

Second Regular Session
Sixty-fifth General Assembly
STATE OF COLORADO

REREVISED

*This Version Includes All Amendments
Adopted in the Second House*

LLS NO. 06-1058.02 Bob Lackner

HOUSE BILL 06-1411

HOUSE SPONSORSHIP

White and Weissmann, Paccione

SENATE SPONSORSHIP

Tochtrop,

House Committees

State, Veterans, & Military Affairs

Senate Committees

State, Veterans & Military Affairs

SENATE
Amended 3rd Reading
May 5, 2006

A BILL FOR AN ACT

101 **CONCERNING THE CIRCUMSTANCES UNDER WHICH PRIVATE PROPERTY**
102 **MAY BE ACQUIRED BY PUBLIC ENTITIES THROUGH EXERCISE OF**
103 **THE POWER OF EMINENT DOMAIN IN FURTHERANCE OF A PUBLIC**
104 **USE, AND, IN CONNECTION THEREWITH, PROHIBITING PRIVATE**
105 **PROPERTY FROM BEING TAKEN BY THE STATE OR ANY POLITICAL**
106 **SUBDIVISION UNLESS THE CONDEMNING ENTITY ESTABLISHES**
107 **THAT THE TAKING IS FOR A PUBLIC USE, EXCLUDING TAKINGS**
108 **FOR ECONOMIC DEVELOPMENT OR TAX REVENUE ENHANCEMENT**
109 **FROM THE MEANING OF PUBLIC USE, AND REQUIRING THAT A**
110 **CONDEMNATION ACTION SATISFY A HIGHER DEGREE OF PROOF**
111 **WHEN THE TAKING IS FOR THE ERADICATION OF BLIGHT.**

SENATE
Amended 2nd Reading
May 4, 2006

HOUSE
3rd Reading Unamended
May 2, 2006

HOUSE
Amended 2nd Reading
May 1, 2006

Bill Summary

Shading denotes HOUSE amendment. Double underlining denotes SENATE amendment.
Capital letters indicate new material to be added to existing statute.
Dashes through the words indicate deletions from existing statute.

(Note: This summary applies to this bill as introduced and does not necessarily reflect any amendments that may be subsequently adopted.)

Clarifies that, without the consent of the owner of the property, private property shall not be taken or damaged by the state or any political subdivision for a public or private use without just compensation.

Excludes from the meaning of "public use" the taking of private property for transfer to a private entity for the purpose of economic development or enhancement of tax revenue. Specifies that private property may otherwise be taken solely for the purpose of furthering a public use as that term is understood as of the effective date of the act.

Specifies that, in any condemnation action, the burden of proof is on the condemning entity to demonstrate, by a preponderance of the evidence, that the taking of private property is for a public use, unless the condemnation action involves a taking for the eradication of blight, in which case the act requires the condemning entity to demonstrate, by clear and convincing evidence, that the taking of the property is for a public use.

In the case of a conflict between the provisions of the urban renewal law and the provisions of the act, specifies that the provisions of the act shall control.

Makes a conforming amendment. Defines terms.

1 *Be it enacted by the General Assembly of the State of Colorado:*

2 **SECTION 1.** 38-1-101 (1), (2), and (3), Colorado Revised
3 Statutes, are amended, and the said 38-1-101 is further amended BY THE
4 ADDITION OF A NEW SUBSECTION, to read:

5 **38-1-101. Compensation - public use - commission - jury -**
6 **court - prohibition on elimination of nonconforming uses or**
7 **nonconforming property design by amortization - limitation on**
8 **extraterritorial condemnation by municipalities - definitions.**

9 (1) (a) NOTWITHSTANDING ANY OTHER PROVISION OF LAW, IN ORDER TO
10 PROTECT PROPERTY RIGHTS, WITHOUT THE CONSENT OF THE OWNER OF
11 THE PROPERTY, private property shall not be taken or damaged BY THE

1 STATE OR ANY POLITICAL SUBDIVISION for A public or private use without
2 just compensation.

3 (b) (I) FOR PURPOSES OF SATISFYING THE REQUIREMENTS OF THIS
4 SECTION, "PUBLIC USE" SHALL NOT INCLUDE THE TAKING OF PRIVATE
5 PROPERTY FOR TRANSFER TO A PRIVATE ENTITY FOR THE PURPOSE OF
6 ECONOMIC DEVELOPMENT OR ENHANCEMENT OF TAX REVENUE. PRIVATE
7 PROPERTY MAY OTHERWISE BE TAKEN SOLELY FOR THE PURPOSE OF ==
8 FURTHERING A PUBLIC USE.

9 (II) BY ENACTING SUBPARAGRAPH (I) OF THIS PARAGRAPH (b), THE
10 GENERAL ASSEMBLY DOES NOT INTEND TO CREATE A NEW PROCEDURAL
11 MECHANISM TO BRING ABOUT THE CONDEMNATION OF PRIVATE PROPERTY.
12 BY ENACTING SUBPARAGRAPH (I) OF THIS PARAGRAPH (b), THE GENERAL
13 ASSEMBLY INTENDS TO LIMIT ONLY AS PROVIDED IN SUBPARAGRAPH (I) OF
14 THIS PARAGRAPH (b), AND NOT EXPAND, THE DEFINITION OF "PUBLIC USE".

15 (c) NOTHING IN THIS SECTION SHALL AFFECT THE RIGHT OF A
16 PRIVATE PARTY TO CONDEMN PROPERTY AS OTHERWISE PROVIDED BY
17 LAW.

18 (2) (a) In all cases in which compensation is not made by the state
19 in its corporate capacity, such compensation shall be ascertained by a
20 board of commissioners of not less than three disinterested and impartial
21 freeholders pursuant to section 38-1-105 (1) or by a jury when required
22 by the owner of the property as prescribed in section 38-1-106. All
23 questions and issues, except the amount of compensation, shall be
24 determined by the court unless all parties interested in the action stipulate
25 and agree that the compensation may be so ascertained by the court. In
26 the event of such stipulation and agreement, the court shall proceed as
27 provided in this article for the trial of such causes by a board of

1 commissioners or jury.

2 (b) NOTWITHSTANDING ANY OTHER PROVISION OF LAW, IN ANY
3 CONDEMNATION ACTION, WITHOUT THE CONSENT OF THE OWNER OF THE
4 PROPERTY, THE BURDEN OF PROOF IS ON THE CONDEMNING ENTITY TO
5 DEMONSTRATE, BY A PREPONDERANCE OF THE EVIDENCE, THAT THE
6 TAKING OF PRIVATE PROPERTY IS FOR A PUBLIC USE, UNLESS THE
7 CONDEMNATION ACTION INVOLVES A TAKING FOR THE ERADICATION OF
8 BLIGHT, IN WHICH CASE THE BURDEN OF PROOF IS ON THE CONDEMNING
9 ENTITY TO DEMONSTRATE, BY CLEAR AND CONVINCING EVIDENCE, THAT
10 THE TAKING OF THE PROPERTY IS NECESSARY FOR THE ERADICATION OF
11 BLIGHT.

12 (3) (a) Notwithstanding any other provision of law to the contrary,
13 a local government shall not enact or enforce an ordinance, resolution, or
14 regulation that requires a nonconforming property use that was lawful at
15 the time of its inception to be terminated or eliminated by amortization.

16 (b) ~~For purposes of this subsection (3), "local government" means~~
17 ~~a county, city and county, town, or home rule or statutory city.~~

18 (5) FOR PURPOSES OF THIS SECTION, UNLESS THE CONTEXT
19 OTHERWISE REQUIRES:

20 (a) "LOCAL GOVERNMENT" MEANS A COUNTY, CITY AND COUNTY,
21 TOWN, OR HOME RULE OR STATUTORY CITY.

22 (b) "POLITICAL SUBDIVISION" MEANS A COUNTY; CITY AND
23 COUNTY; CITY; TOWN; SERVICE AUTHORITY; SCHOOL DISTRICT; LOCAL
24 IMPROVEMENT DISTRICT; LAW ENFORCEMENT AUTHORITY; URBAN
25 RENEWAL AUTHORITY; CITY OR COUNTY HOUSING AUTHORITY; WATER,
26 SANITATION, FIRE PROTECTION, METROPOLITAN, IRRIGATION, DRAINAGE,
27 OR OTHER SPECIAL DISTRICT; OR ANY OTHER KIND OF MUNICIPAL,

1 QUASI-MUNICIPAL, OR PUBLIC CORPORATION ORGANIZED PURSUANT TO
2 LAW.

3 **SECTION 2.** Part 1 of article 25 of title 31, Colorado Revised
4 Statutes, is amended BY THE ADDITION OF A NEW SECTION to
5 read:

6 **31-25-105.7. Condemnation actions by authorities - effect of**
7 **other provisions.** NOTWITHSTANDING ANY OTHER PROVISION OF LAW,
8 ANY CONDEMNATION ACTION COMMENCED BY AN AUTHORITY ON OR
9 AFTER THE EFFECTIVE DATE OF THIS SECTION SHALL SATISFY THE
10 REQUIREMENTS SPECIFIED IN SECTION 38-1-101, C.R.S. TO THE EXTENT
11 THERE IS ANY CONFLICT BETWEEN THE PROVISIONS OF THIS PART 1 AND
12 THE PROVISIONS OF SECTION 38-1-101, C.R.S., THE PROVISIONS OF
13 SECTION 38-1-101, C.R.S., SHALL CONTROL.

14 **SECTION 3. Applicability.** This act shall apply to any
15 condemnation action commenced on or after the effective date of this act.

16 **SECTION 4. Safety clause.** The general assembly hereby finds,
17 determines, and declares that this act is necessary for the immediate
18 preservation of the public peace, health, and safety.