SB204 L.014

HOUSE COMMITTEE OF REFERENCE AMENDMENT Committee on <u>Public Health Care & Human Services</u>. <u>SB15-204</u> be amended as follows:

1 Amend reengrossed bill, page 2, strike lines 4 through 20 and substitute:

"19-3.3-102. Office of the child protection ombudsman established - child protection ombudsman board - qualifications of ombudsman - duties. (1) (a) The independent office of the child protection ombudsman, referred to in this article as the "office", is established in the judicial department as an independent agency for the purpose of ensuring the greatest protections for the children of Colorado.

- (b) THE OFFICE AND THE RELATED CHILD PROTECTION OMBUDSMAN BOARD, ESTABLISHED IN SUBSECTION (2) OF THIS SECTION, SHALL OPERATE WITH FULL INDEPENDENCE. THE BOARD AND OFFICE HAVE COMPLETE AUTONOMY, CONTROL, AND AUTHORITY OVER OPERATIONS, BUDGET, AND PERSONNEL DECISIONS RELATED TO THE OFFICE, BOARD, AND OMBUDSMAN.
- (c) The office shall work cooperatively with the child protection ombudsman board established in subsection (2) of this section, the department of human services and other child welfare organizations, as appropriate, to form a partnership between those entities and persons, parents, and the state for the purpose of ensuring the greatest protections for the children of Colorado.
- (2) (a) There is established an independent, nonpartisan child protection ombudsman board, referred to in this article as the "board". The membership of the board must not exceed twelve members and, to the extent practicable, must include persons from throughout the state and persons with disabilities and must reflect the ethnic diversity of the state. All members must have child welfare policy or system expertise.
- (b) The board members must be appointed on or before August 1, 2015, as follows:
- (I) THE CHIEF JUSTICE OF THE COLORADO SUPREME COURT SHALL APPOINT:
- 33 (A) AN INDIVIDUAL WITH EXPERIENCE AS A RESPONDENT PARENTS' 34 COUNSEL;
- 35 (B) AN INDIVIDUAL WITH EXPERIENCE DEFENDING JUVENILES IN COURT PROCEEDINGS;
 - (C) AN INDIVIDUAL WITH LEGAL EXPERIENCE IN DEPENDENCY AND



1 NEGLECT CASES; AND

- 2 (D) AN INDIVIDUAL WITH EXPERIENCE IN CRIMINAL JUSTICE 3 RELATED TO CHILDREN AND YOUTH.
 - (II) THE GOVERNOR SHALL APPOINT:
 - (A) AN INDIVIDUAL WITH PREVIOUS PROFESSIONAL EXPERIENCE WITH A RURAL COUNTY HUMAN OR SOCIAL SERVICES AGENCY OR A RURAL PRIVATE CHILD WELFARE ADVOCACY AGENCY;
 - (B) AN INDIVIDUAL WITH PREVIOUS PROFESSIONAL EXPERIENCE WITH THE DEPARTMENT OF HUMAN SERVICES;
 - (C) AN INDIVIDUAL WITH PREVIOUS PROFESSIONAL EXPERIENCE WITH AN URBAN HUMAN OR SOCIAL SERVICES AGENCY OR AN URBAN PRIVATE CHILD WELFARE AGENCY; AND
- 13 (D) AN INDIVIDUAL WITH EXPERIENCE IN PRIMARY OR SECONDARY
 14 EDUCATION.
 - (III) THE PRESIDENT AND MINORITY LEADER OF THE SENATE SHALL APPOINT:
 - (A) AN INDIVIDUAL WHO WAS FORMERLY A CHILD IN THE FOSTER CARE SYSTEM; AND
 - (B) AN INDIVIDUAL WITH PROFESSIONAL EXPERIENCE AS A COUNTY AND COMMUNITY CHILD PROTECTION ADVOCATE; AND
 - (IV) THE SPEAKER AND THE MINORITY LEADER OF THE HOUSE OF REPRESENTATIVES SHALL APPOINT:
 - (A) A CURRENT OR FORMER FOSTER PARENT; AND
 - (B) A HEALTH CARE PROFESSIONAL WITH PREVIOUS EXPERIENCE WITH CHILD ABUSE AND NEGLECT CASES.
 - (c) Board members shall serve for terms of four years; except that, of the members first appointed, two members appointed pursuant to subparagraphs (I), (II), and (III) of paragraph (b) of this subsection (2) and one member appointed pursuant to subparagraph (IV) of paragraph (b) of this subsection (2), as designated by the appointing officials, shall serve initial terms of two years. The appointing officials shall fill any vacancies on the board for the remainder of any unexpired term.
 - (d) THE BOARD SHALL MEET A MINIMUM OF TWO TIMES PER YEAR AND ADDITIONALLY AS NEEDED. AT LEAST ONE MEETING PER YEAR MUST BE HELD OUTSIDE OF THE DENVER METROPOLITAN AREA.
 - (e) BOARD MEMBERS SHALL SERVE WITHOUT COMPENSATION BUT MAY BE REIMBURSED FOR ACTUAL AND REASONABLE EXPENSES INCURRED IN THE PERFORMANCE OF THEIR DUTIES.
 - (f) EXPENSES INCURRED FOR THE BOARD MUST BE PAID FROM THE



GENERAL OPERATING BUDGET OF THE OFFICE OF THE CHILD PROTECTION OMBUDSMAN.

- (3) THE BOARD HAS THE FOLLOWING DUTIES AND RESPONSIBILITIES:
- (a) TO OVERSEE PERSONNEL DECISIONS RELATED TO THE OMBUDSMAN, INCLUDING, BUT NOT LIMITED TO:
- (I) ON OR BEFORE NOVEMBER 1, 2015, AND AS NECESSARY THEREAFTER, APPOINTING A PERSON TO SERVE AS THE CHILD PROTECTION OMBUDSMAN AND DIRECTOR OF THE OFFICE, REFERRED TO IN THIS ARTICLE AS THE "OMBUDSMAN". THE BOARD MAY ALSO DISCHARGE AN ACTING OMBUDSMAN FOR CAUSE. A TWO-THIRDS MAJORITY VOTE IS REQUIRED TO HIRE OR DISCHARGE THE OMBUDSMAN.
- (II) AUTHORIZING OR PERFORMING PERFORMANCE EVALUATIONS OF THE OMBUDSMAN; AND
 - (III) FILLING ANY VACANCY IN THE OMBUDSMAN POSITION;
- 16 (b) TO ENSURE ACCOUNTABILITY AND CONSISTENCY IN THE
 17 OPERATING POLICIES AND PROCEDURES, INCLUDING REASONABLE RULES
 18 TO ADMINISTER THE PROVISIONS OF THIS ARTICLE AND ANY OTHER
 19 STANDARDS OF CONDUCT AND REPORTING REQUIREMENTS AS PROVIDED
 20 BY LAW;".
- 21 Page 3, line 1, strike "AND".

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- 22 Page 3, line 6, strike "2015." and substitute "2015;
- (e) TO COLLABORATE WITH THE JUDICIAL DEPARTMENT AND THE
 OFFICE ON THE CREATION OF AN ADMINISTRATIVE MEMORANDUM OF
 UNDERSTANDING BETWEEN THE OFFICE AND THE JUDICIAL DEPARTMENT.
 THE MEMORANDUM OF UNDERSTANDING MUST BE COMPLETED AND
 SINGED NO LATER THAN NOVEMBER 1, 2015, AND MUST CONTAIN, AT A
 MINIMUM:
- 29 (I) A REQUIREMENT THAT THE OFFICE HAS ITS OWN PERSONNEL 30 RULES;
 - (II) A REQUIREMENT THAT THE OMBUDSMAN HAS INDEPENDENT HIRING AND TERMINATION AUTHORITY OVER OFFICE EMPLOYEES;
 - (III) A REQUIREMENT THAT THE OFFICE MUST FOLLOW JUDICIAL FISCAL RULES;
- 35 (IV) A REQUIREMENT THAT THE OFFICE OF THE STATE COURT
 36 ADMINISTRATOR SHALL OFFER THE OFFICE OF THE CHILD PROTECTION
 37 OMBUDSMAN LIMITED SUPPORT WITH RESPECT TO:
 - (A) PERSONNEL MATTERS;
- 39 (B) RECRUITMENT;



- 1 (C) PAYROLL;
- 2 (D) BENEFITS;

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- (E) BUDGET SUBMISSION, AS NEEDED;
- 4 (F) ACCOUNTING; AND
 - (G) OFFICE SPACE, FACILITIES, AND TECHNICAL SUPPORT LIMITED TO THE BUILDING THAT HOUSES THE OFFICE OF THE STATE COURT ADMINISTRATOR;
 - (V) ANY OTHER PROVISIONS REGARDING ADMINISTRATIVE SUPPORT THAT WILL HELP MAINTAIN THE INDEPENDENCE OF THE OFFICE;
 - $\begin{tabular}{ll} (f) To assist with training for the ombudsman, office, or as otherwise needed; and \\ \end{tabular}$
 - (g) TO ASSIST WITH REPORTING REQUIREMENTS TO THE GENERAL ASSEMBLY.
 - (4) MEETINGS OF THE BOARD ARE SUBJECT TO THE PROVISIONS OF SECTION 24-6-402, C.R.S., EXCEPT FOR EXECUTIVE PERSONNEL ACTIONS OR MEETINGS REQUIRING THE PROTECTION OF CONFIDENTIALITY FOR CHILDREN'S OR PARENTS' PERSONAL DATA PURSUANT TO THE FEDERAL "CHILD ABUSE PREVENTION AND TREATMENT ACT", PUB.L. 93-247, AND STATE PRIVACY LAWS.
- 20 (5) THE RECORDS OF THE BOARD AND THE OFFICE ARE SUBJECT TO 21 THE PROVISIONS OF PART 2 OF ARTICLE 72 OF TITLE 24, C.R.S.".
- 22 Page 3, line 9, strike "and (3)" and substitute "(3), and (5); and add (6)".
- Page 3, line 11, strike "testimony." and substitute "testimony judicial review.".
- 25 Page 4, after line 12 add:
- 26 "(5) IN THE PERFORMANCE OF HIS OR HER DUTIES, the ombudsman 27 shall act independently of the divisions within the state department that 28 are responsible for child welfare, youth corrections, or child care, and of 29 the county departments in the performance of his or her duties OF HUMAN 30 OR SOCIAL SERVICES, AND OF ALL JUDICIAL AGENCIES, INCLUDING, BUT NOT LIMITED TO, THE OFFICE OF THE CHILD'S REPRESENTATIVE, THE OFFICE 31 32 OF THE RESPONDENT PARENTS' COUNSEL, THE OFFICE OF STATE PUBLIC DEFENDER, THE OFFICE OF ALTERNATE DEFENSE COUNSEL, AND THE OFFICE 33 34 OF ATTORNEY REGULATION COUNSEL. Any recommendations made by the 35 ombudsman or positions taken by the ombudsman do not necessarily 36 reflect those of the state department, JUDICIAL DEPARTMENT, or of the

county departments OF HUMAN OR SOCIAL SERVICES.



- 1 (6) A FINAL ACTION AGAINST THE OFFICE IS SUBJECT TO JUDICIAL 2 REVIEW BY THE DISTRICT COURT FOR THE CITY AND COUNTY OF DENVER.".
- 3 Page 5, after line 2 insert:

"SECTION 5. In Colorado Revised Statutes, add 19-3.3-110 as follows:

19-3.3-110. Funding recommendations. The ombudsman shall make funding recommendations to the joint budget committee of the general assembly for the operation of the office of the child protection ombudsman. The general assembly shall make annual appropriations, in such amount and form as the general assembly determines appropriate, for the operation of the office.

SECTION 6. In Colorado Revised Statutes, 24-37-302, **amend** (3) (b) as follows:

24-37-302. Responsibilities of the office of state planning and budgeting. (3) (b) The department of state, the department of the treasury, the department of law, the judicial department, the office of state public defender, the office of alternate defense counsel, the independent ethics commission, and the office of the child's representative, AND THE OFFICE OF THE CHILD PROTECTION OMBUDSMAN shall use the state agency budget submissions described in paragraph (a) of this subsection (3) as a guideline for the submission of their budgets to the joint budget committee.

SECTION 7. In Colorado Revised Statutes, 24-37.5-105, **amend** (11) (b) (I), (11) (b) (II), (11) (b) (IV), (11) (b) (VI), and (11) (c) (II) as follows:

24-37.5-105. Office - responsibilities - rules. (11) (b) The electronic budgeting system should, at minimum:

- (I) Allow access by the principal departments of the executive branch of state government, as specified in section 24-1-110, the legislative branch agencies, the judicial department, the office of state public defender created in section 21-1-101, C.R.S., the office of alternate defense counsel created in section 21-2-101, C.R.S., the independent ethics commission established in section 24-18.5-101 (2) (a), the office of the child's representative created in section 13-91-104, C.R.S., THE OFFICE OF THE CHILD PROTECTION OMBUDSMAN CREATED IN SECTION 19-3.3-102, C.R.S., the office of state planning and budgeting, and the joint budget committee staff;
 - (II) Allow for the confidential development of the governor's



annual budget request and the annual budget requests of the legislative branch agencies, the judicial department, the office of state public defender created in section 21-1-101, C.R.S., the office of alternate defense counsel created in section 21-2-101, C.R.S., the independent ethics commission established in section 24-18.5-101 (2) (a), and the office of the child's representative created in section 13-91-104, C.R.S., AND THE OFFICE OF THE CHILD PROTECTION OMBUDSMAN CREATED IN SECTION 19-3.3-102, C.R.S.;

- (IV) Allow for the electronic communication of the governor's annual budget request and the annual budget requests of the legislative branch agencies, the judicial department, the office of state public defender created in section 21-1-101, C.R.S., the office of alternate defense counsel created in section 21-2-101, C.R.S., the independent ethics commission established in section 24-18.5-101 (2) (a), and the office of the child's representative created in section 13-91-104, C.R.S., AND THE OFFICE OF THE CHILD PROTECTION OMBUDSMAN CREATED IN SECTION 19-3.3-102, C.R.S., to the joint budget committee staff;
- (VI) Allow the joint budget committee staff to view the final version of the governor's annual budget requests and the budget requests of the legislative branch agencies, the judicial department, the office of state public defender created in section 21-1-101, C.R.S., the office of alternate defense counsel created in section 21-2-101, C.R.S., the independent ethics commission established in section 24-18.5-101 (2) (a), and the office of the child's representative created in section 13-91-104, C.R.S., AND THE OFFICE OF THE CHILD PROTECTION OMBUDSMAN CREATED IN SECTION 19-3.3-102, C.R.S.;
- (c) The feasibility and requirements study should also assess the cost and feasibility to implement the following potential system components:
- (II) A web-based interface that will allow the legislative branch agencies, the judicial department, the office of state public defender created in section 21-1-101, C.R.S., the office of alternate defense counsel created in section 21-2-101, C.R.S., the independent ethics commission established in section 24-18.5-101 (2) (a), and the office of the child's representative created in section 13-91-104, C.R.S., AND THE OFFICE OF THE CHILD PROTECTION OMBUDSMAN CREATED IN SECTION 19-3.3-102, C.R.S., to upload and submit budget documents and requests to the joint budget committee staff;
- **SECTION 8.** In Colorado Revised Statutes, 2-7-202, **amend** (5) (a); and **add** (13.5) as follows:
 - 2-7-202. Definitions. As used in this part 2, unless the context



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otherwise requires:

(5) (a) "Department" means the judicial department, the office of state public defender, the office of alternate defense counsel, the office of the child's representative, THE OFFICE OF THE CHILD PROTECTION OMBUDSMAN, the public employees' retirement association, the Colorado energy office, the office of economic development, and the principal departments of the executive branch of state government as specified in section 24-1-110, C.R.S., including any division, office, agency, or other unit created within a principal department.

(13.5) "OFFICE OF THE CHILD PROTECTION OMBUDSMAN" MEANS THE OFFICE OF THE CHILD PROTECTION OMBUDSMAN CREATED IN SECTION 19-3.3-102, C.R.S.

SECTION 9. In Colorado Revised Statutes, 2-7-204, **amend** (1) (c) and (3) (b) as follows:

2-7-204. Performance management systems. (1) (c) No later than August 1, 2013, and no later than August 1 of each year thereafter, the department of state, the department of the treasury, the department of law, the office of state public defender, the office of alternate defense counsel, the Colorado energy office, the office of economic development, and the office of the child's representative, AND THE OFFICE OF THE CHILD PROTECTION OMBUDSMAN shall each publish their components of the performance management systems for their respective department, office, or commission. These instructions must be posted on the official web sites administered by the respective departments, offices, and commissions.

(3) (b) Each department's performance plan shall be posted on the official web sites of the department and the office of state planning and budgeting. The state treasurer, the attorney general, the secretary of state, the state court administrator for the judicial department, the office of state public defender, the office of alternate defense counsel, the public employees' retirement association, the Colorado energy office, the office of economic development, and the office of the child's representative. AND THE OFFICE OF THE CHILD PROTECTION OMBUDSMAN shall ensure the office of state planning and budgeting receives the information required to be posted on the office of state planning and budgeting's web site pursuant to this paragraph (b). The office of state planning and budgeting shall not have access to edit any information provided by the state treasurer, the attorney general, the secretary of state, the state court administrator for the judicial department, the office of state public defender, the office of alternate defense counsel, the public employees' retirement association, the Colorado energy office, the office of economic



development, or the office of the child's representative, OR THE OFFICE OF THE CHILD PROTECTION OMBUDSMAN.

SECTION 10. In Colorado Revised Statutes, 2-7-205, **amend** (1) as follows:

2-7-205. Annual performance report. (1) (a) (I) Except as provided in subparagraph (II) of this paragraph (a), no later than November 1, 2014, and no later than November 1 of each year thereafter, the office of state planning and budgeting shall publish an annual performance report for each department except the department of state, the department of the treasury, the department of law, the judicial department, the office of state public defender, the office of alternate defense counsel, the Colorado energy office, the office of economic development, and the office of the child's representative, AND THE OFFICE OF THE CHILD PROTECTION OMBUDSMAN. The annual performance report must include a summary of each department's performance plan and most recent performance evaluation. The annual performance report must be clearly written and easily understood and must be limited to a maximum of four pages per department.

- (II) The office of state planning and budgeting shall prepare the section of the annual performance report for the department of higher education by reviewing the institutions of higher education's progress towards the goals set forth in the institution of higher education's performance contract described in section 23-5-129, C.R.S., and the outcomes of the recommended performance funding plan required in section 23-1-108 (1.9) (b), C.R.S.
- (b) No later than November 1, 2014, and no later than November 1 of each year thereafter, the department of state, the department of the treasury, the department of law, the judicial department, the office of state public defender, the office of alternate defense counsel, the Colorado energy office, the office of economic development, and the office of the child's representative, AND THE OFFICE OF THE CHILD PROTECTION OMBUDSMAN shall each publish an annual performance report including a summary of its performance plan and most recent performance evaluation. The annual performance reports must be clearly written and easily understood and must each be limited to a maximum of four pages.".
- 36 Renumber succeeding sections accordingly.

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