

First Regular Session  
Seventieth General Assembly  
STATE OF COLORADO

INTRODUCED

LLS NO. 15-0976.01 Brita Darling x2241

SENATE BILL 15-241

---

SENATE SPONSORSHIP

Steadman, Grantham, Lambert

HOUSE SPONSORSHIP

Young, Hamner, Rankin

---

House Committees  
Appropriations

House Committees

---

A BILL FOR AN ACT

101 CONCERNING COLLABORATIVE MANAGEMENT OF MULTI-AGENCY  
102 SERVICES PROVIDED TO CHILDREN AND FAMILIES, AND, IN  
103 CONNECTION THEREWITH, MAKING AN APPROPRIATION.

---

Bill Summary

*(Note: This summary applies to this bill as introduced and does not reflect any amendments that may be subsequently adopted. If this bill passes third reading in the house of introduction, a bill summary that applies to the reengrossed version of this bill will be available at <http://www.leg.state.co.us/billsummaries>.)*

**Joint Budget Committee.** With respect to collaborative management of multi-agency services provided to children and families (program), the bill:

! Clarifies that children or families do not need to be in the child welfare or foster care system to receive services under

Shading denotes HOUSE amendment. Double underlining denotes SENATE amendment.  
*Capital letters indicate new material to be added to existing statute.*  
*Dashes through the words indicate deletions from existing statute.*

- the program;
- ! Clarifies that the department of human services (department) is responsible for ensuring statewide consistency relating to the requirements for a memorandum of understanding relating to the system of collaborative management;
- ! Clarifies the definition of the target population for the program;
- ! Requires the department and specified persons to develop performance measures for the system of collaborative management;
- ! Requires parties to a memorandum of understanding under the program to identify performance measures, report to the department concerning those measures, and participate in an annual program evaluation of their success in meeting the identified performance measures;
- ! Clarifies that incentive funding is provided to parties to a memorandum of understanding who have successfully met or exceeded the identified performance measures as reported to the department;
- ! Removes references to "elements of collaborative management"; and
- ! Authorizes the department to use general fund moneys and includes a general fund appropriation.

---

1 *Be it enacted by the General Assembly of the State of Colorado:*

2           **SECTION 1.** In Colorado Revised Statutes, 24-1.9-101, **amend**  
 3 (1), (2), and (3) (a) as follows:

4           **24-1.9-101. Legislative declaration.** (1) The general assembly  
 5 hereby finds that children and families ~~who receive child welfare services~~  
 6 often benefit from treatment and services that involve multiple agencies,  
 7 divisions, units, and sections of departments at the state and county level.

8           (2) The general assembly further finds that the development of a  
 9 uniform system of collaborative management is necessary for agencies at  
 10 the state and county levels to effectively and efficiently collaborate to  
 11 share resources or to manage and integrate the treatment and services

1 provided to children and families who WOULD benefit from multi-agency  
2 services.

3 (3) (a) The development of a more uniform system of  
4 collaborative management that includes the input, expertise, and active  
5 participation of parent advocacy or family advocacy organizations may  
6 reduce duplication and eliminate fragmentation of services; increase the  
7 quality, appropriateness, and effectiveness of services provided;  
8 encourage cost-sharing among service providers; and ultimately lead to  
9 better outcomes and cost-reduction for the services provided to children  
10 and families ~~in the child welfare system, including the foster care system,~~  
11 in the state of Colorado.

12 **SECTION 2.** In Colorado Revised Statutes, 24-1.9-102, **amend**  
13 (2) (c), (2) (h) (I), and (2) (i); and **add** (1.5) as follows:

14 **24-1.9-102. Memorandum of understanding - local-level**  
15 **interagency oversight groups - individualized service and support**  
16 **teams - coordination of services for children and families -**  
17 **requirements - waiver.** (1.5) THE DEPARTMENT OF HUMAN SERVICES  
18 SHALL ENSURE A UNIFORM SYSTEM OF COLLABORATIVE MANAGEMENT  
19 THAT RESULTS IN STATEWIDE CONSISTENCY WITH RESPECT TO THE  
20 REQUIREMENTS FOR PROGRAM MEMORANDUMS OF UNDERSTANDING  
21 PURSUANT TO THIS ARTICLE.

22 (2) (c) **Definition of the population to be served.** The  
23 memorandum of understanding ~~shall~~ **MUST** include a functional definition  
24 of "children and families who would benefit from integrated multi-agency  
25 services". THE COLLABORATIVE MANAGEMENT PROGRAM TARGET  
26 POPULATION CONSISTS OF AT-RISK CHILDREN AND YOUTH FROM BIRTH TO  
27 TWENTY-ONE YEARS OF AGE, OR FAMILIES OF CHILDREN OR YOUTH, WHO

1       WOULD BENEFIT FROM A MULTI-SYSTEM INTEGRATED SERVICE PLAN THAT  
2       MAY INCLUDE PREVENTION, INTERVENTION, AND TREATMENT SERVICES.

3               **(h) Reinvestment of moneys saved to serve additional children**  
4       **and families.** (I) The memorandum of understanding shall require the  
5       interagency oversight group to create a procedure, subject to approval by  
6       the head or director of each agency or department specified in paragraphs  
7       (a) and (a.5) of subsection (1) of this section, to allow any moneys  
8       resulting from waivers granted by the federal government and any state  
9       general fund savings realized as a result of the implementation of the  
10      collaborative system of management of multi-agency services provided  
11      to children and families related to the funding sources specified by the  
12      parties to the memorandum of understanding pursuant to paragraph (b) of  
13      this subsection (2) to be reinvested by the parties to the memorandum of  
14      understanding to provide appropriate services AS DEFINED IN PARAGRAPH  
15      (b) OF THIS SUBSECTION (2) to children and families, who would benefit  
16      from integrated multi-agency services, as the population is defined by the  
17      memorandum of understanding pursuant to paragraph (c) of this  
18      subsection (2). ~~The general fund savings realized, as referenced in this~~  
19      ~~section, shall be determined in accordance with rules established by the~~  
20      ~~state board of human services.~~

21              **(i) Performance-based measures.** THE DEPARTMENT OF HUMAN  
22      SERVICES AND THE PERSONS SPECIFIED IN SECTION 24-1.9-103 (2) (b)  
23      SHALL DEVELOP PERFORMANCE MEASURES FOR THE SYSTEM OF  
24      COLLABORATIVE MANAGEMENT, WHICH MEASURES MAY BE MODIFIED  
25      BIENNIALLY TO ENSURE THAT THE MEASURES REMAIN VALID. The  
26      memorandum of understanding ~~shall include a provision stating whether~~  
27      ~~the parties to the memorandum of understanding will attempt to meet~~

1 ~~performance measures specified by the department of human services and~~  
2 ~~elements of collaborative management, as defined by rule of the state~~  
3 ~~board of human services~~ MUST IDENTIFY PERFORMANCE MEASURES  
4 DEVELOPED PURSUANT TO THIS PARAGRAPH (i). If the parties to the  
5 memorandum of understanding ~~agree to attempt to~~ meet the IDENTIFIED  
6 performance measures, ~~and elements of collaborative management,~~ the  
7 memorandum of understanding ~~shall~~ MUST require the interagency  
8 oversight group to create a procedure, subject to the approval of the head  
9 or director of each agency or department specified in paragraphs (a) and  
10 (a.5) of subsection (1) of this section, to allow any incentive moneys  
11 received by the department of human services and allocated pursuant to  
12 section 24-1.9-104 to be reinvested by the parties to the memorandum of  
13 understanding to provide appropriate services to children and families  
14 who would benefit from integrated multi-agency services, as such  
15 population is defined by the memorandum of understanding pursuant to  
16 paragraph (c) of this subsection (2). THE PARTIES TO A MEMORANDUM OF  
17 UNDERSTANDING SHALL REPORT ANNUALLY TO THE DEPARTMENT OF  
18 HUMAN SERVICES ON THE PERFORMANCE MEASURES IDENTIFIED IN THE  
19 PARTIES' MEMORANDUM OF UNDERSTANDING PURSUANT TO THIS  
20 PARAGRAPH (i).

21 **SECTION 3.** In Colorado Revised Statutes, **amend** 24-1.9-102.5  
22 as follows:

23 **24-1.9-102.5. Evaluation.** THE DEPARTMENT OF HUMAN SERVICES  
24 SHALL ENSURE THAT AN ANNUAL EXTERNAL EVALUATION OF THE  
25 STATEWIDE PROGRAM AND EACH COUNTY OR REGIONAL PROGRAM IS  
26 CONDUCTED BY AN INDEPENDENT OUTSIDE ENTITY. THE DEPARTMENT  
27 MAY CONTRACT WITH THE OUTSIDE ENTITY TO CONDUCT AN EXTERNAL

1 EVALUATION OF THOSE COUNTIES THAT OPTED NOT TO PARTICIPATE IN THE  
2 COLLABORATIVE MANAGEMENT PROGRAM. The department of human  
3 services ~~is authorized to~~ SHALL utilize moneys in the performance-based  
4 collaborative management incentive cash fund created in section  
5 24-1.9-104, OR ANY GENERAL FUND MONEYS APPROPRIATED FOR THIS  
6 PURPOSE, for ~~ongoing~~ ANNUAL external evaluations of the counties  
7 participating in memorandums of understanding pursuant to section  
8 24-1.9-102, also known as the collaborative management program, as  
9 well as EXTERNAL EVALUATIONS AS DETERMINED BY THE DEPARTMENT OF  
10 HUMANS SERVICES OF those counties that opted to not participate in the  
11 collaborative management program. The ANNUAL external evaluation  
12 ~~shall~~ MUST include ~~an~~ ANY evaluation that may be required in connection  
13 with a waiver authorized pursuant to section 24-1.9-102 (4) ~~The~~  
14 ~~department of human services, with input from the counties, agencies as~~  
15 ~~listed in section 24-1.9-102 (1) (a) and (1) (a.5), the division of youth~~  
16 ~~corrections in the department of human services, participating~~  
17 ~~stakeholders in the private and nonprofit sector, and participating parent~~  
18 ~~or family advocacy organizations that represent family members or~~  
19 ~~caregivers of children who would benefit from multi-agency services~~  
20 ~~participating in the collaborative management program, shall develop the~~  
21 ~~criteria and components of the external evaluation~~ AND AN EVALUATION  
22 OF WHETHER THE PARTIES TO A COLLABORATIVE MANAGEMENT PROGRAM  
23 HAVE SUCCESSFULLY MET OR EXCEEDED THE PERFORMANCE MEASURES  
24 IDENTIFIED IN THE PARTIES' MEMORANDUM OF UNDERSTANDING PURSUANT  
25 TO SECTION 24-1.9-102 (2) (i). Each county participating in the  
26 collaborative management program shall participate fully in the annual  
27 external evaluation. ~~The department of human services is authorized to~~

1 ~~perform an evaluation pursuant to this section on an ongoing basis as~~  
2 ~~needed, as determined by the department of human services and subject~~  
3 ~~to available appropriations.~~

4 **SECTION 4.** In Colorado Revised Statutes, **amend** 24-1.9-102.7  
5 as follows:

6 **24-1.9-102.7. Technical assistance.** The department of human  
7 services shall develop and implement training for counties participating  
8 in or interested in participating in the collaborative management program.  
9 The department of human services shall utilize moneys in the  
10 performance-based collaborative management incentive cash fund created  
11 in section 24-1.9-104, OR ANY GENERAL FUND MONEYS APPROPRIATED  
12 FOR THIS PURPOSE, to develop and implement training for counties. The  
13 training shall identify management strategies to collaborate effectively  
14 and efficiently to share resources or to manage and integrate the treatment  
15 and services provided to children and families receiving collaborative  
16 management services pursuant to this article.

17 **SECTION 5.** In Colorado Revised Statutes, 24-1.9-103, **amend**  
18 (1) (c), (2) (b) (II), (2) (b) (III), and (2) (b) (VI) as follows:

19 **24-1.9-103. Reports - executive director review.**  
20 (1) Commencing January 1, 2007, and on or before each January 1  
21 thereafter, each interagency oversight group shall provide a report to the  
22 executive director of each department and agency that is a party to any  
23 memorandum of understanding entered into that includes:

24 (c) An accounting of moneys that were reinvested in additional  
25 services provided to children or families who would benefit from  
26 integrated multi-agency services due to cost-savings that may have  
27 resulted or due to meeting or exceeding performance measures ~~specified~~

1 ~~by the department of human services and elements of collaborative~~  
2 ~~management established by rule of the state board~~ IDENTIFIED IN THE  
3 MEMORANDUM OF UNDERSTANDING PURSUANT TO SECTION 24-1.9-102 (2)  
4 (i);

5 (2) (b) The following persons or their designees shall attend the  
6 annual meeting required pursuant to paragraph (a) of this subsection (2):

7 (II) A superintendent of a school district that has entered into a  
8 memorandum of understanding and has met or exceeded the performance  
9 measures ~~specified by the department of human services and the elements~~  
10 ~~of collaborative management established by rule of the state board~~  
11 IDENTIFIED IN THE MEMORANDUM OF UNDERSTANDING PURSUANT TO  
12 SECTION 24-1.9-102 (2) (i), as such superintendent is selected by the  
13 commissioner of education;

14 (III) A director of a county department of social services that has  
15 entered into a memorandum of understanding and has met or exceeded  
16 the performance measures ~~specified by the department of human services~~  
17 ~~and the elements of collaborative management established by rule of the~~  
18 ~~state board~~ IDENTIFIED IN THE MEMORANDUM OF UNDERSTANDING  
19 PURSUANT TO SECTION 24-1.9-102 (2) (i), as such director is selected by  
20 the executive director of the department of human services;

21 (VI) A director of a local mental health center that has entered  
22 into a memorandum of understanding and has met or exceeded the  
23 performance measures ~~specified by the department of human services and~~  
24 ~~the elements of collaborative management established by rule of the state~~  
25 ~~board~~ IDENTIFIED IN THE MEMORANDUM OF UNDERSTANDING PURSUANT  
26 TO SECTION 24-1.9-102 (2) (i), as such director is selected by the  
27 executive director of the department of human services;



1           **SECTION 6.** In Colorado Revised Statutes, 24-1.9-104, **amend**  
2 (3) as follows:

3           **24-1.9-104. Cash fund - creation - grants, gifts, and donations.**

4 (3) (a) On and after July 1, 2005, the executive director of the department  
5 of human services shall allocate the moneys in the fund, AND ANY  
6 GENERAL FUND MONEYS APPROPRIATED FOR THIS PURPOSE, to provide  
7 incentives to parties to a memorandum of understanding who have agreed  
8 to performance-based collaborative management pursuant to section  
9 24-1.9-102 (2) (i) and who, BASED UPON THE ANNUAL REPORT TO THE  
10 DEPARTMENT OF HUMAN SERVICES PURSUANT TO SECTION 24-1.9-102 (2)  
11 (i), have successfully ~~implemented the elements of collaborative~~  
12 ~~management specified by rule of the state board and also~~ met or exceeded  
13 the performance measures ~~specified by the department of human services~~  
14 IDENTIFIED IN THE PARTIES' MEMORANDUM OF UNDERSTANDING PURSUANT  
15 TO SECTION 24-1.9-102 (2) (i). The incentives shall be used to provide  
16 services to children and families who would benefit from integrated  
17 multi-agency services, as such population is defined by the memorandum  
18 of understanding pursuant to section 24-1.9-102 (2) (c).

19           (a.5) On and after July 1, 2008, the executive director of the  
20 department of human services is authorized to allocate moneys in the  
21 fund, AND ANY GENERAL FUND MONEYS APPROPRIATED FOR THIS PURPOSE,  
22 to be used to cover the direct and indirect costs of the external evaluation  
23 of the performance-based collaborative management program described  
24 in section 24-1.9-102 and the technical assistance and training for  
25 counties as described in section 24-1.9-102.7.

26           (b) For purposes of allocating incentive moneys ~~in the fund~~  
27 pursuant to this subsection (3), the executive director of the department

1 of human services shall submit an accounting of moneys in the fund  
2 available for incentives, AND ANY GENERAL FUND MONEYS APPROPRIATED  
3 FOR THIS PURPOSE, and a proposal for the allocation of incentive moneys  
4 to the state board of human services for review and approval prior to the  
5 allocation of the moneys. The state board of human services shall approve  
6 the proposal not later than thirty days after receipt of the proposal from  
7 the executive director of the department of human services.

8 **SECTION 7. Appropriation.** (1) For the 2015-16 state fiscal  
9 year, \$1,856,635 is appropriated to the department of human services for  
10 use by the division of child welfare. This appropriation is from the  
11 general fund. To implement this act, the division may use this  
12 appropriation as follows:

13 (a) \$1,500,000 for allocation to parties of the memorandum of  
14 understanding through the incentive formula for the collaborative  
15 management program pursuant to section 24-1.9-104 (3) (a), C.R.S.;

16 (b) \$106,635 for administration of the collaborative management  
17 program, which amount is based on an assumption that the division will  
18 require an additional 1.5 FTE; and

19 (c) \$250,000 for the annual external evaluation of the  
20 collaborative management program pursuant to section 24-1.9-102.5,  
21 C.R.S.

22 **SECTION 8. Safety clause.** The general assembly hereby finds,  
23 determines, and declares that this act is necessary for the immediate  
24 preservation of the public peace, health, and safety.