Colorado Department of Public Safety

Data Systems Overview for Profiling Initiated
Contacts by Law Enforcement Committee
September 2, 2015

CDPS Divisions

▸ Colorado Bureau of Investigation
▸ Colorado State Patrol
▸ Division of Criminal Justice
▸ Division of Fire Prevention and Control
▸ Division of Homeland Security and Emergency Management
▸ Executive Director's Office: School Safety Resource Center and Colorado Integrated Criminal Justice Information System

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CDPS Presentation Summary

▸ Colorado Integrated Criminal Justice Information System (CICJIS) Overview
▸ Colorado State Patrol Data Collection
▸ Colorado Crime Information Center Overview
▸ National Crime Information Center Overview
▸ Uniform Crime Report/National Incident Based Reporting System Overview
▸ Division of Criminal Justice Research and Analysis

CICJIS Structure

- HB 05-1078 defines governing body and structure
- Five state agencies represented: Colorado State Judicial, Dept. of Public Safety (CBI), Dept. of Corrections, Dept. of Human Services (DYC), and the Colorado District Attorneys Council.
- Governing body composed of Executive Directors and State Court Administrator
- CICJIS performs information transfers (for example Warrants, Arrests, Case Filings) and data queries between the five partner agencies
- CICJIS does not collect data by statute, system of records are the partner agencies

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Why the need to share data via CICJIS?

- Partner agency record systems are not compatible
- Solve defined business needs
- Eliminate redundant data entry
- Increase data accuracy
- Increase public and officer safety, staff productivity

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CICJIS Design View

Colorado Bureau of Investigation (CCIC)

Department of Corrections (DCIS)

CICJIS

Department of Youth Corrections (TRAILS)

State Judicial (ICON)

Colorado District Attorneys Council (ACTION)

Denver DA

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Why do Colorado State Troopers collect race and ethnicity data on citizens?

- In 2007, the Colorado State Patrol (CSP) received funding from the Colorado Department of Transportation to develop a system, or database, that would prevent discrimination on traffic stops.
- The cornerstone of the system is based upon data collection that provides the agency and public with statistics that show whether or not CSP troopers are making traffic stops based upon an individual's ethnicity/race.
- The database that was selected was Microsoft SharePoint.

How do Colorado State Troopers collect race and ethnicity data from citizens?

- Colorado State Troopers document a citizen's race and ethnicity on the "Contact Form" after any traffic stop where a citizen is given a warning or citation, or is arrested for a violation of the law.

How do Colorado State Troopers determine a citizen's race/ethnicity?

- Race and Ethnicity are not displayed on a driver's license and/or identification card.

Can CSP Troopers obtain a citizen's race and ethnicity from a driver's record?

- Some states (such as Texas) list a citizen's race and ethnicity, but others states (such as Colorado) do not.
- This is up to each state's driver's license governing body.

TEXAS DEPARTMENT OF MOTOR VEHICLES

KR TXOLN6090
08.03 08/30/2015 27996
08.05 08/30/2015 03495 COCSP0090
*53RI7966658
TXT
DESCRIPTION: WHITE MALE 6-00 300 BLACK BROWN
SEN OFF: N COMMITED: N ORGAN DONOR: N VISA EXP:
PHYSICAL ADD:
CI CO ST ZIP:
MAILING ADD:
CI ST ZIP:
REC STATUS: ELIGIBLE
ADMN STATUS:
CARD STATUS:
RNE THR ASMT EXP:
CARD TYPE: DL #:
CARD TYPE: ID #:   DATE: 04/30/2015
RESTRICTIONS:

STATE OF COLORADO
COLORADO DRIVER RECORD
MICKEY MOUSE
DOB: 01/01/1950
100 PLUTO LANE
DENVER CO 80204

ALIAS: MICKEY MOUSE ALIAS DOB: 1950-01-01
COLORADO PIN: 94-161-0073 SSN: 000000000
LICENSE NUMBER: 94-161-0073
LICENSE TYPE: ADULT REGULAR LICENSE
COMMERCIAL CLASS CODE:

HEIGHT: 3 01 WEIGHT: 360 ISSUE DATE: 2002-01-07
HAIR: BLK EYES: BLK EXPIRATION: 2017-01-01
DONOR: N SEX: M BIRTH DATE: 1950-01-01

Can CSP Troopers obtain a citizen's race and ethnicity from criminal history or record?

- Race is listed on CCIC and NCIC information.
- However, only citizens who have been entered into CCIC or NCIC will appear. For example, any person with a criminal history in Colorado, any person who is on probation, or any person in a protection order.

09/01/2015 08:06 Message received from NCIC

*** ATTN: GRIMSLEY CHRISTOPHER LEE

1L019KBX_NR18544069
COCSP0090
***MESSAGE KEY QWA SEARCHES ALL NCIC PERSONS FILES WITHOUT LIMITATIONS.
WARNING - A DETAINER HAS BEEN FILED FOR THE SUBJECT OF THIS RECORD.
PLEASE CONTACT ORI TO OBTAIN ADDITIONAL INFORMATION.
WARNING - THE FOLLOWING RECORD CONTAINS EXPIRED LICENSE PLATE
DATA. USE CAUTION. CONTACT ENTERING AGENCY TO CONFIRM STATUS.
RNE/DETAINED WANTED PERSON - CAUTION
CMC/00 - ARMED AND DANGEROUS
ADO/N
EXL/6 - PENDING EXTRADITION DETERMINATION
ORI/CO0540100 NAM/MOUSE,MICKEY SEX/M RAC/U POB/CA
DOB/19500101 HGT/400 WGT/150 EYE/BLK HAI/XXX

CIMU Mission

The CIMU serves the law enforcement communities and the public by providing training on, managing, auditing and investigating secure crime information for the State of Colorado.

| Agent-in-Charge: Christian Mohr | CJIS Compliance Officer: Ted DeRosa |

NCIC/CCIC
Supervisor– Emily Philip

- Train agencies in the use of NCIC/CCIC
- Audit use of NCIC/CCIC
- Control Access
- Monitor Use
- Investigate Misuse
- Silent Hits

UCR/NIBRS
Supervisor– Darla L. Hackworth

- Train LEA's on crime information data input
- Data quality assurance
- Verify agency participation
- Generate Crime in Colorado Report

Sex Offender Registry
Supervisor– Kristie Mahler

- Train LEA's, courts, corrections on SOR entry
- Ensure offender information is current and correct
- Work with public
- Work with other states

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COLORADO CRIME CCIC INFORMATION CENTER

Mission
CCIC will provide law enforcement with a secure method to share information to perform the criminal justice functions of identification of suspects and victims, and determining appropriate enforcement action.
CCIC will provide law enforcement with investigative support by providing information regarding criminal incidents, criminal history, collaboration, and messaging in a secure environment.

Legal and Regulatory Compliance
CCIC complies with state and federal laws and regulations governing information sharing:
• Code of Federal Regulations – 28 CFR Part 20
• CRS 24-33.5-12
• FBI-CJIS Security Policy
• Published NCIC, NLETS and CCIC regulations
CBI verifies compliance of all 450+ user agencies through mandatory audits and user testing

Users
15,000+ Law Enforcement, Corrections and Judicial staff including:
• Dispatchers
• Police Officers
• Records Staff
• Corrections Officers
• Probation Officers

Interfaces
Messenger: CBI offers a user interface for basic CCIC searches at no cost to the agency. Many agencies use this interface for all their work; the majority use this interface for all entries into CCIC/NCIC.
LEA Interface: Roughly 100 agencies have local records management, mobile data computer and computer aided dispatch applications which interface with CCIC. Many of these systems integrate CCIC functions with local functions.

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CCIC Data Flow

LEA's — Police, Sheriff, Dispatch, Corrections, Probation, Parole: Access and submission directly to CCIC; Interface via local systems (send and receive data)

CCIC — Hot Files*: Warrants protection orders, missing persons stolen vehicles, stolen articles, pawn data, corrections clients
Colorado Custom Applications*: investigative interest pointers, informational screens, prisoner transport
Criminal History: Fingerprint based history of arrests and prosecutions

State Sources — DMV: Driver's License (text only), Plates
CICJIS: Judicial: warrants, protection orders, case files
DOC: corrections files
CDPHE: Medical Marijuana
DOR-MED: Proj. 2016

NLETS — State DMV Information: Driver's License (photos from 37 states), License Plates
50 States, US Territories: Hot Files, bidirectional messaging
Canadian Hot Files
Interpol
Federal Sources: ICE, FMCSA, GSA, CBP

CJIS/NCIC — Hot Files*: State and federal warrants, protection orders, missing persons stolen vehicles, stolen articles, pawn data, corrections clients
Criminal History: Fingerprint based history of arrests and prosecutions

* Hot Files: Tactical, actionable records to inform law enforcement whether to take enforcement action upon a person or property
* Custom applications: Colorado-specific functions used to improve law enforcement's ability to perform their duties
Denotes Image Capable Systems   Denotes Race and/or Ethnicity Fields Available

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Users (15,000+)
• Police Officers
• Dispatchers
• Records Staff
• Corrections Officers
• Probation Officers

User Interfaces

Messenger: CBI offers a full-featured user interface at no cost to the agency. Many agencies use this interface for all their work; the majority use this interface for all entries into CCIC/NCIC.

LEA Interface: Roughly 100 agencies have local records management, mobile data computer and computer aided dispatch which interface with CCIC. These systems integrate CCIC functions with local functions.

CICJIS: Pushes the majority of state warrants and protection orders to CCIC/NCIC. Allows limited searching between CCIC, Judicial, Corrections, Colorado DA's Council.

Getting to CCIC

COLORADO CRIME CCIC INFORMATION CENTER

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How Law Enforcement Benefits from CCIC

Data Integrity
CIMU performs auditing and training. Audits ensure data quality; detect training issues; and support continued agency participation. Training ensures data input is correct and consistent.

Reports for Law Enforcement
CCIC produces report data for law enforcement. By providing reports law enforcement can view aggregate information on warrants to plan enforcement, improve matching of dispositions to arrests, and obtain lists of wanted vehicles.

Custom Forms and Databases
CCIC has been modified to suit Colorado law enforcement needs. CCIC helps users quickly resolve misidentification and collects analytics regarding vehicle theft through custom software within the system.

Structured Data Collection
CCIC uses a common data structure to ensure interoperability between systems and to allow for structured searching and analysis of data. CCIC leverages NCIC standard data codes and fields, and leverages National Information Exchange Model Extended Markup Language (NIEM-XML) to communicate with data sources such as CICJIS and NLETS.

Secure Platform
CCIC complies with the FBI-CJIS security policy, one of the most rigorous security standards in information technology. This policy ensures proper screening of users, secure storage and transmission of data, and protects sensitive information.

Integration
CCIC is central to law enforcement information sharing. Law enforcement agencies with interfacing systems may be programmed to perform CCIC functions, and to obtain information from NCIC and Nlets to save steps for the users.

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Mission
The UCR NIBRS Program will collect and publish data on each single crime occurrence and will collect detailed information concerning crimes, arrest, and stolen and recovered property. The information is available to law enforcement for agency planning and grant purposes. Additionally, it is available to the public through the annual publication.

Legal and Regulatory Compliance
CCIC NIBRS complies with state law and FBI UCR guidelines:
- CRS 24-33.5-412(5)
- FBI UCR Program NIBRS User Manual
- CBI NIBRS Training Manual
- CBI NIBRS Off-line Manual

CBI verifies agency participation through monthly reporting status log

Users
249 agencies responsible for contributing NIBRS data in 2014:
- 17 agencies unreported
- 17 agencies reported less than 12 months of data

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UCR NIBRS Process

LEA's

CCIC NIBRS

Crime in Colorado

Crime in the United States

NIBRS Publication

Police, Sheriff, Task Force: •On-line: Direct entry into CCIC NIBRS database by segments •Off-line: File transfer from agency RMS by levels	Guidelines: Set forth by the FBI UCR Program for uniformity throughout the county Colorado Only: 23+ fields	Annual publication: Conversion of data to Part I crimes according to hierarchy	Violent Crime: Murder, Rape, Robbery, Aggravated Assault Property Crime: Burglary, Larceny-theft, Motor Vehicle Theft	Offenses*: Publishes data on 50 offenses Participation: 6,328 agencies (2013), 16 states 100% contributors

* Justifiable Homicide is collected as a NIBRS offense, though does not indicate a criminal act
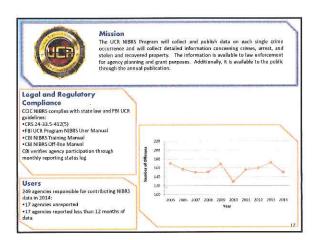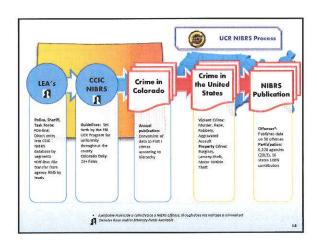Denotes Race and/or Ethnicity Fields Available

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Division of Criminal Justice
Office of Research and Statistics

Primary Criminal Justice Data Uses:

- Conduct studies mandated by the legislature

- Provide analysis to the Colorado Commission on Criminal and Juvenile Justice (CCJJ)

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Division of Criminal Justice
Office of Research and Statistics

Data Sources
- CBI Data
  - Criminal history (arrests) for recidivism studies
  - NIBRS data for trend analysis
    - Marijuana arrests
    - Theft of property for CCJJ Sentencing Task Force
  - Requested per study

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Division of Criminal Justice
Office of Research and Statistics

Data Sources
- County and District Court data from the Judicial Branch
  - Used to conduct recidivism and trend analysis studies
  - Direct access to ICON via MOU
  - Denver County Court records requested separately

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Division of Criminal Justice
Office of Research and Statistics

Data Sources
- Legislative Mandates to Collect and Analyze Data
  - Officer-Involved Shootings (SB 15-217)
  - School Incident Data (HB 15-1273)
  - Public Safety Impact of Amendment 64 (SB 13-283)
  - C.L.E.A.R. ACT (SB 15-185)

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Questions?

- Department contacts:

  - Jana Locke, Legislative Liaison for the Colorado Department of Public Safety, jana.locke@state.co.us

  - David Hall, Legislative Liaison for the Colorado State Patrol, david.hall@state.co.us

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