SENATE COMMITTEE OF REFERENCE REPORT

Chairman of Committee Date
Committee on Agriculture and Natural Resources.
After consideration on the merits, the Committee recommends the following:
SB09-147 be amended as follows:
Amend printed bill, strike everything below the enacting clause and substitute the following:
"SECTION 1. 37-92-308, Colorado Revised Statutes, is amended
BY THE ADDITION OF A NEW SUBSECTION to read:
37-92-308. Substitute water supply plans - special procedures
for review - water adjudication cash fund - legislative declaration -
repeal. (10) (a) BEGINNING JULY 1, 2009, FOR PLANS FOR
AUGMENTATION THAT ARE THE SUBJECT OF A FINAL DECREE ENTERED BY
THE WATER COURT IN WATER DIVISION 1, THE STATE ENGINEER MAY
APPROVE ANNUAL SUBSTITUTE WATER SUPPLY PLANS SOLELY FOR THE
PURPOSE OF ALLOWING THE USE OF WATER SUPPLIES NOT IDENTIFIED AS AN
AUGMENTATION SUPPLY IN THE DECREED AUGMENTATION PLAN, NOT
PREVIOUSLY DECREED FOR AUGMENTATION OR REPLACEMENT USES, AND
NOT INCLUDED IN A PENDING WATER COURT APPLICATION FOR APPROVAL
OF A CHANGE OF WATER RIGHT TO AUGMENTATION AND REPLACEMENT USES TO BE USED IN THE DECREED AUGMENTATION PLAN FOR THE
REPLACEMENT OF OUT-OF-PRIORITY DEPLETIONS CAUSED BY PRE-JANUARY
1, 2003, DIVERSIONS FROM WELLS INCLUDED IN THE DECREED
AUGMENTATION PLAN, SUBJECT TO AND IN ACCORDANCE WITH THE TERMS
AND CONDITIONS OF THE DECREED AUGMENTATION PLAN. NO WATER
SUPPLIES FOR WHICH SUBSTITUTE WATER SUPPLY PLAN APPROVAL IS
REQUESTED PURSUANT TO THIS SUBSECTION (10) SHALL BE USED BY AN
APPLICANT FOR AUGMENTATION PURPOSES PRIOR TO THE DATE ON WHICH
THE STATE ENGINEER APPROVES THE SUBSTITUTE WATER SUPPLY PLAN OR



- 1 THE DATE ON WHICH ANY APPEAL TO THE WATER COURT OF THE
- 2 SUBSTITUTE WATER SUPPLY PLAN IS FINALLY DECIDED IN ACCORDANCE
- 3 WITH PARAGRAPH (d) OF THIS SUBSECTION (10), WHICHEVER OCCURS
- 4 LATER. THE STATE ENGINEER MAY APPROVE A SUBSTITUTE WATER SUPPLY
- 5 PLAN UNDER THIS SUBSECTION (10) IF THE FOLLOWING CONDITIONS ARE
- 6 MET:
- 7 (I) THE APPLICANT HAS FILED A REQUEST FOR APPROVAL OF THE SUBSTITUTE WATER SUPPLY PLAN WITH THE STATE ENGINEER, WHICH REQUEST SHALL INCLUDE, AT A MINIMUM, THE FOLLOWING INFORMATION:
- 10 (A) THE NAME OF THE WATER RIGHTS TO BE USED FOR AUGMENTATION IN THE DECREED AUGMENTATION PLAN UNDER THE SUBSTITUTE WATER SUPPLY PLAN AND A LIST OF DECREES ASSOCIATED WITH SUCH RIGHTS;
- 14 (B) A COPY OF EVERY AGREEMENT OR OTHER DOCUMENT THAT
 15 EVIDENCES THE APPLICANT'S RIGHT TO USE THE WATER RIGHTS FOR
 16 AUGMENTATION;
- 17 (C) FOR USE OF EXISTING SOUTH PLATTE RIVER BASIN SURFACE 18 WATER RIGHTS, AN ANALYSIS OF THE HISTORICAL USE OF THE WATER 19 RIGHTS, WHICH ANALYSIS SHALL INCLUDE, AT A MINIMUM, THE LOCATION 20 AND NUMBER OF ACRES HISTORICALLY IRRIGATED BY THE RIGHTS, 21 IDENTIFICATION OF THE CROPS HISTORICALLY IRRIGATED BY THE RIGHTS, 22 A CALCULATION OF THE HISTORICAL DIVERSIONS AND RETURN FLOWS 23 ASSOCIATED WITH HISTORICAL USE OF THE RIGHTS, A SUMMARY OF 24 AVERAGE ANNUAL DIVERSIONS AND AVERAGE AND MAXIMUM MONTHLY 25 DIVERSIONS AND CONSUMPTIVE USE ASSOCIATED WITH HISTORICAL USE OF 26 THE RIGHTS, THE FIELD IRRIGATION EFFICIENCY USED IN THE HISTORICAL 27 USE ANALYSIS, WHICH SHALL NOT EXCEED FIFTY PERCENT, AND THE 28 IDENTITY OF ALL OTHER WATER RIGHTS USED TO IRRIGATE THE LAND 29 HISTORICALLY IRRIGATED BY THE WATER RIGHTS;
- 30 (D) THE AMOUNT OF WATER AVAILABLE FROM THE WATER RIGHTS 31 FOR REPLACEMENT USES UNDER THE SUBSTITUTE WATER SUPPLY PLAN;
- 32 (E) THE AMOUNT OF RETURN FLOWS, IF ANY, ASSOCIATED WITH 33 THE HISTORICAL USE OF THE WATER RIGHTS, INCLUDING THE AMOUNT AND 34 TIMING OF SUCH RETURN FLOWS THAT WOULD OCCUR AFTER THE END OF 35 THE ONE-YEAR SUBSTITUTE WATER SUPPLY PLAN APPROVED UNDER THIS



1 SUBSECTION (10);

- 2 (F) THE AMOUNT OF DEPLETIONS FROM PRE-JANUARY 1, 2003, DIVERSIONS TO BE REPLACED USING THE WATER RIGHTS;
- 4 (G) THE SOURCE OF WATER TO BE USED TO MAKE REQUIRED 5 RETURN FLOW REPLACEMENTS, WHICH SOURCE SHALL NOT INCLUDE 6 WATER PUMPED FROM AUGMENTATION WELLS;
- 7 (H) THE MANNER IN WHICH THE APPLICANT WILL INCORPORATE 8 THE ACCOUNTING FOR USE OF THE WATER RIGHTS FOR AUGMENTATION USES INTO THE ACCOUNTING REQUIRED BY THE AUGMENTATION PLAN DECREE AND MAKE ANY REQUIRED RETURN FLOW REPLACEMENTS UNDER THE SUBSTITUTE WATER SUPPLY PLAN; AND
- (I) For use of existing South Platte river basin surface water rights, an affidavit signed by the record owner of the water rights stating that, during the term of the substitute water supply plan, the land historically irrigated by the water rights shall not be irrigated except with nontributary ground water or potable water supplied by a municipality or water district;
- 19 (II) THE APPLICANT HAS PROVIDED WRITTEN NOTICE OF THE 20 REQUEST FOR APPROVAL OF THE SUBSTITUTE WATER SUPPLY PLAN AND 21 HAS MADE AVAILABLE THE INFORMATION REQUIRED IN SUBPARAGRAPH (I)22 OF THIS PARAGRAPH (a), BY FIRST-CLASS MAIL OR ELECTRONIC MAIL, TO 23 ALL PARTIES WHO HAVE SUBSCRIBED TO THE SUBSTITUTE WATER SUPPLY 24 PLAN NOTIFICATION LIST FOR WATER DIVISION 1 AND ALL PARTIES TO THE 25 WATER COURT CASE IN WHICH THE PLAN FOR AUGMENTATION WAS 26 DECREED, AND PROOF OF SUCH NOTICE IS FILED WITH THE STATE 27 ENGINEER;
- 28 (III) THE STATE ENGINEER HAS GIVEN THE OWNERS OF WATER 29 RIGHTS AND DECREED CONDITIONAL WATER RIGHTS AND THE PARTIES TO 30 THE WATER COURT CASE IN WHICH THE PLAN FOR AUGMENTATION WAS 31 DECREED THIRTY DAYS AFTER THE DATE OF MAILING OF SUCH NOTICE TO 32 FILE COMMENTS ON THE SUBSTITUTE WATER SUPPLY PLAN. SUCH 33 COMMENTS SHALL INCLUDE ANY CLAIM OF INJURY OR ANY TERMS AND 34 CONDITIONS THAT SHOULD BE IMPOSED UPON THE PLAN TO PREVENT 35 INJURY TO A PARTY'S WATER RIGHTS OR DECREED CONDITIONAL WATER



1 RIGHTS AND ANY OTHER INFORMATION THE OPPOSER WISHES THE STATE

2 ENGINEER TO CONSIDER IN REVIEWING THE SUBSTITUTE WATER SUPPLY

3 PLAN REQUEST.

- THE STATE ENGINEER, AFTER CONSIDERATION OF THE 4 (IV) 5 COMMENTS RECEIVED, HAS DETERMINED THAT THE OPERATION AND ADMINISTRATION OF SUCH PLAN WILL, WHEN COMBINED WITH 6 7 REPLACEMENTS UNDER THE DECREED AUGMENTATION PLAN, REPLACE ALL 8 OUT-OF-PRIORITY DEPLETIONS CAUSED BY THE PRE-JANUARY 1, 2003, 9 DIVERSIONS FROM WELLS INCLUDED IN THE DECREED AUGMENTATION PLAN IN TIME, LOCATION, AND AMOUNT REQUIRED BY THE DECREE, AND 10 WILL OTHER WISE PREVENT INJURY TO OTHER WATER RIGHTS AND DECREED 11 12 CONDITIONAL WATER RIGHTS, INCLUDING WATER QUALITY AND 13 CONTINUITY TO MEET THE REQUIREMENTS OF USE TO WHICH THE SENIOR APPROPRIATION HAS NORMALLY BEEN PUT PURSUANT TO SECTION 14 37-80-120(3), AND WILL NOT IMPAIR COMPLIANCE WITH ANY INTERSTATE 15 COMPACTS. THE STATE ENGINEER SHALL IMPOSE SUCH TERMS AND 16 CONDITIONS AS ARE NECESSARY TO ENSURE THAT THESE STANDARDS ARE 17 MET, INCLUDING, BUT NOT LIMITED TO, THE TERMS AND CONDITIONS 18 REQUIRED BY PARAGRAPH (b) OF THIS SUBSECTION (10). IN MAKING THE 19 20 DETERMINATIONS SPECIFIED IN THIS SUBPARAGRAPH (IV), THE STATE 21 ENGINEER SHALL NOT BE REQUIRED TO HOLD ANY FORMAL HEARINGS OR 22 CONDUCT ANY OTHER FORMAL PROCEEDINGS, BUT MAY CONDUCT A 23 HEARING OR FORMAL PROCEEDING IF THE STATE ENGINEER FINDS IT 24 NECESSARY TO ADDRESS THE ISSUES.
- 25 (b) THE FOLLOWING TERMS AND CONDITIONS SHALL BE INCLUDED
 26 IN ANY SUBSTITUTE WATER SUPPLY PLAN APPROVED PURSUANT TO THIS
 27 SUBSECTION (10):
- (I) FOR USE OF EXISTING SOUTH PLATTE RIVER BASIN SURFACE 28 WATER RIGHTS, THE LAND HISTORICALLY IRRIGATED BY SUCH WATER 29 30 RIGHTS SHALL NOT BE IRRIGATED DURING THE TERM OF THE SUBSTITUTE 31 WATER SUPPLY PLAN EXCEPT WITH NONTRIBUTARY GROUND WATER OR 32 POTABLE WATER SUPPLIED BY A MUNICIPALITY OR WATER DISTRICT. 33 WHERE THE HISTORICALLY IRRIGATED CROP IS ALFALFA, AN APPROPRIATE 34 REDUCTION IN THE ALLOWABLE CONSUMPTIVE USE CREDIT SHALL BE IMPOSED IF THE ALFALFA HAS NOT BEEN COMPLETELY REMOVED FROM THE 35 HISTORICALLY IRRIGATED LAND DURING THE TERM OF THE SUBSTITUTE 36 37 WATER SUPPLY PLAN.



1 (II) FOR USE OF EXISTING SOUTH PLATTE RIVER BASIN SURFACE
2 WATER RIGHTS, AN ANNUAL VOLUMETRIC LIMIT ON DIVERSIONS AND A
3 MONTHLY VOLUMETRIC LIMIT ON DIVERSIONS, WHICH SHALL NOT BE
4 GREATER THAN THE AVERAGE ANNUAL AND MAXIMUM MONTHLY
5 HISTORICAL DIVERSIONS OF THE WATER RIGHTS.

- (III) FOR USE OF EXISTING SOUTH PLATTE RIVER BASIN SURFACE WATER RIGHTS, ALL RETURN FLOWS THAT WOULD HAVE ACCRUED TO THE STREAM FROM THE HISTORICAL USE OF THE WATER RIGHTS SHALL BE REPLACED, INCLUDING THE RETURN FLOWS THAT WOULD HAVE OCCURRED AFTER THE END OF THE ONE-YEAR SUBSTITUTE WATER SUPPLY PLAN. ALL SUCH RETURN FLOWS SHALL BE DEEMED TO BE AN OBLIGATION OF THE APPLICANT FOR THE SUBSTITUTE WATER SUPPLY PLAN AND SHALL BE INCLUDED AS A REPLACEMENT OBLIGATION IN ANY PROJECTION REQUIRED BY THE AUGMENTATION PLAN DECREE IN WHICH SUCH WATER IS PROPOSED TO BE USED, AND AFTER THE END OF ANY APPROVED SUBSTITUTE WATER SUPPLY PLAN, ALL CONTINUING RETURN FLOW OBLIGATIONS SHALL BE ENFORCEABLE IN THE SAME MANNER AS ALL OTHER TERMS AND CONDITIONS OF THE AUGMENTATION PLAN DECREE UNDER WHICH THE WATER RIGHTS IN THE SUBSTITUTE WATER SUPPLY PLAN WERE USED.
- 20 (IV) FOR USE OF EXISTING SOUTH PLATTE RIVER BASIN SURFACE
 21 WATER RIGHTS, NO WATER PUMPED FROM AUGMENTATION WELLS, AS SUCH
 22 WELLS ARE DEFINED IN SECTION 37-90-103 (21) (a), SHALL BE USED TO
 23 REPLACE RETURN FLOWS THAT WOULD HAVE ACCRUED TO THE STREAM
 24 FROM THE HISTORICAL USE OF THE WATER RIGHTS.
- 25 (V) THE AMOUNT OF WATER MADE AVAILABLE UNDER THE 26 APPROVED SUBSTITUTE WATER SUPPLY PLAN SHALL NOT BE INCLUDED AS 27 A SOURCE OF WATER FOR REPLACEMENT OF DEPLETIONS IN ANY 28 PROJECTION REQUIRED BY THE AUGMENTATION PLAN DECREE IN WHICH 29 SUCH WATER IS PROPOSED TO BE USED UNTIL THE SUBSTITUTE WATER 30 SUPPLY PLAN IS APPROVED, AND THEN ONLY FOR THE TERM OF THE 31 APPROVED SUBSTITUTE WATER SUPPLY PLAN OR THE TERM OF THE 32 AGREEMENT OR OTHER DOCUMENT WHICH EVIDENCES THE APPLICANT'S 33 RIGHT TO USE THE WATER RIGHTS FOR AUGMENTATION, WHICHEVER IS 34 SHORTER.
- 35 (VI) THE ACCOUNTING FOR THE APPROVED SUBSTITUTE WATER 36 SUPPLY PLAN SHALL BE INCORPORATED INTO THE ACCOUNTING FOR THE 37 AUGMENTATION PLAN DECREE IN WHICH SUCH WATER IS PROPOSED TO BE



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- 1 USED AND SHALL BE SHOWN IN THE ACCOUNTING IN SEPARATE LINE ITEMS.
- 2 Such accounting and all supporting documents for such
- 3 ACCOUNTING SHALL BE PROVIDED BY THE APPLICANT TO ANY PARTY
- 4 REQUESTING SUCH ACCOUNTING AND SUPPORTING DOCUMENTS IN WRITING
- 5 AND UPON PAYMENT OF REASONABLE REPRODUCTION COSTS.
- (VII) IF ANY TERM OR CONDITION OF THE APPROVED SUBSTITUTE
 WATER SUPPLY PLAN CONFLICTS WITH ANY OF THE TERMS AND
 CONDITIONS OF THE AUGMENTATION PLAN DECREE, THE TERMS AND
 CONDITIONS OF THE AUGMENTATION PLAN DECREE SHALL CONTROL.
- 10 (c) A SUBSTITUTE WATER SUPPLY PLAN APPROVED PURSUANT TO 11 THIS SUBSECTION (10) SHALL NOT BE APPROVED FOR A PERIOD OF MORE 12 THAN ONE YEAR; EXCEPT THAT AN APPLICANT MAY REQUEST THE 13 RENEWAL OF A PLAN BY REPEATING THE APPLICATION PROCESS DESCRIBED 14 IN THIS SUBSECTION (10). HOWEVER, IN NO EVENT SHALL AN INDIVIDUAL 15 WATER RIGHT OR SOURCE OF WATER NATIVE TO THE SOUTH PLATTE RIVER 16 BASIN, INCLUDING THE PRO RATA PORTION OF A WATER RIGHT 17 REPRESENTED BY SHARES IN A MUTUAL DITCH COMPANY, BE APPROVED 18 FOR USE IN A SUBSTITUTE WATER SUPPLY PLAN APPROVED PURSUANT TO 19 THIS SUBSECTION (10) FOR A TOTAL OF MORE THAN FIVE YEARS.
- 20 WHEN THE STATE ENGINEER APPROVES OR DENIES A (d) 21 SUBSTITUTE WATER SUPPLY PLAN PURSUANT TO THIS SUBSECTION (10), 22 THE STATE ENGINEER SHALL SERVE A COPY OF THE DECISION ON ALL 23 PARTIES WHO HAVE SUBSCRIBED TO THE SUBSTITUTE WATER SUPPLY PLAN 24 NOTIFICATION LIST FOR WATER DIVISION 1 AND ALL PARTIES TO THE 25 WATER COURT CASE IN WHICH THE PLAN FOR AUGMENTATION WAS 26 DECREED BY FIRST-CLASS MAIL OR, IF SUCH PARTIES HAVE SO ELECTED, BY 27 ELECTRONIC MAIL. NEITHER THE APPROVAL NOR THE DENIAL BY THE 28 STATE ENGINEER SHALL CREATE ANY PRESUMPTIONS, SHIFT THE BURDEN 29 OF PROOF, OR SERVE AS A DEFENSE IN ANY LEGAL ACTION INVOLVING THE 30 SUBSTITUTE WATER SUPPLY PLAN. ANY APPEAL OF A DECISION MADE BY 31 THE STATE ENGINEER CONCERNING A SUBSTITUTE WATER SUPPLY PLAN 32 APPROVED OR DENIED PURSUANT TO THIS SUBSECTION (10) SHALL BE 33 MADE WITHIN THIRTY DAYS AFTER THE DATE OF SERVICE OF THE DECISION. 34 ANY SUCH APPEAL SHALL BE FILED UNDER THE SAME CASE NUMBER AS 35 THE DECREED PLAN FOR AUGMENTATION AND SHALL BE HEARD UNDER THE 36 RETAINED JURISDICTION OF THE WATER JUDGE, USING THE PROCEDURES AND STANDARDS SET FORTH IN SECTIONS 37-92-304 AND 37-92-305, FOR 37 38 DETERMINATION OF MATTERS REREFERRED TO THE WATER JUDGE BY THE



- 1 REFEREE. THE WATER JUDGE SHALL HEAR AND DETERMINE ANY SUCH
- 2 APPEAL ON AN EXPEDITED BASIS. THE APPLICANT FOR THE SUBSTITUTE
- 3 WATER SUPPLY PLAN SHALL NOT USE THE PROPOSED SUBSTITUTE WATER
- 4 SUPPLY IN THE DECREED PLAN FOR AUGMENTATION UNTIL ANY APPEAL
- 5 UNDER THIS PARAGRAPH (d) IS DECIDED BY THE WATER COURT.
- 6 FOLLOWING THE DETERMINATION ON APPEAL BY THE WATER COURT, THE
- 7 APPLICANT'S USE OF WATER UNDER THE SUBSTITUTE WATER SUPPLY PLAN
- 8 SHALL BE GOVERNED BY SUCH WATER COURT DETERMINATION, UNLESS
- 9 THE TERMS OF THE AUGMENTATION PLAN DECREE PROVIDE OTHERWISE.
- 10 (e) NOTHING IN THIS SUBSECTION (10) SHALL AUTHORIZE OR 11 FACILITATE ADDITIONAL TRANSBASIN DIVERSION OF WATER FROM THE 12 COLORADO RIVER.
- 13 (f) (I) This subsection (10) is repealed, effective July 1, 14 2018.
- 15 (II) ALL APPROVALS OF SUBSTITUTE WATER SUPPLY PLANS UNDER 16 THIS SUBSECTION (10) SHALL EXPIRE ON OR BEFORE JULY 1, 2018.
- SECTION 2. Applicability. This act shall apply to substitute water supply plans applied for on or after the effective date of this act.
- SECTION 3. Safety clause. The general assembly hereby finds, determines, and declares that this act is necessary for the immediate preservation of the public peace, health, and safety.".

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