

# Colorado Division of Fire Prevention and Control

# **Agricultural and Prescribed Fire Escapes**

This Topical Fire Research Report is in response to a legislative inquiry concerning the number of wildfires that are started each year in Colorado from the escape of agricultural and prescribed fires. For the purpose of this report, the term 'escape' is used to describe an agricultural controlled burn or a prescribed fire that spread beyond the control lines and became a 'hostile' fire.

# Wildland, Agricultural and Prescribed Fires, by Incident Type

In the 'typical' year between 2007 and 2011, there are 5,134 reported outside fires involving vegetative fuels in Colorado (not including prescribed fires).

Table 1
Wildland, Agricultural and Prescribed Fires, by Incident Type
2007 – 2012 (through July 31, 2012)

| Outside Vegetative Fires by Incident Type | 2007  | 2008  | 2009  | 2010  | 2011  | 2012  | Grand<br>Total |
|---|-------|-------|-------|-------|-------|-------|----------------|
| Authorized controlled burning             | 912   | 1,137 | 1,121 | 997   | 1,111 | 317   | 5,595          |
| Brush, or brush and grass mixture fire    | 1,218 | 1,885 | 1,339 | 1,636 | 1,707 | 438   | 8,223          |
| Cultivated grain or crop fire             | 84    | 91    | 73    | 82    | 46    | 5     | 381            |
| Cultivated orchard or vineyard fire       | 0     | 1     | 0     | 1     | 0     | 1     | 3              |
| Forest, woods or wildland fire            | 614   | 563   | 520   | 451   | 555   | 114   | 2,817          |
| Grass fire                                | 1,070 | 1,758 | 1,104 | 1,355 | 1,315 | 326   | 6,928          |
| Natural vegetation fire, other            | 555   | 873   | 514   | 543   | 441   | 116   | 3,042          |
| Prescribed fire                           | 82    | 112   | 80    | 72    | 51    | 14    | 411            |
| Grand Total                               | 4,535 | 6,420 | 4,751 | 5,137 | 5,226 | 1,331 | 27,400         |

In the 'typical' year between 2007 and 2011, there were 79 reported prescribed fires in Colorado.

#### **Total Acres Burned**

In the 'typical' year between 2007 and 2011, the reported outside fires involving vegetative fuels in Colorado (including prescribed fires) burn an average of 4,021 acres. The total acres burned by the wildland, agricultural and prescribed fires reported in Table 1 are reflected in the following table:

Table 2
Total Acres Burned
2007 – 2012 (through July 31, 2012)

| Year               | Acres<br>Burned |
|--------------------|-----------------|
| 2007               | 3,373           |
| 2008               | 4,951           |
| 2009               | 3,583           |
| 2010               | 4,068           |
| 2011               | 4,129           |
| 2012               | 1,024           |
| Total Acres Burned | 21,128          |

# **Fires Spread Beyond Control Line**

Since 2007, there have been a reported total of 1,592 fires that have spread beyond the control lines, including 753 that were identified as agriculture or land management burns. This represents 2.8% of all wildland, agricultural and prescribed fires reported.

Table 3
Fires Spread Beyond Control Line (Number)
2007 – 2012 (through July 31, 2012)

| Factors Contributing (Number)                  | 2007 | 2008 | 2009 | 2010 | 2011 | 2012 | Grand<br>Total |
|--|------|------|------|------|------|------|----------------|
| Agriculture or land management burns           | 44   | 173  | 201  | 127  | 140  | 68   | 753            |
| Exposure fire                                  | 0    | 7    | 1    | 3    | 5    | 0    | 16             |
| Fire spread or control, other                  | 20   | 46   | 42   | 44   | 34   | 13   | 199            |
| Outside/open fire for debris or waste disposal | 28   | 85   | 60   | 63   | 53   | 14   | 303            |
| Outside/open fire for warming or cooking       | 10   | 21   | 18   | 19   | 17   | 6    | 91             |
| Rekindle                                       | 20   | 60   | 40   | 49   | 38   | 23   | 230            |
| Grand Total                                    | 122  | 392  | 362  | 305  | 287  | 124  | 1,592          |

The 753 fires that were identified as agriculture or land management burns, burned a total of 5,100 acres.

Table 4
Fires Spread Beyond Control Line (Acres Burned)
2007 – 2012 (through July 31, 2012)

| Factors Contributing (Acres Burned)            | 2007 | 2008  | 2009  | 2010  | 2011  | 2012 | Grand<br>Total |
|--|------|-------|-------|-------|-------|------|----------------|
| Agriculture or land management burns           | 24   | 1,899 | 1,723 | 591   | 346   | 527  | 5,110          |
| Exposure fire                                  | 0    | 12    | 1     | 0_    | 30    | 0    | 43             |
| Fire spread or control, other                  | 102  | 600   | 92    | 1,709 | 147   | 74   | 2,724          |
| Outside/open fire for debris or waste disposal | 15   | 760   | 77    | 399   | 625   | 9    | 1,885          |
| Outside/open fire for warming or cooking       | 1    | 7     | 38    | 1     | 21    | 0    | 68             |
| Rekindle                                       | 8    | 21    | 219   | 19    | 207   | 14   | 488            |
| Grand Total                                    | 150  | 3,299 | 2,150 | 2,719 | 1,376 | 624  | 10,318         |

# Comparison to the Federal Experience

It is estimated that federal land management agencies complete between 4,000 and 5,000 prescribed fires annually. Approximately ninety nine percent of those burns were 'successful' (in that they did not report escapes). However, that leaves 40 to 50 escapes annually. <sup>1</sup>

During the past few years, the USDA Forest Service's prescribed fire program has demonstrated a record of success and improvement. Analyses completed in 2002 and 2006 demonstrated a high rate of success and an improving trend.<sup>2</sup>

Table 5
USDA Forest Service Prescribed Fire Escapes and Success Rates

|                      | 1996-2001 | 2003-2005 |
|----------------------|-----------|-----------|
| Prescribed Fires     | 24,133    | 10,920    |
| Annual Average       | 4,022     | 3,640     |
| Acres Burned         | 6,406,217 | 4,928,766 |
| Annual Average       | 1,067,703 | 1,642,922 |
| Escapes              | 235       | 38        |
| Annual Average       | 39.2      | 12.7      |
| Average Success Rate | 99.0%     | 99.7%     |

### **Definitions**

Authorized controlled burning – Includes fires that are agricultural in nature and managed by the property owner with any required authorization. Excludes unauthorized controlled burning and prescribed fires.

Brush or brush-and-grass mixture fire — Includes ground fuels lying on or immediately above the ground such as duff, roots, dead leaves, fine dead wood, and downed logs.

August 19, 2012 Page 3 of 4

<sup>&</sup>lt;sup>1</sup> Escape Prescribed Fire Reviews and Near Miss Incidents, Wildland Fire Lessons Learned Center, June 29, 2005.

<sup>&</sup>lt;sup>2</sup> Learning From Escaped Prescribed Fires – Lessons for High Reliability, Fire Management Today, Volume 66 • No. 4 • Fall 2006

Forest, woods, or wildland fire – Includes fires involving vegetative fuels, other than prescribed fire, that occur in an area in which development is essentially nonexistent, except for roads, railroads, power lines, and the like. Also includes forests managed for lumber production and fires involving elevated fuels such as tree branches and crowns. Excludes areas in cultivation for agricultural purposes such as tree farms or crops.

Grass fire – Includes fire confined to area characterized by grass ground cover, with little or no involvement of other ground fuels.

Prescribed fire – Includes fires ignited by management actions to meet specific objectives and have a written, approved prescribed fire plan prior to ignition. Excludes authorized controlled burning.

Unauthorized burning – Includes fires that are under control and not endangering property but without the required authorization.

August 19, 2012 Page 4 of 4