer credit header.** (1) A  
3 CONSUMER REPORTING AGENCY SHALL NOT FURNISH A CONSUMER'S  
4 CREDIT HEADER INFORMATION TO A PERSON OR AGENCY UNLESS THE  
5 PERSON OR AGENCY SEEKS TO OBTAIN THE CONSUMER'S CREDIT REPORT  
6 FOR A PERMISSIBLE PURPOSE UNDER THE "FAIR CREDIT REPORTING ACT",  
7 15 U.S.C. SEC. 1681 (b).

8 (2) FOR PURPOSES OF THIS SECTION, "CREDIT HEADER  
9 INFORMATION" MEANS THE WRITTEN, ORAL, OR OTHER COMMUNICATION  
10 OF INFORMATION BY A CONSUMER REPORTING AGENCY REGARDING THE  
11 SOCIAL SECURITY NUMBER OF A CONSUMER, OR ANY DERIVATIVE THEREOF,  
12 AND OTHER PERSONAL IDENTIFYING INFORMATION OF A CONSUMER THAT  
13 IS DERIVED USING NONPUBLIC PERSONAL INFORMATION, EXCEPT THE  
14 NAME, ADDRESS, AND TELEPHONE NUMBER OF A CONSUMER IF ALL ARE  
15 LISTED IN A RESIDENTIAL TELEPHONE DIRECTORY AVAILABLE IN THE  
16 LOCALITY OF THE CONSUMER.

17 **SECTION 3. Safety clause.** The general assembly hereby finds,  
18 determines, and declares that this act is necessary for the immediate  
19 preservation of the public peace, health, and safety.