HOUSE JOURNAL

SIXTY-EIGHTH GENERAL ASSEMBLY STATE OF COLORADO

First Regular Session

Thirty-first Legislative Day

Friday, February 11, 2011

1 2 3	Prayer by Pastor Jim Brummett, Southwest First Assembly of God, Lakewood.			
5 4 5	The Speaker called the House to order at 9:00 a.m.			
6 7	$Pledge\ of\ Allegiance\ led\ by\ Breanna\ Hewitt\ from\ University\ of\ Colorado.$			
8	The roll was called with the following result:			
9 10 11 12	Present63. ExcusedRepresentative(s) McKinley, Swalm2.			
13	The Speaker declared a quorum present.			
14 15 16 17 18 19	On motion of Representative Conti, the reading of the journal of February 10, 2011, was declared dispensed with and approved as corrected by the Chief Clerk.			
20 21 22 23 24 25	REPORT(S) OF COMMITTEE(S) OF REFERENCE APPROPRIATIONS After consideration on the merits, the Committee recommends the			
26	following:			
27 28 29 30	HB11-1002 be amended as follows, and as so amended, be referred to the Committee of the Whole with favorable recommendation:			
31 32	Amend printed bill, page 5, after line 6 insert:			
33 34 35 36 37	"SECTION 5. Appropriation. In addition to any other appropriation, there is hereby appropriated to the Governor-Lieutenant Governor-office of state planning and budgeting, for allocation to the office of information technology, for the fiscal year beginning July 1,			
38 39 40	2011, the sum of fifty-four thousand five hundred thirty-eight dollars (\$54,538), or so much thereof as may be necessary, for computer programming services related to the implementation of this act. Said sum			

shall be from reappropriated funds received from the department of

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42 transportation.".

50 CONSTRUCTION SITE;

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(b) The department is the authorized permitting authority for the NPDES system for most areas within Colorado and, under that authority, issues storm water discharge permits to MS4s, facility operators, and construction site operators;

1 (c) IN TIGHT BUDGETARY TIMES, WHEN THERE ARE INSUFFICIENT RESOURCES FOR COMPLIANCE ASSURANCE AND ASSISTANCE PROGRAMS TO 3 BE ADEQUATELY IMPLEMENTED BY THE REGULATORY AGENCIES, STATE 4 AND MS4 REGULATORS MUST LOOK FOR INNOVATIVE WAYS TO ENCOURAGE INDUSTRY TO ACHIEVE THE GOALS OF THE NPDES; 6 7 THE CONSTRUCTION INDUSTRY HAS DEVELOPED AN 8 INNOVATIVE PROGRAM TO PROVIDE COMPLIANCE ASSISTANCE AND TO 9 MONITOR AND AUDIT ITSELF TO MEASURE AND FACILITATE COMPLIANCE 10 IMPROVEMENTS; 11 12 (e) FORMAL DEPARTMENT RECOGNITION OF AN ENVIRONMENTAL 13 MANAGEMENT SYSTEM-BASED INDUSTRY SELF-AUDIT PROGRAM SUCH AS 14 A STORM WATER MANAGEMENT SYSTEM ADMINISTRATOR IS NEEDED TO 15 FACILITATE EFFECTIVE PLANNING AND ENCOURAGE INCREASED PROGRAM 16 PARTICIPATION. 17 **25-8-802. Definitions.** As used in this part 8, unless the 18 19 CONTEXT OTHERWISE REQUIRES: 20 21 (1) "ADMINISTRATOR" OR "STORM WATER MANAGEMENT SYSTEM 22 ADMINISTRATOR" MEANS A NONPROFIT ENTITY DESIGNATED BY THE 23 DEPARTMENT TO CONDUCT THE ACTIVITIES REQUIRED UNDER SECTION 24 25-8-803. 25 26 (2) "CDPS" MEANS THE COLORADO DISCHARGE PERMIT SYSTEM. 27 28 (3) "DEPARTMENT" MEANS THE DEPARTMENT OF PUBLIC HEALTH 29 AND ENVIRONMENT. 30 31 (4) "MS4" MEANS A MUNICIPAL SEPARATE STORM SEWER SYSTEM. 32 (5) "MS4 REGULATOR" MEANS A GOVERNMENTAL ENTITY WITH 33 34 CDPS PERMIT RESPONSIBILITIES FOR DISCHARGES FROM AN MS4. 35 (6) "NPDES" MEANS THE NATIONAL POLLUTANT DISCHARGE 37 ELIMINATION SYSTEM. 38 39 25-8-803. Designation of storm water management system 40 administrator. (1) UPON APPLICATION OF A QUALIFIED ENTITY IN SUCH 41 FORM AS THE DEPARTMENT MAY REQUIRE, AND UPON THE DEPARTMENT'S 42 APPROVAL OF THE APPLICATION, THE DEPARTMENT SHALL DESIGNATE ONE 43 OR MORE STORM WATER MANAGEMENT SYSTEM ADMINISTRATORS THAT 44 MEET THE CRITERIA OF THIS SECTION. A STORM WATER MANAGEMENT 45 SYSTEM ADMINISTRATOR SHALL OPERATE AS A NONPROFIT ENTITY. ANY 46 ADMINISTRATOR APPLICANT TO THE DEPARTMENT MUST DEMONSTRATE ITS 47 ABILITY TO IMPLEMENT A STANDARDIZED CDPS STORM WATER 48 CONSTRUCTION GENERAL PERMIT COMPLIANCE ASSISTANCE AND

49 ASSURANCE PROGRAM. FURTHER, THE APPLICANT MUST REASONABLY 50 DEMONSTRATE TO THE SATISFACTION OF THE DEPARTMENT THAT THE 51 PROGRAM CONTAINS PROCESSES, PROCEDURES, AND ASSOCIATED 52 TRAINING FOR PARTICIPANTS THAT, WHEN FULLY IMPLEMENTED, WOULD

53 RESULT IN FULL COMPLIANCE WITH THE STORM WATER CONSTRUCTION 54 GENERAL PERMIT ON EACH OF THE PARTICIPANTS' PERMITTED 55 CONSTRUCTION PROJECTS. 56

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(2) (a) A STORM WATER MANAGEMENT SYSTEM ADMINISTRATOR MUST BE ABLE TO REASONABLY DEMONSTRATE TO THE DEPARTMENT THE 3 ABILITY TO ASSIST ITS PARTICIPATING CONTRACTOR AND OWNER MEMBERS 4 TO MEET ALL OF THE REQUIREMENTS OF A CONSTRUCTION DISCHARGE 5 PERMIT, INCLUDING:

(I) MAINTAINING A QUALIFIED PERMIT COMPLIANCE MANAGER IN ACCORDANCE WITH THE TERMS OF THE PARTICIPANT'S DISCHARGE PERMIT;

- (II)MAINTAINING COMPLETE AND UPDATED **PERMIT** 11 DOCUMENTATION AVAILABLE FOR INSPECTION BY REGULATORS ON THE ACTIVE, PERMITTED SITE;
 - (III) COMPLETING ESTABLISHED MINIMUM REQUIREMENTS OF THE STORM WATER MANAGEMENT SYSTEM FOR TRAINING TO MAINTAIN PERMIT COMPLIANCE MANAGER STATUS;
 - (IV) COMPLYING WITH LOCAL MS4 PERMIT REQUIREMENTS; AND
 - DEMONSTRATING THAT THIRD-PARTY INSPECTORS CONDUCTING SELF-AUDITS UNDER AN ADMINISTRATOR'S PROGRAM ARE QUALIFIED AND ARE INSPECTING IN ACCORDANCE WITH THE STANDARDS OF THE STATE AND MS4 CONSTRUCTION PERMITS.
- AN APPLICANT FOR DESIGNATION AS A STORM WATER 26 MANAGEMENT SYSTEM ADMINISTRATOR MUST DEMONSTRATE TO THE 27 DEPARTMENT AT LEAST ONE YEAR OF FULL PROGRAM IMPLEMENTATION, 28 ADMINISTRATION, AND RECORD-KEEPING THAT MEETS ALL OF THE 29 REQUIREMENTS OF PARAGRAPH (a) OF THIS SUBSECTION (2).
- (3) (a) THE DEPARTMENT SHALL REQUIRE THAT THE STORM WATER 32 MANAGEMENT SYSTEM ADMINISTRATOR REQUIRE MONTHLY THIRD-PARTY 33 AUDITS OF ALL PROGRAM PARTICIPANTS' PERMITTED CONSTRUCTION 34 PROJECTS TO BE PERFORMED USING STANDARDIZED, 35 DEPARTMENT-APPROVED INSPECTION REPORTING FORMS AND 36 PROCEDURES.
- (b) THE STORM WATER MANAGEMENT SYSTEM ADMINISTRATOR 39 SHALL WORK WITH THE DEPARTMENT TO ESTABLISH REPORTING 40 REOUIREMENTS ACCEPTABLE TO THE DEPARTMENT WHICH WOULD ALLOW 41 PARTICIPANTS IN THE ADMINISTRATOR'S PROGRAM TO PARTICIPATE IN 42 ENVIRONMENTAL PERFORMANCE RECOGNITION PROGRAMS, INCLUDING 43 THE DEPARTMENT'S ENVIRONMENTAL LEADERSHIP PROGRAM.
- THE EXECUTIVE DIRECTOR OF THE DEPARTMENT OR THE 46 EXECUTIVE DIRECTOR'S DESIGNEE MAY SERVE AS A MEMBER OF THE GOVERNING BODY OF EACH STORM WATER MANAGEMENT SYSTEM 48 ADMINISTRATOR.
- (5) (a) AFTER PROVIDING WRITTEN NOTICE OUTLINING THE 51 DEFICIENCIES OF A STORM WATER MANAGEMENT SYSTEM 52 ADMINISTRATOR'S PROGRAMS AND GIVING THE ADMINISTRATOR SIXTY DAYS TO CURE THOSE DEFICIENCIES, THE DEPARTMENT MAY REVOKE THE 54 DESIGNATION OF A STORM WATER MANAGEMENT SYSTEM ADMINISTRATOR.

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(b) THE DEPARTMENT MAY ALSO REVOKE THE DESIGNATION OF A STORM WATER MANAGEMENT SYSTEM ADMINISTRATOR FOR REPEATED FAILURE TO CURE THE SAME DEFICIENCIES IF THE DEPARTMENT MEETS THE NOTICE REQUIREMENTS OF PARAGRAPH (a) OF THIS SUBSECTION (5). (6) THE DISCLOSURE OF A PARTICIPANT'S SUMMARY OF SELF-AUDIT 7 PERFORMANCE RESULTS TO A STORM WATER MANAGEMENT SYSTEM ADMINISTRATOR IS NOT A DISCLOSURE UNDER SECTIONS 25-1-114.5 AND 13-25-126.5, C.R.S., AND IN NO WAY REDUCES THE RIGHTS AVAILABLE TO 10 A PARTICIPANT UNDER THOSE SECTIONS. (7) Participation in a storm water management system 13 ADMINISTRATOR'S PROGRAM BY A HOLDER OF A CONSTRUCTION PERMIT IS 14 STRICTLY VOLUNTARY. 25-8-804. Storm water management system administrator 17 audits part of MS4 storm water discharge control program. (1) THE 18 DEPARTMENT MAY CONSIDER A STORM WATER MANAGEMENT SYSTEM 19 ADMINISTRATOR'S SELF-AUDIT TO BE PART OF THE MS4 REGULATOR'S 20 COMPLIANCE OVERSIGHT PROGRAM CONDUCTED IN THE COURSE OF 21 MEETING THE CDPS REQUIREMENTS FOR DISCHARGE FROM AN MS4 IF THE MS4 REGULATOR FORMALLY PARTICIPATES IN THE ADMINISTRATOR'S 23 PROGRAM THAT CONDUCTED THE SELF-AUDIT. (2) An MS4 regulator may prioritize inspections for those 26 NOT PARTICIPATING IN A STORM WATER MANAGEMENT SYSTEM 27 ADMINISTRATOR'S PROGRAM. THIS PART 8 DOES NOT PREVENT ANY 28 INSPECTION BY AN MS4 REGULATOR. UPON DEPARTMENT APPROVAL, MS4S VOLUNTARILY PARTICIPATING IN A STORM WATER MANAGEMENT SYSTEM 32 ADMINISTRATOR'S PROGRAM MAY CHOOSE TO RELY ON ALL, OR PORTIONS 33 OF, THE DESIGNATED ADMINISTRATOR'S PROGRAM TO MEET THE MS4'S 34 OWN PERMIT REQUIREMENTS REGARDING OVERSIGHT OF CONSTRUCTION SITES WHILE STILL MEETING THE MINIMUM MS4 PERMIT REQUIREMENTS. 36 AN MS4 MAY CEASE VOLUNTARY RELIANCE ON AN ADMINISTRATOR'S $\label{eq:program} \mbox{PROGRAM TO MEET THE $MS4$'s permit requirements at any time if the }$ MS4 GIVES REASONABLE NOTICE OF INTENT TO END SUCH RELIANCE TO 39 THE DEPARTMENT AND THE ADMINISTRATOR. (4) PARTICIPATION BY AN MS4 IN A STORM WATER MANAGEMENT 42 SYSTEM ADMINISTRATOR'S PROGRAM IS STRICTLY VOLUNTARY, AND AN MS4 MAY END ITS PARTICIPATION AT ANY TIME. (5) NOTHING IN THIS PART 8 GIVES A STORM WATER MANAGEMENT SYSTEM ADMINISTRATOR REGULATORY AUTHORITY OR THE AUTHORITY TO IMPOSE ANY FINE.

(6) NOTHING IN THIS PART 8 LIMITS THE AUTHORITY OF AN MS4 TO IMPLEMENT AN MS4'S PERMIT AND DOES NOT SUPERSEDE THE MS4'S REQUIREMENTS.

SECTION 2. 25-8-608 (1.7) (a) (II) and (1.7) (a) (III), Colorado Revised Statutes, are amended, and the said 25-8-608 (1.7) is further amended BY THE ADDITION OF A NEW SUBPARAGRAPH, to read:

"SECTION 1. Part 2 of article 60 of title 23, Colorado Revised Statutes, is amended BY THE ADDITION OF A NEW SECTION to 3 read: 23-60-212. Northeastern junior college - golf course and 5 restaurant - positions of employment. Positions of EMPLOYMENT FOR 6 THE OPERATION OF THE GOLF". 7 8 9 10 11 STATE, VETERANS, & MILITARY AFFAIRS After consideration on the merits, the Committee recommends the 12 13 following: 14 **HB11-1012** be postponed indefinitely. 15 16 17 **HB11-1013** be amended as follows, and as so amended, be referred to 18 19 the Committee on Appropriations with favorable 20 recommendation: 21 Amend printed bill, page 2, line 5, strike "DIVISION" and substitute 23 "DIVISION, EXCEPT THE DIVISION OF REAL ESTATE,". 24 Page 2, line 14, strike "THE PERIOD OF SERVICE AND FOR" and substitute 25 26 "A RENEWAL CYCLE THAT FALLS WITHIN THE PERIOD OF SERVICE OR 27 WITHIN THE". 28 29 30 31 HB11-1027 be amended as follows, and as so amended, be referred to 32 the Committee of the Whole with favorable 33 recommendation: 34 35 Amend printed bill, page 4, line 11, after "CARE" insert "BENEFITS AND 36 ANY OTHER". 37 38 Page 4, line 18, after "FROM" insert "THE LOCAL PUBLIC HEALTH AGENCY," and strike "AGENCIES" and substitute "AGENCIES,". 39 40 41 Page 5, line 17, strike "2011," and substitute "2013,". 42 43 Page 5, line 18, strike "FOR USE" and substitute "THAT IS INCLUSIVE, 44 ACCESSIBLE, AVAILABLE TO ALL CHILD CARE PROVIDERS, EMBEDDED IN 45 LICENSING, AND REFLECTIVE OF EVIDENCE-BASED PRACTICES FOR 46 SUCCESSFUL OUTCOMES FOR ALL CHILDREN AND FAMILIES, TO BE USED". 47 48 Page 5, line 19, strike "MEASURE" and substitute "EVALUATE". 49 50 Page 5, line 21, strike "JANUARY 1," and substitute "JUNE 30,". 51 52 Page 5, line 22, before "SHALL" insert "AND THE LOCAL PUBLIC HEALTH 53 AGENCY". 54 55 Page 5, strike lines 25 through 27 and substitute "QUALITY CHILD CARE 56 STANDARDS;".

1 2 3	Page 6, line 7 AGENCY ARE	, strike "IS" and substitute "AND THE LOCAL PUBLIC HEALTH					
4 5 6 7 8 9 10	Page 6, line 24, strike "DONATIONS" and substitute "DONATIONS; FEDERAL MONEYS;".						
	Page 6, line 2	7, before "STIPEND" insert "BENEFIT OR".					
	Page 7, line 1 PUBLIC HEALT	, after the second "DEPARTMENT" insert "AND THE LOCAL TH AGENCY".					
11 12 13 14 15	Page 7, line HEALTH AGEN	6, after "DEPARTMENT" insert "AND THE LOCAL PUBLIC ICY".					
16 17 18 19	<u>HB11-1067</u>	be postponed indefinitely.					
20 21 22	<u>HB11-1078</u>	be postponed indefinitely.					
23 24 25	<u>HB11-1096</u>	be postponed indefinitely.					
26 27 28	<u>HB11-1117</u>	be amended as follows, and as so amended, be referred to the Committee of the Whole with favorable recommendation:					
29 30 31 32	Amend printed bill, page 2, line 9, after "SUBPOENA" insert "OR TI ISSUING AGENCY".						
33 34	Page 2, line 16, strike "SERVED," and substitute "SERVED PURSUANT TO RULE 4 OF THE COLORADO RULES OF CIVIL PROCEDURE,". Page 2, line 21, strike "SERVED BY REGULAR MAIL" and substitute "SERVED, PURSUANT TO RULE 5 OF THE COLORADO RULES OF CIVIL PROCEDURE,".						
36 37 38 39							
40 41	Page 3, strike lines 3 through 18 and substitute:						
42 43 44	"(c) AT A SHOW CAUSE HEARING ORDERED BY THE DISTRICT COURT PURSUANT TO PARAGRAPH (b) OF THIS SUBSECTION (4), THE COURT SHALL REVIEW THE ADMINISTRATIVE SUBPOENA AND ANY EVIDENCE PRESENTED						
45 46 47 48	BY THE PARTIES TO DETERMINE COMPLIANCE WITH THE COLORADO RULES OF CIVIL PROCEDURE. THE SUBPOENAED WITNESS OR PARTY SHALL BEAR THE BURDEN OF SHOWING GOOD CAUSE AS TO WHY HE OR SHE SHOULD NOT BE ORDERED TO COMPLY WITH THE ADMINISTRATIVE SUBPOENA.						
49 50 51 52	(d) IFTHE COURT DETERMINES THAT THE SUBPOENAED WITNESS OR PARTY IS REQUIRED TO COMPLY WITH THE ADMINISTRATIVE SUBPOENA:						
53 54 55	(I) THE DISTRICT COURT SHALL ORDER COMPLIANCE FORTHWITH AND MAY IMPOSE REMEDIAL AND PUNITIVE FINES, INCLUDING ATTORNEYS FEES AND COSTS, FOR THE WITNESS'S OR PARTY'S FAILURE TO COMPLY						

56 WITH THE ADMINISTRATIVE SUBPOENA; AND

1 2 3 4 5	ON THE COMPI REQUIRED DI	HE ADMINISTRATIVE LAW JUDGE SHALL SCHEDULE A HEARING LAINT TO OCCUR ON A DAY AFTER THE OCCURRENCE OF THE EPOSITION AND SUCH OTHER DISCOVERY AS MAY BE DUE TO SUCH DEPOSITION.			
6 7 8 9 10 11 12	6 (e) IF THE SUBPOENAED WITNESS OR PARTY FAILS TO APPEA 7 THE SHOW CAUSE HEARING, THE DISTRICT COURT MAY ISSUE A BI 8 WARRANT FOR THE ARREST OF THE SUBPOENAED WITNESS OR PARTY 9 MAY IMPOSE OTHER SANCTIONS PURSUANT TO THE COLORADO RULI 10 CIVIL PROCEDURE.".				
13 14 15 16	<u>HB11-1131</u>	be postponed indefinitely.			
17 18 19 20	<u>HB11-1155</u>	be referred favorably to the Committee on Appropriations.			
21 22 23 24 25	TRANSPORTATION After consideration on the merits, the Committee recommends the following:				
26 27 28	<u>HB11-1176</u>	be referred to the Committee of the Whole with favorable recommendation.			
29 30		PRINTING REPORT			
31 32 33 34	The Chief Cle HB11-1254 .	erk reports the following bill has been correctly printed:			
35 36	SIGNIN	NG OF BILLS - RESOLUTIONS - MEMORIALS			
37 38 39	The Speaker has signed: HJR11-1009, 1010 .				
40 41 42 43	INTRODUCTION OF BILLS First Reading				
44 45 46	The following indicated:	g bills were read by title and referred to the committees			
47 48 49 50 51 52 53 54 55 56	HB11-1255 Committee or	by Representative(s) DelGrosso, Kefalas; also Senator(s) SchwartzConcerning alternative energy parks, and, in connection therewith, authorizing local governments to apply to the Colorado economic development commission for approval to create such parks, allowing tax increment financing and bonding to be used to finance development within such parks, and providing tax incentives to taxpayers who invest in or otherwise financially support such parks. The Finance			

1 2 3 4 5 6	Committee or	Priola, Summers, Barker, DelGrosso, Gardner B., Murray, Nikkel, Stephens; also Senator(s) Steadman, Boyd, King SConcerning crimes against an unborn child, and making an appropriation in connection therewith. 1 Judiciary		
7 8 9 10	<u>HB11-1257</u>	by Representative(s) Becker, Gerou, Ferrandino; also Senator(s) Lambert, Hodge, SteadmanConcerning the state contribution toward the group benefit plan premium		
11 12 13	Committee or	for state employees who work less than full time.		
14 15 16	<u>HB11-1258</u>	by Representative(s) Baumgardner, Casso, Court, Lee, Liston, Miklosi, Ryden, Schafer S.; also Senator(s) Newell, Foster, King SConcerning forensic autopsies.		
17 18	Committee or			
19 20	<u>HB11-1259</u>	by Representative(s) Gerou and Riesberg; also Senator(s) SteadmanConcerning extending repeal dates for the innovative higher education research fund.		
21 22	Committee or			
22 23 24 25 26	<u>HB11-1260</u>	by Representative(s) DelGrosso; also Senator(s) Jahn-Concerning the due date for tax installment payments		
27 28	Committee or	when the due date falls on a legal federal holiday. Finance		
29 30				
31 32		LAY OVER OF CALENDAR ITEM(S)		
33 34 35 36	On motion of Representative Stephens, the following item(s) on the Calendar (was)were laid over until February 14, retaining place on Calendar:			
37 38 39	1109, 1148, 1	of General Orders HB11-1030 , 1058 , 1083 , 1159 , 1069 , 053 , 1073 . of Resolution(s) HR11-1005 .		
40 41 42				
43 44 45 46		of Representative Stephens, the House adjourned until ebruary 14, 2011.		
47 48 49		Approved: FRANK McNULTY, Speaker		
50 51 52	Attest: MARILYN E Chief Clerk	•		