#### SENATE JOURNAL Seventieth General Assembly STATE OF COLORADO Second Regular Session

#### Addendum

(As authorized by Section 26, Article V of the Constitution of the State of Colorado)

Contains all sections following adjournment *sine die* of the Second Regular Session, Seventieth General Assembly

#### SENATE SERVICES REPORT

**Correctly Engrossed:** SJR16-041. **Correctly Revised:** HJR16-1027. **Correctly Rerevised:** HB16-1459. **Correctly Enrolled:** SB16-003, 019, 035, 036, 040, 056, 069, 072, 077, 087, 104, 106, 115, 138, 143, 146, 150, 159, 161, 163, 169, 174, 181, 183, 186, 193, 196, 197, 199, 200, 203, 204, 208, 209, 211, 212, 215, 217, and 218; SCR16-002.

#### **MESSAGE FROM THE HOUSE**

May 12, 2016

Mr. President:

The House has adopted the First Report of the First Conference Committee on HB16-1422, as printed in House Journal, May 10, and has repassed the bill as amended.

#### **DELIVERY TO THE GOVERNOR**

To the Governor for signature on Friday, May 6, 2016, at 2:07 p.m.: SB16-027, 030, 041, 065, 080, 131, 145, 153, 158, 166, 167, 171, and 172. To the Governor for signature on Monday, May 9, 2016, at 4:51 p.m.: SB16-006, 073, 111, 124, 132, 140, 142, 147, 156, 164, 165, 177, 182, and 192. To the Governor for signature on Tuesday, May 10, 2016, at 2:01 p.m.: SB16-085, 102, 134, 168, and 173. To the Governor for signature on Thursday, May 12, 2016, at 10:30 a.m.: SB16-138, 150, 174, 191, 198, 209, and 211. To the Governor for signature on Thursday, May 12, 2016, at 2:45 p.m.: SB16-021, 038, 062, 120, 135, 195, 201, 202, and 205. To the Governor for signature on Friday, May 13, 2016, at 01:30 p.m.: SB16-072, 087, 104, 116, 169, 189, and 215.

## SIGNING OF BILLS -- RESOLUTIONS -- MEMORIALS

The President has signed: SB16-072, 087, 104, 116, 169, 189, and 215; HB16-1097, 1172, 1277, 1378, 1436, 1448, 1453, and 1457; HJR16-1025.

### SIGNING OF BILLS -- RESOLUTIONS -- MEMORIALS

The President has signed: SB16-003, 056, 143, 161, 163, 179, 183, 193, 196, and 208; SJR16-030 and 031.

# **MESSAGE FROM THE GOVERNOR**

May 16, 2016

Colorado Senate Seventieth General Assembly State Capitol Denver, CO 80203

Ladies and Gentlemen:

I have the honor to inform you that I have approved and filed with the Secretary of State the following Acts:

<u>SB16-138</u>: CONCERNING A STUDY OF THE DELEGATION OF FUNCTIONS OF CERTAIN REGULATIONS RELATED TO MOTOR VEHICLES ADMINISTERED BY THE DEPARTMENT OF REVENUE.

Approved May 16, 2016, at 9:42 a.m.

<u>SB16-168</u>: CONCERNING THE ABILITY OF A POLITICAL SUBDIVISION FROM AN ADJOINING STATE TO JOINTLY OPERATE AN AIRPORT IN COLORADO.

Approved May 16, 2016, at 3:20 p.m.

<u>SB16-174</u>: CONCERNING THE FUNDING OF COLORADO WATER CONSERVATION BOARD PROJECTS, AND, IN CONNECTION THEREWITH, MAKING APPROPRIATIONS.

Approved May 16, 2016, at 1:16 p.m.

Sincerely, (signed) John W. Hickenlooper Governor

May 17, 2016

Colorado Senate Seventieth General Assembly State Capitol Denver, CO 80203

Ladies and Gentlemen:

I have the honor to inform you that I have approved and filed with the Secretary of State the following Acts:

<u>SB16-021</u>: CONCERNING RECOGNITION OF THE THIRD SATURDAY IN MAY AS A STATE HOLIDAY, AND, IN CONNECTION THEREWITH, DESIGNATING THE THIRD SATURDAY IN MAY AS "PUBLIC LANDS DAY".

Approved May 17, 2016, at 1:02 p.m.

# SIGNING OF BILLS -- RESOLUTIONS -- MEMORIALS

The President has signed: SB16-019, 035, 036, 040, 069, 077, 106, 115, 146, 178, 180, 181, 186, 190, 197, 199, 200, 203, 204, 212, 217, and 218; SCR16-002 and 006; SJR16-013, 029, 032, 034, 036, and 041; SJM16-005; SR16-002 and 004; HB16-1021, 1031, 1040, 1047, 1077, 1080, 1112, 1117, 1129, 1142, 1160, 1175, 1194, 1211, 1222, 1234, 1256, 1261, 1267, 1286, 1288, 1289, 1290, 1302, 1320, 1321, 1324, 1328, 1332, 1345, 1348, 1362, 1363, 1368, 1377, 1386, 1393, 1394, 1398, 1404, 1424, 1426, 1427, 1429, 1438, 1439, 1440, 1444, 1451, 1456, 1458, 1459, 1460, 1462, 1465, and 1467; HJR16-1019.

### MESSAGE FROM THE GOVERNOR

May 18, 2016

Colorado Senate Seventieth General Assembly State Capitol Denver, CO 80203

Ladies and Gentlemen:

I have the honor to inform you that I have approved and filed with the Secretary of State the following Acts:

SB16-142: CONCERNING MODERNIZATION OF ELECTION LAW PROVISIONS, AND, IN CONNECTION THEREWITH, CORRECTING STATUTORY CITATIONS, UPDATING TERMS AND PROCEDURES TO REFLECT MODERN ELECTIONS ADMINISTRATION, CONFORMING STATE LAW TO FEDERAL LAW, ELIMINATING REDUNDANCIES AND OBSOLETE REFERENCES AND PRACTICES, HARMONIZING DURATIONAL RESIDENCY REQUIREMENTS FOR CERTAIN LOCAL GOVERNMENT ELECTIONS, AND MAKING AN APPROPRIATION.

Approved May 18, 2016, at 10:23 a.m.

<u>SB16-177</u>: CONCERNING TECHNICAL MODIFICATIONS TO LEGISLATION ENACTED IN 2015 TO PROMOTE AN EQUITABLE FINANCIAL CONTRIBUTION AMONG AFFECTED PUBLIC BODIES IN CONNECTION WITH URBAN REDEVELOPMENT PROJECTS ALLOCATING TAX REVENUES

Approved May 18, 2016, at 4:59 p.m.

<u>SB16-201</u>: CONCERNING REVISING THE CHILD WELFARE FUNDING MECHANISM.

Approved May 18, 2016, at 10:16 a.m.

<u>SB16-211</u>: CONCERNING CONTESTS TO SPECIFIED SPECIAL DISTRICT ELECTIONS THAT ARE MADE ON GROUNDS RELATING TO ELECTOR QUALIFICATIONS, AND, IN CONNECTION THEREWITH, IMPOSING A JURISDICTIONAL BAR ON CONTESTS OF CERTAIN ELECTIONS AND VALIDATING THE QUALIFICATIONS OF CERTAIN ACTORS WHEN TIMELY CONTESTS CHALLENGING THOSE QUALIFICATIONS HAVE NOT BEEN FILED.

Approved May 18, 2016, at 10:24 a.m.

# SIGNING OF BILLS -- RESOLUTIONS -- MEMORIALS

The President has signed: SJR16-035 and 037.

### **MESSAGE FROM THE GOVERNOR**

May 19, 2016

Colorado Senate Seventieth General Assembly State Capitol Denver, CO 80203

Ladies and Gentlemen:

I have the honor to inform you that I have approved and filed with the Secretary of State the following Acts:

<u>SB16-072</u>: CONCERNING AN INCREASE IN THE MAXIMUM TOTAL AMOUNT OF ANNUAL LEASE PAYMENTS AUTHORIZED FOR LEASE-PURCHASE AGREEMENTS ENTERED INTO UNDER THE "BUILDING EXCELLENT SCHOOLS TODAY ACT", AND, IN CONNECTION THEREWITH, MAKING AN APPROPRIATION.

Approved May 19, 2016, at 10:39 a.m.

<u>SB16-102</u>: CONCERNING THE ELIMINATION OF MANDATORY SENTENCES TO INCARCERATION FOR CERTAIN CRIMES, AND, IN CONNECTION THEREWITH, MAKING AND REDUCING AN APPROPRIATION.

Approved May 19, 2016, at 11:23 a.m.

Sincerely, (signed) John W. Hickenlooper Governor

### SENATE SERVICES REPORT

**Correctly Enrolled:** SCR16-002 and 006; SJM16-005; SJR16-029, 030, 031, 032, 034, 035, 036, 037, and 041; SR16-004.

### **DELIVERY TO THE GOVERNOR**

To the Governor for signature on Friday, May 20, 2016, at 2:30 p.m.: SB16-003, 019, 035, 036, 040, 056, 069, 077, 106, 115, 143, 146, 161, 163, 178, 179, 180, 181, 183, 186, 190, 193, 196, 197, 199, 200, 203, 204, 208, 212, 217, and 218.

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# **MESSAGE FROM THE GOVERNOR**

May 27, 2016

Colorado Senate Seventieth General Assembly State Capitol Denver, CO 80203

Ladies and Gentlemen:

I have the honor to inform you that I have approved and filed with the Secretary of State the following Acts:

<u>SB16-134</u>: CONCERNING PROFESSIONAL LICENSING FOR MILITARY VETERANS IN CERTAIN PROFESSIONS.

Approved May 27, 2016, at 11:58 a.m.

SB16-153: CONCERNING NOMINEES FOR COUNTY COURT JUDGES.

Approved May 27, 2016, at 10:12 a.m.

Sincerely, (signed) John W. Hickenlooper Governor

June 1, 2016

Colorado Senate Seventieth General Assembly State Capitol Denver, CO 80203

Ladies and Gentlemen:

I have the honor to inform you that I have approved and filed with the Secretary of State the following Acts:

<u>SB16-027</u>: CONCERNING ALLOWING THE OPTION FOR MEDICAID CLIENTS TO OBTAIN PRESCRIBED DRUGS THROUGH THE MAIL, AND, IN CONNECTION THEREWITH, REDUCING AN APPROPRIATION.

Approved June 1, 2016, at 4:53 p.m.

<u>SB16-038</u>: CONCERNING MEASURES TO PROMOTE THE TRANSPARENCY OF COMMUNITY-CENTERED BOARDS, AND, IN CONNECTION THEREWITH, MAKING CERTAIN COMMUNITY-CENTERED BOARDS SUBJECT TO PERFORMANCE AUDITS UNDERTAKEN BY THE STATE AUDITOR, MAKING ALL COMMUNITY-CENTERED BOARDS SUBJECT TO THE "COLORADO LOCAL GOVERNMENT AUDIT LAW", EXPANDING PUBLIC DISCLOSURE OF THE ADMINISTRATION AND OPERATIONS OF THE COMMUNITY-CENTERED BOARDS, AND MAKING AN APPROPRIATION.

Approved June 1, 2016, at 10:56 a.m.

<u>SB16-158</u>: CONCERNING THE ABILITY OF A PHYSICIAN ASSISTANT TO PERFORM FUNCTIONS DELEGATED BY A PHYSICIAN THAT ARE WITHIN THE PHYSICIAN ASSISTANT'S SCOPE OF PRACTICE.

Approved June 1, 2016, at 2:42 p.m.

#### <u>SB16-190</u>: CONCERNING IMPROVING THE PROCESS FOR COUNTY ADMINISTRATION OF PUBLIC ASSISTANCE PROGRAMS, AND, IN CONNECTION THEREWITH, MAKING AND REDUCING APPROPRIATIONS.

Approved June 1, 2016, at 12:57 p.m.

<u>SB16-202</u>: CONCERNING INCREASING ACCESS TO EFFECTIVE SUBSTANCE USE DISORDER SERVICES THROUGH DESIGNATED REGIONAL MANAGED SERVICE ORGANIZATIONS, AND, IN CONNECTION THEREWITH, MAKING AN APPROPRIATION.

Approved June 1, 2016, at 4:55 p.m.

#### <u>SB16-212</u>: CONCERNING ALIGNING CHANGES MADE TO THE FEDERAL CHILD CARE AND DEVELOPMENT BLOCK GRANT REAUTHORIZATION OF 2014 TO THE TWELVE-MONTH ELIGIBILITY REQUIREMENT OF THE COLORADO CHILD CARE ASSISTANCE PROGRAM.

Approved June 1, 2016, at 10:58 a.m.

Sincerely, (signed) John W. Hickenlooper Governor

June 6, 2016

Colorado Senate Seventieth General Assembly State Capitol Denver, CO 80203

Ladies and Gentlemen:

I have the honor to inform you that I have approved and filed with the Secretary of State the following Acts:

SB16-003: CONCERNING INCREASED METHODS TO REDUCE WILDFIRE RISK.

Approved June 6, 2016, at 10:22 a.m.

<u>SB16-041</u>: CONCERNING DATA COLLECTED BY THE DIVISION OF CRIMINAL JUSTICE IN THE DEPARTMENT OF PUBLIC SAFETY CONCERNING THE STUDY OF MARIJUANA IMPLEMENTATION.

Approved June 6, 2016, at 10:24 a.m.

<u>SB16-085</u>: CONCERNING THE "COLORADO UNIFORM TRUST DECANTING ACT".

Approved June 6, 2016, at 10:40 a.m.

<u>SB16-087</u>: CONCERNING FUNDING FOR THE HIGHWAY-RAIL CROSSING SIGNALIZATION FUND, AND, IN CONNECTION THEREWITH, MAKING AN APPROPRIATION.

Approved June 6, 2016, at 10:23 a.m.

<u>SB16-104</u>: CONCERNING INCENTIVES TO BECOME A TEACHER IN A RURAL SCHOOL DISTRICT OF COLORADO, AND, IN CONNECTION THEREWITH, MAKING AN APPROPRIATION.

Approved June 6, 2016, at 11:10 a.m.

# <u>SB16-132</u>: CONCERNING CLARIFYING THAT TEST RESULTS RELATING TO CERTAIN DUI OFFENSES ARE NOT PUBLIC INFORMATION.

Approved June 6, 2016, at 10:24 a.m.

#### <u>SB16-135</u>: CONCERNING A PHARMACIST'S PROVISION OF HEALTH CARE SERVICES THAT HAVE BEEN DELEGATED BY ANOTHER HEALTH CARE PROVIDER.

Approved June 6, 2016, at 11:31 a.m.

# <u>SB16-146</u>: CONCERNING MODERNIZING STATUTES RELATED TO SEXUALLY TRANSMITTED INFECTIONS.

Approved June 6, 2016, at 10:49 a.m.

<u>SB16-171</u>: CONCERNING MODIFICATION AND CLARIFICATION OF THE STATUTES PERTAINING TO THE NEW ENERGY IMPROVEMENT DISTRICT.

Approved June 6, 2016, at 11:27 a.m.

<u>SB16-189</u>: CONCERNING THE NONSUBSTANTIVE REVISION OF STATUTES IN THE COLORADO REVISED STATUTES, AS AMENDED, AND, IN CONNECTION THEREWITH, AMENDING OR REPEALING OBSOLETE, IMPERFECT, AND INOPERATIVE LAW TO PRESERVE THE LEGISLATIVE INTENT, EFFECT, AND MEANING OF THE LAW.

Approved June 6, 2016, at 10:21 a.m.

<u>SB16-191</u>: CONCERNING MARIJUANA RESEARCH FUNDED BY THE MARIJUANA TAX CASH FUND, AND, IN CONNECTION THEREWITH, MAKING AN APPROPRIATION.

Approved June 6, 2016, at 10:22 a.m.

<u>SB16-193</u>: CONCERNING THE DUTIES OF THE SAFE2TELL PROGRAM, AND, IN CONNECTION THEREWITH, MAKING AN APPROPRIATION.

Approved June 6, 2016, at 10:38 a.m.

<u>SB16-195</u>: CONCERNING THE ANNUAL APPROPRIATION OF MONEY IN THE CENTRAL FUND FOR VETERANS CENTERS TO THE STATE DEPARTMENT OF HUMAN SERVICES.

Approved June 6, 2016, at 10:22 a.m.

<u>SB16-196</u>: CONCERNING THE CREATION OF A PILOT PROGRAM FOR INCLUSIVE HIGHER EDUCATION FOR PERSONS WITH INTELLECTUAL AND DEVELOPMENTAL DISABILITIES, AND, IN CONNECTION THEREWITH, MAKING AN APPROPRIATION.

Approved June 6, 2016, at 10:34 a.m.

<u>SB16-203</u>: CONCERNING THE EVALUATION OF STATE TAX EXPENDITURES, AND, IN CONNECTION THEREWITH, MAKING AN APPROPRIATION.

Approved June 6, 2016, at 10:21 a.m.

<u>SB16-204</u>: CONCERNING THE HIGHER EDUCATION REVENUE BOND INTERCEPT PROGRAM.

Approved June 6, 2016, at 10:24 a.m.

SB16-205: CONCERNING PAYMENT FOR EXPENSES OF INDIGENT PARENTS.

Approved June 6, 2016, at 10:22 a.m.

<u>SB16-209</u>: CONCERNING AUTHORIZING A SCHOOL DISTRICT BOARD OF EDUCATION TO CONSTRUCT A BUILDING FOR LEASE TO A STATE INSTITUTION OF HIGHER EDUCATION.

Approved June 6, 2016, at 11:13 a.m.

Sincerely, (signed) John W. Hickenlooper Governor

June 8, 2016

Colorado Senate Seventieth General Assembly State Capitol Denver, CO 80203

Ladies and Gentlemen:

I have the honor to inform you that I have approved and filed with the Secretary of State the following Acts:

<u>SB16-035</u>: CONCERNING THE PUBLIC SCHOOL FUND, AND, IN CONNECTION THEREWITH, CREATING A PUBLIC SCHOOL FUND INVESTMENT BOARD TO DIRECT THE STATE TREASURER ON THE INVESTMENT OF THE FUND AND CHANGING THE DISTRIBUTION OF THE INTEREST OR INCOME EARNED ON THE INVESTMENT OF THE MONEYS IN THE FUND.

Approved June 8, 2016, at 3:41 p.m.

<u>SB16-069</u>: CONCERNING MEASURES TO PROVIDE COMMUNITY-BASED OUT-OF-HOSPITAL MEDICAL SERVICES, AND, IN CONNECTION THEREWITH, MAKING AN APPROPRIATION.

Approved June 8, 2016, at 3:56 p.m.

<u>SB16-073</u>: CONCERNING THE AUTHORITY OF THE STATE AUDITOR TO AUDIT THE USE OF STATE GAMING TAX REVENUES TRANSFERRED FROM THE STATE HISTORICAL FUND DIRECTLY TO THE GAMING CITIES FOR HISTORIC PRESERVATION.

Approved June 8, 2016, at 4:01 p.m.

<u>SB16-080</u>: CONCERNING SECURED MARIJUANA CULTIVATION REQUIREMENTS.

Approved June 8, 2016, at 3:40 p.m.

<u>SB16-120</u>: CONCERNING PROVIDING AN EXPLANATION OF BENEFITS TO MEDICAID RECIPIENTS FOR PURPOSES OF DISCOVERING POTENTIAL MEDICAID FRAUD, AND, IN CONNECTION THEREWITH, MAKING AN APPROPRIATION.

Approved June 8, 2016, at 3:42 p.m.

<u>SB16-124</u>: CONCERNING SALES AND USE TAX TREATMENT OF EQUIPMENT USED FOR PROCESSING RECOVERED MATERIALS.

Approved June 8, 2016, at 3:48 p.m.

<u>SB16-150</u>: CONCERNING MARRIAGES BY INDIVIDUALS WHO ARE PARTIES TO A CIVIL UNION, AND, IN CONNECTION THEREWITH, PROHIBITING MARRIAGES IN CIRCUMSTANCES IN WHICH ONE OF THE PARTIES IS ALREADY IN A CIVIL UNION WITH ANOTHER INDIVIDUAL, ADDRESSING THE LEGAL EFFECT OF PARTIES TO A CIVIL UNION MARRYING EACH OTHER, CLARIFYING THE DISSOLUTION PROCESS WHEN PARTIES TO A CIVIL UNION MARRY, AND AMENDING THE BIGAMY STATUTE TO INCLUDE PARTIES TO A CIVIL UNION.

Approved June 8, 2016, at 4:11 p.m.

<u>SB16-161</u>: CONCERNING THE REGULATION OF ATHLETIC TRAINERS BY THE DIVISION OF PROFESSIONS AND OCCUPATIONS IN THE DEPARTMENT OF REGULATORY AGENCIES, AND, IN CONNECTION THEREWITH, MAKING AN APPROPRIATION.

Approved June 8, 2016, at 4:20 p.m.

<u>SB16-182</u>: CONCERNING TECHNICAL REVISIONS TO THE STATUTES GOVERNING THE DIVISION OF VOCATIONAL REHABILITATION.

Approved June 8, 2016, at 3:42 p.m.

<u>SB16-192</u>: CONCERNING A NEEDS ASSESSMENT TOOL FOR PERSONS ELIGIBLE FOR LONG-TERM SERVICES AND SUPPORTS, INCLUDING PERSONS WITH INTELLECTUAL AND DEVELOPMENTAL DISABILITIES, AND, IN CONNECTION THEREWITH, MAKING AN APPROPRIATION.

Approved June 8, 2016, at 3:42 p.m.

SB16-198:CONCERNING THE STANDARDS APPLICABLE TO DOCUMENTS4USED BY WORKERS' COMPENSATION INSURANCE CARRIERS IN4COLORADO, AND, IN CONNECTION THEREWITH, REQUIRING ADVISORY4ORGANIZATIONS AND RATING ORGANIZATIONS TO FILE SAMPLE FORMS4OF POLICIES, RIDERS, LETTERS, NOTICES, AND OTHER DOCUMENTS TO THE4COMMISSIONER OF INSURANCE.4

Approved June 8, 2016, at 3:42 p.m.

<u>SB16-200</u>: CONCERNING THE CREATION OF A POSITION IN THE OFFICE OF THE GOVERNOR THAT COORDINATES THE PERMITTING OF WATER PROJECTS.

Approved June 8, 2016, at 3:41 p.m.

<u>SB16-215</u>: CONCERNING MODIFICATIONS TO THE IMPLEMENTATION OF THE STATE'S PAYROLL SYSTEM THAT WILL ALLOW ALL STATE EMPLOYEES TO BE PAID TWICE A MONTH.

Approved June 8, 2016, at 3:40 p.m.

June 9, 2016

The Honorable Colorado Senate State Capitol 200 E. Colfax Ave. Denver, CO 80203

Dear Members of the Colorado Senate:

Today, I vetoed Senate Bill 16-169, "Concerning Changes Related to the Seventy-Two-Hour Emergency Mental Health Procedure," at 3:29 p.m..

We agree that appropriate mental health facilities are not always readily available to treat persons having a mental health crisis. While well-intentioned, we are concerned that SB16-169 does not provide adequate due process for individuals. The sponsors are to be commended for their commitment to solving this complex issue; we are committed to working with them in the future to address this issue in a holistic way.

Senate Bill 16-169 properly allows advanced practice nurses to determine if a person should be committed to a mental health facility longer than 72 hours. Increasing the types of providers to perform this function adds resources to solve the problem. The bill also would have generated data to help us better understand the nature of gaps in mental health services available to those in crisis.

The bill allows emergency rooms to detain a person for up to 36 hours to determine whether the he or she requires a transfer to a designated facility, but is silent on what an emergency room must do once the 36-hour period passes. No limit is placed for how long an emergency room may detain someone involuntarily while awaiting a free bed in a suitable treatment facility, and, more importantly, no mechanism is made to afford due process to a person held involuntarily in "emergency" custody. Senate Bill 16-169 expands the time for law enforcement facilities to hold someone in crisis. We have due process concerns for these individuals.

Today, I directed the Department of Human Services to create a taskforce to develop solutions to the underlying problems raised by SB16-169 by January 1, 2017. Specifically, the taskforce will recommend policy changes to ensure proper mental health treatment and protection of federal and state constitutional rights for Coloradans experiencing mental health crises. The taskforce will make recommendations to end the practice of confining in jail persons with mental illness who have committed no crime. The taskforce will also assess the current need for and barriers to providing inpatient psychiatric care in all regions of the State. The taskforce will consider potential proposals including inpatient bed-tracking systems, provider communications systems, and transportation systems including the funding to make that happen. Finally, the group will recommend changes in light of limited state resources, and will examine how to maximize current resources for mental health systems. This approach will better inform and guide public policy on this topic, and will better serve Coloradans experiencing the trauma of mental health crises. I would ask the sponsors of the bill to be partners to implement findings of the task force knowing we all have the same goals of providing appropriate services and treatment to the mentally ill.

Keeping Coloradans safe remains our top priority. I am confident we can work together to achieve this goal in a way that protects the fundamental rights all Coloradans hold under the U.S. and Colorado Constitutions. Accordingly, I have vetoed SB16-169.

Sincerely, (signed) John W. Hickenlooper Governor

June 10, 2016

Colorado Senate Seventieth General Assembly State Capitol Denver, CO 80203

Ladies and Gentlemen:

I have the honor to inform you that I have approved and filed with the Secretary of State the following Acts:

<u>SB16-006</u>: CONCERNING THE USE OF QUALIFIED INSURANCE BROKERS TO ENROLL ELIGIBLE PARTICIPANTS IN HEALTH BENEFIT PLANS THROUGH THE COLORADO HEALTH BENEFIT EXCHANGE.

Approved June 10, 2016, at 9:09 a.m.

<u>SB16-019</u>: CONCERNING A REQUIREMENT THAT COURT-ORDERED MENTAL CONDITION EXAMINATIONS BE RECORDED, AND, IN CONNECTION THEREWITH, MAKING AN APPROPRIATION.

Approved June 10, 2016, at 9:09 a.m.

<u>SB16-030</u>: CONCERNING THE SURCHARGES FOR VIOLATING MOTOR VEHICLE WEIGHT LIMITS, AND, IN CONNECTION THEREWITH, MAKING AN APPROPRIATION.

Approved June 10, 2016, at 9:09 a.m.

<u>SB16-036</u>: CONCERNING SURETY REQUIREMENTS WHEN A TAXPAYER APPEALS A TAX BILL THAT THE STATE OR A LOCAL GOVERNMENT CLAIMS IS DUE, AND, IN CONNECTION THEREWITH, MAKING AN APPROPRIATION.

Approved June 10, 2016, at 9:08 a.m.

<u>SB16-040</u>: CONCERNING CHANGES TO THE REQUIREMENTS FOR OWNERS OF A LICENSED MARIJUANA BUSINESS, AND, IN CONNECTION THEREWITH, MAKING AN APPROPRIATION.

Approved June 10, 2016, at 9:08 a.m.

<u>SB16-056</u>: CONCERNING BROADENING PROTECTIONS OF THE STATE WHISTLEBLOWER PROTECTION LAW FOR STATE EMPLOYEES WHO DISCLOSE CONFIDENTIAL INFORMATION TO CERTAIN STATE ENTITIES THAT HAVE LEGAL REQUIREMENTS TO PRESERVE THE CONFIDENTIALITY OF THE INFORMATION DISCLOSED.

Approved June 10, 2016, at 9:08 a.m.

<u>SB16-062</u>: CONCERNING MODIFICATIONS TO THE REGULATION OF VETERINARY PHARMACEUTICALS.

Approved June 10, 2016, at 9:08 a.m.

<u>SB16-065</u>: CONCERNING CRIMINAL RESTITUTION.

Approved June 10, 2016, at 9:04 a.m.

<u>SB16-077</u>: CONCERNING A COLLABORATIVE MULTI-AGENCY APPROACH TO INCREASING COMPETITIVE INTEGRATED EMPLOYMENT OPPORTUNITIES FOR PERSONS WITH DISABILITIES, AND, IN CONNECTION THEREWITH, ADVANCING AN EMPLOYMENT FIRST POLICY.

Approved June 10, 2016, at 10:10 a.m.

<u>SB16-106</u>: CONCERNING MEASURES TO FACILITATE THE EFFICIENT ADMINISTRATION OF COLORADO LAWS GOVERNING CAMPAIGN FINANCE.

Approved June 10, 2016, at 9:07 a.m.

<u>SB16-111</u>: CONCERNING AUTHORIZING THE COLORADO MOUNTED RANGERS AS CERTIFIED RESERVE PEACE OFFICERS.

Approved June 10, 2016, at 9:07 a.m.

<u>SB16-115</u>: CONCERNING AN ELECTRONIC FILING SYSTEM FOR DOCUMENTS RECORDED WITH A COUNTY CLERK AND RECORDER, AND, IN CONNECTION THEREWITH, CREATING THE ELECTRONIC RECORDING TECHNOLOGY BOARD, WHICH IS AN ENTERPRISE; AUTHORIZING THE BOARD TO SET AN ADDITIONAL FILING SURCHARGE FOR A FIVE-YEAR PERIOD; REQUIRING COUNTIES TO TRANSMIT THE PROCEEDS OF THE BOARD'S SURCHARGE TO THE STATE FOR DEPOSIT IN A CASH FUND ADMINISTERED BY THE BOARD; REQUIRING THE BOARD TO MAKE GRANTS FROM THE FUND TO COUNTIES TO CREATE, MAINTAIN, IMPROVE, OR REPLACE ELECTRONIC FILING SYSTEMS; ESTABLISHING REPORTING REQUIREMENTS FOR THE BOARD; INCREASING A LOCAL FILING SURCHARGE; AND MAKING AN APPROPRIATION.

Approved June 10, 2016, at 10:02 a.m.

<u>SB16-116</u>: CONCERNING THE CREATION OF AN ALTERNATIVE SIMPLIFIED PROCESS FOR THE SEALING OF CRIMINAL JUSTICE RECORDS OTHER THAN CONVICTIONS, AND, IN CONNECTION THEREWITH, MAKING AN APPROPRIATION.

Approved June 10, 2016, at 9:06 a.m.

<u>SB16-131</u>: CONCERNING THE MANAGEMENT OF ASSETS FOR INDIVIDUALS, AND, IN CONNECTION THEREWITH, CLARIFYING THAT A FIDUCIARY'S AUTHORITY IS SUSPENDED AFTER A FIDUCIARY RECEIVES NOTICE THAT A PETITION FOR THE FIDUCIARY'S REMOVAL HAS BEEN FILED, PROTECTING AN ADULT WARD OR PROTECTED PERSON'S RIGHT TO AN ATTORNEY POST-ADJUDICATION, AND PREVENTING A FIDUCIARY FROM PAYING COURT COSTS OR FEES FROM OUT OF AN ESTATE AFTER RECEIVING NOTICE OF AN ACTION FOR THE FIDUCIARY'S REMOVAL.

Approved June 10, 2016, 9:06 a.m.

<u>SB16-140</u>: CONCERNING CERTIFICATES OF TITLE ISSUED FOR MOTOR VEHICLES PURCHASED FROM MOTOR VEHICLE DEALERS.

Approved June 10, 2016, at 9:06 a.m.

<u>SB16-143</u>: CONCERNING A REDUCTION IN ANNUAL LIQUOR LICENSING FEES FOR SPECIFIED LICENSEES.

Approved June 10, 2016, at 9:06 a.m.

<u>SB16-145</u>: CONCERNING AN ALTERNATIVE MECHANISM FOR CREATING A SUBDISTRICT OF THE COLORADO RIVER WATER CONSERVATION DISTRICT.

Approved June 10, 2016, 9:05 a.m.

<u>SB16-147</u>: CONCERNING CREATING THE COLORADO SUICIDE PREVENTION PLAN TO REDUCE DEATH BY SUICIDE IN THE COLORADO HEALTH CARE SYSTEM.

Approved June 10, 2016, at 10:54 a.m.

<u>SB16-156</u>: CONCERNING CERTAIN LEGISLATIVE OVERSIGHT COMMITTEES, AND, IN CONNECTION THEREWITH, MODIFYING THE MANNER IN WHICH MEMBERS ARE APPOINTED TO THE COMMITTEES, ALLOWING TEMPORARY APPOINTMENTS TO THE COMMITTEES, AND SPECIFYING THAT THE CHAIR AND VICE-CHAIR OF THE EXECUTIVE COMMITTEE OF THE LEGISLATIVE COUNCIL ALSO SERVE AS CHAIR AND VICE-CHAIR OF THE LEGISLATIVE COUNCIL.

Approved June 10, 2016, at 9:05 a.m.

<u>SB16-163</u>: CONCERNING A STUDY OF AN ORGANIZATIONAL RECODIFICATION OF TITLE 12 OF THE COLORADO REVISED STATUTES GOVERNING THE REGULATION OF PROFESSIONS AND OCCUPATIONS, AND, IN CONNECTION THEREWITH, MAKING AN APPROPRIATION.

Approved June 10, 2016, at 9:05 a.m.

<u>SB16-164</u>: CONCERNING CLARIFICATION THAT A PRIVATE PROBATION SUPERVISION PROVIDER CAN FILE LEGAL PROCESS AGAINST A PROBATIONER UNDER HIS OR HER SUPERVISION.

Approved June 10, 2016, at 9:05 a.m.

<u>SB16-165</u>: CONCERNING THE REQUIREMENTS FOR AN INSURANCE COMPANY TO BE DEEMED TO MAINTAIN A HOME OFFICE OR REGIONAL HOME OFFICE IN THIS STATE FOR PURPOSES OF THE TAX ON INSURANCE PREMIUMS COLLECTED BY THE INSURANCE COMPANY.

Approved June 10, 2016, at 9:04 a.m.

<u>SB16-166</u>: CONCERNING THE CREATION OF TRANSPORTATION FUEL DISTRIBUTORS' TAX LIENS.

Approved June 10, 2016, at 10:04 a.m.

<u>SB16-167</u>: CONCERNING A REDUCTION IN THE SEVERANCE TAX OPERATIONAL FUND RESERVE FOR THE 2016-17 FISCAL YEAR.

Approved June 10, 2016, 9:04 a.m.

<u>SB16-172</u>: CONCERNING THE ELECTION BY A PERSON TO RECEIVE ELECTRONIC NOTIFICATION OF CERTAIN INFORMATION FROM A COUNTY RELATING TO A PENDING PROPERTY TAX DISPUTE.

Approved June 10, 2016, at 9:04 a.m.

<u>SB16-173</u>: CONCERNING AUTHORIZATION FOR GOLF CARS TO CROSS STATE HIGHWAYS IN ORDER TO USE A LOCAL ROAD AS AUTHORIZED BY A LOCAL JURISDICTION.

Approved June 10, 2016, at 9:03 a.m.

<u>SB16-178</u>: CONCERNING THE GRAND JUNCTION REGIONAL CENTER CAMPUS.

Approved June 10, 2016, at 9:03 a.m.

<u>SB16-179</u>: CONCERNING IMPROVEMENTS TO THE PROCESSES USED BY THE DEPARTMENT OF LABOR AND EMPLOYMENT REGARDING THE EMPLOYMENT CLASSIFICATION OF AN INDIVIDUAL FOR PURPOSES OF UNEMPLOYMENT INSURANCE ELIGIBILITY, AND, IN CONNECTION THEREWITH, MAKING AN APPROPRIATION.

Approved June 10, 2016, 9:03 a.m.

<u>SB16-180</u>: CONCERNING A SPECIALIZED PROGRAM WITHIN THE DEPARTMENT OF CORRECTIONS FOR CERTAIN OFFENDERS WHO WERE CONVICTED AS ADULTS FOR OFFENSES THEY COMMITTED AS JUVENILES, AND, IN CONNECTION THEREWITH, MAKING AN APPROPRIATION.

Approved June 10, 2016, at 9:44 a.m.

<u>SB16-181</u>: CONCERNING THE SENTENCING OF PERSONS CONVICTED OF CLASS 1 FELONIES COMMITTED WHILE THE PERSONS WERE JUVENILES.

Approved June 10, 2016, at 9:46 a.m.

<u>SB16-183</u>: CONCERNING A CLARIFICATION OF THE GENERAL ASSEMBLY'S INTENT TO MAINTAIN THE PUBLIC UTILITIES COMMISSION'S AUTHORITY OVER BASIC EMERGENCY SERVICES WHILE PROHIBITING THE REGULATION OF INTERNET-PROTOCOL-ENABLED SERVICES BY DEFINING THE TERM "BASIC EMERGENCY SERVICE" IN A MANNER THAT IS CONSISTENT WITH SUCH INTENT, AND, IN CONNECTION THEREWITH, MAKING AN APPROPRIATION.

Approved June 10, 2016, at 9:03 a.m.

<u>SB16-186</u>: CONCERNING DISCLOSURE REQUIREMENTS TO BE APPLIED TO SMALL-SCALE ISSUE COMMITTEES UNDER COLORADO LAW GOVERNING CAMPAIGN FINANCE, AND, IN CONNECTION THEREWITH, MAKING AN APPROPRIATION.

Approved June 10, 2016, at 9:02 a.m.

<u>SB16-199</u>: CONCERNING PROGRAMS OF ALL-INCLUSIVE CARE FOR THE ELDERLY, AND, IN CONNECTION THEREWITH, DETERMINING THE CAPITATED RATE FOR SERVICES AND CREATING AN OMBUDSMAN FOR PARTICIPANTS IN PROGRAMS OF ALL-INCLUSIVE CARE FOR THE ELDERLY, AND MAKING AN APPROPRIATION.

Approved June 10, 2016, at 9:02 a.m.

<u>SB16-208</u>: CONCERNING MAINTAINING THE SAME FUNDING CALCULATION FOR A CHARTER SCHOOL THAT CONVERTS FROM A DISTRICT CHARTER SCHOOL TO AN INSTITUTE CHARTER SCHOOL OR FROM AN INSTITUTE CHARTER SCHOOL TO A DISTRICT CHARTER SCHOOL.

Approved June 10, 2016, at 9:02 a.m.

<u>SB16-217</u>: CONCERNING MEASURES TO EXPEDITE THE LITIGATION OF WORKERS' COMPENSATION CLAIMS.

Approved June 10, 2016, at 9:02 a.m.

# <u>SB16-218</u>: CONCERNING MATTERS RELATED TO STATE SEVERANCE TAX REFUNDS.

Approved June 10, 2016, at 9:06 a.m.

June 10, 2016

The Honorable Colorado Senate State Capitol 200 E. Colfax Ave. Denver, CO 80203

Dear Members of the Colorado Senate:

Today, I signed Senate Bill 16-197, "Concerning the Retail Sale of Alcohol Beverages, and, in Connection Therewith, Restricting the Issuance of New Liquor-Licensed Drugstore and Retail Liquor Store Licenses Except Under Specified Circumstances; Allowing Liquor-Licensed Drugstore and Retail Liquor Store Licensees to Obtain Additional Licenses Under Limited Circumstances; Repealing the Limit on the Alcohol Content of Fermented Malt Beverages on January 1, 2019; and Making an Appropriation" into law at 2:38 P.M.

Since the 1933 repeal of the Volstead Act and the Eighteenth Amendment of the U.S. Constitution prohibiting alcohol sales and consumption, Colorado law governing beer, wine, and distilled spirits sales has led to a thriving market of individually-owned retail liquor stores. In turn, this served as a catalyst for a vibrant, diverse, and flourishing industry of craft distilleries, breweries, and wineries throughout our state. Although imperfect and unplanned, this system has unquestionably benefited Colorado.

The well-worn debate to allow expanded sales of distilled spirits, wine, and full-strength beer at grocery stores continues to challenge the competing economic values of convenience to customers, job creation, and promotion of locally-owned businesses. Unfortunately, compromise has been absent from this debate. Senate Bill 16-197 is an exception. This bill is a laudable effort by the sponsors at compromise between certain large grocery stores seeking to offer greater options for their customers, and independently-owned retail liquor stores set to endure heavy revenue losses should the laws they operate under change overnight. We agree that state law in this field is dated and haphazard. However, while imperfect and unplanned, the status quo has led to this industry's growth and success. Any change to existing liquor laws must be carefully measured so as to minimize harm to a vital network of local retail businesses, and, in turn, Colorado's craft distilleries, breweries, and wineries.

Over the past 30 days, we thoroughly evaluated SB16-197, met with many stakeholder organizations, and spoke with a number of craft brewers and independent liquor store owners. While we believe the status quo is most preferable, it is unlikely to remain. Senate Bill 16-197 implements inevitable change in a measured and reasonable process. The bill gives independently-owned liquor stores until 2019 to prepare for any increased competition from grocery chains. Furthermore, it does not throw open the door to wine and distilled spirits competition without compensation to stores located within a certain distance of grocery stores. These are reasonable measures that allow phased-in competition and broader choices, while also providing guardrails to protect small businesses from losses that could result from a sudden regulatory change. While not perfect, SB16-197 provides more options for customers and reasonable protections for small businesses.

On the matter of the multiple ballot initiatives pertaining to sales of wine, distilled spirits, and full-strength beer in grocery stores, I sign this law today with the understanding that most, and hopefully all, of these initiatives will be withdrawn, as discussed in the SB16-197 compromise process. Passage of any ballot initiative allowing immediate wine and full-strength beer sales in grocery stores would irreparably harm independent liquor stores and craft producers throughout Colorado. According to an analysis based on retail sales data from the Department of Revenue, Colorado retail liquor stores conduct roughly \$750 million in beer sales annually. Should these ballot measures pass, simply stated, a significant percentage of that revenue will transfer from small independent liquor stores to large grocery stores. This would, in turn, severely harm Colorado's craft market as independent stores close and precious shelf space shrinks.

When independent liquor store owners went into business, they knowingly and willingly accepted Colorado's liquor laws, however dated they may be. While SB16-197 changes Colorado's liquor laws significantly, I sign the bill today because I was persuaded by the broad coalition supporting this compromise. This compromise is far preferred over periodic legislative threats to enact more far-reaching and sudden change.

We trust that the coalition and sponsors have reached a measured compromise that allows Colorado's vibrant craft industry to continue to thrive. Accordingly, I signed SB16-197 into law.