

**First Regular Session
Seventieth General Assembly
STATE OF COLORADO**

PREAMENDED

*This Unofficial Version Includes Committee
Amendments Not Yet Adopted on Second Reading*

LLS NO. 15-0736.01 Jane Ritter x4342

HOUSE BILL 15-1149

HOUSE SPONSORSHIP

Hamner, Young, Rankin

SENATE SPONSORSHIP

Lambert, Grantham, Steadman

House Committees

Judiciary
Appropriations

Senate Committees

A BILL FOR AN ACT

101 **CONCERNING THE RESPONDENT PARENTS' COUNSEL, AND, IN**
102 **CONNECTION THEREWITH, MAKING AND REDUCING**
103 **APPROPRIATIONS.**

Bill Summary

(Note: This summary applies to this bill as introduced and does not reflect any amendments that may be subsequently adopted. If this bill passes third reading in the house of introduction, a bill summary that applies to the reengrossed version of this bill will be available at <http://www.leg.state.co.us/bills summaries>.)

Joint Budget Committee. The bill establishes a 9-member governing respondent parents' counsel commission (commission) to oversee operations for the office of the respondent parents' counsel (office). The commission membership is outlined. The duties of the commission include appointing a director for the office and providing

Shading denotes HOUSE amendment. Double underlining denotes SENATE amendment.
*Capital letters indicate new material to be added to existing statute.
Dashes through the words indicate deletions from existing statute.*

support and guidance on issues concerning the office. Transfer of existing respondent parent counsel appointments to the office is delayed 6 months until July 1, 2016, after which time the office shall make all new appointments. The office is given up to 2 years to transfer the contracts and bill payment system from the judicial department.

1 *Be it enacted by the General Assembly of the State of Colorado:*

2 **SECTION 1.** In Colorado Revised Statutes, 13-92-101, **amend**
3 (3) as follows:

4 **13-92-101. Legislative declaration.** (3) It is the intent of the
5 general assembly to establish A RESPONDENT PARENTS' COUNSEL
6 GOVERNING COMMISSION BY JULY 1, 2015, AND the office of the
7 respondent parents' counsel in the state judicial department, beginning
8 January 1, 2016. It is the further intent of the general assembly that all
9 existing and new state paid respondent parent counsel appointments be
10 transferred on ~~January~~ JULY 1, 2016, to the operational structure
11 recommended in the final report to the office of the state court
12 administrator by the respondent parents' counsel work group, due on or
13 before September 30, 2014, AND SET FORTH IN SECTION 13-92-103 (1) (b).

14 **SECTION 2.** In Colorado Revised Statutes, 13-92-102, **add** (1.5)
15 and (2.5) as follows:

16 **13-92-102. Definitions.** As used in this article, unless the context
17 otherwise requires:


18 (1.5) "COMMISSION" MEANS THE RESPONDENT PARENTS' COUNSEL
19 GOVERNING COMMISSION ESTABLISHED IN SECTION 13-92-103.

20 (2.5) "DIRECTOR" MEANS THE DIRECTOR OF THE OFFICE OF THE
21 RESPONDENT PARENTS' COUNSEL.

22 **SECTION 3.** In Colorado Revised Statutes, **amend** 13-92-103 as
23 follows:

1 **13-92-103. Respondent parents' counsel - commission - office**
2 **- duties - qualifications of director.** (1) (a) On and after January 1,
3 2016, the office of the respondent parents' counsel is created within the
4 judicial department. It is the responsibility of the office to work
5 cooperatively with local judicial districts and attorneys to form a
6 partnership between those entities and persons, parents, and the state for
7 the purpose of ensuring the provision of uniform, high-quality legal
8 representation for parents involved in judicial dependency and neglect
9 proceedings in Colorado and who lack the financial means to afford legal
10 representation.

11 (b) AS OF JULY 1, 2016, ALL EXISTING RESPONDENT PARENT
12 COUNSEL APPOINTMENTS MUST BE TRANSFERRED TO THE OFFICE AND,
13 AFTER JULY 1, 2016, THE OFFICE SHALL MAKE ALL NEW RESPONDENT
14 PARENT COUNSEL APPOINTMENTS.

15 
16 (2) (a) THE COLORADO SUPREME COURT SHALL APPOINT A
17 NINE-MEMBER RESPONDENT PARENTS' COUNSEL GOVERNING COMMISSION
18 ON OR BEFORE JULY 1, 2015. THE MEMBERSHIP OF THE COMMISSION MUST,
19 TO THE EXTENT PRACTICABLE, INCLUDE PERSONS FROM THROUGHOUT THE
20 STATE, PERSONS WITH DISABILITIES, AND TAKE INTO CONSIDERATION
21 RACE, GENDER, AND THE ETHNIC DIVERSITY OF THE STATE. APPOINTMENTS
22 SHALL BE MADE AS FOLLOWS:

23 (I) NO MORE THAN FIVE MEMBERS OF THE COMMISSION MAY BE
24 FROM THE SAME POLITICAL PARTY;

25 (II) THE MEMBERS MUST REPRESENT EACH OF THE CONGRESSIONAL
26 DISTRICTS IN THE STATE;

27 (III) AT LEAST SIX MEMBERS MUST BE ATTORNEYS ADMITTED TO

1 PRACTICE LAW IN THIS STATE, THREE OF WHOM HAVE EXPERIENCE IN
2 SERVING AS A RESPONDENT PARENT COUNSEL;

3 (IV) THE REMAINING THREE MEMBERS MAY BE SELECTED AS
4 APPROPRIATE, BUT THE SUPREME COURT IS ENCOURAGED TO APPOINT AT
5 LEAST ONE MEMBER WHO WAS A FORMER RESPONDENT PARENT; AND

6 (V) COMMISSION MEMBERS MUST NOT CURRENTLY BE UNDER
7 CONTRACT WITH THE OFFICE OR EMPLOYED BY THE STATE DEPARTMENT
8 OF HUMAN SERVICES, A COUNTY DEPARTMENT OF HUMAN OR SOCIAL
9 SERVICES, OR BE SERVING CURRENTLY AS A CITY OR COUNTY ATTORNEY,
10 JUDGE, MAGISTRATE, COURT-APPOINTED SPECIAL ADVOCATE, OR
11 GUARDIAN AD LITEM.

12 (b) COMMISSION MEMBERS SERVE FOR TERMS OF FOUR YEARS;
13 EXCEPT THAT, OF THE MEMBERS FIRST APPOINTED, FIVE SHALL SERVE FOR
14 TERMS OF TWO YEARS. THE SUPREME COURT SHALL FILL ANY VACANCIES
15 ON THE COMMISSION FOR THE REMAINDER OF ANY UNEXPIRED TERM.

16 (c) THE SUPREME COURT SHALL ESTABLISH PROCEDURES FOR THE
17 OPERATION OF THE COMMISSION.

18 (d) COMMISSION MEMBERS SHALL SERVE WITHOUT COMPENSATION
19 BUT MUST BE REIMBURSED FOR ACTUAL AND REASONABLE EXPENSES
20 INCURRED IN THE PERFORMANCE OF THEIR DUTIES.

21 (e) EXPENSES INCURRED BY THE COMMISSION MUST BE PAID FROM
22 THE GENERAL OPERATING BUDGET OF THE OFFICE OF THE RESPONDENT
23 PARENTS' COUNSEL.

24 (3) THE COMMISSION HAS THE FOLLOWING DUTIES:

25 (a) ON OR BEFORE JANUARY 1, 2016, AND AS NECESSARY
26 THEREAFTER, TO APPOINT, AND DISCHARGE FOR CAUSE, A PERSON TO
27 SERVE AS THE DIRECTOR OF THE OFFICE;

1 (b) TO FILL ANY VACANCY IN THE DIRECTORSHIP; AND

2 (c) TO WORK COOPERATIVELY WITH THE DIRECTOR TO PROVIDE
3 GOVERNANCE TO THE OFFICE, TO PROVIDE FISCAL OVERSIGHT OF THE
4 GENERAL OPERATING BUDGET OF THE OFFICE, TO PARTICIPATE IN FUNDING
5 DECISIONS RELATING TO THE PROVISION OF RESPONDENT PARENT
6 COUNSEL, AND TO ASSIST WITH THE DUTIES OF THE OFFICE CONCERNING
7 RESPONDENT PARENT COUNSEL TRAINING, AS NEEDED.

8 (4) (a) THE DIRECTOR MUST HAVE AT LEAST FIVE YEARS OF
9 EXPERIENCE AS A LICENSED ATTORNEY PRIOR TO APPOINTMENT, BE
10 LICENSED TO PRACTICE LAW IN COLORADO AT THE TIME OF APPOINTMENT,
11 AND BE FAMILIAR WITH THE UNIQUE DEMANDS OF REPRESENTING
12 RESPONDENT PARENTS IN DEPENDENCY AND NEGLECT CASES IN
13 COLORADO. THE DIRECTOR SHALL DEVOTE HIMSELF OR HERSELF FULL
14 TIME TO THE PERFORMANCE OF HIS OR HER DUTIES AS DIRECTOR AND
15 SHALL NOT ENGAGE IN THE PRIVATE PRACTICE OF LAW.

16 (b) THE GENERAL ASSEMBLY SHALL FIX THE DIRECTOR'S
17 COMPENSATION, WHICH MAY NOT BE REDUCED DURING HIS OR HER
18 APPOINTMENT.

19 **SECTION 4.** In Colorado Revised Statutes, 19-3-202, **amend** (1)
20 as follows:

21 **19-3-202. Right to counsel and jury trial.** (1) At the first
22 appearance of a respondent parent, guardian, or legal custodian, the court
23 shall fully advise the respondent of his or her legal rights, including the
24 right to a jury trial, the right to be represented by counsel at every stage
25 of the proceedings, and the right to seek the appointment of counsel
26 through the office of respondent parents' counsel established in section
27 13-92-103, C.R.S., if the respondent is unable to financially secure

1 counsel on his or her own. The court shall fully explain to the respondent
2 the informational notice of rights and remedies for families prepared
3 pursuant to section 19-3-212 and shall recommend that the respondent
4 discuss such notice with his or her counsel. Further, the court shall advise
5 the respondent of the minimum and maximum time frames for the
6 dependency and neglect process, including the minimum and maximum
7 time frames for adjudication, disposition, and termination of parental
8 rights for a child who is under six years of age at the time the petition is
9 filed in a county designated pursuant to section 19-1-123. NOTHING IN
10 THIS SECTION LIMITS THE POWER OF THE COURT TO APPOINT COUNSEL
11 PRIOR TO THE FILING OF A PETITION FOR GOOD CAUSE.

12 **SECTION 5. Appropriation - adjustments to 2015 long bill.**

13 (1) To implement this act, general fund appropriations made in the
14 annual general appropriation act for the 2015-16 state fiscal year to the
15 judicial department are increased by the following amounts:

16 Courts administration, administration and technology

17 General courts administration \$64,211 (0.8 FTE)

18 Trial courts

19 Trial court programs \$109,558 (2.3 FTE)

20 Court costs, jury costs, and

21 court-appointed counsel \$4,986,663

22 (2) To implement this act, general fund appropriations made in the
23 annual general appropriation act for the 2015-16 state fiscal year to the
24 judicial department are decreased by the following amounts:

25 Office of the respondent parents' counsel

26 Personal services \$479,386 (4.2 FTE)

27 Health, life, and dental \$18,790

1	Short-term disability	\$868
2	S.B. 04-257 amortization equalization	
3	disbursement	\$17,362
4	S.B. 06-235 supplemental amortization	
5	equalization disbursement	\$16,770
6	Operating expenses	\$13,113
7	Case management system	\$215,625
8	Training	\$15,000
9	Court-appointed counsel	\$4,986,663

10 (3) To implement this act, the cash funds appropriation from
11 training fees made in the annual general appropriation act for the 2015-16
12 state fiscal year to the judicial department for use by the office of the
13 respondent parents' counsel for training is decreased by \$15,000.

14 **SECTION 6. Safety clause.** The general assembly hereby finds,
15 determines, and declares that this act is necessary for the immediate
16 preservation of the public peace, health, and safety.