# BRAC COMMISSION FINDINGS AND RECOMMENDATIONS

# Department of the Army

Note: The recommendations appear in this report in the exact same order, and using the exact same titles, as they appeared in the Department of Defense report submitted May 13, 2005. Paragraphs titled "Secretary of Defense Recommendations," and "Secretary of Defense Justification" are from the May 13, 2005, report submitted by the Secretary to the BRAC Commission. Where bases not originally listed by DoD have been "added" by the Commission, they will appear at the end of the relevant Report section.

# FORT WAINWRIGHT, ALASKA

RECOMMENDATION # 1 (ARMY 5)

ONE-TIME COST:

S0.05M

ANNUAL RECURRING COSTS/(SAVINGS):

(\$0.05M)

20-YEAR NET PRESENT VALUE:

(\$0.7M)

PAYBACK PERIOD:

2 YEARS

#### SECRETARY OF DEFENSE RECOMMENDATION

Realign Fort Wainwright, AK, by relocating the Cold Regions Test Center (CRTC) headquarters from Fort Wainwright, AK, to Fort Greely, AK.

#### SECRETARY OF DEFENSE JUSTIFICATION

This recommendation relocates CRTC headquarters to Fort Greely to improve efficiency of operations and personnel safety. Sufficient capacity exists at Fort Greely. This would not affect Force Structure. This recommendation relocates headquarters closer to the CRTC's test mission execution on the Bolio Lake Range Complex. This complex, although realigned under Fort Wainwright in BRAC 95, is only 10 miles south of Fort Greely but 100 miles from Fort Wainwright's cantonment area. This action would improve interoperability and reduce costs by permitting personnel to live closer to their primary work site, thus avoiding a 200-mile round trip between quarters and work sites. It also decreases the risks associated with the required year-round travel in extreme weather conditions and results in more efficient and cost effective monitoring and control of arctic testing of transformational systems. This recommendation did not consider other locations since the CRTC headquarters manages testing at only one site.

#### COMMUNITY CONCERNS

There were no formal expressions from the community.

#### COMMISSION FINDINGS

The Commission found that this recommendation would reverse a 1995 BRAC decision realigning Fort Greely by placing the CRTC headquarters at Fort Wainwright. The original proposal essentially mothballed Fort Greely and moved two major activities, the Northern Warfare Training Center and the Cold Regions Test Activity (now the Cold Region Test Center), off the installation.

# FORT HOOD, TEXAS

RECOMMENDATION # 6 (ARMY 15)

ONE-TIME COST:

\$435.8M

ANNUAL RECURRING COSTS/(SAVINGS):

\$45.3M

20-YEAR NET PRESENT VALUE:

\$980.4M

PAYBACK PERIOD:

NEVER

#### SECRETARY OF DEFENSE RECOMMENDATION

Realign Fort Hood, TX, by relocating a Brigade Combat Team (BCT) and Unit of Employment (UEx) Headquarters to Fort Carson, CO.

#### SECRETARY OF DEFENSE JUSTIFICATION

This recommendation ensures Army BCTs and support units are located at installations capable of training modular formations, both mounted and dismounted, at home station with sufficient land and facilities to test, simulate, or fire all organic weapon systems.

This recommendation enhances the military value of the installations and the home station training and readiness of the units at the installations by relocating units to installations that can best support the training and maneuver requirements associated with the Army's transformation. This recommendation relocates to Fort Carson, CO, a Heavy BCT that will be temporarily stationed at Fort Hood in FY06, and a Unit of Employment Headquarters. The Army is temporarily stationing this BCT to Fort Hood in FY06 due to operational necessity and to support current operational deployments in support of the Global War on Terrorism (GWOT). However, based on the BRAC analysis, Fort Hood does not have sufficient facilities and available maneuver training acreage and ranges to support six permanent heavy BCTs and numerous other operational units stationed there. Fort Carson has sufficient capacity to support these units, The Army previously obtained approval from the Secretary of Defense to temporarily station a third BCT at Fort Carson in FY05. Due to Fort Carson's capacity, the BRAC analysis indicates that the Army should permanently station this third BCT at Fort Carson.

This relocation never pays back because it involves the relocation of a newly activated unit. No permanent facilities exist to support the unit.

#### COMMUNITY CONCERNS

The community argued that realignment of Fort Hood would result in a loss of personnel due to the relocation of approximately 4,100 soldiers to Fort Carson and almost 5,000 personnel to Fort Bliss, based on 2005 data, rather than the 2003 certified data provided to the Commission. The local community has embraced the newly activated BCT and did not consider this unit as temporarily stationed at Fort Hood. They asserted soldiers have already purchased homes and integrated into the community. The community fears housing prices will drop and soldiers forced to sell homes will experience significant financial losses. Also, the community stated that it responded to the so-called temporary increase in soldiers with increased housing, police, fire and municipal services. They argued that realigning Fort Hood, leaving only five Brigade Combat Teams (BCTs) permanently stationed there, would forego important existing training facilities and create 15 percent excess capacity. The community proposed retention of 6 BCTs at Fort Hood, believing the base has the capacity to train and support up to 50,000 soldiers and their families.

#### **COMMISSION FINDINGS**

The Commission's review and analysis found that moving a Brigade Combat Team (BCT) and Unit of Employment (UEx) Headquarters to Fort Carson would enhance military value and improve future mission capabilities. Fort Hood is a model installation for the Army in terms of its infrastructure, ranges, and power projection capabilities, and its very high overall quantitative military value score reflects those favorable installation characteristics. However, Fort Hood's constraining variable is maneuver acres and, more specifically, its contiguous maneuver acres. The Commission's independent and objective analysis showed that, with or without including Piñon Canyon Maneuver Site in the accounting of acreage, Fort

Carson still has more contiguous maneuver acres per brigade combat team than Fort Hood. The Commission views the UEx headquarters relocation to Fort Carson, CO, as important to provide the four planned BCTs with an appropriate-level command and control headquarters. The Commission found in favor of the overall recommendation as providing the necessary balance to the force structure. The Commission took community concerns into account but found them to be offset by the increased military value of DoD's recommendation.

### COMMISSION RECOMMENDATIONS

The Commission found the Secretary's recommendation consistent with the final selection criteria and force structure plan. Therefore, the Commission approved the recommendation of the Secretary.

# RED RIVER ARMY DEPOT. TEXAS

RECOMMENDATION # 7 (ARMY 16)

ONE-TIME COST:

\$150.9M

ANNUAL RECURRING COSTS/(SAVINGS):

(\$22.5M)

20-YEAR NET PRESENT VALUE:

(\$187.7M)

PAYBACK PERIOD:

5 YEARS

# SECRETARY OF DEFENSE RECOMMENDATION

Close Red River Army Depot, TX. Relocate the storage and demilitarization functions of the Munitions Center to McAlester Army Ammunition Plant, OK. Relocate the munitions maintenance functions of the Munitions Center to McAlester Army Ammunition Plant, OK, and Blue Grass Army Depot, KY. Relocate the depot maintenance of Armament and Structural Components, Combat Vehicles, Depot Fleet/Field Support, Engines and Transmissions, Fabrication and Manufacturing, Fire Control Systems and Components, and Other to Anniston Army Depot, AL. Relocate the depot maintenance of Powertrain Components and Starters/Generators to Marine Corps Logistics Base Albany, GA. Relocate the depot maintenance of Construction Equipment to Anniston Army Depot, AL, and Marine Corps Logistics Base Albany, GA. Relocate the depot maintenance of Tactical Vehicles to Tobyhanna Army Depot, PA, and Letterkenny Depot, PA. Relocate the depot maintenance of Tactical Missiles to Letterkenny Army Depot, PA. Disestablish the supply, storage, and distribution functions for tires, packaged Petroleum, Oil, and Lubricants, and compressed gases. Relocate the storage and distribution functions and associated inventories of the Defense Distribution Depot to the Defense Distribution Depot, Oklahoma City, OK.

#### SECRETARY OF DEFENSE JUSTIFICATION

This recommendation supports the strategy of minimizing the number of industrial base sites performing depot maintenance for ground and missile systems. The receiving depots have greater maintenance capability, higher facility utilization and greater opportunities for inter-service workloading. This recommendation reinforces Anniston's and Letterkenny's roles as Centers of Industrial and Technical Excellence for Combat Vehicles (Anniston) and Missile Systems (Letterkenny).

This recommendation decreases the cost of depot maintenance operations by consolidation and elimination of 30 percent of duplicate overhead structures required to operate multiple depot maintenance activities. This recommendation also increases opportunities for inter-service workloading by transferring maintenance workload to the Marine Corps.

This recommendation relocates storage, demilitarization, and munitions maintenance functions to McAlester Army Ammunition Plant, and thereby reduces redundancy and removes excess from Red River Munitions Center.

This recommendation allows DoD to create centers of excellence, generate efficiencies, and create deployment networks servicing all Services.

This recommendation relocates the storage and distribution functions and associated inventories to the Defense Distribution Depot Oklahoma City at Tinker Air Force Base. It also contributes to the elimination of unnecessary redundancies and duplication, and streamlines supply and storage processes.

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