



History of Legislation Advanced by the Early Childhood School Readiness Commission

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General Overview

- Between 2009 and 2014, the Early Childhood School Readiness Commission moved a **total of 14 bills** out of the interim committee. There were no interim commissions in the summer of 2010 so no bills were advanced in the 2011 session and the original version of the commission was repealed in July 2012 so there were no commission bills in the 2013 session (the commission was re-created during the 2013 session).
- **8 of those bills were killed** either by Legislative Council or by the General Assembly during the regular session
- **6 of those bills became law**: 4 bills passed during the 2010 session, but only two bills in last three meetings of the ECSR have become law.
- **Of the six bills that became law** as a result of the ECSR's work:
 - 2 were never implemented since we did not receive any federal funds or gifts, grants, and donations for the purpose of the bills and the changes were contingent on this funding (HB 10-1026, HB 10-1030)
 - 1 was partially implemented, requiring updated legislation in 2014 (HB 10-1035)
 - 1 was folded into another bill (HB 14-1317) making more comprehensive changes to the Child Care Assistance Program (HB 14-1022)
 - 1 established another task force to make recommendations on an issue (HB 10-1028)
 - 1 was significantly amended in the 2015 session, will not be implemented until 2017, and only if additional state general funds are appropriated by a future legislature (SB 15-012)

Bills That Passed	Bills That Failed
2010 Bills	
<p><i>HB 10-1026 (Quality Child Care Grant Incentive Program): Created a grants program at CDHS to increase quality of early child care and education</i></p> <ul style="list-style-type: none"> • Co-sponsors: Reps. Solano & Benefield, Sens. Hodge & Hudak • \$0 state General Fund impact • Passed House Education 10-1, 2 excused • Passed Senate Education 5-3 • Passed the House 44-19 • Passed the Senate 22-12, 1 excused • The state never received any federal money, gifts/grants/donations for this purpose so the bill was never implemented 	<p><i>SB 10-005 (Continuity of Services in Kindergarten): Would have created a grant program in CDE to maintain continuity of services in kindergarten for CPP and Head Start students</i></p> <ul style="list-style-type: none"> • Co-sponsors: Sen. Hudak, Rep. Benefield • No state appropriations required (contingent on receipt of federal funds/private donations, may be required to appropriate some funds for expenses) • Passed Senate Education 6-2 • Senate Appropriations PI'd 9-0, 1 excused
<p><i>HB 10-1028 (Early Childhood Universal Application Task Force): Created a subcommittee to make recommendations regarding a universal application for early childhood care and education services</i></p> <ul style="list-style-type: none"> • Co-sponsors: Rep. Benefield, Sen. Hodge • \$0 state General Fund impact • Passed House Education 13-0 • Passed Senate Education 5-2, 1 excused • Passed the House 64-0, 1 excused • Passed the Senate 24-11 • Subcommittee made recommendations; Colorado is still working on implementing a universal application for child services 	
<p><i>HB 10-1030 (Early Childhood Teacher Scholarships): Created a scholarship fund in CDE for early childhood educators to attain associate's degrees</i></p> <ul style="list-style-type: none"> • Co-sponsors: Rep. Peniston, Sen. Steadman • \$0 state General Fund impact • Passed House Education 12-1 • Passed Senate Education 5-3 • Passed the House 47-17, 1 excused • Passed the Senate 23-12 • Fund was created; no money appropriated to fund 	
<p><i>HB 10-1035 (Eligibility Child Care Assistance Program): Made changes to the CCCAP eligibility determination process</i></p> <ul style="list-style-type: none"> • Co-sponsors: Reps. Massey & Solano, Sen. Steadman • \$0 state General Fund impact (small appropriation from federal funds for technology changes) • Passed House Education 13-0 • Passed Senate Education 5-3 • Passed the House 64-1 • Passed the Senate 22-11, 2 excused • Some components implemented; needed policy update in 2014 by HB 14-1317 	

Bills That Passed	Bills That Failed
2012 Bills	
No bills passed	<p><i>SB 12-130 (Governance of Child Development Programs): Would have created the Office of Early Childhood and the Division of Youth and Community Development in CDHS</i></p> <ul style="list-style-type: none"> • Co-sponsors: Sens. Newell & Hodge, Reps. Massey & Hamner • No significant increase in state expenditures • Passed Senate Health & Human Services 7-2 • Passed Senate Appropriations 6-3 • Failed in House State, Veterans, & Military Affairs 3-4
Bills That Passed	Bills That Failed
2014 Bills	
<p><i>HB 14-1022 (Child Care Assistance Authorization Period): Clarifies that for CCCAP, the duration of the child care authorization notice is the same as the period for which a family is eligible for child care assistance</i></p> <ul style="list-style-type: none"> • Co-sponsors: Rep. Landgraf , Sen. Newell • \$0 state General Fund impact • Passed House Public Health Care & Human Services 13-0 • Passed Senate Health & Human Services 6-0 • Passed the House 64-0, 1 excused • Passed the Senate 33-0, 2 excused • Folded into HB 14-1317; implemented Fall 2014 	<p><i>HB 14-1039 (Linking Student Data Preschool to Kindergarten): Would have required CDE, CDHS and OIT to implement procedures to link student data from EC programs to school district data</i></p> <ul style="list-style-type: none"> • Co-sponsors: Rep. Schafer, Sen. Newell • \$594,000 in state expenditures (\$578,000 State Education Fund appropriation) • House Education voted to P.I. 12-0
	<p><i>HB 14-1076 (Early Childhood Quality Incentive Program): Would have created a grant program at CDE and CPP to cover costs of quality ratings for public preschools</i></p> <ul style="list-style-type: none"> • Co-sponsors: Reps. Peniston & Duran, Sen. Zenzinger • \$12.47 million state expenditure (\$12.46 million State Education Fund appropriation) • Passed House Education 7-5, 1 excused • House Appropriations voted to P.I. 13-0 <p><i>SB 14-006 (Early Childhood Educator Development Scholarship): Would have expanded scholarship program at CDE for early childhood educators</i></p> <ul style="list-style-type: none"> • Co-sponsors: Sen. Newell, Rep. Peniston • At least \$470,000 State Education Fund appropriation • Senate Education voted to P.I. 7-0

Bills That Passed	Bills That Failed
2015 Bills	
<p><i>SB 15-012 (Child Support Pass-Through): Allows child support payments made by noncustodial parents to pass through to a recipient of assistance in the Colorado Works program</i></p> <ul style="list-style-type: none"> • Co-sponsors: Sen. Kefalas, Rep. Pettersen • \$315,000 state General Fund appropriation (\$533,000 in federal funds) • Passed Senate Health & Human Services 3-2 • Passed House Public Health Care & Human Services 11-2 • Passed the House 43-21, 1 excused • Passed the Senate 27-8 • Significantly amended • Earliest implementation in 2017; contingent upon state funding for child support enforcement 	<p><i>HB 15-1001 (Early Childhood Educator Scholarships): Would have created a fund for early childhood educator scholarships at CDHS</i></p> <ul style="list-style-type: none"> • Co-sponsors: Reps. Pettersen & Garnett, Sen. Todd • \$125,000 state General Fund appropriation • Passed House Education 6-5 • Passed House Appropriations 7-6 • Failed in Senate Education 4-5
	<p><i>HB 15-1024 (Increase CPP Slots): Would have funded 3,000 additional preschool slots in CPP</i></p> <ul style="list-style-type: none"> • Co-sponsors: Rep. Pettersen, Sens. Kefalas & Todd • \$11.3 million state General Fund appropriation • Passed House Education 6-5 • House Appropriations voted to P.I. 13-0 <p><i>Interim Commission Bill B</i></p> <ul style="list-style-type: none"> • Would have created an early childhood educator tax credit to reward achieving higher credentials, working with vulnerable children subsidized with CCCAP, and was designed to address the low wage & retention issues in the EC workforce • Co-sponsors: Sen. Todd, Rep. Pettersen • Died in Legislative Council in October 2014, 10-9

Considerations for the Early Childhood School Readiness Commission Based on Previous Bills

1. Bills without bipartisan cosponsorship coming out of the ECSR Commission tend not to make it all the way to full implementation
2. The Commission should exercise caution about moving a bill forward if it is not close to finalized. Rushing a good concept can potentially jeopardize a good idea when it may just need more stakeholder input and work.
3. Interim commission timelines make stakeholder engagement difficult, so there are often significant amendments to bills that are introduced by the commission. (*Note: Interim commission bills must be finalized by sometime in October most years and cannot be amended until they are in their committee of reference during the full legislative session*).
4. Obtaining a preliminary fiscal impact analysis before moving something forward helps avoid fiscal note surprises during the legislative session and can allow for adjustments prior to finalizing a bill.